

State of South Carolina

Office of the Comptroller General

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NEWS RELEASE

Aug. 14, 2018

FOR IMMEDIATE RELEASE

State ends fiscal year with \$177 million surplus

Lawmakers should exercise restraint, focus on state's long-term fiscal health

Columbia, S.C. – The S.C. Comptroller's Office today closed the books on the 2018 fiscal year, which ended June 30.

General Fund revenues increased by \$542 million over the previous year's revenues, bringing in \$8.1 billion in Fiscal Year 2018 compared with \$7.6 billion in Fiscal Year 2017, a 7 percent growth rate.

Part of this \$542 million of additional revenue was claimed by increased spending in 2018 as authorized in last year's Appropriations Act. Yet even after this additional spending and even after funding all the items in this year's supplemental budget, we closed out 2018 with surplus General Fund revenues of \$177 million, all of which is non-obligated.

Finishing the year with such a large surplus is obviously great news – a testament to the strength of our state's economy, which is experiencing broad growth with increases in employment, personal income, and take-home pay.

Nonetheless, some words of caution are in order.

First, it's worth remembering that good times don't last forever. Recall that just over a decade ago, state government collected and then *spent* more than \$1 billion in surplus revenue over a two-year period (2007 and 2008). But the state's "windfall" spending would come back to haunt

us just the following year, when the Great Recession triggered a series of deep budget cuts across state agencies – a painful reminder of the necessity of saving for a rainy day.

The General Assembly would be wise to resist any "spending spree" temptation, considering instead using some or all of the surplus revenue to shore up the state's all-important rainy-day balances. Restraint now could avert a crisis in the lean years that are sure to come.

Second, the State Retirement System retirement plans are underfunded by \$24 billion, while the retiree health plan is more than \$10 billion underfunded on its benefit promises. These are without a doubt the most serious long-term threats facing our state, and there are no painless choices for making up the huge shortfalls. But paying now toward reducing these unfunded liabilities could lessen some of the future pain in store for us. When it comes to spending our surplus revenues, it would be wise to prioritize using them to reduce the Retirement System deficits over any new recurring spending.

As the General Assembly deliberates over this \$177 million surplus, I'd urge that they do so with an eye toward improving the state's long-term fiscal health.

Richard Eckstrom

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S.C. Comptroller

A detailed breakdown of the Fiscal Year 2018 closeout is provided in the accompanying report.

For more information please contact Eric Ward, public information director, at 803-734-2538; 803-206-6293 or eward@cg.sc.gov.

End

State of South Carolina

BUDGETARY GENERAL FUND HIGHLIGHTS

Fiscal Year Ended June 30, 2018 (Unaudited)

Factors that produced budgetary surplus:	
Actual revenue over estimated revenue used in Appropriations Act	\$ 173,551,397
Unappropriated estimated General Fund revenue	375,000
Governor's FY17-18 sustained vetoes	3,250,000
Agency appropriations that lapsed at year-end	1,754,361
"Open-ended" appropriations	(1,784,432)
General Fund budgetary surplus	177,146,326
Debt service of FY 16-17 lapsed to General Fund during FY 17-18 ^(a)	 16,567,887
Undesignated/Unreserved Budgetary General Fund balance at June 30, 2018	 193,714,213
Transfers from unbudgeted General Fund sources in FY 17-18:	
Litigation Recovery Account balance	4,119,137
Unobligated debt service	13,360,642
Capital reserve fund lapse	 293,301
Total transfers from unbudgeted General Fund sources ^(a)	17,773,080
Total available for distribution	\$ 211,487,293
Distribution of surplus:	
Supplementally appropriated by Proviso 118.15 ^(b)	 34,340,967
Available for transfer to Contingency Reserve Fund as of July 1, 2018 (b)	\$ 177,146,326

⁽a) Nonrecurring revenues supplementally appropriated per Proviso 118.15.

⁽b) Action by General Assembly is pending on Governor's vetoes totaling \$14,330,000 of items that were supplementally appropriated in Proviso 118.15. To the extent the General Assembly sustains any of these vetoes, additional surplus would be available for transfer to the Contingency Reserve Fund.

Changes in Budgetary Fund Balance Fiscal Year Ended June 30, 2018

(Unaudited)

		Annvanviations				
	General Reserve	Appropriations Carried Forward	Capital Reserve	Contingency Reserve	Unreserved/ Undesignated	Total
Revenues	\$ —	\$ —	\$ —	\$ —	\$ 8,124,265,228	\$ 8,124,265,228
Expenditures	_	_	_	_	(7,895,063,594)	(7,895,063,594)
Transfer to General Reserve per Appropriations Act	15,532,61	6 —	_	_	(15,532,616)	_
Transfer to Capital Reserve per Appropriations Act	_	_	145,420,836	_	(145,420,836)	_
Transfer to Contingency Reserve	_	_	_	39,726,256	(39,726,256)	_
Transfer from Litigation Recovery Account	_	_	_	_	16,183,789	16,183,789
Transfer from South Carolina Farm Aid Fund	_	_	_	_	4,526,031	4,526,031
Use of Capital Reserve	_	_	(139,207,785)	_	_	(139,207,785)
Use of Contingency Reserve	_	_	_	(39,726,256)	39,726,256	_
Appropriations:						
Brought forward from last year ^a	_	(549,517,078) —	_	549,517,078	_
Carried forward to next year ^b		484,487,123			(484,487,123)	
Net fiscal year changes	15,532,61	6 (65,029,955	6,213,051	_	153,987,957	110,703,669
Fund balance–July 1, 2017	348,019,47	3 549,517,078	139,207,792		39,726,256	1,076,470,599
Fund balance–June 30, 2018	\$ 363,552,08	9 \$ 484,487,123	\$ 145,420,843	\$ —	\$ 193,714,213	\$ 1,187,174,268

a These represent current year expenditures that did not require current year appropriations.

b These represent current year appropriations that will not be expended until next year.

Revenue Analysis Fiscal Year Ended June 30, 2018 (Unaudited)

	_	Estimated Revenue Used n Approp. Act	Actual Revenue	 Actual Over (Under) Estimated Revenue
Individual Income Tax	\$	3,753,322,160	\$ 3,856,345,821	\$ 103,023,661
Sales and Use Tax		3,041,207,000	3,034,415,169	(6,791,831)
Corporation Income Tax		287,914,671	333,618,258	45,703,587
Insurance Tax		242,046,000	227,931,949	(14,114,051)
Corporation License Tax		108,000,000	110,199,187	2,199,187
Beer and Wine Tax		114,891,000	107,727,311	(7,163,689)
Alcoholic Liquors Tax		80,318,000	79,285,307	(1,032,693)
Documentary (Deed Stamp) Tax		67,899,000	75,624,914	7,725,914
Bank Tax		31,520,000	47,909,447	16,389,447
Earned on Investments		24,000,000	40,110,261	16,110,261
Admissions Tax		29,145,000	30,746,293	1,601,293
Tobacco Business License Tax		27,411,000	27,209,363	(201,637)
Security Dealer Fees		26,000,000	26,385,770	385,770
Public Service Authority Assessment		19,285,000	17,397,000	(1,888,000)
Indirect Cost Recoveries		12,173,000	16,755,476	4,582,476
Unclaimed Property Fund Transfers		15,000,000	15,000,000	_
Other Revenue		9,278,000	14,243,870	4,965,870
Motor Vehicle Licenses		11,117,000	11,030,604	(86,396)
Workers' Compensation Insurance Tax		9,869,000	9,836,976	(32,024)
Circuit and Family Court Fines		7,856,000	7,351,527	(504,473)
Business Filing Fees		5,675,000	7,038,361	1,363,361
Private Car Lines Tax		4,555,000	5,960,493	1,405,493
Record Search Fees		4,461,000	4,461,000	_
Nursing Home Fees		3,500,000	3,572,661	72,661
Parole and Probation Supervision Fees		3,393,000	3,392,808	(192)
Purchasing Card Rebates		2,800,000	3,034,527	234,527
Uncashed Checks		2,000,000	2,927,135	927,135
Aircraft Tax		2,500,000	2,500,000	_
Savings and Loan Tax		1,817,000	949,371	(867,629)
Surcharge on Vehicle Rentals		706,000	946,113	240,113
Bingo Tax		1,055,000	 358,256	 (696,744)
Total	\$	7,950,713,831	\$ 8,124,265,228	\$ 173,551,397

Appropriations and Expenditures

Fiscal Year Ended June 30, 2018 (Unaudited)

			Dispositio	n of Adjusted Authori	zations
			Appropriations		
	Appropriations	Adjusted	Actual	Carried Forward	
	Per Act ^a	Authorizations ^b	Expenditures	to 2019	Lapsed
Education		\$ 3,040,911,495	\$ 3,011,665,405	\$ 29,246,090	\$ —
Health and Human Services	1,317,414,661	1,403,816,020	1,297,217,514	106,598,506	_
Higher Education	679,803,928	725,638,883	715,117,082	10,521,801	_
Corrections	416,464,152	454,788,496	431,280,028	23,491,397	17,071
Aid to Local Governments	268,794,159	268,849,205	268,547,240	301,965	_
Disabilities and Special Needs	248,996,245	254,164,473	251,043,368	3,121,105	_
Mental Health	233,479,587	238,585,633	237,142,362	1,443,271	_
Debt Service	191,630,298	188,252,360	180,086,671	8,165,689	_
Social Services	169,937,416	175,369,043	169,123,943	6,245,100	_
Health and Environmental Control	131,206,566	153,790,006	132,177,520	21,612,486	_
Public Employee Benefits Authority	125,737,331	125,737,331	125,654,012	_	83,319
Juvenile Justice	108,266,544	119,230,203	110,665,888	8,564,315	_
Public Safety	88,039,006	93,489,855	87,698,007	5,791,848	_
Motor Vehicles	85,053,990	88,932,534	83,908,296	5,024,238	_
Commerce	44,974,229	115,093,746	65,935,553	49,158,193	_
Department of Administration	61,360,466	76,044,017	64,510,521	11,533,496	_
Transportation	50,057,271	76,366,552	59,598,025	16,767,433	1,094
Judicial Department	56,013,883	59,911,116	57,639,697	2,271,419	
State Law Enforcement Division	49,145,139	54,637,811	50,473,981	4,163,830	_
Revenue	49,686,086	54,589,622	49.739.054	4,850,568	
Parks, Recreation and Tourism	46,288,500	80,558,520	-,,	30,910,248	_
		40.418.665	49,648,272	2.804.924	_
Probation, Parole, and Pardon	37,179,579	40,418,665 38,110,214	37,613,741	2,804,924 6.756.972	_
Natural Resources	28,563,858		31,353,242	-,,-	_
Commission on Indigent Defense	29,895,488	30,945,217	29,300,801	1,644,416	_
Prosecution Coordination Commission	27,249,542	28,165,260	27,218,270	946,990	
Stand-alone Schools	25,894,754	29,322,111	25,216,300	2,980,007	1,125,804
House of Representatives	22,216,231	48,219,850	23,136,636	25,083,214	_
Adjutant General	7,153,522	69,108,502	20,559,860	48,548,642	_
Lieutenant Governor	18,119,710	23,273,780	18,400,233	4,873,547	_
Forestry Commission	16,648,627	17,705,244	16,061,666	1,643,578	_
Senate	14,279,327	21,685,063	15,532,567	6,152,496	_
Rural Infrastructure Authority	20,511,856	28,444,387	14,431,056	14,013,331	_
Vocational Rehabilitation	15,852,800	16,003,396	14,403,396	1,600,000	_
State Library	13,172,723	13,188,635	13,156,515	32,120	_
Attorney General	11,758,886	13,416,399	12,059,529	1,356,870	_
Agriculture	11,323,733	12,975,517	11,897,391	1,078,126	_
Legislative Support Agencies	11,858,978	15,494,742	11,669,118	3,825,624	_
Alcohol and Other Drug Abuse Services	8,651,140	8,954,301	8,714,595	239,706	_
Governor's Office	65,780,064	8,590,341	7,720,617	740,513	129,211
Election Commission	6,267,472	7,048,728	4,743,068	2,305,660	· <u> </u>
Law Enforcement Training Council	5,006,145	5,428,706	4,514,538	914,168	_
State Auditor's Office	4,529,128	4,931,781	4,230,041	457,167	244,573
Insurance	4,182,405	4,220,310	4,220,310	-101,101	211,570
Museum Commission	3,757,318	4,236,316	4,088,105	148,211	_
Commission for Blind	3,498,525	3,561,340	3,405,574	155,766	_
Arts Commission	3,358,041	3,499,203	3,314,149	185,054	_
Archives and History	3,358,041 2.616.278				
,	, , -	2,926,996	2,709,365	217,631	_
Administrative Law Court	2,594,360	2,829,770	2,576,663	253,107	04.000
SC Conservation Bank	283,916	3,146,284	2,484,303	637,095	24,886
Comptroller General	2,357,442	2,595,617	2,383,592	212,025	_
Human Affairs Commission	2,264,678	2,477,783	2,326,896	150,887	_
Workers' Compensation Commission	2,065,110	2,232,271	2,030,075	202,196	_
Aeronautics	2,068,598	2,275,635	2,025,796	249,839	_
State Treasurer	1,972,301	1,993,683	1,993,683	_	_
State Fiscal Accountability Authority	1,610,405	1,644,037	1,629,215	14,822	_
Consumer Affairs	1,502,905	1,644,684	1,527,638	117,046	_
Labor, Licensing and Regulation	1,400,905	1,416,609	1,416,609	_	_
State Ethics Commission	1,125,543	1,221,939	1,129,648	92,291	_
Secretary of State	1,114,360	1,126,491	1,126,491	· —	_
Commission for Minority Affairs	1,020,729	1,130,879	1,040,809	90,070	_
Confederate Relic Room and Military Museum	908,998	971,788	887,011	84,777	_
Sea Grant Consortium	671,118	756,704	587,035	79,877	89,792
Educational Television Commission	282,802	902,110	528,242	373,868	
Employment and Workforce	500,000	501,537	424,008	50,087	 27,442
	500,000	3,625,000	250,000	3,375,000	21,442
Ports Authority	160 045				11 100
Procurement Review Panel	162,815	180,332	152,758	16,405	11,169
Total	\$ 7,804,917,995	\$ 8,381,305,078	\$ 7,895,063,594	\$ 484,487,123	\$ 1,754,36°

a The Appropriations per Act column of \$7,804,917,995 does not include Capital Reserve appropriations of \$145,420,836. The General Fund recapitulation in the FY17-18 Appropriations Act shows these two amounts combined for a total of \$7,950,338,831.

b Adjusted Authorizations are \$576,368,918 higher than the Appropriations per Act due to FY 16-17 carryforwards and FY 17-18 supplemental appropriations.

Appropriations Carried Forward to FY18–19

Fiscal Year Ended June 30, 2018 (Unaudited)

	Total Carried	Special Carry-	General Carry-
	Forward	Forwards ^a	Forwards ^b
Health and Human Services	\$ 106,598,506	\$ 106,598,506	\$
Commerce	49,158,193	48,540,269	617,924
Adjutant General	48,548,642	48,296,955	251,68
Parks, Recreation and Tourism	30,910,248	29,243,596	1,666,652
Education	29,246,090	26,760,433	2,485,65
House of Representatives	25,083,214	25,083,214	
Corrections	23,491,397	170,113	23,321,284
Health and Environmental Control	21,612,486	15,938,214	5,674,27
Transportation	16,767,433	16,767,431	:
Rural Infrastructure Authority	14,013,331	14,013,331	
Department of Administration	11,533,496	8,237,418	3,296,07
Higher Education	10,521,801	6,225,964	4,295,83
Juvenile Justice	8,564,315	278,416	8,285,89
Debt Service	8,165,689		8,165,68
Natural Resources	6,756,972	5,286,403	1,470,56
Social Services	6,245,100	6,245,096	•
Senate	6,152,496	6,152,496	
Public Safety	5,791,848	609,005	5,182,84
Motor Vehicles	5,024,238	_	5,024,23
Lieutenant Governor	4,873,547	4,617,145	256,40
Revenue	4,850,568	_	4,850,56
State Law Enforcement Division	4,163,830	1,427,429	2,736,40
Legislative Support Agencies	3,825,624	3,825,624	_
Ports Authority	3,375,000	3,375,000	_
Disabilities and Special Needs	3,121,105	_	3,121,10
Stand-alone Schools	2,980,007	628,387	2,351,62
Probation, Parole and Pardon	2,804,924	61,014	2,743,91
Election Commission	2,305,660	1,879,615	426,04
Judicial Department	2,271,419	1,553,947	717,47
Commission on Indigent Defense	1,644,416	1,610,081	34,33
Forestry Commission	1,643,578	_	1,643,57
Vocational Rehabilitation	1,600,000	_	1,600,00
Mental Health	1,443,271	1,443,271	_
Attorney General	1,356,870	1,354,020	2,85
Agriculture	1,078,126	663,193	414,93
Prosecution Coordination Commission	946,990	_	946,99
Law Enforcement Training Council	914,168	600,000	314,16
Governor's Office	740,513	_	740,51
SC Conservation Bank	637,095	608,392	28,70
State Auditor's Office	457,167	_	457,16
Educational Television Commission	373,868	345,588	28,28
Aid to Local Governments	301,965	_	301,96
Administrative Law Court	253,107	_	253,10
Aeronautics	249,839	100,000	149,83
Alcohol and Other Drug Abuse Services	239,706		239,70
Archives and History	217,631	12,202	205,42
Comptroller General	212,025		212,02
Workers' Compensation Commission	202,196	_	202,19
Arts Commission	185,054	_	185,05
Commission for Blind	155,766	_	155,76
Human Affairs Commission	150,887	7,122	143,76
Museum Commission	148,211	47,333	100,87
Consumer Affairs	117,046	,550	117,04
State Ethics Commission.	92,291	_	92,29
Commission for Minority Affairs	90,070	_	90,07
Confederate Relic Room and Military Museum	84,777	_	84,77
Sea Grant Consortium	79,877	 12,131	67,74
	79,877 50,087	12,131	50,08
Employment and Workforce	,	_	
State LibraryProgrammant Povious Panel	32,120 16,405	_	32,12
Procurement Review Panel	16,405	_	16,40
State Fiscal Accountability Authority	14,822		14,82
Total	\$ 484,487,123	\$ 388,618,354	\$ 95,868,76

Provisos contained within Part 1B of the FY17-18 Appropriations Act allowed certain agencies to carry forward specific appropriation balances to FY18-19 for expenditures.

Proviso 117.23 of the FY18-19 Appropriations Act allows agencies to carry forward up to ten percent of original appropriations reduced by special carryforwards (as defined).

Open-Ended Appropriations

Fiscal Year Ended June 30, 2018

(Unaudited)

Agency Name	Description	Amo	unt
Statewide Employee Benefits	Workers' Compensation Insurance	\$ 45	5,610
Adjutant General's Office	2017 Hurricane Harvey - National Guard Response for Texas Emergency Management Assistance Compact		3,822
Adjutant General's Office	2017 Hurricane Irma - National Guard State Response	500	0.000
Adjutant General's Office	2017 Hurricane Irma - National Guard Response for Florida Emergency Management Assistance Compact	500	0,000
Adjutant General's Office	2017 Hurricane Maria - National Guard Response for Puerto Rico Emergency Management Assistance Compact	500	0,000
Total Open-Ended Appropriation	ons	\$ 1,784	1,432

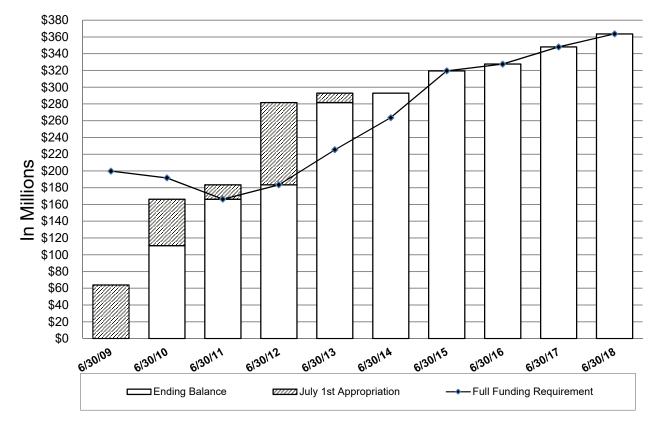
Note:

"Open-ended" appropriations result either from Legislative commitments to fund certain budgetary items without providing sufficient appropriations to fully fund them or to cover an agency's budgetary deficit provided that it is approved by State Fiscal Accountability Authority action. In either of these instances, the State uses year-end budgetary surpluses to fund appropriation shortfalls.

General Reserve

Fiscal Years Ended June 30 (Unaudited)

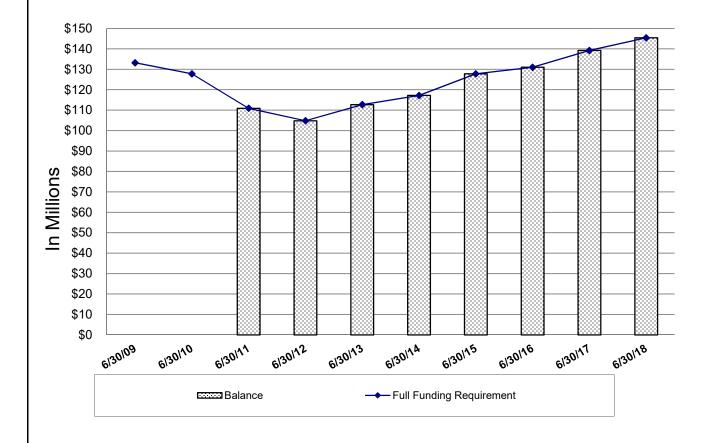
	D	Net	e . e .	Full	0 (11 . 1)	11.4.4
Year	Beginning Balance	Additions (Reductions)	Ending Balance ^a	Funding Requirement ^a	Over (Under) Funded	July 1st Appropriation
2009	95,122,617	(95,122,617)	_	199,755,087	(199,755,087)	63,923,944
2010	_	110,883,455	110,883,455	191,771,831	(80,888,376)	55,441,728
2011	110,883,455	55,441,728	166,325,183	166,325,183	_	17,141,169
2012	166,325,183	17,141,169	183,466,352	183,466,352	_	98,175,036
2013	183,466,352	98,175,036	281,641,388	225,313,110	56,328,278	11,248,376
2014	281,641,388	11,248,376	292,889,764	263,600,787	29,288,977	_
2015	292,889,764	26,589,048	319,478,812	319,478,812	_	_
2016	319,478,812	8,140,680	327,619,492	327,619,492	_	_
2017	327,619,492	20,399,981	348,019,473	348,019,473	_	_
2018	348,019,473	15,532,616	363,552,089	363,552,089	_	_



^a Ending balances in the table do not reflect payments made on July 1 of any succeeding year as a result of appropriations to the General Reserve Fund (GRF). The graph shows balances in the GRF that include these July 1 appropriations (cross-checked portion of columns). Beginning in FY11-12, the constitutional full funding requirement of the GRF increased in .5% annual increments from 3% of the prior year's General Fund revenues to 5%.

Capital Reserve Fiscal Years Ended June 30 (Unaudited)

	Beginning		Amount Applied Against	Used for Supplemental	Ending	Full Funding
Year	Balance	Appropriation	Revenue Shortfall	Appropriations	Balance	Requirement ^a
2009	_	133,170,058	(133,170,058)	_	_	133,170,058
2010	_	127,847,888	(127,847,888)	_	_	127,847,888
2011	_	110,883,455	_	_	110,883,455	110,883,445
2012	110,883,455	104,837,915	_	(110,883,455)	104,837,915	104,837,915
2013	104,837,915	112,656,555	_	(104,837,915)	112,656,555	112,656,555
2014	112,656,555	117,155,905	_	(112,656,555)	117,155,905	117,155,905
2015	117,155,905	127,789,918	_	(117,155,905)	127,789,918	127,791,528
2016	127,789,918	131,047,797	_	(127,789,918)	131,047,797	131,047,797
2017	131,047,797	139,207,789	_	(131,047,794)	139,207,792	139,207,789
2018	139,207,792	145,420,836	_	(139,207,785)	145,420,843	145,420,836



 $^{^{\}mathbf{a}}~$ Full funding requirement is 2% of previous year's General Fund revenues.