

State of South Carolina

Office of Comptroller General

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NEWS RELEASE

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STATE TAKES IN IMPRESSIVE \$300 MILLION SURPLUS

Fiscal Challenges Continue to Confront State Government

According to year-end financial results released by Comptroller General Richard Eckstrom, the State finished its fiscal year on an upswing. The State's fiscal year ended June 30, 2005, with a robust operating surplus of \$300 million.

The following revenue sources contributed to the FY05 surplus:

- Sales taxes- up \$116 million or 5.3% over FY04.
- Individual income taxes- up \$242 million or 12.2% over FY04.
- Corporate income taxes- up \$37 million or 24.8% over FY04.

State revenues from all sources in FY05 were up \$475 million or 9.3% over FY04, and up \$409 million or 8.0% over amounts that had been anticipated and appropriated (i.e., authorized for spending) for the year. The 9.3% increase in FY05 total revenues compares to increases of 3.0% in FY04 and 0.9% in FY03. The State experienced sluggish revenues during 2000-2002.

During 2000-2002, State officials engaged in significant deficit spending. That unconstitutional spending depleted the State's fund balances and reserve accounts, created negative net worth, and contributed in no small part to Standard & Poor's recent downgrade of the State's AAA credit rating.

"After the damage caused by massive overspending in 2000-2002, I heartily commend the General Assembly and the State Budget & Control Board for becoming more careful in managing the State's limited financial resources. But everyone involved could still afford to be a little more frugal with taxpayers' money," said Eckstrom. "This surplus comes at an extremely critical time as we labor to rebuild the State's eroded financial footings."

The Budget Bill adopted during the past legislative session mandates that the first \$78 million of the FY05 operating surplus be transferred to the State's "Rainy Day" Fund. Once this transfer is made on September 1, 2005, the "Rainy Day" Fund will be fully restored -- for the first time since 1997 -- to the amount required by the State Constitution. (Note: The Capital Reserve Fund also will be fully funded on September 1 for the first time since 2000.)

Highlights of other areas benefiting from the surplus are:

- Higher Education- \$14.4 million, including \$2.3 million for SC State University.
- Department of Education- \$10.3 million, including \$9 million for school buses and bus fuel
- Technical Colleges- \$6.8 million for campus expansions and deferred maintenance.
- Department of Commerce- \$6.5 million for economic development projects and grants.
- Beach Renourishment- \$5 million.
- Rural Hospital Grants- \$3 million.
- SC National Guard- \$1.4 million, including \$1.2 million for the NG Pension Fund.
- City of Florence Downtown Redevelopment- \$1 million
- Morris Island Lighthouse Project- \$.5 million.

In addition to these amounts, which were appropriated in June 2005 by the General Assembly subject to the availability of FY05 surplus revenues, the General Assembly appropriated \$144.3 million of FY05 surplus to be carried forward and used to fund a portion of the FY06 base budget. Furthermore, when the General Assembly reconvenes in January 2006, it will have an additional \$13.1 million of FY05 surplus revenues for supplemental appropriations.

Correcting the Effect of Prior Errors

When the State faced economic downturns and budget problems in three previous fiscal years-1991, 1993, and 2001—former office holders improperly included a total of \$104.9 million of "additional revenues" in the State's operating budget by "picking up an extra month" (i.e., 13 months) of certain taxes and fees in one or the other of those years. Former State officials made those ill-advised decisions in their fruitless attempts to protect the State's AAA credit rating.

As a result, since 1991 the State's budgetary records used by the General Assembly have been artificially inflated. Ironically, this condition has produced chronic *deficit* fund balances in the State's audited financial statements since that time.

Because this practice creates chronic *deficit* fund balances for the State, it has been one of the many underlying causes of the loss of the State's AAA credit rating in 1993-- and again in 2005. Furthermore, unless the prior years' accounting errors were corrected, the damage they caused would have seriously hindered the State in recovering its AAA rating.

Accordingly, the Comptroller General has directed his staff to correct for the effect of those prior years' errors in connection with closing the books for the fiscal year ended June 30, 2005. As a result, this correction properly reduces the State's budgetary fund balance to \$533.4 million at June 30, 2005. This correction in no way affects any previous appropriations made by the General Assembly, neither in the FY05-06 Appropriation Act nor in the FY05 Supplemental Appropriation Bill.

This correction is underwritten entirely by \$104.9 million of *additional FY05 surplus revenues* that were received during FY05 -- yet will **not** be recognized as budgetary surplus in the State's FY05 budgetary accounts. Because this amount of revenue previously had been improperly recognized and spent by the State in 1991, 1993, and 2002, it would have been improper to *again* recognize and spend this \$104.9 million in FY05.

In the face of major corporate accounting scandals that have resulted in prosecutions, convictions, and prison sentences for senior executives, it is imperative that State officials and their staffs constantly adhere to the highest standards of integrity, accounting, and financial reporting. To practice anything less than the highest standards would invite increasingly bolder attempts to improperly manipulate financial results. Furthermore, the State would cause serious credibility problems with its bondholders, credit rating agencies, vendors, taxpayers, other governmental entities, and the general public if State officials practiced or condoned accounting irregularities.

All accounting practices should stringently avoid any questionable or manipulative tactics. The accounting function should be used to reliably "keep score." It should **never** be used to create additional points for the scoreboard.

The recent horde of entities that have been involved in "creative accounting" scandals – including Enron, WorldCom, HealthSouth, Lucent Technologies, Qwest, AIG, and others -- provides solemn examples of why entities should **never** manipulate their books. All office holders and political leaders need to clearly understand the grave consequences of using improper accounting tactics to misstate accounts and give misleading impressions of financial conditions.

Recent federal legislation has firmly established that the CEOs and directors of public companies are *personally* responsible for any accounting improprieties committed by their companies. This legislation also requires that these corporate officials must monitor for and create a control environment to prevent such practices.

While this federal legislation applies only to private-sector entities, similar initiatives are expected soon to include governmental and other public-sector entities as well. With or without specific federal legislation, State leaders should **never** tolerate creative or manipulative accounting tactics.

State of South Carolina

BUDGETARY HIGHLIGHTS

BUDGETARY GENERAL FUND

Fiscal Year Ended June 30, 2005

FACTORS THAT PRODUCED THE FISCAL YEAR SURPLUS:

SURPLUS AVAILABLE FOR APPROPRIATION	\$	13,094,604
Supplementally Appropriated (is not available until September 1, 2005)	_	(286,777,347)
DISTRIBUTION OF SURPLUS:		
NET BUDGETARY SURPLUS AVAILABLE FOR DISTRIBUTION		299,871,951
Correction of Prior Years' Accounting Errors b	_	(104,934,400)
"Open-Ended" Appropriations ^a		(4,975,463)
Agency Appropriations that Lapsed at Year-End		546,096
Appropriation Act Veto Sustained by General Assembly in May 2004		56,662
Actual Revenues Over Estimates Used in Appropriation Act	\$	409,179,056

Open-ended appropriations, primarily aid to local governments, occur when the General Assembly mandates that items be fully funded yet fails to budget sufficient amounts to fund them completely. In these instances in which original appropriations are based on estimates that are insufficient, appropriations are increased to allow for the additional expenditures.

These represent corrections necessitated by improper budgetary revenue recognition in FY91, FY93, and FY02.

BUDGETARY GENERAL FUND

Changes in Budgetary Fund Balance Fiscal Year Ended June 30, 2005

<u>-</u>			Reserved								
	Appropriations General Carried Capital						Unre	cor	rod		
_	Reserve		Forward		Reserve		Onre		eserved Undesignated		Total
Revenues	\$ —	\$	_	\$	_	\$	_	\$	5,591,060,631	\$	5,591,060,631
Expenditures	_		_		_		_		(5,073,195,360)		(5,073,195,360)
Transfer to General Reserve per Act	50,000,000		_		_		_		(50,000,000)		_
Transfer to Capital Reserve per Act	_		_		99,356,026		_		(99,356,026)		_
Appropriations: Brought Forward From Last Year ^a	_		(54,696,272)		_		_		54,696,272		_
Carried Forward to Next Year b	_		58,982,965		_	_		(58,982,965)			_
FY04 Surplus Supplementally Appropriated (was not available until September 1, 2004)	_		_		_		(40,583,799)		40,583,799		_
Correction of Prior Years' Accounting Errors c									(104,934,400)		(104,934,400)
Net Current Year Changes	50,000,000		4,286,693		99,356,026		(40,583,799)		299,871,951		412,930,871
Fund Balance–July 1, 2004	25,154,528		54,696,272		_		40,583,799		_		120,434,599
FY05 Surplus Supplementally Appropriated (is not available until September 1, 2005)							286,777,347		(286,777,347)		
Fund Balance–June 30, 2005	\$ 75,154,528	\$	58,982,965	\$	99,356,026	\$	286,777,347	\$	13,094,604	\$	533,365,470

^a These represent current year expenditures that did not require current year budget appropriations.

^b These represent current year budget appropriations that will not be expended until next year.

^c These represent corrections necessitated by improper budgetary revenue recognition in FY91, FY93, and FY02.

BUDGETARY GENERAL FUND

Revenue Analysis

Fiscal Year Ended June 30, 2005

	Actual	Over (Under) Est sed in Appropria		Increase (Decre from 2004 Act	•
<u> </u>	Revenue	Amount	%	Amount	%
Sales Tax\$	2,318,474,848	\$ 68,857,257	3.1%	\$ 116,725,214	5.3%
Individual Income Tax	2,215,376,042	236,012,137	11.9%	241,740,620	12.2%
Corporation Income Tax	186,268,596	66,052,927	54.9%	36,990,275	24.8%
Beer, Wine, Liquor Taxes	149,434,839	2,743,135	1.9%	2,779,316	1.9%
Insurance Tax	147,598,668	598,668	0.4%	18,435,394	14.3%
Nonrecurring Revenue ^a	90,275,080	(1,987,298)	(2.2%)	54,300,083	150.9%
Corporation License Tax	74,499,924	11,899,924	19.0%	2,201,008	3.0%
Motor Vehicle License Fees	57,626,280	(2,986,139)	(4.9%)	5,555,624	10.7%
Documentary (Deed Stamp) Tax	50,493,957	20,302,736	67.2%	510,909	1.0%
Departmental Revenue b	50,457,812	(5,512,988)	(9.8%)	(4,126,029)	(7.6%)
Bank and Savings & Loan Taxes	31,602,975	9,202,975	41.1%	9,818,035	45.1%
Business License (Tobacco) Tax	29,610,107	998,674	3.5%	(131,893)	(0.4%)
Admissions Tax	27,285,893	(5,034,107)	(15.6%)	(4,680,780)	(14.6%)
Earned on Investments	26,074,492	10,074,492	63.0%	10,395,497	66.3%
Electric Power Tax	25,490,375	124,709	0.5%	338,131	1.3%
Estate Tax	19,134,731	(155,269)	(0.8%)	(13,678,334)	(41.7%)
Indirect Cost Recoveries	18,052,819	(4,840,592)	(21.1%)	(4,514,610)	(20.0%)
Workers' Comp Insurance Tax	14,217,534	1,488,172	11.7%	1,352,760	10.5%
Public Service Authority (Excess Earnings)	12,423,210	1,558,509	14.3%	1,250,147	11.2%
Circuit and Family Court Fines	9,527,384	(668,267)	(6.6%)	1,700	0.0%
All Other Sources	37,135,065	449,401	1.2%	(482,239)	(1.3%)
Total Revenues\$	5,591,060,631	\$ 409,179,056	8.0%	\$ 474,780,828	9.3%

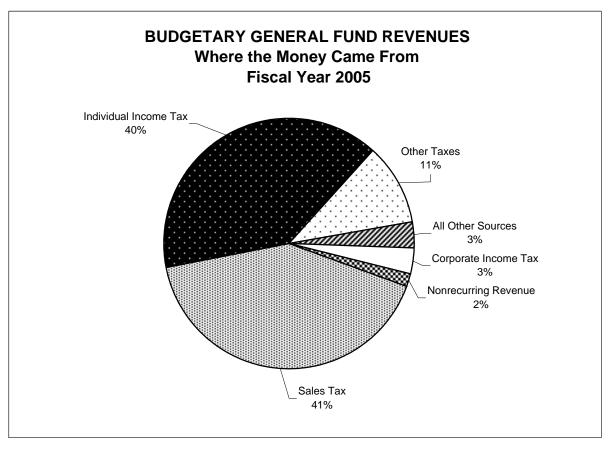
^a Nonrecurring revenue consists of various one-time revenues and transfers from other funds. For FY05, the major sources were federal funds received under the Federal Tax Relief Act of 2004 and a one-time contribution from the State's Public Service Authority (Santee Cooper). For FY04, the major sources were one-time transfers of resources from various agencies' other funds.

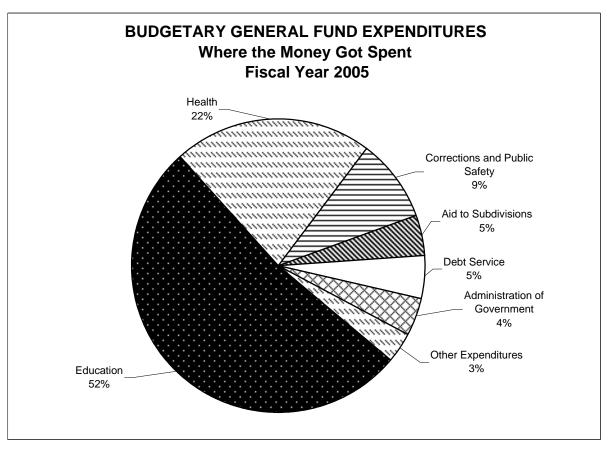
^b Departmental revenue consists mostly of revenues charged by agencies for goods and services.

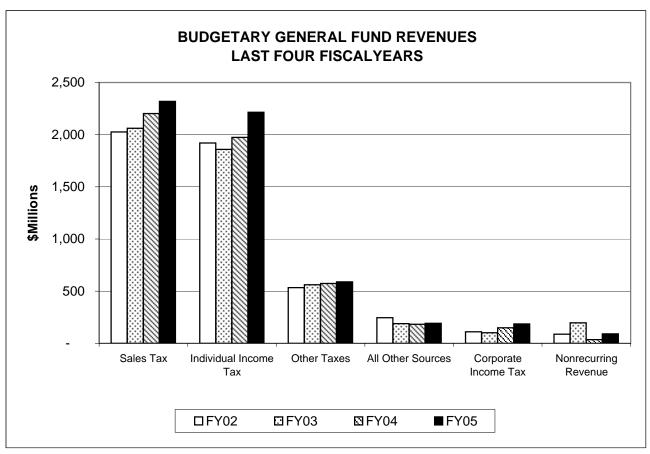
BUDGETARY GENERAL FUND

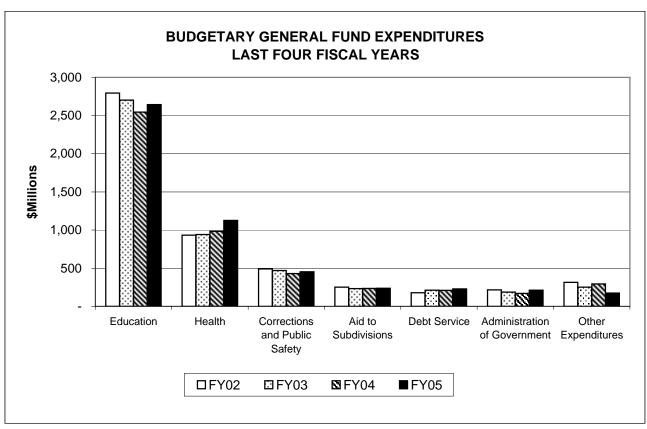
Appropriations and Expenditures Fiscal Year Ended June 30, 2005

		Disposit	ion of Final Approp	riations
		•	Appropriations	
	Final	Actual	Carried Forward	
Expenditures by Function	Appropriations	Expenditures	to FY06	Lapsed
Education	\$ 1.841.807.987	\$ 1,835,093,229	\$ 6,714,758	\$ —
Higher Education	* /- / /	746,472,242	14,850,007	_
Health and Human Services	721,536,888	721,536,888		_
Corrections	279,069,513	277,070,340	1,999,173	_
Aid to Local Government	236,367,660	236,367,660	1,999,175	_
Debt Service	234,775,509	229,280,417	5,495,092	_
			, ,	_
Mental Health	162,761,742	162,760,929	813	_
Disabilities and Special Needs	133,125,512	133,125,500	12	_
Health and Environmental Control	102,487,188	102,119,182	368,006	_
Social Services	82,607,797	80,122,157	2,485,640	_
Juvenile Justice	68,530,132	68,530,132	_	_
Public Safety	58,838,139	58,209,520	628,619	_
Budget and Control Board	41,596,258	35,269,041	6,327,217	_
Revenue	39,558,453	35,617,673	3,855,804	84,976
Governor's Office	39,336,592	38,482,927	853,665	_
Parks, Recreation and Tourism	37,123,302	36,716,401	26,901	380,000
Judicial Department	32,685,996	32,650,207	35.789	_
Motor Vehicles	19,942,547	19,942,547	_ 00,700	_
Natural Resources	18,798,808	18,794,657	4,151	_
Educational Television Commission			1,988,236	_
	18,711,702	16,723,466	, ,	_
Probation, Parole, and Pardon	16,975,020	16,974,640	380	_
Commerce	12,986,516	10,099,774	2,886,742	_
House of Representatives	12,807,053	11,228,475	1,578,578	_
Forestry Commission	12,530,619	12,261,266	269,353	_
School for the Deaf and Blind	11,863,014	11,863,014	_	_
Vocational Rehabilitation	11,524,900	11,510,413	14,487	_
The Senate	11,439,772	8,523,646	2,916,126	_
Adjutant General	10,812,320	8,615,196	2,197,124	_
Prosecution Coordination Commission	8,255,577	8,141,815	113,762	_
State Library	8,229,806	8,172,320	57,486	_
Alcohol and Other Drug Abuse Services	7,198,932	7,128,044	70,888	_
Legislative Support Agencies	5,930,995	5,359,403	571,592	_
Attorney General		5,899,441	57 1,592	_
•		, ,	_	_
Agriculture	4,580,160	4,580,160		_
Labor, Licensing and Regulation	4,497,101	3,723,209	773,892	_
Museum Commission	4,181,692	4,181,692		_
State Treasurer		3,996,232	177,642	_
Comptroller General	4,085,733	3,883,993	201,740	_
Lieutenant Governor	4,008,189	3,644,602	363,587	_
John De La Howe School	3,861,327	3,773,266	88,061	_
Insurance	3,656,676	3,604,348	52,328	_
Commission on Indigent Defense	3,586,869	3,573,293	13,576	_
Archives and History	3,257,736	3,257,736	_	_
Arts Commission	3,076,621	3,076,621	_	_
Election Commission	3,008,887	2,671,300	337,587	_
Workers' Compensation Commission	2,857,121	2,856,893	228	
				_
Wil Lou Gray Opportunity School	2,599,708	2,467,587	132,121	
Commission for the Blind	2,548,322	2,226,045	241,157	81,120
Ports Authority	2,399,999	2,364,921	35,078	_
Consumer Affairs	1,650,028	1,644,452	5,576	_
Human Affairs Commission	1,515,049	1,406,063	108,986	_
Administrative Law Judges	1,440,887	1,383,066	57,821	_
Legislative Audit Council	1,011,223	972,377	38,846	_
Secretary of State	900,837	900,837	_	_
Commission on Appellate Defense	898,586	898,586	_	_
State Ethics Commission	364,588	364,588	_	_
Sea Grant Consortium	364,353	346,700	17,653	_
				_
Commission for Minority Affairs	339,503	318,144	21,359	_
Employment Security Commission	130,724	130,724		_
Procurement Review Panel	117,555	112,229	5,326	_
Transportation	100,990	100,990	_	_
Jobs-Economic Development Authority	72,144	72,144		
Total	\$ 5,132,724,421	\$ 5,073,195,360	\$ 58,982,965	\$ 546,096
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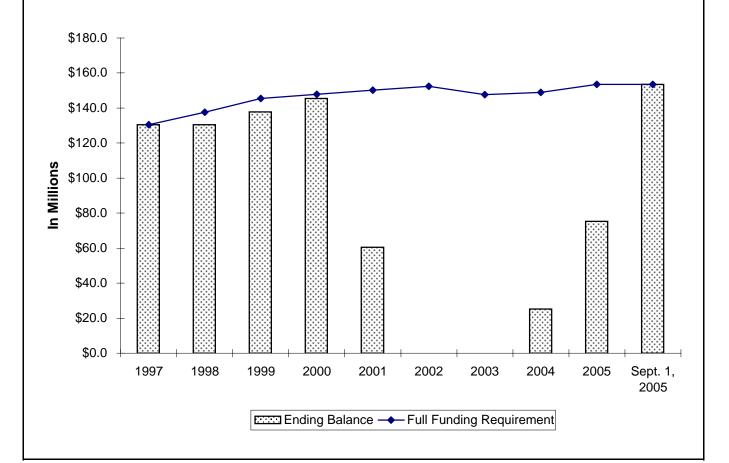
General Reserve

BUDGETARY GENERAL FUND

For Fiscal Years Ended June 30 as Indicated

				Net				Full				
Year		Beginning Balance		Additions (Reductions)		Ending	Ending Funding Balance Requirement		Over/(Under) Funded			
1997	\$	127,006,196	\$	3,373,537	\$	130,379,733	\$	130,379,733	\$	-		
1998	•	130,379,733	,	_	Ť	130,379,733	,	137,649,483	•	(7,269,750)		
1999		130,379,733		7,269,750		137,649,483		145,371,047		(7,721,564)		
2000		137,649,483		7,721,564		145,371,047		147,916,397		(2,545,350)		
2001		145,371,047		(84,847,657)		60,523,390		150,202,108		(89,678,718)		
2002		60,523,390		(60,523,390)		_		152,409,712		(152,409,712)		
2003		_		_		_		147,707,970		(147,707,970)		
2004		_		25,154,528		25,154,528		149,034,038		(123,879,510)		
2005		25,154,528		50,000,000		75,154,528		75,154,528		153,488,394		(78,333,866)
2006		75,154,528		78,333,866 *	t .					,		

* September 1, 2005 contribution mandated by FY06 Appropriation Act.



Capital Reserve

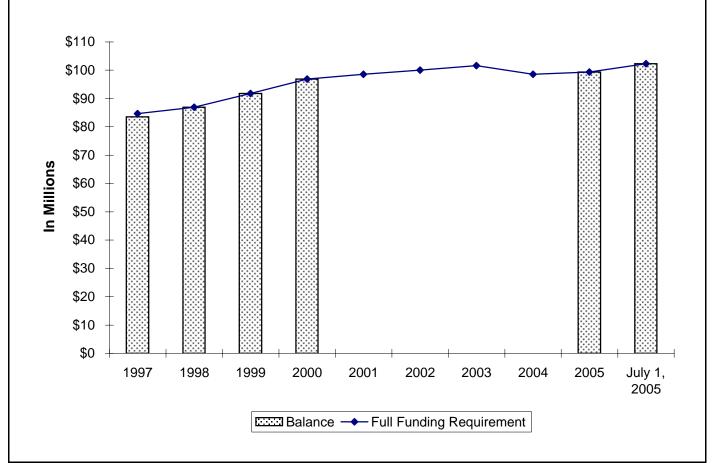
BUDGETARY GENERAL FUND

For the Fiscal Years Ended June 30 as Indicated

Year	 Beginning Balance	<u> </u>	Original propriations	<u> </u>	Appropriation Reductions	Transfe to Agend			Ending Balance	ull Funding equirement
1997	\$ 80,489,858	\$	84,670,797		\$ (1,104,000)	\$ (80,489	,858)	\$	83,566,797	\$ 84,670,797
1998	83,566,797		86,919,822		-	(83,566	,797)		86,919,822	86,919,822
1999	86,919,822		91,766,322		-	(86,919	,822)		91,766,322	91,766,322
2000	91,766,322		96,914,031		-	(91,766	,322)		96,914,031	96,914,031
2001	96,914,031		98,610,931		(98,610,931)	(96,914	,031)		-	98,610,931
2002	-		100,134,739		(100,134,739)	-			-	100,134,739
2003	-		101,606,475		(101,606,475)	-			-	101,606,475
2004	-		98,599,197		(98,599,197)	-			-	98,599,197
2005	-		99,356,026		-	-			99,356,026	99,356,026
2006	99,356,026		102,325,596	*		(99,356	,026) *	*		

^{*} July 1, 2005 contribution mandated by FY06 Appropriation Act.

^{**} Amount to be transferred to agencies on September 1, 2005.



Improper Budgetary Tax Accruals in Prior Years CUMULATIVE OVERSTATEMENT IMPACT ON BUDGETARY GENERAL FUND

For the Fiscal Years Indicated

		Re	Improper evenue Accrual
FY91	Sales Tax	\$	83,161,428
FY93	Business License Tax Alcoholic Liquors Tax Beer and Wine Tax Soft Drinks Tax Electric Power Tax Admissions Tax		2,223,083 4,314,323 6,500,809 2,297,645 1,483,169 1,656,784 18,475,813
FY02	Documentary Tax		3,297,159
	Total	\$	104,934,400