
**BASIC
FINANCIAL STATEMENTS**

Statement of Net Position

June 30, 2023

(Expressed in Thousands)

| | PRIMARY GOVERNMENT | | | COMPONENT UNITS |
|--|-------------------------|--------------------------|----------------------|----------------------|
| | Governmental Activities | Business-type Activities | Totals | |
| ASSETS | | | | |
| Cash and cash equivalents..... | \$ 5,323,396 | \$ 1,779,729 | \$ 7,103,125 | \$ 4,218,835 |
| Investments..... | 14,834,596 | 230,534 | 15,065,130 | 2,576,138 |
| Invested securities lending collateral..... | 746,728 | 6,643 | 753,371 | 67,872 |
| Receivables, net: | | | | |
| Accounts..... | 781,773 | 57,378 | 839,151 | 826,070 |
| Contributions..... | 1,009 | — | 1,009 | 161,492 |
| Participants..... | — | 2 | 2 | — |
| Accrued interest..... | 169,274 | 5,273 | 174,547 | 24,851 |
| Income taxes..... | 1,249,190 | — | 1,249,190 | — |
| Sales and other taxes..... | 1,091,343 | — | 1,091,343 | — |
| Student accounts..... | 126 | — | 126 | 68,792 |
| Patient accounts..... | 18,410 | — | 18,410 | 540,240 |
| Loans and notes..... | 808,298 | — | 808,298 | 27,600 |
| Assessments..... | — | 91,623 | 91,623 | — |
| Leases..... | 13,095 | 731 | 13,826 | 140,552 |
| Due from Federal government and other grantors..... | 1,453,680 | — | 1,453,680 | 202,721 |
| Internal balances..... | 53,661 | (53,661) | — | — |
| Due from component units..... | 130,311 | — | 130,311 | — |
| Due from primary government..... | — | — | — | 79,571 |
| Inventories..... | 88,384 | 1,873 | 90,257 | 403,035 |
| Restricted assets: | | | | |
| Cash and cash equivalents..... | 907,708 | 12 | 907,720 | 1,805,293 |
| Investments..... | — | — | — | 2,640,065 |
| Accounts receivable..... | 8,000 | — | 8,000 | 76,943 |
| Loans receivable..... | — | — | — | 1,165,316 |
| Other..... | 49,804 | — | 49,804 | 377,456 |
| Prepaid items..... | 79,619 | 441 | 80,060 | 53,348 |
| Other assets..... | 466 | — | 466 | 416,939 |
| Regulatory assets..... | — | — | — | 3,678,645 |
| Other regulatory assets..... | — | — | — | 733,062 |
| Investment in joint venture..... | — | — | — | 26,057 |
| Capital assets-nondepreciable..... | 7,289,072 | 342,002 | 7,631,074 | 2,621,536 |
| Capital assets-depreciable, net..... | 13,428,679 | 19,056 | 13,447,735 | 11,886,594 |
| Total assets..... | \$ 48,526,622 | \$ 2,481,636 | \$ 51,008,258 | \$ 34,819,023 |
| DEFERRED OUTFLOWS OF RESOURCES | | | | |
| Accumulated decrease in fair value of hedging derivatives..... | \$ — | \$ — | \$ — | \$ 25,621 |
| Deferred amount on refunding..... | 25,736 | — | 25,736 | 243,526 |
| Asset retirement obligation..... | — | — | — | 638,709 |
| Pension related..... | 631,329 | 3,974 | 635,303 | 910,897 |
| Other post-employment benefits related..... | 981,690 | 7,610 | 989,300 | 1,610,878 |
| Total deferred outflows..... | \$ 1,638,755 | \$ 11,584 | \$ 1,650,339 | \$ 3,429,631 |
| LIABILITIES | | | | |
| Accounts payable..... | \$ 967,729 | \$ 3,385 | \$ 971,114 | \$ 668,955 |
| Accrued salaries and related expenses..... | 201,325 | 2,041 | 203,366 | 344,979 |
| Accrued interest payable..... | 1 | 115 | 116 | 99,717 |
| Retainages payable..... | 3,160 | 97 | 3,257 | 20,131 |
| Tax refunds payable..... | 1,122,985 | 64,874 | 1,187,859 | — |
| Payables-aid to individuals/families..... | 26,961 | — | 26,961 | — |
| Prizes payable..... | — | — | — | 20,466 |
| Unemployment benefits payable..... | — | 4,373 | 4,373 | — |
| Intergovernmental payables..... | 967,047 | 72,447 | 1,039,494 | 534 |
| Due to component units..... | 77,390 | — | 77,390 | — |
| Due to primary government..... | — | — | — | 130,311 |
| Asset retirement obligation..... | — | — | — | 630,526 |
| Unearned revenues..... | 2,907,660 | 266 | 2,907,926 | 313,718 |
| Deposits..... | 34,596 | 300 | 34,896 | 20,123 |
| Amounts held in custody for others..... | — | — | — | 33,877 |
| Securities lending collateral..... | 746,728 | 6,643 | 753,371 | 67,872 |
| Liabilities payable from restricted assets: | | | | |
| Accrued interest payable..... | 15,050 | — | 15,050 | — |
| Other..... | — | — | — | 30,001 |
| Other liabilities..... | 921,974 | 12 | 921,986 | 830,184 |
| Long-term liabilities: | | | | |
| Due within one year..... | 1,061,275 | 20,321 | 1,081,596 | 617,749 |
| Due in more than one year..... | 8,841,347 | 246,073 | 9,087,420 | 23,583,709 |
| Total liabilities..... | \$ 17,895,228 | \$ 420,947 | \$ 18,316,175 | \$ 27,412,852 |

Exhibit A-1

| | PRIMARY GOVERNMENT | | | COMPONENT UNITS |
|---|----------------------------|-----------------------------|----------------------|---------------------|
| | Governmental Activities | Business-type Activities | Totals | |
| DEFERRED INFLOWS OF RESOURCES | | | | |
| Accumulated increase in fair value of hedging derivatives..... | \$ — | \$ — | \$ — | \$ 207,449 |
| Deferred gain on refunding..... | — | — | — | 2,556 |
| Deferred nuclear decommissioning costs..... | — | — | — | 204,486 |
| Deferred service concession arrangement receipts..... | — | — | — | 9,733 |
| Deferred nonexchange revenues..... | 22,777 | — | 22,777 | 37 |
| Deferred public-private partnership receipts..... | — | — | — | 6,607 |
| Deferred public-public partnership receipts..... | 107,784 | — | 107,784 | — |
| Toshiba settlement..... | — | — | — | 241,976 |
| Pension related..... | 238,381 | 1,930 | 240,311 | 128,337 |
| Other post-employment benefits related..... | 1,492,747 | 12,015 | 1,504,762 | 1,941,480 |
| Lease related..... | 13,326 | 624 | 13,950 | 137,031 |
| Total deferred inflows..... | \$ 1,875,015 | \$ 14,569 | \$ 1,889,584 | \$ 2,879,692 |
| NET POSITION | | | | |
| Net investment in capital assets..... | \$ 18,942,599 | \$ 349,988 | \$ 19,292,587 | \$ 6,615,646 |
| Restricted: | | | | |
| Expendable: | | | | |
| General government..... | 2,332,154 | — | 2,332,154 | — |
| Education..... | 714,615 | — | 714,615 | 1,797,086 |
| Health..... | 1,519,814 | — | 1,519,814 | — |
| Transportation..... | 4,046,640 | — | 4,046,640 | 3,176 |
| Capital projects..... | — | — | — | 1,420,750 |
| Debt service..... | 857,957 | — | 857,957 | 309,503 |
| Loan programs..... | — | — | — | 402,636 |
| Insurance programs..... | 662,413 | 31,547 | 693,960 | — |
| Administration of justice..... | 47,559 | — | 47,559 | — |
| Economic development..... | 44,320 | — | 44,320 | — |
| Social programs..... | 44,238 | — | 44,238 | — |
| Unemployment compensation benefits..... | — | 1,691,604 | 1,691,604 | — |
| Other..... | — | — | — | 22,974 |
| Nonexpendable: | | | | |
| Education..... | 11,642 | — | 11,642 | 1,376,757 |
| Other..... | 208,153 | — | 208,153 | — |
| Unrestricted..... | 963,030 | (15,435) | 947,595 | (3,992,418) |
| Total net position..... | \$ 30,395,134 | \$ 2,057,704 | \$ 32,452,838 | \$ 7,956,110 |

The Notes to the Financial Statements are an integral part of this statement.

Statement of Activities

For the Fiscal Year Ended June 30, 2023
(Expressed in Thousands)

| | Expenses | Program Revenues | | | Net Revenues (Expenses) |
|--|----------------------|----------------------|------------------------------------|----------------------------------|-------------------------|
| | | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | |
| Functions | | | | | |
| Primary government: | | | | | |
| Governmental activities: | | | | | |
| General government..... | \$ 12,309,745 | \$ 4,197,779 | \$ 3,446,091 | \$ 52,723 | \$ (4,613,152) |
| Education..... | 8,179,679 | 42,292 | 2,203,948 | 430 | (5,933,009) |
| Health and environment..... | 10,734,583 | 266,570 | 7,291,073 | 24,282 | (3,152,658) |
| Social services..... | 3,553,243 | 19,355 | 3,020,901 | 69,701 | (443,286) |
| Administration of justice..... | 1,495,855 | 66,647 | 123,545 | 562 | (1,305,101) |
| Resources and economic development..... | 982,370 | 110,596 | 121,783 | 5,172 | (744,819) |
| Transportation..... | 1,784,779 | 305,904 | 392 | 913,320 | (565,163) |
| Unallocated interest expense..... | 10,539 | — | — | — | (10,539) |
| Total governmental activities..... | 39,050,793 | 5,009,143 | 16,207,733 | 1,066,190 | (16,767,727) |
| Business-type activities: | | | | | |
| Unemployment compensation benefits..... | 92,888 | 240,576 | 5,148 | — | 152,836 |
| Second Injury..... | 20,279 | — | — | — | (20,279) |
| Other enterprise activities..... | 50,212 | 71,956 | 59 | 42,557 | 64,360 |
| Total business-type activities..... | 163,379 | 312,532 | 5,207 | 42,557 | 196,917 |
| Total primary government..... | \$ 39,214,172 | \$ 5,321,675 | \$ 16,212,940 | \$ 1,108,747 | \$ (16,570,810) |
| Component units: | | | | | |
| Public Service Authority..... | 1,961,892 | 1,941,005 | 6,751 | — | (14,136) |
| Medical University of South Carolina..... | 4,941,161 | 4,395,611 | 308,876 | 25,292 | (211,382) |
| University of South Carolina..... | 1,595,258 | 1,190,875 | 207,239 | 120,565 | (76,579) |
| Clemson University..... | 1,303,789 | 1,065,979 | 239,299 | 71,598 | 73,087 |
| State Ports Authority..... | 398,151 | 448,508 | 13,132 | 62,236 | 125,725 |
| Housing Authority..... | 572,198 | 134,043 | 451,447 | — | 13,292 |
| Lottery Commission..... | 2,406,350 | 2,406,348 | 169 | — | 167 |
| Nonmajor component units..... | 2,169,855 | 1,269,021 | 498,278 | 171,611 | (230,945) |
| Total component units..... | \$ 15,348,654 | \$ 12,851,390 | \$ 1,725,191 | \$ 451,302 | \$ (320,771) |

| | Primary Government | | | Component Units |
|--|-------------------------|--------------------------|----------------------|---------------------|
| | Governmental Activities | Business-type Activities | Total | |
| Changes in net position: | | | | |
| Net revenues (expenses) | \$ (16,767,727) | \$ 196,917 | \$ (16,570,810) | \$ (320,771) |
| General revenues: | | | | |
| Taxes: | | | | |
| Individual income..... | 5,884,974 | — | 5,884,974 | — |
| Retail sales and use..... | 7,423,406 | — | 7,423,406 | — |
| Corporate income..... | 1,219,636 | — | 1,219,636 | — |
| Gas and motor vehicle..... | 1,540,962 | — | 1,540,962 | — |
| Insurance..... | 265,952 | — | 265,952 | — |
| Hospital..... | 266,298 | — | 266,298 | — |
| Other..... | 896,495 | — | 896,495 | — |
| Total taxes..... | 17,497,723 | — | 17,497,723 | — |
| Unrestricted grants and contributions..... | 5 | — | 5 | — |
| Unrestricted investment income..... | 422,478 | 42,053 | 464,531 | — |
| State Appropriations..... | — | — | — | 1,219,733 |
| Tobacco legal settlement..... | 75,499 | — | 75,499 | — |
| Opioid legal settlement..... | 10,690 | — | 10,690 | — |
| Other revenues..... | 914,464 | 1,251 | 915,715 | — |
| Additions to endowments..... | — | — | — | 46,735 |
| Transfers—internal activities..... | 39,638 | (39,638) | — | — |
| Total general revenues, additions to endowments, and transfers..... | 18,960,497 | 3,666 | 18,964,163 | 1,266,468 |
| Change in net position..... | 2,192,770 | 200,583 | 2,393,353 | 945,697 |
| Net position at beginning of year, as restated..... | 28,202,364 | 1,857,121 | 30,059,485 | 7,010,413 |
| Net position at end of year..... | \$ 30,395,134 | \$ 2,057,704 | \$ 32,452,838 | \$ 7,956,110 |

The Notes to the Financial Statements are an integral part of this statement.

Balance Sheet

GOVERNMENTAL FUNDS

June 30, 2023

(Expressed in Thousands)

| | General Fund | Departmental Program Services | Local Government Infrastructure |
|---|----------------------|-------------------------------------|---------------------------------------|
| ASSETS | | | |
| Cash and cash equivalents..... | \$ — | \$ 546,636 | \$ 159,395 |
| Investments..... | 11,007,258 | 1,846,867 | 543,884 |
| Invested securities lending collateral..... | 492,055 | 62,486 | 46,613 |
| Receivables, net: | | | |
| Accounts..... | 138,015 | 280,359 | 1,822 |
| Contributions..... | 260 | 749 | — |
| Accrued interest..... | 125,705 | 15,870 | 10,086 |
| Income taxes..... | 1,249,190 | — | — |
| Sales and other taxes..... | 909,929 | 1,820 | — |
| Student accounts..... | 126 | — | — |
| Patient accounts..... | 16,164 | 2,246 | — |
| Loans and notes..... | 38,569 | — | 762,987 |
| Leases..... | 8,200 | 4,867 | — |
| Due from Federal government and other grantors..... | 10,343 | 1,289,905 | 7,798 |
| Due from other funds..... | 68,422 | 17,967 | 26,074 |
| Due from component units..... | 53,036 | 189 | 4,000 |
| Interfund receivables..... | 51,157 | 6,750 | 81,944 |
| Inventories..... | 32,157 | 48,066 | — |
| Restricted assets: | | | |
| Cash and cash equivalents..... | 16,385 | — | 891,323 |
| Accounts receivable, net..... | — | — | 8,000 |
| Other..... | — | — | 13,304 |
| Prepaid items..... | 26,405 | 8,416 | — |
| Other assets..... | 150 | — | — |
| Total assets..... | \$ 14,243,526 | \$ 4,133,193 | \$ 2,557,230 |
| LIABILITIES | | | |
| Accounts payable..... | 289,071 | 440,657 | 4,307 |
| Accrued salaries and related expenditures..... | 134,448 | 37,874 | 111 |
| Retainages payable..... | 41 | 1,242 | — |
| Tax refunds payable..... | 1,122,979 | — | — |
| Payable—aid to individuals/families..... | 8,068 | 18,893 | — |
| Intergovernmental payables..... | 75,767 | 516,925 | 33,341 |
| Due to other funds..... | 294,539 | 57,321 | 363 |
| Due to component units..... | 31,670 | 17,773 | — |
| Interfund payables..... | 6,750 | 249 | — |
| Unearned revenues..... | 25,124 | 1,917,457 | 10,311 |
| Deposits..... | — | — | 32,715 |
| Securities lending collateral..... | 492,055 | 62,486 | 46,613 |
| Other liabilities..... | 673,039 | 11,727 | — |
| Total liabilities..... | 3,153,551 | 3,082,604 | 127,761 |
| DEFERRED INFLOWS OF RESOURCES | | | |
| Unavailable revenues..... | 12,970 | 49,548 | 15,000 |
| Deferred nonexchange revenues..... | 22,777 | — | — |
| Lease related..... | 7,863 | 5,435 | — |
| Total deferred inflows of resources..... | 43,610 | 54,983 | 15,000 |
| FUND BALANCES | | | |
| Nonspendable..... | 141,250 | 56,482 | — |
| Restricted..... | 1,580,428 | 905,614 | 2,414,469 |
| Committed..... | — | 36,844 | — |
| Assigned..... | 722,535 | — | — |
| Unassigned..... | 8,602,152 | (3,334) | — |
| Total fund balances..... | 11,046,365 | 995,606 | 2,414,469 |
| Total liabilities, deferred inflows and fund balances..... | \$ 14,243,526 | \$ 4,133,193 | \$ 2,557,230 |

The Notes to the Financial Statements are an integral part of this statement.

| Department of Transportation Special Revenue | Nonmajor Governmental Funds | Totals |
|--|-----------------------------------|----------------------|
| \$ 3,038,673 | \$ 581,061 | \$ 4,325,765 |
| — | 878,169 | 14,276,178 |
| 82,664 | 29,786 | 713,604 |
| 35,529 | 38 | 455,763 |
| — | — | 1,009 |
| — | 10,444 | 162,105 |
| — | — | 1,249,190 |
| 7,139 | 172,455 | 1,091,343 |
| — | — | 126 |
| — | — | 18,410 |
| 4,305 | 2,437 | 808,298 |
| — | — | 13,067 |
| 144,780 | 854 | 1,453,680 |
| 184,874 | 46,072 | 343,409 |
| 42 | 55,559 | 112,826 |
| — | — | 139,851 |
| 4,294 | — | 84,517 |
| — | — | 907,708 |
| — | — | 8,000 |
| — | 36,500 | 49,804 |
| 5,383 | 541 | 40,745 |
| 203 | — | 353 |
| \$ 3,507,886 | \$ 1,813,916 | \$ 26,255,751 |
| 210,583 | 10,202 | 954,820 |
| 24,860 | 396 | 197,689 |
| — | 1,877 | 3,160 |
| — | 6 | 1,122,985 |
| — | — | 26,961 |
| — | 340,942 | 966,975 |
| 1,639 | 18,778 | 372,640 |
| — | 27,947 | 77,390 |
| 81,944 | — | 88,943 |
| 521,928 | 193,893 | 2,668,713 |
| 1,872 | — | 34,587 |
| 82,664 | 29,786 | 713,604 |
| — | — | 684,766 |
| 925,490 | 623,827 | 7,913,233 |
| 2 | 2,695 | 80,215 |
| — | — | 22,777 |
| — | — | 13,298 |
| 2 | 2,695 | 116,290 |
| 9,880 | 12,183 | 219,795 |
| 2,572,514 | 1,311,636 | 8,784,661 |
| — | 60,975 | 97,819 |
| — | 2,282 | 724,817 |
| — | (199,682) | 8,399,136 |
| 2,582,394 | 1,187,394 | 18,226,228 |
| \$ 3,507,886 | \$ 1,813,916 | \$ 26,255,751 |

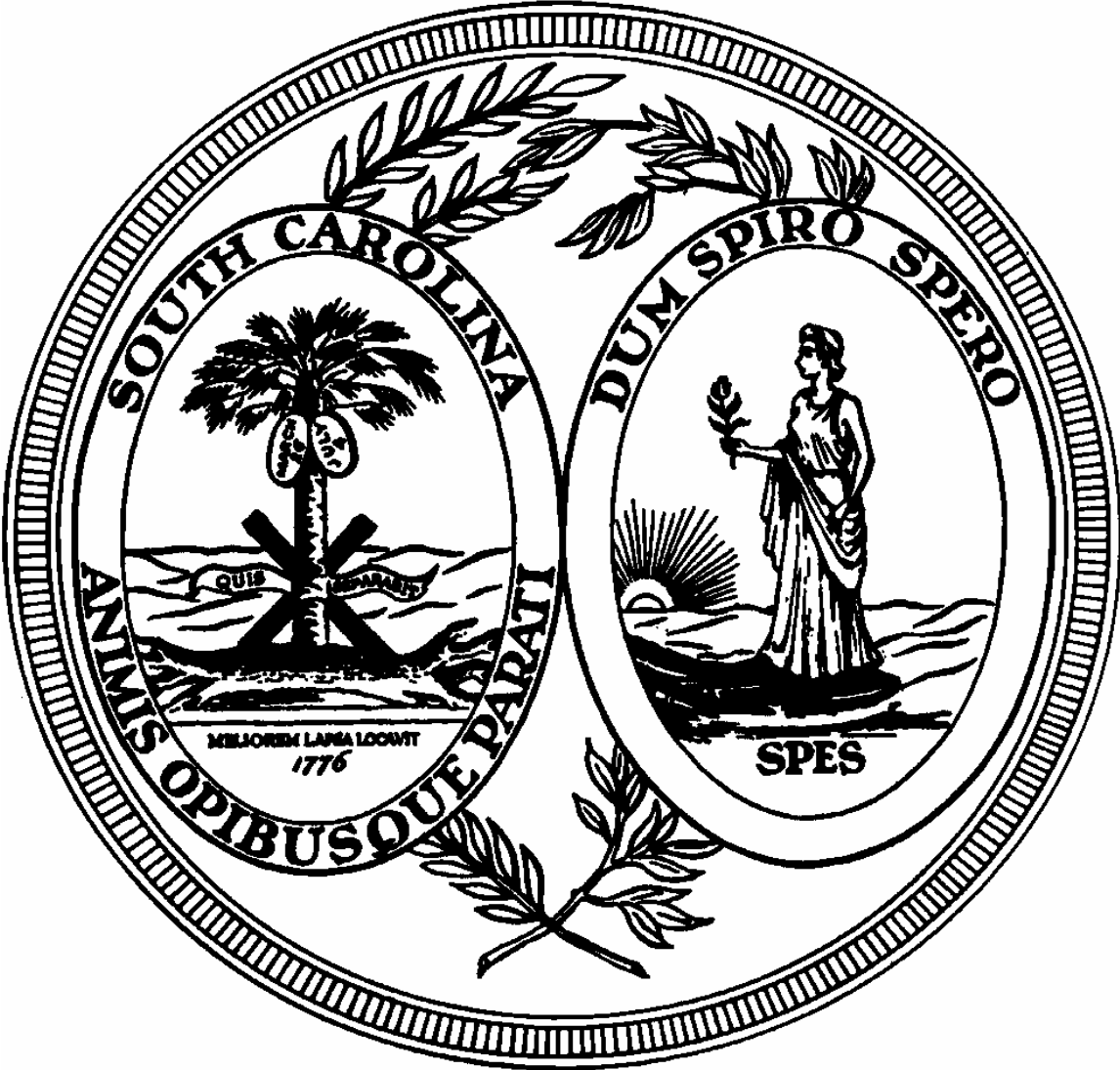
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

Exhibit B-1a

June 30, 2023
(Expressed in Thousands)

| | | |
|---|--------------------|------------------------------------|
| Total fund balances—governmental funds..... | | \$ 18,226,228 |
| Amounts reported for governmental activities in the Statement of Net Position are different because: | | |
| Capital and lease assets used in governmental activities are not considered current financial resources and therefore are not reported in the funds: | | |
| Non-depreciable capital assets..... | \$ 7,277,971 | |
| Depreciable capital assets..... | 21,186,330 | |
| Accumulated depreciation..... | <u>(8,073,746)</u> | |
| Total capital assets..... | | 20,390,555 |
| Non-amortizable lease and subscription assets..... | 3,709 | |
| Amortizable lease and subscription assets..... | 307,489 | |
| Accumulated amortization..... | <u>(92,012)</u> | |
| Total Lease assets..... | | 219,186 |
| Deferred outflows of resources are recognized in the Statement of Net Position, but are not reported in governmental funds: | | |
| Deferred loss on refunding bonds..... | | 25,736 |
| Pension and OPEB contributions made after the measurement date..... | | 502,216 |
| Difference between expected and actual retirement plan experience..... | | 102,087 |
| Net difference between projected and actual earnings on investments..... | | 31,733 |
| Changes in proportion and differences between contributions and proportionate share of plan contributions..... | | 172,734 |
| Changes in assumptions..... | | 779,840 |
| Deferred inflows of resources are recognized in the Statement of Net Position, but are not reported in governmental funds: | | |
| Difference between expected and actual retirement plan experience..... | | (283,251) |
| Changes in proportion and differences between contributions and proportionate share of plan contributions..... | | (502,491) |
| Changes in assumptions..... | | (921,624) |
| Deferred public-public partnership receipts..... | | (107,784) |
| Certain State revenues will be collected after year-end but are not available soon enough to pay for the current period's expenditures, and therefore are considered deferred inflows of resources..... | | |
| | | 80,215 |
| Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position..... | | |
| | | 750,673 |
| Certain liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of: | | |
| Bonds payable..... | (1,556,804) | |
| Notes payable..... | (37,290) | |
| Accrued interest on bonds..... | (15,050) | |
| Leases and Subscriptions Payable..... | (189,487) | |
| Net pension liability..... | (3,903,541) | |
| Net OPEB liability..... | (2,868,330) | |
| Compensated absences..... | (229,325) | |
| Policy claims..... | (31,733) | |
| Other..... | <u>(239,359)</u> | |
| Total long-term liabilities..... | | <u>(9,070,919)</u> |
| Net position of governmental activities..... | | <u><u>\$ 30,395,134</u></u> |

The Notes to the Financial Statements are an integral part of this statement.



Statement of Revenues, Expenditures, and Changes in Fund Balances

GOVERNMENTAL FUNDS

For the Fiscal Year Ended June 30, 2023
(Expressed in Thousands)

| | <u>General Fund</u> | <u>Departmental Program Services</u> |
|---|-----------------------------|--|
| Revenues: | | |
| Taxes: | | |
| Individual income..... | \$ 5,862,074 | \$ — |
| Retail sales and use..... | 5,817,004 | 9,439 |
| Corporate income..... | 1,219,636 | — |
| Gas and motor vehicle..... | — | — |
| Insurance..... | 265,396 | 556 |
| Hospital..... | 266,298 | — |
| Other..... | 816,613 | 65,756 |
| Licenses, fees, and permits..... | 382,111 | 56,169 |
| Interest and other investment income..... | 335,554 | (37,120) |
| Federal..... | 61,277 | 15,381,486 |
| Local and private grants..... | 5,980 | 55,625 |
| Departmental services..... | 575,145 | 119,610 |
| Contributions..... | 21,304 | 43,091 |
| Fines and penalties..... | 72,242 | 12,406 |
| Tobacco legal settlement..... | — | — |
| Opioid legal settlement..... | — | — |
| Other..... | 382,856 | 409,996 |
| Total revenues..... | <u>16,083,490</u> | <u>16,117,014</u> |
| Expenditures: | | |
| Current: | | |
| General government..... | 2,300,230 | 2,281,589 |
| Education..... | 986,813 | 269,505 |
| Health and environment..... | 3,152,766 | 7,655,353 |
| Social services..... | 384,676 | 3,035,292 |
| Administration of justice..... | 1,263,981 | 47,008 |
| Resources and economic development..... | 295,430 | 86,633 |
| Transportation..... | 255,487 | 2,276 |
| Capital outlay..... | 81,022 | 88,688 |
| Debt service: | | |
| Principal retirement..... | 92,318 | 23,762 |
| Interest and fiscal charges..... | 12,147 | 1,804 |
| Intergovernmental..... | 6,707,032 | 2,535,149 |
| Total expenditures..... | <u>15,531,902</u> | <u>16,027,059</u> |
| Excess of revenues over (under) expenditures..... | <u>551,588</u> | <u>89,955</u> |
| Other financing sources (uses): | | |
| Bonds and notes issued..... | 1,009 | — |
| Leases and subscriptions issued..... | 47,531 | 14,795 |
| Transfers in..... | 510,513 | 73,003 |
| Transfers out..... | (698,355) | (28,139) |
| Total other financing sources (uses)..... | <u>(139,302)</u> | <u>59,659</u> |
| Net change in fund balances..... | <u>412,286</u> | <u>149,614</u> |
| Fund balances at beginning of year, as restated..... | <u>10,634,079</u> | <u>845,992</u> |
| Fund balances at end of year..... | <u>\$ 11,046,365</u> | <u>\$ 995,606</u> |

The Notes to the Financial Statements are an integral part of this statement.

| <u>Local Government Infrastructure</u> | <u>Department of Transportation Special Revenue</u> | <u>Nonmajor Governmental Funds</u> | <u>Totals</u> |
|--|---|--|----------------------|
| \$ 22,900 | \$ — | \$ — | \$ 5,884,974 |
| — | — | 1,596,963 | 7,423,406 |
| — | — | — | 1,219,636 |
| — | 1,540,962 | — | 1,540,962 |
| — | — | — | 265,952 |
| — | — | — | 266,298 |
| — | — | 5,128 | 887,497 |
| 159,054 | — | 69,898 | 667,232 |
| 52,668 | 27,820 | 23,185 | 402,107 |
| 22,495 | 865,847 | 128,235 | 16,459,340 |
| 1,997 | — | — | 63,602 |
| 424 | 146,351 | 42,099 | 883,629 |
| 50,044 | — | 598,416 | 712,855 |
| — | — | 8,215 | 92,863 |
| — | — | 75,499 | 75,499 |
| — | — | 10,690 | 10,690 |
| 355 | 4,858 | 36,607 | 834,672 |
| 309,937 | 2,585,838 | 2,594,935 | 37,691,214 |
| 4 | — | 290,838 | 4,872,661 |
| — | — | 522,570 | 1,778,888 |
| — | — | 32,359 | 10,840,478 |
| — | — | 114 | 3,420,082 |
| — | — | 4,147 | 1,315,136 |
| 1,889 | — | 244 | 384,196 |
| 1,063 | 1,175,326 | — | 1,434,152 |
| 43 | 861,363 | 212,437 | 1,243,553 |
| 54,982 | 15,960 | 826 | 187,848 |
| 53,254 | 880 | 133 | 68,218 |
| 102,964 | (3,564) | 1,706,826 | 11,048,407 |
| 214,199 | 2,049,965 | 2,770,494 | 36,593,619 |
| 95,738 | 535,873 | (175,559) | 1,097,595 |
| — | — | — | 1,009 |
| 43 | — | 697 | 63,066 |
| 6,166 | 123,515 | 597,997 | 1,311,194 |
| — | (5,345) | (530,725) | (1,262,564) |
| 6,209 | 118,170 | 67,969 | 112,705 |
| 101,947 | 654,043 | (107,590) | 1,210,300 |
| 2,312,522 | 1,928,351 | 1,294,984 | 17,015,928 |
| \$ 2,414,469 | \$ 2,582,394 | \$ 1,187,394 | \$ 18,226,228 |

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities

**For the Fiscal Year Ended June 30, 2023
(Expressed in Thousands)**

| | | |
|--|------------------|---------------------|
| Net change in fund balances—total governmental funds | | \$ 1,210,300 |
| Amounts reported for governmental activities in the Statement of Activities are different because: | | |
| Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of capital assets and leases are allocated over their estimated useful lives and reported as depreciation and amortization expense. In the current period these amounts are: | | |
| Capital outlay..... | \$ 1,243,553 | |
| Depreciation and amortization expense..... | <u>(536,238)</u> | 707,315 |
| Excess of capital outlay over depreciation expense..... | | |
| Donations of capital assets increase net position in the Statement of Activities, but do not appear in the governmental funds because they are not financial resources..... | | 56,131 |
| Loss on disposals of capital assets are reported as an expense in the Statement of Activities..... | | (25,869) |
| Bond, note, and lease proceeds provide current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the Statement of Net Position. In the current period, proceeds were received from: | | |
| Bonds and notes issued..... | (1,009) | |
| Leases and subscriptions cancelled..... | 2,657 | |
| Leases and subscriptions issued..... | <u>(63,066)</u> | |
| Bonds, notes, and leases issued..... | | (61,418) |
| Losses on bond refundings and hedging portion of derivatives are considered deferred outflows of resources in the Statement of Net Position..... | | (2,709) |
| Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. In the current year, these amounts consist of: | | |
| Bond, note, and lease retirement..... | <u>187,848</u> | |
| Total long-term debt repayment..... | | 187,848 |
| Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is included in governmental activities in the Statement of Activities, net of restatements..... | | 64,143 |
| Because certain receivables will not be collected soon enough after the State's fiscal year ends, the related revenues are not considered "available" and are deferred in the governmental funds. | | |
| Increase in unavailable revenues..... | | 9,511 |

Decrease in general operating expense due to the increase in pension expense for the amortization of deferred outflows and inflows of resources related to the net pension liability (818,830)

Certain items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These consist of changes in the following assets and liabilities:

| | | |
|--|-----------------|----------------|
| Accrued interest payable..... | \$ (2,388) | |
| Unamortized bond premiums and discounts..... | 18,061 | |
| Net pension liability..... | (312,948) | |
| Net OPEB liability..... | 1,211,209 | |
| Compensated absences payable..... | (19,257) | |
| Policy claims payable..... | (5,886) | |
| Other long-term liabilities..... | <u>(22,443)</u> | |
| Total additional expenses..... | | <u>866,348</u> |

Change in net position of governmental activities..... \$ 2,192,770

The Notes to the Financial Statements are an integral part of this statement.

Statement of Net Position

PROPRIETARY FUNDS

June 30, 2023

(Expressed in Thousands)

| | ENTERPRISE FUNDS | | | | INTERNAL SERVICE FUNDS |
|---|---------------------------|----------------|---------------------|------------------|------------------------|
| | Unemployment Compensation | Second Injury | Nonmajor Enterprise | Totals | |
| ASSETS | | | | | |
| Current assets: | | | | | |
| Cash and cash equivalents..... | \$ 1,691,084 | \$ 993 | \$ 87,652 | \$ 1,779,729 | \$ 997,631 |
| Investments..... | — | 199,488 | 31,046 | 230,534 | 4,550 |
| Invested securities lending collateral..... | 356 | 6,256 | 31 | 6,643 | 33,124 |
| Receivables, net: | | | | | |
| Accounts..... | 50,616 | 3 | 6,759 | 57,378 | 325,975 |
| Participants..... | — | — | 2 | 2 | — |
| Accrued interest..... | 162 | 5,100 | 11 | 5,273 | 7,169 |
| Assessments..... | 91,623 | — | — | 91,623 | — |
| Leases..... | — | — | 298 | 298 | 9 |
| Due from other funds..... | — | — | 2 | 2 | 32,892 |
| Due from component units..... | — | — | — | — | 17,485 |
| Inventories..... | — | — | 1,873 | 1,873 | 4,101 |
| Restricted assets: | | | | | |
| Prepaid items..... | — | — | 441 | 441 | 38,706 |
| Total current assets..... | <u>1,833,841</u> | <u>211,840</u> | <u>128,115</u> | <u>2,173,796</u> | <u>1,461,642</u> |
| Long-term assets: | | | | | |
| Investments..... | — | — | — | — | 553,868 |
| Receivables, net: | | | | | |
| Accounts..... | — | — | — | — | 35 |
| Leases..... | — | — | 433 | 433 | 19 |
| Restricted assets: | | | | | |
| Cash and cash equivalents..... | — | — | 12 | 12 | — |
| Prepaid items..... | — | — | — | — | 168 |
| Other long-term assets..... | — | — | — | — | 113 |
| Non-depreciable capital assets..... | — | — | 342,002 | 342,002 | 7,392 |
| Depreciable capital assets, net..... | — | — | 19,056 | 19,056 | 100,618 |
| Total long-term assets..... | <u>—</u> | <u>—</u> | <u>361,503</u> | <u>361,503</u> | <u>662,213</u> |
| Total assets..... | <u>1,833,841</u> | <u>211,840</u> | <u>489,618</u> | <u>2,535,299</u> | <u>2,123,855</u> |
| DEFERRED OUTFLOWS OF RESOURCES | | | | | |
| Pension related..... | — | — | 3,974 | 3,974 | 9,859 |
| Other post-employment benefits related..... | — | — | 7,610 | 7,610 | 14,550 |
| Total deferred outflows of resources..... | <u>\$ —</u> | <u>\$ —</u> | <u>\$ 11,584</u> | <u>\$ 11,584</u> | <u>\$ 24,409</u> |

| | ENTERPRISE FUNDS | | | | INTERNAL SERVICE FUNDS |
|---|---------------------------|-----------------------|-------------------------|-------------------------|-------------------------|
| | Unemployment Compensation | Second Injury | Nonmajor Enterprise | Totals | |
| LIABILITIES | | | | | |
| Current liabilities: | | | | | |
| Accounts payable..... | \$ 131 | \$ — | \$ 3,254 | \$ 3,385 | \$ 12,909 |
| Accrued salaries and related expenses..... | — | — | 2,041 | 2,041 | 3,636 |
| Accrued interest payable..... | — | — | 115 | 115 | 1 |
| Retainages payable..... | — | — | 97 | 97 | — |
| Tax refunds payable..... | 64,874 | — | — | 64,874 | — |
| Unemployment benefits payable..... | 4,373 | — | — | 4,373 | — |
| Intergovernmental payables..... | 72,446 | — | 1 | 72,447 | 72 |
| Interfund payables..... | — | — | 51,000 | 51,000 | — |
| Tuition benefits payable..... | — | — | 7,994 | 7,994 | — |
| Policy claims..... | — | 11,031 | — | 11,031 | 729,781 |
| Due to other funds..... | 57 | 75 | 2,531 | 2,663 | 1,000 |
| Unearned revenues..... | — | — | 266 | 266 | 238,947 |
| Deposits..... | — | — | 300 | 300 | 9 |
| Securities lending collateral..... | 356 | 6,256 | 31 | 6,643 | 33,124 |
| Notes payable..... | — | — | — | — | 142 |
| Revenue bonds payable..... | — | — | 225 | 225 | — |
| Leases payable..... | — | — | — | — | 5,756 |
| Compensated absences payable..... | — | — | 1,071 | 1,071 | 2,350 |
| Other current liabilities..... | — | — | 12 | 12 | 2,487 |
| Total current liabilities..... | <u>142,237</u> | <u>17,362</u> | <u>68,938</u> | <u>228,537</u> | <u>1,030,214</u> |
| Long-term liabilities: | | | | | |
| Tuition benefits payable..... | — | — | 18,649 | 18,649 | — |
| Policy claims..... | — | 162,931 | — | 162,931 | 234,422 |
| Interfund payables..... | — | — | — | — | 142 |
| Notes payable..... | — | — | 6,500 | 6,500 | — |
| Revenue bonds payable..... | — | — | 4,345 | 4,345 | — |
| Leases payable..... | — | — | — | — | 11,409 |
| Compensated absences payable..... | — | — | 737 | 737 | 1,440 |
| Other long-term liabilities..... | — | — | — | — | 147 |
| Net pension liability..... | — | — | 29,477 | 29,477 | 53,606 |
| Net OPEB liability..... | — | — | 23,434 | 23,434 | 42,421 |
| Total long-term liabilities..... | <u>—</u> | <u>162,931</u> | <u>83,142</u> | <u>246,073</u> | <u>343,587</u> |
| Total liabilities..... | <u>142,237</u> | <u>180,293</u> | <u>152,080</u> | <u>474,610</u> | <u>1,373,801</u> |
| DEFERRED INFLOWS OF RESOURCES | | | | | |
| Pension related..... | — | — | 1,930 | 1,930 | 2,488 |
| Other post-employment benefits related..... | — | — | 12,015 | 12,015 | 21,274 |
| Lease related..... | — | — | 624 | 624 | 28 |
| Total deferred inflows of resources..... | <u>\$ —</u> | <u>\$ —</u> | <u>\$ 14,569</u> | <u>\$ 14,569</u> | <u>\$ 23,790</u> |

The Notes to the Financial Statements are an integral part of this statement.

Continued on Next Page

Statement of Net Position

Exhibit B-3

PROPRIETARY FUNDS (Continued)

June 30, 2023
 (Expressed in Thousands)

| | ENTERPRISE FUNDS | | | | INTERNAL SERVICE FUNDS |
|---|------------------------------|------------------|------------------------|---------------------|------------------------------|
| | Unemployment Compensation | Second Injury | Nonmajor Enterprise | Totals | |
| NET POSITION | | | | | |
| Net investment in capital assets..... | \$ — | \$ — | \$ 349,988 | \$ 349,988 | \$ 90,703 |
| Restricted: | | | | | |
| Expendable: | | | | | |
| Unemployment compensation benefits..... | 1,691,604 | — | — | 1,691,604 | — |
| Insurance programs..... | — | 31,547 | — | 31,547 | 662,413 |
| Unrestricted..... | — | — | (15,435) | (15,435) | (2,443) |
| Total net position..... | \$ 1,691,604 | \$ 31,547 | \$ 334,553 | \$ 2,057,704 | \$ 750,673 |

**Statement of Revenues, Expenses,
and Changes in Fund Net Position**

Exhibit B-4

PROPRIETARY FUNDS

For the Fiscal Year Ended June 30, 2023
(Expressed in Thousands)

| | ENTERPRISE FUNDS | | | | INTERNAL SERVICE FUNDS |
|---|------------------------------|------------------|------------------------|---------------------|------------------------------|
| | Unemployment Compensation | Second Injury | Nonmajor Enterprise | Totals | |
| Operating revenues: | | | | | |
| Assessments..... | \$ 236,673 | \$ — | \$ — | \$ 236,673 | \$ — |
| Charges for services..... | — | — | 52,352 | 52,352 | 3,474,128 |
| Contributions..... | — | — | 59 | 59 | — |
| Licenses, fees, and permits..... | — | — | 19,451 | 19,451 | 293 |
| Federal operating grants and contracts..... | 5,148 | — | — | 5,148 | — |
| Other operating revenues..... | 3,903 | — | 153 | 4,056 | 785,015 |
| Total operating revenues..... | 245,724 | — | 72,015 | 317,739 | 4,259,436 |
| Operating expenses: | | | | | |
| General operations and administration..... | — | — | 45,773 | 45,773 | 477,669 |
| Benefits and claims..... | 92,888 | 20,279 | — | 113,167 | 3,723,722 |
| Tuition plan disbursements..... | — | — | 7,800 | 7,800 | — |
| Depreciation and amortization..... | — | — | 1,731 | 1,731 | 24,288 |
| Other operating expenses..... | — | — | 127 | 127 | 367 |
| Total operating expenses..... | 92,888 | 20,279 | 55,431 | 168,598 | 4,226,046 |
| Operating income (loss)..... | 152,836 | (20,279) | 16,584 | 149,141 | 33,390 |
| Nonoperating revenues (expenses): | | | | | |
| Interest income..... | 26,652 | 5,134 | 10,438 | 42,224 | 20,371 |
| Capital Contributions..... | — | — | 40,065 | 40,065 | 5 |
| Interest expense..... | — | — | (171) | (171) | (771) |
| Net other nonoperating revenues..... | — | — | 1,251 | 1,251 | 13,101 |
| Gains (Losses) on sale of capital assets..... | — | — | 5,219 | 5,219 | (151) |
| Total nonoperating revenues, net..... | 26,652 | 5,134 | 56,802 | 88,588 | 32,555 |
| Income (losses) before transfers..... | 179,488 | (15,145) | 73,386 | 237,729 | 65,945 |
| Transfers and contributions: | | | | | |
| Federal capital grants and contracts..... | — | — | 2,492 | 2,492 | — |
| Transfers in..... | — | — | — | — | 9,360 |
| Transfers out..... | (29,177) | (225) | (10,236) | (39,638) | (11,162) |
| Change in net position..... | 150,311 | (15,370) | 65,642 | 200,583 | 64,143 |
| Net position at beginning of year..... | 1,541,293 | 46,917 | 268,911 | 1,857,121 | 686,530 |
| Net position at end of year..... | \$ 1,691,604 | \$ 31,547 | \$ 334,553 | \$ 2,057,704 | \$ 750,673 |

The Notes to the Financial Statements are an integral part of this statement.

Statement of Cash Flows

PROPRIETARY FUNDS

For the Fiscal Year Ended June 30, 2023

(Expressed in Thousands)

| | ENTERPRISE FUNDS | | | | INTERNAL SERVICE FUNDS |
|--|------------------------------|------------------|------------------------|-----------------|------------------------------|
| | Unemployment Compensation | Second Injury | Nonmajor Enterprise | Totals | |
| Cash flows from operating activities: | | | | | |
| Receipts from customers, patients, and third-party payers..... | \$ — | \$ — | \$ 72,828 | \$ 72,828 | \$ 4,017,706 |
| Assessments received..... | 278,768 | 216 | — | 278,984 | — |
| Grants received..... | 5,460 | — | — | 5,460 | — |
| Tuition plan contributions received..... | — | — | 189 | 189 | — |
| Internal activity—payments from other funds..... | — | — | — | — | 219,679 |
| Other operating cash receipts..... | — | 12,626 | 761 | 13,387 | 25,727 |
| Claims and benefits paid..... | (58,206) | (25,117) | (17,189) | (100,512) | (167,268) |
| Payments to suppliers for goods and services..... | — | — | (28,073) | (28,073) | (3,899,681) |
| Payments to employees..... | — | — | (25,561) | (25,561) | (63,092) |
| Capital grants and gifts received..... | — | — | 40,058 | 40,058 | — |
| Other operating cash payments..... | — | — | (722) | (722) | (8,082) |
| Net cash provided by (used in) operating activities..... | 226,022 | (12,275) | 42,291 | 256,038 | 124,989 |
| Cash flows from noncapital financing activities: | | | | | |
| Receipt of interest from other funds..... | — | — | — | — | 60 |
| Rental income cash receipts | — | — | 5,108 | 5,108 | — |
| Industrial development costs | — | — | (355) | (355) | — |
| Transfers in..... | — | — | — | — | 9,360 |
| Transfers out..... | (29,177) | (225) | (10,236) | (39,638) | (11,162) |
| Net cash used in noncapital financing activities..... | (29,177) | (225) | (5,483) | (34,885) | (1,742) |

| | ENTERPRISE FUNDS | | | | INTERNAL SERVICE FUNDS |
|---|---------------------------|----------------|---------------------|---------------------|------------------------|
| | Unemployment Compensation | Second Injury | Nonmajor Enterprise | Totals | |
| Cash flows from capital and related financing activities: | | | | | |
| Acquisition of capital assets..... | \$ — | \$ — | \$ (45,520) | \$ (45,520) | \$ (45,918) |
| Proceeds from capital grants..... | — | — | 2,492 | 2,492 | — |
| Proceeds from issuance of capital debt..... | — | — | — | — | 18,191 |
| Principal payments on capital debt..... | — | — | (118) | (118) | (8,016) |
| Interest payments on capital debt..... | — | — | (195) | (195) | (3,827) |
| Proceeds from sale or disposal of capital assets..... | — | — | 3,694 | 3,694 | 8,341 |
| Net cash used in capital and related financing activities..... | — | — | (39,647) | (39,647) | (31,229) |
| Cash flows from investing activities: | | | | | |
| Proceeds from sales and maturities of investments..... | 11,499 | — | 6,659 | 18,158 | 89,264 |
| Purchase of investments..... | — | (2,574) | (5) | (2,579) | (104,687) |
| Interest and dividends on investments..... | 26,652 | 5,134 | 10,433 | 42,219 | 21,988 |
| Realized loss on investments..... | — | — | — | — | 10,758 |
| Net cash provided by investing activities..... | 38,151 | 2,560 | 17,087 | 57,798 | 17,323 |
| Net increase (decrease) in cash and cash equivalents..... | 234,996 | (9,940) | 14,248 | 239,304 | 109,341 |
| Cash and cash equivalents at beginning of year..... | 1,456,088 | 10,933 | 73,416 | 1,540,437 | 888,290 |
| Cash and cash equivalents at end of year..... | \$ 1,691,084 | \$ 993 | \$ 87,664 | \$ 1,779,741 | \$ 997,631 |

The Notes to the Financial Statements are an integral part of this statement.

Continued on Next Page

Statement of Cash Flows

Exhibit B-5

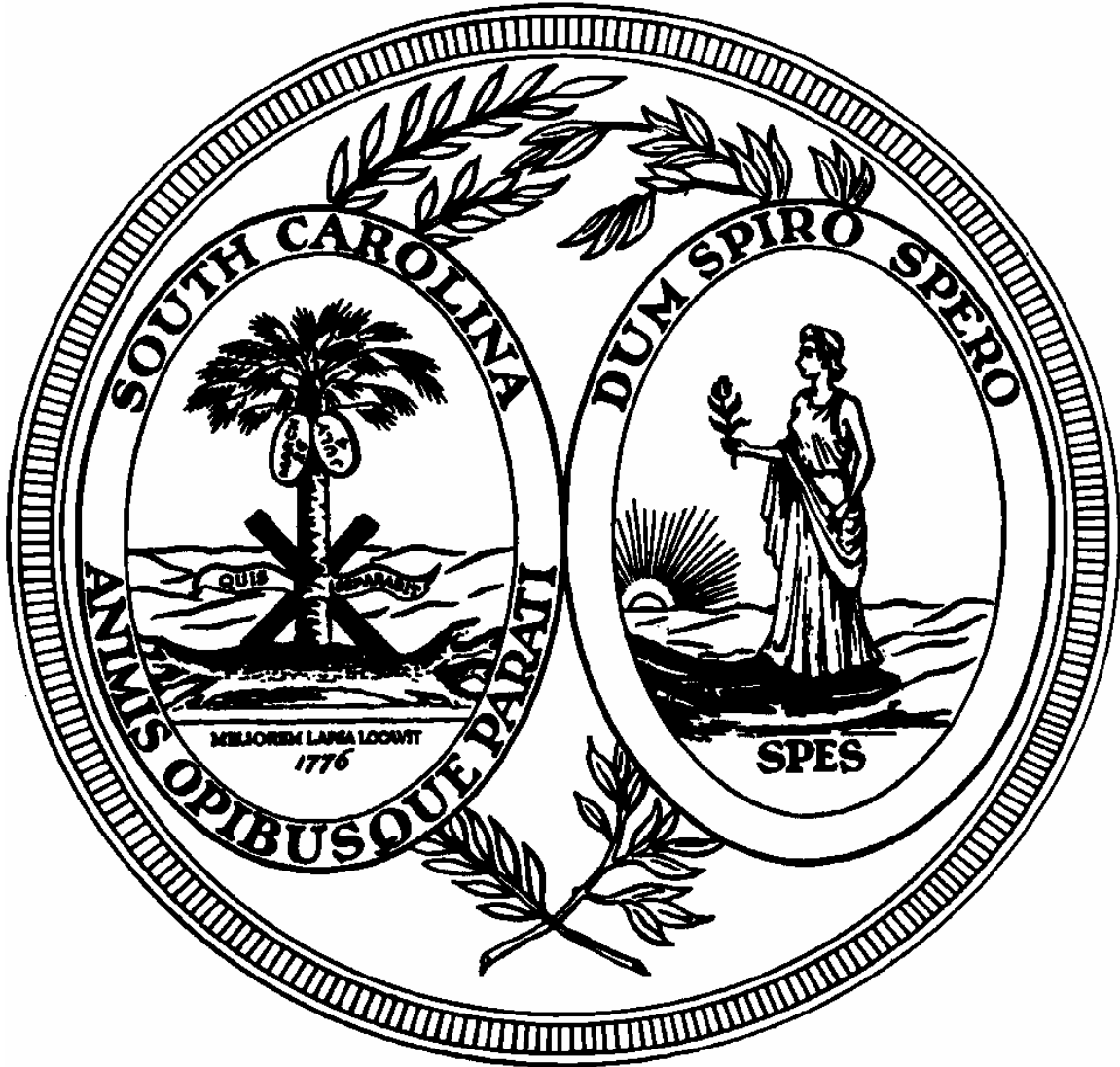
PROPRIETARY FUNDS (Continued)

For the Fiscal Year Ended June 30, 2023

(Expressed in Thousands)

| | ENTERPRISE FUNDS | | | | INTERNAL SERVICE FUNDS |
|--|---------------------------|--------------------|---------------------|-------------------|------------------------|
| | Unemployment Compensation | Second Injury | Nonmajor Enterprise | Totals | |
| Reconciliation of operating income to net cash provided by (used in) operating activities: | | | | | |
| Operating income (loss)..... | \$ 152,836 | \$ (20,279) | \$ 16,584 | \$ 149,141 | \$ 33,390 |
| Adjustments to reconcile operating income to net cash provided by (used in) operating activities: | | | | | |
| Depreciation and amortization..... | — | — | 1,731 | 1,731 | 24,288 |
| Realized gains (losses) on sale of assets..... | — | — | (3) | (3) | (151) |
| Interest and dividends on investments and interfund loans | — | — | 9 | 9 | — |
| Other nonoperating revenues..... | — | — | 40,097 | 40,097 | 18,974 |
| Other nonoperating expenses..... | — | — | — | — | (1,329) |
| Effect of changes in operating assets, deferred outflows, liabilities and deferred inflows: | | | | | |
| Accounts receivable, net..... | \$ 38,190 | \$ 215 | \$ 943 | \$ 39,348 | \$ (37,211) |
| Due from Federal government and other grantors..... | 312 | — | — | 312 | — |
| Due from other funds..... | — | — | (4) | (4) | (6,643) |
| Inventories..... | — | — | 275 | 275 | (1,136) |
| Other assets..... | — | — | 42 | 42 | (7,821) |
| Deferred outflows..... | — | — | 2,669 | 2,669 | 1,517 |
| Accounts payable..... | (676) | 69 | (1,163) | (1,770) | 4,400 |
| Accrued salaries and related expenses..... | — | — | (445) | (445) | (71) |
| Tax refunds payable..... | 4,989 | — | — | 4,989 | — |
| Unemployment benefits payable..... | 3,817 | — | — | 3,817 | — |
| Tuition benefits payable..... | — | — | (9,388) | (9,388) | — |
| Policy claims..... | — | 7,720 | — | 7,720 | 79,995 |
| Due to other funds..... | 26,554 | — | 1,902 | 28,456 | (1,519) |
| Unearned revenues..... | — | — | 266 | 266 | 36,040 |
| Compensated absences payable..... | — | — | (140) | (140) | 162 |
| Other liabilities..... | — | — | (16,373) | (16,373) | (29,091) |
| Deferred inflows..... | — | — | 5,289 | 5,289 | 11,195 |
| Net cash provided by (used in) operating activities..... | \$ 226,022 | \$ (12,275) | \$ 42,291 | \$ 256,038 | \$ 124,989 |
| Noncash capital, investing, and financing activities: | | | | | |
| Disposal of capital assets..... | \$ — | — | \$ — | \$ — | \$ 15,524 |
| Decrease in fair value of investments..... | — | — | 2,651 | 2,651 | (14,855) |
| Total noncash capital, investing, and financing activities..... | \$ — | \$ — | \$ 2,651 | \$ 2,651 | \$ 669 |

The Notes to the Financial Statements are an integral part of this statement.



Statement of Fiduciary Net Position

Exhibit B-6

FIDUCIARY FUNDS

June 30, 2023

(Expressed in Thousands)

| | Pension and Other Post- Employment Benefit Trust | Investment Trust Local Government Investment Pool | Private- Purpose Trust | Custodial Funds |
|--|---|--|---------------------------------------|----------------------------|
| ASSETS | | | | |
| Cash and cash equivalents..... | \$ 2,806,983 | \$ 4,643,824 | \$ 53,753 | \$ 214,807 |
| Receivables, net: | | | | |
| Accounts..... | — | — | — | 9,934 |
| Contributions..... | 394,590 | — | — | — |
| Accrued interest..... | 42,288 | 30,199 | 7,701 | — |
| Unsettled investment sales..... | 226,916 | — | 4,959 | — |
| Other investment receivables..... | 532 | — | — | — |
| Total receivables..... | <u>664,326</u> | <u>30,199</u> | <u>12,660</u> | <u>9,934</u> |
| Due from other trust funds..... | 85,985 | — | — | — |
| Investments, at fair value: | | | | |
| Short term investments..... | 143,603 | — | — | 8,721 |
| Debt-domestic..... | 3,175,979 | 3,614,267 | — | — |
| Equity-international..... | 17,738,048 | — | — | — |
| Alternatives..... | 18,931,963 | — | — | — |
| Financial and other..... | 211,188 | 3,551,091 | 5,778,602 | — |
| Total investments..... | <u>40,200,781</u> | <u>7,165,358</u> | <u>5,778,602</u> | <u>8,721</u> |
| Invested securities lending collateral..... | 54,133 | — | 1,636 | 296 |
| Interfund receivables..... | — | — | — | 234 |
| Capital assets, net..... | 1,794 | — | 3,874 | — |
| Total assets..... | <u>43,814,002</u> | <u>11,839,381</u> | <u>5,850,525</u> | <u>233,992</u> |
| LIABILITIES | | | | |
| Accounts payable..... | 3,140 | — | 4,928 | 129,981 |
| Accounts payable—unsettled investment purchases..... | 910,165 | — | 7,942 | — |
| Policy claims..... | 719 | — | — | — |
| Due to other trust funds..... | 85,985 | — | — | — |
| Due to component units..... | — | — | — | 2,181 |
| Intergovernmental payables..... | — | — | — | 35,006 |
| Deposits..... | — | — | — | 2,132 |
| Amounts held in custody for others..... | — | — | — | 16,104 |
| Securities lending collateral..... | 99,857 | — | 1,636 | 296 |
| Due to participants..... | — | — | — | 2 |
| Other liabilities..... | 20,418 | — | — | 623 |
| Total liabilities..... | <u>1,120,284</u> | <u>—</u> | <u>14,506</u> | <u>186,325</u> |
| NET POSITION | | | | |
| Restricted for: | | | | |
| Pension benefits..... | 41,003,020 | — | — | — |
| Other post-employment benefits..... | 1,690,698 | — | — | — |
| External investment pool participants..... | — | 11,839,381 | — | — |
| Individuals, organizations, and other governments..... | — | — | 5,836,019 | 47,667 |
| Total net position..... | <u>\$ 42,693,718</u> | <u>\$ 11,839,381</u> | <u>\$ 5,836,019</u> | <u>\$ 47,667</u> |

The Notes to the Financial Statements are an integral part of this statement.

**Statement of Changes in
Fiduciary Net Position**

Exhibit B-7

FIDUCIARY FUNDS

For the Fiscal Year Ended June 30, 2023
(Expressed in Thousands)

| | Pension and Other Post- Employment Benefit Trust | Investment Trust Local Government Investment Pool | Private-Purpose Trust | Custodial Funds |
|---|---|---|--------------------------|--------------------|
| Additions: | | | | |
| Licenses, fees, and permits..... | \$ — | \$ — | \$ 33 | \$ 373 |
| Contributions: | | | | |
| Employer..... | 3,116,152 | — | — | — |
| Employee..... | 1,219,382 | — | — | — |
| Non-employer..... | 106,451 | — | — | — |
| Deposits from pool participants..... | — | 18,937,656 | — | — |
| Tuition plan deposits..... | — | — | 352 | — |
| Other..... | — | — | 124,453 | 4,250 |
| Total contributions..... | 4,441,985 | 18,937,656 | 124,805 | 4,250 |
| Opioid legal settlement..... | — | — | 52,121 | — |
| Taxes: | | | | |
| Retail sales and use..... | — | — | — | 389,294 |
| Other..... | — | — | — | 4 |
| Total taxes..... | — | — | — | 389,298 |
| Investment income: | | | | |
| Interest income and net appreciation (depletion) in investments..... | 3,249,928 | 455,457 | 503,849 | 175 |
| Securities lending income..... | 791 | 53 | — | — |
| Total investment income (loss)..... | 3,250,719 | 455,510 | 503,849 | 175 |
| Less investment expense: | | | | |
| Investment expense..... | 476,403 | — | — | — |
| Securities lending expense..... | 13 | — | — | — |
| Net investment income (loss)..... | 2,774,303 | 455,510 | 503,849 | 175 |
| Assets moved between pension trust funds..... | 2,446 | — | — | — |
| Total additions..... | 7,218,734 | 19,393,166 | 680,808 | 394,096 |
| Deductions: | | | | |
| Regular retirement benefits..... | 3,816,094 | — | — | — |
| Supplemental retirement benefits..... | 188 | — | — | — |
| Deferred retirement benefits..... | 342 | — | — | — |
| Refunds of retirement contributions to members..... | 171,196 | — | — | — |
| Death benefit claims..... | 29,363 | — | — | — |
| Accidental death benefits..... | 2,021 | — | — | — |
| Other post-employment benefits..... | 580,367 | — | — | — |
| Withdrawals, pool participants..... | — | 17,136,434 | — | — |
| Distributions to pool participants..... | — | 445,435 | — | — |
| Depreciation..... | 191 | — | — | — |
| Administrative expense..... | 21,347 | 5,506 | 16,814 | 481 |
| Other expenses..... | — | — | 1,326 | 395,595 |
| Assets moved between pension trust funds..... | 2,446 | — | — | — |
| Transfers out..... | — | — | — | 7,190 |
| Total deductions..... | 4,623,555 | 17,587,375 | 18,140 | 403,266 |
| Change in net position..... | 2,595,179 | 1,805,791 | 662,668 | (9,170) |
| Net position, beginning..... | 40,098,539 | 10,033,590 | 5,173,351 | 56,837 |
| Net position at end of year..... | \$ 42,693,718 | \$ 11,839,381 | \$ 5,836,019 | \$ 47,667 |

The Notes to the Financial Statements are an integral part of this statement.

State of South Carolina

Statement of Net Position

DISCRETELY PRESENTED COMPONENT UNITS

June 30, 2023

(Expressed in Thousands)

| | Public Service Authority | Medical University of South Carolina | University of South Carolina | Clemson University | State Ports Authority |
|---|--------------------------------|---|---------------------------------------|-----------------------|-----------------------------|
| ASSETS | | | | | |
| Cash and cash equivalents..... | \$ 299,284 | \$ 719,718 | \$ 1,012,453 | \$ 751,848 | \$ 451,637 |
| Investments..... | 163,567 | 1,283,986 | 590,443 | 4,767 | 2,927 |
| Invested securities lending collateral..... | — | 1,454 | 14,046 | 20,594 | 10,604 |
| Receivables, net: | | | | | |
| Accounts..... | 220,458 | 38,810 | 126,413 | 66,332 | 57,436 |
| Contributions..... | — | 18,846 | 30,964 | 72,428 | — |
| Accrued interest..... | 2,357 | 1,815 | 5,545 | 6,864 | 4,206 |
| Student accounts..... | — | 1,780 | 12,058 | — | — |
| Patient accounts..... | — | 540,240 | — | — | — |
| Loans and notes..... | — | 162 | 8,630 | 9 | — |
| Leases..... | — | 1,891 | 55,482 | 488 | 19,775 |
| Due from Federal government and other grantors..... | — | 52,403 | 39,052 | 46,310 | — |
| Due from primary government..... | — | 15,014 | 6,181 | 20,628 | — |
| Inventories..... | 372,400 | — | 3,181 | 2,486 | 11,737 |
| Restricted assets: | | | | | |
| Cash and cash equivalents..... | 53,548 | 139,931 | 453,205 | 451,571 | 85,732 |
| Investments..... | 583,295 | 903 | 15,330 | 1,073,056 | — |
| Accounts receivable..... | — | — | — | 76,837 | — |
| Loans receivable..... | — | 11,234 | 6,139 | 1,712 | — |
| Other..... | — | 362,536 | — | 9,757 | — |
| Prepaid items..... | 5,320 | 5,638 | 2,943 | 15,686 | 7,075 |
| Other assets..... | 278,932 | 6,197 | 2,189 | 738 | 2,257 |
| Regulatory asset..... | 3,678,645 | — | — | — | — |
| Other regulatory assets..... | 733,062 | — | — | — | — |
| Investment in joint venture..... | 26,057 | — | — | — | — |
| Capital assets-nondepreciable..... | 400,574 | 277,631 | 356,085 | 275,498 | 926,561 |
| Capital assets-depreciable, net..... | 4,507,045 | 1,542,365 | 1,229,119 | 1,400,994 | 1,094,785 |
| Total assets..... | \$ 11,324,544 | \$ 5,022,554 | \$ 3,969,458 | \$ 4,298,603 | \$ 2,674,732 |
| DEFERRED OUTFLOWS OF RESOURCES | | | | | |
| Accumulated decrease in fair value of hedging derivatives..... | \$ 25,621 | \$ — | \$ — | \$ — | \$ — |
| Unamortized loss on refunded and defeased debt..... | 185,440 | 16,239 | 14,217 | 2,781 | 23,595 |
| Asset retirement obligation..... | 638,709 | — | — | — | — |
| Pension related..... | 25,689 | 404,102 | 131,800 | 100,470 | 58,707 |
| Other post-employment benefits related..... | 57,539 | 691,669 | 275,499 | 208,001 | 17,714 |
| Total deferred outflows of resources..... | \$ 932,998 | \$ 1,112,010 | \$ 421,516 | \$ 311,252 | \$ 100,016 |
| LIABILITIES | | | | | |
| Accounts payable..... | \$ 203,057 | \$ 276,568 | \$ 23,159 | \$ 46,106 | \$ 27,009 |
| Accrued salaries and related expenses..... | 12,211 | 211,469 | 32,955 | 32,814 | 7,941 |
| Accrued interest payable..... | 40,456 | 19,688 | 5,304 | 6,484 | 22,764 |
| Retainages payable..... | 3,781 | 2,072 | 1,882 | 5,216 | 846 |
| Prizes payable..... | — | — | — | — | — |
| Intergovernmental payables..... | — | — | — | — | — |
| Due to primary government..... | — | 136 | 7,411 | 6,472 | 54,000 |
| Asset retirement obligation..... | 630,526 | — | — | — | — |
| Unearned revenues..... | — | 25,830 | 45,994 | 64,928 | 779 |
| Deposits..... | — | — | 2,680 | 8,122 | — |
| Amounts held in custody for others..... | — | — | 23,930 | 418 | — |
| Securities lending collateral..... | — | 1,454 | 14,046 | 20,594 | 10,604 |
| Liabilities payable from restricted assets: | | | | | |
| Other..... | — | — | — | — | — |
| Other liabilities..... | 445,760 | 139,958 | 11,578 | 143,790 | 32,455 |
| Long-term liabilities: | | | | | |
| Due within one year..... | 42,663 | 162,244 | 85,676 | 59,230 | 39,486 |
| Due in more than one year..... | 8,106,497 | 4,456,447 | 2,671,783 | 2,243,796 | 1,649,195 |
| Total liabilities..... | \$ 9,484,951 | \$ 5,295,866 | \$ 2,926,398 | \$ 2,637,970 | \$ 1,845,079 |
| DEFERRED INFLOWS OF RESOURCES | | | | | |
| Accumulated increase in fair value of hedging derivatives..... | \$ 207,449 | \$ — | \$ — | \$ — | \$ — |
| Deferred gain on refunding..... | — | — | — | — | — |
| Deferred nuclear decommissioning costs..... | 204,486 | — | — | — | — |
| Deferred service concession arrangement receipts..... | — | — | 9,733 | — | — |
| Deferred nonexchange revenues..... | — | — | — | — | — |
| Deferred public-private partnership receipts..... | — | — | — | — | — |
| Toshiba settlement..... | 241,976 | — | — | — | — |
| Pension related..... | 18,135 | 13,791 | 19,799 | 3,907 | 835 |
| Other post-employment benefits related..... | 7,334 | 639,119 | 421,743 | 270,608 | 28,700 |
| Lease related..... | — | 1,891 | 53,766 | 942 | 19,320 |
| Total deferred inflows of resources..... | \$ 679,380 | \$ 654,801 | \$ 505,041 | \$ 275,457 | \$ 48,855 |
| NET POSITION | | | | | |
| Net investment in capital assets..... | \$ 1,940,194 | \$ 588,448 | \$ 844,729 | \$ 918,785 | \$ 575,583 |
| Restricted: | | | | | |
| Expendable: | | | | | |
| Education..... | — | 550,563 | 239,326 | 505,607 | — |
| Transportation..... | — | — | — | — | — |
| Capital projects..... | — | 210,156 | 368,557 | 308,148 | — |
| Debt service..... | 20,698 | 6,861 | 2,302 | 9,629 | 41,109 |
| Loan programs..... | — | — | — | — | — |
| Other..... | — | — | — | — | — |
| Nonexpendable: | | | | | |
| Education..... | — | 212,372 | 444,967 | 451,568 | — |
| Unrestricted..... | 132,319 | (1,384,503) | (940,346) | (497,309) | 264,122 |
| Total net position..... | \$ 2,093,211 | \$ 183,897 | \$ 959,535 | \$ 1,696,428 | \$ 880,814 |

The Notes to the Financial Statements are an integral part of this statement.

Exhibit C-1

| Housing Authority | Lottery Commission | Nonmajor Component Units | Total |
|---------------------|--------------------|--------------------------|----------------------|
| \$ 14,581 | \$ 34,422 | \$ 934,892 | \$ 4,218,835 |
| — | — | 530,448 | 2,576,138 |
| 6,623 | — | 14,551 | 67,872 |
| 88 | 57,160 | 259,373 | 826,070 |
| — | — | 39,254 | 161,492 |
| 1,049 | — | 3,015 | 24,851 |
| — | — | 54,954 | 68,792 |
| — | — | — | 540,240 |
| 6,923 | — | 11,876 | 27,600 |
| — | — | 62,916 | 140,552 |
| 1,370 | — | 63,586 | 202,721 |
| 2,438 | — | 35,310 | 79,571 |
| — | 5,221 | 8,010 | 403,035 |
| 106,039 | 486 | 514,781 | 1,805,293 |
| 445,121 | — | 522,360 | 2,640,065 |
| 106 | — | — | 76,943 |
| 1,142,912 | — | 3,319 | 1,165,316 |
| 3,655 | — | 1,508 | 377,456 |
| — | — | 16,686 | 53,348 |
| 11,478 | 7,964 | 107,184 | 416,939 |
| — | — | — | 3,678,645 |
| — | — | — | 733,062 |
| — | — | — | 26,057 |
| — | — | 385,187 | 2,621,536 |
| 5,266 | 21,905 | 2,085,115 | 11,886,594 |
| <u>\$ 1,747,649</u> | <u>\$ 127,158</u> | <u>\$ 5,654,325</u> | <u>\$ 34,819,023</u> |
| \$ — | \$ — | \$ — | \$ 25,621 |
| — | — | 1,254 | 243,526 |
| — | — | — | 638,709 |
| 2,530 | 2,368 | 185,231 | 910,897 |
| 4,079 | 4,044 | 352,333 | 1,610,878 |
| <u>\$ 6,609</u> | <u>\$ 6,412</u> | <u>\$ 538,818</u> | <u>\$ 3,429,631</u> |
| \$ — | \$ 2,290 | \$ 90,766 | \$ 668,955 |
| 1,156 | — | 46,433 | 344,979 |
| — | — | 5,021 | 99,717 |
| — | — | 6,334 | 20,131 |
| — | 20,466 | — | 20,466 |
| — | — | 534 | 534 |
| — | 48,659 | 13,633 | 130,311 |
| — | — | — | 630,526 |
| 1,646 | 1,077 | 173,464 | 313,718 |
| — | — | 9,321 | 20,123 |
| — | — | 9,529 | 33,877 |
| 6,623 | — | 14,551 | 67,872 |
| 28,874 | — | 1,127 | 30,001 |
| 44,486 | 2,066 | 10,091 | 830,184 |
| 115,868 | 5,297 | 107,285 | 617,749 |
| 1,004,787 | 47,170 | 3,404,034 | 23,583,709 |
| <u>\$ 1,203,440</u> | <u>\$ 127,025</u> | <u>\$ 3,892,123</u> | <u>\$ 27,412,852</u> |
| \$ — | \$ — | \$ — | \$ 207,449 |
| 2,556 | — | — | 2,556 |
| — | — | — | 204,486 |
| — | — | — | 9,733 |
| — | — | 37 | 37 |
| — | — | 6,607 | 6,607 |
| — | — | — | 241,976 |
| 144 | 552 | 71,174 | 128,337 |
| 5,637 | 5,876 | 562,463 | 1,941,480 |
| — | — | 61,112 | 137,031 |
| <u>\$ 8,337</u> | <u>\$ 6,428</u> | <u>\$ 701,393</u> | <u>\$ 2,879,692</u> |
| \$ 854 | \$ — | \$ 1,747,053 | \$ 6,615,646 |
| — | — | 501,590 | 1,797,086 |
| — | — | 3,176 | 3,176 |
| — | — | 533,889 | 1,420,750 |
| 178,273 | — | 50,631 | 309,503 |
| 336,961 | — | 65,675 | 402,636 |
| — | 486 | 22,488 | 22,974 |
| — | — | 267,850 | 1,376,757 |
| 26,393 | (369) | (1,592,725) | (3,992,418) |
| <u>\$ 542,481</u> | <u>\$ 117</u> | <u>\$ 1,599,627</u> | <u>\$ 7,956,110</u> |

Statement of Activities

DISCRETELY PRESENTED COMPONENT UNITS

For the Fiscal Year Ended June 30, 2023
(Expressed in Thousands)

| | Expenses | Program Revenues | | |
|---|----------------------|----------------------|------------------------------------|----------------------------------|
| | | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions |
| Public Service Authority..... | \$ 1,961,892 | \$ 1,941,005 | \$ 6,751 | \$ — |
| Medical University of South Carolina..... | 4,941,161 | 4,395,611 | 308,876 | 25,292 |
| University of South Carolina..... | 1,595,258 | 1,190,875 | 207,239 | 120,565 |
| Clemson University..... | 1,303,789 | 1,065,979 | 239,299 | 71,598 |
| State Ports Authority..... | 398,151 | 448,508 | 13,132 | 62,236 |
| Housing Authority..... | 572,198 | 134,043 | 451,447 | — |
| Lottery Commission..... | 2,406,350 | 2,406,348 | 169 | — |
| Nonmajor component units..... | 2,169,855 | 1,269,021 | 498,278 | 171,611 |
| Totals..... | \$ 15,348,654 | \$ 12,851,390 | \$ 1,725,191 | \$ 451,302 |

The Notes to the Financial Statements are an integral part of this statement.

| <u>Net Revenue (Expenses)</u> | <u>Additions to Endowments</u> | <u>State Appropriations</u> | <u>Net Position (Deficit) Beginning (as Restated)</u> | <u>Net Position Ending</u> |
|---------------------------------------|------------------------------------|---------------------------------|---|------------------------------------|
| \$ (14,136) | \$ — | \$ — | \$ 2,107,347 | \$ 2,093,211 |
| (211,382) | 1,333 | 263,220 | 130,726 | 183,897 |
| (76,579) | 14,454 | 288,777 | 732,883 | 959,535 |
| 73,087 | 27,938 | 180,211 | 1,415,192 | 1,696,428 |
| 125,725 | — | — | 755,089 | 880,814 |
| 13,292 | — | — | 529,189 | 542,481 |
| 167 | — | — | (50) | 117 |
| <u>(230,945)</u> | <u>3,010</u> | <u>487,525</u> | <u>1,340,037</u> | <u>1,599,627</u> |
| <u>\$ (320,771)</u> | <u>\$ 46,735</u> | <u>\$ 1,219,733</u> | <u>\$ 7,010,413</u> | <u>\$ 7,956,110</u> |

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Notes to the Financial Statements

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

a. Scope of Reporting Entity

The South Carolina General Assembly (an elected legislative body) and several elected executives govern the State of South Carolina. The accompanying financial statements present the activities of the State of South Carolina's primary government and its component units.

Component units are legally separate organizations for which the State is accountable for purposes of financial reporting. Blended component units, although legally separate from the State, are part of the State's operations in substance. Accordingly, the State includes blended component units within applicable funds in its fund financial statements and within applicable activities in its government-wide financial statements. In contrast, the State excludes its discretely presented component units from the fund financial statements included within its basic financial statements and it reports the discretely presented component units separately in its government-wide financial statements.

As explained more fully below, the State's primary government and its component units include various State funds, agencies, departments, institutions, authorities, and other organizations.

Primary Government

The State's primary government includes all constitutional offices, departments, agencies, commissions, and authorities unless otherwise noted below.

The State's five defined benefit retirement systems and two post-employment benefit trust funds are part of the State's primary government. The Board of Directors of the South Carolina Public Employee Benefit Authority (PEBA), which consists of eleven members appointed by the Governor and General Assembly leadership and the Retirement Systems Investment Commission (RSIC), which consists of eight members appointed by the Governor, the other four members of the State Fiscal Accountability Authority, a retired member of one of the five systems appointed by the other RSIC directors, and the ex-officio Executive director of PEBA, are co-trustees of the assets of the retirement system. PEBA also serves as the custodian of the assets of the retirement system.

Blended Component Units

Unless otherwise indicated below, the following blended component units have fiscal years ended June 30, and the accompanying financial statements include component unit financial information for the fiscal year ended June 30, 2023.

Tobacco Settlement Revenue Management Authority

The Tobacco Settlement Revenue Management Authority, a blended component unit accounted for as a nonmajor governmental fund, was created in accordance with an act of the General Assembly that resulted from South Carolina's participation in a settlement (the Master Settlement Agreement or MSA) that arose out of litigation that a group of state governments brought against the tobacco industry. The legally separate Authority's primary purposes are (a) to receive all receipts due to South Carolina under the MSA after June 30, 2001, and (b) to issue the Authority's revenue bonds payable solely from, and secured solely by, those receipts. The Authority's governing board is composed of the Governor or his designee, the State Treasurer, the Comptroller General, the Chairman of the Senate Finance Committee, and the Chairman of the House Ways and Means Committee. The State receives the funding from the bond issuances, except in the event that the Authority issues bonds expressly to refund its outstanding bonds.

South Carolina Opioid Recovery Fund

The South Carolina Opioid Recovery Fund, a blended component unit accounted for as a nonmajor governmental fund, has a fiscal year ended December 31, 2022. The South Carolina Opioid Recovery Fund (SCORF) was created by Act No. 222 of the Acts and Joint Resolutions of the General Assembly of the State of South Carolina, Regular Session of 2022, as codified at Section 11-58- (South Carolina Opioid Recovery Act) of the South Carolina Code of Laws 1976, as amended (the Act), as an instrumentality of the State. The Act was created in response to the South Carolina Opioid Settlement Allocation Agreement (Agreement) which was executed between the State of South Carolina, through its Attorney General, and the Political Subdivisions within the State separately engaged in litigation against a number of entities and individuals in the opioid supply chain. The Act created the SCORF Board to administer and distribute settlement funds directed to the SCORF. The SCORF is comprised of certain opioid-related settlements entered into by the State of South Carolina and its participating political subdivisions. The SCORF means the account or accounts with the State Treasurer created pursuant to this chapter to receive funds obtained through settlement with or judgment against certain companies that market, promote, distribute, dispense, or supply opioids. These funds are to be administered pursuant to this chapter and expended only for the purposes provided in this chapter. The funds are not general fund revenue of the State and must be kept by the State Treasurer in a distinct and separate unbudgeted trust and agency fund apart from the general fund. *The SCORF Board is not a party to the settlement.*

State of South Carolina

Palmetto Railways Division

The Palmetto Railways Division of the Department of Commerce, a blended component unit accounted for as a nonmajor enterprise fund, has a fiscal year ended December 31, 2022. The Palmetto Railways Division is governed by the Secretary of the Department of Commerce which operates as a cabinet agency under the Governor and is subject to state laws and regulations as well maintaining operational responsibility for the blended component unit.

Obtaining More Information about Blended Component Units

One may obtain complete financial statements for the above blended component units from the following administrative offices:

South Carolina Tobacco Settlement
Revenue Management Authority
<http://osa.sc.gov>

Palmetto Railways Division
South Carolina Department of Commerce
1201 Main Street, Suite 1600
Columbia, SC 29201-3200
<http://osa.sc.gov>

South Carolina Opioid Recovery Fund Board
1201 Main Street, Suite 420
Columbia, SC 29201
<http://osa.sc.gov>

Major Discretely Presented Component Units

Unless otherwise indicated below, the following discretely presented component units have fiscal years ended June 30, and the accompanying financial statements include component unit financial information for the fiscal year ended June 30, 2023. In determining which discretely presented component units are major, the State considered the significance of each component unit's relationship to the primary government. The following have been identified as the State's major discretely presented component units:

South Carolina Public Service Authority

The State General Assembly created the South Carolina Public Service Authority (Santee Cooper), a public utility company. Its primary purpose is to provide electric power and wholesale water to the people of South Carolina. The Governor appoints its Board of Directors and has the ability to remove the appointed members at will. By law, the Authority must annually transfer to the State's General Fund any net earnings not necessary for prudent business operations. The financial information presented is for the Authority's fiscal year ended December 31, 2022. A financial benefit/burden relationship exists between the State and the Public Service Authority.

South Carolina State Ports Authority

The State General Assembly created the South Carolina State Ports Authority to develop and improve the State's harbors and seaports. The State Ports Authority owns and operates seven ocean terminals that handle import and export cargo. The Governor appoints the members of the Authority's governing board, except for the Secretary of Transportation and the Secretary of Commerce, who serve ex-officio. A financial benefit/burden relationship exists between the State and the State Ports Authority.

South Carolina State Housing Finance and Development Authority

The South Carolina State Housing Finance and Development Authority is a legally separate entity that facilitates medium-income and low-income housing opportunities by providing reasonable financing to the State's citizens. To provide such financing, the Authority issues bonds and notes and administers federal grants and contracts. Mortgage interest is a primary resource for the Authority. The Governor appoints, with the advice and consent of the Senate, seven persons to be commissioners of the South Carolina State Housing Finance and Development Authority. The State has the ability to impose its will on the Housing Finance and Development Authority.

South Carolina Lottery Commission

The South Carolina Lottery Commission was created through an act of the General Assembly to generate entertainment for citizens and visitors of the state while providing revenue for educational purposes. The Commission is legally separate and is governed by a nine-member board with three members appointed by the Governor, three appointed by the President Pro Tempore of the Senate, and three appointed by the Speaker of the House of Representatives. State law requires, as nearly practical, that at least 45% of sales must be returned to the public in the form of prizes to achieve its entertainment value and that the Commission must transfer its net proceeds to the State to support improvements and enhancements for educational purposes and programs. A benefit/burden relationship exists between the State and the Lottery.

Clemson University

Clemson University is a legally separate State-supported, institution of higher education. The University is granted an annual appropriation for operating purposes as authorized by the General Assembly. The University is governed by a board of

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thirteen members, including six elected by the General Assembly and seven self-perpetuating life members. A benefit/burden relationship exists between the State and Clemson University.

Medical University of South Carolina

The Medical University of South Carolina (MUSC) is a legally separate State-supported institution of higher education. MUSC is granted an annual appropriation for operating purposes as authorized by the General Assembly. The management and control of the University is vested in a board of trustees, composed as follows: the Governor or designee, ex officio, fourteen members elected by the General Assembly in joint assembly, and one member appointed by the Governor. A financial benefit/burden relationship exists between the State and MUSC.

University of South Carolina

The University of South Carolina (USC) is a legally separate State-supported institution of higher education. USC is granted an annual appropriation for operating purposes as authorized by the General Assembly. The board of trustees is composed of the Governor (or designee), the State Superintendent of Education, and the President of the Greater University of South Carolina Alumni Association, which three are members ex officio of the board, and seventeen other members including one member from each of the sixteen judicial circuits elected by the general vote of the General Assembly, and one at-large member appointed by the Governor. A financial benefit/burden relationship exists between the State and USC.

Nonmajor Discretely Presented Component Units

The State's government-wide financial statements also include the following nonmajor discretely presented component units in the aggregate:

The Children's Trust Fund of South Carolina, Inc. is a non-profit, tax-exempt public charity with a purpose to stimulate innovative prevention and treatment programming to meet critical needs of South Carolina's children by awarding grants to private non-profit organizations. The Governor appoints the Board of Directors' seventeen members and has the ability to remove the appointed members at will. The financial information presented is for the Fund's fiscal year ended September 30, 2022.

Connector 2000 Association, Inc. is a legally separate entity created to contract with the State Department of Transportation (DOT) in financing, acquiring, constructing, and operating turnpikes and other transportation projects, primarily the project known as the Southern Connector in Greenville County. The leasing and operational agreements with the DOT provide the DOT with certain managerial oversight authority. The financial information presented in the accompanying financial statements is for the Association's fiscal year ended December 31, 2022. The Association is fiscally dependent on DOT for the maintenance of the Southern Connector highway. A benefit/burden relationship exists between the State and the Association.

The South Carolina Education Assistance Authority is a legally separate entity that issues bonds to make loans to individuals to enable students to attend higher education institutions. Resources include interest charges, subsidies from the United States Department of Education, loan repayments, and investment earnings. The State has the ability to impose its will on the Education Assistance Authority.

The South Carolina First Steps to School Readiness is a legally separate non-profit, tax-exempt public charity created specifically to carry out the objectives of The South Carolina First Steps to School Readiness Act and to lessen the burdens on government by overseeing the initiative for improving early childhood development of the Act. The corporation's governing board is composed of two classes of members, voting and nonvoting. The Board's voting members include the Governor, State Superintendent of Education, ten Governor appointees, four members appointed by the President Pro Tempore of the Senate, four members appointed by the Speaker of the House of Representatives, the Chairman of the Senate Education Committee, and the Chairman of the House Education and Public Works Committee. The State has the ability to impose its will on First Steps to School Readiness.

The South Carolina Jobs-Economic Development Authority is a legally separate entity that promotes and develops business and economic welfare in the state. The Authority is governed by a Board of Directors which consists of ten members all appointed by the Governor. The State has the ability to impose its will on the Jobs-Economic Development Authority.

The South Carolina Research Authority was created through an act of the General Assembly, as a legally separate entity, for the development and marketing of a statewide system of research and technology-based infrastructure and to conduct applied research and commercialization services on a contractual basis. The Research Authority is governed by twenty-four board members, of which an executive committee of nine members holds all voting ability. All nine of the executive committee members are State appointees. The State has the ability to impose its will on the Research Authority.

The South Carolina Medical Malpractice Association was established to provide medical malpractice insurance on a self-supporting basis. The Association is legally separate and is governed by a board of thirteen directors, all of whom are appointed by the Governor. The Governor has the ability to remove the appointed members at will. The financial information presented is for the Association's fiscal year ended December 31, 2022.

The Patriots Point Development Authority is a legally separate entity, established to develop and maintain a naval and maritime museum on Charleston Harbor, and to provide a place of education and recreation. The Patriots Point Development

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Authority Board also oversees the stewardship of over 350 acres of property on Charleston Harbor. Members of the Authority are appointed by the Governor as follows: one upon the joint recommendation of the Chairman of the House Ways and Means Committee and the Speaker of the House, one upon the joint recommendation of the Chairman of the Senate Finance Committee and the President Pro Tempore of the Senate, and three appointed by the Governor. The Governor appoints the chairman. In addition, there are three additional members of the board appointed by the Governor, one appointed upon recommendation of the President Pro Tempore of the Senate, one appointed upon recommendation of the Speaker of the House of Representatives, and one appointed upon recommendation of the State Adjutant General. A financial benefit/burden relationship exists between the State and the Authority.

The following universities are nonmajor component units: *The Citadel, Coastal Carolina University, College of Charleston, Francis Marion University, Lander University, South Carolina State University, and Winthrop University*. The universities are legally separate entities, with boards appointed by the State. A benefit/burden relationship exists between the State and each individual university because the State provides significant funding to these institutions.

The following technical colleges are nonmajor component units: *Aiken Technical College, Central Carolina Technical College, Denmark Technical College, Florence-Darlington Technical College, Greenville Technical College, Horry-Georgetown Technical College, Midlands Technical College, Northeastern Technical College, Orangeburg-Calhoun Technical College, Piedmont Technical College, Spartanburg Community College, Technical College of the Lowcountry, Tri-county Technical College, Trident Technical College, Williamsburg Technical College, and York Technical College*. The colleges are legally separate entities, with boards appointed by the State. A benefit/burden relationship exists between the State and each individual college because the State provides significant funding to these institutions.

Obtaining More Information about Discretely Presented Component Units

One may obtain stand-alone financial statements for discretely presented component units from the following administrative offices:

South Carolina Public Service Authority
(Santee Cooper)
<http://santeecooper.com>

South Carolina State Ports Authority
<http://scspa.com>

South Carolina State Housing Finance and Development
Authority
<http://osa.sc.gov>

South Carolina Lottery Commission
<http://osa.sc.gov>

Universities:

Medical University of South Carolina
University of South Carolina
Clemson University
The Citadel
Coastal Carolina University
College of Charleston
Francis Marion University
Lander University
South Carolina State University
Winthrop University
<http://osa.sc.gov>

Technical Colleges:

Aiken Technical College
Central Carolina Technical College
Denmark Technical College
Florence-Darlington Technical College
Greenville Technical College
Horry-Georgetown Technical College
Technical College of the Lowcountry
Midlands Technical College
Northeastern Technical College
Orangeburg-Calhoun Technical College
Piedmont Technical College
Spartanburg Community College
Tri-county Technical College
Trident Technical College
Williamsburg Technical College
York Technical College
<http://sctechsystem.com>

Children's Trust Fund of South Carolina
1330 Lady Street, Suite 310
Columbia, South Carolina 29201
<http://scchildren.org>

Connector 2000 Association, Inc.
Post Office Box 408
Piedmont, South Carolina 29673
<http://southernconnector.com>

South Carolina Education Assistance Authority
<http://osa.sc.gov>

South Carolina First Steps to School Readiness
636 Rosewood Drive
Columbia, SC 29201
<http://osa.sc.gov>

South Carolina Jobs-Economic Development Authority
1201 Main Street, Suite 1600
Columbia, SC 29201
<http://osa.sc.gov>

South Carolina Research Authority
315 Sigma Drive
Summerville, SC 29486
<http://scra.org>

South Carolina Medical Malpractice Association
121 Executive Center Drive
Suite 110
Columbia, South Carolina 29210
<http://scmma.net>

Patriots Point Development Authority
40 Patriots Point Road
Mount Pleasant, SC 29464
<http://osa.sc.gov>

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Related Organizations

A related organization is one for which the primary government is accountable but not *financially accountable*, and accordingly, would not be included in the State's government-wide financial statements. The South Carolina Reinsurance Facility, the Associated Auto Insurers Plan, regional housing authorities, and the Rural Crossroads Institute are related organizations because the State is not financially accountable for them despite the fact that the Governor appoints a voting majority of their governing boards. County boards of disabilities and special needs and redevelopment authorities are related organizations if the Governor appoints a voting majority of the members.

Jointly Governed Organizations

The Governor, in conjunction with officials of certain local governments, appoints the board members of three military-defense facility redevelopment authorities. The three authorities include the Charleston Naval Complex Redevelopment Authority, the Myrtle Beach Air Force Base Redevelopment Authority and the Savannah River Site Redevelopment Authority. The State does not have an ongoing financial interest in these authorities, so it does not include them in the State's government-wide financial statements.

The State of South Carolina is a member state within the Atlantic Interstate Low-Level Radioactive Waste Management Compact, a voluntary association of states that, by federal law, is legally separate from each of the member states. South Carolina does not have an ongoing financial interest in the Compact, so the State does not include it in the State's government-wide financial statements.

b. Basis of Presentation

Government-wide Financial Statements

The statement of net position and the statement of activities report information about all activities of the primary government and its component units, except for fiduciary activities. These statements distinguish between the State's *governmental* and *business-type activities*. Taxes, federal revenues, and nonexchange transactions, such as donations and grants, primarily finance the governmental activities whereas fees charged to external parties' finance, in whole or in part, the business-type activities. All of the State's governmental and internal service funds are reported in the government-wide financial statements as governmental activities, and all of its enterprise funds are reported as business-type activities. (See the *Fund Financial Statements* subsection below for more information about fund types.)

Statement of Activities and Eliminations

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the State and for each function of the State's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The State does not eliminate direct expenses and does not allocate indirect expenses to functions in the statement of activities. In the statement of activities, reimbursements under indirect cost plans for federal reimbursement purposes are reported as program revenues of the function that includes the reimbursed expenses.

Eliminations have been made to minimize the double-counting of internal activities. For example, the State eliminates payments the Department of Health and Human Services makes to the Department of Mental Health for providing Medicaid services because it reports both departments in its health and environment function. An exception to this general rule is that interfund services provided or used between functions have not been eliminated in the statement of activities because to do so would distort the net cost for functional activities as reported in the total column of that statement. The State treats these internal payments as program revenues and treats interfund reimbursements in the statement of activities in the same manner as described below for fund financial statements.

Program revenues include: (a) fees, fines, and charges paid by the recipients of goods, services, or privileges offered by the programs; (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program; and (c) investment earnings that are legally restricted for a specific program. The State classifies as *general revenues* all revenues that are not program revenues, including all taxes.

Fund Financial Statements

The fund financial statements provide information about the State's funds, including its fiduciary funds and blended component units. The State presents separate statements for each fund category—governmental, proprietary, and fiduciary. The emphasis of fund financial statements is on major governmental and enterprise funds, with each displayed in a separate column. The State aggregates and reports as nonmajor funds all remaining governmental and enterprise funds.

The State eliminates material intrafund activity. It also treats interfund reimbursements (repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them) as reductions of expenditure/expense in the initial fund. For example, the Department of Motor Vehicles (reported within the general government function) used office supplies and postage provided by the Department of Public Safety (reported within the administration of justice function). The Department of Public Safety initially recorded expenditures for the office supplies and postage in the General Fund. The Department of Motor Vehicles later reimbursed the Department of Public Safety with monies from a Special Revenue Fund.

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That is, the Department of Motor Vehicles recorded Special Revenue Fund expenditures while the Department of Public Safety reduced its General Fund expenditures by the same amount.

Governmental Funds

Governmental funds focus primarily on the sources, uses, and balances of current financial resources. The governmental fund category includes the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund, and Permanent Funds. The State reports the following major governmental funds:

The *General Fund* is the State's general operating fund. It accounts for resources that fund the services South Carolina's State government traditionally has provided to its citizens, except those required to be accounted for in another fund.

The *Departmental Program Services Fund* accounts for restricted resources that State agencies use for continued programmatic accomplishments. These resources include significant amounts of federal grant receipts.

The *Local Governmental Infrastructure Fund* accounts for grants, loans, and other financial assistance to local governments for infrastructure purposes. Certain motor fuel taxes, federal funds, and transfers from other funds are the fund's primary resources. This fund includes operations of the South Carolina Transportation Infrastructure Bank.

The *Department of Transportation Special Revenue Fund* accounts for the various gasoline taxes, fees, fines, and federal grant resources that the Department of Transportation uses in its general operations. Those operations include highway maintenance and repair as well as most of the Department's administrative activities.

The State aggregates other nonmajor governmental funds in a single column in its fund financial statements.

Enterprise Funds

Enterprise funds (which are reported as business-type activities in the government-wide financial statements) report activities that charge fees to external users for goods or services. The State reports the following major enterprise funds:

The *Unemployment Compensation Fund* accounts for the State's unemployment compensation benefits. Revenues consist of federal grants and assessments on employers to pay benefits to qualified unemployed persons.

The *Second Injury Fund* is a claims processor for insurance carriers, self-insurers, and the State Accident Fund. The fund processes claims of employees with existing permanent physical impairment who are further injured in the course of their subsequent employment. With the ratification of the Workers' Compensation Reform Act the Second Injury Fund was placed in "run-off" and terminated effective July 1, 2013. The Act provided for an orderly termination of the Fund by decreasing the assessment calculation factor, closing the acceptance of new claims, and transferring any remaining claims as of July 1, 2013 to the State Accident Fund and remaining assets or operational liabilities to the State Fiscal Accountability Authority (SFAA).

The State aggregates other nonmajor enterprise funds in a single column in its fund financial statements.

Other Fund Types

The State reports the following fund types in addition to governmental and enterprise funds:

Internal service funds account for various goods and services provided to other State departments or agencies (primarily to governmental funds), or to other governments, on a cost-reimbursement basis. Services provided by these funds include several risk management activities for which the State is the primary participant, including underwriting related to the following risks: public buildings and their contents, torts, medical malpractice, automobile use by public employees in the performance of their official duties, employee health and disability, and workers' compensation benefits. Other services include those relating to telecommunications, computer operations, office rental, janitorial, building maintenance, lease and repair of fleet vehicles, procurement, and employee training. The internal service funds also sell goods produced with prison inmate labor. In addition, the internal service funds purchase selected supplies and equipment in bulk and sell these items to other State funds (primarily governmental funds) and to local governmental units. The State's internal service funds are considered to be governmental activities because they primarily serve governmental funds.

Pension and post-employment benefit trust funds account for the pension benefits of the South Carolina Retirement System, the Police Officers' Retirement System, the General Assembly Retirement System, the Judges' and Solicitors' Retirement System, and the National Guard Supplemental Retirement Plan, and the post-employment health, dental, and long-term disability insurance benefits provided by the State to its retirees.

The State's *investment trust fund* acts as a local government investment pool that the State Treasurer operates.

Private-purpose trust funds include a tuition savings plan benefiting college students and miscellaneous other trust agreements holding assets that benefit non-State parties.

Custodial funds account for assets that the State holds in a fiduciary capacity. These assets include amounts held for prisoners, patients of State institutions, and other external parties.

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Operating and Nonoperating Revenues and Expenses in Proprietary Fund Financial Statements

Enterprise and internal service funds distinguish *operating* revenues and expenses from *nonoperating* revenues and expenses. Operating revenues and expenses are items resulting from the provision of services and goods in connection with the fund's principal ongoing operations. The State classifies revenues and expenses as operating if the substance of the transaction is an exchange transaction. Accordingly, grants and grant-like transactions are reportable as operating revenues only if they are essentially contracts for services whereby they finance programs that the proprietary fund would not otherwise undertake (i.e., the activity of the grant is inherently part of the operations of the grantor). Conversely, the State classifies nonexchange transactions as nonoperating. This includes all grant revenues except those reportable as operating revenue as described above and those restricted by the grantor for use exclusively for capital purposes. The State reports as operating expenses those paid from operating revenues except financing related expenses such as interest expense, which is reported as nonoperating.

For the *Unemployment Compensation Fund*, principal operating revenues include amounts received from covered employers and from federal agencies. The amounts received from federal agencies are classified as operating revenues because they are provided to the State primarily to provide unemployment benefits, although amounts not needed for that purpose may be used for other purposes. This fund's operating expenses consist primarily of unemployment compensation benefits paid.

Component Unit Financial Statements

The State presents a statement of net position and a statement of activities for each of its major discretely presented component units and for the aggregate of its nonmajor discretely presented component units.

c. Measurement Focus and Basis of Accounting

A particular measurement focus determines *what* resources are measured. The State reports its government-wide, proprietary, and fiduciary fund financial statements using the *economic resources* measurement focus. Private sector business enterprises also use the economic resources measurement focus. The State reports its governmental funds using the *current financial resources* measurement focus.

The basis of accounting determines *when* the State recognizes revenues and expenditures/expenses as well as the related assets and liabilities, regardless of measurement focus. Generally accepted accounting principles for governments require the use of the accrual and the modified accrual basis of accounting as described below.

Accrual Basis

The State uses the accrual basis of accounting in reporting its government-wide financial statements, as well as its proprietary and fiduciary fund financial statements and its component unit financial statements. Under the accrual basis, the State generally records revenues when earned and reasonably measurable and records expenses when a liability is incurred, regardless of the timing of related cash flows.

Significant nonexchange transactions, in which the State gives (or receives) value without directly receiving (or giving) equal value in exchange, include taxes, grants, and donations. On the accrual basis, the State recognizes taxes (income, sales, and similar) in the period when the underlying income or sales transactions occur, net of estimated overpayments or refunds. Grants, donations, and similar items are recognized as revenue as soon as the State meets all eligibility requirements. Pledges are recognized as receivables and revenues, net of estimated uncollectible amounts, if all eligibility requirements are met, the promise is verifiable, and the resources are measurable and probable of collection.

Modified Accrual Basis

Governmental fund financial statements are reported using the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the State considers revenues reported in the governmental funds to be available if they are collected within 31 days after year-end. Exceptions are individual income tax revenues and federal and county funds accrued for the matching share of Medicaid claims payable, which the State considers to be available if they are collected within 12 months after year-end. Interest on investments is recorded as earned because it is deemed available when earned. Revenues not considered available are reported as deferred inflows of resources. Furthermore, in the circumstance where underpayments exceed overpayments, individual income tax revenues are recognized to the extent of estimated overpayments (i.e., refunds payable and applied refunds). Principal revenue sources considered susceptible to accrual include taxes, federal funds, local funds, and investment earnings.

Recognition of Specific Grant and Shared Revenue Transactions

The State reports the receipt of food commodities and vaccines as revenue and the distribution of commodities and vaccines as expenditure or expense. The fair values of the donated commodities and vaccines are recognized as revenues when all eligibility requirements are met.

The State recognizes the face value of food stamp benefits distributed as revenue and expenditure or expense under both the accrual and modified accrual bases of accounting.

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The State shares certain of its revenues with municipalities, counties, and districts within its borders, recognizing expenditure or expense when the recipient government has met all eligibility requirements.

d. Cash and Cash Equivalents

The amounts shown in the accompanying financial statements as *cash and cash equivalents* represent cash on hand, cash on deposit in banks and savings associations, and cash invested in various instruments as a part of the State's cash management pool, an internal investment pool. Because the cash management pool operates as a demand deposit account, amounts invested in the pool are classified as cash and cash equivalents. The State Treasurer administers the cash management pool. The pool includes some long-term investments such as obligations of the United States, government sponsored entities, and domestic corporations, certificates of deposit, and collateralized repurchase agreements. *Restricted cash and cash equivalents* represents cash on deposit with external parties held for compliance with laws, regulations, and contractual obligations.

Most entities in the primary government and the discretely presented governmental component units participate in the cash management pool. Significant exceptions include: retirement plans, the Local Government Investment Pool (an external investment pool), and the Tobacco Settlement Revenue Management Authority (a blended component unit and a nonmajor governmental fund). For activities excluded from the pool, cash equivalents include investments in short-term, highly liquid securities having a maturity at the time of purchase of three months or less.

e. Cash Management Pool—Allocation of Interest

The State's cash management pool consists of a general deposit account and several special deposit accounts. The State records each fund's equity interest in the general deposit account. All earnings on that account are recorded in the General Fund. In contrast, each special deposit account retains its own earnings.

f. Investments

The State Treasurer is authorized by statute to invest all State funds. The State Treasurer's investment objectives are preservation of capital, maintenance of adequate liquidity, and obtaining the best yield possible within prescribed parameters. To meet those objectives, the State Treasurer uses various resources including an investment advisory service, electronic financial quotation and information services, various economic reports, and daily communication with brokers and financial institution investment officers.

To ensure safety of principal, the State Treasurer's policy is to limit liquid investments (i.e., those with maturities not exceeding one year) to cash, repurchase agreements (when collateralized by United States Treasury or federal agency obligations with a market value in excess of 100.0% of funds advanced), United States Treasury bills, federal agency discount notes, and commercial paper. The State Treasurer further preserves principal by investing mostly in the highest investment grade securities. In order to diversify investment holdings, asset allocation policies are used for investments having more than one year to maturity. Overall credit exposure is managed by asset allocation policies and by additional constraints controlling risk exposure to individual corporate issuers.

Certain agencies and component units have specific authority to manage deposits and investments under their control. The investment policies of these entities may differ from those of the State Treasurer.

State law has established an eight-member Retirement System Investment Commission (RSIC) with fiduciary responsibility for investment of all of the State Retirement Systems' investments. The RSIC may invest no more than 70.0% of the Systems' investment portfolio in equity securities.

Substantially all of the State's investments are presented at fair value.

The State sponsors the Local Government Investment Pool (LGIP), an external investment pool reported as an investment trust fund. The LGIP's complete financial statements may be obtained at: <http://osa.sc.gov>.

g. Receivables and Payables

The State records amounts receivable from parties outside the primary government net of allowances for uncollectible amounts and contractual adjustments. It estimates uncollectible amounts based on past collection experience. The State discloses the allowances for uncollectible receivables and the net receivables not expected to be collected within one year in Note 5. Further, the State disaggregates, if necessary, its receivable balances in Note 5 if any significant components thereof have been obscured in the financial statements by aggregation or if different components of receivables have significantly different liquidity characteristics.

The State presents balances outstanding at the end of the fiscal year that relate to lending/borrowing arrangements between funds as interfund receivables and payables and reports all other outstanding balances between funds as due to/from other funds. The government-wide statement of net position displays internal balances that involve fiduciary funds as accounts receivable and accounts payable. The State reports as internal balances any residual balances outstanding between the governmental and business-type activities in the government-wide financial statements.

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h. Inventories

The State values its inventories at the lower of cost or market, predominantly using the first-in, first-out methodology for its proprietary funds and its business-type activities and predominantly using the average cost methodology for its other funds and activities and its discretely presented component units. The State records expenditures in governmental funds when it consumes inventory items rather than when it purchases them.

i. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods. The State records these payments as prepaid items in both the government-wide and fund financial statements. The State's policy is to reflect consumption of the future benefit under the consumption method.

j. Capital Assets

The State reports its capital assets in the following categories in the applicable governmental or business-type activities in the government-wide financial statements: land and land improvements, infrastructure (i.e., highways and bridges), buildings and improvements, construction in progress, vehicles, machinery and equipment, works of art and historical treasures, and intangible assets.

Capital assets are valued at historical cost or at estimated historical cost if actual historical cost data is not available, except for intangible right-to-use assets, which are discussed in section o. Donated capital assets are recorded at estimated acquisition value on the donation date. Infrastructure assets acquired prior to fiscal year ended June 30, 1980, are reported at cost beginning with fiscal year 1917. The costs of normal maintenance and repairs that do not significantly add to the value of an asset or materially extend an asset's useful life are not capitalized. Cumulative costs incurred on major capital assets under construction but not yet placed in service are capitalized and reported as construction in progress.

The State reviews the carrying value of property, plant and equipment for impairment whenever events and circumstances indicate that the carrying value of an asset may not be recoverable from the estimated future cash flows expected to result from its use and eventual disposition. The factors considered by management in performing this assessment include current operating results, trends, and the manner in which the property is used, and the effects of obsolescence, demand, competition, and other economic factors. Based upon this assessment there were no material impairments as of June 30, 2023.

An individual asset is capitalized and reported if it has an estimated useful life of at least two years and a historical cost as follows: more than \$5 thousand for vehicles, machinery and equipment, and works of art and historical treasures; more than \$100 thousand for buildings and improvements, depreciable land improvements, and intangible assets; and more than \$500 thousand for roads and bridges. All land and non-depreciable land improvements are capitalized and reported, regardless of cost.

Once the State or one of its discretely presented component units places a depreciable capital asset in service, depreciation is recorded using the straight-line method over the following estimated useful lives:

| Asset Category | Years |
|---|---------|
| Land Improvements..... | 3 - 60 |
| Infrastructure--highways..... | 75 |
| Infrastructure--bridges..... | 50 |
| Buildings and Improvements..... | 5 - 55 |
| Vehicles..... | 3 - 20 |
| Machinery and equipment..... | 2 - 25 |
| Works of art; historical treasures..... | 10 - 25 |
| Intangible assets..... | 3 - 38 |

The State does not depreciate land, non-depreciable land improvements, and construction in progress. The State does not depreciate capitalized individual works of art and historical treasures determined to have inexhaustible useful lives and does not capitalize collections of works of art and historical treasures that are held for public use, are protected and preserved, and are subject to a policy that requires the proceeds from sales of collection items to be used to acquire other items for collections. These non-capitalized collections include historical relics, antiques, fossils, works of art, and other South Carolina artifacts.

In the government-wide statement of activities, the State reports losses on disposal of capital assets as expense of its General Government function and gains on such disposal as general revenue.

k. Regulatory Assets and Regulatory Assets-Asset Retirement Obligation

The costs to be recovered from future revenues of the South Carolina Public Service Authority (a regulated utility reported as a major discretely presented component unit) are recorded as regulatory assets and regulatory asset retirement obligations. The Authority's rates are based upon debt service and operating fund requirements. The Authority recognizes differences between debt principal maturities and straight-line depreciation as costs to be recovered from future revenue. The recovery of

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outstanding amounts recorded as costs to be recovered from future revenue will coincide with the repayment of the outstanding long-term debt of the Authority. The abandoned V.C. Summers 2 and 3 projects encompass the majority of the South Carolina Public Service Authority's \$3.679 billion regulatory asset. These regulatory assets are also continuously monitored for impairment.

I. Tax Refunds Payable

Most of the tax refunds payable balance in the General Fund relates to individual income tax. During the calendar year, the State collects employee withholdings and taxpayers' payments. Taxpayers file returns by April 15 for the preceding calendar year. At June 30, the State estimates the amount it owes taxpayers for overpayments during the preceding six months. The State records this estimated payable as tax refunds payable and a reduction of tax revenues.

m. Unearned Revenue

Unearned revenue are monies received by the State in advance of goods or services provided by it to other external entities. These monies are recognized as a liability until those services or goods are provided. Most of the State's unearned revenues are federal grant monies received prior to the State providing the goods or services required by the respective grants.

n. Long-Term Obligations

The State records general long-term debt and other long-term obligations of the primary government's governmental funds in the governmental activities reported in its government-wide financial statements. Long-term debt and other obligations financed by proprietary funds are recorded as liabilities in the appropriate funds.

The State defers and amortizes bond premiums and discounts, as well as losses on bond refundings, over the life of the bonds predominantly using the effective interest method. For current refundings and advance refundings resulting in defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is also deferred and amortized over the shorter of the remaining life of the old debt or the life of the new debt and are recognized as deferred outflows or inflows of resources. The State reports bonds payable net of the applicable bond premium or discount.

Losses and gains on bond refundings are reported as deferred outflows or inflows of resources, respectively.

o. Leases

Lessee: The State is a lessee for multiple noncancelable leases of land, buildings and equipment. The State recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements for each of these transactions.

At the commencement of each lease, the State initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liabilities are reduced by the principal portions of lease payments made. The lease assets are initially measured as the initial amount of the individual lease liabilities, adjusted for lease payments made at or before the lease commencement dates, plus certain initial direct costs. Subsequently, the lease assets are amortized on a straight-line basis over their useful lives.

Key estimates and judgments related to leases include how the State determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The State uses the interest rate charged by the lessor as the discount rate. When an interest rate charged by the lessor is not provided, the State generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease terms include the noncancelable period of the leases and option years that the State is reasonably certain to exercise. Lease payments included in the measurement of the lease liabilities are composed of fixed payments and purchase option prices that the State is reasonably certain to exercise.

The State monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease assets and liabilities if certain changes occur that are expected to significantly affect the amount of the lease liabilities.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Lessor: The State is a lessor for noncancelable leases of buildings and equipment. The State recognizes lease receivables and deferred inflows of resources in the government-wide, enterprise and governmental fund financial statements.

At the commencement of the leases, the State initially measures lease receivables at the present value of payments expected to be received during the lease term. Subsequently, the lease receivables are reduced by the principal portion of lease payments received. The deferred inflows of resources are initially measured as the initial amounts of the lease receivables, adjusted for lease payments received at or before the lease commencement dates. Subsequently, the deferred inflows of resources are recognized as revenue over the life of the lease terms.

Key estimates and judgments include how the State determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The State uses its estimated incremental borrowing rate as the discount rate for leases.

- The lease terms include the noncancelable periods of the leases. Lease receipts included in the measurement of the lease receivables are composed of fixed payments from the lessees.

The State monitors changes in circumstances that would require a remeasurement of its leases, and will remeasure the lease receivables and deferred inflows of resources if certain changes occur that are expected to significantly affect the amounts of the lease receivables.

p. Subscription-Based Information Technology Arrangements

Subscription-based information technology arrangements (SBITA) are included in the statement of net position as capital assets and subscription liabilities. SBITA represent the State's right to use subscription-based information technology. SBITA assets are initially measured as the sum of the present value of payments expected to be made during the subscription term, payments associated with the SBITA contract made to the SBITA vendor at the commencement of the subscription term, when applicable, and capitalizable implementation costs, less any SBITA vendor incentives received from the SBITA vendor at the commencement of the SBITA term.

q. Compensated Absences

During their first ten years of service, most full-time permanent State employees annually earn 15 days of vacation leave and 15 days of sick leave. After ten years, most employees earn an additional 1.25 days of vacation leave for each year of service over ten until they reach the maximum of 30 days per year. Sick leave earnings remain at 15 days per year. Employees may carry forward up to 45 days of vacation leave and 180 days of sick leave from one calendar year to the next. Upon termination of employment, the State pays employees for accumulated vacation leave at the pay rate then in effect. Employees do not receive pay for accumulated sick leave when they terminate. However, at retirement, employees hired prior to July 1, 2012 participating in the South Carolina Retirement System and the South Carolina Police Officers' Retirement System may receive additional service credit for up to 90 days of accumulated unused sick leave.

The government-wide and proprietary fund statements record an expense and a liability when employees earn compensated absence credits. Governmental fund financial statements record a liability for compensated absences payable at June 30 only if the liability for accumulated vacation leave has matured but has not yet been paid at that date (for example, as a result of employee resignations and retirements). The State does not record a liability for unpaid accumulated sick leave.

r. Net Position and Fund Balance

Fund balance for governmental funds is reported in the following classifications depicting the relative strength of the constraints that control how specific amounts can be spent:

- The Nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- Restricted fund balances have constraints placed on the use of resources that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions.
- Committed fund balances can only be used for specific purposes pursuant to constraints imposed by formal action of the South Carolina General Assembly, the State's highest level of decision-making authority. The South Carolina General Assembly establishes commitments through state statute or constitutional provision. Commitments may be changed or lifted only by taking the same formal action that imposed the constraint originally.
- Assigned fund balances are constrained by appropriation actions of the legislature.
- Unassigned fund balance is the residual classification for the General Fund. Other governmental funds cannot report positive unassigned fund balance but can report negative unassigned fund balance if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

Net position is comprised of the following three components:

- Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds, notes, and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are included in this component of net position.
- Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either by external parties or by law through constitutional provision or enabling legislation.
- Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Enabling legislation authorizes the State to assess, levy, charge, or otherwise mandate payments of resources (from resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes

stipulated in the legislation. A legally enforceable requirement is one that an outside party (such as citizens, public interest groups, or the judiciary) can compel the government to honor. At June 30, 2023, \$1.265 billion was reported as restricted net position because of restrictions imposed by enabling legislation.

s. Flow Assumption, Net Position or Fund Balance

The State's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position or fund balance are available. Within the unrestricted fund balance, committed resources would be first applied, when available, followed by assigned resources before unassigned resources are used. Unassigned fund balance is the residual classification for the General Fund. Other governmental funds cannot report positive unassigned fund balance but can report negative unassigned fund balance if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

t. Deferred Outflows/Inflows of Resources

A deferred outflow/inflow of resources is a consumption/acquisition of net assets that applies to future reporting periods. The State has recorded deferred outflows/inflows in connection with the change in fair value of hedging derivatives, deferred amounts on bond refundings, nuclear decommissioning costs, non-exchange revenues, service concession arrangements, lease related deferred inflows offsetting noncurrent lease receivables, pension and other post-employment benefit (OPEB) contributions subsequent to the measurement date, difference between actual and expected experience, net difference between projected and actual earnings on pension and OPEB plan investments, changes in proportion and differences between contributions and proportionate share of contributions, and changes in assumptions. See Note 9, Deferred Outflows of Resources and Deferred Inflows of Resources, on page 120 for further detail.

u. Pension and Other Post-Employment Benefit (OPEB) Obligations

The South Carolina Retirement Systems' financial statements are prepared on the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The State's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price on the government's balance sheet date. Securities without an established market value are reported at estimated fair value.

For purposes of measuring the net pension and net OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to pension and OPEB, and expenses, information about the fiduciary net position of the pension and OPEB plans and additions to/deductions from the pension and OPEB fiduciary net positions have been determined on the same basis as they are reported by the pension and OPEB plans. For this purpose, the pension and OPEB plans recognize benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTE 2: ACCOUNTING AND REPORTING CHANGES

Adoption of New Accounting Standards

For the fiscal year ended June 30, 2023, the State implemented the following pronouncements issued by the Governmental Accounting Standards Board (GASB):

Statement No. 91, *Conduit Debt Obligations*, provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with commitments extended by issuers, arrangements associated with conduit debt obligations, and related note disclosures.

Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, is intended to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs).

Statement No. 96, *Subscription-Based Information Technology Arrangements*, provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended.

Statement No. 99, *Omnibus 2022*, is intended to extend the use of LIBOR, improve accounting for public-private partnerships, subscription-based information technology agreements, and the classification and reporting of derivative instruments. The remaining portions of Statement No. 99, which relate SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, and clarify certain provisions in Statement No. 34, as amended, and improve terminology updates related to Statement Nos. 53 and 63 were implemented in fiscal year 2022, as stipulated by the GASB.

NOTE 3: DEFICITS OF INDIVIDUAL FUNDS

The accompanying fund financial statements display deficit fund balances and deficit net position balances for individual major funds. Nonmajor funds had the following deficit net position balances (expressed in thousands) at June 30, 2023:

| | |
|--|------------|
| Capital Projects..... | \$ (8,903) |
| Canteen..... | (650) |
| Other Enterprise..... | (8,970) |
| Prison Industries..... | (23) |
| Component units: | |
| Denmark Technical College..... | (9,052) |
| Florence- Darlington Technical College..... | (500) |
| Northeastern Technical College..... | (8,025) |
| Orangeburg- Calhoun Technical College..... | (9,442) |
| Connector 2000..... | (120,118) |
| South Carolina Medical Malpractice Association.... | (81,083) |

Actions taken to eliminate deficits include increase of existing fees, assessment of additional fees, purchase of excess loss reinsurance, General Fund appropriations, and implementation of cost containment programs. See page 70 for obtaining more information about the component units listed above.

NOTE 4: DEPOSITS AND INVESTMENTS

By law, all deposits and investments are under the control of the State Treasurer except for those that, by specific authority, are under the control of other agencies or component units. The deposit and investment policies of those entities may differ from those of the State Treasurer. Typically, those agencies follow the deposit and investment policies of the State Treasurer in an effort to minimize deposit and investment risks.

The following schedule reconciles the amounts reported in the Statements of Net Position to the notes for the fiscal year ended June 30, 2023 (amounts expressed in thousands):

| Statements | | Notes | | | | |
|-------------------------------|---------------------|---|---------------------|---------------------|---------------------|---------------------|
| | | Note 4 | Note 19 | Non-Major DCUs* | Total | |
| Current Assets | | | | | | |
| Cash and Cash Equivalents.... | \$19,041,327 | Cash On Hand..... | \$ 259 | \$ 444 | \$ 186 | \$ 889 |
| Investments..... | 70,240,862 | Carrying Value of Cash..... | 3,338,526 | 790,549 | 456,763 | 4,585,838 |
| Securities Lending..... | 877,308 | Securities Lending and Investments..... | 86,074,608 | 4,272,210 | 1,132,898 | 91,479,716 |
| Long Term Investments..... | 553,868 | | | | | |
| Restricted Asset | | | | | | |
| Cash and Cash Equivalents.... | 2,713,013 | | | | | |
| Investments..... | <u>2,640,065</u> | | | | | |
| | <u>\$96,066,443</u> | | <u>\$89,413,393</u> | <u>\$ 5,063,203</u> | <u>\$ 1,589,847</u> | <u>\$96,066,443</u> |

*Non-Major Discretely Presented Component Units (DCUs) are not required to be disclosed.

a. Deposits

The following deposits disclosure excludes the primary government’s Pension Trust Funds of the South Carolina Retirement Systems, which are described in section d of this note, and the primary government’s Other Post-Employment Benefit Trust Funds, which are described in section e of this note.

Deposit Policy

The State’s deposit policy, by law, requires all banks or savings and loan associations that receive State funds deposited by the State Treasurer to secure the deposits by deposit insurance, surety bonds, collateral securities, or letters of credit to protect the State against any loss. Agencies with specific authority to manage their deposits outside of the State Treasurer may

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have custodial credit risk policies that differ from those of the State Treasurer. Therefore, some deposits presented below have custodial credit risk. See Note 1, sections d and e for additional information on deposits.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a bank failure, deposits or collateral securities that are in the possession of a third party may not be recovered. Deposits include cash and cash equivalents on deposit in banks and non-negotiable certificates of deposit. All deposits under the control of the State Treasurer are fully insured or collateralized. The reported amount of the State Treasurer's deposits as of June 30, 2023 was \$2.767 billion and the bank balance was \$2.691 billion. As of June 30, 2023, the reported amount of the primary government's deposits outside of the State Treasurer was \$425.648 million and the bank balance was \$426.220 million. Of the \$13.948 million bank balance exposed to custodial credit risk, \$9.754 million was uninsured and uncollateralized and \$4.194 million was uninsured and uncollateralized with securities held by the pledging financial institution. As of June 30, 2023 cash on hand was \$259 thousand.

b. Investments

The following investment disclosure excludes the primary government's Pension Trust Funds of the South Carolina Retirement Systems, which are described in section d of this note, and includes the primary government's Other Post-Employment Benefit Trust Funds, which are described separately in section e of this note.

Investment Policy

The State's investment policy, by law, authorizes investments that vary by fund, but generally include obligations of the United States and government-sponsored entities, obligations of the State and certain State political subdivisions, certificates of deposit, collateralized repurchase agreements, certain corporate bonds, and commercial paper. Substantially all of the primary government's investments are presented at fair value. Securities are valued at the last reported sales price as provided by an independent pricing service. Investment income consists of realized and unrealized appreciation (depreciation) in the fair value of investments and interest income earned. Agencies with specific authority to manage their own investments may have custodial credit risk policies that differ from that of the State Treasurer. Other investment policies for the State are explained in Note 1, section f.

Fair Value

The State categorizes fair value measurements within the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The valuation technique uses a three level hierarchy of inputs to measure the fair value of the asset and gives the highest priority to unadjusted quoted prices in active markets (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). These classifications are summarized as follows:

Level 1 Inputs: Quoted prices (unadjusted) for identical assets in active markets that a reporting entity can access at the measurement date.

Level 2 Inputs: Inputs that are significant other observable inputs and may include quoted prices for similar assets in active markets, quoted prices for identical or similar assets in inactive markets, or model-driven valuations.

Level 3 Inputs: Unobservable inputs for an asset or liability.

In the event that inputs used to measure the fair value of an asset or liability fall into different levels in the fair value hierarchy, the overall level of the fair value hierarchy in its entirety is determined based on the lowest level input that is significant to the entire valuation. These levels are not necessarily an indication of risk but are based upon the pricing transparency of the investment. In determining the appropriate levels, the State performed a detailed analysis of the assets that are subject to GASB Statement No. 72.

Fair value of certain investments not having a readily determinable fair value is established using net asset value (or amortized cost) as a practical expedient. These investments are not categorized according to the fair value hierarchy.

Investments classified according to the fair value hierarchy are valued according to pricing policy established by the State's custodian bank. Pricing is based primarily on prices from third-party vendors or other specified alternative sources which are considered to be reliable. Where available, the custodian bank uses more than one vendor for securities of each asset type, class or issue. The price received from a primary source is used in valuation unless a tolerance check, or price challenge, results in the use of a price from a secondary vendor. The State may override prices provided by the custodian bank if it is deemed necessary or appropriate. The primary government had the following recurring fair value measurements as of June 30, 2023 (amounts expressed in thousands):

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| Investments by Fair Value Level | At 6/30/2023 | Quoted Prices in Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2) | Significant Unobservable Inputs (Level 3) |
|---|----------------------|--|---|--|
| Investments | | | | |
| U.S. treasuries..... | \$ 15,833,508 | \$ 15,833,508 | \$ — | \$ — |
| U.S. agencies..... | 220,337 | — | 220,337 | — |
| Mortgage backed obligations..... | 901,849 | 901,849 | — | — |
| Common stock..... | 42,018 | 42,018 | — | — |
| Other equity securities..... | 3,018,455 | 3,011,507 | 6,948 | — |
| Corporate bonds..... | 8,727,466 | 100,026 | 8,627,440 | — |
| Municipal bonds..... | 270 | — | 270 | — |
| Repurchase agreements..... | 2,461,953 | 552,601 | 1,909,352 | — |
| Asset backed securities..... | — | — | — | — |
| Commercial paper..... | 7,891,635 | 7,205,220 | 686,415 | — |
| Money market mutual funds..... | 818,898 | 818,898 | — | — |
| Bond mutual funds..... | 1,945,910 | 1,944,204 | 1,706 | — |
| Other..... | 2,893,889 | — | 2,893,379 | 510 |
| Total investments by fair value level..... | \$ 44,756,188 | \$ 30,409,831 | \$ 14,345,847 | \$ 510 |

Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty, the value of the investments or collateral securities that are in the possession of an outside party may not be recovered. Securities are registered in the name of the State and are held by the State's third-party investment custodian, Bank of New York Mellon. The State Treasurer uses only primary broker dealers that are insured through the Securities Investors Protection Corporation and have authority to hold public investments. All trading activity must be in full and strict compliance with the State Treasurer's Comprehensive Investment Plan and State law. The State Treasurer invests in a variety of instruments including obligations of the United States and its agencies, certain corporate obligations, State chartered savings and loan associations, and collateralized repurchase agreements. All investments are required to be insured, registered, or held by the State or its agent in the name of the State Treasurer as custodian.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the holders of its securities. Credit risk exposure is primarily limited to debt instruments and other hybrid equity securities. The State Treasurer's credit risk policy mitigates potential for loss of principal by purchasing only high investment grade debt securities. In the event that the rating of a security falls below investment grade, that security may continue to be held contingent upon an evaluation of the longer term investment merits of the security. Agencies with specific authority to manage their own investments may have credit risk policies that differ from that of the State Treasurer. Debt instruments held for investment for the primary government as of June 30, 2023 were rated by Standard and Poor's and are presented below at fair value (amounts expressed in thousands):

| Investment Type and Fair Value | AAA | AA | A / A1/ A2 | BBB | BB | Not Rated | Total |
|----------------------------------|-------------------|---------------------|---------------------|---------------------|-----------------|---------------------|---------------------|
| U.S. agencies..... | \$ — | \$ 220,337 | \$ — | \$ — | \$ — | \$ — | \$ 220,337 |
| Mortgage backed obligations..... | 900,071 | — | 1,778 | — | — | — | 901,849 |
| Corporate bonds..... | 21,860 | 583,087 | 3,731,876 | 4,389,140 | 1,503 | — | 8,727,466 |
| Municipal bonds..... | 31 | 198 | 41 | — | — | — | 270 |
| Repurchase agreements..... | — | — | — | — | — | 2,461,953 | 2,461,953 |
| Commercial paper..... | — | 5,584,190 | 676,445 | 1,536,455 | — | 94,545 | 7,891,635 |
| Money market mutual funds..... | 3 | — | — | — | — | — | 3 |
| Bond mutual funds..... | — | 675 | 78 | — | — | 953 | 1,706 |
| Other..... | — | 166 | 22 | 393 | — | 2,817,674 | 2,818,255 |
| Totals..... | \$ 921,965 | \$ 6,388,653 | \$ 4,410,240 | \$ 5,925,988 | \$ 1,503 | \$ 5,375,125 | \$23,023,474 |

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of investment in a single issuer. The State's policy for reducing this risk is to diversify and limit exposure to any single issuer to no more than 5%, except for United States Treasury and agency obligations. As of June 30, 2023, the State Treasurer had no investments that exceeded the 5% threshold for any single issuer.

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Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The State Treasurer's policy does not specifically address interest rate risk. Its objectives for preservation of capital and maintenance of adequate liquidity focus the management of interest rate sensitivity on investing in securities with a range of maturities from one day to 30 years. At June 30, 2023, the maturities of the securities that will mature were limited according to the following segmented time distribution (amounts expressed in thousands):

| Investment Type | Fair Value | Investment Maturities (in years) | | | | |
|----------------------------|----------------------|----------------------------------|---------------------|----------------------|---------------------|-------------------|
| | | Does Not Mature | Less than 1 | 1 - 5 | 6 - 10 | More than 10 |
| U.S. treasuries..... | \$ 15,819,676 | \$ — | \$ 5,345,260 | \$ 9,970,204 | \$ 473,293 | \$ 30,919 |
| U.S. agencies..... | 220,337 | — | 471 | 17,908 | 17,326 | 184,632 |
| Corporate bonds..... | 8,610,769 | — | 1,285,268 | 6,704,655 | 553,181 | 67,665 |
| Repurchase agreements..... | 1,909,352 | — | 1,909,352 | — | — | — |
| Commercial paper..... | 686,415 | — | 686,415 | — | — | — |
| Money market funds..... | 4 | 4 | — | — | — | — |
| Other..... | 75,000 | — | 75,000 | — | — | — |
| Totals..... | \$ 27,321,553 | \$ 4 | \$ 9,301,766 | \$ 16,692,767 | \$ 1,043,800 | \$ 283,216 |

Agencies that manage their own investments may have interest rate risk policies that differ from that of the State Treasurer. Some of these agencies may not have a formal investment policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates. At June 30, 2023, agencies within the State's primary government that manage their own investments had the following investments with maturities disclosed by investment category and segmented time distribution (amounts expressed in thousands):

| Investment Type | Fair Value | Investment Maturities (in years) | | | |
|----------------------------------|----------------------|----------------------------------|----------------------|------------------|---------------|
| | | Does Not Mature | Less than 1 | 1 - 5 | 6 - 10 |
| U.S. treasuries..... | \$ 13,832 | \$ — | \$ 343 | \$ 13,489 | \$ — |
| Mortgage backed obligations..... | 901,849 | — | 900,071 | 1,778 | — |
| Common stock..... | 42,018 | 42,018 | — | — | — |
| Other equity securities..... | 3,018,455 | 3,018,455 | — | — | — |
| Corporate bonds..... | 116,697 | — | 100,026 | 16,671 | — |
| Municipal bonds..... | 270 | — | — | — | 270 |
| Repurchase agreements..... | 552,601 | — | 552,601 | — | — |
| Commercial paper..... | 7,205,220 | — | 7,205,220 | — | — |
| Money market funds..... | 818,894 | 818,894 | — | — | — |
| Bond mutual funds..... | 1,945,910 | 1,945,910 | — | — | — |
| Other..... | 2,818,889 | 16,240 | 2,802,068 | 581 | — |
| Totals..... | \$ 17,434,635 | \$ 5,841,517 | \$ 11,560,329 | \$ 32,519 | \$ 270 |

Market Risk

The diversification of the State's investment portfolio exposes it to various risks as discussed in previous sections of this note. These risks result from market fluctuations. It is at least reasonably possible that these market fluctuations may result in material changes to the values of the investments reported in the State's financial statements.

c. Securities Lending Program

The following securities lending disclosures exclude the primary government's Pension Trust Funds of the South Carolina Retirement Systems, which are described in section d of this note. The following securities lending disclosures, with the exception of the amounts reported in the table below, also apply to the primary government's Other Post-Employment Benefit Trust Funds reported in section e of this note.

By law, the State Treasurer may lend securities from its investment portfolios on a collateralized basis to third parties, primarily financial institutions, with a simultaneous agreement to return the collateral for the same securities in the future. The State may lend United States government securities, corporate bonds, equities, and other securities for collateral in the form of cash or other securities. The contracts with the State's custodians require them to indemnify the State if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the State for income distributions by the securities' issuers while the securities are on loan.

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The weighted average maturity of the State's collateral investments generally matched the maturity of the securities loaned during the fiscal year and at June 30, 2023. At June 30, 2023, the State had no credit risk exposure to borrowers because the amounts the State owed the borrowers exceeded the amounts the borrowers owed the State. The State or the borrower can terminate all securities loans on demand and there are no restrictions on the amount of the loans that can be made. For the fiscal year ended June 30, 2023, the State experienced no losses on its securities lending transactions because of borrower defaults.

For the fiscal year ended June 30, 2023, the State received primarily cash collateral for its loaned securities. The fair value of the required collateral must meet or exceed 102% of the fair value of the securities loaned, providing a margin against a decline in the fair value of the collateral. During the fiscal year ended June 30, 2023, the State met the 102% requirement. The State cannot pledge or sell collateral securities unless the borrower defaults. The lending agent, on behalf of the State, invests cash collateral received. Accordingly, the State recorded these investments of cash collateral as assets in the accompanying financial statements. Corresponding liability amounts also have been recorded because the State must return the cash collateral to the borrower upon expiration of the loan.

As of June 30, 2023, the fair value of securities on loan was \$741.130 million and was primarily composed of U.S. Governments securities with the remainder in other equities.. The associated fair value of the invested collateral was \$756.532 million, of which \$755.303 million was invested in overnight repurchase agreements.

d. South Carolina Retirement Systems

Custodial Credit Risk

Deposits

Custodial credit risk for deposits is the risk that, in the event of a bank failure, deposits may not be recovered. These deposits are secured by deposit insurance, surety bonds, collateral securities, or letters of credit to protect the State against loss in the event of insolvency or liquidation of the institution or for any other cause. Deposits are insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250,000 and any amounts in excess of \$250,000 are uninsured and uncollateralized. The Retirement System Investment Commission (RSIC), a separate state agency that has exclusive authority for investing and managing all assets held in trust for the Systems, has a formal Counterparty Policy which covers policies and procedures related to oversight and management of Counterparty Risk, including the custodial bank. To monitor custodial credit risk, the credit quality of financial institutions at which deposits are held are periodically reviewed using internal analysis and rating agencies' reports.

As of June 30, 2023, the carrying amount of the Systems' deposits was \$145.882 million and the bank balance was \$108.2 million.

Investments

Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty, the value of the investments or collateral securities that are in the possession of an outside party may not be recovered. Investing for the Systems is governed by Section 16, Article X of the South Carolina Constitution and Section 9-1-1310(B) and Title 9 Section 16 of the South Carolina Code of Laws. Funds held in trust for the Systems may be invested and reinvested in a variety of instruments as outlined by Section 9-1-1310(B) of the South Carolina Code of Laws.

Fair Value Measurements

The Systems categorizes fair value measurements within the three-level hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and the classifications are as follows: level 1 inputs are quoted prices in active markets for identical assets, level 2 inputs are inputs other than quoted prices included within level 1 that are directly or indirectly observable for an asset, and level 3 inputs are unobservable inputs for an asset. Fair value of certain investments that do not have a readily determinable fair value is established using net asset value as a practicable expedient and is not categorized according to the fair value hierarchy.

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The Systems had the following recurring fair value measurements as of June 30, 2023 (amounts expressed in thousands):

| Investments by Fair Value Level | At 6/30/2023 | Fair Value Measurements Using | | |
|--|---------------------|--|---|---|
| | | Quoted Prices in Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2) | Significant Unobservable Inputs (Level 3) |
| Short Term Investments | | | | |
| Short Term Investment Funds (U. S. Regulated)..... | \$ 2,545,169 | \$ 2,545,169 | \$ — | \$ — |
| Repurchase Agreements..... | 7,400 | — | 7,400 | — |
| Commercial Paper..... | 36,787 | — | 36,787 | — |
| Certificates of Deposit..... | 17,963 | — | 17,963 | — |
| U. S. Treasury Bills..... | 104,585 | 104,585 | — | — |
| Total Short Term Investments..... | 2,711,904 | 2,649,754 | 62,150 | — |
| Equity Allocation | | | | |
| Global Public Equity | | | | |
| Common Stocks..... | 1,129,909 | 1,129,909 | — | — |
| Real Estate Investment Trusts..... | 390,746 | 390,746 | — | — |
| Preferred..... | 6,496 | 2,196 | 4,300 | — |
| Total Global Public Equity..... | 1,527,151 | 1,522,851 | 4,300 | — |
| Fixed Income Allocation | | | | |
| U. S. Government | | | | |
| U.S. Government Treasuries..... | 61,322 | 61,322 | — | — |
| U.S. Government Agencies..... | 155,848 | — | 155,848 | — |
| Mortgage Backed | | | | |
| Government National Mortgage Association..... | 14,322 | — | 14,322 | — |
| Federal National Mortgage Association..... | 55,194 | — | 55,194 | — |
| Federal Home Loan Mortgage Association (Multiclass)..... | 1,319 | — | 1,319 | — |
| Collateralized Mortgage Obligations..... | 822 | — | 822 | — |
| Municipals..... | 9,948 | — | 9,948 | — |
| Corporate | | | | |
| Corporate Bonds..... | 512,271 | 3,050 | 328,526 | 180,695 |
| Convertible Bonds..... | 1,433 | — | 1,433 | — |
| Asset Backed Securities..... | 219,207 | — | 219,207 | — |
| Private Placements..... | 823,096 | — | 823,096 | — |
| Total Fixed Income..... | 1,854,782 | 64,372 | 1,609,715 | 180,695 |
| Total Investments by Fair Value Level..... | \$ 6,093,837 | \$ 4,236,977 | \$ 1,676,165 | \$ 180,695 |

(continued)

State of South Carolina

Recurring fair value measurements as of June 30, 2023, continued (amounts expressed in thousands):

| Fair value of investments measured at net asset value (NAV) | |
|--|----------------------|
| Global Equity Common Stocks..... | \$ 16,168,390 |
| Investment Grade Bonds..... | 42,305 |
| Emerging Debt..... | 27,856 |
| Hedge Funds..... | 5,016,591 |
| Private Equity..... | 5,569,486 |
| Private Debt..... | 3,735,063 |
| Private Real Estate..... | 3,397,721 |
| Private Infrastructure..... | 1,213,102 |
| Total investments measured at NAV..... | 35,170,514 |
| Total investments measured at fair value..... | \$ 41,264,351 |

| | At 6/30/2023 | Fair Value Measurements Using | |
|---|----------------------|---|--|
| | | Quoted Prices in Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2) |
| Investment derivative instruments | | | |
| Equity Investments | | | |
| Swaps - Equity..... | \$ 42,507 | \$ — | \$ 42,507 |
| Fixed Income Investments | | | |
| Options - Fixed Income..... | (1,422) | — | (1,422) |
| Futures - Fixed Income..... | (44,778) | (44,778) | — |
| Swaps - Fixed Income..... | 3,632 | — | 3,632 |
| Total investment derivative instruments..... | \$ (61) | \$ (44,778) | \$ 44,717 |
| Total Invested Assets..... | \$ 41,264,290 | | |

For investments measured at NAV (amounts in thousands):

| | Fair Value at 6/30/2023 | Unfunded Commitments¹ | Redemption Frequency (if Currently Eligible) | Redemption Notice Period |
|---|--------------------------------|---|---|---------------------------------|
| Global Equity Common Stocks..... | \$ 16,168,390 | \$ — | Daily/Monthly | 5 - 30 days |
| Investment Grade Bonds..... | 42,305 | — | 1 year | 1 day |
| Emerging Debt..... | 27,856 | — | Daily/Monthly | 10 - 15 days |
| Hedge Funds..... | 5,016,591 | — | Monthly/Quarterly | 2 - 90 days |
| Private Equity..... | 5,569,486 | 2,508,098 | Illiquid | Illiquid |
| Private Debt..... | 3,735,063 | 2,323,065 | Illiquid | Illiquid |
| Private Real Estate..... | 3,397,721 | 947,664 | Illiquid | Illiquid |
| Private Infrastructure..... | 1,213,102 | 299,761 | Illiquid | Illiquid |
| Total investments measured at the NAV..... | \$ 35,170,514 | \$ 6,078,588 | | |

¹ For purposes of this table, amounts are reported in US Dollars. The Private Equity Category includes £50,377, €189,391 and AUD \$38,748 that have been converted to USD.

Global Equity Funds. This investment type includes seven passive index funds that invest primarily in global developed and emerging equity public markets instruments. The fair values of the investments in this asset type have been determined using NAV per share of the fund and reported by the investment managers. Redemptions are generally allowed monthly, provided adequate notice.

Emerging Debt Funds. This investment type includes two funds that generally invest in debt securities issued in any currency and may hold foreign currency. The fair values of the investments in this asset type have been determined using NAV per share of the fund or percent ownership of the NAV of the fund and reported by the investment managers. Redemptions are generally allowed monthly, provided adequate notice, and one fund charges a redemption fee.

Investment Grade Bond Funds. This investment type includes one fund that generally invests in mortgage-related securities. The fair value of the investment in this asset type has been determined using NAV per share of the fund or percent ownership of the NAV of the fund and reported by the investment manager. A redemption can be initiated at any time and assets are self-liquidating within one year. There is no redemption fee charged.

Hedge Funds. This investment type includes 29 funds that generally invest in hedge fund strategies that seek alpha in equity or credit markets or seek to minimize embedded market beta. There are 24 of these funds invested through strategic partnership investments which may consist of underlying investments in more than one hedge fund. The fair values of the investments in this asset type have been determined using NAV per share of the investments or percent ownership of the NAV of the fund and reported by the investment managers. Redemptions are generally allowed monthly if adequate notice is provided, but it is common for funds to have the authority to require longer redemption timeframes and/or make the redemption subject to gates to mitigate any detrimental impact to the fund.

Private Equity Funds. This investment type includes 133 funds that consist of 63 investments in limited partnerships, 40 investments in co-investment funds, 17 investments on manager co-investment platforms, and 13 funds within strategic partnership investments. Strategic partnerships may consist of underlying investments in more than one limited partnership or co-investment fund. Manager co-investment platforms consist of underlying investments in more than one co-investment fund. The private equity investments span the venture capital, growth equity, secondaries, energy and buyout strategies. Private equity is considered an illiquid investment strategy as funds generally have a life span of seven to ten years. The nature of investments in this asset type is that distributions are received through the liquidation of the underlying assets of the fund. The fair values of the investments in this asset type are valued in good faith based upon the most recent financial information available for the underlying companies. These are reported by the investment managers at the measurement date, adjusted for subsequent cash flow activities through the year-end reporting date. The estimated fair value of these investments may differ from values that would have been used had a ready market existed.

Private Debt Funds. This investment type includes 54 funds that consist of 38 investments in limited partnerships, 14 funds within strategic partnership investments, and two co-investment funds. Strategic partnerships may consist of underlying investments in more than one limited partnership or co-investment fund. The private debt investments span the direct lending, distressed, energy, mezzanine, mortgages, and opportunistic strategies. Private Debt is considered an illiquid investment strategy as funds generally have a life span of seven to ten years. The nature of investments in this asset type is that distributions are received through investment generated income and the liquidation of the underlying assets of the fund. The fair values of the investments in this asset type are valued in good faith based upon the most recent financial information available for the underlying companies. These are reported by the investment managers at the measurement date, adjusted for subsequent cash flow activities through the year-end reporting date. The estimated fair value of these investments may differ from values that would have been used had a ready market existed.

Private Real Estate Funds. This investment type includes 33 funds that consist of 27 investments in limited partnerships, two investments in co-investment funds, and four funds that are strategic partnership investments. Strategic partnerships may consist of underlying investments in more than one limited partnership or co-investment fund. The real estate investments span the core, diversified, real estate debt, value add, and opportunistic strategies. Real Estate is considered an illiquid investment strategy as funds generally have a life span of seven to ten years. The nature of investments in this asset type is that distributions are received through investment generated income and the liquidation of the underlying assets of the fund. The fair values of the investments in this asset type are valued in good faith based upon the most recent financial information available for the underlying companies. These are reported by the investment managers at the measurement date, adjusted for subsequent cash flow activities through the year-end reporting date. The estimated fair value of these investments may differ from values that would have been used had a ready market existed.

Private Infrastructure Funds. This investment type includes 15 funds that consist of nine investments in limited partnerships and six investments in co-investment funds. Common types of infrastructure investments are in transportation, energy, telecommunications, and utilities. These assets tend to benefit from a rising inflation environment. Infrastructure is considered an illiquid investment strategy as funds generally have a life span of 20 years. The nature of investments in this asset type is that distributions are received through investment generated income and the liquidation of the underlying assets of the fund. The fair values of the investments in this asset type are valued in good faith based upon the most recent financial information available for the underlying companies. These are reported by the investment managers at the measurement date, adjusted for subsequent cash flow activities through the year-end reporting date. The estimated fair value of these investments may differ from values that would have been used had a ready market existed.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. While RSIC has no formal interest rate risk policy, interest rate risk is observed within the portfolio using effective duration (option adjusted duration), which is a measure of the price sensitivity of a bond or a portfolio of bonds to interest rate movements given a 100 basis point change in interest rates. Effective duration takes into account that expected cash flows will fluctuate as interest rates change and provides a measure of risk that change proportionately with market rates. Investment guidelines may specify the degree of interest rate risk taken versus the benchmark within each fixed income portfolio.

State of South Carolina

Disclosures for interest rate risk at June 30, 2023, are noted below (amounts expressed in thousands):

| Investment Type | Fair Value Total | Fair Value Duration Not Available | Fair Value Duration Available | Effective Duration (option adjusted duration) |
|--|---------------------|---|-------------------------------------|--|
| Short Term Investments | | | | |
| Short Term Investment Funds (U.S. Regulated)..... | \$ 2,545,169 | \$ — | \$ 2,545,169 | 0.08 |
| Repurchase Agreements..... | 7,400 | — | 7,400 | 0.01 |
| Invested Securities Lending Collateral..... | 1,725 | — | 1,725 | 0.01 |
| Commercial Paper..... | 36,787 | — | 36,787 | 0.29 |
| Certificates of Deposit..... | 17,963 | — | 17,963 | 0.32 |
| U. S. Treasury Bills..... | 104,585 | — | 104,585 | 0.43 |
| Total Short Term Investments..... | 2,713,629 | — | 2,713,629 | |
| Global Public Equity | | | | |
| Preferred..... | 6,496 | 1 | 6,495 | 10.78 |
| Total Equity Investments..... | 6,496 | 1 | 6,495 | |
| Fixed Income Allocation | | | | |
| U.S. Government: | | | | |
| U.S. Government Treasuries..... | 61,322 | — | 61,322 | 11.20 |
| U.S. Government Agencies..... | 155,848 | — | 155,848 | 3.52 |
| Mortgage Backed: | | | | |
| Government National Mortgage Association..... | 14,322 | 3,344 | 10,978 | 4.57 |
| Federal National Mortgage Association..... | 55,194 | — | 55,194 | 5.06 |
| Federal Home Loan Mortgage Association (Multiclass)..... | 1,319 | — | 1,319 | 1.92 |
| Collateralized Mortgage Obligations..... | 822 | — | 822 | 1.97 |
| Municipals..... | 9,948 | — | 9,948 | 3.79 |
| Corporate: | | | | |
| Corporate Bonds..... | 512,271 | 247,367 | 264,904 | 2.78 |
| Convertible Bonds..... | 1,433 | — | 1,433 | 2.70 |
| Asset Backed Securities..... | 219,207 | 22,841 | 196,366 | 0.24 |
| Private Placements..... | 823,096 | 106,425 | 716,671 | 1.76 |
| Investment Grade Bonds..... | 42,305 | — | 42,305 | 5.75 |
| Emerging Debt..... | 27,856 | — | 27,856 | 5.46 |
| Options - Fixed Income..... | (1,422) | 97 | (1,519) | 62.29 |
| Futures - Fixed Income..... | (44,778) | — | (44,778) | 1.31 |
| Swaps - Fixed Income..... | 3,632 | (431) | 4,063 | 19.12 |
| Total Fixed Income..... | 1,882,375 | 379,643 | 1,502,732 | |
| Mixed Credit Hedge Fund Allocation | | | | |
| Mixed Credit Hedge Funds..... | 7,950 | — | 7,950 | 0.01 |
| Total Mixed Credit Hedge Funds..... | 7,950 | — | 7,950 | |
| Total Invested Assets..... | \$ 4,610,450 | \$ 379,644 | \$ 4,230,806 | |
| Total Portfolio Effective Duration (option adjusted duration) | | | | 1.02 |

State of South Carolina

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the holders of its securities. Each individual portfolio within fixed income is managed in accordance with investment guidelines that are specific as to permissible credit quality ranges, exposure levels within individual quality tiers, and average credit quality. Within high yield portfolios, a quality rating of lower than C is not permissible in any of the fixed income guidelines except in those circumstances of downgrades subsequent to purchase, in which case the investment manager is responsible for communicating the downgrade to the consultant and staff of RSIC. The Systems' fixed income investments at June 30, 2023 were rated by Moody's and are presented below at fair value (amounts expressed in thousands):

| Investment Type | AAA | AA | A | BAA | BA | B | CAA | CA | C | NR ¹ | TOTAL |
|---|---------------------|-------------------|-------------------|-------------------|-------------------|------------------|------------------|------------------|-----------------|-------------------|---------------------|
| Short Term Investments² | | | | | | | | | | | |
| Short Term Investment Funds (U. S. Regulated) | \$ 2,545,169 | \$ — | \$ — | \$ — | \$ — | \$ — | \$ — | \$ — | \$ — | \$ — | \$ 2,545,169 |
| Repurchase Agreements | — | — | — | — | — | — | — | — | — | 7,400 | 7,400 |
| Invested Securities Lending Collateral | — | — | — | — | — | — | — | — | — | 1,725 | 1,725 |
| Commercial Paper | — | 23,581 | — | 13,206 | — | — | — | — | — | — | 36,787 |
| Certificates of Deposit | — | 11,415 | 2,588 | — | — | — | — | — | — | 3,960 | 17,963 |
| Global Public Equity | | | | | | | | | | | |
| Preferred..... | — | — | — | 4,005 | 1,676 | — | — | — | — | 815 | 6,496 |
| Fixed Income Allocation² | | | | | | | | | | | |
| Mortgage Backed: | | | | | | | | | | | |
| Federal National Mortgage Association..... | 55,194 | — | — | — | — | — | — | — | — | — | 55,194 |
| Federal Home Loan Mortgage Association (Multiclass).... | 1,319 | — | — | — | — | — | — | — | — | — | 1,319 |
| Collateralized Mortgage Obligations..... | 822 | — | — | — | — | — | — | — | — | — | 822 |
| Municipals..... | 1,018 | 5,536 | 184 | — | — | — | — | — | — | 3,210 | 9,948 |
| Corporate: | | | | | | | | | | | |
| Corporate Bonds..... | 11,273 | 3,454 | 49,330 | 67,455 | 34,594 | 34,316 | 11,762 | 2,077 | 794 | 297,216 | 512,271 |
| Convertible Corporate Bonds..... | — | — | — | — | — | — | — | — | — | 1,433 | 1,433 |
| Asset Backed Securities..... | 11,946 | 22,244 | 27,531 | 68,460 | 22,466 | 1,847 | 4,148 | 18,225 | 1,328 | 41,012 | 219,207 |
| Private Placements..... | 44,410 | 50,330 | 71,365 | 74,521 | 86,632 | 58,838 | 12,926 | 2,313 | 57 | 421,704 | 823,096 |
| Investment Grade Bonds..... | — | — | — | — | — | — | — | — | — | 42,305 | 42,305 |
| Emerging Debt..... | — | — | — | — | — | — | — | — | — | 27,856 | 27,856 |
| Options - Fixed Income..... | — | — | — | — | — | — | — | — | — | (1,422) | (1,422) |
| Futures - Fixed Income..... | — | — | — | — | — | — | — | — | — | (44,778) | (44,778) |
| Swaps - Fixed Income..... | — | — | — | — | — | — | — | — | — | 3,632 | 3,632 |
| Totals..... | \$ 2,671,151 | \$ 116,560 | \$ 150,998 | \$ 227,647 | \$ 145,368 | \$ 95,001 | \$ 28,836 | \$ 22,615 | \$ 2,179 | \$ 806,068 | \$ 4,266,423 |

¹NR represents securities that were either not rated, rated by S&P but not by Moody's, or had a withdrawn rating.

²U.S. Treasury Bills, Notes and Bonds, Agencies and Government National Mortgage Association securities with a fair value of \$336.1 million are not included in the above table because they are not subject to credit risk.

Concentration of Credit Risk –Investments

Concentration of credit risk is the risk of loss attributed to the magnitude of investment in a single issuer. Concentration of credit risk shall not apply to the obligations of the U.S. Government and Federal Agencies. Concentration limits are outlined in the investment guidelines of each individual portfolio within domestic fixed income and monitored by the investment managers. As of June 30, 2023, there is no single issuer exposure within the portfolio that comprises 5% or more of the overall portfolio. Therefore, there is no concentration of credit risk.

Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. The Systems participates in foreign markets to diversify assets, reduce risk, and enhance returns. Currency forwards are used to manage currency fluctuations and are permitted by investment policy. Policy forbids speculating in forwards and other derivatives.

State of South Carolina

The table below presents the Systems' exposure to foreign currency risk in U.S. dollars as of June 30, 2023 (amounts expressed in thousands):

| Currency | Cash & Cash Equivalents | Forward Contracts | Futures Contracts | Private Equity | Private Debt | Preferred Infrastructure | Fixed Income | Equity | Total |
|-----------------------------|----------------------------|----------------------|----------------------|-------------------|------------------|-----------------------------|-------------------|------------------|-------------------|
| Australian Dollar | \$ (515) | \$ (24,964) | \$ — | \$ 5,734 | \$ — | \$ 27,254 | \$ 1,154 | \$ 6,436 | \$ 15,099 |
| Canadian Dollar | 157 | (2,337) | — | — | — | — | 1,824 | 21,033 | 20,677 |
| Chinese Yuan Renminbi | — | (26) | — | — | — | — | — | — | (26) |
| Danish Krone | 31 | — | — | — | — | — | — | 2,277 | 2,308 |
| Euro Currency | 1,611 | (222,245) | 53 | 172,994 | 9,672 | 145,212 | 204,531 | 27,669 | 339,497 |
| Hong Kong Dollar | 8 | (41) | — | — | — | — | — | 7,081 | 7,048 |
| Indian Rupee..... | — | 1,957 | — | — | — | — | — | — | 1,957 |
| Indonesian Rupiah..... | — | 68 | — | — | — | — | — | — | 68 |
| Israeli Shekel | — | 33 | — | — | — | — | — | — | 33 |
| Japanese Yen | (356) | 833 | — | — | — | — | 1,281 | 2,075 | 3,833 |
| Mexican Peso | 322 | — | — | — | — | — | — | — | 322 |
| New Taiwan Dollar | — | (4) | — | — | — | — | — | — | (4) |
| New Zealand Dollar | 10 | — | — | — | — | — | — | — | 10 |
| Norwegian Krone | 9 | — | — | — | — | — | — | — | 9 |
| Peruvian Sol | — | (17) | — | — | — | — | — | — | (17) |
| Pound Sterling | (213) | (64,553) | — | 58,155 | 9,811 | — | 19,490 | 12,242 | 34,932 |
| Singapore Dollar..... | — | (1,162) | — | — | — | — | — | 2,168 | 1,006 |
| South African Rand..... | 1 | — | — | — | — | — | — | — | 1 |
| Swedish Krona..... | 4 | — | — | — | — | — | — | — | 4 |
| Swiss Franc..... | 12 | — | — | — | — | — | — | — | 12 |
| Totals..... | \$ 1,081 | \$ (312,458) | \$ 53 | \$ 236,883 | \$ 19,483 | \$ 172,466 | \$ 228,280 | \$ 80,981 | \$ 426,769 |

Derivatives

Derivatives are financial instruments for which the value is derived from underlying assets or data. All of the Systems' derivatives are considered investments. Excluding futures, derivatives generally take the form of contracts in which two parties agree to make payments at a later date based on the value of specific assets or indices. Through certain collective trust funds, the Systems may invest in various derivative financial instruments such as futures and options thereon, forward foreign currency contracts, options, interest rate, currency, equity, index, credit default, total return swaps, interest-only strips, and CMOs to enhance the performance and reduce volatility.

To comply with the requirements of multiple exchanges, cash and securities in the amount of \$58.5 million and \$114.1 million, respectively, were held in trust by the clearing brokers on June 30, 2023. The Systems' derivatives are presented in the tables on the following pages. Investments in limited partnerships and commingled funds may include derivatives that are not shown in the derivative totals.

RSIC works with their overlay provider to utilize derivatives primarily to facilitate changes to the asset allocation of the total plan and take advantage of their low cost of implementation. Derivatives are utilized for several reasons:

- **Asset Allocation:** In many cases, synthetic exposures (using derivatives) are placeholders until managers are hired and funded. In time, RSIC may substitute traditional managers for much of the synthetic exposure currently in the portfolio. Efficient Market Theory dictates that, in some asset classes, synthetics are the best way to achieve exposure.
- **Risk Management:** Derivatives allow investors the ability to swiftly and efficiently increase or decrease exposures in order to manage portfolio risk.
- **Cost:** A synthetic (derivative) solution is often the least expensive way to gain exposure to an asset class or to manage portfolio risk. Derivatives are more beneficial in each of the three major measures of cost: commission costs, market impact of trading, and opportunity costs.

State of South Carolina

Futures

Futures are contractual obligations that require the buyer (seller) to buy (sell) assets at a predetermined date at a predetermined price. These contracts are standardized and trade on an organized exchange with gains and losses settled daily, thereby significantly reducing credit and default risk. Gains and losses are included in the net appreciation/(depreciation) in the fair value of investments total of the Statement of Changes in Fiduciary Net Position. The tables below present classification information on the Systems' derivatives at June 30, 2023 (amounts expressed in thousands):

| | Changes in Fair Value | |
|------------------------|-----------------------|-------------|
| | Classification | Gain/(Loss) |
| Futures Contracts..... | Net depreciation | \$ (20,133) |
| Forward Contracts..... | Net depreciation | (10,024) |
| Swaps..... | Net appreciation | 125,601 |
| Options..... | Net depreciation | (448) |

| | Fair Value | | | |
|------------------------------|-------------------|--------------------|-------------------|------------------|
| | Forward Contracts | Futures | Options | Swaps |
| Cash & Cash Equivalents..... | \$ (2,698) | \$ — | \$ — | \$ — |
| Fixed Income..... | — | (44,778) | (1,422) | 3,632 |
| Global Public Equity..... | — | — | — | 42,507 |
| Totals..... | \$ (2,698) | \$ (44,778) | \$ (1,422) | \$ 46,139 |

At June 30, 2023, the Systems had the following exposure via futures contracts (amounts expressed in thousands):

| <u>Futures Contracts</u> | <u>Expiration</u> | <u>Long/Short</u> | <u>Quantity</u> | <u>Notional Value</u> ¹ | <u>Fair Value</u> |
|-------------------------------------|-------------------|-------------------|-----------------|------------------------------------|--------------------|
| EURO-BUND FUTURE (EUX)..... | September 2023 | Short | (43) | \$ (6,274) | \$ 59 |
| EURO-BUXL 30Y BND FUTURE (EUX)..... | September 2023 | Short | (3) | (457) | (7) |
| US 10YR ULTRA FUTURE (CBT)..... | September 2023 | Short | (56) | (6,633) | 50 |
| US LONG BOND FUTURE (CBT)..... | September 2023 | Long | 8,906 | 1,130,227 | (762) |
| US LONG BOND FUTURE (CBT)..... | September 2023 | Long | 19 | 2,411 | 2 |
| US 10YR NOTE FUTURE (CBT)..... | September 2023 | Long | 9,231 | 1,036,324 | (18,487) |
| US 10YR NOTE FUTURE (CBT)..... | September 2023 | Long | 56 | 6,287 | (108) |
| US 5YR TREAS NTS FUTURE (CBT)..... | September 2023 | Long | 37 | 3,963 | (81) |
| US 5YR TREAS NTS FUTURE (CBT)..... | September 2023 | Long | 18,545 | 1,986,054 | (38,552) |
| US 2YR NOTE FUTURE (CBT)..... | September 2023 | Long | 12 | 2,440 | (24) |
| US ULTRA BOND (CBT)..... | September 2023 | Long | 9,943 | 1,354,423 | 13,087 |
| US ULTRA BOND (CBT)..... | September 2023 | Long | 36 | 4,904 | 45 |
| Totals | | | | \$ 5,513,669 | \$ (44,778) |

¹ Notional value is the nominal or face amount that is used to calculate payments made on derivative instruments (futures, forwards, swaps, and options). This amount generally does not change hands and is thus referred to as notional. The notional amount represents the economic equivalent to an investment in the physical securities represented by the derivative contract.

State of South Carolina

Forwards

Forwards are contractual obligations that require the delivery of assets at a fixed price on a predetermined date. These contracts are “over-the-counter” (OTC) instruments, meaning they are not traded on an organized exchange. Currency forwards gains and losses are included in the net appreciation/(depreciation) in the fair value of investments total of the Statement of Changes in Fiduciary Net Position. As of June 30, 2023, the Systems had the following forward exposures, listed by counterparty (amounts expressed in thousands):

| <u>Broker</u> | <u>Notional Value</u> | <u>Fair Value</u> | <u>Counterparty Exposure</u> |
|--|---------------------------|--------------------------|----------------------------------|
| Bank of America | \$ 41,773 | \$ (20) | 12.56% |
| Bank of New York Mellon | 134,874 | (1,684) | 40.57% |
| Barclays Bank PLC..... | 1,562 | (17) | 0.48% |
| BNP Paribas Securities Corporation..... | 140 | 3 | 0.04% |
| Citibank NA..... | 2,502 | (29) | 0.75% |
| Goldman Sachs Bank USA/New York NY..... | 2,571 | (23) | 0.77% |
| Goldman Sachs International..... | 2,028 | (10) | 0.61% |
| HSBC Bank PLC..... | 12,422 | 101 | 3.74% |
| HSBC Bank USA NA/New York NY..... | 29,296 | 71 | 8.81% |
| JPMorgan Chase Bank NA..... | 95,915 | (995) | 28.85% |
| Morgan Stanley & Co International PLC..... | 855 | (64) | 0.26% |
| Morgan Stanley Capital Services LLC..... | 161 | 4 | 0.05% |
| Nomura Securities International | 1,603 | 11 | 0.48% |
| Royal Bank of Canada..... | 838 | (6) | 0.25% |
| Standard Chartered Bank..... | 777 | 8 | 0.23% |
| Toronto-Dominion Bank..... | 496 | (30) | 0.15% |
| UBS AG/Stamford CT..... | 4,650 | (18) | 1.40% |
| Totals | <u>\$ 332,463</u> | <u>\$ (2,698)</u> | <u>100.00%</u> |

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Swaps

The Systems entered into various swap agreements to manage plan exposure. Swaps are OTC agreements to exchange a series of cash flows according to specified terms. The underlying asset can be an interest rate, an exchange rate, a commodity price, or any other index.

Total return swaps are primarily used to efficiently achieve a target asset allocation. Exposures to an asset class are typically gained by paying a reference rate such as LIBOR, plus or minus a spread, in exchange for the risk and returns of a desired market index. Similarly, exposures can be reduced by receiving a reference rate in exchange for the economic risks and returns of an index.

Counterparty risk, or default risk, is the risk that a party will not honor its contractual obligations. The Systems seek to actively manage its counterparty risk by thorough analysis and evaluation of all potential counterparties by investment staff and the independent overlay manager. Risk is further minimized through diversification among counterparties with high credit ratings and collateralizing unrealized gains and losses. The Systems currently do not participate in a master netting agreement. Unrealized gains and losses are not netted across instrument types and are included in the net appreciation/(depreciation) in the fair value of investments total of the Statement of Changes in Fiduciary Net Position.

The table below reflects the counterparty credit ratings at June 30, 2023, for currency forwards, swap agreements, and options subject to credit risk (amounts expressed in thousands):

| <u>Quality Rating</u> | <u>Forwards</u> | <u>Swaps</u> | <u>Options</u> | <u>Total</u> |
|--|-------------------|------------------|-------------------|------------------|
| Aa1..... | \$ (20) | \$ (296) | \$ 14 | \$ (302) |
| Aa2..... | (2,608) | — | (4) | (2,612) |
| Aa3..... | (103) | (39) | (74) | (216) |
| A1..... | 22 | 42,507 | (1,355) | 41,174 |
| A3..... | 11 | — | (3) | 8 |
| Total subject to credit risk..... | (2,698) | 42,172 | (1,422) | 38,052 |
| Centrally cleared: | | | | |
| Chicago Mercantile Exchange..... | — | 2,906 | — | 2,906 |
| Intercontinental Exchange..... | — | (150) | — | (150) |
| LCH Ltd..... | — | 1,211 | — | 1,211 |
| Total not subject to credit risk..... | — | 3,967 | — | 3,967 |
| Totals..... | \$ (2,698) | \$ 46,139 | \$ (1,422) | \$ 42,019 |

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At June 30, 2023, the Systems held swaps as shown in the tables below (amounts expressed in thousands):

| <u>Counterparty</u> | <u>Total Return Swaps</u> | SCRS | SCRS | Maturity | Current | <u>Fair Value¹</u> | Gain (Loss) |
|------------------------------------|------------------------------|----------------|-----------------|-------------|-------------------|-------------------------------|-------------------------------|
| | | <u>Pays</u> | <u>Receives</u> | <u>Date</u> | <u>Notional</u> | | <u>Since Trade</u> |
| Goldman Sachs International | MSCI ACWI Proxy | Variable | Fixed | 9/29/2023 | \$ 750,346 | \$ 42,507 | \$ 129,155 |
| | | | | | <u>\$ 750,346</u> | <u>\$ 42,507</u> | <u>\$ 129,155</u> |
| <u>Counterparty</u> | <u>Fixed Income Swaps</u> | SCRS | SCRS | Maturity | Current | <u>Fair Value¹</u> | <u>Fair Value¹</u> |
| | | <u>Pays</u> | <u>Receives</u> | <u>Date</u> | <u>Notional</u> | | |
| Bank of America | Credit Default Swaps | Variable | Fixed | 12/20/2026 | \$ 3,400 | \$ | (121) |
| Bank of America | Cleared Credit Default Swaps | Fixed | Variable | 6/20/2028 | 6,300 | | (175) |
| Morgan Stanley Capital Services | Credit Default Swaps | Variable | Fixed | 12/20/2026 | 1,100 | | (39) |
| | | | | | <u>\$ 10,800</u> | | <u>\$ (335)</u> |
| Chicago Mercantile Exchange | Cleared Interest Rate Swaps | Fixed | Variable | Various | \$ 16,500 | \$ | 2,906 |
| Intercontinental Exchange Holdings | Cleared Credit Default Swaps | Fixed/Variable | Fixed/Variable | Various | 44,448 | | (150) |
| LCH Ltd | Cleared Interest Rate Swaps | Fixed/Variable | Fixed/Variable | Various | 97,453 | | 1,211 |
| | | | | | <u>\$ 158,401</u> | | <u>\$ 3,967</u> |

¹ Fair value is the amount reasonably expected to be received if the underlying positions were liquidated on the following business day.

Options

Options are exchange traded agreements between two parties for a future transaction on an underlying asset at a reference or strike price. The buyer of an option has the right, but not the obligation, to transact. The seller of an option has the obligation to transact if forced by the buyer. The price of an option is derived by taking the difference in the underlying asset and the strike price plus a premium for the remaining time until expiration. As of June 30, 2023, the Systems had the following option positions (amounts expressed in thousands):

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| <u>Option Contracts</u> | <u>Underlying Security</u> | <u>Expiration</u> | <u>Quantity</u> | <u>Fair Value</u> |
|--------------------------------|----------------------------|-------------------|-----------------|-------------------|
| PUT JUL 23 003.650 ED 070623 | CCP OIS R SOFR P 3.65% | July 2023 | (200,000) | \$ (1) |
| CALL JUL 23 003.200 ED 070623 | CCP OIS R SOFR P 3.2% | July 2023 | (200,000) | (1) |
| PUT JUL 23 003.650 ED 070623 | CCP OIS R SOFR P 3.65% | July 2023 | (200,000) | (1) |
| CALL JUL 23 003.200 ED 070623 | CCP OIS R SOFR P 3.2% | July 2023 | (200,000) | (1) |
| PUT JUL 23 003.750 ED 071023 | CCP OIS R SOFR P 3.75000% | July 2023 | (200,000) | (1) |
| CALL JUL 23 003.300 ED 071023 | CCP OIS R SOFR P 3.30000% | July 2023 | (200,000) | (1) |
| PUT JUL 23 003.750 ED 071023 | CCP OIS R SOFR P 3.75000% | July 2023 | (200,000) | (1) |
| CALL JUL 23 003.300 ED 071023 | CCP OIS R SOFR P 3.30000% | July 2023 | (200,000) | (1) |
| PUT JUL 23 003.370 ED 071023 | CCP OIS R SOFR P 3.37% | July 2023 | (200,000) | (1) |
| CALL JUL 23 003.070 ED 071023 | CCP OIS R SOFR P 3.07% | July 2023 | (200,000) | (1) |
| PUT JUL 23 003.360 ED 071423 | CCP OIS R SOFR P 3.36000% | July 2023 | (100,000) | (1) |
| CALL JUL 23 003.060 ED 071423 | CCP OIS R SOFR P 3.06000% | July 2023 | (100,000) | (1) |
| PUT JUL 23 003.650 ED 072023 | CCP OIS R SOFR P 3.65000% | July 2023 | (400,000) | (1) |
| CALL JUL 23 003.250 ED 072023 | CCP OIS R SOFR P 3.25000% | July 2023 | (400,000) | (1) |
| PUT JUL 23 003.670 ED 072423 | CCP OIS P SOFR R 3.67% | July 2023 | (200,000) | (1) |
| CALL JUL 23 003.270 ED 072423 | CCP OIS R SOFR P 3.27% | July 2023 | (200,000) | (1) |
| PUT JUL 23 003.670 ED 072423 | CCP OIS R SOFR P 3.67000% | July 2023 | (200,000) | (1) |
| CALL JUL 23 003.270 ED 072423 | CCP OIS R SOFR P 3.27000% | July 2023 | (200,000) | (1) |
| PUT JUL 23 003.660 ED 072623 | CCP OIS R SOFR P 3.66000% | July 2023 | (200,000) | (1) |
| CALL JUL 23 003.260 ED 072623 | CCP OIS R SOFR P 3.26000% | July 2023 | (200,000) | (1) |
| PUT JUL 23 003.780 ED 07/31/23 | CCP OIS P SOFR R 3.78000% | July 2023 | (300,000) | (1) |
| CALL JUL 23 003.380 ED 7/31/23 | CCP OIS R SOFR P 3.38000% | July 2023 | (300,000) | (1) |
| PUT AUG 23 003.730 ED 080123 | CCP OIS P SOFR R 3.73% | August 2023 | (200,000) | (1) |
| CALL AUG 23 003.330 ED 080123 | CCP OIS R SOFR P 3.33% | August 2023 | (200,000) | (1) |
| PUT SEP 23 004.715 ED 091123 | CCP OIS R SOFR P 4.71500% | September 2023 | (10,100,000) | (28) |
| PUT SEP 23 003.750 ED 091123 | CCP OIS R SOFR P 3.75000% | September 2023 | 10,100,000 | 76 |
| PUT SEP 23 004.715 ED 091123 | CCP OIS R SOFR P 4.71500% | September 2023 | (9,900,000) | (28) |
| PUT SEP 23 004.233 ED 091123 | CCP OIS R SOFR P 4.23250% | September 2023 | (10,100,000) | (47) |
| PUT SEP 23 003.750 ED 091223 | CCP OIS R SOFR P 3.75000% | September 2023 | 10,600,000 | 85 |
| PUT SEP 23 004.250 ED 091223 | CCP OIS R SOFR P 4.25000% | September 2023 | (10,600,000) | (53) |
| PUT SEP 23 004.750 ED 091223 | CCP OIS R SOFR P 4.75000% | September 2023 | (10,600,000) | (32) |
| PUT SEP 23 004.200 ED 090623 | CCP OIS R SOFR P 4.20% | September 2023 | 1,000,000 | 10 |
| PUT SEP 23 090.000 ED 092023 | CDX BP CDX.NA.IG.40.V1 | September 2023 | 16,700,000 | 10 |
| PUT NOV 23 003.750 ED 111723 | CCP OIS R SOFR P 3.75000% | November 2023 | (41,000,000) | (149) |
| CALL NOV 23 002.250 ED 111723 | CCP OIS R SOFR P 2.25000% | November 2023 | (41,000,000) | (149) |
| PUT DEC 23 003.750 ED 120723 | CCP OIS R SOFT P 3.75% | December 2023 | (5,700,000) | (18) |
| CALL DEC 23 002.250 ED 120723 | CCP OIS R SOFR P 2.25% | December 2023 | (5,700,000) | (18) |
| CALL DEC 23 000.200 ED 121923 | CMS -0.2 2Y-10 CAP | December 2023 | 17,350,000 | 13 |
| CALL DEC 23 000.200 ED 121923 | CMS -0.2 2Y-10 CAP | December 2023 | 8,550,000 | 7 |
| CALL DEC 23 000.002 ED 121923 | CMS -0.2 2Y-10 CAP | December 2023 | 18,700,000 | 14 |
| CALL DEC 23 000.200 ED 121923 | CMS -0.2 2Y-10 CAP | December 2023 | 17,400,000 | 14 |
| PUT MAR 24 005.100 ED 030424 | CCP OIS R SOFR P 5.10000% | March 2024 | (6,700,000) | (19) |
| PUT MAR 24 003.850 ED 030424 | CCP OIS R SOFR P 3.85% | March 2024 | 800,000 | 19 |
| CALL APR 24 002.690 ED 040224 | CCP IRS R SOFR P 2.69000% | April 2024 | (5,400,000) | (42) |
| CALL APR 24 002.697 ED 040224 | CCP IRS R SOFR P 2.69700% | April 2024 | (5,700,000) | (39) |
| PUT APR 24 002.781 ED 040524 | CCP OIS R SOFR P 2.781% | April 2024 | (34,600,000) | (267) |
| CALL APR 24 002.781 ED 040524 | CCP OIS R SOFR P 2.781% | April 2024 | (34,600,000) | (267) |
| PUT APR 24 002.688 ED 040224 | CCP IRS R SOFR P 2.68750% | April 2024 | (34,500,000) | (272) |
| PUT APR 24 002.690 ED 040224 | CCP IRS R SOFR P 2.69000% | April 2024 | (5,400,000) | (42) |
| PUT APR 24 002.697 ED 040224 | CCP IRS R SOFR P 2.69700% | April 2024 | (5,700,000) | (45) |
| CALL APR 24 002.688 ED 040224 | CCP IRS R SOFR P 2.68750% | April 2024 | (34,500,000) | (234) |
| CALL JUN 24 000.100 ED 062024 | CMS 0.1 2Y-10 CAP | June 2024 | 17,250,000 | 28 |
| CALL JUN 24 000.100 ED 062024 | CMS 0.1 2Y-10 CAP | June 2024 | 8,650,000 | 14 |
| CALL JUN 24 000.001 ED 062024 | CMS 0.1 2Y-10 CAP | June 2024 | 18,700,000 | 31 |
| CALL JUN 24 000.100 ED 062024 | CMS 0.1 2Y-10 CAP | June 2024 | 17,400,000 | 30 |
| Total Fixed Income | | | | (1,422) |

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Alternative Investments

The Alternative Investment category includes the following asset classes: private equity, hedge funds, private debt, private real estate, and private infrastructure.

Private equity, private debt, private real estate, and private infrastructure investments are typically structured as limited partnerships. In this structure, the Systems is one of several limited partners, while the investment manager serves as the general partner. Investing in such limited partnerships legally obligates the Systems to invest the committed amount until the investment is fully funded or the contractual investment period has expired. Hedge fund investments are typically on subscription basis with a single, initial investment with no further commitment.

The Systems established several strategic partnerships to gain access to the deal flow, to receive favorable economics, and to efficiently take advantage of market opportunities. Investments within the strategic partnership accounts may include allocations to any asset class including those considered alternative investments. Assets of Strategic Partnerships are reported within their respective asset class totals.

RSIC's intent is to access superior risk-adjusted returns through investing in alternative investment asset classes. Due to their low correlation to traditional asset classes, alternative investments diversify the portfolio and help reduce the risk associated with volatility of returns.

Commitments

RSIC, on behalf of the Systems, has entered into contractual agreements with numerous alternative investment managers and is committed for future funding of private equity, private debt, private real estate, and private infrastructure investments. As of June 30, 2023, the Systems' commitments, including commitments within Strategic Partnerships, are shown in the following table (amounts expressed in thousands):

| | Total Commitment | Amount Funded To Date | Remaining Unfunded Commitment |
|---------------------------------|-----------------------------|--------------------------------------|--|
| Limited Partnerships USD | | | |
| Private Equity..... | \$ 7,950,345 | \$ 5,738,708 | \$ 2,211,637 |
| Private Debt..... | 7,594,140 | 5,271,075 | 2,323,065 |
| Private Real Estate..... | 5,041,042 | 4,093,378 | 947,664 |
| Private Infrastructure..... | 1,175,000 | 875,239 | 299,761 |
| Totals | \$ 21,760,527 | \$ 15,978,400 | \$ 5,782,127 |
| Limited Partnerships EUR | | | |
| Private Equity..... | € 353,109 | € 163,718 | € 189,391 |
| Private Debt..... | 8,000 | 8,000 | — |
| Private Infrastructure..... | 125,000 | 125,000 | — |
| Totals | € 486,109 | € 296,718 | € 189,391 |
| Limited Partnerships AUD | | | |
| Private Equity..... | \$ 100,000 | \$ 61,252 | \$ 38,748 |
| Private Infrastructure..... | 40,000 | 40,000 | — |
| Totals | \$ 140,000 | \$ 101,252 | \$ 38,748 |
| Limited Partnerships GBP | | | |
| Private Equity..... | £ 75,000 | £ 24,623 | £ 50,377 |
| Private Debt..... | 7,000 | 7,000 | — |
| Private Infrastructure..... | 22,000 | 22,000 | — |
| Totals | £ 104,000 | £ 53,623 | £ 50,377 |

Securities Lending

The Retirement Systems' investment portfolio currently participates in a securities lending program, managed by BNYM ("Securities Lending Program"), whereby securities are loaned for the purpose of generating additional income. BNYM is responsible for making loans of securities on a collateralized basis from the Systems' investment portfolio to various third party broker-dealers and financial institutions as well as collecting cash and non-cash collateral. The fair value of the required collateral must initially meet or exceed 102% of the fair value of the securities loaned for U.S. Securities, 105% for cross currency securities, and 107% for equity securities, providing a margin against a decline in the fair value of collateral. If the collateral value falls below 102%, the borrower must post additional collateral. In conjunction with generating revenue, the collateral pool seeks to maintain a net asset value of \$1.00, which is determined by dividing the fair value of the assets by the cost of those assets.

RSIC's policy requires that the maximum amount of securities that may be on loan is 65% of eligible securities. Conservative investment guidelines continue to be maintained within the Securities Lending Program. The reinvestment of the cash collateral is restricted to short duration, very low risk securities and is monitored by RSIC on an ongoing basis. The types of securities available for loan during the year ended June 30, 2023, included U. S. Government securities, U. S. Government agencies, Corporate bonds, Non-U. S. Sovereign debt, and Global equities. The contractual agreement between RSIC and BNYM provides indemnification in the event the borrower fails to return the securities lent or fails to pay the Systems income distribution by the securities' issuers while the securities are on loan.

Indemnification is also provided if the investment of cash collateral results in investment loss. Cash, U. S. Government securities, Corporate securities, Asset-backed securities, and Global equities are received as collateral for these loans. Collateral securities cannot be pledged or sold without a borrower default. Cash collateral received is invested and investments made with cash collateral are reported as an asset. A corresponding liability is recorded as the Systems must return the cash collateral to the borrower upon the expiration of the loan.

At June 30, 2023, the fair value of securities on loan was \$44.96 million. The fair value of the invested cash collateral was \$1.73 million. Securities lending obligations were \$46.32 million with an unrealized loss in invested cash collateral of \$44.59 million. The gross securities lending revenue for the fiscal year was \$656 thousand, a decrease from \$1.5 million in the prior year.

With regard to counterparty credit risk, the Systems' cash collateral invested is held by the counterparty and is uninsured. All securities loaned can be terminated on demand by either the Systems or the borrower. At year end, the average number of days the loans were outstanding was one day. The average weighted maturity of investments made with cash collateral was three days. At June 30, 2023, there had been no losses resulting from borrower defaults and the Systems had no credit risk exposure to borrowers because the amounts the Systems owed the borrowers exceeded the amounts the borrowers owed the Systems.

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The following table presents the fair value (expressed in thousands) of the underlying securities and the total collateral received for securities on loan at June 30, 2023:

| | <u>SCRS</u> | <u>PORS</u> | <u>GARS</u> | <u>JSRS</u> | <u>SCNG</u> | <u>TOTALS</u> |
|---|-------------------|------------------|---------------|-----------------|---------------|-------------------|
| Securities lent for cash collateral: | | | | | | |
| Corporate bonds..... | \$ 17,404 | \$ 3,247 | \$ 22 | \$ 110 | \$ 19 | \$ 20,802 |
| Global Public Equity..... | 20,212 | 3,771 | 25 | 128 | 21 | 24,157 |
| Totals..... | \$ 37,616 | \$ 7,018 | \$ 47 | \$ 238 | \$ 40 | \$ 44,959 |
| Securities lent for non-cash collateral: | | | | | | |
| U.S Government Securities..... | \$ 1,722 | \$ 321 | \$ 2 | \$ 11 | \$ 2 | \$ 2,058 |
| Global Public Equity..... | 219,297 | 40,911 | 275 | 1,386 | 233 | 262,102 |
| Totals..... | \$ 221,019 | \$ 41,232 | \$ 277 | \$ 1,397 | \$ 235 | \$ 264,160 |
| Cash collateral invested as follows: | | | | | | |
| Repurchase agreements..... | \$ 1,443 | \$ 269 | \$ 2 | \$ 9 | \$ 2 | \$ 1,725 |
| Totals..... | \$ 1,443 | \$ 269 | \$ 2 | \$ 9 | \$ 2 | \$ 1,725 |
| Securities received as collateral: | | | | | | |
| U.S Government Securities..... | \$ 9,691 | \$ 1,808 | \$ 12 | \$ 61 | \$ 10 | \$ 11,582 |
| U.S Government Agencies..... | 2 | 1 | — | - | - | 3 |
| Global Public Equity..... | 203,434 | 37,951 | 256 | 1,286 | 216 | 243,143 |
| Global Fixed Income..... | 27,283 | 5,090 | 34 | 172 | 29 | 32,608 |
| Totals..... | \$ 240,410 | \$ 44,850 | \$ 302 | \$ 1,519 | \$ 255 | \$ 287,336 |

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e. Other Post-Employment Benefit Trust Funds

The State Treasurer is the custodian and investment manager of all deposits and investments of the South Carolina Retiree Health Insurance Trust Fund and the Long-term Disability Insurance Trust Fund (the Trusts).

Custodial Credit Risk

Deposits

Custodial credit risk for deposits is the risk that, in the event of a bank failure, deposits may not be recovered. All deposits under the control of the State Treasurer are fully insured or collateralized. As of June 30, 2023, the Trusts' deposits were collateralized with securities held by the pledging financial institutions' trust department or agent, but not in the Trusts' name.

Investments

Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty, the value of the investments or collateral securities that are in the possession of an outside party may not be recovered. The Trusts' investments that are exposed to custodial credit risk include investment securities that are uninsured, not registered in the name of the Trusts, and held by a counterparty.

Fair Value Measurements

The Trusts categorize fair value measurements within the three-level hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and the classifications are as follows: level 1 inputs are quoted prices in active markets for identical assets, level 2 inputs are inputs other than quoted prices included within level 1 that are directly or indirectly observable for an asset, and level 3 inputs are unobservable inputs for an asset. The Trusts have the following recurring fair value measurements as of June 30, 2023 (amounts expressed in thousands):

| Investments by Fair Value Level | At 6/30/2023 | Fair Value Measurements Using | |
|---|---------------------|--|---|
| | | Quoted Prices in Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2) |
| Collateralized mortgage-backed obligations..... | \$ 17,481 | \$ — | \$ 17,481 |
| U.S. agencies..... | 909,962 | 893,037 | 16,925 |
| Corporate bonds..... | 366,161 | — | 366,161 |
| Financial paper..... | 211,188 | — | 211,188 |
| Repurchase agreements..... | 90,769 | 14,819 | 75,950 |
| Total Investments at Fair Value..... | \$ 1,595,561 | \$ 907,856 | \$ 687,705 |

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Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the holders of its securities. The State Treasurer's credit risk policy mitigates potential for loss of principal by purchasing only high investment grade debt securities. In the event that the rating of a security falls below investment grade, that security may continue to be held contingent upon an evaluation of the longer term investment merits of the security. As of June 30, 2023, the Trusts' investments were rated by Moody's and are presented below at fair value (amounts expressed in thousands):

| Investment Type | AAA/ AA | A/A2/A3 | BAA/BA/BBB | P-1/P-2 | Not Rated |
|--|-------------------|-------------------|-------------------|------------------|-----------------|
| Collateralized mortgage-backed obligations.... | \$ 17,481 | \$ — | \$ — | \$ — | \$ — |
| U.S. agencies..... | 909,962 | — | — | — | — |
| Corporate bonds..... | 23,106 | 86,283 | 252,972 | — | 3,800 |
| Financial paper..... | — | 143,596 | 67,592 | — | — |
| Repurchase agreements..... | 14,818 | 996 | 2,501 | 72,454 | — |
| Totals..... | \$ 965,367 | \$ 230,875 | \$ 323,065 | \$ 72,454 | \$ 3,800 |

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The State Treasurer's policy does not specifically address interest rate risk. Its objectives for preservation of capital and maintenance of adequate liquidity focus the management of interest rate sensitivity on investing in securities with a range of maturities from one day to 30 years. At June 30, 2023, the Trusts had the following investments with maturities disclosed by investment category and segmented time distribution (amounts expressed in thousands):

| Investment Type | Fair Value | Investment Maturities (in years) | | | |
|---|---------------------|----------------------------------|-------------------|-------------------|------------------|
| | | Less than 1 | 1 - 5 | 6 - 10 | More than 10 |
| Collateralized mortgage-backed obligations... | \$ 17,481 | \$ — | \$ 1 | \$ 5 | \$ 17,475 |
| U.S. agencies..... | 909,962 | 24,085 | 557,963 | 312,007 | 15,907 |
| Corporate bonds..... | 366,161 | 27,100 | 183,382 | 147,099 | 8,580 |
| Financial paper..... | 211,188 | 3,626 | 119,121 | 67,887 | 20,554 |
| Repurchase agreements..... | 90,769 | 90,769 | — | — | — |
| Totals..... | \$ 1,595,561 | \$ 145,580 | \$ 860,467 | \$ 526,998 | \$ 62,516 |

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of investment in a single issuer. The State's policy for reducing the risk is to diversify and limit exposure to any single issuer to no more than 5%, except for United States Treasury and agency obligations.

Securities Lending

The Trusts participate in the Securities Lending Program as described in section c of this note. The Trusts have no securities lending losses as of June 30, 2023. The following table presents the fair value (expressed in thousands) of the underlying securities and the total collateral received for securities on loan at June 30, 2023:

| | Amount |
|---|------------------|
| Securities lent for cash collateral: | |
| U.S. Government Securities..... | \$ 36,679 |
| Corporate Bonds..... | 15,729 |
| Total..... | \$ 52,408 |
| Cash collateral invested as follows: | |
| Repurchase agreements..... | \$ 37,421 |
| U.S. Government Securities..... | 1,972 |
| Corporate Bonds..... | 14,136 |
| Total..... | \$ 53,529 |

NOTE 5: RECEIVABLES

Receivable balances are disaggregated by type according to their liquidity characteristics and are presented separately in the financial statements, net of applicable allowances. Allowances for governmental activities uncollectible receivables (expressed in thousands) at June 30, 2023, for the primary government were as follows:

| Allowances related to | Governmental Activities | | | | | |
|---|-------------------------|-------------------------------|---------------------------------|--|-----------------------------|-------------------------------|
| | Governmental Funds | | | | | |
| | General | Departmental Program Services | Local Government Infrastructure | Department of Transportation Special Revenue | Nonmajor Governmental Funds | Total Governmental Activities |
| Income taxes..... | \$ 130,642 | \$ — | \$ — | \$ — | \$ — | \$ 130,642 |
| Sales and other taxes..... | 90,138 | — | — | 1 | 9,418 | 99,557 |
| Patient accounts..... | 3,497 | — | — | — | — | 3,497 |
| Other..... | 16,970 | 17,475 | 202 | 451 | — | 35,098 |
| Total allowances for uncollectibles..... | \$ 241,247 | \$ 17,475 | \$ 202 | \$ 452 | \$ 9,418 | \$ 268,794 |

The enterprise fund financial statements separately present long-term receivables (net receivable balances not expected to be collected within one year). Allowances for business-type activities uncollectible receivables (expressed in thousands) at June 30, 2023 were as follows:

| Allowances related to | Business-type Activities (Enterprise Funds) | |
|---|--|---------------|
| | Unemployment Compensation Benefits | Second Injury |
| Assessments..... | \$ 101,254 | \$ — |
| Other..... | 179,749 | 883 |
| Total allowances for uncollectibles..... | \$ 281,003 | \$ 883 |

Net receivables not expected to be collected within one year in governmental and internal service funds (expressed in thousands) on June 30, 2023, were as follows:

| Net Long-term Receivables | Governmental Activities | | | | | | |
|--|-------------------------|-------------------------------|---------------------------------|--|-----------------------------|------------------------|-------------------------------|
| | Governmental Funds | | | | | | |
| | General | Departmental Program Services | Local Government Infrastructure | Department of Transportation Special Revenue | Nonmajor Governmental Funds | Internal Service Funds | Total Governmental Activities |
| Accounts..... | \$ 43,796 | \$ 62,679 | \$ 832 | \$ — | \$ — | \$ 35 | \$ 107,342 |
| Patient accounts..... | 2,996 | 2,067 | — | — | — | — | 5,063 |
| Loans and notes..... | 31,381 | — | 715,798 | 73 | 2,099 | — | 749,351 |
| Leases..... | 7,478 | 3,593 | — | — | — | 19 | 11,090 |
| Accounts receivable—restricted..... | — | — | 8,000 | — | — | — | 8,000 |
| Total long-term receivables, net..... | \$ 85,651 | \$ 68,339 | \$ 724,630 | \$ 73 | \$ 2,099 | \$ 54 | \$ 880,846 |

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Governmental funds defer revenue recognition in connection with resources that have been received, but not yet earned. The components of unavailable and unearned revenue in the governmental funds (expressed in thousands) at June 30, 2023, were as follows:

| | <u>Unavailable</u> | <u>Unearned</u> | <u>Total Governmental Funds</u> |
|--|-------------------------|----------------------------|---|
| Taxes | \$ 3,972 | \$ — | \$ 3,972 |
| Federal grants | 49,548 | 2,115,303 | 2,164,851 |
| Contributions | 26,695 | 532,244 | 558,939 |
| Departmental services | — | 21,166 | 21,166 |
| Total unearned revenues | <u>\$ 80,215</u> | <u>2,668,713</u> | <u>\$ 2,748,928</u> |
| Internal service funds | | 238,947 | |
| Total governmental activities | | <u>\$ 2,907,660</u> | |

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NOTE 6: CAPITAL ASSETS

The primary government's capital asset activity for the fiscal year ended June 30, 2023 was as follows (expressed in thousands):

| | Beginning Balances July 1, 2022 (as restated) | Increases | Decreases | Ending Balances June 30, 2023 |
|---|--|----------------------------|----------------------------|-------------------------------------|
| Governmental activities: | | | | |
| <i>Capital assets not being depreciated:</i> | | | | |
| Land and improvements..... | \$ 2,397,936 | \$ 116,288 | \$ (1,635) | \$ 2,512,589 |
| Construction in progress..... | 4,162,152 | 947,288 | (337,587) | 4,771,853 |
| Works of art and historical treasures..... | 2,572 | 48 | (1,776) | 844 |
| Intangibles..... | 47 | 30 | - | 77 |
| <i>Lease assets not being amortized:</i> | | | | |
| Land and improvements..... | 2,602 | 2 | (2,604) | - |
| Construction in progress..... | - | 3,709 | - | 3,709 |
| <i>Total capital assets not being depreciated or amortized.....</i> | <u>6,565,309</u> | <u>1,067,365</u> | <u>(343,602)</u> | <u>7,289,072</u> |
| <i>Capital assets being depreciated:</i> | | | | |
| Land improvements..... | 122,418 | 1,986 | - | 124,404 |
| Infrastructure (road and bridge network)..... | 16,582,028 | 201,332 | (4,117) | 16,779,243 |
| Buildings and improvements..... | 2,308,032 | 124,765 | (6,749) | 2,426,048 |
| Vehicles..... | 1,005,077 | 112,762 | (24,362) | 1,093,477 |
| Machinery and equipment..... | 756,556 | 80,685 | (60,357) | 776,884 |
| Works of art and historical treasures..... | 1,507 | - | - | 1,507 |
| Intangibles..... | 341,293 | 12,247 | (32,850) | 320,690 |
| <i>Lease assets being amortized:</i> | | | | |
| Land and improvements..... | 2 | 2,604 | - | 2,606 |
| Buildings and improvements..... | 135,556 | 56,958 | (13,258) | 179,256 |
| Machinery and equipment..... | 15,197 | 2,423 | (477) | 17,143 |
| Subscription assets..... | 88,450 | 20,064 | (30) | 108,484 |
| <i>Total capital assets being depreciated or amortized.....</i> | <u>21,356,116</u> | <u>615,826</u> | <u>(142,200)</u> | <u>21,829,742</u> |
| Less accumulated depreciation and amortization for: | | | | |
| <i>Capital assets being depreciated:</i> | | | | |
| Land improvements..... | (75,543) | (2,704) | - | (78,247) |
| Infrastructure (road and bridge network)..... | (4,935,540) | (238,621) | 3,914 | (5,170,247) |
| Buildings and improvements..... | (1,393,458) | (56,049) | 795 | (1,448,712) |
| Vehicles..... | (723,754) | (58,847) | 23,655 | (758,946) |
| Machinery and equipment..... | (537,057) | (52,987) | 55,427 | (534,617) |
| Works of art and historical treasures..... | (843) | (60) | - | (903) |
| Intangibles..... | (265,599) | (84,657) | 32,877 | (317,379) |
| <i>Lease assets being amortized:</i> | | | | |
| Land and improvements..... | (1) | (1,378) | - | (1,379) |
| Buildings and improvements..... | (25,746) | (31,477) | 5,013 | (52,210) |
| Machinery and equipment..... | (5,191) | (3,142) | 506 | (7,827) |
| Subscription assets..... | - | (30,604) | 8 | (30,596) |
| <i>Total accumulated depreciation and amortization.....</i> | <u>(7,962,732)</u> | <u>(560,526)</u> | <u>122,195</u> | <u>(8,401,063)</u> |
| <i>Total capital assets being depreciated or amortized, net....</i> | <u>13,393,384</u> | <u>55,300</u> | <u>(20,005)</u> | <u>13,428,679</u> |
| Governmental activities capital assets, net..... | <u>\$ 19,958,693</u> | <u>\$ 1,122,665</u> | <u>\$ (363,607)</u> | <u>\$ 20,717,751</u> |

| | Beginning Balances July 1, 2022 | Increases | Decreases | Ending Balances June 30, 2023 |
|--|---------------------------------------|-------------------------|--------------------------|-------------------------------------|
| Business-type activities: | | | | |
| <i>Capital assets not being depreciated:</i> | | | | |
| Land and improvements..... | \$ 181,620 | \$ 44,421 | \$ (1,822) | \$ 224,219 |
| Construction in progress..... | 117,362 | 5,966 | (5,545) | 117,783 |
| <i>Total capital assets not being depreciated.....</i> | <u>298,982</u> | <u>50,387</u> | <u>(7,367)</u> | <u>342,002</u> |
| <i>Capital assets being depreciated:</i> | | | | |
| Land improvements..... | 7,034 | 355 | (357) | 7,032 |
| Buildings and improvements..... | 16,692 | 154 | - | 16,846 |
| Vehicles..... | 1,741 | - | (6) | 1,735 |
| Machinery and equipment..... | 11,869 | 169 | (6) | 12,032 |
| <i>Total capital assets being depreciated.....</i> | <u>37,336</u> | <u>678</u> | <u>(369)</u> | <u>37,645</u> |
| Less accumulated depreciation for: | | | | |
| Land improvements..... | (1,594) | (60) | 341 | (1,313) |
| Buildings and improvements..... | (6,168) | (626) | - | (6,794) |
| Vehicles..... | (1,244) | (448) | 6 | (1,686) |
| Machinery and equipment..... | (8,199) | (597) | - | (8,796) |
| <i>Total accumulated depreciation.....</i> | <u>(17,205)</u> | <u>(1,731)</u> | <u>347</u> | <u>(18,589)</u> |
| <i>Total capital assets being depreciated, net.....</i> | <u>20,131</u> | <u>(1,053)</u> | <u>(22)</u> | <u>19,056</u> |
| Business-type activities capital assets, net..... | <u>\$ 319,113</u> | <u>\$ 49,334</u> | <u>\$ (7,389)</u> | <u>\$ 361,058</u> |

The following is a summary of governmental activities depreciation and amortization expense by function for the fiscal year ended June 30, 2023 (expressed in thousands):

| | Governmental Funds | Internal Service Funds | Total Governmental Activities |
|---|--------------------------|------------------------------|-------------------------------------|
| General government..... | \$ 41,725 | \$ 23,720 | \$ 65,445 |
| Education..... | 39,139 | - | 39,139 |
| Health and environment..... | 41,673 | - | 41,673 |
| Social services..... | 67,182 | - | 67,182 |
| Administration of justice..... | 43,416 | 568 | 43,984 |
| Resources and economic development..... | 36,356 | - | 36,356 |
| Transportation..... | 266,747 | - | 266,747 |
| Total depreciation and amortization expense..... | <u>\$ 536,238</u> | <u>\$ 24,288</u> | <u>\$ 560,526</u> |

At June 30, 2023, the primary government had outstanding commitments totaling \$2.807 billion for construction of capital projects, \$104.375 million for significant permanent improvement projects, \$16.585 million for software development projects, and \$42.424 million for subscription-based information technology arrangements. Permanent improvement projects are projects to renovate and/or repair existing facilities and will not be capitalized as State assets upon completion.

NOTE 7: RETIREMENT PLANS

a. Plan Descriptions

The South Carolina Retirement Systems (the Systems) represents the collective retirement funds that are held in a group trust for the plans and are protected by the State's constitution. The South Carolina Public Employee Benefit Authority (PEBA) was created effective July 1, 2012 and administers the various retirement systems and retirement programs managed by the Retirement Division. PEBA has an 11-member Board of Directors, appointed by the Governor and General Assembly leadership, which serves as trustee of the Systems and the trust funds. By law, the South Carolina Retirement System Investment Commission, which consists of eight members appointed by mostly elected officials, also reviews certain PEBA Board decisions regarding the funding of the Systems and serves as a co-trustee of the Systems in conducting that review. The Systems' financial statements may be obtained by writing to:

Retirement Systems Finance
South Carolina Public Employee Benefit Authority
202 Arbor Lake Drive
Columbia, South Carolina 29223
<http://www.peba.sc.gov>

The **South Carolina Retirement System (SCRS)**, a cost-sharing multiple-employer defined benefit pension plan, was established effective July 1, 1945, pursuant to the provisions of Section 9-1-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for public school districts and employees of the State and political subdivisions thereof. Generally, all employees of covered employers are required to participate in and contribute to the system as a condition of employment. This plan covers general employees, teachers, and individuals newly elected to the South Carolina General Assembly beginning with the November 2012 general election. A member of the system with an effective date of membership prior to July 1, 2012, is a Class II member. A member of the system with an effective date of membership on or after July 1, 2012, is a Class III member.

A Class II member who has separated from service with at least five years of earned service is eligible for a monthly pension at age 65 or with 28 years credited service regardless of age. A member may elect early retirement with reduced pension benefits payable at age 55 with 25 years of service credit. A Class III member who has separated from service with at least eight years of earned service is eligible for a monthly pension subject to the Rule of 90 requirement that the total of the member's age and the member's creditable service equals at least 90 years. Both Class II and Class III members are eligible to receive a reduced deferred annuity at age 60 if they satisfy the five- or eight-year earned service requirement, respectively. Incidental death benefits are also available to beneficiaries of active and retired members of employers who participate in the death benefit program.

Beginning July 1, 2012, and annually thereafter, the annual retirement allowance received by retirees or their surviving annuitants must be increased by the lesser of one percent or five hundred dollars. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase. Members who retire under the early retirement provisions at age 55 with 25 years of service are not eligible for the benefit adjustment until the second July 1 after reaching age 60 or the second July 1 after the date they would have had 28 years of service credit had they not retired.

Class II Members (members hired prior to July 1, 2012)

Average Final Compensation (AFC) is based on the highest 12 consecutive quarters of earnable compensation. The determination of a member's AFC includes up to 45 days of unused annual leave paid at termination. Monthly benefits are based on one-twelfth of the retirement benefit. The retirement benefit amount is equal to the 1.82% of the member's AFC times the member's credited service years. Credited service may include up to 90 days of unused sick leave.

Members are eligible to commence their retirement benefit after they have (i) 28 years of credited service or (ii) attained age 65 with 5 years of earned service. At each July 1 after their first full year of retirement, annuitants will receive an automatic cost of living adjustment equal to the lesser of 1.00% of their retirement benefit or \$500 per annum.

Class III Members (members hired after June 30, 2012)

AFC is based on the highest 20 consecutive quarters of earnable compensation. The determination of a member's AFC will not include unused annual leave paid at termination. Monthly benefits are based on one-twelfth of the retirement benefit. The retirement benefit is equal to 1.82% of the member's AFC times the member's credited service (years). Credited service will not include unused sick leave.

Members are eligible to commence a retirement benefit after they have (i) attained age 60 with eight years of earned service or (ii) the combination of the member's age and years of credited service equals or exceeds 90 (i.e. the rule of 90). At each July 1 after their first full year of retirement, annuitants will receive an automatic cost of living adjustment equal to the lesser of 1.00% of their retirement benefit or \$500 per annum.

The **South Carolina Police Officers Retirement System (PORS)**, a cost-sharing multiple-employer defined benefit pension plan, was established effective July 1, 1962, pursuant to the provisions of Section 9-11-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for police officers and firemen of the State and its political subdivisions. To be eligible for PORS membership, an employee must be required by the terms of his or her employment, by election or appointment, to preserve public order, protect life and property, and detect crimes in the state; to prevent and control property destruction by fire; be a coroner in a full-time permanent position; or be a peace officer employed by the Department of Corrections, the Department of Juvenile Justice, or the Department of Mental Health. Probate judges and coroners may elect membership in PORS. Magistrates are required to participate in PORS for service as a magistrate. PORS members, other than magistrates and probate judges, must also earn at least \$2,000 per year and devote at least 1,600 hours per year to this work, unless exempted by statute. A member of the system with an effective date of membership prior to July 1, 2012, is a Class II member. A member of the system with an effective date of membership on or after July 1, 2012, is a Class III member. A Class II member who has separated from service with at least five years of earned service is eligible for a monthly pension at age 55 or with 25 years of service regardless of age. A Class III member who has separated from service with at least eight years of earned service is eligible for a monthly pension at age 55 or with 27 years of service regardless of age. Both Class II and Class III members are eligible to receive a deferred annuity at age 55 with five or eight years earned service, respectively. Incidental death benefits are also available to beneficiaries of active and retired members of employers who participate in the death benefit program. An additional accidental death benefit is also provided upon the death of an active member working for a covered employer whose death was a natural and proximate result of an injury incurred while in the performance of duty.

Class II Members (members hired prior to July 1, 2012)

AFC is based on the highest 12 consecutive quarters of earnable compensation. The determination of a member's AFC includes up to 45 days of unused annual leave paid at termination. Monthly benefits are based on one-twelfth of the retirement benefit. The retirement benefit is equal to 2.14% of the member's AFC times the member's credited service (years). Credited service may include up to 90 days of unused sick leave.

Members are eligible to commence their retirement benefit after they have (i) 25 years of credited service or (ii) attained age 55 with five years of earned service. At each July 1 after their first full year of retirement, annuitants will receive an automatic post-retirement benefit adjustment equal to the lesser of 1.00% of their retirement benefit or \$500 per annum.

Class III Members (members hired after June 30, 2012)

AFC is based on the highest 20 consecutive quarters of earnable compensation. The determination of a member's AFC will not include unused annual leave paid at termination. Monthly benefits are based on one-twelfth of the retirement benefit. The retirement benefit is equal to 2.14% of the member's AFC times the member's credited service years. Credited service will not include unused sick leave.

Members are eligible to commence their retirement benefit after they have (i) 27 years of credited service or (ii) attained age 55 with eight years of earned service. At each July 1 after their first full year of retirement, annuitants will receive an automatic post-retirement benefit adjustment equal to the lesser of 1.00% of their retirement benefit or \$500 per annum.

The **Retirement System for Members of the General Assembly of the State of South Carolina (GARS)**, a single-employer defined benefit pension plan, was created effective January 1, 1966, pursuant to the provisions of Section 9-9-20 of the South Carolina Code of Laws to provide retirement allowances and other benefits for members of the General Assembly. Retirement reform legislation closed the plan to individuals newly elected to the Senate or House of Representatives after the general election of 2012. Members of the Senate and the House of Representatives who were first elected to office prior to November 2012 are required to participate in and contribute to the system upon taking office as a member of the General Assembly. However, persons elected to the General Assembly in November 2012 or after must elect membership in SCRS, the State Optional Retirement Program (State ORP), or may elect non-membership. A member is eligible for a monthly pension at age 60 or with 30 years credited service. A member who has attained age 70 or has 30 years of service is eligible to retire and draw an annuity while continuing to serve in the General Assembly. A member is eligible to receive a deferred annuity with eight years of service. An incidental death benefit is also provided to members. Retirees receive increases in benefits based upon increases in the current salary of their respective active positions.

Earnable compensation is comprised of \$10,400 annually plus 40 times the daily rate of remuneration (i.e. \$22,400 in total earnable compensation annually). Certain line-item additional compensation for specified offices is also included. Monthly benefits are based on one-twelfth of the retirement benefit. The retirement benefit amount is equal to the 4.82% of the member's earnable compensation times the member's credited service years.

The **Retirement System for Judges and Solicitors of the State of South Carolina (JSRS)**, a single-employer defined benefit pension plan, was created effective July 1, 1979, pursuant to the provisions of Section 9-8-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for judges, solicitors, and circuit public defenders of the State. All solicitors, circuit public defenders, judges of a Circuit or Family Court and justices of the Court of Appeals and Supreme Court are required to participate in and contribute to the system upon taking office.

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Members are eligible for retirement after they have (i) attained age 70 with 15 years of service, or (ii) attained age 65 with 20 years of service or (iii) completed 25 years of creditable service for judges and 24 years for solicitors and public defenders regardless of age. Members who have accrued a retirement allowance that is 90% of salary may elect to “retire in place” and begin to receive their accrued retirement benefits while remaining employed. Members who have retired in place but have not attained age 60 will have their retirement benefit paid into a deferred retirement option program (DROP) and receive the balance of their DROP account upon attaining age 60. The mandatory retirement age is 72.

The retirement benefit is equal to 71.3% of the current active salary of the position from which the member retired plus an additional 2.67% of compensation for each year of service beyond 25 years for judges and 24 years for solicitors and public defenders (subject to a maximum retirement allowance that does not exceed 90% of the current active salary). The normal form of payment for a married member is a 33.3% joint and survivor annuity. Retirees receive increases in benefits based upon increases in the current salary of their respective active positions.

The **South Carolina National Guard Supplemental Retirement Plan (SCNG)**, a single-employer defined benefit pension plan, was created effective July 1, 1975, and is governed by the provisions of Section 9-10-30 of the South Carolina Code of Laws for the purpose of providing supplemental retirement benefits to certain members who served in the South Carolina National Guard. National Guard members are considered to be federal government employees. The federal government pays National Guard members’ drill pay and summer camp pay. In accordance with State law, the State’s General Fund pays National Guard members’ salaries only if the Governor activates the National Guard for service to the State. A monthly pension is payable at age 60 provided the member was honorably discharged from active duty with at least 20 years of total creditable military service. Of the 20 years total creditable military service, at least 15 must have been served in the South Carolina National Guard. Additionally, the last 10 years of service must have been served in the South Carolina National Guard. No cost-of-living increases are provided to SCNG retirees.

The pension benefit that the State provides is intended only to supplement the retirement benefit that National Guard members receive from the federal government. Members who retire at age sixty with 20 years of military service, including at least 15 years of South Carolina National Guard duty, 10 of which immediately precede retirement, and who have received an honorable discharge, are entitled to monthly pension benefits. The pension amount is equal to \$50 per month for 20 years of creditable service with an additional \$5 per month for each additional year of service, provided that the total pension shall not exceed \$100 per month.

Each plan is independent. Assets of each plan may be used only to benefit participants of that plan. PEBA does not have the authority to establish or amend the benefit terms of SCRS, PORS, GARS, JSRS, or SCNG without a legislative change in the South Carolina Code of Laws. Additionally, the plans provide retirement, death, and disability benefits to State employees; public school employees; and employees of counties, municipalities, and certain other State political subdivisions.

A summary of information related to members of the five plans is as follows at June 30, 2023:

| | SCRS | PORS | GARS | JSRS | SCNG |
|--|---------|--------|------|------|--------|
| Active Contributing Members..... | 200,989 | 26,606 | 72 | 160 | 12,047 |
| Retirees and Beneficiaries Currently Receiving Benefits..... | 150,856 | 20,840 | 337 | 224 | 5,097 |
| Terminated Members Entitled to But Not Yet Receiving Benefits..... | 216,511 | 21,195 | 29 | 6 | 1,511 |
| Total Membership..... | 568,356 | 68,641 | 438 | 390 | 18,655 |

b. Summary of Significant Accounting Policies—Basis of Accounting and Valuation of Investments

The financial statements of the previously-described plans are prepared using the accrual basis of accounting. Employee contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due and the employer has made a formal commitment to provide the contributions. Retirement benefits and refunded expenses are recognized when due and payable in accordance with the terms of each plan.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of SCRS, PORS, GARS, JSRS, and SCNG and additions to/deductions from SCRS’, PORS’, GARS’, JSRS’, and SCNG’s fiduciary net position have been determined on the same basis as they are reported by SCRS, PORS, GARS, JSRS, and SCNG. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

See Note 4d for more information on pension trust fund investments.

c. Funding Policies

Article X, Section 16 of the South Carolina Constitution requires that all State-operated retirement plans be funded on a sound actuarial basis. Title 9 of the South Carolina Code of Laws prescribes requirements relating to membership, benefits, and employee/employer contributions for each plan. The PEBA Board may increase the SCRS and PORS employer and employee contribution rates on the basis of the actuarial valuations, but any such increase may not result in a differential between the employee and employer contribution rate that exceeds 2.9% of earnable compensation for SCRS and 5% for PORS. An increase in the contribution rates adopted by the board may not provide for an increase of more than one-half of one percent in any one year. If the scheduled employee and employer contributions provided in statute or the rates last adopted by the board are insufficient to maintain a thirty year amortization schedule of the unfunded liabilities of the plans, the Board shall increase the contribution rates in equal percentage amounts for the employer and employee as necessary to maintain the thirty-year amortization period; this increase is not limited to one-half of one percent per year.

By law, employee contribution requirements for the fiscal year ended June 30, 2023, were as follows:

| <u>Plan</u> | <u>Rate</u> |
|-------------|---------------------------------|
| SCRS | 9.00% of earnable compensation |
| PORS | 9.75% of earnable compensation |
| GARS | 11.00% of earnable compensation |
| JSRS | 10.00% of earnable compensation |
| SCNG | Non-contributory by employees |

Actuarially-determined employer contribution rates, expressed as percentages of compensation, for the fiscal year ended June 30, 2023, were as follows:

| <u>Plan</u> | <u>Rate</u> |
|-------------|-------------|
| SCRS | 17.56% |
| PORS | 20.24% |
| JSRS | 62.94% |

Contributions to SCRS, PORS, and JSRS from the State were \$259.762 million, \$90.439 million, and \$20.164 million, respectively, for the year ended June 30, 2023. The GARS employer contribution of \$6.308 million was actuarially determined and included incidental death benefits. The State contributed \$5.290 million to fund, which was \$1.306 million more than the SCNG actuarially-determined employer contribution for the year ended June 30, 2023. Additionally, the State contributed \$88.706 million to SCRS, \$12.470 million to PORS, and \$2.900 million to JSRS above its proportionate employer contributions.

d. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the State reported \$2.918 billion and \$759.998 million for its proportionate shares of the net pension liabilities of SCRS and PORS, respectively. The net pension liability of each defined benefit pension plan was determined based on the July 1, 2021 actuarial valuations, using membership data as of July 1, 2021, projected forward to June 30, 2022, and financial information of the pension trust funds as of June 30, 2022, using generally accepted actuarial procedures. The State’s proportion of the net pension liability was based on the State’s share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2022, the State’s SCRS proportion was 12.03%, which was a decrease of 0.44% from its proportion measured as of June 30, 2021. The State’s PORS proportion of the net pension liability at June 30, 2021 was 25.34%, which was a decrease of 1.23% from its proportion measured as of June 30, 2021.

The State’s JSRS, GARS, and SCNG net pension liabilities were also measured by actuarial valuations as of July 1, 2021, using membership data as of July 1, 2021, projected forward to June 30, 2022, and financial information of the pension trust funds as of June 30, 2022, using generally accepted actuarial procedures. The State assumes 100% of the JSRS, GARS, and SCNG liabilities.

For the year ended June 30, 2023, the State recognized pension expenses of \$244.821 million for SCRS, \$74.029 million for PORS, \$48.954 million for JSRS, \$1.789 million for GARS, and \$2.849 million for SCNG, making the State’s total pension expense \$372.442 million for the fiscal year.

According to South Carolina Code of Laws 9-1-1180, the State is responsible for contributing the employer contributions related to all publicly funded teachers and the employees of the State’s technical colleges. However, as these employer contributions related to the State’s teachers and technical college employees are not paid by the State directly to SCRS and PORS, but remitted instead to each school district and technical college for their contribution payments, GASB 68 requires that the school districts and technical colleges recognize the portions of the SCRS and PORS net pension liabilities that relate to

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their respective employees. As the State is actually responsible for these net pension liabilities, the State's effective share of the SCRS net pension liability was approximately \$13.665 billion (or 56.37% of the total net SCRS pension liability) at June 30, 2023, with related pension expenses of approximately \$1.147 billion for the year ended June 30, 2023. Likewise, the State's effective share of the PORS net pension liability was approximately \$777.901 million at June 30, 2023 (or 25.94% of the total net PORS pension liability), with related pension expenses of approximately \$75.773 million for the year ended June 30, 2023. As prescribed by GASB 68, the teachers and technical college employee-related net pension liabilities and corresponding pension expenses are not included in the State's net pension liability or in the State's pension expense.

At June 30, 2023, the State reported deferred outflows of resources and deferred inflows of resources related to pensions (expressed in thousands) from the following sources:

| | <u>SCRS</u> | <u>PORS</u> | <u>JSRS</u> | <u>GARS</u> | <u>SCNG</u> | <u>Total</u> |
|--|-------------------|-------------------|------------------|-----------------|-----------------|-------------------|
| Deferred Outflows of Resources | | | | | | |
| State Contributions Subsequent to the Measurement Date..... | \$ 259,762 | \$ 90,439 | \$ 20,164 | \$ 6,308 | \$ 5,290 | \$ 381,963 |
| Change in Proportion and Differences Between Employer Contributions and Proportionate Share of Plan Contributions..... | 60,183 | 7,643 | — | — | — | 67,826 |
| Net Differences Between Projected and Actual Earnings on Pension Plan Investments..... | 4,500 | 2,295 | 875 | 394 | 654 | 8,718 |
| Differences Between Expected and Actual Experience..... | 25,348 | 12,751 | 2,591 | — | 160 | 40,850 |
| Changes in Assumptions..... | 93,571 | 31,649 | 8,058 | — | 2,668 | 135,946 |
| Total..... | \$ 443,364 | \$ 144,777 | \$ 31,688 | \$ 6,702 | \$ 8,772 | \$ 635,303 |
| Deferred Inflows of Resources | | | | | | |
| Change in Proportion and Differences Between Employer Contributions and Proportionate Share of Plan Contributions..... | \$ 154,526 | \$ 54,390 | \$ — | \$ — | \$ — | \$ 208,916 |
| Differences Between Expected and Actual Experience..... | 12,712 | 15,024 | 188 | — | 3,471 | 31,395 |
| Total..... | \$ 167,238 | \$ 69,414 | \$ 188 | \$ — | \$ 3,471 | \$ 240,311 |

\$381.963 million reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liabilities in the year ended June 30, 2024. Other amounts reported as net deferred outflows of resources and net deferred inflows of resources related to pensions (expressed in thousands) will be recognized in pension expense as follows:

| <u>Year Ended June 30,</u> | <u>SCRS</u> | <u>PORS</u> | <u>JSRS</u> | <u>GARS</u> | <u>SCNG</u> | <u>Total</u> |
|----------------------------|------------------|--------------------|------------------|---------------|--------------|------------------|
| 2024 | \$ 9,583 | \$ (8,130) | \$ 6,671 | \$ 125 | \$ 186 | \$ 8,435 |
| 2025 | 5,732 | (5,513) | 3,844 | 22 | 101 | 4,186 |
| 2026 | (10,197) | 12,630 | (3,186) | (572) | (398) | (1,723) |
| 2027 | 11,246 | (14,063) | 4,007 | 819 | 687 | 2,696 |
| 2028 | — | — | — | — | 8 | 8 |
| Thereafter | — | — | — | — | (573) | (573) |
| | \$ 16,364 | \$ (15,076) | \$ 11,336 | \$ 394 | \$ 11 | \$ 13,029 |

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The total pension liabilities in the July 1, 2021 actuarial valuation were determined using the following actuarial assumptions applied to all periods included in the measurement:

| | SCRS | PORS | GARS | JSRS | SCNG |
|----------------------------|--------------------------------------|--------------------------------------|------------------|------------------|------------------|
| Actuarial Cost Method | Entry Age Normal | Entry Age Normal | Entry Age Normal | Entry Age Normal | Entry Age Normal |
| Actuarial Assumptions: | | | | | |
| Investment Rate of Return | 7.00% | 7.00% | 7.00% | 7.00% | 7.00% |
| Projected Salary Increases | 3.0% to 11.0% (Varies by Service) | 3.5% to 10.5% (Varies by Service) | None | 2.70% | None |
| Inflation Rate | 2.25% | 2.25% | 2.25% | 2.25% | 2.25% |
| Benefit Adjustments | Lesser of 1% or \$500 | Lesser of 1% or \$500 | None | 3.00% | None |

South Carolina state statute requires that an actuarial experience study be completed at least once in each five-year period. The last experience study was performed on data through June 30, 2021.

The post-retiree mortality assumption is dependent upon the member's job category and gender. This assumption includes base rates which are automatically adjusted for future improvement in mortality using published Scale AA projected from the year 2016. Assumptions used in the June 30, 2022 valuations for SCRS and PORS are as follows:

| Former Job Class | Males | Females |
|--|------------------------------------|--------------------------------------|
| Educators and Judges | 2020 PRSC Males multiplied by 95% | 2020 PRSC Females multiplied by 94% |
| General Employees and Members of the General Assembly | 2020 PRSC Males multiplied by 97% | 2020 PRSC Females multiplied by 107% |
| Public Safety, Firefighters and Members of the South Carolina National Guard | 2020 PRSC Males multiplied by 127% | 2020 PRSC Females multiplied by 107% |

The long-term expected rate of return on pension plan investments for actuarial purposes is based upon the 20-year capital market outlook. The actuarial long-term expected rates of return represent best estimates of arithmetic real rates of return for each major asset class and were developed for the Retirement System Investment Commission (RSIC) using a building block approach, reflecting observable inflation and interest rate information available in the fixed income markets as well as Consensus Economic forecasts. The actuarial long-term assumptions for other asset classes are based on historical results, current market characteristics, and professional judgment.

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The RSIC has exclusive authority to invest and manage the retirement trust funds' assets. As co-fiduciary of the Systems, statutory provisions and governance policies allow the RSIC to operate in a manner consistent with a long-term investment time horizon. The expected real rates of investment return, along with the expected inflation rate, form the basis for the target asset allocation adopted annually by the RSIC. For actuarial purposes, the long-term expected rate of return is calculated by weighting the expected future real rates of return by the target allocation percentage and then adding the actuarial expected inflation which is summarized in the table below. For actuarial purposes, the 7.00% assumed annual investment rate of return used in the calculation of the total pension liability includes a 4.75% real rate of return and a 2.25% inflation component. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| Asset Class | Target Asset Allocation | Expected Arithmetic Real Rate of Return | Long-Term Expected Portfolio Real Rate of Return |
|---|-------------------------|---|--|
| Global Equity | 46.0% | 6.79% | 3.12% |
| Bonds | 26.0% | -0.35% | -0.09% |
| Private Equity | 9.0% | 8.75% | 0.79% |
| Private Debt | 7.0% | 6.00% | 0.42% |
| Real Assets | 12.0% | | |
| Real Estate | 9.0% | 4.12% | 0.37% |
| Infrastructure (Private) | 3.0% | 5.88% | 0.18% |
| Total Expected Real Return | 100.0% | | 4.79% |
| Inflation for Actuarial Purposes | | | 2.25% |
| Total Expected Nominal Return | | | 7.04% |

The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all SCRS and PORS participating employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability (expressed in thousands)

| | <u>JSRS</u> | <u>GARS</u> | <u>SCNG</u> |
|---|------------------|------------------|------------------|
| Total Pension Liability | | | |
| Service Cost | \$ 9,515 | \$ 275 | \$ 791 |
| Interest | 30,554 | 4,815 | 4,654 |
| Difference Between Actual and Expected Experience | (249) | (420) | (59) |
| Benefit Payments | <u>(26,099)</u> | <u>(6,348)</u> | <u>(4,607)</u> |
| Net Change in Total Pension Liability | 13,721 | (1,678) | 779 |
| Total Pension Liability at June 30, 2022 | <u>444,782</u> | <u>71,825</u> | <u>68,388</u> |
| Total Pension Liability at June 30, 2023 (a) | <u>\$458,503</u> | <u>\$ 70,147</u> | <u>\$ 69,167</u> |
| Plan Fiduciary Net Position | | | |
| Contributions - Employer | \$ 19,577 | \$ 6,279 | \$ 5,290 |
| Contributions - Nonemployer | 2,900 | — | — |
| Contributions - Member | 3,012 | 164 | — |
| Retirement Benefits | (26,089) | (6,332) | (4,607) |
| Death Benefits | (10) | (16) | — |
| Net Investment Income (Loss) | (5,202) | (1,045) | (878) |
| Administrative Expense | (114) | (23) | (22) |
| Other | <u>(83)</u> | <u>(206)</u> | <u>—</u> |
| Net Change in Plan Fiduciary Net Position | (6,009) | (1,179) | (217) |
| Plan Fiduciary Net Position at June 30, 2022 | <u>212,683</u> | <u>43,655</u> | <u>39,784</u> |
| Plan Fiduciary Net Position at June 30, 2023 (b) | <u>\$206,674</u> | <u>\$ 42,476</u> | <u>\$ 39,567</u> |
| Net Pension Liability | | | |
| at June 30, 2023 (a) - (b) | <u>\$251,829</u> | <u>\$ 27,671</u> | <u>\$ 29,600</u> |

The following table presents the State's proportionate share of the SCRS and PORS net pension liabilities and the GARS, JSRS, and SCNG net pension liabilities calculated using the discount rate of 7.00%, as well as what the State's respective net pension liabilities (expressed in thousands) would be if it were calculated using a discount rate of 1.00% lower (6.00%) or 1.00% higher (8.00%) than the current rate.

| <u>Plan</u> | <u>1% Decrease (6.00%)</u> | <u>Current Discount Rate (7.00%)</u> | <u>1% Increase (8.00%)</u> |
|-------------|------------------------------------|--|------------------------------------|
| SCRS | \$3,740,629 | \$ 2,917,526 | \$2,233,224 |
| PORS | 1,059,771 | 759,998 | 514,605 |
| JSRS | 303,832 | 251,829 | 208,411 |
| GARS | 33,741 | 27,671 | 22,437 |
| SCNG | 38,427 | 29,600 | 22,405 |

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e. Receivables and Investments

The principal components of receivables and investments (expressed in thousands) at June 30, 2023, for the plans administered by the South Carolina Retirement Systems were as follows:

| | SCRS | PORS | GARS | JSRS | SCNG | Totals |
|--|---------------------|---------------------|------------------|-------------------|------------------|---------------------|
| Receivables: | | | | | | |
| Contributions..... | \$ 348,225 | \$ 45,162 | \$ 5 | \$ 1,194 | \$ 4 | \$ 394,590 |
| Accrued interest..... | 27,000 | 5,090 | 46 | 198 | 57 | 32,391 |
| Unsettled investment sales..... | 189,858 | 35,419 | 238 | 1,199 | 202 | 226,916 |
| Other investment receivables..... | 445 | 83 | 1 | 3 | — | 532 |
| Total receivables..... | \$ 565,528 | \$ 85,754 | \$ 290 | \$ 2,594 | \$ 263 | \$ 654,429 |
| Due from other fiduciary funds..... | \$ — | \$ 307 | \$ — | \$ — | \$ — | \$ 307 |
| Investments and invested securities lending collateral: | | | | | | |
| Short-term securities and opportunistic..... | \$ 120,151 | \$ 22,415 | \$ 150 | \$ 760 | \$ 127 | \$ 143,603 |
| Fixed income..... | 1,574,960 | 293,815 | 1,975 | 9,952 | 1,673 | 1,882,375 |
| Equity-international..... | 14,841,207 | 2,768,688 | 18,614 | 93,779 | 15,760 | 17,738,048 |
| Alternatives..... | 15,840,140 | 2,955,043 | 19,866 | 100,092 | 16,822 | 18,931,963 |
| Invested securities lending collateral..... | 1,443 | 269 | 2 | 9 | 2 | 1,725 |
| Total investments..... | \$32,377,901 | \$ 6,040,230 | \$ 40,607 | \$ 204,592 | \$ 34,384 | \$38,697,714 |

f. Deferred Retirement Option Plans

A deferred retirement option program exists for JSRS. A member who has not yet reached the age of 60 years, but who is eligible to retire and receive the maximum monthly benefit, may retire and continue to serve as a judge, a solicitor, or a circuit public defender. The member's normal monthly retirement benefit is deferred and placed in the JSRS trust fund on behalf of the member. Upon reaching the age of 60 years, the balance of the member's deferred retirement benefit is distributed to the member. As of June 30, 2023, \$214 thousand was in the JSRS trust fund.

g. Optional Retirement Program

As an alternative to membership in SCRS, certain State, public school, and higher education employees and individuals newly elected to the South Carolina General Assembly beginning with the November 2012 general election have the option to participate in the State ORP, which is a defined contribution plan. Participants in the State ORP direct the investment of their funds into a plan administered by one of four investment providers. The State assumes no liability for State ORP benefits. Rather, the benefits are the liability of the investment providers and are governed by the terms of the contracts that those providers issue. Accordingly, balances of the State ORP are not reported in the accompanying financial statements.

Under State law, contributions to the State ORP are at the same rates as for the SCRS (see Subsection c, Funding Policies). A direct remittance is required from the employers to the investment providers for the employee contribution (9.00%) and a portion of the employer contribution (5.00%), which is immediately vested to the employee. A direct remittance is also required to the SCRS for a portion of the employer contribution (12.41%) and a death benefit contribution (0.15%), which is retained by the SCRS. The activity for the State ORP for the year ended June 30, 2023 is as follows (expressed in thousands):

| | |
|--|--------------|
| Covered payroll..... | \$ 2,014,276 |
| Employee contributions to providers..... | 181,285 |
| Employer contributions to providers..... | 100,714 |

NOTE 8: POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS

a. Plan Description

In accordance with the South Carolina Code of Laws and the annual Appropriations Act, the State provides post-employment health and dental and long-term disability benefits through the South Carolina Retiree Health Insurance Trust Fund (SCRHITF) and the South Carolina Long-Term Disability Insurance Trust Fund (LTDITF), collectively referred to as the OPEB plans, to retired State and school district employees and their covered dependents. The OPEB plans have been determined to be cost-sharing multiple-employer defined benefit plans and are administered by the Insurance Benefits Division (IBD), a part of South Carolina Public Employee Benefit Authority (PEBA). Article 5 of the State Code of Laws defines the two plans and authorizes PEBA to at any time adjust the plans, including its benefits and contributions, as necessary to ensure the fiscal stability of the plans. Generally, retirees are eligible for the health and dental benefits if they have established at least ten years of retirement service credit. For new hires on May 2, 2008 and after, retirees are eligible for benefits if they have

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established twenty-five years of service for 100% employer funding and fifteen through twenty-four years of service for 50% employer funding. Benefits become effective when the former employee retires under a State retirement system. Basic long-term disability (BLTD) benefits are provided to active state, public school district and participating local government employees approved for disability.

b. Funding Policies

Sections 1-11-705 through 1-11-710 of the South Carolina Code of Laws of 1976, as amended, requires these post-employment healthcare and long-term disability benefits be funded through annual appropriations by the General Assembly for active employees and participating retirees except the portion funded through the pension surcharge and provided from other applicable sources for active employees who are not funded by State General Fund appropriations.

Employers participating in the healthcare plan are mandated by State statute to contribute at a rate assessed each year by the Office of the Executive Budget, 6.25% of annual covered payroll for fiscal year 2023. The IBD sets the employer contribution rate based on a pay-as-you-go basis. The State paid \$600.559 million applicable to the surcharge included with the employer contribution for retirement benefits for the fiscal year ended June 30, 2023. BLTD benefits are funded through a per person premium charged to State agencies, public school districts, and other participating local governments. The monthly premium per active employee was \$3.22 for the fiscal year ended June 30, 2023.

Effective May 1, 2008, the State established two trust funds through Act 195 for the purpose of funding and accounting for the employer costs of retiree health and dental insurance benefits and long-term disability insurance benefits. SCRHITF is funded primarily through the payroll surcharge. Other sources of funding include additional State appropriated dollars (\$2.375 million). LTDITF is funded primarily through investment income and employer contributions.

c. OPEB Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

At June 30, 2023, the State reported a liability of \$2.932 billion for its proportionate share of the SCRHITF net OPEB liability and reported a liability of \$1.937 million for its proportionate share of the LTDITF net OPEB liability. The net OPEB liabilities were measured as of June 30, 2022, and the total OPEB liabilities used to calculate the net OPEB liabilities were determined by an actuarial valuation as of June 30, 2021. At June 30, 2023, the State's proportion of the SCRHITF net OPEB liability was 19.28% and the State's proportion of the LTDITF net OPEB liability was 16.71%, based on its statutory contribution requirements. These proportions decreased by 0.79% and by 0.97%, respectively, from the prior year.

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As with SCRS and PORS, the State is responsible for contributing the OPEB employer contributions related to all publicly funded teachers and the employees of the State's technical colleges. However, as these employer contributions related to the State's teachers and technical college employees are not paid by the State directly to SCRHITF and LTDITF, but remitted instead to each school district and technical college for their contribution payments, GASB 75 requires that the school districts and technical colleges recognize the portions of the SCRHITF and LTDITF net OPEB liabilities that relate to their respective employees. As the State is actually responsible for these net OPEB liabilities, the State's effective share of the SCRHITF net OPEB liability was approximately \$11.477 billion (or 75.45% of the total net SCRHITF OPEB liability) at June 30, 2023, with related OPEB expenses of approximately \$662.481 million for the year ended June 30, 2023. Likewise, the State's effective share of the LTDITF net OPEB liability was approximately \$7.404 million at June 30, 2023 (or 63.90% of the total net LTDITF OPEB liability), with related OPEB expenses of approximately \$6.134 million for the year ended June 30, 2023. As prescribed by GASB 75, the teachers and technical college employee-related net OPEB liabilities and corresponding OPEB expenses are not included in the State's net OPEB liability or in the State's OPEB expense.

As a result of its requirement to contribute to the SCRHITF and LTDITF, the State recognized expenses of \$138.040 million for SCRHITF and \$1.600 million for LTDITF, for a total OPEB expense of \$139.640 million for the year ended June 30, 2023. At June 30, 2023, the State reported deferred outflows of resources and deferred inflows of resources from the following sources as a result of its requirements to SCRHITF and LTDITF (expressed in thousands):

| | <u>SCRHITF</u> | <u>LTDITF</u> | <u>Total</u> |
|--|----------------------------|------------------------|----------------------------|
| Deferred Outflows of Resources | | | |
| State Contributions Subsequent to the Measurement Date..... | \$ 128,939 | \$ 1,264 | \$ 130,203 |
| Change in Proportion and Differences Between Employer Contributions and Proportionate Share of Plan Contributions..... | 110,407 | 11 | 110,418 |
| Net Differences Between Projected and Actual Earnings on OPEB Plan Investments..... | 23,044 | 640 | 23,684 |
| Differences Between Expected and Actual Experience..... | 62,948 | 513 | 63,461 |
| Changes in Assumptions..... | <u>661,147</u> | <u>387</u> | <u>661,534</u> |
| Total..... | <u>\$ 986,485</u> | <u>\$ 2,815</u> | <u>\$ 989,300</u> |
| Deferred Inflows of Resources | | | |
| Change in Proportion and Differences Between Employer Contributions and Proportionate Share of Plan Contributions..... | \$ 303,659 | \$ 102 | \$ 303,761 |
| Differences Between Expected and Actual Experience..... | 257,825 | 344 | 258,169 |
| Changes in Assumptions..... | <u>942,557</u> | <u>275</u> | <u>942,832</u> |
| Total..... | <u>\$ 1,504,041</u> | <u>\$ 721</u> | <u>\$ 1,504,762</u> |

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\$130.203 million reported as deferred outflows resulting from State contributions subsequent to the measurement date will be recognized as a reduction to the net OPEB liabilities in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred (inflows) of resources as a result of the State's requirement to contribute to SCRHITF and LTDITF will be recognized against expenses as follows (expressed in thousands):

| <u>Year Ended June 30,</u> | <u>SCRHITF</u> | <u>LTDITF</u> |
|----------------------------|---------------------|---------------|
| 2024 | \$ (105,498) | \$ 135 |
| 2025 | (71,771) | 92 |
| 2026 | (58,838) | 76 |
| 2027 | (73,536) | 94 |
| 2028 | (146,912) | 189 |
| Thereafter | (189,940) | 244 |
| | <u>\$ (646,495)</u> | <u>\$ 830</u> |

The total OPEB liabilities in the June 30, 2021 valuation were determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| | SCRHITF | LTDITF |
|-----------------------------|---|--|
| Actuarial Cost Method | Entry Age Normal | Entry Age Normal |
| Actuarial Assumptions: | | |
| Inflation Rate | 2.25% | 2.25% |
| Investment Rate of Return | 2.75%, net of OPEB plan expense, including inflation | 3.00%, net of OPEB plan expense, including inflation |
| Healthcare Cost Trend Rates | Initial trend starting at 6.00% and gradually decreasing to an ultimate rate of 4.00% over 15 years | N/A |

South Carolina state statute requires that an actuarial experience study be completed at least once in each five-year period for both OPEB plans. The last experience study was performed on data through June 30, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for SCRHITF is summarized in the following table:

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-Term Expected Real Rate of Return</u> | <u>Allocation-Weighted Long-Term Expected Real Rate of Return</u> |
|-------------------------------------|--------------------------|---|---|
| U.S. Domestic Fixed Income | 80.0% | 0.95% | 0.76% |
| Cash | 20.0% | 0.35% | 0.07% |
| Total | 100.0% | | 0.83% |
| Expected Inflation | | | 2.25% |
| Total Return | | | 3.08% |
| Investment Return Assumption | | | 2.75% |

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The target allocation and best estimates of arithmetic real rates of return for LTDITF is summarized in the following table:

| Asset Class | Target Allocation | Long-Term Expected Real Rate of Return | Allocation-Weighted Long-Term Expected Real Rate of Return |
|----------------------------|-------------------|--|--|
| U.S. Domestic Fixed Income | 80.0% | 0.95% | 0.76% |
| Cash | 20.0% | 0.35% | 0.07% |
| Total | 100.0% | | 0.83% |
| Expected Inflation | | | 2.25% |
| Total Return | | | 3.08% |

Investment Return Assumption

3.00%

The Single Discount Rate used to measure the total SCRHITF liability is 3.69% (updated from 1.92% in the 2022 fiscal year). This Single Discount Rate was based on an expected rate of return on plan investments of 2.75% and a municipal bond rate of 3.69% (based on the daily rate closest to but not later than the measurement date of the Fidelity “20-Year Municipal GO AA Index”). The accounting policy for this plan is to set the Single Discount Rate equal to the prevailing municipal bond rate. Due to the plan’s investment and funding policies, the difference between a blended discount rate and the municipal bond rate would be less than several basis points (several hundredths of one percent).

The Single Discount Rate used to measure the total LTDITF liability is 3.41% (updated from 2.48% in the 2022 fiscal year). This Single Discount Rate was based on an expected rate of return on plan investments of 3.00% and a municipal bond rate of 3.69% (based on the daily rate closest to but not later than the measurement date of the Fidelity “20-Year Municipal GO AA Index”) and the resulting Single Discount Rate is 3.41%. The projection of cash flows to determine this Single Discount Rate assumed that employer contributions will remain \$38.64 per year for each covered active employee. Based on these assumptions, the plan’s Fiduciary Net Position and future contributions were sufficient to finance the benefit payments through the year 2034. As a result, the long-term expected rate of return on plan investments was applied to project benefit payments through the year 2034, and the municipal bond rate was applied to all benefit payments after that date.

The following table presents the State’s proportionate share of the SCRHITF and LTDITF net OPEB liabilities, as well as what the State’s proportionate share of the net OPEB liabilities would be if it were calculated using a discount rate of 1.00% lower (2.69% for SCRHITF and 2.41% for LTDITF) or 1.00% higher (4.69% for SCRHITF and 4.41% for LTDITF) than the current discount rates:

| Plan | 1% Decrease (2.69%) | Current Discount Rate (3.69%) | 1% Increase (4.69%) |
|---------|---------------------|-------------------------------|---------------------|
| SCRHITF | \$3,466,796 | \$ 2,932,247 | \$2,502,673 |

| Plan | 1% Decrease (2.41%) | Current Discount Rate (3.41%) | 1% Increase (4.41%) |
|--------|---------------------|-------------------------------|---------------------|
| LTDITF | \$ 2,246 | \$ 1,938 | \$ 1,640 |

In addition, the following table presents SCRHITF’s net OPEB liability, calculated using the assumed healthcare cost trend rates as well as what the plan’s net OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percent lower (5.00%) and one percent higher (7.00%):

| Plan | 1% Decrease (5.00%) | Current Healthcare Cost Trend Rate (6.00%) | 1% Increase (7.00%) |
|---------|---------------------|--|---------------------|
| SCRHITF | \$2,411,480 | \$ 2,932,247 | \$3,540,395 |

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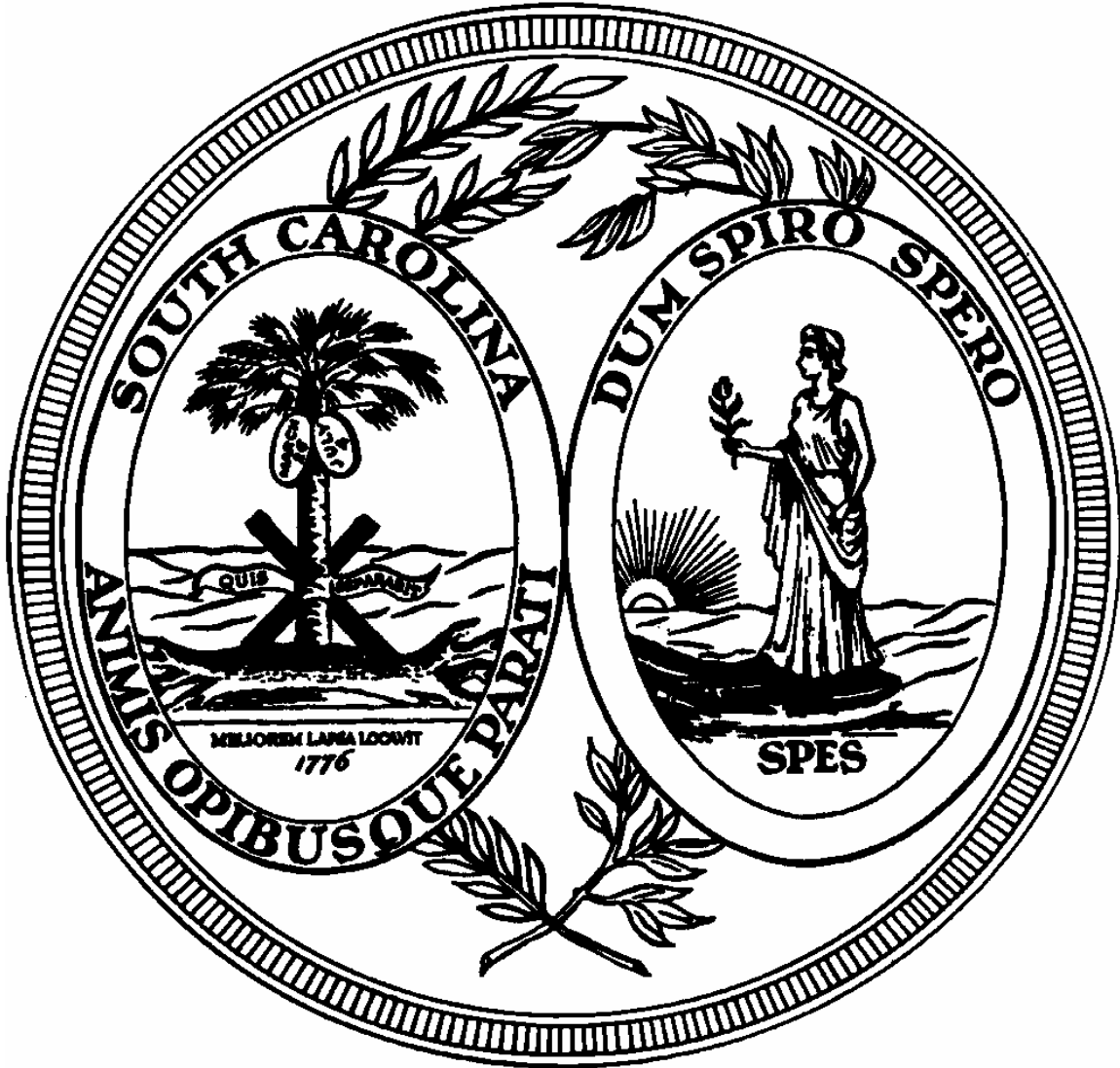
Complete financial statements for the OPEB plans and the trust funds may be obtained by contacting:

Insurance Benefits Division
South Carolina Public Employee Benefit Authority
202 Arbor Lake Drive
Columbia, SC 29223
<http://www.peba.sc.gov>

d. Receivables and Investments

The principal components of receivables and investments (expressed in thousands) at June 30, 2023, for the OPEB plans administered by the Insurance Benefits Division were as follows:

| | <u>SCRHITF</u> | <u>LTDITF</u> | <u>Totals</u> |
|--|---------------------------|-------------------------|---------------------------|
| Receivables: | | | |
| Accrued interest..... | <u>\$ 9,656</u> | <u>\$ 241</u> | <u>\$ 9,897</u> |
| Due from other fiduciary funds..... | <u>\$ 85,678</u> | <u>\$ —</u> | <u>\$ 85,678</u> |
| Investments and invested securities lending collateral: | | | |
| Domestic debt instruments..... | \$1,266,325 | \$ 27,279 | \$1,293,604 |
| Financial paper..... | 206,678 | 4,510 | 211,188 |
| Invested securities lending collateral..... | <u>51,679</u> | <u>729</u> | <u>52,408</u> |
| Total investments..... | <u>\$1,524,682</u> | <u>\$ 32,518</u> | <u>\$1,557,200</u> |



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NOTE 9: DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

Details of all deferred outflows of resources and deferred inflows of resources at June 30, 2023 are as follows (expressed in thousands):

| | Governmental Activities less Internal Service | Internal Service | Total Governmental Activities | Business-Type Activities | Totals | Component Units |
|--|---|---------------------|-------------------------------------|-----------------------------|---------------------|---------------------|
| Deferred Outflows of Resources | | | | | | |
| Accumulated increase in fair value of hedging derivatives..... | \$ — | \$ — | \$ — | \$ — | \$ — | \$ 25,621 |
| Deferred amount on refunding..... | 25,736 | — | 25,736 | — | 25,736 | 243,526 |
| Asset retirement obligation..... | — | — | — | — | — | 638,709 |
| <i>Pensions:</i> | | | | | | |
| State contributions subsequent to the measurement date..... | 374,706 | 4,948 | 379,654 | 2,309 | 381,963 | 471,765 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 64,953 | 2,531 | 67,484 | 342 | 67,826 | 206,208 |
| Net differences between projected and actual earnings on pension plan investments..... | 8,575 | 91 | 8,666 | 52 | 8,718 | 6,334 |
| Differences between expected and actual experience..... | 40,049 | 513 | 40,562 | 288 | 40,850 | 46,936 |
| Changes in assumptions..... | 133,187 | 1,776 | 134,963 | 983 | 135,946 | 179,654 |
| <i>OPEB:</i> | | | | | | |
| State contributions subsequent to the measurement date..... | 127,510 | 1,837 | 129,347 | 856 | 130,203 | 195,039 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 107,781 | 1,859 | 109,640 | 778 | 110,418 | 274,282 |
| Net differences between projected and actual earnings on OPEB plan investments..... | 23,158 | 339 | 23,497 | 187 | 23,684 | 56,572 |
| Differences between expected and actual experience..... | 62,038 | 918 | 62,956 | 505 | 63,461 | 96,404 |
| Changes in assumptions..... | 646,653 | 9,597 | 656,250 | 5,284 | 661,534 | 988,581 |
| Total..... | \$ 1,614,346 | \$ 24,409 | \$ 1,638,755 | \$ 11,584 | \$ 1,650,339 | \$ 3,429,631 |
| Deferred Inflows of Resources | | | | | | |
| Accumulated increase in fair value of hedging derivatives..... | \$ — | \$ — | \$ — | \$ — | \$ — | \$ 207,449 |
| Deferred gain on refunding..... | — | — | — | — | — | 2,556 |
| Deferred nuclear decommissioning costs..... | — | — | — | — | — | 204,486 |
| Deferred service concession arrangement receipts..... | — | — | — | — | — | 9,733 |
| Deferred nonexchange revenues..... | 22,777 | — | 22,777 | — | 22,777 | 37 |
| Deferred public-private partnership receipts..... | — | — | — | — | — | 6,607 |
| Deferred public-public partnership receipts..... | 107,784 | — | 107,784 | — | 107,784 | — |
| Toshiba Settlement..... | — | — | — | — | — | 241,976 |
| <i>Pensions:</i> | | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 205,008 | 2,166 | 207,174 | 1,742 | 208,916 | 97,992 |
| Net differences between projected and actual earnings on pension plan investments..... | — | — | — | — | — | 766 |
| Differences between expected and actual experience..... | 30,885 | 322 | 31,207 | 188 | 31,395 | 24,529 |
| Changes in Assumptions..... | — | — | — | — | — | 5,050 |
| <i>OPEB:</i> | | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 297,483 | 3,854 | 301,337 | 2,424 | 303,761 | 194,910 |
| Net differences between projected and actual earnings on OPEB plan investments..... | — | — | — | — | — | — |
| Differences between expected and actual experience..... | 252,366 | 3,742 | 256,108 | 2,061 | 258,169 | 385,388 |
| Changes in assumptions..... | 921,624 | 13,678 | 935,302 | 7,530 | 942,832 | 1,361,182 |
| Lease related..... | 13,298 | 28 | 13,326 | 624 | 13,950 | 137,031 |
| Total..... | \$ 1,851,225 | \$ 23,790 | \$ 1,875,015 | \$ 14,569 | \$ 1,889,584 | \$ 2,879,692 |

State of South Carolina

Details of all enterprise fund deferred outflows of resources and deferred inflows of resources at June 30, 2023 are as follows (expressed in thousands):

| | <u>Canteen</u> | <u>Palmetto Railways</u> | <u>Other Enterprise</u> | <u>Total</u> |
|--|-----------------|------------------------------|-----------------------------|------------------|
| Deferred Outflows of Resources | | | | |
| <i>Pensions:</i> | | | | |
| State contributions subsequent to the measurement date..... | \$ 243 | \$ 524 | \$ 1,542 | \$ 2,309 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 46 | 4 | 292 | 342 |
| Net differences between projected and actual earnings on pension plan investments..... | 5 | 17 | 30 | 52 |
| Differences between expected and actual experience..... | 26 | 94 | 168 | 288 |
| Changes in assumptions..... | 87 | 345 | 551 | 983 |
| <i>OPEB:</i> | | | | |
| State contributions subsequent to the measurement date..... | 90 | 193 | 573 | 856 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 76 | 217 | 485 | 778 |
| Net differences between projected and actual earnings on OPEB plan investments..... | 16 | 67 | 104 | 187 |
| Differences between expected and actual experience..... | 44 | 182 | 279 | 505 |
| Changes in assumptions..... | 459 | 1,917 | 2,908 | 5,284 |
| Total..... | \$ 1,092 | \$ 3,560 | \$ 6,932 | \$ 11,584 |
| Deferred Inflows of Resources | | | | |
| <i>Pensions:</i> | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | \$ 145 | \$ 675 | \$ 922 | \$ 1,742 |
| Differences between expected and actual experience..... | 19 | 47 | 122 | 188 |
| <i>OPEB:</i> | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 211 | 875 | 1,338 | 2,424 |
| Differences between expected and actual experience..... | 179 | 747 | 1,135 | 2,061 |
| Changes in assumptions..... | 653 | 2,733 | 4,144 | 7,530 |
| Lease related..... | — | — | 624 | 624 |
| Total..... | \$ 1,207 | \$ 5,077 | \$ 8,285 | \$ 14,569 |

State of South Carolina

Details of all internal service fund deferred outflows of resources and deferred inflows of resources at June 30, 2023 are as follows (expressed in thousands):

| | <u>Insurance Reserve</u> | <u>Employee Insurance Programs</u> | <u>State Accident</u> | <u>General Services</u> | <u>Motor Pool</u> |
|--|------------------------------|--|-----------------------|-----------------------------|-------------------|
| Deferred Outflows of Resources | | | | | |
| <i>Pensions:</i> | | | | | |
| State contributions subsequent to the measurement date..... | \$ 412 | \$ 1,329 | \$ 558 | \$ 1,938 | \$ 166 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 10 | 1,668 | 352 | 367 | 31 |
| Net differences between projected and actual earnings on pension plan investments..... | 8 | 22 | 10 | 38 | 3 |
| Differences between expected and actual experience..... | 45 | 126 | 54 | 211 | 18 |
| Changes in assumptions..... | 165 | 465 | 200 | 692 | 59 |
| <i>OPEB:</i> | | | | | |
| State contributions subsequent to the measurement date..... | 157 | 487 | 207 | 721 | 62 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 28 | — | 999 | 609 | 52 |
| Net differences between projected and actual earnings on OPEB plan investments..... | 32 | 89 | 39 | 131 | 11 |
| Differences between expected and actual experience..... | 88 | 244 | 106 | 351 | 30 |
| Changes in assumptions..... | 924 | 2,560 | 1,117 | 3,655 | 313 |
| Total..... | \$ 1,869 | \$ 6,990 | \$ 3,642 | \$ 8,713 | \$ 745 |
| Deferred Inflows of Resources | | | | | |
| <i>Pensions:</i> | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | \$ 50 | \$ — | \$ 532 | \$ 1,159 | \$ 99 |
| Net differences between projected and actual earnings on pension plan investments..... | — | — | — | — | — |
| Differences between expected and actual experience..... | 22 | 63 | 27 | 154 | 13 |
| <i>OPEB:</i> | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 200 | 534 | 822 | 1,681 | 144 |
| Differences between expected and actual experience..... | 360 | 998 | 435 | 1,426 | 122 |
| Changes in assumptions..... | 1,317 | 3,649 | 1,592 | 5,209 | 446 |
| Lease related..... | — | — | — | — | — |
| Total..... | \$ 1,949 | \$ 5,244 | \$ 3,408 | \$ 9,629 | \$ 824 |

State of South Carolina

| <u>Prison Industries</u> | <u>Other Internal Service</u> | <u>Total</u> |
|------------------------------|-----------------------------------|------------------|
| \$ 545 | \$ — | \$ 4,948 |
| 103 | — | 2,531 |
| 10 | — | 91 |
| 59 | — | 513 |
| 195 | — | 1,776 |
| 203 | — | 1,837 |
| 171 | — | 1,859 |
| 37 | — | 339 |
| 99 | — | 918 |
| 1,028 | — | 9,597 |
| <u>\$ 2,450</u> | <u>\$ —</u> | <u>\$ 24,409</u> |

| | | |
|-----------------|--------------|------------------|
| \$ 326 | \$ — | \$ 2,166 |
| — | — | — |
| 43 | — | 322 |
| 473 | — | 3,854 |
| 401 | — | 3,742 |
| 1,465 | — | 13,678 |
| — | 28 | 28 |
| <u>\$ 2,708</u> | <u>\$ 28</u> | <u>\$ 23,790</u> |

State of South Carolina

Details of all discretely presented component units' deferred outflows of resources and deferred inflows of resources at June 30, 2023 are as follows (expressed in thousands):

| | Public Service Authority | Medical University of South Carolina | University of South Carolina | Clemson University | State Ports Authority | Housing Authority |
|---|-----------------------------|--|---------------------------------|-----------------------|--------------------------|----------------------|
| Deferred Outflows of Resources | | | | | | |
| Accumulated increase in fair | | | | | | |
| value of hedging derivatives..... | \$ 25,621 | \$ — | \$ — | \$ — | \$ — | \$ — |
| Deferred amount on refunding..... | 185,440 | 16,239 | 14,217 | 2,781 | 23,595 | — |
| Asset retirement obligation..... | 638,709 | — | — | — | — | — |
| <i>Pensions:</i> | | | | | | |
| State contributions subsequent to the measurement date..... | 11,534 | 173,124 | 87,460 | 65,470 | 16,477 | 1,526 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 771 | 150,112 | 537 | 4,071 | 34,680 | 341 |
| Net differences between projected and actual earnings on pension plan investments..... | 1,307 | — | 1,609 | 1,137 | 276 | 24 |
| Differences between expected and actual experience..... | 2,591 | 15,650 | 9,061 | 6,400 | 1,551 | 136 |
| Changes in assumptions..... | 9,486 | 65,216 | 33,133 | 23,392 | 5,723 | 503 |
| <i>OPEB:</i> | | | | | | |
| State contributions subsequent to the measurement date..... | 9,113 | 69,445 | 38,651 | 28,629 | 2,056 | 536 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | — | 232,471 | 5,333 | 13,528 | — | 396 |
| Net differences between projected and actual earnings on OPEB plan investments..... | 20,817 | 12,226 | 7,144 | 5,206 | 2,070 | 97 |
| Differences between expected and actual experience..... | 5,754 | 32,998 | 19,502 | 14,027 | — | 265 |
| Changes in assumptions..... | 21,855 | 344,529 | 204,869 | 146,611 | 13,588 | 2,785 |
| Total..... | \$ 932,998 | \$ 1,112,010 | \$ 421,516 | \$ 311,252 | \$ 100,016 | \$ 6,609 |
| Deferred Inflows of Resources | | | | | | |
| Accumulated increase in fair | | | | | | |
| value of hedging derivatives..... | \$ 207,449 | \$ — | \$ — | \$ — | \$ — | \$ — |
| Deferred gain on refunding..... | — | — | — | — | — | 2,556 |
| Deferred nuclear decommissioning costs..... | 204,486 | — | — | — | — | — |
| Deferred service concession arrangement receipts..... | — | — | 9,733 | — | — | — |
| Deferred nonexchange revenues..... | — | — | — | — | — | — |
| Deferred public-private partnership receipts..... | — | — | — | — | — | — |
| Toshiba Settlement..... | 241,976 | — | — | — | — | — |
| <i>Pensions:</i> | | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 16,455 | — | 15,077 | 566 | 54 | 76 |
| Net differences between projected and actual earnings on pension plan investments..... | — | 637 | — | — | — | — |
| Differences between expected and actual experience..... | 1,680 | 8,104 | 4,722 | 3,341 | 781 | 68 |
| Changes in assumptions..... | — | 5,050 | — | — | — | — |
| <i>OPEB:</i> | | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | — | 13,623 | 49,780 | 4,431 | — | 581 |
| Differences between expected and actual experience..... | 5,564 | 134,438 | 79,893 | 57,203 | 9,749 | 1,086 |
| Changes in assumptions..... | 1,770 | 491,058 | 292,070 | 208,974 | 18,951 | 3,970 |
| Lease related..... | — | 1,891 | 53,766 | 942 | 19,320 | — |
| Total..... | \$ 679,380 | \$ 654,801 | \$ 505,041 | \$ 275,457 | \$ 48,855 | \$ 8,337 |

State of South Carolina

| Lottery Commission | Nonmajor Component Units | Total |
|-----------------------|--------------------------------|---------------------|
| \$ — | \$ — | \$ 25,621 |
| — | 1,254 | 243,526 |
| — | — | 638,709 |
| 1,465 | 114,709 | 471,765 |
| 208 | 15,488 | 206,208 |
| 25 | 1,956 | 6,334 |
| 143 | 11,404 | 46,936 |
| 527 | 41,674 | 179,654 |
| 530 | 46,079 | 195,039 |
| 274 | 22,280 | 274,282 |
| 100 | 8,912 | 56,572 |
| 273 | 23,585 | 96,404 |
| 2,867 | 251,477 | 988,581 |
| <u>\$ 6,412</u> | <u>\$ 538,818</u> | <u>\$ 3,429,631</u> |
| \$ — | \$ — | \$ 207,449 |
| — | — | 2,556 |
| — | — | 204,486 |
| — | — | 9,733 |
| — | 37 | 37 |
| — | 6,607 | 6,607 |
| — | — | 241,976 |
| 479 | 65,285 | 97,992 |
| — | 129 | 766 |
| 73 | 5,760 | 24,529 |
| — | — | 5,050 |
| 671 | 125,824 | 194,910 |
| 1,118 | 96,337 | 385,388 |
| 4,087 | 340,302 | 1,361,182 |
| — | 61,112 | 137,031 |
| <u>\$ 6,428</u> | <u>\$ 701,393</u> | <u>\$ 2,879,692</u> |

State of South Carolina

Details of all nonmajor discretely presented component units' deferred outflows of resources and deferred inflows of resources at June 30, 2023 are as follows (expressed in thousands):

| | The Citadel | Coastal Carolina University | College of Charleston | Francis Marion University | Lander University |
|---|------------------|-----------------------------------|--------------------------|---------------------------------|----------------------|
| Deferred Outflows of Resources | | | | | |
| Deferred amount on refunding..... | \$ — | \$ 108 | \$ 263 | \$ — | \$ — |
| <u>Pensions:</u> | | | | | |
| State contributions subsequent to the measurement date..... | 4,788 | 15,162 | 17,041 | 5,238 | 4,853 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 57 | 5,703 | 39 | 17 | 3,684 |
| Net differences between projected and actual earnings on pension plan investments..... | 140 | 267 | 272 | 90 | 84 |
| Differences between expected and actual experience..... | 789 | 1,503 | 1,534 | 507 | 475 |
| Changes in assumptions..... | 2,874 | 5,460 | 5,601 | 1,854 | 1,725 |
| <u>OPEB:</u> | | | | | |
| State contributions subsequent to the measurement date..... | 3,230 | 6,577 | 6,725 | 2,125 | 1,872 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 749 | 11,379 | 1,232 | — | — |
| Net Differences between projected and actual earnings on OPEB plan investments..... | 628 | 1,202 | 1,274 | 403 | 367 |
| Differences between expected and actual experience..... | 1,692 | 3,230 | 3,429 | 1,083 | 985 |
| Changes in assumptions..... | 17,684 | 33,733 | 35,826 | 11,304 | 15,289 |
| Total..... | \$ 32,631 | \$ 84,324 | \$ 73,236 | \$ 22,621 | \$ 29,334 |
| Deferred Inflows of Resources | | | | | |
| Deferred nonexchange revenues..... | \$ — | \$ — | \$ — | \$ — | \$ — |
| Deferred public-private partnership receipts..... | — | 5,877 | — | 730 | — |
| <u>Pensions:</u> | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 3,246 | 10,426 | 8,756 | 2,929 | 10 |
| Net differences between projected and actual earnings on pension plan investments..... | — | — | — | — | — |
| Differences between expected and actual experience..... | 417 | 804 | 805 | 264 | 254 |
| <u>OPEB:</u> | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 4,827 | 19,227 | 16,765 | 4,996 | — |
| Differences between expected and actual experience..... | 6,900 | 13,162 | 13,979 | 4,411 | 4,012 |
| Changes in assumptions..... | 25,206 | 48,079 | 51,064 | 16,112 | 14,680 |
| Lease related..... | 432 | — | 2,487 | — | 24 |
| Total..... | \$ 41,028 | \$ 97,575 | \$ 93,856 | \$ 29,442 | \$ 18,980 |

State of South Carolina

| South Carolina State University | Winthrop University | Aiken Technical College | Central Carolina Technical College | Denmark Technical College |
|---------------------------------------|------------------------|-------------------------------|---|---------------------------------|
| \$ — | \$ 594 | \$ — | \$ — | \$ — |
| 5,722 | 7,244 | 1,481 | 2,192 | 821 |
| 60 | 413 | — | 25 | 454 |
| 87 | 136 | 25 | 41 | 12 |
| 492 | 765 | 141 | 229 | 68 |
| 1,793 | 2,803 | 520 | 841 | 246 |
| 1,559 | 3,198 | 571 | 813 | 300 |
| 902 | 93 | 47 | 112 | 322 |
| 367 | 617 | 105 | 166 | 47 |
| 985 | 1,658 | 286 | 446 | 128 |
| 10,282 | 17,313 | 3,001 | 4,650 | 1,344 |
| <u>\$ 22,249</u> | <u>\$ 34,834</u> | <u>\$ 6,177</u> | <u>\$ 9,515</u> | <u>\$ 3,742</u> |
| \$ — | \$ 37 | \$ — | \$ — | \$ — |
| — | — | — | — | — |
| 1,772 | 6,182 | 365 | 2,170 | 202 |
| — | — | — | — | — |
| 260 | 395 | 71 | 117 | 36 |
| 2,623 | 11,548 | 1,069 | 2,583 | 962 |
| 4,012 | 6,756 | 1,170 | 1,814 | 524 |
| 14,654 | 24,676 | 4,279 | 6,627 | 1,916 |
| — | — | — | — | — |
| <u>\$ 23,321</u> | <u>\$ 49,594</u> | <u>\$ 6,954</u> | <u>\$ 13,311</u> | <u>\$ 3,640</u> |

Continued on Next Page

State of South Carolina

| | Florence- Darlington Technical College | Greenville Technical College | Horry- Georgetown Technical College | Technical College of the Lowcountry | Midlands Technical College |
|---|---|------------------------------------|--|---|----------------------------------|
| Deferred Outflows of Resources | | | | | |
| Deferred amount on refunding..... | \$ 188 | \$ — | \$ — | \$ — | \$ 101 |
| <i>Pensions:</i> | | | | | |
| State contributions subsequent to the measurement date..... | 2,381 | 7,572 | 4,151 | 1,478 | 7,492 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 12 | 195 | 10 | 239 | 2 |
| Net differences between projected and actual earnings on pension plan investments..... | 46 | 131 | 71 | 28 | 129 |
| Differences between expected and actual experience..... | 261 | 736 | 399 | 158 | 729 |
| Changes in assumptions..... | 964 | 2,694 | 1,469 | 584 | 2,673 |
| <i>OPEB:</i> | | | | | |
| State contributions subsequent to the measurement date..... | 959 | 2,934 | 1,680 | 679 | 2,777 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | — | 115 | 320 | 404 | — |
| Net Differences between projected and actual earnings on OPEB plan investments..... | 192 | 553 | 301 | 117 | 520 |
| Differences between expected and actual experience..... | 515 | 1,488 | 810 | 318 | 1,420 |
| Changes in assumptions..... | 5,382 | 15,539 | 8,460 | 3,343 | 14,913 |
| Total..... | \$ 10,900 | \$ 31,957 | \$ 17,671 | \$ 7,348 | \$ 30,756 |
| Deferred Inflows of Resources | | | | | |
| Deferred nonexchange revenues | \$ — | \$ — | \$ — | \$ — | \$ — |
| Deferred public-private partnership receipts..... | — | — | — | — | — |
| <i>Pensions:</i> | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 3,963 | 4,003 | 693 | 602 | 6,692 |
| Net differences between projected and actual earnings on pension plan investments..... | — | — | — | — | — |
| Differences between expected and actual experience..... | 131 | 382 | 202 | 79 | 375 |
| <i>OPEB:</i> | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 7,207 | 7,331 | 12,056 | 956 | 11,535 |
| Differences between expected and actual experience..... | 2,100 | 6,063 | 3,301 | 1,304 | 5,815 |
| Changes in assumptions..... | 7,671 | 22,147 | 1,018 | 4,766 | 21,260 |
| Lease related..... | 6 | 12,064 | — | — | — |
| Total..... | \$ 21,078 | \$ 51,990 | \$ 17,270 | \$ 7,707 | \$ 45,677 |

State of South Carolina

| <u>Northeastern Technical College</u> | <u>Orangeburg- Calhoun Technical College</u> | <u>Piedmont Technical College</u> | <u>Spartanburg Community College</u> | <u>Tri-County Technical College</u> | <u>Trident Technical College</u> |
|---|--|---|--|---|--|
| \$ — | \$ — | \$ — | \$ — | \$ — | \$ — |
| 830 | 2,016 | 3,345 | 4,045 | 4,086 | 7,546 |
| 766 | 155 | 286 | 1,526 | 150 | 96 |
| 16 | 35 | 58 | — | 71 | 128 |
| 93 | 199 | 328 | 385 | 397 | 718 |
| 343 | 724 | 1,199 | 1,413 | 1,446 | 2,619 |
| 353 | 726 | 1,222 | 1,538 | 1,560 | 2,734 |
| 1,050 | 12 | 728 | 1,980 | 640 | — |
| 67 | 137 | 229 | 284 | 295 | 511 |
| 184 | 373 | 625 | 764 | 792 | 1,395 |
| 1,930 | 3,915 | 6,564 | 7,973 | 8,263 | 14,655 |
| <u>\$ 5,632</u> | <u>\$ 8,292</u> | <u>\$ 14,584</u> | <u>\$ 19,908</u> | <u>\$ 17,700</u> | <u>\$ 30,402</u> |
| \$ — | \$ — | \$ — | \$ — | \$ — | \$ — |
| — | — | — | — | — | — |
| 13 | 536 | 960 | 162 | 633 | 7,766 |
| — | — | — | 129 | — | — |
| 47 | 105 | 172 | — | 210 | 378 |
| 81 | 1,509 | 1,411 | 178 | 832 | 11,490 |
| 753 | 1,527 | 2,560 | 3,111 | 3,224 | 5,715 |
| 2,752 | 5,581 | 9,358 | 11,364 | 11,776 | 20,893 |
| — | — | — | — | — | — |
| <u>\$ 3,646</u> | <u>\$ 9,258</u> | <u>\$ 14,461</u> | <u>\$ 14,944</u> | <u>\$ 16,675</u> | <u>\$ 46,242</u> |

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State of South Carolina

| | Williamsburg Technical College | York Technical College | South Carolina Jobs- Economic Development Authority | South Carolina Research Authority | Patriot's Point Development Authority |
|---|--------------------------------------|------------------------------|---|--|---|
| Deferred Outflows of Resources | | | | | |
| Deferred amount on refunding..... | \$ — | \$ — | \$ — | \$ — | \$ — |
| <i>Pensions:</i> | | | | | |
| State contributions subsequent to the measurement date..... | 666 | 3,111 | 68 | — | 635 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 41 | 52 | 29 | — | 1 |
| Net differences between projected and actual earnings on pension plan investments..... | 12 | 53 | 1 | — | 10 |
| Differences between expected and actual experience..... | 66 | 296 | 5 | — | 58 |
| Changes in assumptions..... | 241 | 1,084 | 18 | — | 215 |
| <i>OPEB:</i> | | | | | |
| State contributions subsequent to the measurement date..... | 251 | 1,167 | 24 | — | 240 |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 214 | 60 | 65 | 106 | 68 |
| Net Differences between projected and actual earnings on OPEB plan investments..... | 45 | 219 | 3 | 173 | 41 |
| Differences between expected and actual experience..... | 124 | 589 | 9 | 13 | 111 |
| Changes in assumptions..... | 1,301 | 6,152 | 97 | — | 1,170 |
| Total..... | \$ 2,961 | \$ 12,783 | \$ 319 | \$ 292 | \$ 2,549 |
| Deferred Inflows of Resources | | | | | |
| Deferred nonexchange revenues..... | \$ — | \$ — | \$ — | \$ — | \$ — |
| Deferred public-private partnership receipts..... | — | — | — | — | — |
| <i>Pensions:</i> | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 93 | 1,848 | 80 | — | 1,173 |
| Net differences between projected and actual earnings on pension plan investments..... | — | — | — | — | — |
| Differences between expected and actual experience..... | 34 | 154 | 2 | — | 29 |
| <i>OPEB:</i> | | | | | |
| Change in proportion and differences between employer contributions and proportionate share of plan contributions..... | 154 | 3,422 | 91 | — | 1,537 |
| Differences between expected and actual experience..... | 507 | 2,401 | 38 | 178 | 456 |
| Changes in assumptions..... | 1,854 | 8,772 | 139 | 2 | 1,669 |
| Lease related..... | — | 377 | — | 16,967 | 28,755 |
| Total..... | \$ 2,642 | \$ 16,974 | \$ 350 | \$ 17,147 | \$ 33,619 |

State of South Carolina

| South Carolina First Steps to School Readiness Board of Trustees | Total |
|---|-------------------|
| \$ — | \$ 1,254 |
| 745 | 114,709 |
| 1,476 | 15,488 |
| 13 | 1,956 |
| 73 | 11,404 |
| 271 | 41,674 |
| 265 | 46,079 |
| 1,682 | 22,280 |
| 49 | 8,912 |
| 133 | 23,585 |
| 1,394 | 251,477 |
| <u>\$ 6,101</u> | <u>\$ 538,818</u> |
| \$ — | \$ 37 |
| — | 6,607 |
| 10 | 65,285 |
| — | 129 |
| 37 | 5,760 |
| 1,434 | 125,824 |
| 544 | 96,337 |
| 1,987 | 340,302 |
| — | 61,112 |
| <u>\$ 4,012</u> | <u>\$ 701,393</u> |

NOTE 10: INSURANCE ACTIVITIES

a. Insurance Reserve Fund

The State generally does not purchase commercial insurance for the risks of losses for property damage, including theft of, damage to, and destruction of assets; automobile liability; tort liability; and medical professional liability. Instead, State management believes it is more economical to manage its risks internally and set aside assets for claim settlement in its Insurance Reserve Fund (IRF), within the internal service funds. The IRF services claims for risk of loss to which the State is exposed, including the following: property insurance on government-owned buildings, the contents of such buildings, equipment, and automobiles; automobile liability insurance on government owned vehicles and school buses; tort liability insurance for government premises and operations; and medical professional liability for hospitals. Although the State is the predominant participant in the IRF, county and municipal governments, school districts and special purpose political subdivisions also participate. The IRF allocates the cost of providing claims servicing and claims payment by charging each participant an actuarially determined premium for the coverage provided.

The IRF reports liabilities when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Amounts for allocated and unallocated claims adjustment expenses have been included in the calculation of the unpaid claims liability. The liability is reported net of receivables for salvage, subrogation, and reinsurance. The unpaid policy claims liability includes a provision for reported claims and claims incurred but not reported. The liability for claims incurred but not reported is an actuarial estimate based on the most current historical claims experience. This process does not necessarily result in an exact amount. The IRF continually reviews estimates of liabilities for incurred claims and revises those estimates as changes occur. The current year’s operating statement reflects the revisions.

Changes in the balances of claims liabilities during the past two years were as follows (expressed in thousands):

| Fiscal Year Ended June 30 | Beginning of Fiscal Year Liability | Current Year Claims and Changes in Estimates | Claim Payments | Balance at Fiscal Year-End |
|--|---|---|---------------------------|---|
| 2023 | \$ 331,230 | \$ 118,492 | \$ (95,356) | \$ 354,366 |
| 2022 | 333,664 | 109,682 | (112,116) | 331,230 |

The IRF purchases aircraft and ocean marine insurance, areas in which the IRF has limited expertise. The IRF also purchases reinsurance to limit losses in the areas of property, boiler and machinery, and automobile liability. The IRF purchases reinsurance for catastrophic losses in the area of property insurance for losses above \$10.000 million per occurrence. Reinsurance permits partial recovery of losses from reinsurers; however, the IRF, as the direct insurer of the risks, remains primarily liable. Within the last three years there have been no claims in excess of coverage.

At June 30, 2023 the IRF had no reinsurance recoverable receivables, but had expenses of \$62.991 million in reinsurance premiums for the 2023 fiscal year.

b. Employee Insurance Programs Fund

State law established the Employee Insurance Programs Fund, part of the State’s internal service funds, to provide health and dental insurance coverage for eligible employees and retirees of State agencies and school districts and to provide group life and long-term disability insurance coverage to eligible active State and public school employees. The State, the predominant participant, retains the risk of loss. Under the health insurance program, participants elect coverage through a State Health Plan or a fully funded health plan if available. All dental, group life, and long-term disability coverages are provided through the State’s self-insured plans. State funds and payroll deductions pay health and dental premiums for eligible State and public school employees. Agencies and school districts pay the employer share of premiums for retirees. Retirees directly pay their own share of premiums. Agencies and school districts pay the premiums for group life and long-term disability for their employees.

The Employee Insurance Programs Fund serves as the third party administrator for the Long-Term Disability Insurance Trust and the South Carolina Retiree Health Insurance Trust Fund collecting monthly premiums, processing claims, and providing other managerial and administrative responsibilities. Transfers to the LTDITF occur monthly for the Basic Long-Term Disability premiums. Likewise, monthly transfers are made from the Trust to cover the cost of claims. Refer to Note 8 for more information on the outstanding liability for Basic Long-Term Disability. Similar transactions occur monthly for the SCRHITF for which claims liability information is also available in Note 8.

The Employee Insurance Programs Fund establishes claims liabilities when information before the issuance of the financial statements indicates that a liability is probable and estimable at the date of the financial statements. The calculation of the unpaid claims liability includes amounts for allocated and unallocated claims adjustment expenses. The unpaid policy claims liability includes a provision for reported claims and for claims incurred but not reported. The Fund actuarially estimates the liability for claims incurred but not reported based on the most current historical claims experience including factors for changes

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in number of members and participants, inflation, award trends, and estimates of health care trend changes (cost, use, and intensity of services). This process does not necessarily result in an exact amount. The Fund continually reviews estimates of liabilities for incurred claims and revises those estimates as changes occur. The current year's operating statement reflects the revisions. The State does not discount its claims liabilities for health and dental insurance coverage to present value.

Changes in the balances of claims liabilities during the past two years were as follows (expressed in thousands):

| Fiscal Year Ended June 30 | Beginning of Fiscal Year Liability | Current Year Claims and Changes in Estimates | Claim Payments | Balance at Fiscal Year-End |
|--|---|---|---------------------------|---|
| 2023 | \$ 271,272 | \$ 3,524,543 | \$(3,476,363) | \$ 319,452 |
| 2022 | 244,966 | 3,266,758 | (3,240,452) | 271,272 |

c. State Accident Fund

State law established the State Accident Fund, an internal service fund, to provide workers' compensation insurance coverage to State entities. Although the State is the Fund's predominant participant, counties, municipalities, and other political subdivisions of the State may also elect to participate. The State assumes the full risk for workers' compensation claims.

The Fund investigates, adjusts, and pays workers' compensation claims as awarded by the Workers' Compensation Commission for job-related accidental injury, disease, or death to covered individuals. The Fund annually bills participating entities for estimated premiums based on the entity's estimated payroll modified for claims experience. After the policy period ends, policyholders submit the details of the actual salaries paid. The Fund then adjusts the premium using the actual payroll data.

The Fund establishes claims liabilities based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. The claims liabilities include specific incremental claims adjustment expenses but not administrative expenses. The Fund deducts reasonably estimable amounts of salvage and subrogation and reinsurance recoverable, if any, on both settled and unsettled claims from the liability for unpaid claims. The Fund periodically recomputes claims liabilities using a variety of actuarial and statistical techniques to produce current estimates. The Fund charges or credits expense in the period when it adjusts claims liabilities. Policy claims in the financial statements include the liabilities for claims reported but not yet paid and for claims incurred but not reported. Because actual claims costs depend on such complex factors as inflation, changes in legal doctrines, and damage awards, computation of the claims liability does not necessarily result in an exact amount.

Changes in the balances of claims liabilities during the past two years were as follows (expressed in thousands):

| Fiscal Year Ended June 30 | Beginning of Fiscal Year Liability | Current Year Claims and Changes in Estimates | Claim Payments | Balance at Fiscal Year-End |
|--|---|---|---------------------------|---|
| 2023 | \$ 281,706 | \$ 58,165 | \$(49,486) | \$ 290,385 |
| 2022 | 223,419 | 108,982 | (50,695) | 281,706 |

The Fund has entered into a reinsurance agreement to reduce its exposure to catastrophic losses on insured events. Losses in excess of \$2.000 million are covered up to limits of statutory liability; the Fund retains the risk for the first \$2.000 million of loss. Reinsurance reduces the Fund's exposure to losses on insured events related to State-owned aircraft in excess of \$1.000 million per occurrence up to a limit of \$9.000 million. Reinsurance permits partial recovery of losses from reinsurers; however, the Fund, as the direct insurer of the risks, remains primarily liable. Within the last three years there have been no claims in excess of coverage.

At June 30, 2023 the Fund had a balance of \$881 thousand in reinsurance recoverable receivables and had expenses of \$3.072 million in reinsurance premiums for the 2023 fiscal year.

d. Uninsured Employers' Fund

The Uninsured Employers' Fund was established by Section 42-7-200. Effective July 1, 2013 the powers, duties, obligations and responsibilities of the Second Injury Fund that relate to the South Carolina Workers' Compensation Uninsured Employers' Fund were devolved upon the South Carolina Workers' Compensation Uninsured Employers' Fund within the State Accident Fund. This long term liability is included in the Governmental Activities located in Exhibit A-1.

Per Section 42-7-200(a) of the South Carolina Code of Laws of 1976, as amended, the Uninsured Employers' Fund issues payment of awards of workers' compensation benefits, which are unpaid because of employers who fail to acquire necessary

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coverage for employees. Funding for payment of awards is provided from collections of the tax on insurance carriers and self-insured persons in an amount sufficient to maintain the fund.

Changes in the balances of claims liabilities during the past two years were as follows (expressed in thousands):

| Fiscal Year Ended June 30 | Beginning of Fiscal Year Liability | Current Year Claims and Changes in Estimates | Claim Payments | Balance at Fiscal Year-End |
|--|---|---|---------------------------|---|
| 2023 | \$ 25,847 | \$ 14,358 | \$ (8,472) | \$ 31,733 |
| 2022 | 28,680 | 2,038 | (4,871) | 25,847 |

e. Second Injury Fund

The Second Injury Fund, a major enterprise fund, was created by Code of Laws Section 42-7-310. It established the guidelines by which to pay compensation claims in those cases where an individual having an existing permanent physical impairment incurs a subsequent disability from injury by accident arising out of and in the course of employment. Funding for payment of compensation awards and for Fund operating costs is provided by equitable assessments upon all workmen's compensation insurance carriers, self-insurers, and the South Carolina State Accident Fund (approximately 360 entities). Participation is mandatory as required by State law. Participants of the fund are responsible for the fund's liabilities. Payments of claims and awards are made directly to the carriers and self-insurers. The State of South Carolina will not be responsible for any expense or liabilities of the fund, except the State Accident Fund, who is a participant in the fund.

Changes in the balances of claims liabilities during the past two years were as follows (expressed in thousands):

| Fiscal Year Ended June 30 | Beginning of Fiscal Year Liability | Current Year Claims and Changes in Estimates | Claim Payments | Balance at Fiscal Year-End |
|--|---|---|---------------------------|---|
| 2023 | \$ 166,243 | \$ 20,277 | \$ (12,558) | \$ 173,962 |
| 2022 | 180,158 | - | (13,915) | 166,243 |

With the ratification of the Workers' Compensation Reform Act the Second Injury Fund has been placed in "run-off" and was terminated effective July 1, 2013. The Act provides for an orderly termination of the Fund through decreasing the assessment calculation factor, closing the acceptance of new claims, and transferring any remaining claims as of July 1, 2013 to the State Accident Fund and any remaining assets or operational liabilities to the State Fiscal Accountability Authority.

NOTE 11: LEASES AND SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS

a. Leases Receivable

The State leases buildings and equipment to third parties with various terms and interest rates. As of June 30, 2023, the State’s governmental activities receivables for lease payments totaled \$13.095 million and its business-type activities receivables for lease payments totaled \$731 thousand. Governmental activities leases receivable are held primarily by the General Fund and the Departmental Program Services Fund and business-type leases receivable are held entirely within the State’s Other Enterprise Fund. The total deferred inflow of resources associated with these leases will be recognized as revenue over the lease term. As of June 30, 2023, the balance of the governmental activities deferred inflow of resources was \$13.326 million and the balance of the State’s business-type activities deferred inflow of resources was \$624 thousand.

The following are schedules of future minimum payments to be received by year and by type of asset leased to third parties by the State as of June 30, 2023 (expressed in thousands):

| <u>Year Ending June 30</u> | <u>Governmental Activities</u> | | <u>Business-Type Activities</u> | |
|------------------------------------|--------------------------------|-----------------|---------------------------------|-----------------|
| | <u>Principal</u> | <u>Interest</u> | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 2,005 | \$ 572 | \$ 298 | \$ 5 |
| 2025 | 2,078 | 488 | 253 | 1 |
| 2026 | 2,147 | 387 | 180 | — |
| 2027 | 1,464 | 281 | — | — |
| 2028 | 717 | 207 | — | — |
| 2029-2033 | 2,883 | 667 | — | — |
| 2034-2038 | 1,635 | 161 | — | — |
| 2039-2040 | 166 | 5 | — | — |
| Total lease receivable..... | \$ 13,095 | \$ 2,768 | \$ 731 | \$ 6 |

| <u>Asset Type</u> | <u>Governmental Activities</u> | | <u>Business-Type Activities</u> | |
|---------------------------------|--------------------------------|-------------------|---------------------------------|-------------------|
| | <u>Current</u> | <u>Noncurrent</u> | <u>Current</u> | <u>Noncurrent</u> |
| Land | \$ 1,343 | \$ 3,966 | \$ — | \$ — |
| Land Improvements (Depreciable) | 5 | 2 | — | — |
| Buildings and Improvements | 66 | 326 | 298 | 433 |
| Equipment | 591 | 6,796 | — | — |
| | \$ 2,005 | \$ 11,090 | \$ 298 | \$ 433 |

For the fiscal year ended June 30, 2023, the State’s governmental activities recognized \$2.280 million in lease revenue and \$305 thousand in related interest income and the State’s business-type activities recognized \$624 thousand in lease revenue and \$8 thousand in related interest income.

b. Leases Payable

The primary government routinely leases various land, facilities, and equipment instead of purchasing assets. These lease contracts, at times, included variable payments, residual value guarantees or termination penalties that were not known or certain to be exercised at the time of the lease liability valuation. These are recognized as expenses in the period that they occur. For the fiscal year ended, June 30, 2023, the State recognized expenses for the lease variable payments related to index changes and payments based on performance of \$4.185 million. There were no residual guarantee or termination payments expensed for the fiscal year ended June 30, 2023.

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The following is a schedule by fiscal year of principal and interest payments due for leases payable as of June 30, 2023 (expressed in thousands):

| <u>Fiscal Year Ending June 30</u> | <u>Governmental Activities</u> | |
|-------------------------------------|--------------------------------|------------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 29,998 | \$ 2,907 |
| 2025 | 26,653 | 2,267 |
| 2026 | 21,803 | 1,749 |
| 2027 | 17,855 | 1,026 |
| 2028 | 10,955 | 1,179 |
| 2029-2033 | 24,955 | 1,752 |
| Total lease liabilities..... | \$ 132,219 | \$ 10,880 |

Annual payments (not rounded to thousands) and interest rates on the leases payable are as follows:

| <u>Fiscal Year Ending June 30</u> | <u>Governmental Activities</u> | |
|-----------------------------------|--------------------------------|----------------------|
| | <u>Annual Payment</u> | <u>Interest Rate</u> |
| Land | \$ 4,860 - \$ 600,000 | 0.53% - 10.42% |
| Buildings and Improvements | 1,235 - 2,601,044 | 0.01% - 8.00% |
| Equipment | 209 - 785,556 | 0.52% - 10.26% |

c. Subscriptions Payable

The primary government has entered into various subscription-based information technology arrangements (SBITA). These software licensing contracts, at times, included variable payments or termination penalties that were not known or certain to be exercised at the time of the subscription liability valuation. These are recognized as expenses in the period that they occur. For the fiscal year ended, June 30, 2023, the State recognized expense for SBITA variable payments related to payments based on usage of \$51 thousand. There were no termination payments expensed for the fiscal year ended June 30, 2023.

The following is a schedule by fiscal year of principal and interest payments due for subscriptions payable as of June 30, 2023 (expressed in thousands):

| <u>Fiscal Year Ending June 30</u> | <u>Governmental Activities</u> | |
|--|--------------------------------|-----------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 33,318 | \$ 2,841 |
| 2025 | 28,646 | 1,329 |
| 2026 | 7,829 | 477 |
| 2027 | 4,524 | 159 |
| 2028 | 86 | 7 |
| 2029-2033 | 30 | 2 |
| Total subscription liabilities..... | \$ 74,433 | \$ 4,815 |

Annual payments (not rounded to thousands) and interest rates on the subscriptions payable are as follows:

| <u>Fiscal Year Ending June 30</u> | <u>Governmental Activities</u> | |
|-----------------------------------|--------------------------------|----------------------|
| | <u>Annual Payment</u> | <u>Interest Rate</u> |
| SBITA | \$ 17,616 - \$ 11,200,058 | 3.25% - 8.25% |

NOTE 12: BONDS AND NOTES PAYABLE

a. General Obligation Bonds

General obligation bonds are backed by the full faith, credit, and taxing power of the State. General obligation bonds outstanding at June 30, 2023, were (net of unamortized premiums/discounts, expressed in thousands):

| | |
|--|--------------------------|
| Governmental Activities: | |
| Infrastructure Bank bonds, 2.50% to 5.00%, maturing serially through 2028..... | \$ 17,764 |
| State economic development bonds, 3.00% to 5.00%, maturing serially through 2029..... | 99,091 |
| Research university infrastructure bonds, 3.00% to 5.00%, maturing serially through 2029..... | 16,085 |
| Air carrier hub terminal facilities bonds, 1.00%, maturing serially through 2025..... | 8,404 |
| Totals—primary government..... | <u>\$ 141,344</u> |

At June 30, 2023, \$6.344 million of capital improvement bonds, \$106.000 million of State highway bonds, \$362.732 million of State economic development bonds, and \$13.680 million of State research university infrastructure bonds were authorized by the General Assembly but unissued.

At June 30, 2023, future debt service requirements for general obligation bonds for the primary government were (expressed in thousands):

| <u>Year Ending June 30</u> | <u>Governmental Activities</u> | |
|---|--------------------------------|------------------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 54,990 | \$ 4,768 |
| 2025 | 34,785 | 2,442 |
| 2026 | 7,985 | 1,050 |
| 2027 | 8,345 | 740 |
| 2028 | 7,650 | 471 |
| 2029 | 5,440 | 150 |
| Total debt service requirements..... | 119,195 | <u>\$ 9,621</u> |
| Unamortized premiums..... | 22,149 | |
| Total principal outstanding..... | <u>\$ 141,344</u> | |

The Department of Transportation Special Revenue Fund, a major governmental fund, pays the debt service for the State highway bonds. The Local Government Infrastructure Fund, a major governmental fund, pays the debt service for the Infrastructure Bank bonds. The General Fund pays the debt service for the other general obligation bonds recorded for governmental activities.

Rather than directly limiting the amount of outstanding general obligation debt, State law imposes a limitation on annual debt service expenditures. The legal annual debt service margin at June 30, 2023, was \$130.920 million for highway bonds, \$749.795 million for general obligation bonds excluding institution and highway bonds, \$60.737 million for economic development bonds, and \$60.165 million for research university infrastructure bonds. Excluded from the debt service limit calculations are a \$170.000 million 2010 issue, an \$85.000 million 2013 issue, and an \$18.110 million 2015 issue of economic development bonds and a \$50.000 million 2010 issue of air carrier hub terminal facilities bonds which by State Law are not subject to the limitation on maximum annual debt service.

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b. Revenue, Infrastructure Bank, and Other Bonds and Notes

Revenue debt is not backed by the full faith, credit, and taxing power of the State. Revenue, Infrastructure Bank, and other bonds and notes outstanding at June 30, 2023, were (net of unamortized premiums/discounts, expressed in thousands):

| | <u>Bonds</u> | <u>Notes</u> |
|---|----------------------------|-------------------------|
| Primary Government: | | |
| <i>Governmental Activities:</i> | | |
| Infrastructure Bank bonds, 0.40% to 5.25%, maturing serially through 2041 | \$ 1,381,137 | \$ — |
| Department of Mental Health bonds, 3.25% to 5.00%, maturing through 2038..... | 34,323 | — |
| Department of Social Services note, 2.94%, maturing through 2024..... | — | 194 |
| Department of Corrections note, 2.62%, maturing through 2024..... | — | 142 |
| Judicial Department note, 0.89%, maturing through 2026..... | — | 2,737 |
| Department of Parks, Recreation and Tourism notes, 0.94% to 1.45%, maturing through 2026..... | — | 1,171 |
| Department of Probation, Parole and Pardon note, 2.59%, maturing through 2026..... | — | 264 |
| Department of Education notes, 0.72% to 0.87%, maturing through 2027..... | — | 22,264 |
| Department of Commerce note, 3.63%, maturing through 2027..... | — | 1,009 |
| Department of Public Safety note, 1.87%, maturing through 2030..... | — | 6,217 |
| Department of Transportation note, 3.04%, maturing through 2032..... | — | 3,434 |
| Totals—governmental activities..... | <u>1,415,460</u> | <u>37,432</u> |
| <i>Business-Type Activities:</i> | | |
| Nonmajor enterprise fund bonds, 0.43%, maturing through 2038..... | \$ 4,570 | \$ — |
| Palmetto Railways note, 4.28%, maturing through 2047..... | — | 6,500 |
| Totals—business-type activities..... | <u>4,570</u> | <u>6,500</u> |
| Totals—primary government..... | <u>\$ 1,420,030</u> | <u>\$ 43,932</u> |

Pledged Revenues for Payment of Debt

Certain revenue bonds require the individual business-type activities to provide sufficient revenue to pay debt service and to fund all necessary expenses of the activities. The funds that receive the proceeds of revenue, Infrastructure Bank, and other bonds and notes have pledged revenues for payment of debt service as follows:

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Primary Government:
Governmental Activities:

| Infrastructure Bank Bonds | |
|--------------------------------------|---|
| Specific revenue pledged | Truck and vehicle registration fees; One-cent motor fuel user fee; contributions receivable and intergovernmental loans |
| Approximate amount of pledge | \$117.002 million |
| General purpose for the debt | Provide financial assistance for major transportation projects for DOT |
| Term of commitment | FY 2041 |
| % of revenue stream pledged | 87.46% |
| Pledged revenue recognized | \$465.710 million |
| Principal & interest paid | \$108.190 million |

Debt Service Requirements

At June 30, 2023, future debt service requirements for revenue, Infrastructure Bank, and other bonds and notes of the primary government were as follows (expressed in thousands):

| Year Ending June 30 | Primary Government | | | |
|---|--------------------------------|-------------------|---------------------------------|-----------------|
| | Governmental Activities | | Business-Type Activities | |
| | Principal | Interest | Principal | Interest |
| 2024 | \$ 69,602 | \$ 51,686 | \$ 225 | \$ 7 |
| 2025 | 72,238 | 48,510 | 235 | 7 |
| 2026 | 81,440 | 45,088 | 245 | 6 |
| 2027 | 84,220 | 41,485 | 255 | 6 |
| 2028 | 77,949 | 37,988 | 265 | 5 |
| 2029-2033 | 472,398 | 131,358 | 1,495 | 21 |
| 2034-2038 | 250,320 | 49,180 | 1,850 | 9 |
| 2039-2043 | 119,105 | 9,127 | — | — |
| 2044-2047 | — | — | 6,500 | 5,163 |
| Total debt service requirements..... | 1,227,272 | \$ 414,422 | 11,070 | \$ 5,224 |
| Net unamortized premiums..... | 225,620 | | — | |
| Total principal outstanding..... | \$ 1,452,892 | | \$ 11,070 | |

On May 5, 2017, the Palmetto Railways purchased the assets of the Hampton and Branchville Railroad Company (H&B) for \$6.500 million. Financing for the acquisition was provided to the Division by the Colleton County Intermodal Corporation (CCIC), which obtained the funds from its issuance of taxable economic development revenue bonds.

Payments on the loan are payable only from the revenues and net income generated from the operation of H&B. Payments are limited to 10% of annual revenues of H&B and 25% of net income generated by H&B.

The loan matures on May 12, 2047 and may be extended in four increments of five years each, if certain conditions are met and the loan has not been paid in full by the maturity date. The loan has a put option beginning at the end of five years under which Palmetto Railways may relinquish its rights to the H&B in exchange for the loan being considered paid in full. The loan also contains a call option exercisable after five years under which CCIC can demand payment in full or repossess

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the H&B if the loan payments in the preceding fiscal year are less than CCIC's payment obligations on its taxable economic development revenue bonds for that year.

The loan requires total payments of \$11.663 million, which includes \$6.500 million of principal that was borrowed to fund the acquisition of H&B. This leaves the remaining \$5.163 million allocated to interest expense. Because of the variable nature of the payments, the effective interest rate will vary depending on the timing and amount of the loan repayments. Assuming a level stream of payments over the life of the loan, the effective interest rate is calculated to be 4.28%.

Interest Expense

Borrowing is essential to the continuation of programs associated with certain entities reported within the primary government's governmental activities. The primary government reported interest expense during the fiscal year ended June 30, 2023, in governmental functions for these entities as follows (expressed in thousands):

| | <u>Amount</u> |
|--|-------------------------|
| Transportation..... | \$ 47,424 |
| Total allocated interest expense. | <u>\$ 47,424</u> |

c. Defeased Bonds

For all defeasances involving advance refundings in the current and prior years, the securities purchased were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the old bonds. Accordingly, the State has removed the defeased bonds from the accompanying financial statements. At June 30, 2023, the following outstanding bonds of the primary government were considered defeased (expressed in thousands):

| | <u>Governmental Activities</u> |
|---------------------------------|------------------------------------|
| Economic Development bonds..... | \$ 23,320 |
| Tobacco Authority bonds..... | 64,890 |
| Totals..... | <u>\$ 88,210</u> |

d. Arbitrage Rebate Payable

The Internal Revenue Code and arbitrage regulations issued by the Internal Revenue Service require rebate to the federal government of excess investment earnings on bond proceeds if the yield on those earnings exceeds the effective yield on the related tax-exempt bonds issued. At June 30, 2023, there was an arbitrage rebate liability associated with the State's Local Government Infrastructure Fund (a major governmental fund) of \$2.471 million.

e. Conduit Debt

State law authorizes issuance of certain bonds for which the State assumes no responsibility for repayment. These bonds do not appear as liabilities in the accompanying financial statements.

The Educational Facilities Authority, reported in the General Fund, issues bonds to assist nonprofit educational institutions that do not receive State appropriations in the acquisition, construction, and financing of facilities for educational programs per Section 59-109 of the South Carolina Code of Laws. The bonds are payable solely from, and secured by, a lease agreement on the facilities between the Authority and the institution. When the bonds have been fully paid, the Authority conveys the title for the facility to the institution. At June 30, 2023, the outstanding balance of bonds issued was \$57.439 million with varying final maturities extending to December 1, 2042.

NOTE 13: CHANGES IN LIABILITIES

Changes in major classes of long-term liabilities for the fiscal year ended June 30, 2023, were (expressed in thousands):

| | Balances at July 1, 2022 (as restated) | Increases | Decreases | Balances at June 30, 2023 | Amounts Due Within One Year |
|---|---|---------------------|-----------------------|--------------------------------------|--|
| Primary Government: | | | | | |
| <i>Governmental Activities</i> | | | | | |
| Policy claims..... | \$ 910,055 | \$ 3,715,558 | \$ (3,629,677) | \$ 995,936 | \$ 736,294 |
| Notes payable..... | 64,319 | 1,009 | (27,896) | 37,432 | 9,842 |
| General obligation bonds payable..... | 162,650 | — | (43,455) | 119,195 | 54,990 |
| Unamortized discounts and premiums..... | 31,319 | — | (9,170) | 22,149 | — |
| Total general obligation bonds payable..... | 193,969 | — | (52,625) | 141,344 | 54,990 |
| Infrastructure Bank bonds payable..... | 1,211,730 | — | (52,040) | 1,159,690 | 58,360 |
| Unamortized discounts and premiums..... | 230,109 | — | (8,662) | 221,447 | — |
| Total Infrastructure Bank bonds..... | 1,441,839 | — | (60,702) | 1,381,137 | 58,360 |
| Revenue bonds payable..... | 31,485 | — | (1,335) | 30,150 | 1,400 |
| Unamortized discounts and premiums..... | 4,402 | — | (229) | 4,173 | — |
| Total revenue bonds payable..... | 35,887 | — | (1,564) | 34,323 | 1,400 |
| Subscriptions payable..... | 88,450 | 20,034 | (34,051) | 74,433 | 33,318 |
| Leases payable..... | 113,990 | 57,831 | (39,602) | 132,219 | 29,998 |
| Compensated absences payable..... | 213,696 | 158,714 | (139,295) | 233,115 | 134,759 |
| Net pension liability..... | 3,640,907 | 316,240 | — | 3,957,147 | — |
| Net other post-employment benefit liability.. | 4,141,043 | 1,369 | (1,231,661) | 2,910,751 | — |
| Judgments and contingencies payable..... | 1,211 | 1,103 | — | 2,314 | 2,314 |
| Arbitrage payable..... | 1,715 | 1,716 | (960) | 2,471 | — |
| Total long-term liabilities..... | <u>\$ 10,847,081</u> | <u>\$ 4,273,574</u> | <u>\$ (5,218,033)</u> | <u>\$ 9,902,622</u> | <u>\$ 1,061,275</u> |

For compensated absences, the General Fund normally liquidates approximately 68%, Departmental Program Services approximately 17%, and the Department of Transportation Special Revenue approximately 12%. The remaining 3% is liquidated by other governmental funds and the internal service funds. The entire claims liability is reported in the internal service funds (See Note 10) and will be liquidated by those funds. The net pension and OPEB liabilities will be liquidated primarily from the General Fund, approximately 80%, with the remaining amounts from the Departmental Program Services Fund, Local Government Infrastructure Fund, Department of Transportation Special Revenue Fund, and internal service funds.

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| | Balances at July 1, 2022 | Increases | Decreases | Balances at June 30, 2023 | Amounts Due Within One Year |
|--|-------------------------------------|------------------|--------------------|--------------------------------------|--|
| Primary Government: | | | | | |
| <i>Business-type Activities</i> | | | | | |
| Policy claims..... | \$ 166,243 | \$ 20,277 | \$ (12,558) | \$ 173,962 | \$ 11,031 |
| Notes payable..... | 6,500 | — | — | 6,500 | — |
| Revenue bonds payable..... | 4,785 | — | (215) | 4,570 | 225 |
| Tuition benefits payable..... | 36,032 | — | (9,389) | 26,643 | 7,994 |
| Compensated absences payable..... | 1,948 | 1,236 | (1,376) | 1,808 | 1,071 |
| Net pension liability..... | 30,892 | — | (1,415) | 29,477 | — |
| Net other post-employment benefit liability... | 37,903 | 8 | (14,477) | 23,434 | — |
| Total long-term liabilities..... | \$ 284,303 | \$ 21,521 | \$ (39,430) | \$ 266,394 | \$ 20,321 |

NOTE 14: FUND BALANCES IN GOVERNMENTAL FUNDS

Fund balance classifications in governmental funds represent levels of constraints on the use of the resources received and reported in each fund. At June 30, 2023, the amounts constrained within the fund balance in governmental funds (expressed in thousands) were as follows:

| | General Fund | Departmental Program Services | Local Government Infrastructure | Department of Transportation Special Revenue | Nonmajor Governmental Funds | Total Governmental Funds |
|---|----------------------|-------------------------------|---------------------------------|--|-----------------------------|--------------------------|
| Non-spendable: | | | | | | |
| Interfund receivables..... | \$ 51,157 | \$ — | \$ — | \$ — | \$ — | \$ 51,157 |
| Inventories..... | 32,157 | 48,066 | — | 4,294 | — | 84,517 |
| Prepaid items..... | 26,405 | 8,416 | — | 5,383 | 541 | 40,745 |
| Other assets..... | 150 | — | — | 203 | — | 353 |
| Long-term loans and notes receivable | 31,381 | — | — | — | — | 31,381 |
| Endowments | — | — | — | — | 11,642 | 11,642 |
| Total Non-spendable | <u>141,250</u> | <u>56,482</u> | <u>—</u> | <u>9,880</u> | <u>12,183</u> | <u>219,795</u> |
| Restricted: | | | | | | |
| Primary and Secondary Education..... | 576,344 | — | — | — | 115,834 | 692,178 |
| Health, Human Services and Environment..... | 81,731 | 735,470 | — | — | 292,712 | 1,109,913 |
| Transportation..... | — | 25,831 | 1,455,095 | 2,565,375 | — | 4,046,301 |
| Debt Service..... | — | — | 857,957 | — | — | 857,957 |
| General Government..... | 922,353 | 144,313 | 101,417 | 7,139 | 903,090 | 2,078,312 |
| Total Restricted | <u>1,580,428</u> | <u>905,614</u> | <u>2,414,469</u> | <u>2,572,514</u> | <u>1,311,636</u> | <u>8,784,661</u> |
| Committed: | | | | | | |
| General Government..... | — | 14,852 | — | — | 60,975 | 75,827 |
| Primary and Secondary Education..... | — | 21,992 | — | — | — | 21,992 |
| Total Committed | <u>—</u> | <u>36,844</u> | <u>—</u> | <u>—</u> | <u>60,975</u> | <u>97,819</u> |
| Assigned: | | | | | | |
| Primary and Secondary Education..... | — | — | — | — | 445 | 445 |
| Health, Human Services and Environment..... | 409,725 | — | — | — | 176 | 409,901 |
| General Government..... | 177,211 | — | — | — | 804 | 178,015 |
| Administration of Justice..... | 47,559 | — | — | — | — | 47,559 |
| Economic Development..... | 44,320 | — | — | — | — | 44,320 |
| Transportation..... | 339 | — | — | — | — | 339 |
| Social Programs..... | 43,381 | — | — | — | 857 | 44,238 |
| Total Assigned | <u>722,535</u> | <u>—</u> | <u>—</u> | <u>—</u> | <u>2,282</u> | <u>724,817</u> |
| Unassigned | <u>8,602,152</u> | <u>(3,334)</u> | <u>—</u> | <u>—</u> | <u>(199,682)</u> | <u>8,399,136</u> |
| Total Fund Balances..... | \$ 11,046,365 | \$ 995,606 | \$ 2,414,469 | \$ 2,582,394 | \$ 1,187,394 | \$ 18,226,228 |

The following subsections contain further descriptive information regarding the constraints of fund balance:

a. Non-spendable

This portion of fund balance is not available for appropriation because it is either in a form that cannot be spent or is legally or contractually required to be maintained intact (endowments).

b. Restricted

Primary and Secondary Education

The balance represents resources received from external parties or through enabling legislation which creates resources and narrowly defines the use of the resources for the continuation and improvement of educational programs in the State. The programs include formative education, higher education, and skills training for job creation.

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Health, Human Services and Environment

These are restricted resources for the continuation and enhancement of programs to improve the health and safety of the citizens and visitors of the State of South Carolina. Programs promote environment, physical, and mental health of the State, its resources, citizens, and travelers.

Transportation

Restricted resources for transportation are imposed by external parties or enabling legislation for use in the maintenance and improvement of highway systems and access to commercial markets through rail, air, and transoceanic.

General Government

General Government includes resources restricted to individual programs undertaken by the agencies to provide services and resources to the constituents of the State of South Carolina and visitors to it.

c. Committed

General Government

This represents the portion of the fund balance, which is constrained through enabling legislation for programs within the established missions of the agencies in its directives for service to the citizens of the State of South Carolina.

Primary and Secondary Education

This portion of fund balance has been committed through various sections of the State's Code of Law which stipulate the use of resources for the continuation and improvement of educational programs in the State. The programs include formative education, higher education, and skills training for job creation.

Health, Human Services and Environment

This represents the portion of the fund balance, which has been committed through various sections of the State's Code of Law, for purposes of promoting and safeguarding the health of the citizens and visitors of the State. The programs include enforcement of regulations, access to services, and education in the risks faced by the citizens of the State.

d. Assigned

Capital Projects

The fund balance reported in this category arises primarily from budgetary proviso actions and from contracts between the State and vendors for services and construction provided. The resources will be expended over the life of the construction.

Primary and Secondary Education

Amounts reported in this category arise from programmatic requirements for use in educational purposes. The assignment may be by contract with other state agencies or through budgetary action of the legislation in the form of a proviso.

Health, Human Services and Environment

The fund balance reported in this category arises primarily from contracts between state agencies for services provided in connection with public health and the safety of the citizens and visitors to the State.

General Government

The fund balance reported in this category is created through budgetary proviso actions and agency contractual obligations between parties within the reporting entity relating to a variety of other services provided to the citizens of the State and its visitors.

Administration of Justice

The fund balance reported in this category arises primarily from budgetary proviso actions which provide a certain level of funding to the courts to ensure the safety of its citizens and visitors.

Economic Development

The fund balance reported in this category arises primarily from budgetary proviso actions which provide a certain level of funding to assist in bringing businesses to South Carolina or expanding current businesses within South Carolina as it relates to infrastructure.

Transportation

The fund balance reported in this category arises primarily from budgetary proviso actions which provide a certain level of funding for use in the maintenance and improvement of highway systems and access to commercial markets through rail, air, and transoceanic.

Social Programs

Amounts reported in this category primarily arise through contractual agreements between state agencies that cooperate in the provision of social programs to the citizens of the State.

e. Unassigned

Unassigned fund balance is the residual classification for a government's general fund and includes all spendable amounts not contained in the other classifications. In other funds, the unassigned classification should be used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

Included in the unassigned fund balance classification is the General Reserve Fund (the Reserve). The South Carolina Constitution requires that the State maintain this reserve which aids in preventing year-end deficits in the Budgetary General Fund.

If the State withdraws funds from the Reserve to cover a year-end deficit, it must replace the funds within five years. The Constitution requires that at least one percent of the Budgetary General Fund revenue of the latest completed fiscal year, if so much is necessary, be restored each year following the deficit until full funding is achieved.

The Reserve is fully funded when it equals 5 percent of the Budgetary General Fund's revenue of the previous fiscal year. At June 30, 2023, the Reserve met the legally-required fully funded amount.

NOTE 15: FUND EQUITY RECLASSIFICATIONS AND RESTATEMENTS

The following table reconciles the beginning fund equity as previously reported to the beginning fund equity as restated (dollars in thousands):

| | 7/1/2022 Fund Equity as Previously Reported | Implementation of GASBs 94 and 96 | Error Correction | 7/1/2022 Fund Equity as Restated |
|--|--|---|---------------------|--|
| Primary Government | | | | |
| Governmental Funds: | | | | |
| General Fund | \$ 10,634,079 | \$ — | \$ — | \$10,634,079 |
| Departmental Program Services | 845,992 | — | — | 845,992 |
| Local Government Infrastructure | 2,312,522 | — | — | 2,312,522 |
| Department of Transportation Special Revenue | 1,928,351 | — | — | 1,928,351 |
| Other Nonmajor Governmental Funds | 1,294,984 | — | — | 1,294,984 |
| Total Governmental Funds | 17,015,928 | — | — | 17,015,928 |
| Internal Service Funds | 686,530 | — | — | 686,530 |
| Government-wide: | | | | |
| Capital assets | 19,786,965 | 85,199 | — | 19,872,164 |
| Net deferred outflows and inflows | 803,073 | (111,634) | — | 691,439 |
| Long-term liabilities | (9,978,498) | (85,199) | — | (10,063,697) |
| Total Government-wide | 10,611,540 | (111,634) | — | 10,499,906 |
| Total Governmental Activities | 28,313,998 | (111,634) | — | 28,202,364 |
| Business-type Activities - Enterprise Funds: | | | | |
| Unemployment Compensation Fund | 1,541,293 | — | — | 1,541,293 |
| Second Injury Fund | 46,917 | — | — | 46,917 |
| Other nonmajor enterprise funds | 268,911 | — | — | 268,911 |
| Total Business-type Activities - Enterprise Funds | 1,857,121 | — | — | 1,857,121 |
| Total Primary Government | \$ 30,171,119 | \$ (111,634) | \$ — | \$30,059,485 |
| Fiduciary Funds | | | | |
| Pension and Other Post-Employment Trust | 40,098,539 | — | — | 40,098,539 |
| Investment Trust Local Government | | | | |
| Investment Pool | 10,033,590 | — | — | 10,033,590 |
| Private Purpose Trust | 5,173,351 | — | — | 5,173,351 |
| Custodial Funds | 56,837 | — | — | 56,837 |
| Total Fiduciary Funds | 55,362,317 | — | — | 55,362,317 |
| Component Units | | | | |
| Public Service Authority | \$ 2,107,347 | \$ — | \$ — | \$ 2,107,347 |
| MUSC | 130,726 | — | — | 130,726 |
| USC | 732,883 | — | — | 732,883 |
| Clemson University | 1,412,637 | 2,555 | — | 1,415,192 |
| State Ports Authority | 754,754 | 335 | — | 755,089 |
| Housing Authority | 529,189 | — | — | 529,189 |
| Lottery Commission | 576 | (626) | — | (50) |
| Nonmajor component units | 1,326,981 | 67 | 12,989 | 1,340,037 |
| Total Component Units | \$ 6,995,093 | \$ 2,331 | \$ 12,989 | \$ 7,010,413 |

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During the fiscal year ended June 30, 2023, the State implemented GASBs 94 and 96. This resulted in a change in accounting principle which resulted in the restatements of beginning fund equity detailed above.

Also during fiscal year 2023, Lander University, a nonmajor discretely presented component unit, discovered it had not accrued for certain receivables and had incorrectly accrued for unearned revenue in the previous fiscal year. The \$17.128 million understatement was recognized as a prior period adjustment in fiscal year 2023. Additionally, the South Carolina Education Assistance Authority, a nonmajor discretely presented component unit, discovered that it had incorrectly been recognizing its cash and cash equivalents at cost rather than fair value. The \$4.139 million overstatement was also recognized as a prior period adjustment in fiscal year 2023.

NOTE 16: INTERFUND AND INTRAFUND BALANCES AND TRANSFERS

The following tables summarize interfund balances at June 30, 2023 (expressed in thousands):

| <u>Funds</u> | <u>Due From</u> | <u>Due To</u> |
|--|--------------------------|--------------------------|
| General Fund | | |
| Departmental Program Services..... | 55,820 | 17,433 |
| Local Government Infrastructure..... | 245 | 14,790 |
| Department of Transportation Special Revenue Fund..... | 355 | 184,874 |
| Nonmajor governmental funds..... | 8,703 | 46,024 |
| Internal service..... | 737 | 31,416 |
| Unemployment Compensation..... | 57 | — |
| Nonmajor enterprise funds..... | 2,505 | 2 |
| | <u>68,422</u> | <u>294,539</u> |
| Departmental Program Services | | |
| General Fund..... | 17,433 | 55,820 |
| Local Government Infrastructure..... | 118 | — |
| Nonmajor Governmental..... | 73 | 48 |
| Second Injury..... | 75 | — |
| Other Enterprise..... | 18 | — |
| Internal service..... | 250 | 1,453 |
| | <u>17,967</u> | <u>57,321</u> |
| Local Government Infrastructure | | |
| General Fund..... | 14,790 | 245 |
| Departmental Program Services..... | — | 118 |
| Nonmajor Governmental..... | 10,000 | — |
| Department of Transportation Special Revenue Fund..... | 1,284 | — |
| | <u>26,074</u> | <u>363</u> |
| Department of Transportation Special Revenue Fund | | |
| General Fund..... | 184,874 | 355 |
| Local Government Infrastructure..... | — | 1,284 |
| | <u>184,874</u> | <u>1,639</u> |
| Nonmajor Governmental Funds | | |
| General Fund..... | 46,024 | 8,703 |
| Departmental Program Services..... | 48 | 73 |
| Local Government Infrastructure..... | — | 10,000 |
| Internal service..... | — | 2 |
| | <u>46,072</u> | <u>18,778</u> |
| Internal Service | | |
| General Fund..... | 31,416 | 737 |
| Departmental Program Services..... | 1,453 | 250 |
| Nonmajor governmental funds..... | 2 | — |
| Internal service..... | 13 | 13 |
| Nonmajor enterprise funds..... | 8 | — |
| | <u>32,892</u> | <u>1,000</u> |
| Second Injury | | |
| Departmental Program Services..... | — | 75 |
| Unemployment Compensation | | |
| General Fund..... | — | 57 |
| Nonmajor Enterprise Funds | | |
| General Fund..... | 2 | 2,505 |
| Departmental Program Services..... | — | 18 |
| Internal service..... | — | 8 |
| | <u>2</u> | <u>2,531</u> |
| Fiduciary | | |
| Fiduciary..... | 85,985 | 85,985 |
| | <u>85,985</u> | <u>85,985</u> |
| Totals..... | <u>\$ 462,288</u> | <u>\$ 462,288</u> |

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Amounts due from/to funds resulting from interfund goods and services provided or reimbursable expenditures/expenses incurred on or before June 30 for which payment was received/made after June 30.

| Funds | Interfund Receivables | Interfund Payables | Receivables Long-term Portion |
|---|--------------------------|--------------------------|-------------------------------------|
| General Fund | | | |
| Departmental Program Services..... | \$ 15 | \$ 6,750 | \$ 15 |
| Nonmajor enterprise funds..... | 51,000 | — | — |
| Internal service..... | 142 | — | 142 |
| | <u>51,157</u> | <u>6,750</u> | <u>157</u> |
| Departmental Program Services | | | |
| General Fund..... | 6,750 | 15 | 4,050 |
| Custodial funds..... | — | 234 | — |
| | <u>6,750</u> | <u>249</u> | <u>4,050</u> |
| Local Government Infrastructure | | | |
| Department of Transportation Special Revenue..... | 81,944 | — | — |
| Department of Transportation Special Revenue Fund | | | |
| Local Government Infrastructure..... | — | 81,944 | — |
| Nonmajor Enterprise Funds | | | |
| General Fund..... | — | 51,000 | — |
| Internal Service | | | |
| General Fund..... | — | 142 | — |
| Custodial Funds | | | |
| Departmental Program Services..... | 234 | — | 234 |
| Totals..... | <u>\$ 140,085</u> | <u>\$ 140,085</u> | <u>\$ 4,441</u> |

The preceding interfund receivables and payables generally include loans for building improvements, economic development initiatives, and initial funding for new programs. Also included are the following:

- \$81.944 million owed by the Department of Transportation Special Revenue Fund, a major governmental fund, to the Local Government Infrastructure Fund, a major governmental fund. The Department of Transportation has entered into various agreements to provide assistance for highway and transportation facilities projects being constructed by the Local Government Infrastructure Fund.
- \$51.000 million owed by the Palmetto Railways Fund, a nonmajor enterprise fund, to the General Fund. The \$51.000 million interfund payable due to the Department of Commerce from the Palmetto Railways Fund requires semi-annual payments for 25 years from the beginning of the first year of operation of the Navy Base Intermodal Facility.

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The following table summarizes interfund transfers during the fiscal year ended June 30, 2023 (expressed in thousands):

| Funds | Transfers In | Transfers Out |
|---|----------------------------|----------------------------|
| General Fund | | |
| Departmental Program Services..... | \$ 15,856 | \$ 53,537 |
| Local Government Infrastructure..... | — | 6,166 |
| Department of Transportation..... | 5,345 | 123,515 |
| Nonmajor governmental funds..... | 451,302 | 508,881 |
| Unemployment Compensation Benefits..... | 29,177 | — |
| Nonmajor enterprise funds..... | 7,500 | — |
| Internal service..... | 691 | 6,256 |
| Custodial funds..... | 642 | — |
| | <u>510,513</u> | <u>698,355</u> |
| Departmental Program Services | | |
| General Fund..... | 53,537 | 15,856 |
| Nonmajor governmental funds..... | 1,866 | 11,668 |
| Second Injury..... | 225 | — |
| Nonmajor enterprise funds..... | 2,637 | — |
| Internal service..... | 8,190 | 615 |
| Custodial funds..... | 6,548 | — |
| | <u>73,003</u> | <u>28,139</u> |
| Local Government Infrastructure | | |
| General Fund..... | 6,166 | — |
| Department of Transportation | | |
| General Fund..... | 123,515 | 5,345 |
| Nonmajor Governmental Funds | | |
| General Fund..... | 508,881 | 451,302 |
| Departmental Program Services..... | 11,668 | 1,866 |
| Nonmajor governmental funds..... | 77,448 | 77,448 |
| Internal Service..... | — | 109 |
| | <u>597,997</u> | <u>530,725</u> |
| Unemployment Compensation Benefits | | |
| General Fund..... | — | 29,177 |
| Second Injury Fund | | |
| Departmental Program Services..... | — | 225 |
| Nonmajor Enterprise Funds | | |
| General Fund..... | — | 7,500 |
| Department Program Services..... | — | 2,637 |
| Internal Service..... | — | 99 |
| | <u>—</u> | <u>10,236</u> |
| Internal Service | | |
| General Fund..... | 6,256 | 691 |
| Department Program Services..... | 615 | 8,190 |
| Nonmajor governmental funds..... | 109 | — |
| Nonmajor enterprise funds..... | 99 | — |
| Internal Service..... | 2,281 | 2,281 |
| | <u>9,360</u> | <u>11,162</u> |
| Custodial Funds | | |
| General Fund..... | — | 642 |
| Department Program Services..... | — | 6,548 |
| Custodial funds..... | 2,446 | 2,446 |
| | <u>2,446</u> | <u>9,636</u> |
| Totals..... | <u>\$ 1,323,000</u> | <u>\$ 1,323,000</u> |

The State routinely uses transfers to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move State grant monies from grantor funds to grantee funds, and (3) transfer bond proceeds from the originating fund to other funds authorized to receive portions of the proceeds.

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The following tables summarize intra-entity balances between the primary government and its discretely presented component units at June 30, 2023 (expressed in thousands):

| Funds | Due From | Due To |
|--|------------------|------------------|
| General Fund | | |
| MUSC..... | \$ — | \$ 12,531 |
| USC..... | 144 | 1,248 |
| Clemson University..... | 139 | 1,264 |
| Housing Authority..... | — | 2,438 |
| Ports Authority..... | 50,000 | — |
| Nonmajor discretely presented component units..... | 2,753 | 14,189 |
| | <u>53,036</u> | <u>31,670</u> |
| Departmental Program Services | | |
| MUSC..... | — | 2,482 |
| USC..... | 189 | 4,434 |
| Clemson University..... | — | 2,904 |
| Nonmajor discretely presented component units..... | — | 7,953 |
| | <u>189</u> | <u>17,773</u> |
| Department of Transportation Special Revenue Fund | | |
| Nonmajor discretely presented component units..... | 42 | — |
| | <u>42</u> | <u>—</u> |
| Local Government Infrastructure Fund | | |
| Ports Authority..... | 4,000 | — |
| | <u>4,000</u> | <u>—</u> |
| Nonmajor Governmental Funds | | |
| USC..... | — | 499 |
| Clemson University..... | — | 16,460 |
| Lottery Commission..... | 48,659 | — |
| Nonmajor discretely presented component units..... | 6,900 | 10,988 |
| | <u>55,559</u> | <u>27,947</u> |
| Internal Service | | |
| MUSC..... | 136 | — |
| USC..... | 7,078 | — |
| Clemson University..... | 6,333 | — |
| Nonmajor discretely presented component units..... | 3,938 | — |
| | <u>17,485</u> | <u>—</u> |
| Governmental activities total..... | 130,311 | 77,390 |
| Fiduciary Funds | | |
| MUSC..... | — | 1 |
| Nonmajor discretely presented component units..... | — | 2,180 |
| | <u>—</u> | <u>2,181</u> |
| Fiduciary funds total..... | — | 2,181 |
| Primary Government total..... | 130,311 | 79,571 |
| MUSC | | |
| General Fund..... | 12,531 | — |
| Departmental Program Services..... | 2,482 | — |
| Fiduciary Funds..... | 1 | — |
| Internal service..... | — | 136 |
| | <u>15,014</u> | <u>136</u> |
| USC | | |
| General Fund..... | 1,248 | 144 |
| Departmental Program Services..... | 4,434 | 189 |
| Nonmajor governmental funds..... | 499 | — |
| Internal service..... | — | 7,078 |
| | <u>6,181</u> | <u>7,411</u> |
| Clemson University | | |
| General Fund..... | 1,264 | 139 |
| Departmental Program Services..... | 2,904 | — |
| Nonmajor governmental funds..... | 16,460 | — |
| Internal service..... | — | 6,333 |
| | <u>20,628</u> | <u>6,472</u> |
| Housing Authority | | |
| General Fund..... | 2,438 | — |
| Ports Authority | | |
| General Fund..... | — | 50,000 |
| Local Government Infrastructure Fund..... | — | 4,000 |
| | <u>—</u> | <u>54,000</u> |
| Lottery Commission | | |
| Departmental Program Services..... | — | 48,659 |
| Nonmajor Discretely Presented Component Units | | |
| General Fund..... | 14,189 | 2,753 |
| Departmental Program Services..... | 7,953 | — |
| Department of Transportation Special Revenue Fund..... | — | 42 |
| Nonmajor governmental funds..... | 10,988 | 6,900 |
| Custodial Funds..... | 2,180 | — |
| Internal service..... | — | 3,938 |
| | <u>35,310</u> | <u>13,633</u> |
| Discretely presented component units total..... | 79,571 | 130,311 |
| Totals..... | \$209,882 | \$209,882 |

NOTE 17: RELATED PARTY TRANSACTIONS

These financial statements exclude certain related foundations and other organizations, including those discussed below. (See also Note 1a, Scope of Reporting Entity.)

During the fiscal year ended June 30, 2023, the Educational Television Endowment of South Carolina, Inc., disbursed \$8.870 million on behalf of the Departmental Program Services Fund, a major governmental fund, for programs, development, advertising, and other costs and had accounts payable to the Departmental Program Services Fund of \$1.643 million at June 30, 2023.

The Education Assistance Authority, a discretely presented component unit, has designated the South Carolina Student Loan Corporation (SLC) as the entity to administer the enterprise fund's student loan program. During the fiscal year ended June 30, 2023, the Authority entered various transactions with SLC. Approximate amounts within the Authority that represent these transactions include: accounts receivable from SLC \$47.885 million; program revenue from SLC \$588 thousand; reimbursements to SLC for administrative costs \$62 thousand; and payable to SLC \$5 thousand.

NOTE 18: CONTINGENCIES AND COMMITMENTS

a. Litigation

The State is involved in a number of cases in which the amounts of potential losses, if any, are not presently determinable. These cases include **KDP (formerly known as Kiawah Development Partners II) vs SCDHEC-OCRM (Office of Ocean and Coastal Resource Management) and State**, which alleges an unconstitutional taking/inverse condemnation of developer's Kiawah property on a spit of land above mean high-water. The plaintiff claims that the taking is due to the SCDHEC-OCRM's alleged delay and denial of most of its request for a permit to build a revetment in the related State critical area to protect KDP's spit from further erosion. The plaintiff seeks not less than \$100.000 million in damages. The parties agreed to a stay of this suit while the Administrative Law Court (ALC) determined KDP's appeal of the permitting decision. The ALC subsequently ruled in favor of KDP and OCRM appealed. The Supreme Court reversed the ALC decision granting a permit for erosion control structure. Now that the appeal is complete, the Circuit Court restored the takings case, but the defendants have moved to stay the case while another appeal is considered. The court has not ruled on the stay motion. Assessing the likelihood of a loss and the amount of any loss remains somewhat speculative. Additionally, there are multiple cases surrounding the denial and/or reduction of unemployment benefits which cannot yet be estimated.

The State is involved in other legal proceedings pertaining to matters incidental to the performance of routine governmental operations. Such litigation includes cases involving claims asserted against the State arising from alleged torts, breach of contract, and possible violations of State laws. In the event of unfavorable outcomes in all of these matters, the State's estimated liability would be approximately \$7.000 million and \$53.771 million in lost future revenues. While the State is uncertain as to the ultimate outcome of any of the individual lawsuits, it believes its positions are meritorious and it is vigorously defending its position in each case.

Generally, liabilities recorded by the State's Insurance Reserve Fund (see Note 10a), an internal service fund, are sufficient to cover claims arising from alleged torts, up to the liability limits established by the South Carolina Tort Claims Act. Currently, except as described above, no tort claims are pending that are expected to result in any significant liability in excess of the provision for policy claims recorded by the Insurance Reserve Fund.

b. Federal Grants

The State receives significant federal assistance in the form of grants and entitlement revenues. Entitlement to this assistance is generally contingent upon compliance with terms and conditions of the grant agreements and applicable federal regulations. Nearly all federal grants received by the State are subject to compliance audits. Any questioned costs identified during these audits may result in disallowances that may become liabilities for the State. The State records a liability for pending disallowances when the loss is probable and reasonably estimable or once a settlement agreement between the State and the federal grantor has been reached. As of June 30, 2023, the State's governmental activities recognized a liability for pending disallowances of \$2.314 million. While additional liabilities resulting from disallowances may exist, there is no indication that these liabilities would have a material impact on the State's financial statements.

c. Commitments to Provide Grants and Other Financial Assistance

As of June 30, 2023, the following agencies had outstanding commitments for the identified programs:

- The South Carolina Transportation Infrastructure Bank, reported within the Local Government Infrastructure Fund (a major governmental fund), has \$650 million remaining on agreements with various counties to provide financial assistance for highway and transportation facilities projects.
- The Department of Commerce has \$1.934 billion to provide funds to local governmental entities including grants for water and wastewater infrastructure projects, airport construction projects, and rural infrastructure projects. Of the outstanding commitment, \$103.159 million will be funded by federal grants.
- The Office of Regulatory Staff has \$277 thousand for energy efficiency improvement projects. Federal grants will fund \$277 thousand of this commitment.
- The Division of Aeronautics has \$60.778 million for grants made to municipal and county airports for capital improvements.
- The State Board for Technical and Comprehensive Education has \$12.527 million to provide training for new and expanding business and industry in the State.
- The Department of Public Safety has \$19.961 million for pass-through grants to various local governments and not-for-profit entities, of which \$7.162 million will be funded by federal grants.
- The South Carolina Law Enforcement Division has \$12.668 million for grant program activities and pass-through grants to subrecipients, of which \$12.668 million will be funded by federal grants.
- The South Carolina Judicial Department has \$3.569 million outstanding commitments related to vendor service contracts.
- The South Carolina Attorney General's Office has \$13.185 million for pass-through grants to subrecipients, of which \$12.926 million will be funded by federal grants.
- The South Carolina Department of Revenue has \$27.213 million outstanding commitments for vendor contracts related to services for paper check and return processing.
- The Rural Infrastructure Authority has \$1.702 billion for loans to municipalities, counties, special purpose and public service districts and public works commissions for constructing and improving rural infrastructure facilities, of which \$1.504 billion will be funded by federal grants.
- The Department of Health and Environmental Control has \$2.352 million in outstanding commitments for interim remediation and site cleanup of which \$410 thousand will be funded by a federal credit.
- The Office of Regulatory Staff has \$157.962 million in outstanding commitments for internet broadband infrastructure development, of which \$154.502 million will be funded by federal grants.

d. DHEC Remedial Activities

DHEC has four sites where remediation activity is currently occurring. These sites are: The Pinewood Site, The Palmetto Wood National Priority List Site, The Frank Elmore National Priority List Site, and The Brewer Gold Mine Priority List Site. The estimated future loss expected in fiscal year 2023 in maintaining these sites is \$6.481 million.

The Pinewood Site is \$3.981 million of this total. This estimated loss is based upon the current budgetary request of the department and the annual operating costs less capital expenditures for the Pinewood Site. On September 13, 2016 the court approved the establishment of Pinewood Trustee, Inc. to be the new trustee for the Pinewood Site. During fiscal year 2017, \$5.200 million in capital budgeted funds were deposited with the trustee to continue site improvements that will result in lower operating costs once they are completed. In fiscal year 2023, the budgeted \$3.981 million operating funds have been placed in care of the trustee. The balances in these two accounts at June 30, 2023 were \$3.025 million for capital improvements and \$4.016 million for operating expenditures.

NOTE 19: DISCRETELY PRESENTED COMPONENT UNITS

a. Deposits and Investments

Deposits

As of June 30, 2023, the reported amount of the major discretely presented component units' deposits held outside of the State Treasurer was \$790.550 million and the bank balance was \$763.123 million. Of the \$711.577 million bank balance exposed to custodial credit risk, \$241.034 million was uninsured and uncollateralized, \$71.673 million was uninsured and collateralized with securities held by the pledging financial institution, and \$398.871 million was uninsured and collateralized with securities held by the counterparty's trust department or agent, but not in the State's name. As of June 30, 2023, cash on hand was \$444 thousand.

Investments

The following investments disclosure pertains to investments held outside of the State Treasurer.

Fair Value

The major discretely presented component units categorize fair value measurements within the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The valuation technique uses a three-level hierarchy of inputs to measure the fair value of the asset and gives the highest priority to unadjusted quoted prices in active markets (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). These classifications are summarized as follows:

Level 1 Inputs: Quoted prices (unadjusted) for identical assets or liabilities in active markets that a reporting entity can access at the measurement date.

Level 2 Inputs: Inputs that are significant other observable inputs and may include quoted prices for similar assets in active markets, quoted prices for identical or similar assets in inactive markets, or model-driven valuations.

Level 3 Inputs: Unobservable inputs for an asset or liability.

In the event that inputs used to measure the fair value of an asset or liability fall into different levels in the fair value hierarchy, the overall level of the fair value hierarchy in its entirety is determined based on the lowest level input that is significant to the entire valuation. These levels are not necessarily an indication of risk but are based upon the pricing transparency of the investment. In determining the appropriate levels, each major discretely presented component unit performed a detailed analysis of the assets and liabilities that are subject to GASB Statement No. 72.

Fair value of certain investments that do not have a readily determinable fair value is established using net asset value (or its equivalent) as a practical expedient. These investments are not categorized according to the fair value hierarchy.

Investments classified according to the fair value hierarchy are valued according to pricing policy established by each major discretely presented component units custodian bank. Pricing is based primarily on prices from third-party vendors or other specified alternative sources which are reliable. Where available, the custodian bank uses more than one vendor for securities of each asset type, class or issue. The price received from a primary source is used in valuation unless a tolerance check, or price challenge, results in the use of a price from a secondary vendor. Each major discretely presented component unit may override prices provided by the custodian bank if it is deemed necessary or appropriate.

State of South Carolina

The major discretely presented component units had the following recurring fair value measurements as of June 30, 2023 (amounts in thousands):

| Investments by Fair Value Level | At 6/30/2023 | Quoted Prices in Active Markets for Identical Assets (Level 1) | Significant Other Observable Inputs (Level 2) | Significant Unobservable Inputs (Level 3) |
|---|---------------------|---|--|--|
| U.S. treasuries..... | \$ 755,730 | \$ 85,431 | \$ 670,299 | \$ — |
| U.S. agencies..... | 709,734 | — | 709,734 | — |
| Mortgage backed obligations..... | 79,602 | 24,386 | 55,216 | — |
| Common stock..... | 22,453 | 22,453 | — | — |
| Other equity securities..... | 857,300 | 857,300 | — | — |
| Corporate bonds..... | 57,153 | 19,315 | 37,838 | — |
| Repurchase agreements..... | 100,000 | — | 100,000 | — |
| Asset backed securities..... | 270 | 270 | — | — |
| Money market mutual funds..... | 171,214 | 171,214 | — | — |
| Bond mutual funds..... | 265,104 | 241,987 | 23,117 | — |
| Other..... | 313,963 | 241,723 | — | 72,240 |
| Total investments by fair value level..... | \$ 3,332,523 | \$ 1,664,079 | \$ 1,596,204 | \$ 72,240 |

| Fair value of investments measured at the net asset value (NAV) | Fair Value | Unfunded Commitments | Redemption Frequency | Redemption Notice Period |
|--|---------------------|---------------------------------|---------------------------------|-------------------------------------|
| Hedge funds (1)..... | \$ 209,703 | \$ — | Monthly to Annually | 30-120 days |
| Private partnerships -equity and real assets (2)..... | 729,984 | 221,320 | N/A | N/A |
| Total investments measured at the NAV..... | \$ 939,687 | \$ 221,320 | | |
| Total investments measured at fair value..... | \$ 4,272,210 | | | |

(1) Hedge funds. The USC Foundation holds ownership shares in several hedge funds with investment strategies including fund to fund long/short equity managers. Management believes that the investment strategies employed, and availability of other USC Foundation resources allow the USC Foundation to be unaffected by the liquidity restrictions.

The University Medical Associates of MUSC owns shares in hedge funds that use multiple investing strategies in order to diversity risks and reduce volatility. One of the these hedge fund's composite portfolio includes investments in US real estate funds. Two other hedge funds invest in both equities and in fixed income securities in foreign markets.

The Clemson University Foundation's hedge funds include investments which seek to generate superior risk adjusted returns through a range of investment strategies. In addition to lock-up periods, some investments include early redemption fees or "gates" which limit the percentage of the investments that can be redeemed at one time.

(2) Private partnerships – equity and real assets. The USC Foundation holds ownership positions in four partnerships with investment strategies of investing in private equity (distressed companies) and private energy funds. The USC Foundation cannot redeem its investment in these funds until the final liquidation of the partnerships.

The Clemson University Foundation owns investments in private equity, buyout, real assets, and venture capital funds. These funds invest primarily in domestic companies across a broad spectrum of industries. Fair value of the partnerships is determined by the Fund Manager using the NAV reported by the underlying partnerships. For real assets, fair value is estimated by the general partner based on an internal valuation of the underlying projects. Generally, these funds cannot be redeemed; instead, the nature of the investments is that distributions will be received as the underlying investments of the fund are liquidated.

The MUSC Foundation holds ownership positions in a variety of investments where the legal vehicle is some form of limited partnership (LP) or limited liability corporation (LLC). These LPs and LLCs can be found in most of the Foundation's investment categories, ranging from liquid to illiquid strategies. The more liquid strategies include long-only equity and diversifying strategies (e.g., long/short equity, credit, and multi-strategy hedge funds). The illiquid investments include venture capital, buyout, real estate, natural resources, distressed, and private credit funds.

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Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty to a transaction, the value of investments or collateral securities that are in possession of the outside party will not be recovered. At June 30, 2023, the State's major discretely presented component units had \$1.201 million of investments that were exposed to custodial credit risk, with all of the exposure relating to uninsured and unregistered investments that were held by a counterparty's trust department or agent.

Credit Risk

At fiscal year-end, Clemson University, the Housing Authority, the Medical University of South Carolina, the Public Service Authority, and the State Ports Authority, all major discretely presented component units, held investments in U.S. Government securities, which do not require disclosure of credit quality. In addition to U.S. Government securities, Clemson University, the Housing Authority, the Medical University of South Carolina, the Public Service Authority, the State Ports Authority, and the University of South Carolina held investments as listed below with Standard and Poor's rating scale (expressed in thousands):

| Investment Type and Fair Value | AAA | AA | A | BBB | Alternative Rating | Not Rated |
|---------------------------------------|---------------------|-----------------|-----------------|------------------|-------------------------------|-------------------|
| U.S. agencies..... | \$ 709,734 | \$ — | \$ — | \$ — | \$ — | \$ — |
| Mortgage backed obligations..... | 42,422 | — | — | — | — | 12,794 |
| Corporate bonds..... | 28,517 | 1,503 | 4,162 | 10,533 | — | — |
| Repurchase agreements..... | 100,000 | — | — | — | — | — |
| Money market mutual funds..... | 129,496 | — | — | — | 33 | 30,102 |
| Bond mutual funds..... | 5,303 | 903 | — | — | 450 | 258,448 |
| Other..... | — | 2,279 | — | — | 45 | 346,796 |
| Totals..... | \$ 1,015,472 | \$ 4,685 | \$ 4,162 | \$ 10,533 | \$ 528 | \$ 648,140 |

State of South Carolina

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The State's major discretely presented component units may have interest rate risk policies that differ from those of the State Treasurer. At June 30, 2023, the major discretely presented component units had the following investments with maturities disclosed by investment category and segmented time distribution (expressed in thousands):

| Investment Type | Fair Value | Investment Maturities (in years) | | | | |
|-----------------------------------|---------------------|----------------------------------|-------------------|-------------------|-------------------|-------------------|
| | | Does Not Mature | Less than 1 | 1 - 5 | 6 - 10 | More than 10 |
| U.S. treasuries | \$ 755,730 | \$ — | \$ 426,926 | \$ 300,168 | \$ 12,775 | \$ 15,861 |
| U.S. agencies | 709,734 | — | 441,607 | 95,274 | 85,910 | 86,943 |
| Mortgage backed obligations | 79,602 | — | — | 66,808 | 143 | 12,651 |
| Common Stock | 194,786 | 194,786 | — | — | — | — |
| Other equity securities | 1,236,743 | 1,236,743 | — | — | — | — |
| Corporate bonds | 64,029 | — | 28,517 | 21,300 | 14,212 | — |
| Repurchase agreements | 100,000 | — | 100,000 | — | — | — |
| Asset backed securities | 34,509 | — | — | 34,509 | — | — |
| Money market mutual funds | 171,214 | 171,214 | — | — | — | — |
| Bond mutual funds | 265,104 | 265,104 | — | — | — | — |
| Other | 660,759 | 419,036 | — | 241,723 | — | — |
| Totals | \$ 4,272,210 | \$ 2,286,883 | \$ 997,050 | \$ 759,782 | \$ 113,040 | \$ 115,455 |

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an entity's investments in a single issuer.

For the fiscal year ended December 31, 2022, the Public Service Authority, a major discretely presented component unit, had 29.11% of its total investments with two issuers: 17.61% with the Federal Home Loan Bank and 11.50% with the Federal Farm Credit Bank.

The Medical University Hospital Authority is a discretely presented component unit of the Medical University of South Carolina, which is a major discretely presented component unit of the State. As of June 30, 2023, the Medical University Hospital Authority had 66.60% of its total investments with two issuers: 37.30% with the Federal Home Loan Bank and 29.30% with the Federal Farm Credit Bank.

State of South Carolina

Securities Lending Program

The following securities lending disclosures apply to the State's discretely presented component units. By law, the State Treasurer may lend securities from its investment portfolios on a collateralized basis to third parties, primarily financial institutions, with a simultaneous agreement to return the collateral for the same securities in the future. The State may lend United States government securities, corporate bonds, and other equities for collateral in the form of cash or other securities. The contracts with the State's custodians require them to indemnify the State if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the State for income distributions by the securities' issuers while the securities are on loan.

The weighted average maturity of the State's collateral investments generally matched the maturity of the securities loaned during the fiscal year and at June 30, 2023. At June 30, 2023, the State had no credit risk exposure to borrowers because the amounts the State owed the borrowers exceeded the amounts the borrowers owed the State. The State or the borrower can terminate all securities loans on demand and there are no restrictions on the amount of the loans that can be made. For the fiscal year ended June 30, 2023, the State experienced no losses on its securities lending transactions because of borrower defaults.

For the fiscal year ended June 30, 2023, the State received primarily cash as collateral for its loaned securities. The fair value of the required collateral must meet or exceed 102% of the fair value of the securities loaned, providing a margin against a decline in the fair value of the collateral. During the fiscal year ended June 30, 2023, the State met the 102% requirement. The State cannot pledge or sell collateral securities unless the borrower defaults. The lending agent, on behalf of the State, invests cash collateral received. Accordingly, the State recorded these investments of cash collateral as assets in the accompanying financial statements. Corresponding liability amounts also have been recorded because the State must return the cash collateral to the borrower upon expiration of the loan.

The fair value of the required collateral must meet or exceed 102% of the fair value of the securities loaned, providing a margin against a decline in the fair value of the collateral. During the fiscal year ended June 30, 2023, the State met the 102% requirement. The State cannot pledge or sell collateral securities unless the borrower defaults. The lending agent, on behalf of the State, invests cash collateral received. Accordingly, the State recorded these investments of cash collateral as assets in the accompanying financial statements. Corresponding liability amounts also have been recorded because the State must return the cash collateral to the borrower upon expiration of the loan.

As of June 30, 2023, the fair value of securities on loan were \$66.597 million and was primarily composed of U.S. Government securities with the remainder in other equities. The associated fair value of the invested collateral was \$68.063 million, of which \$67.872 million was invested in overnight repurchase agreements.

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b. Capital Assets

Capital asset activity (expressed in thousands) for the following State major discretely presented component units was as follows:

| | Beginning Balances January 1, 2022 | Increases | Decreases | Ending Balances December 31, 2022 |
|--|---|--------------------------|----------------------------|--|
| Public Service Authority: | | | | |
| <i>Capital assets not being depreciated:</i> | | | | |
| Land and improvements..... | \$ 182,537 | \$ 4,211 | \$ (547) | \$ 186,201 |
| Construction in progress..... | 331,065 | 171,228 | (287,920) | 214,373 |
| <i>Total capital assets not being depreciated.....</i> | <u>513,602</u> | <u>175,439</u> | <u>(288,467)</u> | <u>400,574</u> |
| <i>Capital assets being depreciated:</i> | | | | |
| Buildings and improvements (utility plant)..... | 8,702,125 | 253,641 | (68,072) | 8,887,694 |
| Vehicles..... | 73,848 | 4,942 | — | 78,790 |
| Machinery and equipment..... | 52,501 | 5,543 | — | 58,044 |
| Intangibles..... | 89,495 | 19,553 | (144) | 108,904 |
| Total capital assets being depreciated..... | <u>8,917,969</u> | <u>283,679</u> | <u>(68,216)</u> | <u>9,133,432</u> |
| Less accumulated depreciation for: | | | | |
| Buildings and improvements (utility plant)..... | (4,260,104) | (205,922) | 23,828 | (4,442,198) |
| Vehicles..... | (43,425) | (5,554) | — | (48,979) |
| Machinery and equipment..... | (38,796) | (3,863) | — | (42,659) |
| Intangibles..... | (86,046) | (6,505) | — | (92,551) |
| Total accumulated depreciation..... | <u>(4,428,371)</u> | <u>(221,844)</u> | <u>23,828</u> | <u>(4,626,387)</u> |
| <i>Total capital assets being depreciated, net.....</i> | <u>4,489,598</u> | <u>61,835</u> | <u>(44,388)</u> | <u>4,507,045</u> |
| Public Service Authority capital assets, net..... | <u>\$ 5,003,200</u> | <u>\$ 237,274</u> | <u>\$ (332,855)</u> | <u>\$ 4,907,619</u> |

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| | Beginning Balances July 1, 2022 (as Restated) | Increases | Decreases | Ending Balances June 30, 2023 |
|--|--|--------------------------|---------------------------|--|
| State Ports Authority: | | | | |
| <i>Capital assets not being depreciated:</i> | | | | |
| Land and improvements..... | \$ 716,971 | \$ 63,159 | \$ (2,269) | \$ 777,861 |
| Construction in progress..... | 75,065 | 128,242 | (54,607) | 148,700 |
| <i>Total capital assets not being depreciated.....</i> | <u>792,036</u> | <u>191,401</u> | <u>(56,876)</u> | <u>926,561</u> |
| <i>Capital assets being depreciated:</i> | | | | |
| Land improvements..... | 733,385 | 6,627 | (2,957) | 737,055 |
| Buildings and improvements..... | 694,476 | 15,243 | (8,791) | 700,928 |
| Machinery and equipment..... | 436,716 | 28,085 | (4,140) | 460,661 |
| <i>Lease assets being amortized:</i> | | | | |
| Land and improvements..... | 48 | 138 | (186) | — |
| Buildings and improvements..... | 394 | 388 | (394) | 388 |
| Machinery and equipment..... | 377 | 14,243 | (348) | 14,272 |
| Subscription assets..... | 2,064 | 1,261 | — | 3,325 |
| Total capital assets being depreciated or amortized..... | <u>1,867,460</u> | <u>65,985</u> | <u>(16,816)</u> | <u>1,916,629</u> |
| Less accumulated depreciation and amortization for: | | | | |
| <i>Capital assets being depreciated:</i> | | | | |
| Land improvements..... | (319,117) | (35,838) | 2,647 | (352,308) |
| Buildings and improvements..... | (239,431) | (22,835) | 8,209 | (254,057) |
| Machinery and equipment..... | (192,616) | (24,763) | 3,905 | (213,474) |
| <i>Lease assets being amortized:</i> | | | | |
| Land and improvements..... | (34) | (18) | 52 | — |
| Buildings and improvements..... | (230) | (203) | 393 | (40) |
| Machinery and equipment..... | (186) | (954) | 177 | (963) |
| Subscription assets..... | (140) | (862) | — | (1,002) |
| Total accumulated depreciation and amortization..... | <u>(751,754)</u> | <u>(85,473)</u> | <u>15,383</u> | <u>(821,844)</u> |
| <i>Total capital assets being depreciated or amortized, net.....</i> | <u>1,115,706</u> | <u>(19,488)</u> | <u>(1,433)</u> | <u>1,094,785</u> |
| State Ports Authority capital assets, net..... | <u>\$ 1,907,742</u> | <u>\$ 171,913</u> | <u>\$ (58,309)</u> | <u>\$ 2,021,346</u> |

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| | Beginning Balances July 1, 2022 (as restated) | Increases | Decreases | Ending Balances June 30, 2023 |
|--|--|--------------------------|---------------------------|--|
| Clemson University: | | | | |
| <i>Capital assets not being depreciated:</i> | | | | |
| Land and improvements..... | \$ 43,478 | \$ 212 | \$ (151) | \$ 43,539 |
| Construction in progress..... | 75,151 | 174,664 | (17,856) | 231,959 |
| <i>Total capital assets not being depreciated.....</i> | <u>118,629</u> | <u>174,876</u> | <u>(18,007)</u> | <u>275,498</u> |
| <i>Capital assets being depreciated:</i> | | | | |
| Buildings and improvements..... | 1,679,962 | 14,809 | (252) | 1,694,519 |
| Vehicles..... | 22,977 | 4,514 | (711) | 26,780 |
| Machinery and equipment..... | 570,802 | 33,616 | (14,018) | 590,400 |
| Intangibles..... | 24,283 | — | — | 24,283 |
| <i>Lease assets being amortized:</i> | | | | |
| Buildings and improvements..... | 20,616 | 3,036 | (329) | 23,323 |
| Machinery and equipment..... | 1,939 | 836 | (532) | 2,243 |
| Subscription assets..... | 36,631 | 14,925 | — | 51,556 |
| Total capital assets being depreciated or amortized..... | <u>2,357,210</u> | <u>71,736</u> | <u>(15,842)</u> | <u>2,413,104</u> |
| Less accumulated depreciation and amortization for: | | | | |
| <i>Capital assets being depreciated:</i> | | | | |
| Buildings and improvements..... | (574,148) | (40,179) | 246 | (614,081) |
| Vehicles..... | (18,301) | (2,732) | 708 | (20,325) |
| Machinery and equipment..... | (317,077) | (30,970) | 12,978 | (335,069) |
| Intangibles..... | (24,284) | — | — | (24,284) |
| <i>Lease assets being amortized:</i> | | | | |
| Buildings and improvements..... | (2,616) | (2,594) | 120 | (5,090) |
| Machinery and equipment..... | (669) | (907) | 531 | (1,045) |
| Subscription assets..... | — | (12,216) | — | (12,216) |
| Total accumulated depreciation and amortization..... | <u>(937,095)</u> | <u>(89,598)</u> | <u>14,583</u> | <u>(1,012,110)</u> |
| <i>Total capital assets being depreciated or amortized, net.....</i> | <u>1,420,115</u> | <u>(17,862)</u> | <u>(1,259)</u> | <u>1,400,994</u> |
| Clemson University capital assets, net..... | <u>\$ 1,538,744</u> | <u>\$ 157,014</u> | <u>\$ (19,266)</u> | <u>\$ 1,676,492</u> |

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| | Beginning Balances July 1, 2022 (as restated) | Increases | Decreases | Ending Balances June 30, 2023 |
|--|--|--------------------------|----------------------------|--|
| Medical University of South Carolina: | | | | |
| <i>Capital assets not being depreciated:</i> | | | | |
| Land and improvements..... | \$ 134,132 | \$ — | \$ (366) | \$ 133,766 |
| Construction in progress..... | 131,896 | 92,051 | (80,270) | 143,677 |
| Works of art and historical treasures..... | 1,807 | — | (1,619) | 188 |
| <i>Total capital assets not being depreciated.....</i> | <u>267,835</u> | <u>92,051</u> | <u>(82,255)</u> | <u>277,631</u> |
| <i>Capital assets being depreciated:</i> | | | | |
| Land improvements..... | 13,331 | 2,763 | (47) | 16,047 |
| Buildings and improvements..... | 2,184,725 | 52,238 | (500) | 2,236,463 |
| Vehicles..... | 10,317 | 464 | — | 10,781 |
| Machinery and equipment..... | 612,218 | 73,934 | (57,675) | 628,477 |
| Intangibles..... | 108,179 | 13,960 | (455) | 121,684 |
| <i>Lease assets being amortized:</i> | | | | |
| Land improvements..... | 2,036 | — | — | 2,036 |
| Buildings and improvements..... | 226,387 | 62,190 | (13,777) | 274,800 |
| Machinery and equipment..... | 54,508 | 58,796 | (574) | 112,730 |
| Subscription assets..... | — | 51,666 | — | 51,666 |
| Total capital assets being depreciated or amortized..... | <u>3,211,701</u> | <u>316,011</u> | <u>(73,028)</u> | <u>3,454,684</u> |
| Less accumulated depreciation and amortization for: | | | | |
| <i>Capital assets being depreciated:</i> | | | | |
| Land improvements..... | (10,178) | (349) | 47 | (10,480) |
| Buildings and improvements..... | (1,155,104) | (95,243) | 392 | (1,249,955) |
| Vehicles..... | (5,360) | (1,158) | 140 | (6,378) |
| Machinery and equipment..... | (414,879) | (55,640) | 14,646 | (455,873) |
| Intangibles..... | (82,883) | (8,399) | 262 | (91,020) |
| <i>Lease assets being amortized:</i> | | | | |
| Land improvements..... | (74) | (74) | — | (148) |
| Buildings and improvements..... | (32,753) | (38,482) | 9,005 | (62,230) |
| Machinery and equipment..... | (13,002) | (16,610) | 574 | (29,038) |
| Subscription assets..... | — | (7,197) | — | (7,197) |
| Total accumulated depreciation and amortization..... | <u>(1,714,233)</u> | <u>(223,152)</u> | <u>25,066</u> | <u>(1,912,319)</u> |
| <i>Total capital assets being depreciated or amortized, net.....</i> | <u>1,497,468</u> | <u>92,859</u> | <u>(47,962)</u> | <u>1,542,365</u> |
| MUSC capital assets, net..... | <u>\$ 1,765,303</u> | <u>\$ 184,910</u> | <u>\$ (130,217)</u> | <u>\$ 1,819,996</u> |

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| | Beginning Balances July 1, 2022 | Increases | Decreases | Ending Balances June 30, 2023 |
|--|--|-------------------------|---------------------------|--|
| University of South Carolina: | | | | |
| <i>Capital assets not being depreciated:</i> | | | | |
| Land and improvements..... | \$ 96,527 | \$ 1,356 | \$ (13) | \$ 97,870 |
| Construction in progress..... | 124,561 | 102,215 | (24,116) | 202,660 |
| Works of art and historical treasures..... | 53,183 | 2,372 | — | 55,555 |
| <i>Total capital assets not being depreciated.....</i> | <u>274,271</u> | <u>105,943</u> | <u>(24,129)</u> | <u>356,085</u> |
| <i>Capital assets being depreciated:</i> | | | | |
| Land improvements..... | 110,488 | — | — | 110,488 |
| Buildings and improvements..... | 2,021,216 | 24,813 | — | 2,046,029 |
| Vehicles..... | 17,840 | 1,544 | (1,010) | 18,374 |
| Machinery and equipment..... | 239,032 | 19,945 | (10,917) | 248,060 |
| Intangibles..... | 93,704 | 1,166 | (969) | 93,901 |
| <i>Lease assets being amortized:</i> | | | | |
| Land improvements..... | 775 | — | (89) | 686 |
| Buildings and improvements..... | 40,174 | 3,852 | (1,979) | 42,047 |
| Machinery and equipment..... | 364 | — | — | 364 |
| Subscription assets..... | — | 19,449 | — | 19,449 |
| <i>Total capital assets being depreciated or amortized.....</i> | <u>2,523,593</u> | <u>70,769</u> | <u>(14,964)</u> | <u>2,579,398</u> |
| <i>Less accumulated depreciation and amortization for:</i> | | | | |
| <i>Capital assets being depreciated:</i> | | | | |
| Land improvements..... | (60,885) | (4,133) | — | (65,018) |
| Buildings and improvements..... | (943,612) | (48,178) | — | (991,790) |
| Vehicles..... | (14,061) | (1,252) | 707 | (14,606) |
| Machinery and equipment..... | (173,603) | (15,361) | 9,806 | (179,158) |
| Intangibles..... | (67,337) | (7,330) | 969 | (73,698) |
| <i>Lease assets being amortized:</i> | | | | |
| Land improvements..... | (241) | (152) | 89 | (304) |
| Buildings and improvements..... | (9,640) | (9,792) | 1,798 | (17,634) |
| Machinery and equipment..... | (107) | (107) | — | (214) |
| Subscription assets..... | — | (7,857) | — | (7,857) |
| <i>Total accumulated depreciation and amortization.....</i> | <u>(1,269,486)</u> | <u>(94,162)</u> | <u>13,369</u> | <u>(1,350,279)</u> |
| <i>Total capital assets being depreciated or amortized, net.....</i> | <u>1,254,107</u> | <u>(23,393)</u> | <u>(1,595)</u> | <u>1,229,119</u> |
| USC capital assets, net..... | <u>\$ 1,528,378</u> | <u>\$ 82,550</u> | <u>\$ (25,724)</u> | <u>\$ 1,585,204</u> |

State of South Carolina

| | Beginning Balances July 1, 2022 (as restated) | Increases | Decreases | Ending Balances June 30, 2023 |
|--|--|--------------------------|--------------------|--|
| Lottery Commission: | | | | |
| <i>Capital assets being depreciated:</i> | | | | |
| Buildings and improvements..... | \$ 1,457 | \$ 6 | \$ — | \$ 1,463 |
| Vehicles..... | 440 | 41 | — | 481 |
| Machinery and equipment..... | 4,596 | 98 | — | 4,694 |
| Intangibles..... | 556 | — | — | 556 |
| <i>Lease assets being amortized:</i> | | | | |
| Buildings and improvements..... | 2,362 | — | — | 2,362 |
| Subscription assets..... | 29,066 | — | — | 29,066 |
| Total capital assets being depreciated or amortized..... | <u>38,477</u> | <u>145</u> | <u>—</u> | <u>38,622</u> |
| Less accumulated depreciation and amortization for: | | | | |
| <i>Capital assets being depreciated:</i> | | | | |
| Buildings and improvements..... | (1,303) | (28) | — | (1,331) |
| Vehicles..... | (306) | (4) | — | (310) |
| Machinery and equipment..... | (4,015) | (228) | — | (4,243) |
| Intangibles..... | (556) | — | — | (556) |
| <i>Lease assets being amortized:</i> | | | | |
| Buildings and improvements..... | (1,179) | (590) | — | (1,769) |
| Subscription assets..... | (4,254) | (4,254) | — | (8,508) |
| Total accumulated depreciation and amortization..... | <u>(11,613)</u> | <u>(5,104)</u> | <u>—</u> | <u>(16,717)</u> |
| Lottery Commission capital assets, net..... | <u>\$ 26,864</u> | <u>\$ (4,959)</u> | <u>\$ —</u> | <u>\$ 21,905</u> |

State of South Carolina

| | Beginning Balances July 1, 2022 | Increases | Decreases | Ending Balances June 30, 2023 |
|--|--|------------------------|--------------------|--|
| Housing Authority: | | | | |
| <i>Capital assets being depreciated:</i> | | | | |
| Machinery and equipment..... | \$ 3,065 | \$ 189 | \$ — | \$ 3,254 |
| <i>Lease assets being amortized:</i> | | | | |
| Buildings and improvements..... | 2,360 | 4,244 | — | 6,604 |
| Machinery and equipment..... | — | 56 | — | 56 |
| Total capital assets being depreciated or amortized..... | <u>5,425</u> | <u>4,489</u> | <u>—</u> | <u>9,914</u> |
| Less accumulated depreciation and amortization for: | | | | |
| <i>Capital assets being depreciated:</i> | | | | |
| Machinery and equipment..... | (1,963) | (436) | — | (2,399) |
| <i>Lease assets being amortized:</i> | | | | |
| Buildings and improvements..... | (1,910) | (336) | — | (2,246) |
| Machinery and equipment..... | — | (3) | — | (3) |
| Total accumulated depreciation and amortization..... | <u>(3,873)</u> | <u>(775)</u> | <u>—</u> | <u>(4,648)</u> |
| Housing Authority capital assets, net..... | <u>\$ 1,552</u> | <u>\$ 3,714</u> | <u>\$ —</u> | <u>\$ 5,266</u> |

State of South Carolina

During the fiscal year ended June 30, 2023, depreciation and amortization expense for capital assets was charged to the major discretely presented component units as follows (expressed in thousands):

| | Depreciation and Amortization Expense |
|-------------------------------|--|
| Public Service Authority..... | \$ 221,844 |
| State Ports Authority..... | 85,473 |
| Clemson University..... | 89,598 |
| MUSC..... | 223,152 |
| USC..... | 94,162 |
| Lottery Commission..... | 5,104 |
| Housing Authority..... | 775 |

Outstanding construction commitments (expressed in thousands) for the State's major discretely presented component units were as follows:

| | Outstanding Construction Commitments |
|-------------------------------|---|
| Public Service Authority..... | \$ 30,573 |
| State Ports Authority..... | 333,036 |
| MUSC..... | 22,133 |
| USC..... | 295,092 |
| Clemson University..... | 131,930 |

c. Insurance Activities

The Public Service Authority (Santee Cooper), a major discretely presented component unit with a fiscal year ended December 31, is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; business interruption; and errors and omissions. The Authority purchases commercial insurance to cover these risks, subject to coverage limits and various exclusions. Settled claims resulting from these risks did not exceed commercial insurance coverage in 2022. Policies are subject to deductibles ranging from \$500 to \$2.000 million, with the exception of named storm losses which carry deductibles from \$2.000 million up to \$50.000 million. Also a \$1.400 million general liability self-insured layer exists between the Authority’s primary and excess liability policies. During 2022, there were minimal payments made for general liability claims.

The Authority is self-insured for auto, dental, workers’ compensation and environmental incidents that do not arise out of an insured event. The Authority purchases commercial insurance, subject to coverage limits and various exclusions, to cover automotive exposure in excess of \$2.000 million per incident. Risk exposure for the dental plan is limited by plan provisions. Estimated exposure for workers’ compensation is based on an annual actuarial study using loss and exposure information valued as of June 30, 2022. There have been no third-party claims for environmental damages for 2022.

The Authority is exposed to additional risks specific to the utilities industry including nuclear incidents. The maximum liability for public claims arising from any nuclear incident has been established at \$13.660 billion by the Price-Anderson Indemnification Act. The \$13.660 billion would be covered by nuclear liability insurance of \$450.000 million per reactor unit, with potential retrospective assessments of up to \$137.600 million per licensee for each nuclear incident occurring at any reactor in the United States (payable at a rate not to exceed \$20.50 million per incident, per year). Based on its one-third interest in V.C. Summer Nuclear Unit 1, the Authority could be responsible for the maximum assessment of \$45.900 million, not to exceed approximately \$6.800 million per incident, per year. This amount is subject to further increases to reflect the effect of (i) inflation, (ii) the licensing for operation of additional nuclear reactors and (iii) any increase in the amount of commercial liability insurance required to be maintained by the NRC.

Additionally, Dominion Energy and the Authority maintain, with Nuclear Electric Insurance Limited (NEIL), \$1.060 billion primary property and decontamination insurance to cover the costs of cleanup of the facility in the event of an accident. Dominion Energy and the Authority also maintain accidental outage insurance to cover replacement power costs (within policy limits) associated with an insured property loss. In addition to the premiums paid on these three policies, Dominion Energy and the Authority could also be assessed a retrospective premium, not to exceed ten times the annual premium of each policy, in the event of property damage to any nuclear generating facility covered by NEIL. Based on current annual premiums and the Authority’s one-third interest, the Authority’s maximum retrospective premium would be approximately \$5.500 million for the primary policy and \$1.300 million for the accidental outage policy.

The Authority is self-insured for any retrospective premium assessments, claims in excess of stated coverage or cost increases due to the purchase of replacement power associated with an uninsured event. Management does not expect any retrospective assessments, claims in excess of stated coverage or cost increases for any periods through December 31, 2022.

The State reports all the Authority’s risk management activities within the Public Service Authority’s accounts. The State reports the Authority’s claims expenses and liabilities when it is probable that a loss has occurred, and the amount of the loss is reasonably estimable.

Changes in the reported liability in each of the past two years were as follows (expressed in thousands):

| Fiscal Year Ended December 31 | Beginning of Fiscal Year Liability | Current Year Claims and Changes in Estimates | Claim Payments | Balance at Fiscal Year-End |
|--------------------------------------|---|---|-----------------------|-----------------------------------|
| 2022 | \$ 1,589 | \$ 1,501 | \$ (406) | \$ 2,684 |
| 2021 | 1,554 | 1,166 | (1,131) | 1,589 |

State of South Carolina

d. Leases and Subscriptions

Leases Receivable

The State Ports Authority leases buildings to third parties with various terms and interest rates. As of June 30, 2023, the Ports Authority’s receivables for lease payments totaled \$19.775 million. The total deferred inflow of resources associated with these leases will be recognized as revenue over the lease term. As of June 30, 2023, the balance of the State Ports Authority’s lease-related deferred inflow of resources was \$19.320 million. For the fiscal year ended June 30, 2023, the Ports Authority recognized \$3.995 million in lease revenue and \$682 thousand in related interest income.

The following are schedules of future minimum payments by year and by type of asset leased to third parties by the Ports Authority as of June 30, 2023 (expressed in thousands):

| <u>Fiscal Year Ending June 30</u> | <u>State Ports Authority</u> | |
|-----------------------------------|------------------------------|-----------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 3,728 | \$ 654 |
| 2025 | 2,898 | 529 |
| 2026 | 2,314 | 436 |
| 2027 | 2,425 | 344 |
| 2028 | 2,058 | 257 |
| 2029-2033 | 3,951 | 567 |
| 2034-2038 | 715 | 293 |
| 2039-2043 | 493 | 218 |
| 2044-2048 | 573 | 138 |
| Thereafter | 620 | 114 |
| Total..... | \$ 19,775 | \$ 3,550 |

Clemson University leases buildings to third parties with various terms and interest rates. As of June 30, 2023, Clemson University’s receivables for lease payments totaled \$488 thousand. The total deferred inflow of resources associated with these leases will be recognized as revenue over the lease term. As of June 30, 2023, the balance of the Clemson University’s lease-related deferred inflow of resources was \$942 thousand. For the fiscal year ended June 30, 2023, Clemson University recognized \$538 thousand in lease revenue.

The following are schedules of future minimum payments by year and by type of asset leased to third parties by Clemson University as of June 30, 2023 (expressed in thousands):

| <u>Fiscal Year Ending June 30</u> | <u>Clemson University</u> | |
|-----------------------------------|---------------------------|-----------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 389 | \$ 1 |
| 2025 | 99 | — |
| Total..... | \$ 488 | \$ 1 |

State of South Carolina

The Medical University of South Carolina leases buildings to third parties with various terms and interest rates. As of June 30, 2023, the Medical University of South Carolina's receivables for lease payments totaled \$1.891 million. The total deferred inflow of resources associated with these leases will be recognized as revenue over the lease term. As of June 30, 2023, the balance of the Medical University of South Carolina's lease-related deferred inflow of resources was \$1.891 million. For the fiscal year ended June 30, 2023, the Medical University of South Carolina recognized \$17.493 million in lease revenue.

The following are schedules of future minimum payments by year and by type of asset leased to third parties by the Medical University of South Carolina as of June 30, 2023 (expressed in thousands):

| <u>Fiscal Year Ending June 30</u> | <u>Medical University of South Carolina</u> | |
|-----------------------------------|---|-----------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 844 | \$ 8 |
| 2025 | 244 | 6 |
| 2026 | 245 | 5 |
| 2027 | 247 | 3 |
| 2028 | 249 | 1 |
| 2029-2033 | 62 | — |
| Total..... | \$ 1,891 | \$ 23 |

The University of South Carolina leases land and buildings to third parties with various terms and interest rates. As of June 30, 2023, the University of South Carolina's receivables for lease payments totaled \$55.482 million. The total deferred inflow of resources associated with these leases will be recognized as revenue over the lease term. As of June 30, 2023, the balance of the University of South Carolina's lease-related deferred inflow of resources was \$53.766 million. For the fiscal year ended June 30, 2023, the University of South Carolina recognized \$2.965 million in lease revenue.

The following are schedules of future minimum payments by year and by type of asset leased to third parties by the University of South Carolina as of June 30, 2023 (expressed in thousands):

| <u>Fiscal Year Ending June 30</u> | <u>University of South Carolina</u> | |
|-----------------------------------|-------------------------------------|------------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 1,155 | \$ 2,240 |
| 2025 | 1,196 | 2,189 |
| 2026 | 1,255 | 2,135 |
| 2027 | 1,339 | 2,078 |
| 2028 | 1,403 | 2,017 |
| 2029-2033 | 8,168 | 9,048 |
| 2034-2038 | 6,258 | 7,309 |
| 2039-2043 | 8,111 | 5,390 |
| Thereafter | 26,597 | 18,726 |
| Total..... | \$ 55,482 | \$ 51,132 |

State of South Carolina

Leases and Subscriptions Payable

The State's major discretely presented component units lease land, office facilities, equipment, and other assets. The related lease principal and interest payments recorded at June 30, 2023 for the State's major discretely presented component units are as follows (expressed in thousands):

| <u>Fiscal Year Ending June 30</u> | <u>Medical University of South Carolina</u> | | <u>University of South Carolina</u> | |
|-------------------------------------|---|------------------|-------------------------------------|-----------------|
| | <u>Principal</u> | <u>Interest</u> | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 45,151 | \$ 9,464 | \$ 10,828 | \$ 1,324 |
| 2025 | 39,421 | 8,554 | 3,605 | 1,056 |
| 2026 | 35,677 | 7,621 | 2,809 | 874 |
| 2027 | 29,207 | 6,477 | 2,528 | 721 |
| 2028 | 31,170 | 7,095 | 1,889 | 594 |
| 2029-2033 | 42,728 | 9,359 | 7,306 | 1,790 |
| 2034-2038 | 19,011 | 5,343 | 3,271 | 310 |
| 2039-2043 | 15,398 | 4,577 | 14 | 1 |
| Thereafter | 13,212 | 5,685 | — | — |
| Total lease liabilities..... | \$ 270,975 | \$ 64,175 | \$ 32,250 | \$ 6,670 |

| <u>Fiscal Year Ending June 30</u> | <u>Clemson University</u> | | <u>State Ports Authority</u> | |
|-------------------------------------|---------------------------|-----------------|------------------------------|-----------------|
| | <u>Principal</u> | <u>Interest</u> | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 4,063 | \$ 332 | \$ 7,618 | \$ 483 |
| 2025 | 3,549 | 258 | 5,913 | 125 |
| 2026 | 2,628 | 196 | 96 | 6 |
| 2027 | 1,183 | 152 | 94 | 2 |
| 2028 | 858 | 123 | — | — |
| 2029-2033 | 2,446 | 432 | — | — |
| 2034-2038 | 2,561 | 141 | — | — |
| Total lease liabilities..... | \$ 17,288 | \$ 1,634 | \$ 13,721 | \$ 616 |

| <u>Fiscal Year Ending June 30</u> | <u>Lottery Commission</u> | | <u>Housing Authority</u> | |
|-------------------------------------|---------------------------|-----------------|--------------------------|-----------------|
| | <u>Principal</u> | <u>Interest</u> | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 609 | \$ 6 | \$ 325 | \$ 118 |
| 2025 | 51 | — | 315 | 161 |
| 2026 | — | — | 343 | 148 |
| 2027 | — | — | 372 | 132 |
| 2028 | — | — | 390 | 116 |
| 2029-2033 | — | — | 2,471 | 308 |
| 2034-2038 | — | — | 196 | 2 |
| Total lease liabilities..... | \$ 660 | \$ 6 | \$ 4,412 | \$ 985 |

State of South Carolina

The State's major discretely presented component units have entered into various subscription-based information technology arrangements. The related subscription principal and interest payments recorded at June 30, 2023 for the State's major discretely presented component units are as follows (expressed in thousands):

| Fiscal Year Ending June 30 | Medical University of South Carolina | | University of South Carolina | |
|--|---|-----------------|-------------------------------------|-----------------|
| | Principal | Interest | Principal | Interest |
| 2024 | \$ 3,025 | \$ 209 | \$ 6,831 | \$ 211 |
| 2025 | 2,897 | 141 | 2,156 | 62 |
| 2026 | 2,927 | 112 | 618 | 15 |
| 2027 | 2,956 | 82 | 34 | 1 |
| 2028 | 1,385 | 36 | — | — |
| 2029-2033 | 1,302 | 14 | — | — |
| Total subscription liabilities..... | \$ 14,492 | \$ 594 | \$ 9,639 | \$ 289 |

| Fiscal Year Ending June 30 | Clemson University | | State Ports Authority | |
|--|---------------------------|-----------------|------------------------------|-----------------|
| | Principal | Interest | Principal | Interest |
| 2024 | \$ 9,749 | \$ 685 | \$ 820 | \$ 56 |
| 2025 | 9,325 | 474 | 479 | 26 |
| 2026 | 5,988 | 270 | 228 | 14 |
| 2027 | 2,412 | 130 | 235 | 7 |
| 2028 | 1,833 | 77 | 8 | — |
| 2029-2033 | 2,071 | 86 | — | — |
| Total subscription liabilities..... | \$ 31,378 | \$ 1,722 | \$ 1,770 | \$ 103 |

| Fiscal Year Ending June 30 | Lottery Commission | |
|--|---------------------------|-----------------|
| | Principal | Interest |
| 2024 | \$ 4,031 | \$ 1,047 |
| 2025 | 4,250 | 828 |
| 2026 | 4,480 | 598 |
| 2027 | 4,723 | 355 |
| 2028 | 4,131 | 101 |
| Total subscription liabilities..... | \$ 21,615 | \$ 2,929 |

State of South Carolina

e. Bonds and Notes Payable

General Obligation Bonds

General obligation bonds are backed by the full faith, credit, and taxing power of the State. General obligation bonds outstanding at June 30, 2023, were (net of unamortized premiums/discounts, expressed in thousands):

| | |
|--|------------|
| Clemson University institution bonds, 2.00% to 5.00%, maturing serially through 2042..... | \$ 302,338 |
| University of South Carolina institution bonds, 2.50% to 5.00%, maturing serially through 2037..... | 115,540 |
| Medical University of South Carolina institution bonds, 2.50% to 4.63%, maturing serially through 2040..... | 44,780 |

As of the last reporting date of the component units, future debt service requirements for general obligation bonds of the State's major discretely presented component units were as follows (expressed in thousands):

| Year Ending June 30 | Clemson University | | Medical University of South Carolina | |
|---|--------------------|------------------|--------------------------------------|------------------|
| | Principal | Interest | Principal | Interest |
| 2024 | \$ 15,260 | \$ 11,314 | \$ 3,170 | \$ 1,613 |
| 2025 | 16,020 | 10,551 | 2,445 | 1,476 |
| 2026 | 16,820 | 9,750 | 2,565 | 1,353 |
| 2027 | 17,650 | 8,926 | 2,705 | 1,225 |
| 2028 | 18,420 | 8,148 | 2,835 | 1,090 |
| 2029-2033 | 90,275 | 29,788 | 13,790 | 3,512 |
| 2034-2038 | 64,940 | 14,245 | 9,320 | 1,140 |
| 2039-2043 | 29,545 | 3,666 | 2,115 | 97 |
| Total debt service requirements..... | \$ 268,930 | \$ 96,388 | \$ 38,945 | \$ 11,506 |
| Unamortized premiums..... | 33,408 | | 5,835 | |
| Total principal outstanding..... | \$ 302,338 | | \$ 44,780 | |

| Year Ending June 30 | University of South Carolina | |
|---|------------------------------|------------------|
| | Principal | Interest |
| 2024 | \$ 10,300 | \$ 4,252 |
| 2025 | 10,355 | 3,749 |
| 2026 | 10,915 | 3,232 |
| 2027 | 7,400 | 2,694 |
| 2028 | 7,760 | 2,332 |
| 2029-2033 | 38,330 | 6,823 |
| 2034-2037 | 19,325 | 1,226 |
| Total debt service requirements..... | \$ 104,385 | \$ 24,308 |
| Unamortized premiums..... | 11,155 | |
| Total principal outstanding..... | \$ 115,540 | |

State of South Carolina

The State is authorized by the State Constitution to issue general obligation state institution bonds on behalf of state universities and technical colleges (included as discretely presented component units). Under state law, if an institution is unable to pay debt service from tuition fees, the General Fund would assume responsibility. These state institution bonds are presented as liabilities in the stand-alone audited financial statements of the respective universities and technical colleges. In addition to the general obligation nature of the bonds, state institution bonds are secured by the pledge of revenues from tuition fees received by the particular university or technical college for which the bonds are issued. The maximum annual debt service on the state institution bonds for a university or technical college may not exceed 90% of the tuition fees received for the preceding fiscal year. Tuition fee receipts for each university or technical college are earmarked by the State to support the principal and interest payments for the applicable state institution bonds. State institution bonds of \$497.500 million were outstanding at June 30, 2023.

Revenue and Other Bonds and Notes

Revenue debt is not backed by the full faith, credit, and taxing power of the State. Revenue and other bonds and notes outstanding at June 30, 2023 and December 31, 2022 (for PSA), were (net of unamortized premiums/discounts, expressed in thousands):

| | <u>Bonds</u> | <u>Notes</u> |
|--|--------------|--------------|
| Major Discretely Presented Component Units: | | |
| Public Service Authority bonds, 1.49% to 6.45%, maturing serially through 2056..... | \$ 7,613,075 | \$ — |
| Clemson University bonds, 1.00% to 5.00%, maturing serially through 2053..... | 500,170 | 40,233 |
| University of South Carolina bonds and notes, 0.59% to 5.00%, maturing serially through 2052..... | 622,948 | 638 |
| Medical University of South Carolina bonds and notes, 2.25% to 5.00%, maturing serially through 2046..... | 834,645 | 64,305 |
| State Ports Authority bonds and notes, 0.92% to 5.25%, maturing serially through 2061..... | 1,079,149 | 352,990 |
| Housing Authority bonds, 0.25% to 5.50%, maturing serially through 2056..... | 1,087,240 | — |

University Medical Associates

University Medical Associates of the Medical University of South Carolina (UMA) is a discretely presented component unit of the Medical University of South Carolina, a major discretely presented component unit. UMA entered into an interest rate swap agreement with a financial institution to modify interest rates on certain bonds by converting the variable interest rate into a rate equal to 2.70% plus 13.00% of the one-month Secured Overnight Financing Rate (SOFR). The interest rate swap agreement matures on July 1, 2037. The notional amount as of June 30, 2023 is \$51.435 million, which equals the principal outstanding. Under the swap agreement, UMA pays the financial institution a fixed interest payment of 2.10% and receives a variable payment equal to 67.00% of the one-month SOFR. The variable rate in effect at June 30, 2023 was 4.32%. The fair value of this swap, estimated using the zero-coupon method, was negative \$1.260 million as of June 30, 2023. The negative fair value of the cash flow hedge swap has been recorded on the statement of net position. The decrease in the fair value of the cash flow hedge swap from June 30, 2023 of \$1.920 million is recognized as investment loss in these financial statements.

State of South Carolina

As of June 30, 2023, debt service requirements of the UMA variable rate debt and net swap payments, assuming current interest rates remain the same for their term, were as follows (expressed in thousands):

| Year Ending June 30 | Variable Rate Debt | | Interest Rate | Totals |
|--------------------------------|---------------------------|------------------|----------------------|------------------|
| | Principal | Interest | Swaps, Net | |
| 2024 | \$ 2,635 | \$ 1,998 | \$ (630) | \$ 4,003 |
| 2025 | 2,745 | 1,879 | (592) | 4,032 |
| 2026 | 2,825 | 1,757 | (554) | 4,028 |
| 2027 | 2,925 | 1,631 | (514) | 4,042 |
| 2028 | 2,975 | 1,502 | (473) | 4,004 |
| 2029-2033 | 16,170 | 5,454 | (1,719) | 19,905 |
| 2034-2038 | 18,560 | 1,650 | (520) | 19,690 |
| Totals..... | \$ 48,835 | \$ 15,871 | \$ (5,002) | \$ 59,704 |

Debt Service Requirements

The fiscal year for the Public Service Authority ends December 31 while the fiscal year for Clemson University, the University of South Carolina, the Medical University of South Carolina, the State Ports Authority, and the Housing Authority ends June 30. At December 31, 2022, the carrying value of the Public Service Authority's debt was \$6.886 billion while the fair value was approximately \$6.700 billion.

State of South Carolina

As of the last reporting date of the component units, future debt service requirements for bonds and notes of the State's major discretely presented component units were as follows (expressed in thousands):

| <u>Year Ending December 31</u> | <u>Public Service Authority</u> | |
|---|---------------------------------|---------------------|
| | <u>Principal</u> | <u>Interest</u> |
| 2023 | \$ 39,979 | \$ 337,191 |
| 2024 | 119,724 | 336,164 |
| 2025 | 330,743 | 330,994 |
| 2026 | 153,681 | 316,458 |
| 2027 | 153,058 | 309,503 |
| 2028-2032 | 989,902 | 1,430,798 |
| 2033-2037 | 1,144,868 | 1,192,327 |
| 2038-2042 | 1,106,942 | 918,439 |
| 2043-2047 | 1,240,683 | 634,406 |
| 2048-2052 | 1,260,266 | 317,119 |
| 2053-2056 | 565,905 | 51,813 |
| Total debt service requirements..... | \$ 7,105,751 | \$ 6,175,212 |
| Unamortized discounts and premiums..... | 507,324 | |
| Total principal outstanding..... | \$ 7,613,075 | |

| <u>Year Ending June 30</u> | <u>State Ports Authority</u> | | <u>State Housing Authority</u> | |
|---|------------------------------|-------------------|--------------------------------|-------------------|
| | <u>Principal</u> | <u>Interest</u> | <u>Principal</u> | <u>Interest</u> |
| 2024 | \$ 30,796 | \$ 51,484 | \$ 114,955 | \$ 33,498 |
| 2025 | 44,168 | 50,379 | 23,620 | 36,061 |
| 2026 | 32,351 | 49,217 | 24,805 | 32,614 |
| 2027 | 33,552 | 48,079 | 20,165 | 31,856 |
| 2028 | 34,736 | 46,894 | 21,745 | 31,132 |
| 2029-2033 | 218,706 | 229,872 | 116,090 | 143,485 |
| 2034-2038 | 216,807 | 172,246 | 111,655 | 125,496 |
| 2039-2043 | 142,214 | 139,240 | 133,455 | 106,746 |
| 2044-2048 | 176,785 | 104,544 | 141,320 | 83,312 |
| 2049-2053 | 215,740 | 65,603 | 327,410 | 45,332 |
| 2054-2058 | 177,840 | 21,052 | 6,105 | 238 |
| 2059-2061 | 38,520 | 1,463 | — | — |
| Total debt service requirements..... | \$ 1,362,215 | \$ 980,073 | \$ 1,041,325 | \$ 669,770 |
| Unamortized premiums and discounts.... | 69,924 | | 45,915 | |
| Total principal outstanding..... | \$ 1,432,139 | | \$ 1,087,240 | |

State of South Carolina

| Year Ending June 30 | Clemson University | | University of South Carolina | |
|---|--------------------|-------------------|------------------------------|-------------------|
| | Principal | Interest | Principal | Interest |
| 2024 | \$ 14,720 | \$ 19,328 | \$ 21,060 | \$ 24,330 |
| 2025 | 16,748 | 18,653 | 21,585 | 23,449 |
| 2026 | 14,955 | 17,955 | 21,721 | 22,514 |
| 2027 | 16,689 | 17,316 | 22,822 | 21,585 |
| 2028 | 16,486 | 16,596 | 21,557 | 20,466 |
| 2029-2033 | 93,379 | 72,989 | 120,788 | 85,495 |
| 2034-2038 | 112,790 | 55,158 | 115,965 | 56,182 |
| 2039-2043 | 123,480 | 33,525 | 78,385 | 31,861 |
| 2044-2048 | 81,845 | 10,780 | 63,035 | 15,334 |
| 2049-2053 | 23,210 | 2,250 | 36,170 | 3,126 |
| Total debt service requirements | \$ 514,302 | \$ 264,550 | \$ 523,088 | \$ 304,342 |
| Unamortized discounts and premiums | 26,101 | | 100,498 | |
| Total principal outstanding..... | \$ 540,403 | | \$ 623,586 | |

| Year Ending June 30 | Medical University of South Carolina | |
|---|--------------------------------------|-------------------|
| | Principal | Interest |
| 2024 | \$ 82,338 | \$ 26,897 |
| 2025 | 50,246 | 24,598 |
| 2026 | 48,260 | 23,006 |
| 2027 | 49,838 | 21,427 |
| 2028 | 51,415 | 19,797 |
| 2029-2033 | 294,135 | 74,171 |
| 2034-2038 | 136,010 | 42,807 |
| 2039-2043 | 136,848 | 20,321 |
| 2044-2046 | 49,176 | 1,853 |
| Total debt service requirements | \$ 898,266 | \$ 254,877 |
| Unamortized discounts and premiums | 684 | |
| Total principal outstanding..... | \$ 898,950 | |

State of South Carolina

Defeased Bonds

At December 31, 2022, \$189.261 million of bonds associated with the Public Service Authority were considered defeased.

Conduit Debt

State law authorizes issuance of certain bonds for which the State assumes no responsibility for repayment. These bonds do not appear as liabilities in the accompanying financial statements.

The Housing Authority issues certain mortgage loan notes and housing revenue bonds for developers to construct moderate to low income housing projects. The bonds are payable solely from housing rental payments received by the developer and generally are secured by an irrevocable letter of credit or bond insurance. At June 30, 2023, the outstanding balance of bonds issued was \$462.397 million.

The Jobs-Economic Development Authority, a nonmajor discretely presented component unit, issues industrial revenue bonds to develop and benefit business enterprises. The bonds are payable solely by revenues of the business enterprise and generally are secured by an irrevocable letter of credit. At June 30, 2023, the outstanding balance of bonds issued after June 30, 1995, was \$5.993 billion. The original amount of bonds issued prior to that date is not available.

Commercial Paper Notes and Lines of Credit

The Public Service Authority and the University of South Carolina present their outstanding amounts as commercial paper notes and line of credit, respectively, but all other amounts outstanding on lines of credit at June 30, 2023 are reported as notes payable. Other relevant information regarding these accounts is provided below.

The Public Service Authority has recorded a \$118.246 million liability for commercial paper notes at its fiscal year ended December 31, 2022. The paper is issued for valid corporate purposes with terms not to exceed 120 days. The Authority has a \$200.0 million revolving credit agreement to support the issuance of commercial paper. There were no borrowings under the agreement during 2022.

The University of South Carolina Educational Foundation, a discretely presented component unit of USC, has an unsecured revolving line of credit with a maximum borrowing limit of \$20.0 million and bears interest at the Term SOFR (5.09% as of June 30, 2023) plus 1.0%. As of June 30, 2023, the line of credit had an outstanding balance of \$3.153 million. Interest only payments are due monthly and the entire principal balance, along with any outstanding interest, is due on May 25, 2025.

State of South Carolina

f. Changes in Liabilities

| | Balances at January 1, 2022 | Increases | Decreases | Balances at December 31, 2022 | Amounts Due Within One Year |
|---|--------------------------------|---------------------|-----------------------|----------------------------------|-----------------------------------|
| Public Service Authority | | | | | |
| Policy claims..... | \$ 1,589 | \$ 1,501 | \$ (406) | \$ 2,684 | \$ 2,684 |
| Revenue bonds payable..... | 6,665,028 | 2,124,141 | (1,683,418) | 7,105,751 | 39,979 |
| Unamortized discounts and premiums..... | 407,565 | 195,558 | (95,799) | 507,324 | — |
| Total revenue bonds payable..... | <u>7,072,593</u> | <u>2,319,699</u> | <u>(1,779,217)</u> | <u>7,613,075</u> | <u>39,979</u> |
| Compensated absences payable..... | 21,333 | 3,599 | (3,934) | 20,998 | — |
| Net pension liability..... | 294,504 | 14,082 | — | 308,586 | — |
| Net OPEB liability..... | 189,328 | 14,489 | — | 203,817 | — |
| Total long-term liabilities..... | <u>\$ 7,579,347</u> | <u>\$ 2,353,370</u> | <u>\$ (1,783,557)</u> | <u>\$ 8,149,160</u> | <u>\$ 42,663</u> |

| | Balances at July 1, 2022 (as restated) | Increases | Decreases | Balances at June 30, 2023 | Amounts Due Within One Year |
|---|--|------------------|--------------------|------------------------------|-----------------------------------|
| State Ports Authority | | | | | |
| Notes payable..... | \$ 368,674 | \$ — | \$ (15,684) | \$ 352,990 | \$ 19,521 |
| Revenue bonds payable..... | 1,018,205 | — | (8,980) | 1,009,225 | 11,275 |
| Unamortized discounts and premiums..... | 72,540 | — | (2,616) | 69,924 | — |
| Total revenue bonds payable..... | <u>1,090,745</u> | <u>—</u> | <u>(11,596)</u> | <u>1,079,149</u> | <u>11,275</u> |
| Leases payable..... | 364 | 14,769 | (1,412) | 13,721 | 7,618 |
| Subscription IT asset payable..... | 1,580 | 987 | (797) | 1,770 | 820 |
| Compensated absences payable..... | 2,490 | 252 | (158) | 2,584 | 252 |
| Net pension liability..... | 119,759 | 58,629 | — | 178,388 | — |
| Net OPEB liability..... | 86,312 | — | (26,233) | 60,079 | — |
| Total long-term liabilities..... | <u>\$ 1,669,924</u> | <u>\$ 74,637</u> | <u>\$ (55,880)</u> | <u>\$ 1,688,681</u> | <u>\$ 39,486</u> |

State of South Carolina

| | Balances at July 1, 2022 | Increases | Decreases | Balances at June 30, 2023 | Amounts Due Within One Year |
|---|-----------------------------|-------------------|---------------------|------------------------------|-----------------------------------|
| <i>Housing Authority</i> | | | | | |
| Revenue bonds payable..... | \$ 765,620 | \$ 472,380 | \$ (196,675) | \$ 1,041,325 | \$ 114,955 |
| Unamortized discounts and premiums..... | 39,652 | 8,640 | (2,377) | 45,915 | — |
| Total revenue bonds payable..... | <u>805,272</u> | <u>481,020</u> | <u>(199,052)</u> | <u>1,087,240</u> | <u>114,955</u> |
| Compensated absences payable..... | 879 | 980 | (879) | 980 | 588 |
| Leases payable..... | 446 | 4,305 | (339) | 4,412 | 325 |
| Net pension liability..... | 13,557 | 2,114 | — | 15,671 | — |
| Net OPEB liability..... | 16,385 | — | (4,033) | 12,352 | — |
| Total long-term liabilities..... | <u>\$ 836,539</u> | <u>\$ 488,419</u> | <u>\$ (204,303)</u> | <u>\$ 1,120,655</u> | <u>\$ 115,868</u> |

| | Balances at July 1, 2022 (as restated) | Increases | Decreases | Balances at June 30, 2023 | Amounts Due Within One Year |
|---|--|-------------------|---------------------|------------------------------|-----------------------------------|
| <i>Clemson University</i> | | | | | |
| Notes payable..... | \$ — | \$ 40,233 | \$ — | \$ 40,233 | \$ 325 |
| General obligation bonds payable..... | 284,625 | — | (15,695) | 268,930 | 15,260 |
| Unamortized discounts and premiums..... | 35,598 | — | (2,190) | 33,408 | — |
| Total general obligation bonds payable..... | <u>320,223</u> | <u>—</u> | <u>(17,885)</u> | <u>302,338</u> | <u>15,260</u> |
| Revenue bonds payable..... | 437,635 | 50,115 | (13,681) | 474,069 | 14,395 |
| Unamortized discounts and premiums..... | 24,011 | 3,399 | (1,309) | 26,101 | — |
| Total revenue bonds..... | <u>461,646</u> | <u>53,514</u> | <u>(14,990)</u> | <u>500,170</u> | <u>14,395</u> |
| Leases payable..... | 18,160 | 3,570 | (4,442) | 17,288 | 4,063 |
| Subscription IT asset payable..... | 34,076 | 14,624 | (17,322) | 31,378 | 9,749 |
| Compensated absences payable..... | 33,922 | 18,426 | (16,931) | 35,417 | 15,438 |
| Net pension liability..... | 646,105 | 79,829 | — | 725,934 | — |
| Net OPEB liability..... | 888,135 | — | (237,867) | 650,268 | — |
| Total long-term liabilities..... | <u>\$ 2,402,267</u> | <u>\$ 210,196</u> | <u>\$ (309,437)</u> | <u>\$ 2,303,026</u> | <u>\$ 59,230</u> |

State of South Carolina

| | Balances at July 1, 2022 | Increases | Decreases | Balances at June 30, 2023 | Amounts Due Within One Year |
|--|-------------------------------------|-------------------|---------------------|--------------------------------------|--|
| <i>Medical University of South Carolina</i> | | | | | |
| Notes payable..... | \$ 70,063 | \$ — | \$ (5,758) | \$ 64,305 | \$ 37,696 |
| General obligation bonds payable..... | 41,985 | — | (3,040) | 38,945 | 3,170 |
| Unamortized discounts and premiums..... | 6,723 | — | (888) | 5,835 | — |
| Total general obligation bonds payable..... | <u>48,708</u> | <u>—</u> | <u>(3,928)</u> | <u>44,780</u> | <u>3,170</u> |
| Revenue bonds payable..... | 877,254 | — | (43,293) | 833,961 | 44,642 |
| Unamortized discounts and premiums..... | 880 | — | (196) | 684 | — |
| Total revenue bonds..... | <u>878,134</u> | <u>—</u> | <u>(43,489)</u> | <u>834,645</u> | <u>44,642</u> |
| Leases payable..... | 308,718 | 11,548 | (49,291) | 270,975 | 45,151 |
| Subscription IT asset payable..... | — | 14,948 | (456) | 14,492 | 3,025 |
| Compensated absences payable..... | 39,483 | 30,689 | (28,733) | 41,439 | 28,560 |
| Net pension liability..... | 1,504,225 | 315,244 | — | 1,819,469 | — |
| Net OPEB liability..... | 1,996,706 | — | (468,120) | 1,528,586 | — |
| Total long-term liabilities..... | <u>\$ 4,846,037</u> | <u>\$ 372,429</u> | <u>\$ (599,775)</u> | <u>\$ 4,618,691</u> | <u>\$ 162,244</u> |

| | Balances at July 1, 2022 (as restated) | Increases | Decreases | Balances at June 30, 2023 | Amounts Due Within One Year |
|------------------------------------|---|------------------|--------------------|--------------------------------------|--|
| <i>Lottery Commission</i> | | | | | |
| Compensated absences payable..... | \$ 1,024 | \$ 714 | \$ (661) | \$ 1,077 | \$ 657 |
| Leases payable..... | 1,247 | — | (587) | 660 | 609 |
| Subscription IT asset payable..... | 25,438 | — | (3,823) | 21,615 | 4,031 |
| Net pension liability..... | 15,165 | 1,234 | — | 16,399 | — |
| Net OPEB liability..... | 18,045 | — | (5,329) | 12,716 | — |
| Total long-term liabilities..... | <u>\$ 60,919</u> | <u>\$ 1,948</u> | <u>\$ (10,400)</u> | <u>\$ 52,467</u> | <u>\$ 5,297</u> |

State of South Carolina

| | Balances at July 1, 2022 (as restated) | Increases | Decreases | Balances at June 30, 2023 | Amounts Due Within One Year |
|---|---|------------------|------------------|--------------------------------------|--|
| University of South Carolina | | | | | |
| Notes payable..... | \$ 1,691 | \$ — | \$ (1,053) | \$ 638 | \$ 405 |
| General obligation bonds payable..... | 115,320 | — | (10,935) | 104,385 | 10,300 |
| Unamortized discounts and premiums..... | 12,823 | — | (1,668) | 11,155 | — |
| Total general obligation bonds payable..... | 128,143 | — | (12,603) | 115,540 | 10,300 |
| Revenue bonds payable..... | 539,160 | — | (16,710) | 522,450 | 20,655 |
| Unamortized discounts and premiums..... | 104,080 | — | (3,582) | 100,498 | — |
| Total revenue bonds..... | 643,240 | — | (20,292) | 622,948 | 20,655 |
| Leases payable..... | 39,312 | 4,082 | (11,144) | 32,250 | 10,828 |
| Subscription IT asset payable..... | 16,193 | 1,303 | (7,857) | 9,639 | 6,831 |
| Compensated absences payable..... | 36,803 | 36,672 | (34,058) | 39,417 | 36,657 |
| Net pension liability..... | 920,757 | 107,656 | — | 1,028,413 | — |
| Net OPEB liability..... | 1,267,111 | — | (358,497) | 908,614 | — |
| Total long-term liabilities..... | \$ 3,053,250 | \$ 149,713 | \$ (445,504) | \$ 2,757,459 | \$ 85,676 |

Short-Term Debt

The Medical University of South Carolina and the University of South Carolina may issue bond anticipation notes (BANS) or revenue bond anticipation notes (RANS) to provide interim financing for capital projects while in the process of issuing bonds. The Public Service Authority may issue commercial paper as short-term financing for valid corporate purposes as allowed by the Authority's Board of Directors. Short-term debt for the fiscal year ended June 30, 2023 included: a line of credit for USC and commercial paper notes in the Public Service Authority. Short-term debt activity during the fiscal year was as follows (expressed in thousands):

| | Balances at January 1, 2022 | Increases | Decreases | Balances at December 31, 2022 |
|---|--|------------------|------------------|--|
| Public Service Authority | | | | |
| Commercial paper notes..... | \$ 120,832 | \$ 20,014 | \$ (22,600) | \$ 118,246 |
| Medical University of South Carolina | | | | |
| Revenue anticipation notes..... | \$ 80,000 | \$ — | \$ (80,000) | \$ — |
| University of South Carolina | | | | |
| Line of credit..... | \$ 5,438 | \$ 3,153 | \$ (5,438) | \$ 3,153 |

g. Joint Ventures

The Public Service Authority (Authority) is a member of The Energy Authority (TEA). TEA markets wholesale power and coordinates the operation of the generation assets of its members to maximize the efficient use of electrical energy resources, reduce operating costs and increase operating revenues of the members. It is expected to accomplish the foregoing without impacting the safety and reliability of the electric system of each member. TEA does not engage in the construction or ownership of generation or transmission assets. In addition, it assists members with fuel hedging activities and acts as an agent in the execution of forward transactions. The Authority accounts for its investment in TEA under the equity method of accounting.

All of TEA's revenues and costs are allocated to the members. The Authority's exposure relating to TEA is limited to the Authority's capital investment, any accounts receivable and trade guarantees provided by the Authority. These guarantees are within the scope of FASB ASC 952. Upon the Authority making any payments under its electric guarantee, it has certain contribution rights with the other members in order that payments made under the TEA member guarantees would be equalized ratably, based upon each member's equity ownership interest. After such contributions have been affected, the Authority would only have recourse against TEA to recover amounts paid under the guarantee. The term of this guarantee is generally indefinite, but the Authority has the ability to terminate its guarantee obligations by providing advance notice to the beneficiaries thereof. Such termination of its guarantee obligations only applies to TEA transactions not yet entered into at the time the termination takes effect. The Authority's support of TEA's trading activities is limited based on the formula derived from the forward value of TEA's trading positions at a point in time. The formula was approved by the Authority's Board. At December 31, 2022, the trade guarantees are an amount not to exceed approximately \$111.200 million.

Interested parties may obtain a copy of TEA's financial statements by writing to:

The Energy Authority
301 West Bay Street, Suite 2600
Jacksonville, Florida 32202
<http://teainc.org>

The Authority and South Carolina Electric and Gas (became Dominion Energy on January 1, 2019), or SCE&G, are parties to a joint ownership agreement providing that the Authority and SCE&G own Unit 1 at the V.C. Summer Nuclear Station with undivided interests of 33.33% and 66.67%, respectively. SCE&G is solely responsible for the design, construction, budgeting, management, operation, maintenance and decommissioning of Unit 1 and the Authority is obligated to pay its ownership share of all costs relating thereto. The Authority receives 33.33% of the net electricity generated. In 2004, the Nuclear Regulatory Commission (NRC) granted a twenty-year extension to the operating license for Unit 1, extending it to August 6, 2042. Nuclear fuel costs are being amortized based on energy expended using the unit-of-production method. Costs include a component for estimated disposal expense of spent nuclear fuel; however as of May 2015, the Department of Energy suspended the collection of spent fuel disposal fees. Fuel amortization and disposal fees (through April 2014) are included in fuel expense and recovered through the Authority's rates.

The NRC requires a licensee of a nuclear reactor to provide minimum financial assurance of its ability to decommission its nuclear facilities. In compliance with the applicable NRC regulations, the Authority established an external trust fund and began making deposits into this fund in September 1990. In addition to providing for the minimum requirements imposed by the NRC, the Authority makes deposits into an internal fund in the amount necessary to fund the difference between a site-specific decommissioning study completed in 2016 and the NRC's imposed minimum requirement. Based on these estimates, the Authority's one-third share of the estimated decommissioning costs of Unit 1 equals approximately \$439.500 million in 2016 dollars. As deposits are made, the Authority debits FERC account 532 - Maintenance of Nuclear Plant, an amount equal to the deposits made to the internal and external trust funds. These costs are recovered through the Authority's rates.

The Authority and SCE&G were constructing two additional nuclear generating units (Summer Units 2 and 3) at the V.C. Summer Nuclear Station. Together the Design and Construction Agreement and the Operating and Decommissioning Agreement provided for a 45.00% ownership interest by the Authority in each of the two new units and replace the Amended and Restated Bridge Agreement which had governed the relationship between the Authority and SCE&G. On July 31, 2017 the Authority, along with SCE&G, halted the V.C. Summer Units 2 and 3 projects. The Authority reclassified the construction in progress related to the Summer Units 2 and 3 to a regulatory asset to be amortized over the remaining life of the revenue bonds related to the halted project.

h. Significant Transactions of Major Component Units with the Primary Government

The Public Service Authority makes payments to the General Fund in lieu of taxes each year based on requirements under bond indentures. These payments totaled \$17.700 million during the Authority’s fiscal year ended December 31, 2022.

During the fiscal year ended June 30, 2002, the State Ports Authority resolved to contribute a total of \$45.000 million over twenty-six years to the Local Government Infrastructure Fund, a major governmental fund, for the Cooper River Bridge project in Charleston. The Authority made a payment of \$1.000 million during the fiscal year ended June 30, 2023.

Clemson University provided computer services and information systems development to other State agencies for a fee. These fees totaled \$346 thousand and \$30.459 million, respectively, for the fiscal year ended June 30, 2023.

i. Concentrations of Customer Credit Risk

Public Service Authority

Concentrations of credit risk with respect to the Public Service Authority’s receivables are limited due to its large number of customers and their dispersion across different industries. The Authority maintains an allowance for uncollectible accounts based on the expected collectability of all accounts receivable. The Authority had one customer that accounted for more than ten percent of the Authority’s sales for its fiscal year ended December 31, 2022, as follows (expressed in thousands):

| <u>Customer</u> | <u>Revenue</u> | <u>Revenue</u> |
|---|----------------|----------------|
| Central Electric Power Cooperative, Inc | \$ 1,059,000 | 54% |

No other customer accounted for more than 10% of the Authority’s sales.

State Ports Authority

During the fiscal year ended June 30, 2023, of the State Ports Authority’s total revenues, three customers accounted for approximately 13%, 13%, and 12% each. The Authority performs ongoing credit evaluations of its customers and operates under international laws, which may provide for a maritime lien on vessels in the event of default on credit terms. The Authority maintains reserves for potential credit losses.

j. Contingencies and Commitments

Litigation – State Ports Authority

In January 2013, the Ports Authority intervened in a federal case brought by preservation and environmental groups against the U.S. Army Corps of Engineers (The “Corps”), to challenge issuance of authority for the Ports Authority to drive pilings under a building on Union Pier Terminal in renovating the cruise terminal. On September 19, 2013, the federal district court remanded the permit to the Corps for further review and action. The permit application is under review by the Corps of Engineers on remand. The Ports Authority intends to continue pursuing the federal permit and to continue any legal actions necessary to perfect the final permit.

In February 2013, the same cruise terminal opponents and others filed an administrative action challenging the State permit issued for the piling work at Union Pier. The South Carolina Administrative Law Court granted summary judgment in favor of the Ports Authority and dismissed the challenge on April 21, 2014. On October 18, 2017, the Court of Appeals issued a unanimous opinion affirming the South Carolina Administrative Law Court. This was appealed to the South Carolina Supreme Court, and the Supreme Court accepted a petition for certiorari on August 21, 2018. Briefing and argument were held on February 19, 2020. In May 2022, the Ports Authority submitted notice to DHEC advising it that the Authority was withdrawing its permit application that was subject to the contested case proceeding. As a result of the notice, both parties jointly moved that the Court restore the case to the active docket and further stipulate to the dismissal of this contested case. In June 2022, the Court dismissed the case.

On March 17, 2021, the State of South Carolina and the Ports Authority filed labor charges against the United States Maritime Alliance, Ltd. (USMX), the International Longshoreman’s Association, AFL-CIO, CLC and the International Longshoreman’s Association, AFL-CIO, CLC, Local 1422 (together, the ILA) with the National Labor Relations Board (NLRB) for entering into and maintaining an unlawful hot-cargo agreement as contained in Article VII, Section 7 of the USMX-ILA collective bargaining agreement (Master Agreement) and the Hugh K. Leatherman Terminal (HLT). The NLRB issued a complaint against Respondents (USMX and the ILA). Following issuance of the complaint, in April 2021, the ILA filed a lawsuit in the New Jersey Superior Court (the Lawsuit) against two USMX member-carriers seeking to effectuate the unlawful provision in the Master Agreement. In doing so, the ILA not only reaffirmed the unlawful nature of Article VII, Section 7 of the Master Agreement, it asserted additional unlawful interpretations of the Master Contract. The State of South Carolina and Ports Authority filed additional charges against the ILA for these additional unlawful interpretations, and the NLRB issued a second complaint against the ILA. A hearing was held before an Administrative Law Judge on June 9th and 10th, 2021. On September 16, 2021, a National Labor Relations Board judge ruled in favor of the Ports Authority stating that the ILA cannot force the use of union labor at the Port of Charleston and ordered that the ILA drop a lawsuit filed against two ocean carriers that utilized the HLT. The ILA appealed to the full NLRB board and the Ports Authority cross-appealed. On December 16, 2022, the three-member NLRB Board reversed the Administrative Law Judge’s decision and ruled against the Ports Authority in a 2-1 decision. The Ports Authority appealed to the United States Court of Appeals for the Fourth Circuit on January 17, 2023. Oral argument was held before a three-judge panel of that Court on June 26, 2023, and on July 28, 2023, the panel ruled against the Ports Authority and affirmed the NLRB Board’s decision in a 2-1 decision. The Ports Authority intends to continue to pursue legal recourse in this matter.

Purchase Commitments – Public Service Authority

At December 31, 2022, the Public Service Authority, a major discretely presented component unit and electric utility company, had outstanding minimum obligations under existing purchase contracts totaling \$381.854 million for coal. In addition, at December 31, 2022, the Authority had commitments for nuclear fuel and nuclear fuel conversion contracts of \$77.000 million over the next nine years.

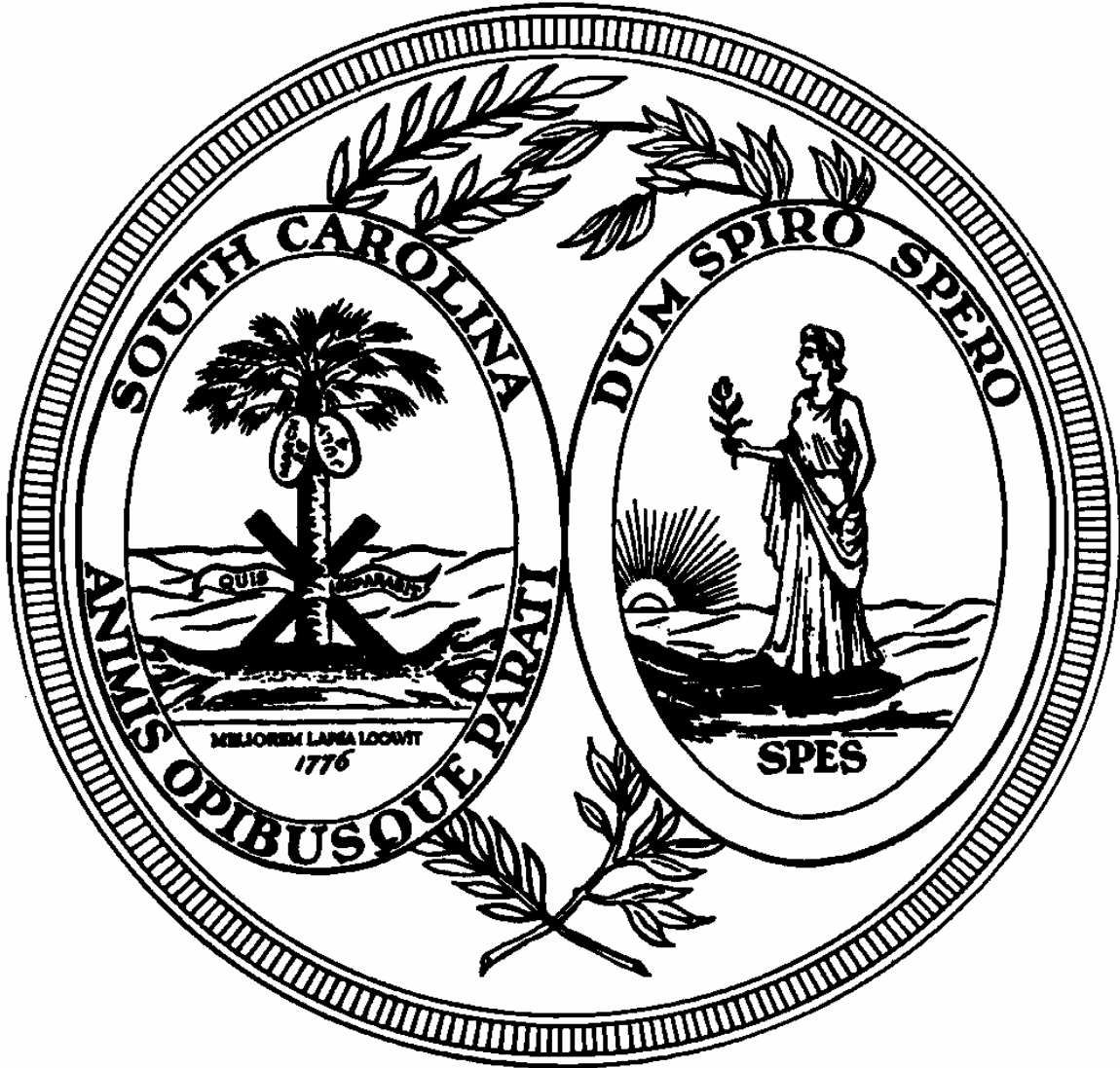
The Authority amended a service agreement to an approximate amount of \$48.300 million. The agreement provides unplanned maintenance coverage, rotor replacement and auxiliary parts replacement in addition to a contract performance manager, initial spare parts, parts and services for specified planned maintenance outages, remote monitoring and diagnostics of the turbine generators and combustion tuning for the gas turbines. The contract term extends through 2027.

Purchase Commitments – Ports Authority

At June 30, 2023, the Ports Authority had construction commitments of approximately \$333.036 million and non-construction commitments for property, plant and equipment of approximately \$12.746 million.

Commitments to Provide Grants and Other Financial Assistance – The Housing Authority

The Housing Authority, a major discretely presented component unit, had commitments of \$15.647 million from the Housing Trust Fund for affordable housing projects and developments as of June 30, 2023.



NOTE 20: COVID-19 PANDEMIC

The 2019 Novel Coronavirus (or “COVID-19”) has adversely affected economic activity globally, nationally and locally. In March 2020, the World Health Organization declared the outbreak of COVID-19 a pandemic. The extent of the impact of the virus and its variants on the State’s operational and financial performance will depend on certain developments, including the duration and spread of the outbreak, severity of the impact on the state’s economy, and governmental, regulatory, and private sector responses. The full extent of the economic uncertainty caused by COVID-19 on the State’s financial statements in future periods is not yet determinable.

To respond to this pandemic, the State held its fiscal year 2021 budget at fiscal year 2020 spending levels, although fiscal 2021 revenues have ultimately surpassed projections. All of the \$1.905 billion in COVID Relief Funds received have been recognized with corresponding expenditures or obligated to be expended before the December 31, 2021 deadline.

In addition, the State received \$2.499 billion in September 2021 under the American Rescue Plan Act (ARPA) for the State Fiscal Recovery Fund. Of the \$2.499 billion received, \$2.493 billion has been distributed. States must obligate the funds by December 31, 2024, and spend by December 31, 2026.

Also, on September 3, 2021, the State received \$217.563 million under ARPA for the Local Fiscal Recovery Fund. On September 6, 2022 the State received an additional \$217.563 million under ARPA for the Local Fiscal Recovery Fund. Of the \$435.126 million received, \$415.629 million has been allocated to local governments. States must also obligate these funds by December 31, 2024, and spend them by December 31, 2026.

NOTE 21: SUBSEQUENT EVENTS

a. Debt Activity

Subsequent to the fiscal year end, the State of South Carolina issued the following debt:

- On July 12, 2023, the University of South Carolina, a major discretely presented component unit, issued \$20.015 million in higher education revenue refunding bonds, Series 2023.
- On August 29, 2023, the State Housing Authority, a major discretely presented component unit, issued \$100.000 million in mortgage revenue bonds, Series 2023B.
- On October 13, 2023, the Medical University of South Carolina, a major discretely presented component unit, paid off its \$33.000 million loan for the land and facilities for its Nexton Consolidated Service Center.
- As of November 30, 2023, the Public Service Authority, a major discretely presented component unit, borrowed an additional \$219.600 million in its fiscal year ended December 31, 2023 in revolving credit and commercial paper agreements related to its Cook Exception Regulatory Asset.
- On December 14, 2023, the Public Service Authority, a major discretely presented component unit, defeased \$62.600 million of its 2012 Taxable Improvement Series E, 2014 Taxable Refunding Series D, 2015 Tax-Exempt Refunding and Improvement Series A, and 2015 Tax-Exempt Refunding Series B Bonds.