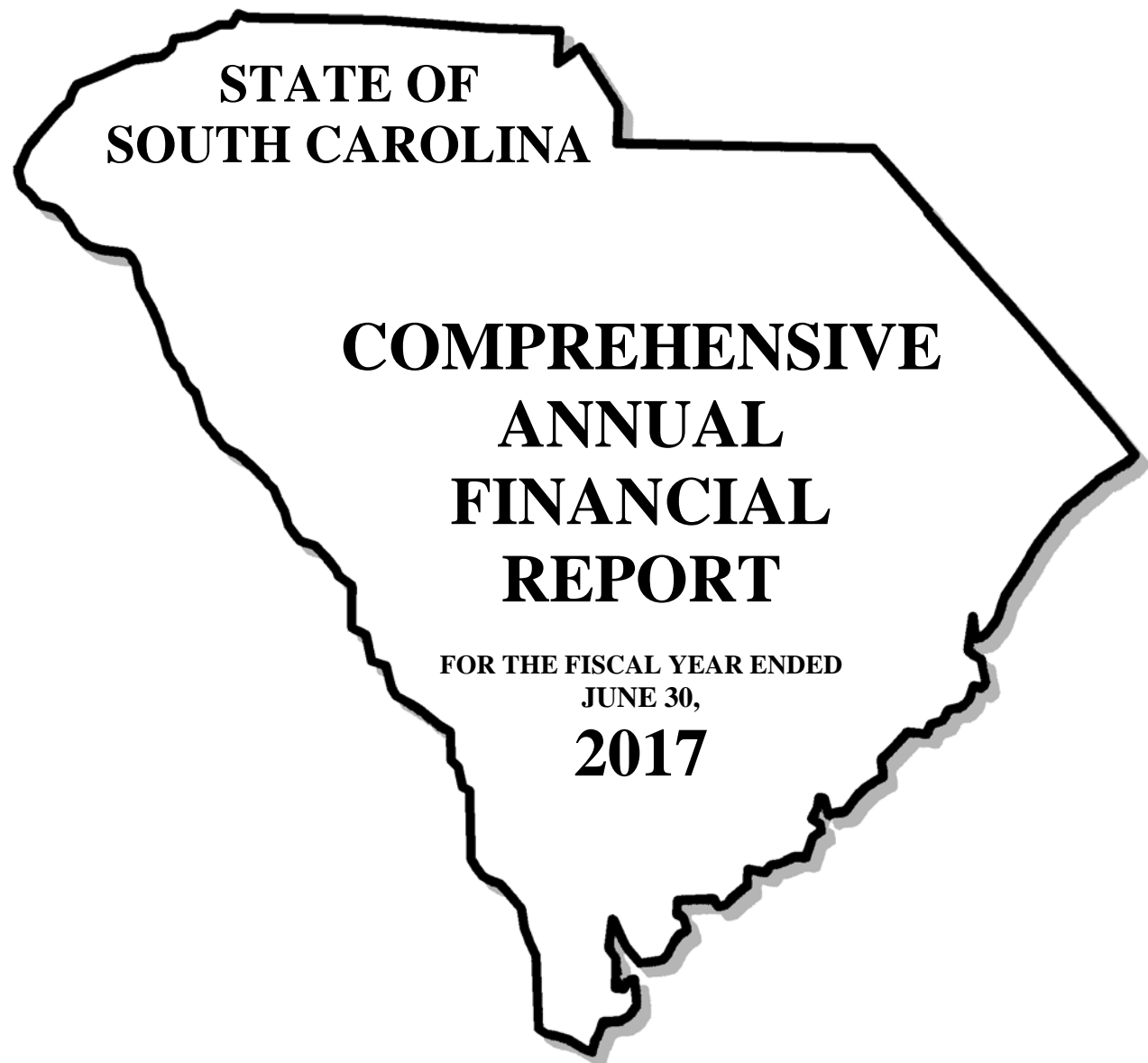
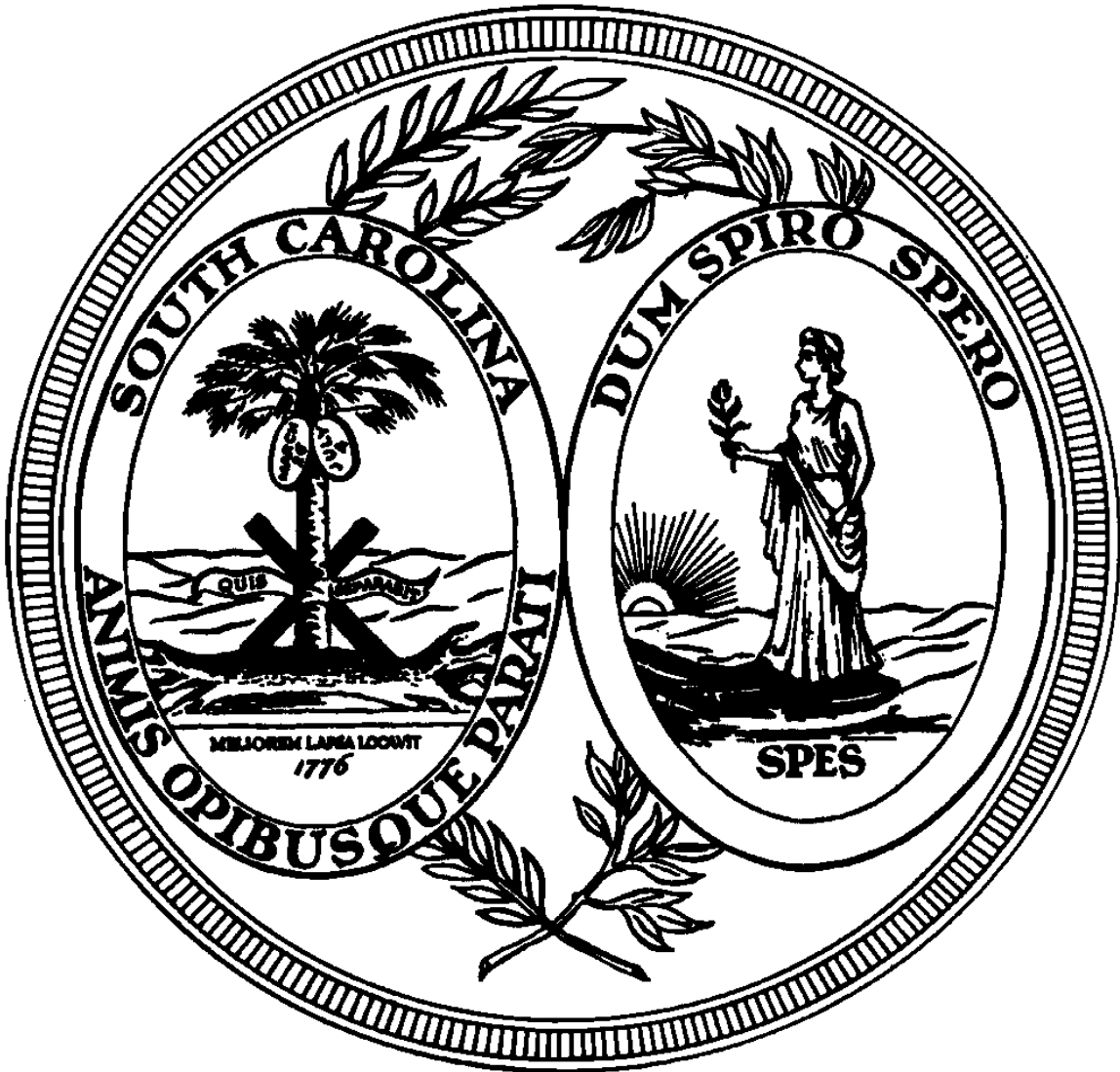


See Note 15 of the 2022 ACFR, which describes the correction of a multi-year error that required restatement in the 2022 ACFR of beginning fund balance of the General Fund. See also Tables 1-4 in the Statistical Section of the 2022 ACFR. The tables include summarized financial statements for 2022 and the previous nine fiscal years that reflect the impact of the restatement by fiscal year. The ACFRs of those previous fiscal years have not been restated.



**Prepared by the Comptroller General's Office**



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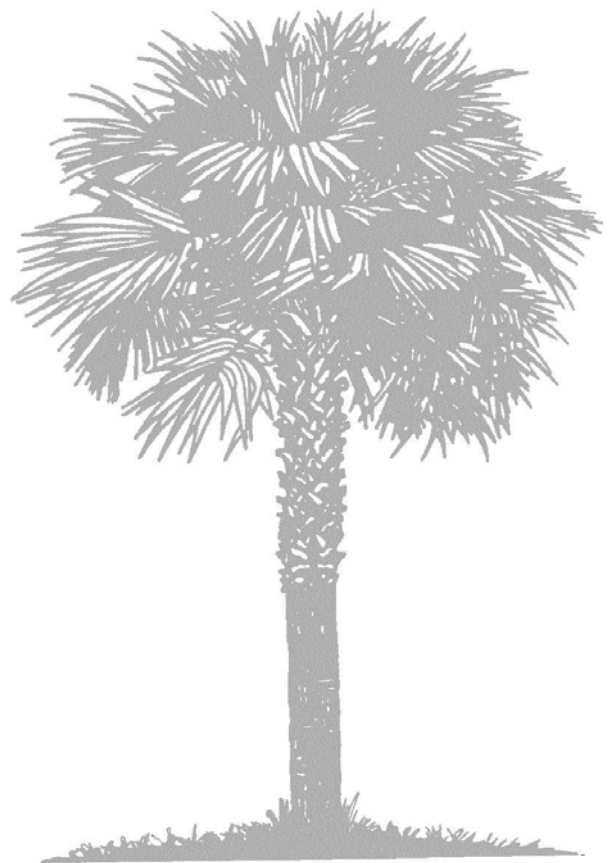
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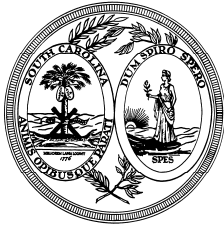
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# *Introductory Section*

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Letter of Transmittal  
Certificate of Achievement  
Principal State Officials  
Organizational Chart



State of South Carolina  
**Office of Comptroller General**

1200 Senate Street  
305 Wade Hampton Office Building  
Columbia, South Carolina 29201

Telephone: (803) 734-2121  
Fax: (803) 734-2064  
E-Mail: [cgooffice@cg.sc.gov](mailto:cgooffice@cg.sc.gov)

**RICHARD ECKSTROM, CPA**  
COMPTROLLER GENERAL

**WILLIAM E. GUNN**  
CHIEF OF STAFF

November 17, 2017

**To the Citizens, Governor and  
Members of the South  
Carolina General Assembly**

I am pleased to present to the citizens of South Carolina this Comprehensive Annual Financial Report for the State of South Carolina for the fiscal year ended June 30, 2017. The report provides financial information about the State's operations during the year and describes its financial position at the end of the year.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls that was established for this purpose. Because the cost of internal controls should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The State Auditor and CliftonLarsonAllen LLP, an independent certified public accounting firm, jointly performed an independent audit of the State's basic financial statements for the fiscal year ended June 30, 2017. The auditors have issued an unmodified opinion, the most favorable outcome of the audit process.

This letter of transmittal is designed to complement management's discussion and analysis that immediately follows the report of the independent auditors.

**PROFILE OF THE GOVERNMENT**

South Carolina extends from the Atlantic Ocean westward to the Blue Ridge Mountains, containing over 30,000 square miles. Fortieth in geographic area among the fifty states, South Carolina ranks twenty-fourth in population with approximately 5.0 million citizens. According to the U.S. Census Bureau, the State's rate of population growth is presently the tenth fastest in the nation.

As shown in the organizational chart on page 15, State government is divided into three separate branches: legislative, executive, and judicial. The State's citizens elect the legislative and executive branch officials. The General Assembly elects certain members of the judicial branch, including the Supreme Court. The principal State officials currently in office are listed on page 14.

State government provides a full range of services to South Carolina's citizens including educational, health, social/human, transportation, public safety, regulatory, and conservation/natural resources services. In addition, the State provides funds, grants, and loans to assist local governments, including school districts.

The State's reporting entity includes the primary government and its component units. The primary government includes all funds, departments, and agencies. The State's component units are legally separate organizations for which the State is accountable for purposes of financial reporting. The Management's Discussion and Analysis (MD&A) and the Basic Financial Statements focus on the activities of the primary government.

Additional information on the State's component units can be found in the notes to the accompanying financial statements and in the separately issued financial statements of those component units.

South Carolina's annual Appropriations Act includes legally adopted budgets by agency for the Budgetary General Fund and for Total Funds. After the budget year begins, the Executive Budget Office (EBO), may order spending cuts if revenue collections fall short of predicted levels. A department or agency may request transfers of appropriations between programs if its transfer request does not exceed 20% of its program budget. The EBO has the authority to approve additional requested transfers of appropriations between personal services and other operating expenditure accounts. For additional information, see the notes to the required supplementary information - budgetary.

### **STATE ECONOMY**

South Carolina has a diversified economic base, including manufacturing, trade, healthcare, services, and leisure/hospitality. Businesses have relocated here from all over the world taking advantage of the State's skilled labor force, competitive wages, lower-priced land, excellent port facilities and accessibility to markets, and, in recent years, substantial tax and other economic incentives.

Businesses continue to choose South Carolina as a place to locate or expand, and the State of South Carolina is committed to working with employers to meet their workforce needs through state-supported workforce development initiatives.

During the year ended June 30, 2017, total non-farm employment in the state increased by 33,700 to 2,084,300. Industry sectors reflecting gains were Trade, Transportation, and Utilities (+11,000); Leisure and Hospitality (+7,900); Manufacturing (+7,300); Construction (+4,800); Education and Health Services (+4,000); Financial Activities (+900); and Government (+100). Declines were experienced in Professional and Business Services (-1,600) and Mining, Logging, Information, and Other Services (-700).

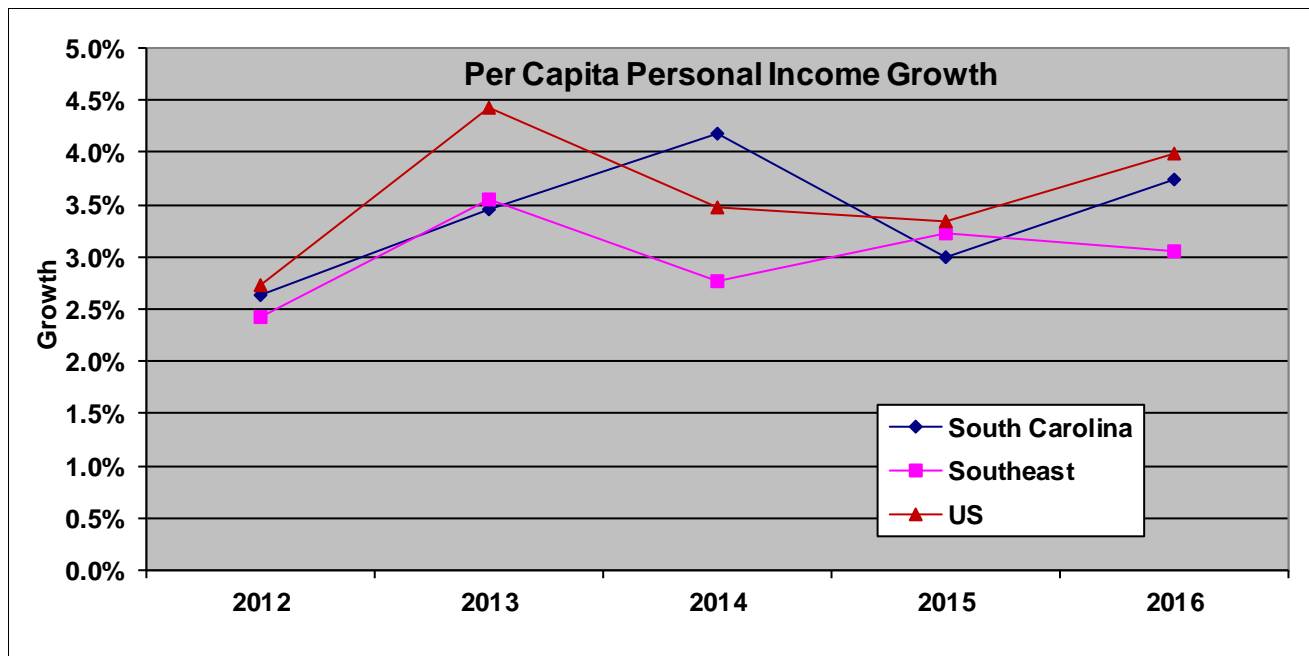
South Carolina's unemployment rate was 3.9% in June 2017, which was below the June 2016 rate of 5.4%. It remained at 3.9% in September 2017. In comparison, the U.S. unemployment rate in June 2017 was 4.4% and 4.2% in September 2017.

The South Carolina Leading Index (SCLI) increased by 0.382 points from June 2016 to June 2017 to 102.47. Above the 100 mark, the SCLI forecasts improving economic conditions for South Carolina over the upcoming three to six months. The SCLI closed the month of September 2017 at 102.16, the most current month available.

The number of real estate closings remained the same when comparing June 2017 and June 2016. But, with the declining number of foreclosures in the state, down 13.6 percent in June 2017 compared to June 2016, the supply of available homes on the market remains low. As inventory tightens, real estate values in South Carolina have gained ground. In addition, residential building permits compared to a year ago are up 0.5 percent in volume and 8.4 percent in valuation.

The South Carolina housing market continued to improve, with the Florence, Charleston and Greenville housing markets experiencing strong home sales in the first half of calendar year 2017. This growth was also complemented by median home prices of homes sold increasing 3.1 percent when comparing June 2017 to June 2016.

Also, see the following for a comparison of South Carolina, the southeastern United States, and the entire United States in per capita personal income growth over the last five years.



## LONG-TERM FINANCIAL PLANNING

State law requires agencies that receive 1.0% or more of the total annual General Fund appropriations to provide an estimate of their projected General Fund expenditures for the next three fiscal years. The Executive Budget Office combines these expenditure estimates with long-term revenue estimates made by the State's Board of Economic Advisors (BEA) to create a three-year financial plan. The three-year financial plan assists the State in strategically assessing its future financial commitments. The plan is updated annually and provided to the Governor, the Speaker of the House of Representatives, and the President Pro Tempore of the Senate during the second quarter of each fiscal year.

Significant financial challenges facing state government include anticipated future spending increases for Medicaid, State retirement and post-retirement health benefits, and elementary and secondary education.

The State's long-term financial management practices include a five-year comprehensive permanent improvement plan that requires funding to be in place before beginning construction on any capital improvement projects.

## RELEVANT FINANCIAL POLICIES

The State's legislature is required to adopt a balanced budget annually based on revenue projections provided by the BEA. State law requires the BEA to meet at least quarterly to compare actual revenue collections with its earlier projections and to adjust its projections if necessary. The State legislature and EBO are responsible for taking appropriate action to keep the State's budget in balance. If at the end of the first, second, or third quarter of any fiscal year the BEA reduces revenue by more than three percent below the amount projected for the fiscal year, the President Pro Tempore of the Senate and the Speaker of the House of Representatives may call each respective house into session to take action to avoid a year-end deficit. If the houses do not come into session within twenty days of the BEA determination, the Director of the EBO must reduce most agency appropriations evenly across-the-board to avoid a year-end deficit. The State is also required to maintain a General Reserve Fund amounting to 5.0% of total General Fund revenues for the latest completed fiscal year that can be used only for eliminating a year-end operating deficit. Additionally, the State is required to annually fund a 2% Capital Reserve to be used for capital improvements, debt retirement, or other nonrecurring purposes appropriated by the General Assembly.

Legislation also exists directing that in closing the books each year the Comptroller General shall suspend, to the extent necessary, any budgetary surplus appropriations in a general or supplemental act or Capital Reserve Fund appropriations if the State's General Fund has a negative unrestricted, unassigned fund balance when reported on a Generally Accepted Accounting Principles-basis.



The State ended fiscal year 2017 with a positive budgetary General Fund balance after reservation of \$1.076 billion, which was made up of legislatively approved agency carryover appropriations of \$549.517 million, the General Reserve of \$348.019 million, the Capital Reserve of \$139.208 million, and unassigned surplus of \$39.726 million. See the Required Supplementary Information – Other than Management’s Discussion and Analysis (Unaudited) section for further information.

### **MAJOR INITIATIVES**

The State continues to fund programs related to job creation. In calendar year 2016, the State committed \$18.0 million to the South Carolina Coordinating Council on Economic Development’s Set-Aside Fund, which is dedicated to improving the economic well-being of the State by providing funds to local government to develop the infrastructure necessary for new and expanding business. Programs like this helped to attract Samsung to Newberry County in fiscal year 2017. Samsung is expected to create 950 jobs in the coming years. Additionally, BMW announced that it will expand its facilities in Spartanburg County in fiscal year 2017, which will create an additional 1,000 jobs in the coming years as well.

South Carolina’s job creation and capital investment from manufacturers have experienced steady growth since the end of the 2007 - 2009 Recession. In 2016 alone, the state attracted more than \$3.4 billion in new capital investment from manufacturing companies, which resulted in the creation of more than 13,100 jobs.

Area Development magazine recently ranked South Carolina second in its 2017 “Top States for Business” analysis. South Carolina also scored high in Site Selection magazine’s executive survey on business climate, ranking second, behind Texas.

### **South Carolina’s Growing Economic Environment**

Over the last several years, South Carolina has continued to demonstrate its ability to attract expanded economic opportunities for citizens. Manufacturing has grown substantially. South Carolina has also experienced a state-wide decrease in its unemployment rate, which has shown that even in the midst of challenging national economic conditions our state’s business-friendly climate and committed workforce continue to attract investment that creates well-paying jobs.

We have seen an emerging trend of companies investing and expanding in South Carolina. Many of South Carolina’s major employers have expanded and created high-quality jobs within the state. In 2012, the State established an Aerospace Task Force to position the state for future growth. The task force is focused on growing the aerospace supply chain for companies like Boeing and GE Turbine and supporting initiatives to assure that South Carolina has a workforce ready for the aerospace industry.

South Carolina’s exports reached record levels again in 2016 with exports increasing by 1.3% to \$31.3 billion from 2015 to 2016. In 2016, South Carolina ranked 15<sup>th</sup> in the United States in exports. These export figures were bolstered by the fact that the State is the nation’s top exporter of completed passenger vehicles and tires, in which the State accounted for approximately 18% of the entire U.S. passenger vehicles market and approximately 30% of the total U.S. tire export market. The State also recently established a Transportation, Distribution and Logistics (TDL) Council that includes strong private sector participation. Part of the mission of this council is to prepare South Carolina for the Panama Canal expansion, providing South Carolina with a world-class port that will have the capacity to support the expected increase in merchant shipping. The Port of Charleston is deepening its shipping channel from forty-five to fifty-two feet. Once the project is completed by the end of the decade, Charleston will be the deepest port on the east coast.

Due in part to the State’s economic outreach initiatives, South Carolina’s total economic output or gross domestic product (GDP) was \$209.716 billion in 2016. Between 2016 and 2017, our real GDP grew 2.1%, which compares to the southeast states average growth of 1.8%.

With our cost of living 0.9% below the national average, South Carolina offers exceptionally productive employees at one of the lowest labor costs in the nation. South Carolina is a right-to-work state and in 2016 had the lowest unionization rate in the nation, at 1.6% of the workforce. As a result of this, Kiplinger recently highlighted South Carolina as seventh in states that have gained the most jobs in 2016 with an employment increase of 2.4%.

#### **AWARDS AND ACKNOWLEDGMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State of South Carolina for its Comprehensive Annual Financial Report (CAFR) for the fiscal year that ended June 30, 2016. This was the twenty-ninth consecutive year that the State of South Carolina achieved this recognition. In order to be awarded a Certificate of Achievement, a government must publish a timely, easily readable, and efficiently organized CAFR. The CAFR must comply with both generally accepted accounting principles and applicable legal requirements.

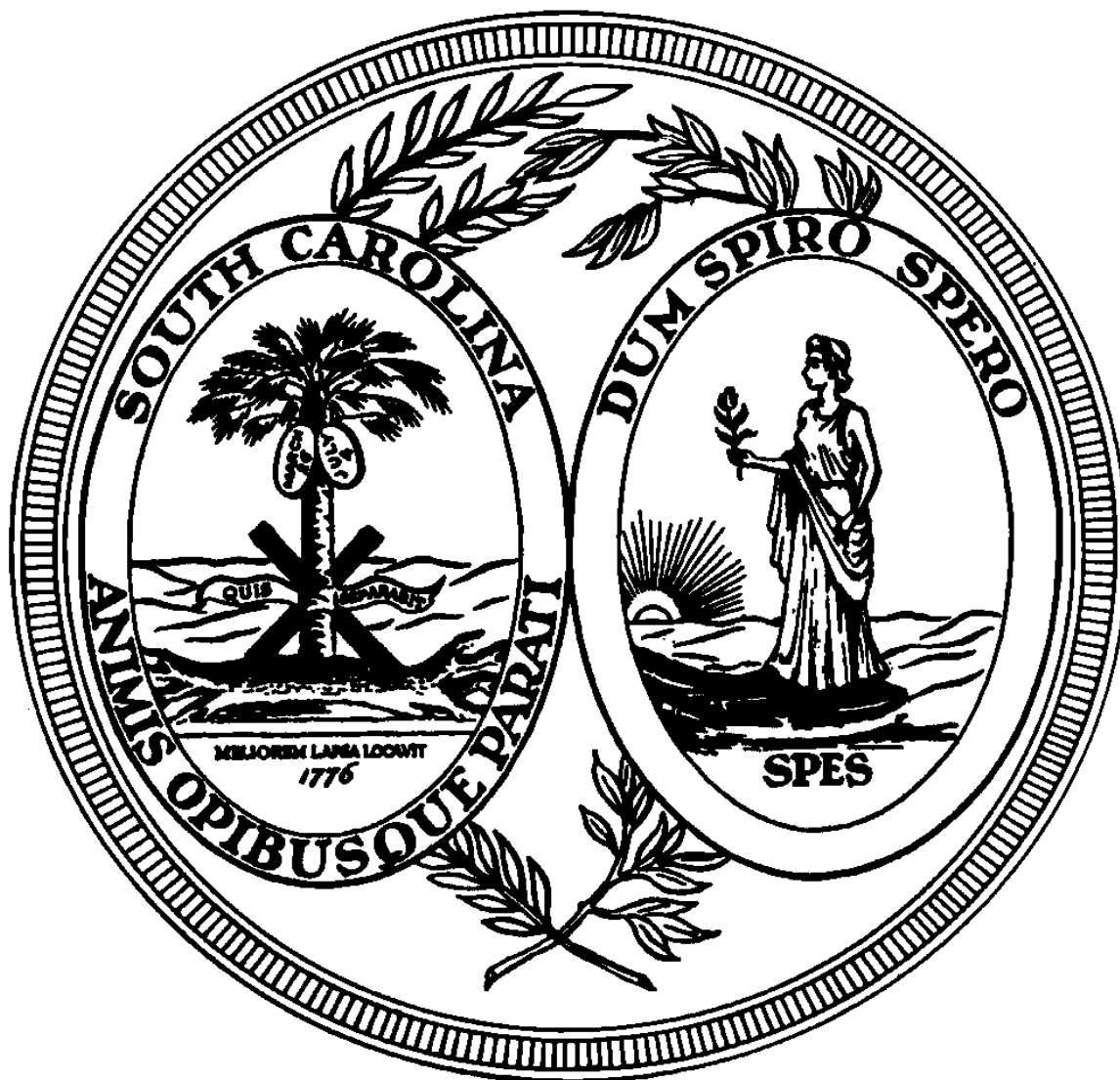
A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility to be awarded a Certificate of Achievement.

Production of the CAFR was made possible only by the support of all State agencies and component units that supplied financial data to our office on a timely basis. I extend special appreciation for the members of my staff who devoted many of their nights and weekends over the past few months working as a team to produce this comprehensive document. I also express special appreciation for the generous sacrifices made by their families who endured the many extra hours they devoted to successfully complete this project.

Sincerely,

A handwritten signature in black ink, appearing to read "Richard Eckstrom".

Richard Eckstrom, CPA  
Comptroller General



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**CERTIFICATE  
OF ACHIEVEMENT  
FOR EXCELLENCE IN  
FINANCIAL REPORTING**

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Government Finance Officers  
Association

**Certificate of  
Achievement  
for  
Excellence in  
Financial  
Reporting**

Presented to

**State of South Carolina**

For its Comprehensive  
Annual Financial Report  
for the Fiscal Year Ended

**June 30, 2016**



Executive Director/CEO

## Principal State Officials

### LEGISLATIVE—THE GENERAL ASSEMBLY

Kevin L. Bryant, President of the Senate and Lieutenant Governor  
Hugh K. Leatherman, Sr., President Pro Tempore of the Senate  
James H. Lucas, Speaker, House of Representatives

### EXECUTIVE

#### STATE FISCAL ACCOUNTABILITY AUTHORITY

Henry D. McMaster, Chairman, Governor  
Curtis M. Loftis, State Treasurer  
Richard Eckstrom, Comptroller General  
Hugh K. Leatherman, Sr., Chairman, Senate Finance Committee  
W. Brian White, Chairman, House Ways and Means Committee

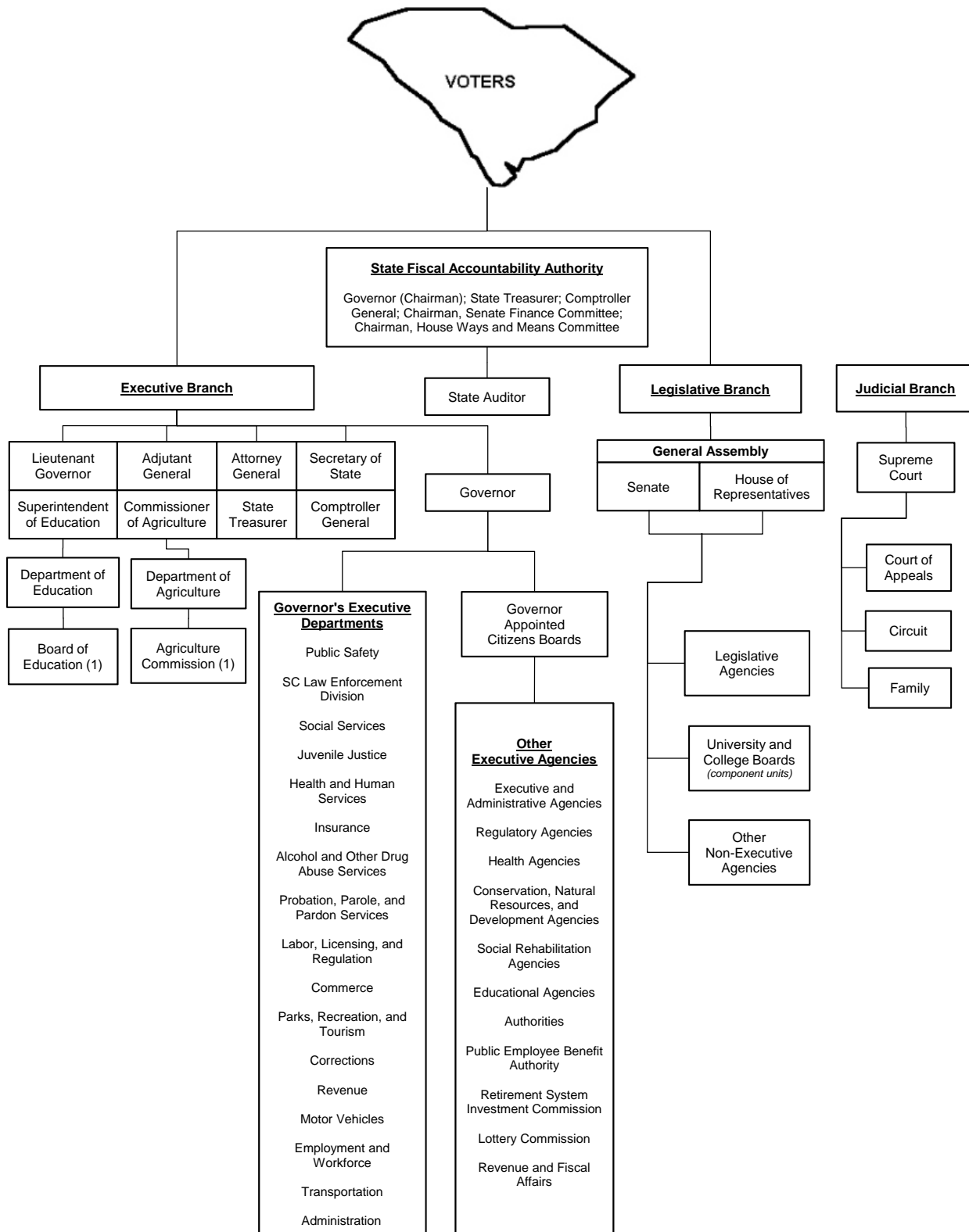
Kevin L. Bryant, President of the Senate and Lieutenant Governor  
Mark Hammond, Secretary of State  
Alan Wilson, Attorney General  
Molly Spearman, State Superintendent of Education  
Major General Robert E. Livingston, Jr, Adjutant General  
Hugh E. Weathers, Commissioner of Agriculture

### JUDICIAL

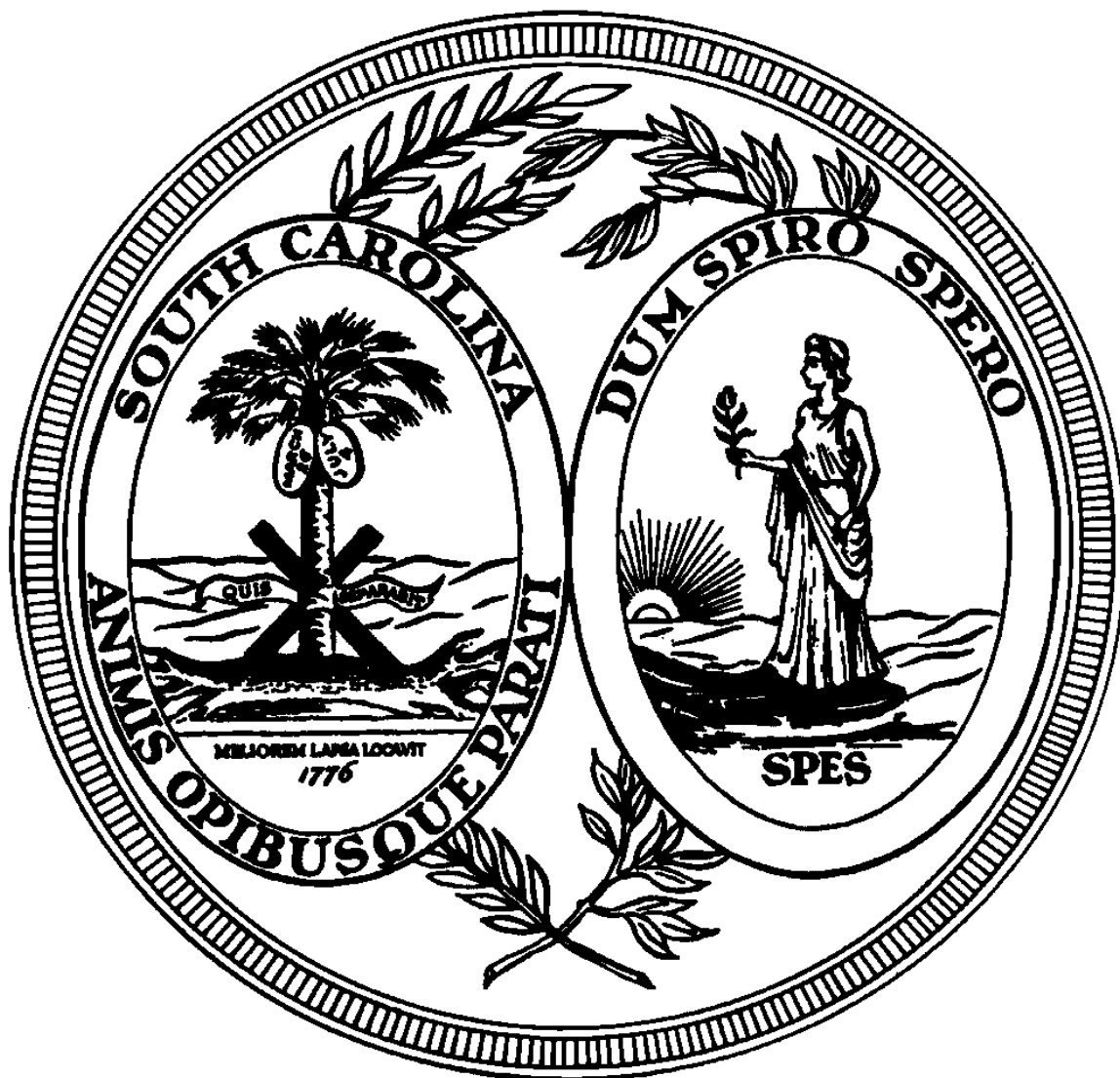
Donald W. Beatty, Chief Justice, Supreme Court

The State's citizens elect the legislative and executive branch officials named above. The General Assembly elects certain members of the judicial branch, including the Supreme Court.

# Organizational Chart



(1) Board of Education and Agriculture Commission are comprised of 16 members elected by the legislative delegation of each judicial district, one member at large appointed by the Governor and the Superintendent of Education or Commissioner of Agriculture, respectively.





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# *Financial Section*

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Independent Auditors' Report  
Management's Discussion and Analysis (Unaudited)  
Basic Financial Statements  
Required Supplementary Information (Unaudited)  
Supplementary Information



## INDEPENDENT AUDITORS' REPORT

The Honorable Henry D. McMaster, Governor  
and  
Members of the General Assembly  
State of South Carolina  
Columbia, South Carolina

### Report on the Financial Statements

We have jointly audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of South Carolina (the State), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the State's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to jointly express opinions on these financial statements based on our audit.

We did not jointly audit the financial statements of certain agencies and component units of the State, which represent the indicated percent of total assets and deferred outflows of resources and total revenues as presented in the table below. Those financial statements were audited by other auditors, including CliftonLarsonAllen LLP acting separately, whose reports thereon have been furnished to us, and our opinion, insofar as it related to the amounts included for those agencies and component units, is based solely on the reports of the other auditors.

	Percentage Audited by CliftonLarsonAllen LLP Separately		Percentage Audited by Other Auditors	
	Total Assets and Deferred Outflows of Resources	Total Revenue	Total Assets and Deferred Outflows of Resources	Total Revenue
<b><u>Government-wide</u></b>				
Governmental activities	2%	11%	62%	11%
Business-type activities	-	-	82%	84%
Component units	-	-	99%	99%
<b><u>Fund Statements</u></b>				
Governmental Funds	-	-	24%	10%
Enterprise Funds	-	-	82%	84%
Internal Service Funds	35%	88%	54%	8%
Fiduciary Funds	78%	36%	21%	64%

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the State Ports Authority, Connector 2000 Association, Inc., South Carolina Research Authority and South Carolina Medical Malpractice Liability Joint Underwriting Association, were not audited in accordance with *Government Auditing Standards*, issued by the Comptroller General of the United States.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

#### *Correction of Errors*

As described in Note 14 to the financial statements, the State restated beginning balances resulting from the correction of accounting errors that occurred in the prior period. Our opinion is not modified with respect to this matter.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, and net pension liability schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The introductory section, supplementary information and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion based on our audit, the procedures performed as described above, and the report of the other auditors, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and the statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

**Other Reporting Required by *Government Auditing Standards***

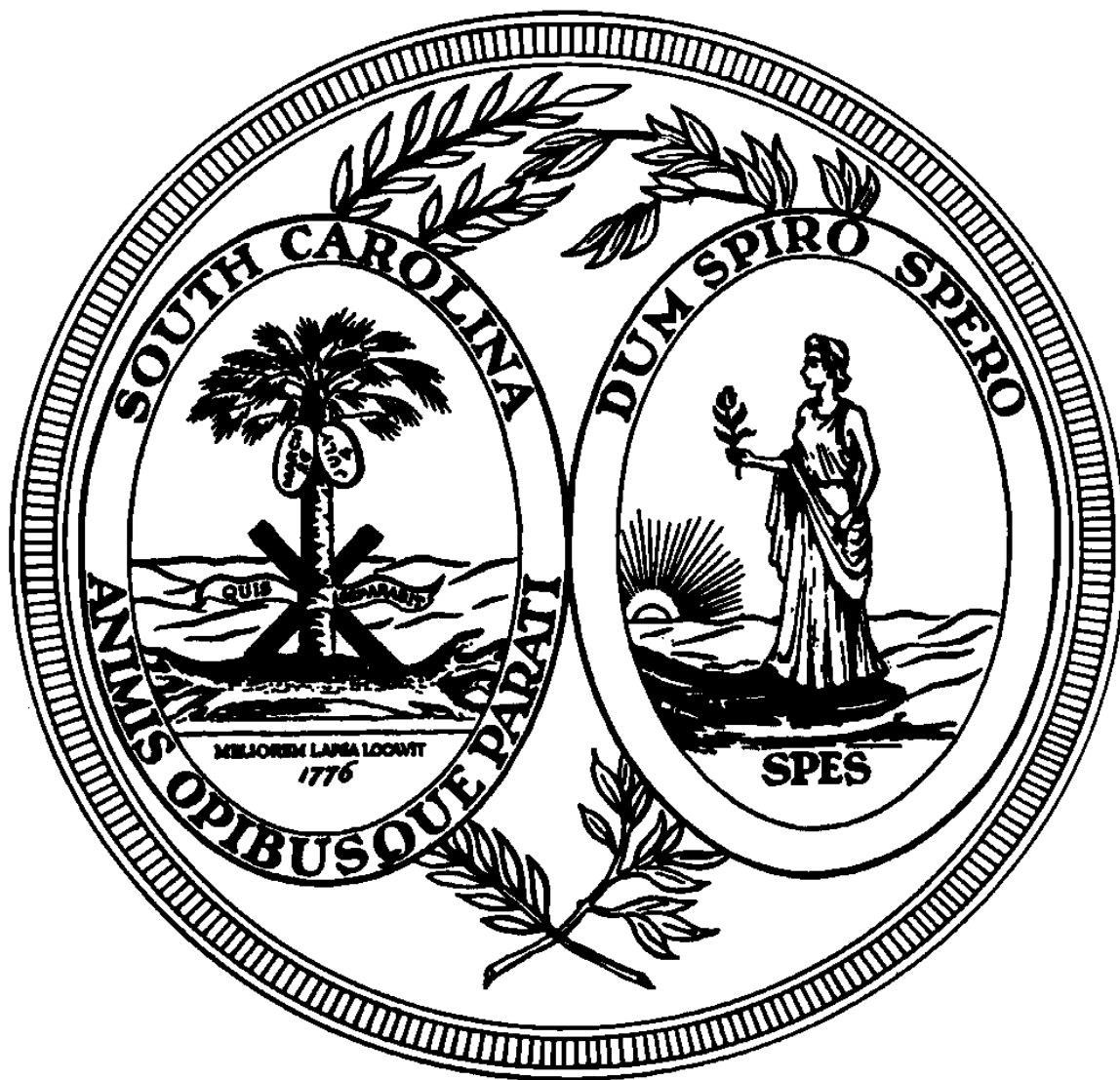
In accordance with *Government Auditing Standards*, we have also issued our report dated November 17, 2017, on our consideration of the State's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the State's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the State's internal control over financial reporting and compliance.

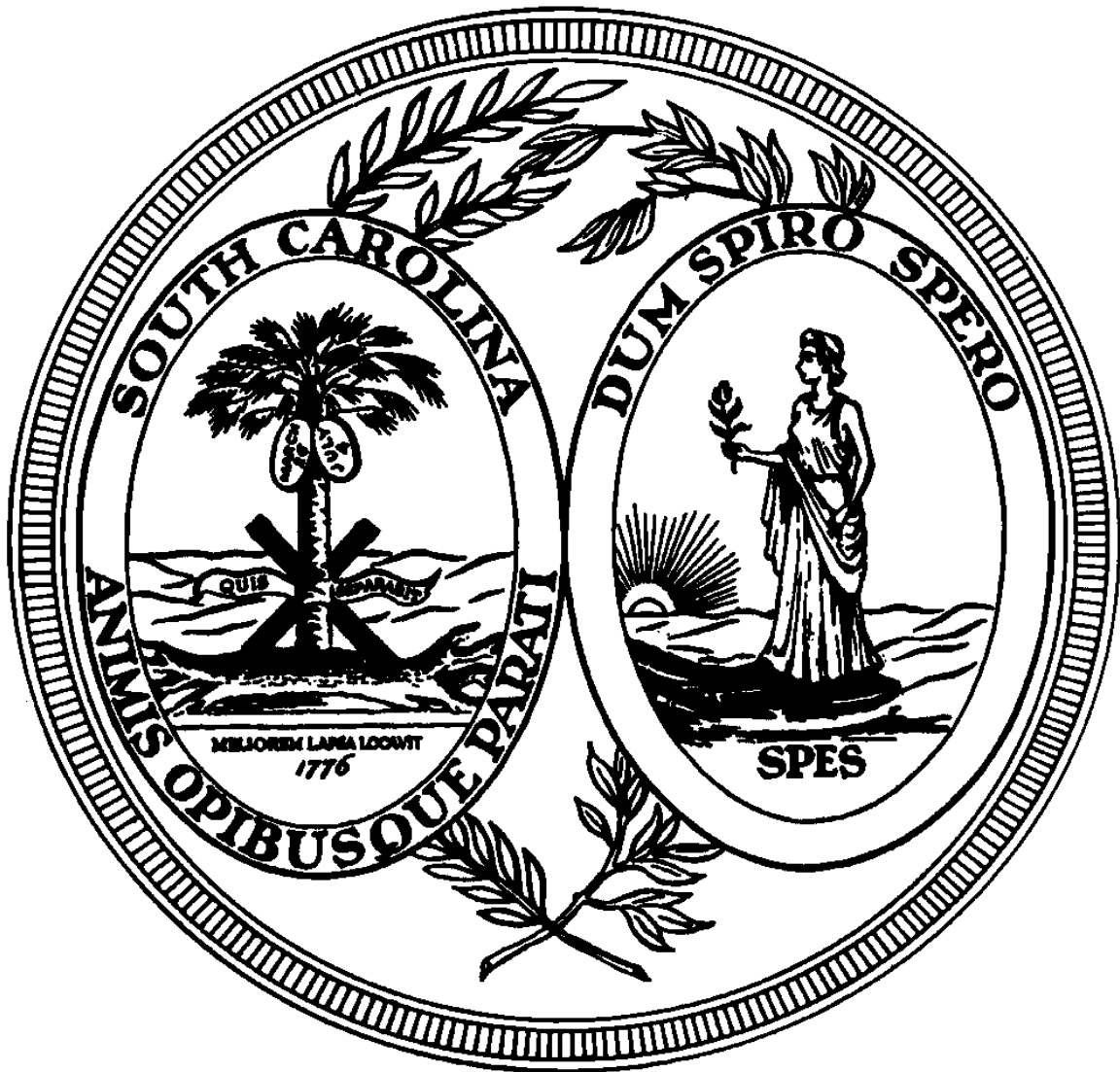


Columbia, South Carolina  
November 17, 2017



Baltimore, Maryland  
November 17, 2017





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**MANAGEMENT'S DISCUSSION  
AND ANALYSIS—  
Required Supplementary Information  
(Unaudited)**

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## Management's Discussion and Analysis

In this section of the State of South Carolina's annual report, we provide a narrative overview and analysis of the State's financial performance for its accounting year (*fiscal year*) that ended June 30, 2017. Please read it in conjunction with the Comptroller's *Letter of Transmittal* at the front of this report and the financial statements that follow this section.

### Overview of the Financial Statements

This discussion and analysis provides an introduction to the State of South Carolina's basic financial statements, which include the following parts: (1) *government-wide financial statements*, (2) *fund financial statements*, (3) *component unit financial statements*, and (4) *notes to the financial statements*. This annual report also contains certain *required supplementary information* and other *supplementary information* to aid in understanding the operations of the State.

### Government-wide Financial Statements

The government-wide statements present a long-term view of the State's finances *as a whole*, using *accrual-basis accounting*—the same accounting basis that most businesses use. The basic government-wide financial statements are presented on pages 38 through 41 of this report.

There are two government-wide financial statements:

***Statement of net position:*** This statement presents information on *all* of the State's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in the State's net position may serve as a useful indicator of whether its financial position is improving or deteriorating. However, the statement of net position does not tell the whole story. To assess the State's overall financial health, other factors need to be considered such as the State's economy and the condition of its *capital assets* such as its buildings and infrastructure (roads and bridges).

***Statement of activities:*** This statement presents information showing how the State's overall net position changed during the year. The State reports a change in its net position as soon as an underlying event occurs that causes a change. The statement of activities accounts for all current-year revenues and expenses, regardless of when the State received or paid cash. Although governments compile the statement of activities using accounting methods similar to businesses, the format of this statement is quite different from the format of a business's profit and loss statement. The statement of activities helps to show how much it costs for the State to provide various services. It also indicates the extent to which each government function covers its own costs through user fees, charges, or grants. The *net revenues (expenses)* column on the far right of this statement on page 40 shows how much a particular function relies on taxes and other general revenues as opposed to program revenues to support its programs.

The government-wide statements present three different kinds of *activities*:

***Governmental activities:*** Most of the State's basic services are included here, such as general government, education, health and environment, social services, administration of justice, and transportation. Taxes (primarily income and sales taxes) and federal grants provide resources to support most of these services.

***Business-type activities:*** These activities usually recover all, or a significant portion, of the costs of their services or goods by charging fees to customers. The Unemployment Compensation Benefits Fund and Second Injury Fund are the most significant of South Carolina's business-type activities.

***Component units:*** Although component units are legally separate from the State, the State's elected officials are financially accountable for them. The Public Service Authority (Santee-Cooper, an electric utility company), the State Ports Authority, the State Housing Authority, the State Lottery Commission, Clemson University, the Medical University of South Carolina, and the University of South Carolina are the State's major component units. Some financial information for these component units is included in this report. Complete financial statements for these component units can also be obtained from their respective administrative offices (see Note 1a of the notes to the financial statements on page 67).

### Fund Financial Statements

The fund financial statements on pages 42 through 59 of this report provide detailed information about the State's most significant funds—not the State as a whole. Funds are accounting designations that the State uses to track specific funding sources and spending for particular purposes. South Carolina, like other governments, uses fund accounting to ensure and demonstrate compliance with financial related legal requirements.



# State of South Carolina

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The State reports three types of *funds*:

**Governmental funds:** The State reports most of its basic services in governmental funds. Governmental funds account for activities that the State reports as *governmental activities* in its government-wide statements. These funds focus on *short-term* inflows and outflows of expendable resources. The balances remaining at the end of the year help determine whether a fund has more or less financial resources available to spend in the near future. Because the governmental fund statements lack the additional long-term focus of the government-wide statements, a reconciliation that explains the relationship (or differences) between the two kinds of statements is provided. By comparing the two kinds of statements and examining the reconciliation, a better understanding of the long-term impact of the State's near-term funding decisions is available.

The basic governmental fund statements are on pages 42 through 49 of this report.

**Proprietary funds:** Proprietary funds charge customers for the services they provide—whether they are provided to outside customers (*enterprise funds*) or other State agencies and other governments (*internal service funds*). Proprietary funds use the *accrual basis of accounting* like businesses use. The State reports all of its enterprise funds as *business-type activities* in the government-wide statements. However, because the internal service fund operations primarily benefit other State agencies or other governments, these proprietary funds are included as *governmental activities* in the government-wide financial statements.

The basic proprietary fund statements are on pages 50 through 56 of this report.

**Fiduciary funds:** The State is the trustee, or *fiduciary*, for its employees' retirement and other post-employment benefit plans. The State also is responsible for other assets that, because of a trust agreement, it is to use only for trust beneficiaries such as an investment pool operated on behalf of local governments. These activities are *excluded* from the State's government-wide financial statements because the State is not to use these assets to benefit its operations. The State has an obligation to ensure that the net position it reports in fiduciary funds are used for the intended purposes.

The basic fiduciary fund statements are on pages 58 and 59 of this report.

## **Component Unit Financial Statements**

The *Government-wide Financial Statements* section on the preceding page identifies the State's major component units under the *Component units* subheading. More detailed financial statements which include these component units are on pages 60 through 63 of this report.

## **Notes to the Financial Statements**

Immediately following the financial statements are *notes* that provide additional and pertinent information to the financial statement amounts. The notes on pages 64 through 162 are necessary to fully understand the financial statements.

## **Required Supplementary Information**

This section addresses budgetary matters and provides certain *required* reporting information that supplements the basic financial statements. Included in this section is a schedule that compares the State's legally adopted General Fund budget with actual revenues collected and expenditures paid for the year. Note 5 on page 170 to the required supplementary information is a reconciliation that provides and explains differences between the changes in fund balance of certain funds when presented on the budgetary-basis and the changes in fund balance of these funds when presented on the GAAP-basis as reported in the governmental fund statements. Additionally, the required supplementary information section includes information on the State's five pension programs: The South Carolina Retirement System, the Police Officers' Retirement System, the General Assembly Retirement System, the Judges' and Solicitors' Retirement System, and the National Guard Retirement System. This required supplementary information is on pages 163 through 184 of this report.

## **Supplementary Information**

Nonmajor governmental funds, nonmajor enterprise funds, internal service funds, fiduciary funds, and nonmajor discretely presented component units are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 185 through 231 of this report.

### Government-wide Financial Analysis

*Exhibits 1 and 2* summarize the State's overall financial position and results of operations for the past two years based on information included in the government-wide financial statements.

*Exhibit 1*  
Government-wide Net Position  
As of June 30, 2017  
(Expressed in Thousands)

	Governmental Activities		Business-type Activities		Totals— Primary Government		Total Percent Change
	2017	2016	2017	2016 (as restated)	2017	2016 (as restated)	2017-2016
<b>Assets</b>							
Current and other assets.....	\$ 11,815,084	\$ 11,269,982	\$ 1,123,234	\$ 899,815	\$ 12,938,318	\$ 12,169,797	6.3%
Capital assets.....	16,761,453	15,939,923	256,215	209,246	17,017,668	16,149,169	5.4%
<b>Total assets.....</b>	<b>28,576,537</b>	<b>27,209,905</b>	<b>1,379,449</b>	<b>1,109,061</b>	<b>29,955,986</b>	<b>28,318,966</b>	<b>5.8%</b>
<b>Deferred Outflows of Resources</b>	<b>776,591</b>	<b>652,939</b>	<b>3,693</b>	<b>1,595</b>	<b>780,284</b>	<b>654,534</b>	<b>19.2%</b>
<b>Liabilities</b>							
Long-term liabilities.....	7,367,572	7,148,977	318,869	337,772	7,686,441	7,486,749	2.7%
Other liabilities.....	3,051,962	2,941,467	145,427	161,675	3,197,389	3,103,142	3.0%
<b>Total liabilities.....</b>	<b>10,419,534</b>	<b>10,090,444</b>	<b>464,296</b>	<b>499,447</b>	<b>10,883,830</b>	<b>10,589,891</b>	<b>2.8%</b>
<b>Deferred Inflows of Resources</b>	<b>93,175</b>	<b>250,332</b>	<b>115</b>	<b>307</b>	<b>93,290</b>	<b>250,639</b>	<b>(62.8%)</b>
<b>Net Position</b>							
Net investment in capital assets.....	14,133,938	13,088,862	216,697	203,351	14,350,635	13,292,213	8.0%
Restricted.....	8,204,123	6,691,147	792,899	584,700	8,997,022	7,275,847	23.7%
Unrestricted.....	(3,497,642)	(2,257,941)	(90,865)	(177,149)	(3,588,507)	(2,435,090)	(47.4%)
<b>Total net position.....</b>	<b>\$ 18,840,419</b>	<b>\$ 17,522,068</b>	<b>\$ 918,731</b>	<b>\$ 610,902</b>	<b>\$ 19,759,150</b>	<b>\$ 18,132,970</b>	<b>9.0%</b>

#### Net Position

The comparison of net position to liabilities may serve, over time, as a useful indicator of the State's financial strength. At the end of the 2017 fiscal year, the State's net position totaled \$19.759 billion.

The largest portion of the State's net position reflects its *net investment in capital assets* (for example, buildings, roads, and bridges) less any related debt used to acquire those assets that is still outstanding. The State uses capital assets to provide services to citizens; consequently, they are *not* available for future spending. Further, the State cannot sell the capital assets to repay the related debt because it needs the assets for its operations; so it must find other resources to repay the debt.

*Restricted* net position generally is available for future spending but is subject to external restrictions, such as bond covenants, federal government grant restrictions, or restrictions imposed by enabling State legislation or through State constitutional provisions. The State's largest restricted balances include capital improvement bond proceeds (restricted for various capital projects) and debt service.

*Unrestricted* net position—resources normally available for future spending without restrictions—reported a deficit balance of (\$3.589) billion at June 30, 2017. This represents a decrease of \$1.153 billion over the prior year. The primary government's unrestricted deficit net position primarily consists of the \$3.717 billion net pension liability, which is required to be recognized by GASB 68 (see Note 7 on page 102). It should be noted that the deficit unrestricted net position was also offset by increases in restricted net position and net investment in capital assets, resulting in overall increases in the net positions of the State's *governmental activities* and *business-type activities*.

The State's *business-type activities* reported a \$90.865 million deficit unrestricted net position. This balance was mostly comprised of a \$43.242 million deficit unrestricted net position in the State-run Patients' Compensation Fund, a \$36.806 million deficit unrestricted net position in the State-run college Tuition Prepayment Program, and a \$15.686 million deficit unrestricted net position in the Second Injury Fund. The negative unrestricted net position in the Patient Compensation Fund, the Tuition Prepayment Program, and the Second Injury Fund, was the result of the full amount of claims exceeding assets on hand on June 30, 2017.

*Exhibit 2*  
**Government-wide Changes in Net Position**  
**For the Fiscal Year Ended June 30, 2017**  
*(Expressed in Thousands)*

	Governmental Activities		Business-type Activities		Totals—Primary Government		Total Percentage Change
	2017	2016	2017	2016 (as restated)	2017	2016 (as restated)	2017-2016
<b>Revenues</b>							
Program revenues:							
Charges for services.....	\$ 3,406,090	\$ 3,276,394	\$ 497,012	\$ 536,528	\$ 3,903,102	\$ 3,812,922	2.4%
Operating grants and contributions.....	9,127,975	8,823,007	22,708	11,909	9,150,683	8,834,916	3.6%
Capital grants and contributions.....	813,622	582,940	18,998	39,480	832,620	622,420	33.8%
General revenues:							
Individual income tax.....	4,143,217	3,884,855	—	—	4,143,217	3,884,855	6.7%
Retail sales and use tax.....	4,436,958	4,279,959	—	—	4,436,958	4,279,959	3.7%
Other tax.....	2,322,000	2,194,859	—	—	2,322,000	2,194,859	5.8%
Unrestricted grants and contributions.....	—	90	—	—	—	90	(100.0%)
Unrestricted investment income.....	191,486	108,313	22,777	28,952	214,263	137,265	56.1%
Tobacco legal settlement.....	73,533	71,119	—	—	73,533	71,119	3.4%
Other.....	154,778	53,026	1,802	8,946	156,580	61,972	152.7%
<b>Total revenues.....</b>	<b>24,669,659</b>	<b>23,274,562</b>	<b>563,297</b>	<b>625,815</b>	<b>25,232,956</b>	<b>23,900,377</b>	<b>5.6%</b>
<b>Expenses</b>							
Governmental activities:							
General government.....	5,507,990	4,693,397	—	—	5,507,990	4,693,397	17.4%
Education.....	4,991,282	4,906,919	—	—	4,991,282	4,906,919	1.7%
Health and environment.....	8,156,599	7,683,019	—	—	8,156,599	7,683,019	6.2%
Social services.....	1,766,719	1,832,743	—	—	1,766,719	1,832,743	(3.6%)
Administration of justice.....	938,748	883,458	—	—	938,748	883,458	6.3%
Resources and economic development.....	484,902	463,630	—	—	484,902	463,630	4.6%
Transportation.....	1,481,762	1,310,449	—	—	1,481,762	1,310,449	13.1%
Other.....	25,865	23,537	—	—	25,865	23,537	9.9%
Business-type activities:							
Unemployment compensation benefits.....	—	—	199,409	208,710	199,409	208,710	(4.5%)
Second Injury Fund.....	—	—	600	27	600	27	2,122.2%
Other.....	—	—	52,900	45,855	52,900	45,855	15.4%
<b>Total expenses.....</b>	<b>23,353,867</b>	<b>21,797,152</b>	<b>252,909</b>	<b>254,592</b>	<b>23,606,776</b>	<b>22,051,744</b>	<b>7.1%</b>
<b>Excess before transfers.....</b>	<b>1,315,792</b>	<b>1,477,410</b>	<b>310,388</b>	<b>371,223</b>	<b>1,626,180</b>	<b>1,848,633</b>	<b>(12.0%)</b>
Net transfers.....	2,559	918	(2,559)	(918)	—	—	—
<b>Increase in net position.....</b>	<b>1,318,351</b>	<b>1,478,328</b>	<b>307,829</b>	<b>370,305</b>	<b>1,626,180</b>	<b>1,848,633</b>	<b>(12.0%)</b>
Net position at beginning of year.....	17,522,068	16,043,740	610,902	214,902	18,132,970	16,258,642	11.5%
<b>Restatements<sup>a</sup>.....</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>25,695</b>	<b>—</b>	<b>25,695</b>	
Net position at beginning of year, restated <sup>a</sup> .....	17,522,068	16,043,740	610,902	240,597	18,132,970	16,284,337	11.4%
<b>Net position, end of year.....</b>	<b>\$ 18,840,419</b>	<b>\$ 17,522,068</b>	<b>\$ 918,731</b>	<b>\$ 610,902</b>	<b>\$ 19,759,150</b>	<b>\$ 18,132,970</b>	<b>9.0%</b>

a - See Note 14, Fund Equity Reclassifications and Restatements, on pages 127 - 128 of the financial statements.

## Changes in Net Position

The State's total net position increased by \$1.626 billion, or 9.0%, over the prior year's net position as a result of its governmental activities and its business-type activities. The overall improvement in the financial position of the State was experienced primarily through increased tax and program revenues of the State's governmental activities.

### Governmental Activities

The net position of the State's governmental activities increased by \$1.318 billion, or 7.5%. Revenue increased from last year by \$1.395 billion, or 6.0%, which was comprised of an increase of \$729.751 million, or 6.9%, in general revenue and an increase of \$665.346 million, or 5.2%, in program revenue. Revenues that support governmental activities are derived mostly from taxes; grants and contributions, including federal aid; and charges for goods and services. *Exhibit 3* illustrates the sources of revenues that support governmental activities.

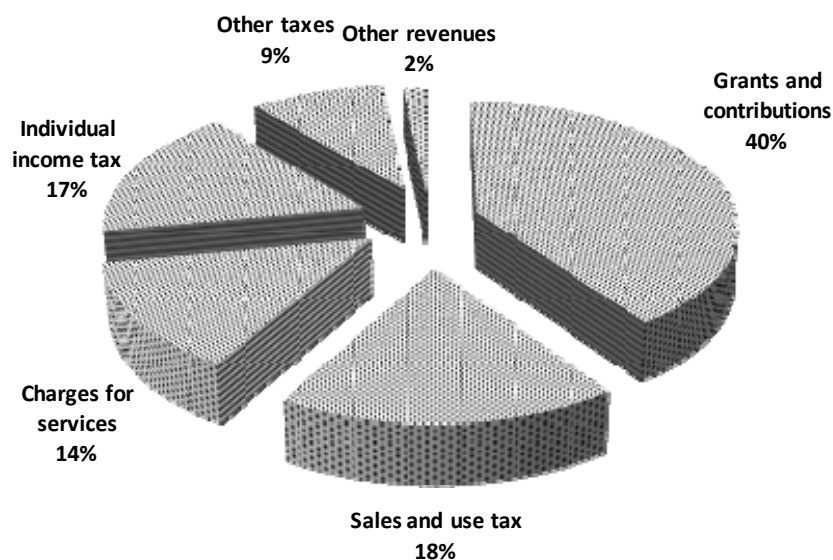
Expenses associated with governmental activities increased by \$1.557 billion, or 7.1%, for the fiscal year ended June 30, 2017. These expenses were mostly associated with services provided for health and environment, education, general government, social services, and transportation. *Exhibit 4* compares the cost of these services with their *program revenues*—revenues derived directly from the program itself or from parties outside the State's taxpayers or citizenry. The difference between the two represents the *net cost* of these services that taxes and other general revenues financed. For the fiscal year ended June 30, 2017, the State used \$10.006 billion in tax and other general revenues to offset the net cost of all services that the State's governmental activities provided. Governmental activities reported \$2.559 million in net transfers from the State's business-type activities.

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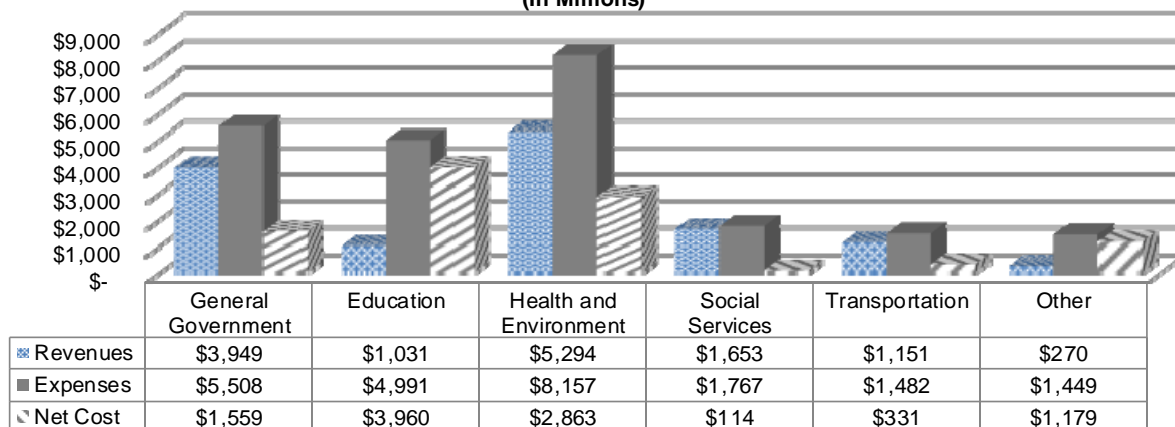
The following paragraphs highlight the most significant changes in revenues and expenses for governmental activities during the 2017 fiscal year:

- Individual income tax revenues increased by \$258.362 million, or 6.7%, retail sales and use tax revenues increased by \$156.999 million, or 3.7%, and other taxes revenues increased by \$127.141 million, or 5.8%. Overall tax collections increased during fiscal year 2017 due to increased enforcement and improvements in consumer spending within the state and national economies.
- Capital grants and contributions increased by \$230.682 million or 39.6% from last year. This was primarily a result of contributions from the State Infrastructure Bank and federal grants related to infrastructure for transportation.
- General government expenses increased by \$814.593 million, or 17.4%, from last year. This was attributable to improvements in the State's economy, availability of budgetary appropriations, and increased demand for government services.
- Transportation expenses increased by \$171.313 million, or 13.1%, from last year. The increase is primarily the result of increased expenditures related to the storms that South Carolina has experienced over the last two years. These storms did major damage to bridges and roads. As the State of South Carolina recovers from such damage, these expenditures can span a number of years as the infrastructure is rebuilt and repaired. In the 2017 fiscal year, the State incurred \$54.8 million related to the 2016 storm and \$110.7 million related to the 2015 storm. FEMA reimbursed \$71.6 million of these costs as of June 30, 2017.

**Exhibit 3**  
**Sources of Revenues Supporting Governmental Activities**  
**For the Fiscal Year Ended June 30, 2017**



*Exhibit 4*  
**Governmental Activities - Net Cost of Services**  
**For the Fiscal Year Ended June 30, 2017**  
**(In Millions)**



#### Business-type Activities

The net position of the State's business-type activities increased by \$307.829 million, or 50.4%.

Most business-type activities are self-supporting. The Unemployment Compensation Fund accounts for the State's unemployment compensation benefits in which federal grants and assessments on employers pay for the services that the Unemployment Compensation Fund provides. The Unemployment Compensation Fund's net position as of June 30, 2017 was \$792.899 million, which was an increase of \$208.199 million, or 35.6%. The Second Injury Fund serves as a claims processor for insurance carriers, self-insurers, and State Accident Fund. The Second Injury Fund's deficit net position as of June 30, 2017 was \$15.686 million, which was an increase of \$61.375 million, or 79.6%.

Operating revenues of the Unemployment Compensation Fund decreased by \$33.352 million, or 7.6%, and operating expenses for the payment of unemployment compensation benefits decreased by \$9.301 million, or 4.5%, during the 2017 fiscal year. Additionally, the Unemployment Compensation Fund's nonoperating revenues decreased by \$7.200 million, or 100.0%. The decreases in operating revenues and expenses resulted from the general decline in unemployment rates throughout the country. Additionally, operating revenues for the Second Injury Fund have decreased by \$124 thousand, or 0.2%, but operating expenses for the payment of Second Injury Fund claims remained at a low level during the 2017 fiscal year due to only a minimal \$573 thousand adjustment to the Second Injury Fund's claims liability.

#### Financial Analysis of the State's Funds

The State of South Carolina uses fund accounting to ensure and demonstrate compliance with financial related legal requirements. Within the fund financial statements, the focus is on reporting major funds.

#### Governmental Funds

*Exhibit 5* shows the components of fund balance for the State's various governmental funds as of June 30, 2017.

Exhibit 5  
**Governmental Fund Balances**  
**As of June 30, 2017**  
*(Expressed in Thousands)*

	General Fund	Departmental Program Services	Local Government Infrastructure	Department of Transportation Special Revenue	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable.....	\$ 120,194	\$ 16,615	\$ —	\$ 7,668	\$ 11,039	\$ 155,516
Restricted.....	604,959	1,043,994	2,083,877	10,031	659,094	4,401,955
Committed.....	2,137,028	18,135	—	497,449	73,084	2,725,696
Assigned.....	397,688	—	—	—	11,099	408,787
Unassigned.....	440,357	(672,008)	—	—	—	(231,651)
<b>Totals.....</b>	<b>\$ 3,700,226</b>	<b>\$ 406,736</b>	<b>\$ 2,083,877</b>	<b>\$ 515,148</b>	<b>\$ 754,316</b>	<b>\$ 7,460,303</b>
 Change from prior year.....	 \$ 203,181	 \$ 144,108	 \$ (120,277)	 \$ 141,306	 \$ 55,289	 \$ 423,607
Percentage change.....	5.8%	54.9%	(5.5%)	37.8%	7.9%	6.0%

At June 30, 2017, total ending fund balance for the State's governmental funds was \$7.460 billion, which represents an increase of \$423.607 million, or 6.0%, from the prior year. This total contains a deficit *unassigned* fund balance of \$231.651 million. The total also includes \$440.357 million reported by the General Fund as unrestricted, unassigned and available with no constraints for spending in the coming year. In addition, governmental funds that are *restricted* by external parties or enabling legislation which includes creation through state law or constitutional provision constitute 59.0% of the total fund balance. The majority of the remaining fund balance is *non-spendable*, *committed*, or *assigned* and is *not* available for future appropriation because it is not in a spendable form or is accessible only for specific purposes.

The *General Fund* is the State's operating fund. This fund includes resources, such as taxes, that pay for the services that the State traditionally has provided to its citizens. Activity is accounted for in the General Fund unless constraints established by State law or external parties require them to be accounted for in another fund. Increases in the current fiscal year were experienced in individual income tax of \$260.086 million, 6.7%; retail sales and use tax of \$69.854 million, 2.0%; other taxes \$5.677 million, 1.1%; and \$47.253 million, 6.9%, in departmental services revenues (which mostly includes Medicaid and Medicare reimbursements) from the prior year. General Fund expenditures, which increased \$990.069 million, 10.8%, were also below the total General Fund revenues indicating a continued controlling of costs and spending reductions previously mandated by State officials.

The *Departmental Program Services* is a major special revenue fund in which agencies account for primarily restricted resources used to fund program services. These resources provide a supplement for the payment of the services that the State traditionally has provided to its citizens thus expanding services when possible. During the 2017 fiscal year, the total fund balance increased by \$144.108 million, or 54.9%, from the prior year. The primary source of revenue for the fund is federal revenues which account for \$7.915 billion or 92.1% of the total revenue reported. These grants are reimbursement-based, thereby creating a higher negative unassigned fund balance until the funds are received.

The *Local Government Infrastructure Fund* accounts for grants, loans and other financial assistance to local governments for infrastructure projects. Certain motor fuel taxes, federal funds, and bond proceeds are the fund's primary resources. The fund balance decreased by \$120.277 million, or 5.5% during the 2017 fiscal year leaving a balance of \$2.084 billion at the end of the fiscal year. The decrease in fund balance was the result of the capital contribution to DOT of \$164.626 million.

The *Department of Transportation (DOT) Special Revenue Fund* accounts for various gasoline taxes, fees, fines, and federal grant resources. The DOT uses these resources to pay for its general operations, which include maintenance, regulation, and construction of public highways and bridges. The fund balance increased by \$141.306 million, or 37.8%, during the 2017 fiscal year leaving a balance of \$515.148 million at the end of the fiscal year. The increase in fund balance was primarily a result of the capital contribution from the State Infrastructure Bank of \$164.626 million.

## Proprietary Funds

*Exhibit 6* shows the components of the net position for the State's various proprietary funds at June 30, 2017.

*Exhibit 6*  
**Proprietary Fund Net Position**  
**As of June 30, 2017**  
*(Expressed in Thousands)*

<b>Fund Net Position</b>	<b>Unemployment Compensation</b>	<b>Second Injury</b>	<b>Nonmajor Enterprise</b>	<b>Total Enterprise</b>	<b>Internal Service Funds</b>
Net investment in					
capital assets.....	\$ —	\$ —	\$ 216,697	\$ 216,697	\$ 100,164
Restricted, expendable.....	792,899	—	—	792,899	501,216
Unrestricted.....	—	(15,686)	(75,179)	(90,865)	41,116
<b>Totals.....</b>	<b>\$ 792,899</b>	<b>\$ (15,686)</b>	<b>\$ 141,518</b>	<b>\$ 918,731</b>	<b>\$ 642,496</b>
<b>Change from prior year.....</b>	<b>\$ 208,199</b>	<b>\$ 61,375</b>	<b>\$ 38,255</b>	<b>\$ 307,829</b>	<b>\$ 45,521</b>
<b>Percentage change.....</b>	<b>35.6%</b>	<b>79.6%</b>	<b>37.0%</b>	<b>50.4%</b>	<b>7.6%</b>

The State has two kinds of proprietary funds: enterprise funds and internal service funds.

*Enterprise funds* are reported as business-type activities in the government-wide financial statements. Enterprise funds sell goods or services primarily to parties outside of State government.

The net position of the *Unemployment Compensation Benefits Fund*, a major enterprise fund, increased by \$208.199 million, or 35.6%, over the prior year. Decreases in the number of individuals eligible for and claiming State unemployment insurance benefits resulted in the improved net position and enabled the Fund to operate without obtaining additional advances from the Federal government since May 2011.

The net position of the *Second Injury Fund*, a major enterprise fund, increased by \$61.375 million, or 79.6%, over the prior year. The increase was largely attributed to assessments being \$59.838 million larger than claims paid and changes in the claims liability estimates in the 2017 fiscal year.

The net position of the State's *nonmajor enterprise funds* increased by \$38.255 million, or 37.0%, over the prior year. The increase in the State's *nonmajor enterprise funds*' net position was primarily due to an \$18.937 million capital contribution and an increase of \$2.474 million in charges for services within the *Palmetto Railways Fund*.

South Carolina's *internal service funds* provide certain services (including maintenance, insurance, printing, information technology, and motor pool services) to other State funds but sometimes to local governments as well. These funds experienced an increased net position of \$45.521 million, or 7.6%, in the 2017 fiscal year. The objective of an internal service fund is to charge its customers for the costs of the services or goods that it provides. Because internal service funds primarily benefit State government, South Carolina reports them as governmental activities in the government-wide financial statements.

## Budgetary General Fund Highlights

Estimated revenues for the 2017 fiscal year were \$7.580 billion. Actual revenues at June 30, 2017, were \$2.940 million, or .04%, over the estimated revenue used in the fiscal year 2017 budget appropriations act and which also represented an increase in collections over the prior year of \$311.428 million, or 4.3%. Individual income and sales tax collections are the fund's major revenue sources. Individual income tax collections ended the year over the adjusted estimate by \$43.997 million and sales tax collections ended the year over the adjusted estimate by \$21.604 million.

Actual expenditures were \$63.050 million more than actual revenues while actual revenues were higher than the previous year, they barely exceeded the original budget. However, expenditures were kept \$550.891 million under fiscal year 2017 adjusted appropriations. In addition, \$3.665 million of unbudgeted spending was allowed through "open-ended" appropriations.

Based on the above results of operations, fiscal year 2017 ended with a budgetary surplus. The State ended the year with a budgetary General Fund balance after reservation of \$1.076 billion.

See the *Required Supplementary Information* section on pages 163 through 170 of this report for a detailed budgetary comparison schedule.

## Capital Assets and Debt Administration

### Capital Assets

At the end of the 2017 fiscal year, the State had \$17.018 billion invested in capital assets, net of depreciation. This represented a net increase (including additions and deductions) of \$868.499 million, or 5.4%, over the previous accounting year (see *Exhibit 7*).

*Exhibit 7*  
**Capital Assets, Net of Depreciation**  
**As of June 30 for the Years Indicated**  
(Expressed in Thousands)

	Governmental Activities		Business-type Activities		Totals—Primary Government		Total Percentage Change
	2017	2016	2017	2016	2017	2016	2017-2016
Land and improvements.....	\$ 2,101,349	\$ 2,074,471	\$ 171,280	\$ 152,427	\$ 2,272,629	\$ 2,226,898	2.1%
Infrastructure.....	10,410,358	9,903,747	—	—	10,410,358	9,903,747	5.1%
Buildings and improvements.....	1,057,699	1,039,999	16,322	16,007	1,074,021	1,056,006	1.7%
Vehicles.....	177,232	127,419	626	246	177,858	127,665	39.3%
Machinery and equipment.....	168,967	152,920	4,294	4,006	173,261	156,926	10.4%
Works of art and historical treasures...	8,243	8,309	—	—	8,243	8,309	(0.8%)
Construction in progress.....	2,805,901	2,601,135	62,658	35,534	2,868,559	2,636,669	8.8%
Intangible assets.....	31,704	31,923	1,035	1,026	32,739	32,949	(0.6%)
<b>Total.....</b>	<b>\$ 16,761,453</b>	<b>\$ 15,939,923</b>	<b>\$ 256,215</b>	<b>\$ 209,246</b>	<b>\$ 17,017,668</b>	<b>\$ 16,149,169</b>	<b>5.4%</b>

Growth in capital asset investment occurred mostly in infrastructure. The construction in progress growth primarily relates to new and on-going infrastructure (roads and bridges) projects within the Department of Transportation Special Revenue Fund. The Department of Transportation recognized \$753.6 million in capital expenditures related to infrastructure and \$215.8 million in depreciation charges for infrastructure to net an increase of 4.8% or approximately \$537.8 million, excluding any current year retirements of infrastructure.

See Note 6 in the notes to the financial statements on page 100 of this report for additional information on the State's capital assets.

### Debt Outstanding

At June 30, 2017, the State had \$2.631 billion in bonds and notes outstanding—a decrease of \$222.186 million, or a 7.8% decline from the previous year (see *Exhibit 8*).

*Exhibit 8*  
**Outstanding Bonds and Notes**  
**As of June 30 for the Years Indicated**  
(Expressed in Thousands)

	Governmental Activities		Business-type Activities		Totals—Primary Government		Total Percentage Change
	2017	2016	2017	2016	2017	2016	2017-2016
<b>Backed by the State:</b>							
General obligation bonds.....	\$ 756,172	\$ 962,196	\$ —	\$ —	\$ 756,172	\$ 962,196	(21.4%)
<b>Backed by Specific Revenues:</b>							
Revenue bonds and notes.....	81,241	31,019	5,730	5,895	86,971	36,914	135.6%
Infrastructure Bank bonds.....	1,788,232	1,854,451	—	—	1,788,232	1,854,451	(3.6%)
<b>Total.....</b>	<b>\$ 2,625,645</b>	<b>\$ 2,847,666</b>	<b>\$ 5,730</b>	<b>\$ 5,895</b>	<b>\$ 2,631,375</b>	<b>\$ 2,853,561</b>	<b>(7.8%)</b>

The reduction of principal on outstanding debt exceeded the issuance of debt resulting in a decrease in debt outstanding for governmental activities of \$222.021 million, or 7.8%. Activity in the debt reported by the governmental activities included



## State of South Carolina

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the issuance of \$213.595 million in infrastructure bank refunding bonds, \$37.060 million in revenue bonds, and \$24.973 million in notes payable along with \$22.464 million in premiums on bonds issued.

Three bond rating services assign ratings to bonds that the State backs with its own taxing authority (*general obligation bonds*). Fitch Ratings rated these bonds as “AAA” and Moody’s Investors Service rated them as “Aaa” during the fiscal year ended June 30, 2017, the highest rating that these services assign. The State’s bond rating from Standard & Poor’s was “AA+” during the same period, its second highest rating.

The State limits the amount of annual payments for principal and interest (or annual debt service) on general obligation bonds and notes rather than directly limiting the amount of those bonds and notes that the State may have outstanding. At June 30, 2017, the State legally could issue additional bonds as long as the new debt would not increase the State’s annual principal and interest payments by more than the following amounts: \$50.227 million for highway bonds, \$357.069 million for general obligation bonds (excluding institution and highway bonds), \$19.010 million for economic development bonds, and \$17.313 million for research university infrastructure bonds.

State institution bonds of \$483.275 million were outstanding at June 30, 2017.

See Note 11 in the notes to the financial statements on page 119 of this report for additional information about the State’s long-term debt.

### **Economic Factors and Next Year’s Budget**

#### **The “Rainy Day Account”**

At June 30, 2017, the General Reserve Fund, sometimes called the *rainy day account*, had a balance of \$348.019 million which increased from the prior year by \$20.400 million appropriated by the 2016-2017 Appropriations Act. The balance is fully funded in accordance with the State’s Constitution. The State’s Constitution requires restoration of the reserve to full funding within three fiscal years after a withdrawal. For the fiscal year 2017, State law defines full funding for the reserve as 5.0% of the Budgetary General Fund’s revenues of the prior fiscal year.

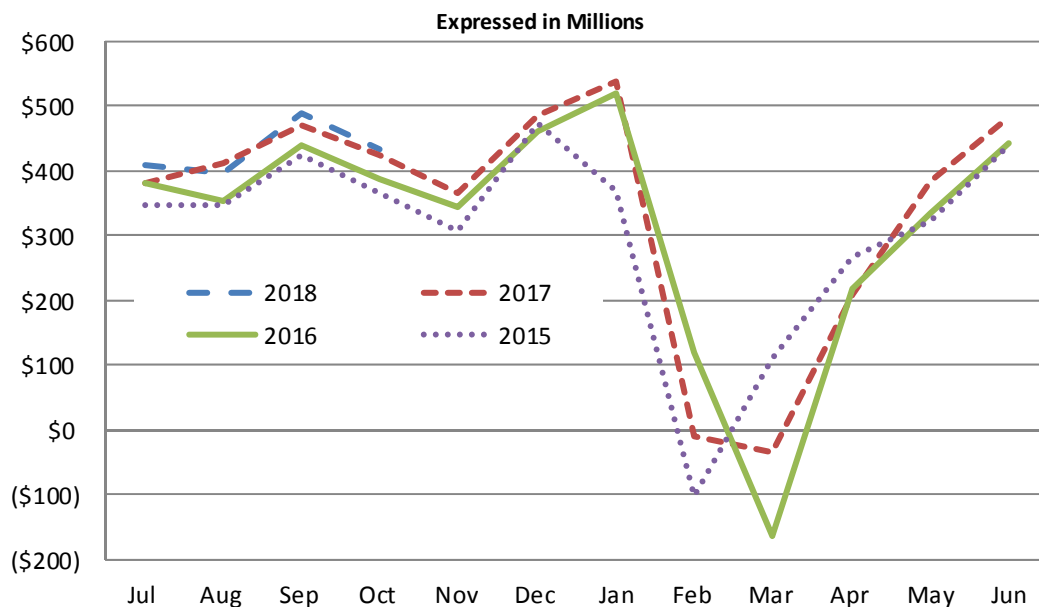
#### **Budgetary General Fund for the 2017-2018 Accounting Year**

For fiscal year 2018, the Board of Economic Advisors estimated General Fund cash basis revenue of \$7.951 billion, which is \$368.244 million, or 4.9%, more than fiscal year 2017 actual revenue collections. The State’s Board of Economic Advisors November 2017 estimate reflected no change to the original \$7.951 billion revenue estimate for fiscal year 2018.

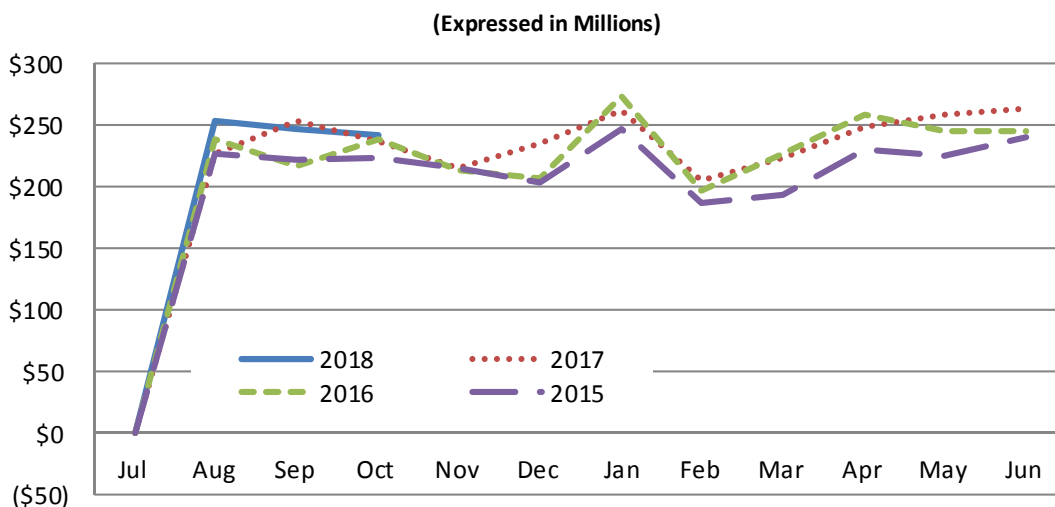
#### **Economic Conditions**

Budgetary General Fund revenues for the first four months of fiscal year 2018 were \$2.752 billion, an increase of \$67.463 million, or 2.5%, over the same period for fiscal year 2017. Total individual income taxes collected have increased by \$39.232 million, or 2.3%, over the same period in the prior year. Sales taxes have also increased by \$27.411 million, or 3.8%, from the first four months of fiscal year 2017.

## Individual Income Taxes



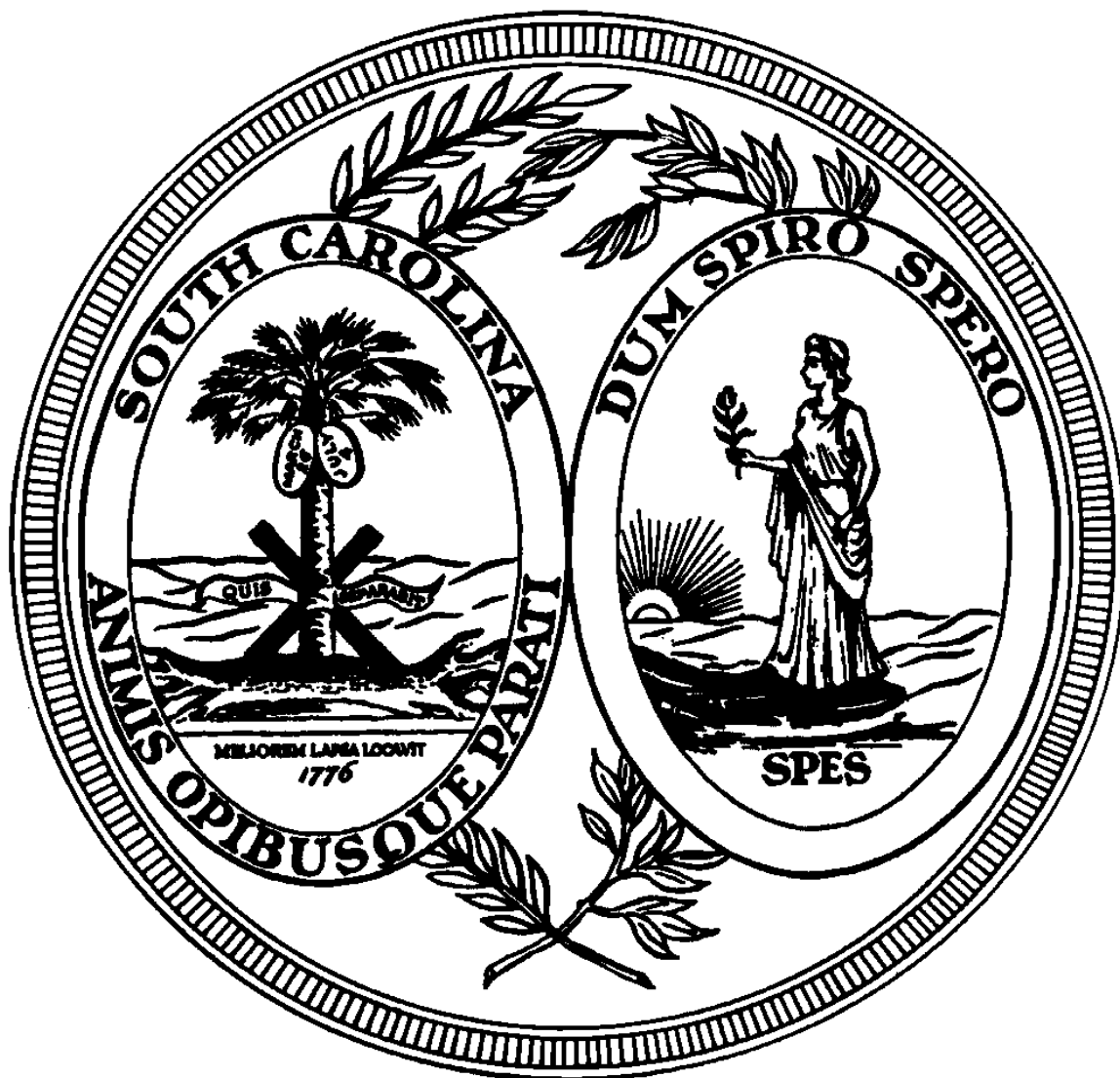
## Sales Tax

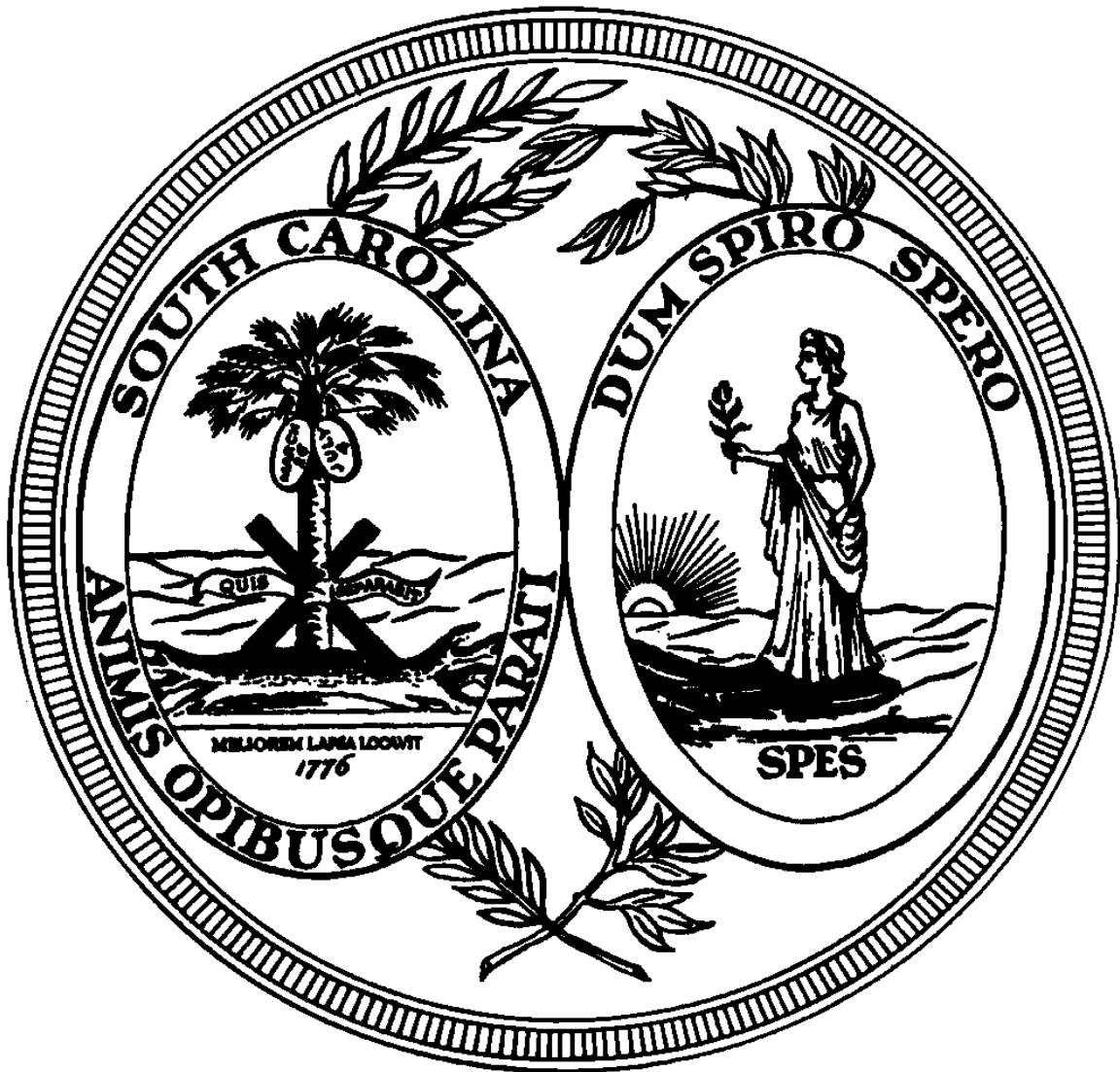


### Requests for Information

The primary purpose of this financial report is to provide South Carolina's citizens, taxpayers, customers, investors, and creditors with a general overview of the State's finances and to demonstrate the State's accountability for the money it receives. Please address any questions concerning information in this report to:

Office of the Comptroller General  
 ATTN: Chief of Staff  
 1200 Senate Street  
 305 Wade Hampton Office Building  
 Columbia, South Carolina 29201





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**BASIC  
FINANCIAL STATEMENTS**

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# Statement of Net Position

June 30, 2017

(Expressed in Thousands)

	PRIMARY GOVERNMENT			COMPONENT UNITS
	Governmental Activities	Business-type Activities	Totals	
ASSETS				
Cash and cash equivalents.....	\$ 3,227,103	\$ 779,680	\$ 4,006,783	\$ 2,480,253
Investments.....	3,988,991	263,011	4,252,002	1,716,989
Invested securities lending collateral.....	14,709	722	15,431	5,600
Receivables, net:				
Accounts.....	548,837	17,477	566,314	395,383
Contributions.....	91	—	91	134,313
Participants.....	—	1,380	1,380	—
Accrued interest.....	34,910	978	35,888	8,989
Income taxes.....	609,924	—	609,924	—
Sales and other taxes.....	700,425	—	700,425	—
Student accounts.....	125	—	125	44,737
Patient accounts.....	14,901	—	14,901	255,003
Loans and notes.....	638,809	—	638,809	101,445
Assessments.....	—	106,246	106,246	—
Due from Federal government and other grantors.....	868,970	—	868,970	159,643
Internal balances.....	53,021	(53,021)	—	—
Due from component units.....	50,014	—	50,014	—
Due from primary government.....	—	—	—	37,305
Inventories.....	45,199	2,062	47,261	772,024
Restricted assets:				
Cash and cash equivalents.....	801,232	3,654	804,886	1,083,107
Investments.....	—	—	—	2,675,160
Accounts receivable.....	119,765	—	119,765	2,210
Loans receivable.....	—	—	—	595,119
Other.....	62,385	—	62,385	5,775
Prepaid items.....	35,212	1,045	36,257	72,202
Other assets.....	461	—	461	474,772
Other assets- asset retirement obligation.....	—	—	—	906,251
Investment in joint venture.....	—	—	—	6,569
Capital assets-nondepreciable.....	4,862,596	233,759	5,096,355	6,101,183
Capital assets-depreciable, net.....	11,898,857	22,456	11,921,313	9,183,428
Total assets.....	\$ 28,576,537	\$ 1,379,449	\$ 29,955,986	\$ 27,217,460
DEFERRED OUTFLOWS OF RESOURCES				
Accumulated decrease in				
fair value of hedging derivatives.....	\$ 29,733	\$ —	\$ 29,733	\$ 44,669
Deferred amount on refunding.....	86,303	—	86,303	243,054
Pension contributions subsequent to measurement date.....	226,853	536	227,389	226,934
Difference between actual and expected experience.....	40,174	151	40,325	46,890
Net difference between projected and actual				
earnings on investments.....	328,968	1,224	330,192	365,518
Changes in proportion and differences between				
contributions and proportionate share of plan				
contributions.....	64,560	1,782	66,342	50,562
Total deferred outflows.....	\$ 776,591	\$ 3,693	\$ 780,284	\$ 977,627

	PRIMARY GOVERNMENT			COMPONENT
	Governmental	Business-type		UNITS
	Activities	Activities	Totals	
LIABILITIES				
Accounts payable .....	\$ 655,742	\$ 4,830	\$ 660,572	\$ 424,147
Accrued salaries and related expenses.....	159,394	1,081	160,475	205,757
Accrued interest payable.....	—	—	—	85,414
Retainages payable.....	3,791	—	3,791	34,775
Tax refunds payable.....	845,537	23,426	868,963	—
Payables-aid to individuals/families.....	2,156	—	2,156	—
Prizes payable.....	—	—	—	34,135
Unemployment benefits payable.....	—	534	534	—
Intergovernmental payables.....	396,490	5,587	402,077	653
Tuition benefits payable.....	—	105,027	105,027	—
Due to component units.....	37,305	—	37,305	—
Due to primary government.....	—	—	—	50,014
Due to fiduciary funds.....	13,313	—	13,313	—
Unearned revenues and asset retirement obligation.....	519,429	3,650	523,079	974,186
Deposits.....	116	—	116	17,869
Amounts held in custody for others.....	—	—	—	103,739
Securities lending collateral.....	24,137	1,027	25,164	7,972
Liabilities payable from restricted assets:				
Accrued interest payable.....	21,274	—	21,274	—
Other.....	—	156	156	15,255
Other liabilities .....	373,278	109	373,387	716,681
Long-term liabilities:				
Due within one year.....	990,957	26,553	1,017,510	385,592
Due in more than one year.....	6,376,615	292,316	6,668,931	16,404,499
<b>Total liabilities.....</b>	<b>\$ 10,419,534</b>	<b>\$ 464,296</b>	<b>\$ 10,883,830</b>	<b>\$ 19,460,688</b>
DEFERRED INFLOWS OF RESOURCES				
Accumulated increase in				
fair value of hedging derivatives.....	\$ —	\$ —	\$ —	\$ 9,991
Deferred gain on refunding.....	—	—	—	3,596
Deferred nuclear decommissioning costs.....	—	—	—	218,497
Deferred service concession arrangement receipts.....	—	—	—	2,977
Deferred nonexchange revenues.....	18,481	—	18,481	1,119
Difference between actual and expected experience.....	8,240	15	8,255	2,840
Changes in proportion and differences between				
contributions and proportionate share of plan				
contributions.....	66,454	100	66,554	48,687
Changes in assumptions.....	—	—	—	55
<b>Total deferred inflows.....</b>	<b>\$ 93,175</b>	<b>\$ 115</b>	<b>\$ 93,290</b>	<b>\$ 287,762</b>
NET POSITION				
Net investment in capital assets.....	\$ 14,133,938	\$ 216,697	\$ 14,350,635	\$ 5,232,130
Restricted:				
Expendable:				
General government.....	3,406,140	—	3,406,140	—
Education.....	389,603	—	389,603	886,262
Health.....	975,617	—	975,617	—
Transportation.....	982,728	—	982,728	1,095
Capital projects.....	139,888	—	139,888	467,275
Debt service.....	1,143,284	—	1,143,284	215,100
Loan programs.....	95	—	95	414,500
Waste management.....	172,755	—	172,755	—
Insurance programs.....	501,121	—	501,121	—
Administration of justice.....	264,670	—	264,670	—
Economic development.....	51,817	—	51,817	—
Social programs.....	20,889	—	20,889	—
Unemployment compensation benefits.....	—	792,899	792,899	—
Other.....	—	—	—	40,723
Nonexpendable:				
Education.....	10,923	—	10,923	1,243,512
Other.....	144,593	—	144,593	—
Unrestricted.....	(3,497,642)	(90,865)	(3,588,507)	(53,960)
<b>Total net position.....</b>	<b>\$ 18,840,419</b>	<b>\$ 918,731</b>	<b>\$ 19,759,150</b>	<b>\$ 8,446,637</b>

The Notes to the Financial Statements are an integral part of this statement.

# Statement of Activities

For the Fiscal Year Ended June 30, 2017  
(Expressed in Thousands)

		Program Revenues			
			Operating	Capital	Net
	Expenses	Charges for	Grants and	Grants and	Revenues
		Services	Contributions	Contributions	(Expenses)
<b>Functions</b>					
<b>Primary government:</b>					
Governmental activities:					
General government.....	\$ 5,507,990	\$ 2,797,733	\$ 1,120,335	\$ 31,424	\$ (1,558,498)
Education.....	4,991,282	46,015	979,889	4,967	(3,960,411)
Health and environment.....	8,156,599	175,928	5,064,519	53,101	(2,863,051)
Social services.....	1,766,719	10,671	1,642,543	—	(113,505)
Administration of justice.....	938,748	60,629	34,543	161	(843,415)
Resources and economic development.....	484,902	68,880	98,606	7,041	(310,375)
Transportation.....	1,481,762	246,234	187,540	716,928	(331,060)
Unallocated interest expense.....	25,865	—	—	—	(25,865)
<b>Total governmental activities.....</b>	<b>23,353,867</b>	<b>3,406,090</b>	<b>9,127,975</b>	<b>813,622</b>	<b>(10,006,180)</b>
Business-type activities:					
Unemployment compensation benefits.....	199,409	385,759	22,049	—	208,399
Second Injury.....	600	59,848	—	—	59,248
Other enterprise activities.....	52,900	51,405	659	18,998	18,162
<b>Total business-type activities.....</b>	<b>252,909</b>	<b>497,012</b>	<b>22,708</b>	<b>18,998</b>	<b>285,809</b>
<b>Total primary government.....</b>	<b>\$ 23,606,776</b>	<b>\$ 3,903,102</b>	<b>\$ 9,150,683</b>	<b>\$ 832,620</b>	<b>\$ (9,720,371)</b>
<b>Component units:</b>					
Public Service Authority.....	1,668,477	1,745,657	10,313	—	87,493
Medical University of South Carolina.....	2,297,531	2,079,168	117,648	59,167	(41,548)
University of South Carolina.....	1,290,381	1,005,727	182,529	17,870	(84,255)
Clemson University.....	957,705	712,323	197,058	59,749	11,425
State Ports Authority.....	330,429	233,648	7,740	15,256	(73,785)
Housing Authority.....	218,550	29,564	205,671	—	16,685
Lottery Commission.....	1,639,441	1,639,322	2	—	(117)
Other.....	2,162,493	1,430,949	456,990	63,760	(210,794)
<b>Total component units.....</b>	<b>\$ 10,565,007</b>	<b>\$ 8,876,358</b>	<b>\$ 1,177,951</b>	<b>\$ 215,802</b>	<b>\$ (294,896)</b>



## Exhibit A-2

	Primary Government			Component Units
	Governmental Activities	Business-type Activities	Total	
<b>Changes in net position:</b>				
Net revenues (expenses) .....	\$ (10,006,180)	\$ 285,809	\$ (9,720,371)	\$ (294,896)
General revenues:				
Taxes:				
Individual income.....	4,143,217	—	4,143,217	—
Retail sales and use.....	4,436,958	—	4,436,958	—
Corporate income.....	340,327	—	340,327	—
Gas and motor vehicle.....	883,891	—	883,891	—
Insurance.....	168,974	—	168,974	—
Hospital.....	267,235	—	267,235	—
Other.....	661,573	—	661,573	—
Total taxes.....	10,902,175	—	10,902,175	—
Unrestricted investment income.....	191,486	22,777	214,263	—
State Appropriations.....	—	—	—	723,697
Tobacco legal settlement.....	73,533	—	73,533	—
Other revenues.....	154,778	1,802	156,580	—
Additions to endowments.....	—	—	—	49,026
Transfers—internal activities.....	2,559	(2,559)	—	—
<b>Total general revenues, additions to endowments, and transfers.....</b>	<b>11,324,531</b>	<b>22,020</b>	<b>11,346,551</b>	<b>772,723</b>
<b>Change in net position.....</b>	<b>1,318,351</b>	<b>307,829</b>	<b>1,626,180</b>	<b>477,827</b>
<b>Net position at beginning of year, restated.....</b>	<b>17,522,068</b>	<b>610,902</b>	<b>18,132,970</b>	<b>7,968,810</b>
<b>Net position at end of year.....</b>	<b>\$ 18,840,419</b>	<b>\$ 918,731</b>	<b>\$ 19,759,150</b>	<b>\$ 8,446,637</b>

The Notes to the Financial Statements are an integral part of this statement.

# Balance Sheet

## GOVERNMENTAL FUNDS

June 30, 2017

(Expressed in Thousands)

	General Fund	Departmental Program Services	Local Government Infrastructure
<b>ASSETS</b>			
Cash and cash equivalents.....	\$ 966,753	\$ 128,415	\$ 169,317
Investments.....	2,760,196	69,337	368,750
Invested securities lending collateral.....	4,679	247	3,870
Receivables, net:			
Accounts.....	84,716	207,245	—
Contributions.....	26	65	—
Accrued interest.....	23,452	304	4,178
Income taxes.....	609,924	—	—
Sales and other taxes.....	570,241	11,127	—
Student accounts.....	125	—	—
Patient accounts.....	10,565	4,336	—
Loans and notes.....	36,240	429	598,647
Due from Federal government and other grantors.....	37,783	659,006	—
Due from other funds.....	64,258	8,984	10,893
Due from component units.....	9,841	4,782	—
Interfund receivables.....	51,417	650	202,458
Inventories.....	25,598	14,566	—
Restricted assets:			
Cash and cash equivalents.....	—	—	791,201
Accounts receivable, net.....	—	—	119,765
Other.....	—	—	27,385
Prepaid items.....	10,146	1,399	—
Other assets.....	—	—	—
<b>Total assets.....</b>	<b>\$ 5,265,960</b>	<b>\$ 1,110,892</b>	<b>\$ 2,296,464</b>
<b>LIABILITIES</b>			
<b>Liabilities:</b>			
Accounts payable.....	191,230	284,724	11,871
Accrued salaries and related expenditures.....	100,197	31,785	91
Retainages payable.....	1,267	1,585	—
Tax refunds payable.....	845,479	—	—
Payable—aid to individuals/families.....	1,697	459	—
Intergovernmental payables.....	84,133	200,245	14,975
Due to other funds.....	66,881	79,104	15,478
Due to component units.....	13,248	22,271	—
Interfund payables.....	650	275	—
Unearned revenues.....	12,866	62,505	80,567
Securities lending collateral.....	9,687	352	5,509
Other liabilities.....	217,161	17	—
<b>Total liabilities.....</b>	<b>1,544,496</b>	<b>683,322</b>	<b>128,491</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenues.....	2,757	20,834	84,096
Deferred nonexchange revenues.....	18,481	—	—
<b>Total deferred inflows of resources.....</b>	<b>21,238</b>	<b>20,834</b>	<b>84,096</b>
<b>FUND BALANCES</b>			
Nonspendable.....	120,194	16,615	—
Restricted.....	604,959	1,043,994	2,083,877
Committed.....	2,137,028	18,135	—
Assigned.....	397,688	—	—
Unassigned.....	440,357	(672,008)	—
<b>Total fund balances.....</b>	<b>3,700,226</b>	<b>406,736</b>	<b>2,083,877</b>
<b>Total liabilities and fund balances.....</b>	<b>\$ 5,265,960</b>	<b>\$ 1,110,892</b>	<b>\$ 2,296,464</b>

The Notes to the Financial Statements are an integral part of this statement.

**Exhibit B-1**

<b>Department of Transportation Special Revenue</b>	<b>Nonmajor Governmental Funds</b>	<b>Totals</b>
\$ 843,096	\$ 359,426	\$ 2,467,007
—	336,654	3,534,937
1,454	1,249	11,499
9,644	32	301,637
—	—	91
496	1,661	30,091
—	—	609,924
9,839	109,218	700,425
—	—	125
—	—	14,901
3,493	—	638,809
172,168	13	868,970
68,880	—	153,015
258	27,033	41,914
—	—	254,525
2,423	—	42,587
10,031	—	801,232
—	—	119,765
—	35,000	62,385
5,003	116	16,664
242	—	242
<b>\$ 1,127,027</b>	<b>\$ 870,402</b>	<b>\$ 10,670,745</b>
153,526	\$ 11,940	\$ 653,291
23,445	264	155,782
453	486	3,791
—	58	845,537
—	—	2,156
—	97,137	396,490
15,997	372	177,832
—	1,786	37,305
202,458	2,260	205,643
212,978	—	368,916
2,070	1,783	19,401
—	—	217,178
<b>610,927</b>	<b>116,086</b>	<b>3,083,322</b>
952	—	108,639
—	—	18,481
<b>952</b>	<b>—</b>	<b>127,120</b>
7,668	11,039	155,516
10,031	659,094	4,401,955
497,449	73,084	2,725,696
—	11,099	408,787
—	—	(231,651)
<b>515,148</b>	<b>754,316</b>	<b>7,460,303</b>
<b>\$ 1,127,027</b>	<b>\$ 870,402</b>	<b>\$ 10,670,745</b>

# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

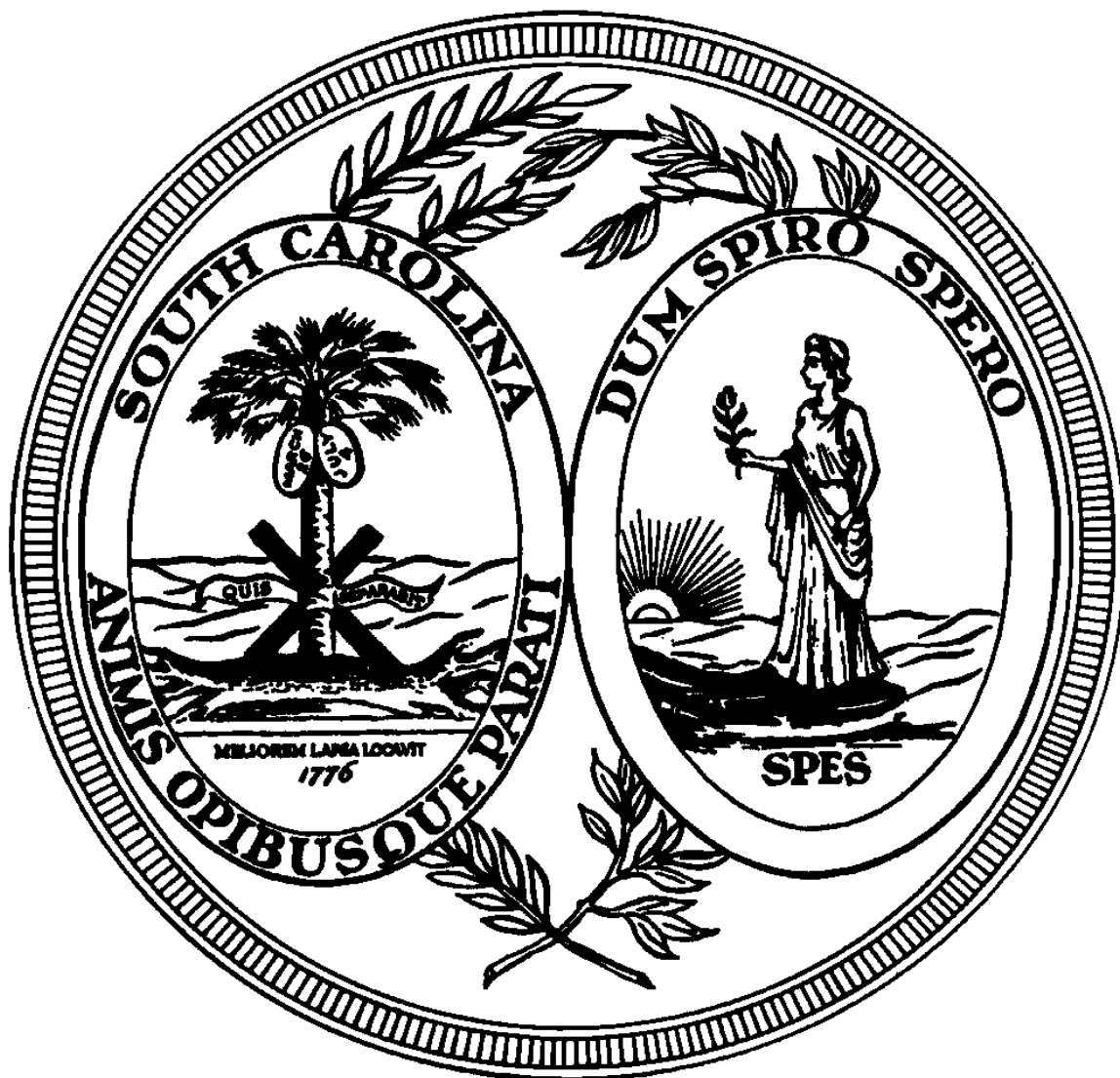
## Exhibit B-1a

June 30, 2017

(Expressed in Thousands)

<b>Total fund balances—governmental funds.....</b>	<b>\$ 7,460,303</b>
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not considered current financial resources and therefore are not reported in the funds:	
Non-depreciable capital assets.....	\$ 4,853,363
Depreciable capital assets.....	17,774,218
Accumulated depreciation.....	<u>(5,982,615)</u>
Total capital assets.....	16,644,966
Deferred outflows of resources are recognized in the Statement of Net Position, but are not reported in governmental funds:	
Hedging portion of derivative instruments .....	29,733
Deferred loss on refunding bonds.....	86,303
Pension contributions made after the measurement date.....	223,429
Difference between expected and actual retirement plan experience.....	39,540
Net difference between projected and actual earnings on investments.....	323,877
Changes in proportion and differences between contributions and proportionate share of plan contributions.....	59,235
Deferred inflows of resources are recognized in the Statement of Net Position, but are not reported in governmental funds:	
Difference between expected and actual retirement plan experience.....	(8,186)
Changes in proportion and differences between contributions and proportionate share of plan contributions.....	(65,491)
Certain State revenues will be collected after year-end but are not available soon enough to pay for the current period's expenditures, and therefore are considered deferred inflows of resources.....	108,639
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.....	642,496
Certain liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:	
Bonds payable.....	(2,586,369)
Notes payable.....	(22,953)
Accrued interest on bonds.....	(21,210)
Capital leases.....	(1,871)
Net pension liability.....	(3,644,515)
Compensated absences.....	(225,239)
Policy claims.....	(35,505)
Other.....	<u>(166,763)</u>
Total long-term liabilities.....	<u>(6,704,425)</u>
<b>Net position of governmental activities.....</b>	<b><u>\$ 18,840,419</u></b>

The Notes to the Financial Statements are an integral part of this statement.



# Statement of Revenues, Expenditures, and Changes in Fund Balances

## GOVERNMENTAL FUNDS

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	General Fund	Departmental Program Services	Local Government Infrastructure
<b>Revenues:</b>			
Taxes:			
Individual income.....	\$ 4,118,671	\$ —	\$ 24,546
Retail sales and use.....	3,627,303	3,783	—
Corporate Income.....	340,327	—	—
Gas and motor vehicle.....	—	—	—
Insurance.....	168,974	—	—
Hospital.....	267,235	—	—
Other.....	537,147	121,030	—
Licenses, fees, and permits.....	269,248	30,051	184,456
Interest and other investment income.....	59,974	9,190	37,130
Federal.....	85,018	7,914,939	24,351
Local and private grants.....	7,907	62,149	—
Departmental services.....	730,417	66,563	413
Contributions.....	9,880	17,805	70,813
Fines and penalties.....	77,653	6,854	—
Tobacco legal settlement.....	—	—	—
Other.....	180,791	364,998	—
<b>Total revenues.....</b>	<b>10,480,545</b>	<b>8,597,362</b>	<b>341,709</b>
<b>Expenditures:</b>			
Current:			
General government.....	573,727	126,716	—
Education.....	567,931	156,759	—
Health and environment.....	2,904,557	5,585,245	—
Social services.....	197,548	1,543,118	—
Administration of justice.....	820,582	24,703	—
Resources and economic development.....	183,623	76,692	9,058
Transportation.....	1,852	1,791	14,393
Capital outlay.....	100,884	21,522	3
Debt service:			
Principal retirement.....	147,648	960	59,215
Interest and fiscal charges.....	28,486	146	80,734
Intergovernmental.....	4,660,235	907,365	225,733
<b>Total expenditures.....</b>	<b>10,187,073</b>	<b>8,445,017</b>	<b>389,136</b>
<b>Excess of revenues over (under) expenditures.....</b>	<b>293,472</b>	<b>152,345</b>	<b>(47,427)</b>
<b>Other financing sources (uses):</b>			
Bonds and notes issued.....	—	—	—
Refunding bonds issued.....	—	—	213,595
Premiums on bonds issued.....	—	—	17,560
Capital leases.....	47	—	—
Payment to refunded bond escrow agent.....	—	—	(229,205)
Transfers in.....	116,728	4,325	—
Transfers out.....	(207,066)	(12,562)	(74,800)
<b>Total other financing sources (uses).....</b>	<b>(90,291)</b>	<b>(8,237)</b>	<b>(72,850)</b>
<b>Net change in fund balances.....</b>	<b>203,181</b>	<b>144,108</b>	<b>(120,277)</b>
<b>Fund balances at beginning of year.....</b>	<b>3,497,045</b>	<b>262,628</b>	<b>2,204,154</b>
<b>Fund balances at end of year.....</b>	<b>\$ 3,700,226</b>	<b>\$ 406,736</b>	<b>\$ 2,083,877</b>

The Notes to the Financial Statements are an integral part of this statement.

**Exhibit B-2**

<b>Department of Transportation Special Revenue</b>	<b>Nonmajor Governmental Funds</b>	<b>Totals</b>
\$ —	\$ —	\$ 4,143,217
—	805,872	4,436,958
—	—	340,327
883,891	—	883,891
—	—	168,974
—	—	267,235
199	3,197	661,573
—	69,035	552,790
5,328	39,535	151,157
906,983	2,928	8,934,219
—	—	70,056
118,124	12,465	927,982
—	404,911	503,409
—	81,054	165,561
—	73,533	73,533
15,762	1,139	562,690
<b>1,930,287</b>	<b>1,493,669</b>	<b>22,843,572</b>
—	117,869	818,312
—	377,959	1,102,649
—	73,770	8,563,572
—	—	1,740,666
—	6	845,291
—	385	269,758
1,026,310	—	1,044,346
753,574	109,895	985,878
43,615	9,595	261,033
17,402	623	127,391
135,437	797,983	6,726,753
<b>1,976,338</b>	<b>1,488,085</b>	<b>22,485,649</b>
<b>(46,051)</b>	<b>5,584</b>	<b>357,923</b>
—	51,103	51,103
—	—	213,595
—	4,904	22,464
—	—	47
—	—	(229,205)
187,357	141,214	449,624
—	(147,516)	(441,944)
<b>187,357</b>	<b>49,705</b>	<b>65,684</b>
<b>141,306</b>	<b>55,289</b>	<b>423,607</b>
<b>373,842</b>	<b>699,027</b>	<b>7,036,696</b>
<b>\$ 515,148</b>	<b>\$ 754,316</b>	<b>\$ 7,460,303</b>

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities

For the Fiscal Year Ended June 30, 2017  
(Expressed in Thousands)

Net change in fund balances—total governmental funds..... \$ 423,607

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives and reported as depreciation expense. In the current period these amounts are:

Capital outlay.....	\$ 985,878	
Depreciation expense.....	(338,600)	
Excess of capital outlay over depreciation expense.....		647,278

Donations of capital assets increase net position in the Statement of Activities, but do not appear in the governmental funds because they are not financial resources.....	198,768
---	---------

Loss on disposals of capital assets are reported as a expense in the Statement of Activities.....	(29,242)
---	----------

Bond, note, and capital lease proceeds provide current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the Statement of Net Position.

In the current period, proceeds were received from:

Bonds, notes, and capital leases issued.....	(264,745)	
Bond premiums net of discounts.....	(22,464)	
Net bond and note proceeds.....		(287,209)

Losses on bond refundings and hedging portion of derivatives are considered deferred outflows of resources in the Statement of Net Position.....	(27,413)
--	----------

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. In the current year, these amounts consist of:

Bond, note, and capital lease retirement.....	261,033	
Payment to refunded bond escrow agent.....	229,205	
Total long-term debt repayment.....		490,238

Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is included in governmental activities in the Statement of Activities, net of restatements.....	45,521
--	--------

Because certain receivables will not be collected soon enough after the State's fiscal year ends, the related revenues are not considered "available" and are deferred in the governmental funds.

Decrease in unearned revenues.....	(34,848)
------------------------------------	----------



**Exhibit B-2a**

Decrease in general operating expense due to the increase in pension expense for the amortization  
of deferred outflows and inflows of resources related to the net pension liability 302,293

Certain items reported in the Statement of Activities do not require the use of current financial  
resources and therefore are not reported as expenditures in governmental funds. These  
consist of changes in the following assets and liabilities:

Accrued interest payable.....	\$ 2,331	
Unamortized bond premiums and discounts.....	26,749	
Net pension liability.....	(402,802)	
Compensated absences payable.....	(988)	
Policy claims payable.....	(1,051)	
Other long-term liabilities.....	(34,881)	
Total additional expenses.....		(410,642)
<b>Change in net position of governmental activities.....</b>	<b>\$</b>	<b><u><u>1,318,351</u></u></b>

The Notes to the Financial Statements are an integral part of this statement.

# Statement of Net Position

## PROPRIETARY FUNDS

June 30, 2017

(Expressed in Thousands)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	Unemployment Compensation	Second Injury	Nonmajor Enterprise	Totals	
ASSETS					
Current assets:					
Cash and cash equivalents.....	\$ 691,457	\$ 55,741	\$ 32,482	\$ 779,680	\$ 760,096
Investments.....	12,437	177,895	72,679	263,011	1,564
Invested securities lending collateral.....	47	672	3	722	3,210
Receivables, net:					
Accounts.....	14,201	—	3,276	17,477	246,929
Participants.....	—	—	424	424	—
Accrued interest.....	60	848	70	978	4,819
Assessments.....	106,246	—	—	106,246	—
Due from other funds.....	—	—	—	—	14,540
Due from component units.....	—	—	—	—	8,100
Inventories.....	—	—	2,062	2,062	2,612
Restricted assets:					
Cash and cash equivalents.....	—	—	3,654	3,654	—
Prepaid items.....	—	—	1,045	1,045	18,530
Total current assets.....	824,448	235,156	115,695	1,175,299	1,060,400
Long-term assets:					
Investments.....	—	—	—	—	452,490
Receivables, net:					
Accounts.....	—	—	—	—	271
Participants.....	—	—	956	956	—
Interfund receivables.....	—	—	—	—	2,260
Prepaid items.....	—	—	—	—	18
Other long-term assets.....	—	—	—	—	218
Non-depreciable capital assets.....	—	—	233,759	233,759	9,233
Depreciable capital assets, net.....	—	—	22,456	22,456	107,254
Total long-term assets.....	—	—	257,171	257,171	571,744
Total assets.....	824,448	235,156	372,866	1,432,470	1,632,144
DEFERRED OUTFLOWS OF RESOURCES					
Pension contributions subsequent to measurement date.....	—	—	536	536	3,424
Difference between actual and expected experience.....	—	—	151	151	634
Net difference between projected and actual earnings on investments.....	—	—	1,224	1,224	5,091
Changes in proportion and differences between contributions and proportionate share of plan contributions.....	—	—	1,782	1,782	5,325
Total deferred outflows of resources.....	—	—	3,693	3,693	14,474

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	Unemployment Compensation	Second Injury	Nonmajor Enterprise	Totals	
LIABILITIES					
Current liabilities:					
Accounts payable.....	\$ 11	\$ —	\$ 4,819	\$ 4,830	\$ 2,451
Accrued salaries and related expenses.....	—	—	1,081	1,081	3,612
Accrued interest payable.....	—	—	—	—	64
Tax refunds payable.....	23,426	—	—	23,426	—
Unemployment benefits payable.....	534	—	—	534	—
Intergovernmental payables.....	5,587	—	—	5,587	—
Tuition benefits payable.....	—	—	13,538	13,538	—
Policy claims.....	—	20,057	5,865	25,922	598,603
Due to other funds.....	1,924	—	97	2,021	1,015
Unearned revenues.....	—	—	3,650	3,650	150,513
Deposits.....	—	—	—	—	116
Securities lending collateral.....	67	956	4	1,027	4,736
Notes payable.....	—	—	—	—	3,258
Revenue bonds payable.....	—	—	175	175	2,305
Compensated absences payable.....	—	—	456	456	2,914
Other current liabilities.....	—	—	109	109	2,518
Total current liabilities.....	31,549	21,013	29,794	82,356	772,105
Long-term liabilities:					
Tuition benefits payable.....	—	—	91,489	91,489	—
Policy claims.....	—	229,829	42,497	272,326	160,763
Interfund payables.....	—	—	51,000	51,000	142
Other liabilities payable from restricted assets.....	—	—	156	156	—
Notes payable.....	—	—	—	—	10,760
Revenue bonds payable.....	—	—	5,555	5,555	—
Compensated absences payable.....	—	—	199	199	1,246
Net pension liability.....	—	—	14,236	14,236	58,089
Total long-term liabilities.....	—	229,829	205,132	434,961	231,000
Total liabilities.....	31,549	250,842	234,926	517,317	1,003,105
DEFERRED INFLOWS OF RESOURCES					
Difference between actual and expected experience.....	—	—	15	15	54
Changes in proportion and differences between contributions and proportionate share of plan contributions.....	—	—	100	100	963
Total deferred inflows of resources.....	—	—	115	115	1,017

The Notes to the Financial Statements are an integral part of this statement.

Continued on Next Page

**Statement of Net Position****Exhibit B-3**

## PROPRIETARY FUNDS (Continued)

**June 30, 2017****(Expressed in Thousands)**

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	Unemployment Compensation	Second Injury	Nonmajor Enterprise	Totals	
<b>NET POSITION (DEFICIT)</b>					
Net investment in capital assets.....	\$ —	\$ —	\$ 216,697	\$ 216,697	\$ 100,164
Restricted:					
Loan programs.....	—	—	—	—	95
Unemployment compensation benefits.....	792,899	—	—	792,899	—
Insurance programs.....	—	—	—	—	501,121
Unrestricted.....	—	(15,686)	(75,179)	(90,865)	41,116
<b>Total net position (deficit).....</b>	<b>\$ 792,899</b>	<b>\$ (15,686)</b>	<b>\$ 141,518</b>	<b>\$ 918,731</b>	<b>\$ 642,496</b>

# Statement of Revenues, Expenses, and Changes in Fund Net Position

## Exhibit B-4

### PROPRIETARY FUNDS

For the Fiscal Year Ended June 30, 2017  
(Expressed in Thousands)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	Unemployment Compensation	Second Injury	Nonmajor Enterprise	Totals	
<b>Operating revenues:</b>					
Assessments.....	\$ 358,487	\$ 59,843	\$ —	\$ 418,330	\$ —
Charges for services.....	—	5	51,288	51,293	2,703,932
Contributions.....	—	—	659	659	—
Interest and other investment income.....	12,398	2,341	20,459	35,198	—
Federal operating grants and contracts.....	9,651	—	—	9,651	—
Other operating revenues.....	27,272	—	117	27,389	300,791
<b>Total operating revenues.....</b>	<b>407,808</b>	<b>62,189</b>	<b>72,523</b>	<b>542,520</b>	<b>3,004,723</b>
<b>Operating expenses:</b>					
General operations and administration.....	—	595	35,993	36,588	458,824
Benefits and claims.....	199,409	5	—	199,414	2,522,687
Tuition plan disbursements.....	—	—	14,435	14,435	—
Depreciation and amortization.....	—	—	1,421	1,421	17,027
Other operating expenses.....	—	—	1,051	1,051	470
<b>Total operating expenses.....</b>	<b>199,409</b>	<b>600</b>	<b>52,900</b>	<b>252,909</b>	<b>2,999,008</b>
<b>Operating income.....</b>	<b>208,399</b>	<b>61,589</b>	<b>19,623</b>	<b>289,611</b>	<b>5,715</b>
<b>Nonoperating revenues (expenses):</b>					
Interest income.....	—	—	135	135	40,329
Contributions.....	—	—	61	61	—
Interest expense.....	—	—	(158)	(158)	(251)
Net other nonoperating revenues (expenses).....	—	11	1,791	1,802	6,832
Losses on sale of capital assets.....	—	—	—	—	(1,983)
<b>Total nonoperating revenues (expenses).....</b>	<b>—</b>	<b>11</b>	<b>1,829</b>	<b>1,840</b>	<b>44,927</b>
<b>Income before transfers.....</b>	<b>208,399</b>	<b>61,600</b>	<b>21,452</b>	<b>291,451</b>	<b>50,642</b>
Capital Contributions.....	—	—	18,937	18,937	—
Transfers out.....	(200)	(225)	(2,134)	(2,559)	(5,121)
<b>Change in net position.....</b>	<b>208,199</b>	<b>61,375</b>	<b>38,255</b>	<b>307,829</b>	<b>45,521</b>
<b>Net position (deficit), beginning, as restated.....</b>	<b>584,700</b>	<b>(77,061)</b>	<b>103,263</b>	<b>610,902</b>	<b>596,975</b>
<b>Net position (deficit) at end of year.....</b>	<b>\$ 792,899</b>	<b>\$ (15,686)</b>	<b>\$ 141,518</b>	<b>\$ 918,731</b>	<b>\$ 642,496</b>

The Notes to the Financial Statements are an integral part of this statement.

## Statement of Cash Flows

### PROPRIETARY FUNDS

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	Unemployment Compensation	Second Injury	Nonmajor Enterprise	Totals	
<b>Cash flows from operating activities:</b>					
Receipts from customers, patients, and third-party payers.....	\$ 27,689	\$ —	\$ 51,299	\$ 78,988	\$ 2,493,361
Assessments received.....	363,469	59,859	—	423,328	—
Grants received.....	9,651	—	—	9,651	—
Tuition plan contributions received.....	—	—	767	767	—
Internal activity—payments from other funds.....	—	—	—	—	220,674
Other operating cash receipts.....	—	15,892	261	16,153	281,841
Claims and benefits paid.....	(195,309)	(32,357)	(39,799)	(267,465)	(229,771)
Payments to suppliers for goods and services.....	—	—	(30,137)	(30,137)	(2,673,197)
Payments to employees.....	—	—	(7,612)	(7,612)	(55,256)
Internal activity—payments to other funds.....	—	—	—	—	(3,276)
Other operating cash payments.....	—	(400)	—	(400)	—
<b>Net cash provided by (used in) operating activities.....</b>	<b>205,500</b>	<b>42,994</b>	<b>(25,221)</b>	<b>223,273</b>	<b>34,376</b>
<b>Cash flows from noncapital financing activities:</b>					
Other noncapital financing cash receipts.....	—	—	1,963	1,963	1,994
Other noncapital financing cash payments.....	—	—	(164)	(164)	—
Transfers out.....	(200)	(225)	(2,134)	(2,559)	(5,121)
<b>Net cash used in noncapital financing activities.....</b>	<b>(200)</b>	<b>(225)</b>	<b>(335)</b>	<b>(760)</b>	<b>(3,127)</b>

## Exhibit B-5

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	Unemployment Compensation	Second Injury	Nonmajor Enterprise	Totals	
<b>Cash flows from capital and related financing activities:</b>					
Acquisition of capital assets.....	\$ —	\$ —	\$ (48,323)	\$ (48,323)	\$ (19,581)
Proceeds from issuance of note.....	—	—	26,000	26,000	—
Proceeds from issuance of capital debt.....	—	—	—	—	10,930
Principal payments on capital debt.....	—	—	(165)	(165)	(4,605)
Interest payments on capital debt.....	—	—	—	—	(1,070)
Capital grants and gifts received.....	—	—	18,937	18,937	—
Proceeds from sale or disposal of capital assets.....	—	—	13	13	1,157
<b>Net cash used in capital and related financing activities.....</b>	<b>—</b>	<b>—</b>	<b>(3,538)</b>	<b>(3,538)</b>	<b>(13,169)</b>
<b>Cash flows from investing activities:</b>					
Proceeds from sales and maturities of investments.....	—	—	14,350	14,350	396,038
Purchase of investments.....	(2,780)	(71,681)	(3,076)	(77,537)	(408,231)
Interest and dividends on investments.....	12,337	1,880	20,557	34,774	30,315
<b>Net cash provided by (used in) investing activities.....</b>	<b>9,557</b>	<b>(69,801)</b>	<b>31,831</b>	<b>(28,413)</b>	<b>18,122</b>
<b>Net increase (decrease) in cash and cash equivalents.....</b>	<b>214,857</b>	<b>(27,032)</b>	<b>2,737</b>	<b>190,562</b>	<b>36,202</b>
<b>Cash and cash equivalents at beginning of year.....</b>	<b>476,600</b>	<b>82,773</b>	<b>33,399</b>	<b>592,772</b>	<b>723,894</b>
<b>Cash and cash equivalents at end of year.....</b>	<b>\$ 691,457</b>	<b>\$ 55,741</b>	<b>\$ 36,136</b>	<b>\$ 783,334</b>	<b>\$ 760,096</b>
<b>Reconciliation of operating income to net cash provided by (used in) operating activities:</b>					
Operating income.....	\$ 208,399	\$ 61,589	\$ 19,623	\$ 289,611	\$ 5,715
Adjustments to reconcile operating income to net cash provided by (used in) operating activities:					
Depreciation and amortization.....	—	—	1,421	1,421	17,027
Provision for bad debts.....	(29,354)	—	—	(29,354)	—
Interest payments reclassified as capital and related financing activities.....	—	—	—	—	(159)
Interest and dividends on investments and interfund loans.....	(12,337)	(1,880)	(20,459)	(34,676)	198
Realized losses on sale of assets.....	—	—	13	13	(1,837)
Other nonoperating revenues.....	—	12	1,958	1,970	1,936
Other nonoperating expenses.....	—	—	(1,030)	(1,030)	—

The Notes to the Financial Statements are an integral part of this statement.

Continued on Next Page

**Statement of Cash Flows****Exhibit B-5**

PROPRIETARY FUNDS (Continued)

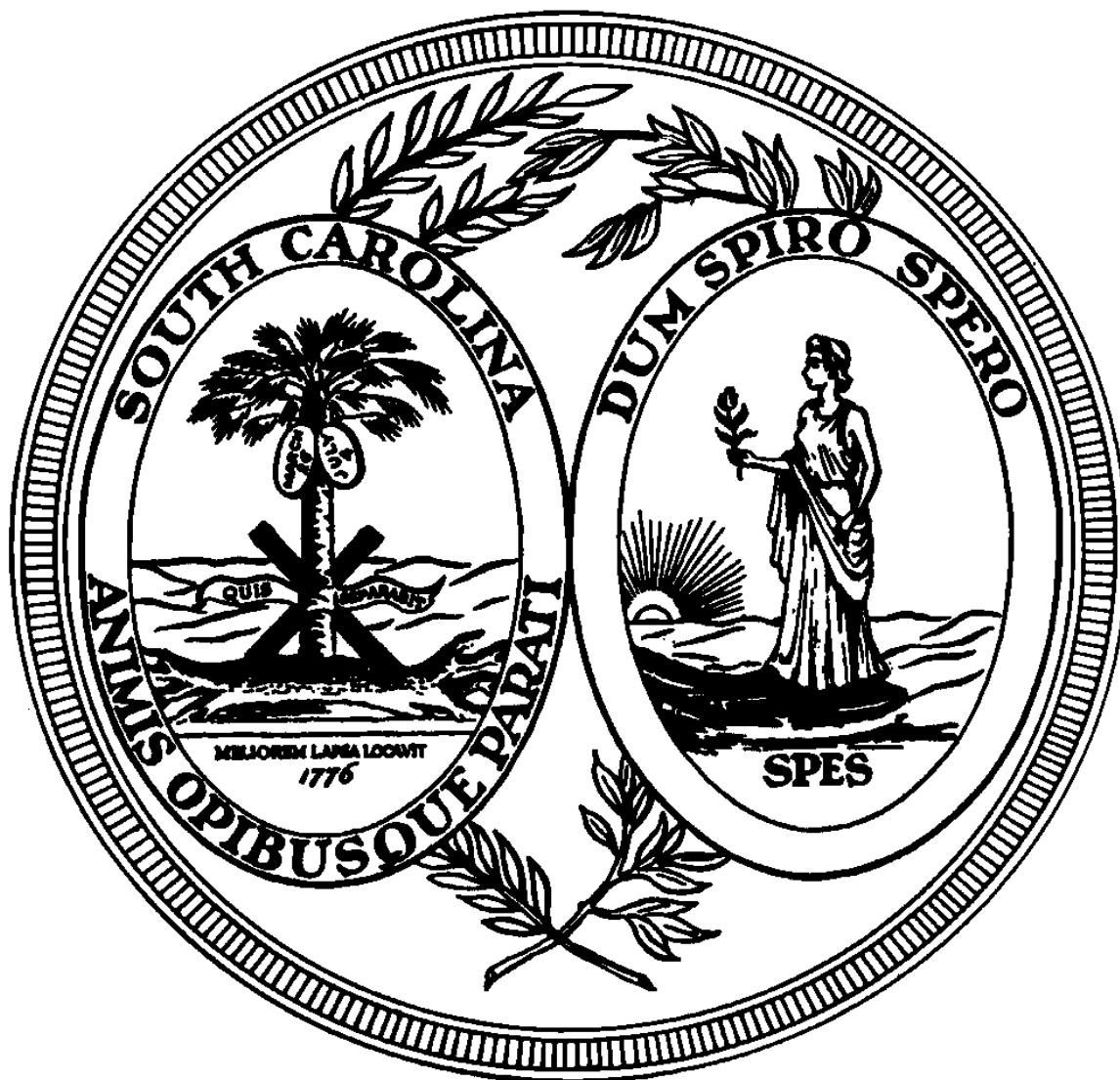
For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	ENTERPRISE FUNDS				INTERNAL SERVICE FUNDS
	Unemployment Compensation	Second Injury	Nonmajor Enterprise	Totals	
<b>Effect of changes in operating assets and liabilities:</b>					
Accounts receivable, net.....	\$ 7,261	\$ —	\$ 131	\$ 7,392	\$ (10,793)
Accrued interest.....	(60)	(461)	—	(521)	—
Assessments receivable, net.....	27,492	—	—	27,492	—
Due from other funds.....	—	—	—	—	5,641
Inventories.....	—	—	152	152	497
Other assets.....	—	—	(171)	(171)	(118)
Deferred outflows.....	—	—	(2,101)	(2,101)	(7,339)
Accounts payable.....	(2)	(374)	1,544	1,168	(1,388)
Accrued salaries and related expenses.....	—	—	343	343	(349)
Tax refunds payable.....	3,582	—	—	3,582	—
Unemployment benefits payable.....	(148)	—	—	(148)	—
Tuition benefits payable.....	—	—	(20,573)	(20,573)	—
Policy claims.....	—	(15,892)	(6,116)	(22,008)	28,060
Due to other funds.....	667	—	4	671	(4,316)
Unearned revenues.....	—	—	(105)	(105)	(3,755)
Compensated absences payable.....	—	—	(31)	(31)	(10)
Other liabilities.....	—	—	368	368	7,062
Deferred inflows.....	—	—	(192)	(192)	(1,696)
<b>Net cash provided by (used in) operating activities.....</b>	<b>\$ 205,500</b>	<b>\$ 42,994</b>	<b>\$ (25,221)</b>	<b>\$ 223,273</b>	<b>\$ 34,376</b>
<b>Noncash capital, investing, and financing activities:</b>					
Disposal of capital assets.....	\$ —	\$ —	\$ —	\$ —	\$ 9,312
Increase (decrease) in fair value of investments.....	—	—	(105)	(105)	7,887
<b>Total noncash capital, investing, and financing activities.....</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ (105)</b>	<b>\$ (105)</b>	<b>\$ 17,199</b>

The Notes to the Financial Statements are an integral part of this statement.





## Statement of Fiduciary Net Position

## Exhibit B-6

## FIDUCIARY FUNDS

June 30, 2017

(Expressed in Thousands)

	Pension and Other Post- Employment Benefit Trust	Investment Trust Local Government Investment Pool	Private- Purpose Trust	Agency
<b>ASSETS</b>				
Cash and cash equivalents.....	\$ 2,808,380	\$ 3,606,466	\$ 10,755	\$ 474,015
Receivables, net:				
Accounts.....	—	—	—	4,667
Contributions.....	256,491	—	—	—
Accrued interest.....	49,782	2,344	1,980	1,467
Unsettled investment sales.....	756,013	—	2,114	—
Loans and notes receivables.....	—	—	—	51
Other investment receivables.....	809	—	—	—
Taxes.....	—	—	—	590
Total receivables.....	1,063,095	2,344	4,094	6,775
Due from other funds.....	64,335	—	—	13,313
Investments, at fair value:				
Short term investments.....	653,510	—	—	15,116
Debt-domestic.....	7,273,829	1,965,084	—	—
Equity-international.....	12,005,303	—	—	—
Alternatives.....	8,944,090	—	—	—
Financial and other.....	43,042	89,836	3,076,974	—
Total investments.....	28,919,774	2,054,920	3,076,974	15,116
Invested securities lending collateral.....	125,191	—	14	876
Capital assets, net .....	2,537	—	—	—
Prepaid items.....	3,846	—	—	—
Other assets.....	—	—	4,526	—
<b>Total assets.....</b>	<b>32,987,158</b>	<b>5,663,730</b>	<b>3,096,363</b>	<b>510,095</b>
<b>LIABILITIES</b>				
Accounts payable.....	12,767	—	1,018	24,199
Accounts payable—unsettled investment purchases.....	1,251,053	—	2,822	—
Policy claims.....	665	—	—	—
Due to other funds.....	64,335	—	—	—
Intergovernmental payables.....	—	—	—	34,993
Deposits.....	—	—	—	3,320
Amounts held in custody for others.....	—	—	—	446,334
Deferred retirement benefits.....	95,327	—	—	—
Securities lending collateral.....	172,496	—	19	1,247
Due to participants.....	—	—	—	2
Other liabilities.....	22,115	—	—	—
<b>Total liabilities.....</b>	<b>1,618,758</b>	<b>—</b>	<b>3,859</b>	<b>510,095</b>
<b>NET POSITION</b>				
Restricted for pension and other post-employment benefits.....	31,368,400	—	—	—
Held in trust for:				
External investment pool participants.....	—	5,663,730	—	—
Other purposes.....	—	—	3,092,504	—
<b>Total net position.....</b>	<b>\$ 31,368,400</b>	<b>\$ 5,663,730</b>	<b>\$ 3,092,504</b>	<b>\$ —</b>

The Notes to the Financial Statements are an integral part of this statement.

# Statement of Changes in Fiduciary Net Position

Exhibit B-7

## FIDUCIARY FUNDS

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	Pension and Other Post- Employment Benefit Trust	Investment Trust Local Government Investment Pool	Private-Purpose Trust
<b>Additions:</b>			
Licenses, fees, and permits.....	\$ —	\$ —	\$ 25
Contributions:			
Employer.....	1,879,720	—	—
Employee.....	957,779	—	—
Deposits from pool participants.....	—	10,102,903	—
Tuition plan deposits.....	—	—	1,045
Other.....	—	—	233,660
Total contributions.....	2,837,499	10,102,903	234,705
Investment income:			
Interest income and net appreciation in investments.....	3,597,004	42,907	289,475
Securities lending income.....	813	2	—
Total investment income.....	3,597,817	42,909	289,475
Less investment expense:			
Investment expense.....	314,592	—	—
Securities lending expense.....	4	—	—
Net investment income.....	3,283,221	42,909	289,475
Assets moved between pension trust funds.....	1,550	—	—
<b>Total additions.....</b>	<b>6,122,270</b>	<b>10,145,812</b>	<b>524,205</b>
<b>Deductions:</b>			
Regular retirement benefits.....	2,956,627	—	—
Supplemental retirement benefits.....	408	—	—
Deferred retirement benefits.....	332,414	—	—
Refunds of retirement contributions to members.....	125,762	—	—
Death benefit claims.....	25,133	—	—
Accidental death benefits.....	1,748	—	—
Other post-employment benefits.....	424,296	—	—
Withdrawals, pool participants.....	—	9,290,454	—
Distributions to pool participants.....	—	46,115	—
Depreciation.....	269	—	—
Administrative expense.....	15,478	923	10,414
Other expenses.....	—	—	1,121
Assets moved between pension trust funds.....	1,550	—	—
<b>Total deductions.....</b>	<b>3,883,685</b>	<b>9,337,492</b>	<b>11,535</b>
<b>Change in net position.....</b>	<b>2,238,585</b>	<b>808,320</b>	<b>512,670</b>
<b>Net position, beginning.....</b>	<b>29,129,815</b>	<b>4,855,410</b>	<b>2,579,834</b>
<b>Net position at end of year.....</b>	<b>\$ 31,368,400</b>	<b>\$ 5,663,730</b>	<b>\$ 3,092,504</b>

The Notes to the Financial Statements are an integral part of this statement.

# Statement of Net Position

DISCRETELY PRESENTED COMPONENT UNITS

June 30, 2017

(Expressed in Thousands)

	Public Service Authority	Medical University of South Carolina	University of South Carolina	Clemson University	State Ports Authority	Housing Authority
<b>ASSETS</b>						
Cash and cash equivalents.....	\$ 90,873	\$ 522,470	\$ 483,707	\$ 257,696	\$ 415,550	\$ 22,357
Investments.....	725,865	187,407	436,380	2,542	36,241	—
Invested securities lending collateral.....	—	93	1,259	999	2,327	302
Receivables, net:						
Accounts.....	198,532	13,127	15,510	12,445	44,076	348
Contributions.....	—	36,343	38,517	26,819	—	—
Accrued interest.....	3,425	1,056	1,102	1,455	—	57
Student accounts.....	—	903	2,488	5,607	—	—
Patient accounts.....	—	255,003	—	—	—	—
Loans and notes.....	—	558	6,466	13	—	26,556
Due from Federal government and other grantors.....	—	42,306	47,652	22,443	—	719
Due from primary government.....	—	13,448	4,694	10,353	—	—
Inventories.....	715,970	28,237	2,169	3,230	7,678	—
Restricted assets:						
Cash and cash equivalents.....	87,775	99,167	289,595	274,010	—	70,050
Investments.....	923,415	419,607	33,071	728,150	—	221,364
Accounts receivable.....	—	—	—	—	—	2,210
Loans receivable.....	—	12,918	16,723	7,464	—	545,850
Other.....	—	20	—	—	—	2,990
Prepaid items.....	13,636	27,061	2,655	9,012	4,639	—
Other assets.....	310,829	9,308	10,895	2,060	1,128	1,580
Other regulatory assets- asset retirement obligation.....	906,251	—	—	—	—	—
Investment in joint venture.....	6,569	—	—	—	—	—
Capital assets-nondepreciable.....	4,443,163	206,166	194,271	236,872	678,086	—
Capital assets-depreciable, net.....	3,771,624	963,880	1,171,769	1,042,863	346,853	164
<b>Total assets.....</b>	<b>\$ 12,197,927</b>	<b>\$ 2,839,078</b>	<b>\$ 2,758,923</b>	<b>\$ 2,644,033</b>	<b>\$ 1,536,578</b>	<b>\$ 894,547</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Accumulated decrease in						
fair value of hedging derivatives.....	\$ 39,630	\$ 5,039	\$ —	\$ —	\$ —	\$ —
Deferred amount on refunding.....	180,349	42,192	13,414	1,155	—	1,056
Pension contributions subsequent to measurement date.....	8,257	65,095	49,596	32,131	1,515	791
Difference between actual and expected experience.....	5,058	12,329	9,217	5,974	904	150
Net difference earnings pension plan investment.....	26,728	99,974	74,396	48,434	7,334	1,198
Change between contributions & proportionate share						
contributions.....	1,035	29,116	—	5,625	—	—
<b>Total deferred outflows.....</b>	<b>\$ 261,057</b>	<b>\$ 253,745</b>	<b>\$ 146,623</b>	<b>\$ 93,319</b>	<b>\$ 9,753</b>	<b>\$ 3,195</b>
<b>LIABILITIES</b>						
Accounts payable.....	\$ 222,807	\$ 80,158	\$ 14,810	\$ 20,432	\$ 25,169	\$ —
Accrued salaries and related expenses.....	10,838	109,891	18,645	20,310	5,485	927
Accrued interest payable.....	54,418	2,351	4,967	4,310	13,452	—
Retainages payable.....	11,059	63	2,363	6,962	11,651	—
Prizes payable.....	—	—	—	—	—	—
Intergovernmental payables.....	—	—	—	—	20	—
Due to primary government.....	—	4,782	4,416	—	—	—
Unearned revenues and asset retirement obligation.....	739,821	22,005	52,604	46,745	—	13,856
Deposits.....	—	—	3,116	2,208	—	—
Amounts held in custody for others.....	—	17,852	18,209	56,787	—	—
Securities lending collateral.....	—	132	1,791	1,423	3,313	430
Liabilities payable from restricted assets:						
Other.....	—	—	—	—	—	12,844
Other liabilities.....	580,629	62,561	22,285	12,427	18,752	1,660
Long-term liabilities:						
Due within one year.....	136,074	58,110	52,070	34,786	11,576	12,191
Due in more than one year.....	8,481,772	1,779,806	1,512,681	1,182,200	621,507	429,824
<b>Total liabilities.....</b>	<b>\$ 10,237,418</b>	<b>\$ 2,137,711</b>	<b>\$ 1,707,957</b>	<b>\$ 1,388,590</b>	<b>\$ 710,925</b>	<b>\$ 471,732</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Accumulated increase in						
fair value of hedging derivatives.....	\$ 9,991	\$ —	\$ —	\$ —	\$ —	\$ —
Deferred gain on refunding.....	—	—	—	—	—	3,596
Deferred nuclear decommissioning costs.....	218,497	—	—	—	—	—
Deferred service concession arrangement receipts.....	—	—	—	—	—	—
Deferred nonexchange revenues.....	—	—	—	—	—	—
Difference between actual and expected experience.....	2,167	1,273	941	615	(3,512)	—
Change between contributions & proportionate share						
contributions.....	822	139	3,764	1,136	3,631	567
Changes in assumptions.....	55	—	—	—	—	—
<b>Total deferred inflows.....</b>	<b>\$ 231,532</b>	<b>\$ 1,412</b>	<b>\$ 4,705</b>	<b>\$ 1,751</b>	<b>\$ 119</b>	<b>\$ 4,163</b>
<b>NET POSITION</b>						
Net investment in capital assets.....	\$ 1,168,907	\$ 612,136	\$ 776,862	\$ 779,672	\$ 462,400	\$ 164
Restricted:						
Expendable:						
Education.....	—	247,569	156,491	263,100	—	—
Transportation.....	—	—	—	—	—	—
Capital projects.....	1,663	76,596	77,511	101,566	—	—
Debt service.....	39,158	53,520	9,387	8,784	16,805	37,360
Loan programs.....	—	—	—	—	—	353,399
Other.....	—	—	—	—	—	—
Nonexpendable:						
Education.....	—	251,211	369,197	363,654	—	—
Unrestricted.....	780,306	(287,332)	(196,564)	(169,765)	356,082	30,924
<b>Total net position.....</b>	<b>\$ 1,990,034</b>	<b>\$ 953,700</b>	<b>\$ 1,192,884</b>	<b>\$ 1,347,011</b>	<b>\$ 835,287</b>	<b>\$ 421,847</b>

The Notes to the Financial Statements are an integral part of this statement.

Exhibit C-1

Lottery Commission		Nonmajor Component Units	Total
\$	21,316	\$ 666,284	\$ 2,480,253
	—	328,554	1,716,989
	—	620	5,600
	41,640	69,705	395,383
	—	32,634	134,313
	—	1,894	8,989
	—	35,739	44,737
	—	—	255,003
	—	67,852	101,445
	—	46,523	159,643
	—	8,810	37,305
	3,093	11,647	772,024
	492	262,018	1,083,107
	—	349,553	2,675,160
	—	—	2,210
	—	12,164	595,119
	—	2,765	5,775
	—	15,199	72,202
	5,672	133,300	474,772
	—	—	906,251
	—	—	6,569
	—	342,625	6,101,183
	634	1,885,641	9,183,428
<u>\$</u>	<u>72,847</u>	<u>\$ 4,273,527</u>	<u>\$ 27,217,460</u>
\$	—	\$ —	\$ 44,669
	—	4,888	243,054
	752	68,797	226,934
	156	13,102	46,890
	1,267	106,187	365,518
	11	14,775	50,562
<u>\$</u>	<u>2,186</u>	<u>\$ 207,749</u>	<u>\$ 977,627</u>
\$	2,627	\$ 58,144	\$ 424,147
	—	39,661	205,757
	—	5,916	85,414
	—	2,677	34,775
	34,135	—	34,135
	—	633	653
	18,826	21,990	50,014
	681	98,474	974,186
	—	12,545	17,869
	—	10,891	103,739
	—	883	7,972
	—	2,411	15,255
	1,350	17,017	716,681
	481	80,304	385,592
	15,321	2,381,388	16,404,499
<u>\$</u>	<u>73,421</u>	<u>\$ 2,732,934</u>	<u>\$ 19,460,688</u>
\$	—	\$ —	\$ 9,991
	—	—	3,596
	—	—	218,497
	—	2,977	2,977
	—	1,119	1,119
	16	1,340	2,840
	470	38,158	48,687
	—	—	55
<u>\$</u>	<u>486</u>	<u>\$ 43,594</u>	<u>\$ 287,762</u>
\$	634	\$ 1,431,355	\$ 5,232,130
	—	219,102	886,262
	—	1,095	1,095
	—	209,939	467,275
	—	50,086	215,100
	—	61,101	414,500
	492	40,231	40,723
	—	259,450	1,243,512
	—	(567,611)	(53,960)
<u>\$</u>	<u>1,126</u>	<u>\$ 1,704,748</u>	<u>\$ 8,446,637</u>

## Statement of Activities

DISCRETELY PRESENTED COMPONENT UNITS

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Public Service Authority.....	\$ 1,668,477	\$ 1,745,657	\$ 10,313	\$ —
Medical University of South Carolina.....	2,297,531	2,079,168	117,648	59,167
University of South Carolina.....	1,290,381	1,005,727	182,529	17,870
Clemson University.....	957,705	712,323	197,058	59,749
State Ports Authority.....	330,429	233,648	7,740	15,256
Housing Authority.....	218,550	29,564	205,671	—
Lottery Commission.....	1,639,441	1,639,322	2	—
Nonmajor component units.....	2,162,493	1,430,949	456,990	63,760
<b>Totals.....</b>	<b>\$ 10,565,007</b>	<b>\$ 8,876,358</b>	<b>\$ 1,177,951</b>	<b>\$ 215,802</b>

The Notes to the Financial Statements are an integral part of this statement.

**Exhibit C-2**

<b>Net Revenue (Expenses)</b>	<b>Additions to Endowments</b>	<b>State Appropriations</b>	<b>Net Position Beginning (Restated)</b>	<b>Net Position Ending</b>
\$ 87,493	\$ —	\$ —	\$ 1,902,541	\$ 1,990,034
(41,548)	10,206	129,603	855,439	953,700
(84,255)	16,185	158,734	1,102,220	1,192,884
11,425	10,385	119,309	1,205,892	1,347,011
(73,785)	—	—	909,072	835,287
16,685	—	—	405,162	421,847
(117)	—	—	1,243	1,126
(210,794)	12,250	316,051	1,587,241	1,704,748
<b>\$ (294,896)</b>	<b>\$ 49,026</b>	<b>\$ 723,697</b>	<b>\$ 7,968,810</b>	<b>\$ 8,446,637</b>

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## Notes to the Financial Statements

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### a. Scope of Reporting Entity

The South Carolina General Assembly (an elected legislative body) and several elected executives govern the State of South Carolina. The accompanying financial statements present the activities of the State of South Carolina's primary government and its component units.

Component units are legally separate organizations for which the State is accountable for purposes of financial reporting. Blended component units, although legally separate from the State, are part of the State's operations in substance. Accordingly, the State includes blended component units within applicable funds in its fund financial statements and within applicable activities in its government-wide financial statements. In contrast, the State excludes its discretely presented component units from the fund financial statements included within its basic financial statements and it reports the discretely presented component units separately in its government-wide financial statements.

As explained more fully below, the State's primary government and its component units include various State funds, agencies, departments, institutions, authorities, and other organizations.

#### Primary Government

The State's primary government includes all constitutional offices, departments, agencies, commissions, and authorities unless otherwise noted below.

The State's five defined benefit retirement systems and two post-employment benefit trust funds are part of the State's primary government. The Board of Directors of the South Carolina Public Employee Benefit Authority (PEBA), which consists of eleven members appointed by the Governor and General Assembly leadership and the Retirement Systems Investment Commission (RSIC), which consists of eight members appointed by the Governor, the other four members of the State Fiscal Accountability Authority, a retired member of one of the five systems appointed by the other RSIC directors, and the ex-officio Executive director of PEBA, are co-trustees of the assets of the retirement system. PEBA also serves as the custodian of the assets of the retirement system.

#### Blended Component Units

Unless otherwise indicated below, the following blended component units have fiscal years ended June 30, and the accompanying financial statements include component unit financial information for the fiscal year ended June 30, 2017.

#### *Tobacco Settlement Revenue Management Authority*

The Tobacco Settlement Revenue Management Authority, a blended component unit accounted for as a governmental fund, was created in accordance with an act of the General Assembly that resulted from South Carolina's participation in a settlement (the Master Settlement Agreement or MSA) that arose out of litigation that a group of state governments brought against the tobacco industry. The legally separate Authority's primary purposes are (a) to receive all receipts due to South Carolina under the MSA after June 30, 2001, and (b) to issue the Authority's revenue bonds payable solely from, and secured solely by, those receipts. The Authority's governing board is composed of the Governor or his designee, the State Treasurer, the Comptroller General, the Chairman of the Senate Finance Committee, and the Chairman of the House Ways and Means Committee. The State receives the funding from the bond issuances, except in the event that the Authority issues bonds expressly to refund its outstanding bonds.

#### *Palmetto Railways Division*

The Palmetto Railways Division of the Department of Commerce, a blended component unit accounted for as an enterprise fund, has a fiscal year ended December 31, 2016. The Palmetto Railways Division is governed by the Secretary of the Department of Commerce which operates as a cabinet agency under the Governor and is subject to state laws and regulations as well maintaining operational responsibility for the blended component unit.

#### *Obtaining More Information about Blended Component Units*

One may obtain complete financial statements for the above blended component units from the following administrative offices:

South Carolina Tobacco Settlement  
Revenue Management Authority  
122 Wade Hampton Office Building  
Columbia, South Carolina 29201  
[www.treasurer.sc.gov](http://www.treasurer.sc.gov)

Palmetto Railways Division  
South Carolina Department of Commerce  
1201 Main Street, Suite 1600  
Columbia, SC 29201-3200

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## Major Discretely Presented Component Units

Unless otherwise indicated below, the following discretely presented component units have fiscal years ended June 30, and the accompanying financial statements include component unit financial information for the fiscal year ended June 30, 2017. In determining which discretely presented component units are major, the State considered the significance of each component unit's relationship to the primary government. The following have been identified as the State's major discretely presented component units:

### *South Carolina Public Service Authority*

The State General Assembly created the South Carolina Public Service Authority (Santee Cooper), a public utility company. Its primary purpose is to provide electric power and wholesale water to the people of South Carolina. The Governor appoints its Board of Directors and has the ability to remove the appointed members at will. By law, the Authority must annually transfer to the State's General Fund any net earnings not necessary for prudent business operations. The financial information presented is for the Authority's fiscal year ended December 31, 2016. A financial benefit/burden relationship exists between the State and the Public Service Authority.

### *South Carolina State Ports Authority*

The State General Assembly created the South Carolina State Ports Authority to develop and improve the State's harbors and seaports. The State Ports Authority owns and operates six ocean terminals that handle import and export cargo. The Governor appoints the members of the Authority's governing board, except for the Secretary of Transportation and the Secretary of Commerce. A financial benefit/burden relationship exists between the State and the State Ports Authority.

### *South Carolina State Housing Finance and Development Authority*

The South Carolina State Housing Finance and Development Authority is a legally separate entity that facilitates medium-income and low-income housing opportunities by providing reasonable financing to the State's citizens. To provide such financing, the Authority issues bonds and notes and administers federal grants and contracts. Mortgage interest is a primary resource for the Authority. The Governor appoints, with the advice and consent of the Senate, seven persons to be commissioners of the South Carolina State Housing Finance and Development Authority. The State has the ability to impose its will on the Housing Finance and Development Authority.

### *South Carolina Lottery Commission*

The South Carolina Lottery Commission was created through an act of the General Assembly to generate entertainment for citizens and visitors of the state while providing revenue for educational purposes. The Commission is legally separate and is governed by a nine-member board with three members appointed by the Governor, three appointed by the President Pro Tempore of the Senate, and three appointed by the Speaker of the House of Representatives. State law requires, as nearly practical, that at least 45% of sales must be returned to the public in the form of prizes to achieve its entertainment value and that the Commission must transfer its net proceeds to the State to support improvements and enhancements for educational purposes and programs. A benefit/burden relationship exists between the State and the Lottery.

### *Clemson University*

Clemson University is a legally separate State-supported, institution of higher education. The University is granted an annual appropriation for operating purposes as authorized by the General Assembly. The University is governed by a board of thirteen members, including six elected by the General Assembly and seven self-perpetuating life members. A benefit/burden relationship exists between the State and Clemson University.

### *Medical University of South Carolina*

The Medical University of South Carolina (MUSC) is a legally separate State-supported institution of higher education. MUSC is granted an annual appropriation for operating purposes as authorized by the General Assembly. The management and control of the university is vested in a board of trustees, composed as follows: the Governor or designee, ex officio, fourteen members elected by the General Assembly in joint assembly, and one member appointed by the Governor. A financial benefit/burden relationship exists between the State and MUSC.

### *University of South Carolina*

The University of South Carolina (USC) is a legally separate State-supported institution of higher education. USC is granted an annual appropriation for operating purposes as authorized by the General Assembly. The board of trustees is composed of the Governor (or designee), the State Superintendent of Education, and the President of the Greater University of South Carolina Alumni Association, which three are members ex officio of the board, and seventeen other members including one member from each of the sixteen judicial circuits elected by the general vote of the General Assembly, and one at-large member appointed by the Governor. A financial benefit/burden relationship exists between the State and USC.

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## Nonmajor Discretely Presented Component Units

The State's government-wide financial statements also include the following nonmajor discretely presented component units in the aggregate:

*The Children's Trust Fund of South Carolina, Inc.* is a non-profit, tax-exempt public charity with a purpose to stimulate innovative prevention and treatment programming to meet critical needs of South Carolina's children by awarding grants to private non-profit organizations. The Governor appoints the Board of Directors' seventeen members and has the ability to remove the appointed members at will. The financial information presented is for the Fund's fiscal year ended September 30, 2016.

*Connector 2000 Association, Inc.* is a legally separate entity created to contract with the State Department of Transportation (DOT) in financing, acquiring, constructing, and operating turnpikes and other transportation projects, primarily the project known as the Southern Connector in Greenville County. The leasing and operational agreements with the DOT provide the DOT with certain managerial oversight authority. The financial information presented in the accompanying financial statements is for the Association's fiscal year ended December 31, 2016. The Association is fiscally dependent on DOT for the maintenance of the Southern Connector highway. A benefit/burden relationship exists between the State and the Association.

*The South Carolina Education Assistance Authority* is a legally separate entity that issues bonds to make loans to individuals to enable students to attend higher education institutions. Resources include interest charges, subsidies from the United States Department of Education, loan repayments, and investment earnings. The State has the ability to impose its will on the Education Assistance Authority.

*The South Carolina First Steps to School Readiness* is a legally separate non-profit, tax-exempt public charity created specifically to carry out the objectives of The South Carolina First Steps to School Readiness Act and to lessen the burdens on government by overseeing the initiative for improving early childhood development of the Act. The corporation's governing board is composed of two classes of members, voting and nonvoting. The Board's voting members include the Governor, State Superintendent of Education, ten Governor appointees, four members appointed by the President Pro Tempore of the Senate, four members appointed by the Speaker of the House of Representatives, the Chairman of the Senate Education Committee, and the Chairman of the House Education and Public Works Committee. The State has the ability to impose its will on First Steps to School Readiness.

*The South Carolina Jobs-Economic Development Authority* is a legally separate entity that promotes and develops business and economic welfare in the state. The Authority is governed by a Board of Directors which consists of ten members all appointed by the Governor. The State has the ability to impose its will on the Jobs-Economic Development Authority.

*The South Carolina Research Authority* was created through an act of the General Assembly, as a legally separate entity, for the development and marketing of a statewide system of research and technology-based infrastructure and to conduct applied research and commercialization services on a contractual basis. The Research Authority is governed by twenty-four board members, of which an executive committee of nine members holds all voting ability. All nine of the executive committee members are State appointees. The State has the ability to impose its will on the Research Authority.

*The South Carolina Medical Malpractice Liability Joint Underwriting Association* was established to provide medical malpractice insurance on a self-supporting basis. The Association is legally separate and is governed by a board of thirteen directors, all of whom are appointed by the Governor. The Governor has the ability to remove the appointed members at will. The financial information presented is for the Association's fiscal year ended December 31, 2016.

*The Patriots Point Development Authority* is a legally separate entity, established to develop and maintain a naval and maritime museum on Charleston Harbor, and to provide a place of education and recreation. The Patriots Point Development Authority Board also oversees the stewardship of over 350 acres of property on Charleston Harbor. Members of the Authority are appointed by the Governor as follows: one upon the joint recommendation of the Chairman of the House Ways and Means Committee and the Speaker of the House, one upon the joint recommendation of the Chairman of the Senate Finance Committee and the President Pro Tempore of the Senate, and three appointed by the Governor. The Governor appoints the chairman. In addition, there are three additional members of the board appointed by the Governor, one appointed upon recommendation of the President Pro Tempore of the Senate, one appointed upon recommendation of the Speaker of the House of Representatives, and one appointed upon recommendation of the State Adjutant General. A financial benefit/burden relationship exists between the State and the Authority.

The following universities are nonmajor component units: *The Citadel, Coastal Carolina University, College of Charleston, Francis Marion University, Lander University, South Carolina State University, and Winthrop University.* The universities are legally separate entities, with boards appointed by the State. A benefit/burden relationship exists between the State and each individual university because the State provides significant funding to these institutions.

The following technical colleges are nonmajor component units: *Aiken Technical College, Central Carolina Technical College, Denmark Technical College, Florence-Darlington Technical College, Greenville Technical College, Horry-Georgetown Technical College, Midlands Technical College, Northeastern Technical College, Orangeburg-Calhoun Technical College, Piedmont Technical College, Spartanburg Community College, Technical College of the Lowcountry, Tri-county Technical College, Trident Technical College, Williamsburg Technical College, and York Technical College.* The

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colleges are legally separate entities, with boards appointed by the State. A benefit/burden relationship exists between the State and each individual college because the State provides significant funding to these institutions.

### *Obtaining More Information about Discretely Presented Component Units*

One may obtain stand-alone financial statements for discretely presented component units from the following administrative offices:

South Carolina Public Service Authority  
(Santee Cooper)  
One Riverwood Drive  
Post Office Box 2946101  
Moncks Corner, South Carolina 29461  
[www.santeecooper.com](http://www.santeecooper.com)

South Carolina State Ports Authority  
Post Office Box 22287  
Charleston, South Carolina 29413  
[www.port-of-charleston.com](http://www.port-of-charleston.com)

South Carolina State Housing Finance and Development  
Authority  
300-C Outlet Pointe Boulevard  
Columbia, South Carolina 29210  
<http://www.schousing.com>

South Carolina Lottery Commission  
Post Office Box 11949  
Columbia, South Carolina 29210  
[www.sceducationlottery.com](http://www.sceducationlottery.com)

#### **Universities:**

Medical University of South Carolina  
University of South Carolina  
Clemson University  
The Citadel  
Coastal Carolina University  
College of Charleston  
Francis Marion University  
Lander University  
South Carolina State University  
Winthrop University  
<http://osa.sc.gov>

#### **Technical Colleges:**

Aiken Technical College  
Central Carolina Technical College  
Denmark Technical College  
Florence-Darlington Technical College  
Greenville Technical College  
Horry-Georgetown Technical College  
Technical College of the Lowcountry  
Midlands Technical College  
Northeastern Technical College  
Orangeburg-Calhoun Technical College  
Piedmont Technical College  
Spartanburg Community College  
Tri-county Technical College  
Trident Technical College  
Williamsburg Technical College  
York Technical College  
<http://www.sctechsystem.com>

Children's Trust Fund of South Carolina  
1205 Pendleton Street, Suite 506  
Columbia, South Carolina 29201  
[www.scchildren.org](http://www.scchildren.org)

Connector 2000 Association, Inc.  
Post Office Box 408  
Piedmont, South Carolina 29673  
[www.southernconnector.com](http://www.southernconnector.com)

South Carolina Education Assistance Authority  
Post Office Box 102425  
Columbia, SC 29224  
<https://www.scstudentloan.org>

South Carolina First Steps to School Readiness  
1300 Sumter Street, Suite 100  
Columbia, SC 29201  
<http://www.scfirststeps.org>

South Carolina Jobs-Economic Development Authority  
1201 Main Street, Suite 1600  
Columbia, SC 29201  
<http://www.scjeda.com/>

South Carolina Research Authority  
315 Sigma Drive  
Summerville, SC 29486  
<http://www.scra.org>

South Carolina Medical Malpractice  
Liability Joint Underwriting Association  
c/o Patient's Compensation Fund  
121 Executive Center Drive  
Suite 110  
Columbia, South Carolina 29210  
[www.sccpf.com](http://www.sccpf.com)

Patriots Point Development Authority  
40 Patriots Point Road  
Mount Pleasant, SC 29464  
<http://www.patriotspoint.org>

### **Related Organizations**

A related organization is one for which the primary government is accountable but not *financially accountable*. The South Carolina Reinsurance Facility, the Associated Auto Insurers Plan, regional housing authorities, and the Rural Crossroads Institute are related organizations because the State is not financially accountable for them despite the fact that the Governor appoints a voting majority of their governing boards. County boards of disabilities and special needs and redevelopment authorities are related organizations if the Governor appoints a voting majority of the members.

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## Jointly Governed Organizations

The Governor, in conjunction with officials of certain local governments, appoints the board members of three military-defense facility redevelopment authorities. The three authorities include the Charleston Naval Complex Redevelopment Authority, the Myrtle Beach Air Force Base Redevelopment Authority and the Savannah River Site Redevelopment Authority. The State does not have an ongoing financial interest in these authorities.

The State of South Carolina is a member state within the Atlantic Interstate Low-Level Radioactive Waste Management Compact, a voluntary association of states that, by federal law, is legally separate from each of the member states. South Carolina does not have an ongoing financial interest in the Compact.

## **b. Basis of Presentation**

### Government-wide Financial Statements

The statement of net position and the statement of activities report information about all activities of the primary government and its component units, except for fiduciary activities. These statements distinguish between the State's *governmental* and *business-type activities*. Taxes, federal revenues, and nonexchange transactions primarily finance the governmental activities whereas fees charged to external parties finance, in whole or in part, the business-type activities. All of the State's governmental and internal service funds are reported in the government-wide financial statements as governmental activities and all of its enterprise funds are reported as business-type activities. (See the *Fund Financial Statements* subsection for more information about fund types.)

### Statement of Activities and Eliminations

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the State and for each function of the State's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The State does not eliminate direct expenses and does not allocate indirect expenses to functions in the statement of activities. In the statement of activities, reimbursements under indirect cost plans for federal reimbursement purposes are reported as program revenues of the function that includes the reimbursed expenses.

Eliminations have been made to minimize the double-counting of internal activities. For example, the State eliminates payments the Department of Health and Human Services makes to the Department of Mental Health for providing Medicaid services because it reports both departments in its health and environment function. An exception to this general rule is that interfund services provided or used between functions have not been eliminated in the statement of activities because to do so would distort the net cost for functional activities as reported in the total column of that statement. The State treats these internal payments as program revenues and treats interfund reimbursements in the statement of activities in the same manner as described below for fund financial statements.

*Program revenues* include: (a) fees, fines, and charges paid by the recipients of goods, services, or privileges offered by the programs; (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program; and (c) investment earnings that are legally restricted for a specific program. The State classifies as *general revenues* all revenues that are not program revenues, including all taxes.

### Fund Financial Statements

The fund financial statements provide information about the State's funds, including its fiduciary funds and blended component units. The State presents separate statements for each fund category—governmental, proprietary, and fiduciary. The emphasis of fund financial statements is on major governmental and enterprise funds, with each displayed in a separate column. The State aggregates and reports as nonmajor funds all remaining governmental and enterprise funds.

The State eliminates material intrafund activity. It also treats interfund reimbursements (repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them) as reductions of expenditure/expense in the initial fund. For example, the Department of Motor Vehicles (reported within the general government function) used office supplies and postage provided by the Department of Public Safety (reported within the administration of justice function). The Department of Public Safety initially recorded expenditures for the office supplies and postage in the General Fund. The Department of Motor Vehicles later reimbursed the Department of Public Safety with monies from a Special Revenue Fund. That is, the Department of Motor Vehicles recorded Special Revenue Fund expenditures while the Department of Public Safety reduced its General Fund expenditures by the same amount.

### Governmental Funds

*Governmental funds* focus primarily on the sources, uses, and balances of current financial resources. The governmental fund category includes the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund, and Permanent Funds. The State reports the following major governmental funds:

The *General Fund* is the State's general operating fund. It accounts for resources that fund the services South Carolina's State government traditionally has provided to its citizens, except those required to be accounted for in another fund.

The *Departmental Program Services Fund* accounts for restricted resources that State agencies use for continued programmatic accomplishments. These resources include significant amounts of federal grant receipts.

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The *Local Governmental Infrastructure Fund* accounts for grants, loans, and other financial assistance to local governments for infrastructure purposes. Certain motor fuel taxes, federal funds, and transfers from other funds are the fund's primary resources. This fund includes operations of the South Carolina Transportation Infrastructure Bank.

The *Department of Transportation Special Revenue Fund* accounts for the various gasoline taxes, fees, fines, and federal grant resources that the Department of Transportation uses in its general operations. Those operations include highway maintenance and repair as well as most of the Department's administrative activities.

The State aggregates other nonmajor governmental funds in a single column in its fund financial statements.

### *Enterprise Funds*

*Enterprise funds* (which are reported as business-type activities in the government-wide financial statements) report activities that charge fees to external users for goods or services. The State reports the following major enterprise funds:

The *Unemployment Compensation Fund* accounts for the State's unemployment compensation benefits. Revenues consist of federal grants and assessments on employers to pay benefits to qualified unemployed persons.

The *Second Injury Fund* serves as a claims processor for insurance carriers, self-insurers, and the State Accident Fund. The fund processes claims of employees with existing permanent physical impairment who are further injured in the course of their subsequent employment. With the ratification of the Workers' Compensation Reform Act the Second Injury Fund was placed in "run-off" and terminated effective July 1, 2013. The Act provided for an orderly termination of the Fund by decreasing the assessment calculation factor, closing the acceptance of new claims, and transferring any remaining claims as of July 1, 2013 to the State Accident Fund and remaining assets or operational liabilities to the State Fiscal Accountability Authority (SFAA).

The State aggregates other nonmajor enterprise funds in a single column in its fund financial statements.

### *Other Fund Types*

The State reports the following fund types in addition to governmental and enterprise funds:

*Internal service funds* account for various goods and services provided to other State departments or agencies (primarily to governmental funds), or to other governments, on a cost-reimbursement basis. Services provided by these funds include several risk management activities for which the State is the primary participant, including underwriting related to the following risks: public buildings and their contents, torts, medical malpractice, automobile use by public employees in the performance of their official duties, employee health and disability, and workers' compensation benefits. Other services include those relating to telecommunications, computer operations, office rental, janitorial, building maintenance, lease and repair of fleet vehicles, procurement, and employee training. The internal service funds also sell goods produced with prison inmate labor. In addition, the internal service funds purchase selected supplies and equipment in bulk and sell these items to other State funds (primarily governmental funds) and to local governmental units. The State's internal service funds are considered to be governmental activities because they primarily serve governmental funds.

*Pension and post-employment benefit trust funds* account for the pension benefits of the South Carolina Retirement System, the Police Officers' Retirement System, the General Assembly Retirement System, the Judges' and Solicitors' Retirement System, and the National Guard Supplemental Retirement Plan, and the post-employment health, dental, and long-term disability insurance benefits provided by the State to its retirees.

The State's *investment trust fund* acts as a local government investment pool that the State Treasurer operates.

*Private-purpose trust funds* include a tuition savings plan benefiting college students and miscellaneous other trust agreements holding assets that benefit non-State parties.

*Agency funds* account for assets that the State holds as an agent. These assets include amounts held for prisoners, patients of State institutions, and other external parties.

### *Operating and Nonoperating Revenues and Expenses in Proprietary Fund Financial Statements*

Enterprise and internal service funds distinguish *operating* revenues and expenses from *nonoperating* revenues and expenses. Operating revenues and expenses are items resulting from the provision of services and goods in connection with the fund's principal ongoing operations. The State classifies revenues and expenses as operating if the substance of the transaction is an exchange transaction. Accordingly, grants and grant-like transactions are reportable as operating revenues only if they are essentially contracts for services whereby they finance programs that the proprietary fund would not otherwise undertake (i.e., the activity of the grant is inherently part of the operations of the grantor). Conversely, the State classifies nonexchange transactions as nonoperating. This includes all grant revenues except those reportable as operating revenue as described above and those restricted by the grantor for use exclusively for capital purposes. The State reports as operating expenses those paid from operating revenues except financing related expenses such as interest expense, which is reported as nonoperating.

For the *Unemployment Compensation Fund*, principal operating revenues include amounts received from covered employers and from federal agencies. The amounts received from federal agencies are classified as operating revenues because they are provided to the State primarily to provide unemployment benefits, although amounts not needed for that purpose may be used for other purposes. This fund's operating expenses consist primarily of unemployment compensation benefits paid.



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## Component Unit Financial Statements

The State presents a statement of net position and a statement of activities for each of its major discretely presented component units and for the aggregate of its nonmajor discretely presented component units.

### **c. Measurement Focus and Basis of Accounting**

A particular measurement focus determines *what* resources are measured. The State reports its government-wide, proprietary, and fiduciary fund (other than agency fund) financial statements using the *economic resources* measurement focus. Agency funds report only assets and liabilities; and therefore cannot be said to have a measurement focus. Private –sector business enterprises also use the economic resources measurement focus. The State reports its governmental funds using the *current financial resources* measurement focus.

The basis of accounting determines *when* the State recognizes revenues and expenditures/expenses as well as the related assets and liabilities, regardless of measurement focus. Generally accepted accounting principles for governments require the use of the accrual and the modified accrual basis of accounting as described below.

#### Accrual Basis

The State uses the accrual basis of accounting in reporting its government-wide financial statements, as well as its proprietary and fiduciary fund financial statements and its component unit financial statements. Under the accrual basis, the State generally records revenues when earned and reasonably measurable and records expenses when a liability is incurred, regardless of the timing of related cash flows.

Significant nonexchange transactions, in which the State gives (or receives) value without directly receiving (or giving) equal value in exchange, include taxes, grants, and donations. On the accrual basis, the State recognizes taxes (income, sales, and similar) in the period when the underlying income or sales transactions occur, net of estimated overpayments or refunds. Grants, donations, and similar items are recognized as revenue as soon as the State meets all eligibility requirements. Pledges are recognized as receivables and revenues, net of estimated uncollectible amounts, if all eligibility requirements are met, the promise is verifiable, and the resources are measurable and probable of collection.

#### Modified Accrual Basis

Governmental fund financial statements are reported using the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the State considers revenues to be available if they are collected within one month of the end of the current fiscal period with the following exceptions: tax and grant revenues are considered available if collected within one year; interest on investments is recorded as earned because it is deemed available when earned. Revenues not considered available are reported as deferred inflows of resources.

#### Recognition of Specific Grant and Shared Revenue Transactions

The State reports the receipt of food commodities and vaccines as revenue and the distribution of commodities as expenditure or expense. The fair value of the donated commodities is recognized as revenues when all eligibility requirements are met.

The State recognizes the face value of food stamp benefits distributed as revenue and expenditure or expense under both the accrual and modified accrual bases of accounting.

The State shares certain of its revenues with municipalities, counties, and districts within its borders, recognizing expenditure or expense when the recipient government has met all eligibility requirements.

### **d. Cash and Cash Equivalents**

The amounts shown in the accompanying financial statements as *cash and cash equivalents* represent cash on hand, cash on deposit in banks and savings associations, and cash invested in various instruments as a part of the State's cash management pool, an internal investment pool. Because the cash management pool operates as a demand deposit account, amounts invested in the pool are classified as cash and cash equivalents. The State Treasurer administers the cash management pool. The pool includes some long-term investments such as obligations of the United States, government sponsored entities, and domestic corporations, certificates of deposit, and collateralized repurchase agreements. *Restricted cash and cash equivalents* represents cash on deposit with external parties held for compliance with laws, regulations, and contractual obligations.

Most entities in the primary government and the discretely presented governmental component units participate in the cash management pool. Significant exceptions include: retirement plans, the Local Government Investment Pool (an external investment pool), and the Tobacco Settlement Revenue Management Authority (a blended component unit and a nonmajor governmental fund). For activities excluded from the pool, cash equivalents include investments in short-term, highly liquid securities having a maturity at the time of purchase of three months or less.

## **e. Cash Management Pool—Allocation of Interest**

The State's cash management pool consists of a general deposit account and several special deposit accounts. The State records each fund's equity interest in the general deposit account. All earnings on that account are recorded in the General Fund. In contrast, each special deposit account retains its own earnings.

## **f. Investments**

The State Treasurer is authorized by statute to invest all State funds. The State Treasurer's investment objectives are preservation of capital, maintenance of adequate liquidity, and obtaining the best yield possible within prescribed parameters. To meet those objectives, the State Treasurer uses various resources including an investment advisory service, electronic financial quotation and information services, various economic reports, and daily communication with brokers and financial institution investment officers.

To insure safety of principal, the State Treasurer's policy is to limit liquid investments (i.e., those with maturities not exceeding one year) to cash, repurchase agreements (when collateralized by United States Treasury or federal agency obligations with a market value in excess of 100.0% of funds advanced), United States Treasury bills, federal agency discount notes, and commercial paper. The State Treasurer further preserves principal by investing mostly in the highest investment grade securities. In order to diversify investment holdings, asset allocation policies are utilized for investments having more than one year to maturity. Overall credit exposure is managed by asset allocation policies and by additional constraints controlling risk exposure to individual corporate issuers.

Certain agencies and component units have specific authority to manage deposits and investments under their control. The investment policies of these entities may differ from those of the State Treasurer.

State law has established a six-member Investment Commission with fiduciary responsibility for investment of all of the State Retirement Systems' investments. The chief investment officer may invest no more than 70.0% of the Systems' investment portfolio in equity securities.

Substantially all of the State's investments are presented at fair value.

The State sponsors the Local Government Investment Pool (LGIP), an external investment pool reported as an investment trust fund. The LGIP's complete financial statements may be obtained by writing to the following address:

Office of State Treasurer  
Local Government Investment Pool  
Post Office Box 11778  
Columbia, South Carolina 29211

## **g. Receivables and Payables**

The State records amounts receivable from parties outside the primary government net of allowances for uncollectible amounts and contractual adjustments. It estimates uncollectible amounts based on past collection experience. The State discloses the allowances for uncollectible receivables and the net receivables not expected to be collected within one year in Note 5. Further, the State disaggregates its receivable balances in Note 5 if any significant components thereof have been obscured in the financial statements by aggregation or if different components of receivables have significantly different liquidity characteristics.

The State presents balances outstanding at the end of the fiscal year that relate to lending/borrowing arrangements between funds as interfund receivables and payables and reports all other outstanding balances between funds as due to/from other funds. The government-wide statement of net position displays internal balances that involve fiduciary funds as accounts receivable and accounts payable. The State reports as internal balances any residual balances outstanding between the governmental and business-type activities in the government-wide financial statements.

## **h. Inventories**

The State values its inventories at the lower of cost or market, predominantly using the first-in, first-out methodology for its proprietary funds and its business-type activities and predominantly using the average cost methodology for its other funds and activities and its discretely presented component units. The State records expenditures in governmental funds when it consumes inventory items rather than when it purchases them.

## **i. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods. The State records these payments as prepaid items in both the government-wide and fund financial statements. The State's policy is to reflect consumption of the future benefit under the consumption method.

## j. Capital Assets

The State reports its capital assets in the following categories in the applicable governmental or business-type activities in the government-wide financial statements: land and land improvements, infrastructure (i.e., highways and bridges), buildings and improvements, construction in progress, vehicles, machinery and equipment, works of art and historical treasures, and intangible assets.

Capital assets are valued at historical cost or at estimated historical cost if actual historical cost data is not available. Donated capital assets are recorded at estimated acquisition value on the donation date. Infrastructure assets acquired prior to fiscal years ended after June 30, 1980, are reported at cost beginning in the year 1917. The costs of normal maintenance and repairs that do not significantly add to the value of an asset or materially extend an asset's useful life are not capitalized. Cumulative costs incurred on major capital assets under construction but not yet placed in service are capitalized and reported as construction in progress. Net interest incurred by a proprietary fund during the construction phase of a major capital asset is included as part of the capitalized value of such asset.

The State reviews the carrying value of property, plant and equipment for impairment whenever events and circumstances indicate that the carrying value of an asset may not be recoverable from the estimated future cash flows expected to result from its use and eventual disposition. The factors considered by management in performing this assessment include current operating results, trends and the manner in which the property is used, and the effects of obsolescence, demand, competition, and other economic factors. Based upon this assessment there were no material impairments as of June 30, 2017.

An individual asset is capitalized and reported if it has an estimated useful life of at least two years and a historical cost as follows: more than \$5 thousand for vehicles, machinery and equipment, and works of art and historical treasures; more than \$100 thousand for buildings and improvements, depreciable land improvements, and intangible assets; and more than \$500 thousand for roads and bridges. All land and non-depreciable land improvements are capitalized and reported, regardless of cost.

Once the State or one of its discretely presented component units places a depreciable capital asset in service, depreciation is recorded using the straight-line method over the following estimated useful lives:

Asset Category	Years
Land Improvements.....	3 - 60
Infrastructure--highways.....	75
Infrastructure--bridges.....	50
Buildings and Improvements.....	5 - 55
Vehicles.....	3 - 20
Machinery and equipment.....	2 - 25
Works of art; historical treasures.....	10 - 25
Intangible assets.....	3 - 38

The State does not depreciate land, non-depreciable land improvements, and construction in progress. The State does not depreciate capitalized individual works of art and historical treasures determined to have inexhaustible useful lives and does not capitalize collections of works of art and historical treasures that are held for public use, are protected and preserved, and are subject to a policy that requires the proceeds from sales of collection items to be used to acquire other items for collections. These non-capitalized collections include historical relics, antiques, fossils, and other South Carolina artifacts.

In the government-wide statement of activities, the State reports losses on disposal of capital assets as expense of its General Government function and gains on such disposal as general revenue.

## k. Other Regulatory Assets - Asset Retirement Obligation

These costs to be recovered from future revenues of the South Carolina Public Service Authority (a regulated utility reported as a major discretely presented component unit) are recorded as other regulatory assets- asset retirement obligation. The Authority's rates are based upon debt service and operating fund requirements. The Authority recognizes differences between debt principal maturities and straight-line depreciation as costs to be recovered from future revenue. The recovery of outstanding amounts recorded as costs to be recovered from future revenue will coincide with the repayment of the outstanding long-term debt of the Authority.

## l. Tax Refunds Payable

Most of the tax refunds payable balance in the General Fund relates to individual income tax. During the calendar year, the State collects employee withholdings and taxpayers' payments. Taxpayers file returns by April 15 for the preceding

## State of South Carolina

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calendar year. At June 30, the State estimates the amount it owes taxpayers for overpayments during the preceding six months. The State records this estimated payable as tax refunds payable and a reduction of tax revenues.

### **m. Long-Term Obligations**

The State records general long-term debt and other long-term obligations of the primary government's governmental funds in the governmental activities reported in its government-wide financial statements. Long-term debt and other obligations financed by proprietary funds are recorded as liabilities in the appropriate funds.

The State defers and amortizes bond premiums and discounts, as well as losses on bond refundings, over the life of the bonds predominantly using the effective interest method. For current refundings and advance refundings resulting in defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is also deferred and amortized over the shorter of the remaining life of the old debt or the life of the new debt and are recognized as deferred outflows or inflows of resources. The State reports bonds payable net of the applicable bond premium or discount.

Losses and gains on bond refundings are reported as deferred outflows or inflows of resources, respectively.

### **n. Compensated Absences**

During their first ten years of service, most full-time permanent State employees annually earn 15 days of vacation leave and 15 days of sick leave. After ten years, most employees earn an additional 1.25 days of vacation leave for each year of service over ten until they reach the maximum of 30 days per year. Sick leave earnings remain at 15 days per year. Employees may carry forward up to 45 days of vacation leave and 180 days of sick leave from one calendar year to the next. Upon termination of employment, the State pays employees for accumulated vacation leave at the pay rate then in effect. Employees do not receive pay for accumulated sick leave when they terminate. However, at retirement, employees hired prior to July 1, 2012 participating in the South Carolina Retirement System and the South Carolina Police Officers' Retirement System may receive additional service credit for up to 90 days of accumulated unused sick leave.

The government-wide and proprietary fund statements record an expense and a liability when employees earn compensated absence credits. Governmental fund financial statements record a liability for compensated absences payable at June 30 only if the liability for accumulated vacation leave has matured but has not yet been paid at that date (for example, as a result of employee resignations and retirements). The State does not record a liability for unpaid accumulated sick leave.

### **o. Net Position and Fund Balance**

The State reports a portion of its net position or fund balance in its government-wide and fund financial statements as restricted. Net position or fund balance, for enterprise or governmental fund types respectively, are reported as restricted when constraints placed on resource use are either (a) externally imposed by creditors (such as debt covenants), grantors, contributors, laws or regulation of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

Enabling legislation authorizes the State to assess, levy, charge, or otherwise mandate payments of resources (from resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. A legally enforceable requirement is one that an outside party (such as citizens, public interest groups, or the judiciary) can compel the government to honor. At June 30, 2017, \$785.538 million was reported as restricted net position because of restrictions imposed by enabling legislation.

The State reports other constraints in its fund balance in the governmental funds as committed or assigned. Fund balance is reported as committed if either a state statute or constitutional provision constrains the use of resources of the state. Committed constraints can be removed only through similar action that created the constraint, either legislation amending or repealing the statute or ratification of a constitutional change by the electorate. Assigned fund balance is constrained through appropriation actions of the legislature. The removal of constraints for assigned funds occurs through the budgetary process. Non-spendable fund balance in the governmental funds reflects the lack of availability in form or substance of the assets and liabilities reported in the fund to meet obligations of the fund in the near future.

### **p. Flow Assumption, Net Position or Fund Balance**

The State's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position or fund balance are available. Within the unrestricted fund balance, committed resources would be first applied, when available, followed by assigned resources before unassigned resources are used.

### **q. Deferred Outflows/Inflows of Resources**

A deferred outflow/inflow of resources is a consumption/acquisition of net position that is applicable to a future reporting period. The State has recorded deferred outflows/inflows in connection with the change in fair value of hedging derivatives, deferred amounts on bond refundings, nuclear decommissioning costs, non-exchange revenues, service concession arrangements, pension contributions subsequent to the measurement date, difference between actual and expected experience on investments, net difference between projected and actual earnings on pension plan investments, and changes in proportion and differences between contributions and proportionate share of contributions.

## **r. Pension Obligations**

The South Carolina Retirement Systems' (the Systems) financial statements are prepared on the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The State's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price on the government's balance sheet date. Securities without an established market value are reported at estimated fair value.

## **NOTE 2: ACCOUNTING AND REPORTING CHANGES**

### **Adoption of New Accounting Standards**

For the fiscal year ended June 30, 2017, the State implemented the following pronouncements issued by the Governmental Accounting Standards Board (GASB):

Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, establishes new accounting and financial reporting requirements for governments whose employees are provided with other post-employment benefits (OPEB), as well as for certain nonemployer governments that have a legal obligation to provide financial support for OPEB provided to the employees of other entities.

Statement No. 77, *Tax Abatement Disclosures*, requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. It is noted that as the State does not have specific tax abatement agreements with individual businesses that offer more incentives over what is commonly given within the tax code, the disclosure requirements of this pronouncement have no impact on the State.

Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*, amends the scope and applicability of Statement No. 68 to exclude pensions provided to employees of state or local governmental employers through a cost-sharing multiple-employer defined benefit pension plan that (1) is not a state or local governmental pension plan, (2) is used to provide defined benefit pensions both to employees of state or local governmental employers and to employees of employers that are not state or local governmental employers, and (3) has no predominant state or local governmental employer (either individually or collectively with other state or local governmental employers that provide pensions through the pension plan). This Statement establishes requirements for recognition and measurement of pension expense, expenditures, and liabilities; note disclosures; and required supplementary information for pensions that have the characteristics described above.

Statement No. 80, *Blending Requirements for Certain Component Units*, amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member.

Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73*, addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements.

### **Future Adoption of New Accounting Standards**

GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, in June 2015. This pronouncement takes effect for fiscal years beginning after June 15, 2017 (fiscal year 2018). The State is in the process of determining the effect of implementing Statement No. 75, but it is expected to have a material effect on the financial position of the State.

**NOTE 3: DEFICITS OF INDIVIDUAL FUNDS**

The accompanying fund financial statements display deficit fund balances and deficit net position balances for individual major funds, if applicable. Nonmajor funds had the following deficit net position balances (expressed in thousands) at June 30, 2017:

Patients' Compensation.....	\$ 42,207
Tuition Prepayment Program.....	36,806

Actions taken to eliminate deficits include increase of existing fees, assessment of additional fees, purchase of excess loss reinsurance, General Fund appropriations, and implementation of cost containment programs.

**NOTE 4: DEPOSITS AND INVESTMENTS**

By law, all deposits and investments are under the control of the State Treasurer except for those that, by specific authority, are under the control of other agencies or component units. The deposit and investment policies of those entities may differ from those of the State Treasurer. Typically, those agencies follow the deposit and investment policies of the State Treasurer in an effort to minimize deposit and investment risks.

**a. Deposits**

The following deposits disclosure excludes the primary government's Pension Trust Funds of the South Carolina Retirement Systems (the Systems) which are described in section e of this note and the primary government's Other Post-Employment Benefit Trust Funds which are described in section f of this note.

**Deposit Policy**

The State's deposit policy, by law, requires all banks or savings and loan associations that receive State funds deposited by the State Treasurer, to secure the deposits by deposit insurance, surety bonds, collateral securities, or letters of credit to protect the State against any loss. Agencies, with specific authority to manage their deposits outside of the State Treasurer, may have custodial credit risk policies that differ from that of the State Treasurer. Therefore, some deposits presented below have custodial credit risk. See Note 1, sections d and e for additional information on deposits.

**Custodial Credit Risk**

Custodial credit risk for deposits is the risk that in the event of a depository financial institution's failure, the State will not be able to recover the value of the deposits with the collateral securities that are in the possession of an outside party. Deposits include cash and cash equivalents on deposit in banks and non-negotiable certificates of deposit. All deposits under the control of the State Treasurer are fully insured or collateralized. The reported amount of the State Treasurer's deposits as of June 30, 2017 was \$1.475 billion and the bank balance was \$1.690 billion. As of June 30, 2017, the reported amount of the primary government's deposits outside of the State Treasurer was \$48.889 million and the bank balance was \$50.337 million. Of the \$8.286 million bank balance exposed to custodial credit risk, \$1.517 million was uninsured and uncollateralized, \$1.657 million was uninsured and collateralized with securities held by the pledging financial institution, and \$5.112 million was uninsured and collateralized with securities held by the counterparty's trust department or agent but not in the State's name.

**b. Investments**

The following investment disclosure excludes the primary government's Pension Trust Funds of the South Carolina Retirement Systems which are described in section e of this note and the primary government's Other Post-Employment Benefit Trust Funds which are described in section f of this note.

**Investment Policy**

The State's investment policy, by law, authorizes investments that vary by fund, but generally include obligations of the United States and government sponsored entities, obligations of the State of South Carolina and certain of its political subdivisions, certificates of deposit, collateralized repurchase agreements, certain corporate bonds, and commercial paper. Substantially all of the State's investments are presented at fair value. Securities are valued at the last reported sales price as provided by an independent pricing service. Investment income consists of realized and unrealized appreciation (depreciation) in the fair value of investments and interest income earned. Agencies with specific authority to manage their own investments may have custodial credit risk policies that differ from that of the State Treasurer. Other investment policies for the State and its component units are explained in Note 1, section f.

## State of South Carolina

### Fair Value

The State categorizes fair value measurements within the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The valuation technique uses a three level hierarchy of inputs to measure the fair value of the asset and gives the highest priority to unadjusted quoted prices in active markets (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). These classifications are summarized as follows:

Level 1 Inputs: Quoted prices (unadjusted) for identical assets or liabilities in active markets that a reporting entity can access at the measurement date.

Level 2 Inputs: Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.

Level 3 Inputs: Unobservable inputs for an asset or liability.

In the event that inputs used to measure the fair value of an asset or liability fall into different levels in the fair value hierarchy, the overall level of the fair value hierarchy in its entirety is determined based on the lowest level input that is significant to the entire valuation. These levels are not necessarily an indication of risk but are based upon the pricing transparency of the investment. In determining the appropriate levels, the State performed a detailed analysis of the assets and liabilities that are subject to GASB Statement No. 72.

Fair value of certain investments not having a readily determinable fair value is established using net asset value (or amortized cost) as a practical expedient. These investments are not categorized according to the fair value hierarchy.

Investments classified according to the fair value hierarchy are valued according to pricing policy established by the State's custodian bank. Pricing is based primarily on prices from third-party vendors or other specified alternative sources which are considered to be reliable. Where available, the custodian bank uses more than one vendor for securities of each asset type, class or issue. The price received from a primary source is used in valuation unless a tolerance check, or price challenge, results in the use of a price from a secondary vendor. The State may override prices provided by the custodian bank if it is deemed necessary or appropriate.

<b>Investments by Fair Value Level</b>	<b>At 6/30/2017</b>	<b>Quoted Prices in Active Markets for Identical Assets (Level 1)</b>	<b>Significant Other Observable Inputs (Level 2)</b>
<b><u>Investments</u></b>			
U.S. treasuries.....	\$ 539,927	\$ —	\$ 539,927
U.S. agencies.....	4,489,901	—	4,489,901
Common stock .....	46,518	46,518	—
Other equity securities.....	1,810,539	1,810,539	—
Corporate bonds.....	4,926,792	—	4,926,792
Municipal bonds.....	4,992	—	4,992
Asset backed securities.....	9,178	—	9,178
Commercial paper.....	4,496,923	—	4,496,923
Money market mutual funds.....	410,171	410,171	—
Bond mutual funds.....	601,425	601,425	—
Other.....	44,008	—	44,008
<b>Total investments at fair value.....</b>	<b>17,380,374</b>	<b>\$ 2,868,653</b>	<b>\$ 14,511,721</b>
<b><u>Investments measured at amortized cost</u></b>			
Repurchase agreements.....	549,481		
<b>Total investments measured at fair value</b>	<b>\$ 17,929,855</b>		

## State of South Carolina

### Custodial Credit Risk

Custodial credit risk for investments is the risk that in the event of a failure of the counterparty to a transaction, the State will not be able to recover the value of investments or collateral securities that are in possession of an outside party. The primary government's investments that are exposed to custodial credit risk include investment securities that are uninsured, not registered in the name of the State, and are held by a counterparty. The portion of the primary government's investments with custodial credit risk is detailed (expressed in thousands) at June 30, 2017, as follows:

<b>Primary Government Investment Type</b>	<b>Reported Amount</b>
U.S. treasuries .....	\$ 539,927
U.S. agencies .....	4,489,901
Common stock .....	46,518
Other equity securities .....	1,810,539
Corporate bonds .....	4,926,792
Municipal bonds .....	4,992
Repurchase agreements .....	549,481
Asset backed securities .....	9,178
Commercial paper .....	4,496,923
Money market mutual funds .....	410,171
Bond mutual funds .....	601,425
Other .....	44,008
<b>Totals .....</b>	<b><u>\$17,929,855</u></b>

### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the State. Credit risk exposure is primarily limited to debt instruments and other hybrid equity securities. The State Treasurer's credit risk policy mitigates potential for loss of principal by purchasing only high investment grade debt securities. In the event that the rating of a security falls below investment grade, that security may continue to be held contingent upon an evaluation of the longer term investment merits of the security. Agencies with specific authority to manage their own investments may have credit risk policies that differ from that of the State Treasurer. Debt instruments held for investment for the primary government were rated as of June 30, 2017 using the Standard and Poor's rating scale or Moody's, when no other rating was available, as follows (expressed in thousands):

<b>Investment Type and Fair Value</b>	<b>AAA</b>	<b>AA</b>	<b>A / A1/ A2</b>	<b>BBB</b>	<b>BB</b>	<b>CCC &amp; Below</b>	<b>Not Rated</b>
U.S. agencies .....	\$ 2,139,800	\$ 1,142,496	\$ 1,005,330	\$ 10,449	\$ —	\$ —	\$ 191,826
Corporate bonds .....	117,832	703,058	2,456,973	1,237,931	30,882	—	380,116
Municipal bonds .....	—	—	—	—	—	—	4,992
Repurchase agreements .....	—	—	—	—	—	—	549,481
Asset backed securities .....	—	—	—	—	—	6,086	3,092
Commercial paper .....	—	—	4,201,071	—	—	—	295,852
Money market mutual funds .....	7,578	—	—	—	—	—	402,593
Bond mutual funds .....	—	—	—	—	—	—	601,425
Other .....	—	6,823	—	—	—	—	37,185
<b>Totals .....</b>	<b><u>\$ 2,265,210</u></b>	<b><u>\$ 1,852,377</u></b>	<b><u>\$ 7,663,374</u></b>	<b><u>\$ 1,248,380</u></b>	<b><u>\$ 30,882</u></b>	<b><u>\$ 6,086</u></b>	<b><u>\$ 2,466,562</u></b>

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The State Treasurer's policy does not specifically address interest rate risk. Its objectives for preservation of capital and maintenance of adequate liquidity focus the management of interest rate sensitivity on investing in securities with a range of maturities from one day to thirty years. At June 30, 2017, the maturities of the securities that will mature were limited according to the following segmented time distribution (expressed in thousands):



## State of South Carolina

Investment Type	Fair Value	Investment Maturities (in years)			
		Less than 1	1 - 5	6 - 10	More than 10
U.S. agencies.....	\$ 3,390,899	\$ 1,806,516	\$ 756,732	\$ 124,818	\$ 702,833
Corporate bonds.....	4,249,446	1,052,393	2,994,217	199,332	3,504
Repurchase agreements.....	15,839	15,839	—	—	—
Asset backed securities.....	9,178	—	—	—	9,178
Commercial paper.....	1,335,629	1,335,629	—	—	—
Other.....	43,023	26,200	10,000	6,823	—
<b>Totals.....</b>	<b>\$ 9,044,014</b>	<b>\$ 4,236,577</b>	<b>\$3,760,949</b>	<b>\$ 330,973</b>	<b>\$ 715,515</b>

Agencies that manage their own investments may have interest rate risk policies that differ from that of the State Treasurer. Some of these agencies may not have a formal investment policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates. At June 30, 2017, agencies within the State's primary government that manage their own investments limited the maturities of their interest-earning securities according to the following segmented time distribution (expressed in thousands):

Investment Type	Fair Value	Investment Maturities (in years)			
		Less than 1	1 - 5	6 - 10	More than 10
U.S. treasuries.....	\$ 539,927	\$ 527,922	\$ 11,530	\$ 475	\$ —
U.S. agencies.....	1,094,964	1,090,635	4,038	291	—
Corporate bonds.....	677,346	345,354	331,456	458	78
Municipal bonds.....	4,992	4,992	—	—	—
Repurchase agreements.....	533,642	533,642	—	—	—
Commercial paper.....	3,161,294	3,161,294	—	—	—
Money market mutual funds.....	7,578	7,578	—	—	—
Bond mutual funds.....	601,425	—	582,830	—	18,595
<b>Totals.....</b>	<b>\$ 6,621,168</b>	<b>\$ 5,671,417</b>	<b>\$ 929,854</b>	<b>\$ 1,224</b>	<b>\$ 18,673</b>

### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investments in a single issuer. The State's policy for reducing this risk is to diversify and limit exposure to any single issuer to no more than 5%, except for United States Treasury and agency obligations. The State sponsors the Local Government Investment Pool (LGIP), an external investment pool reported as an investment trust fund. As of June 30, 2017, the State Treasurer had 7.37% of the LGIP investment portfolio in an overnight repurchase agreement with Bank of America that was fully collateralized by U.S. Treasury and agency obligations. As of June 30, 2017, less than 5% of the State's general investment portfolio was in an overnight repurchase agreement with Bank of America.

### c. Securities Lending Program

The following securities lending disclosures exclude the primary government's Pension Trust Funds of the South Carolina Retirement Systems which are described in section e of this note. The following disclosures, with the exception of the amounts reported in the table below, also apply to the primary government's Other Post-Employment Benefit Trust Funds reported in section f of this note.

By law, the State Treasurer may lend securities from its investment portfolios on a collateralized basis to third parties, primarily financial institutions, with a simultaneous agreement to return the collateral for the same securities in the future. The State may lend United States government securities, corporate bonds, other securities and equities for collateral in the form of cash or other securities. The contracts with the State's custodians require them to indemnify the State if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the State for income distributions by the securities' issuers while the securities are on loan.

The weighted average maturity of the State's collateral investments generally matched the maturity of the securities loaned during the fiscal year and at June 30, 2017. At June 30, 2017, the State had no credit risk exposure to borrowers because the amounts the State owed the borrowers exceeded the amounts the borrowers owed the State. Either the State or the borrower can terminate all securities loans on demand. There are no restrictions on the amount of the loans that can be made. For the fiscal year ended June 30, 2017, the State experienced no losses on its securities lending transactions because of borrower defaults.

The State receives primarily cash as collateral for its loaned securities. The market value of the required collateral must meet or exceed 102% of the market value of the securities loaned, providing a margin against a decline in the market value of the collateral. During the fiscal year ended June 30, 2017, the State met the 102.0% requirement. The State cannot pledge or sell collateral securities unless the borrower defaults. The lending agent, on behalf of the State, invests cash collateral received. Accordingly, at June 30, 2017, the State recorded these investments of cash collateral as assets in the accompanying financial

## State of South Carolina

statements. Corresponding liability amounts also have been recorded because the State must return the cash collateral to the borrower upon expiration of the loan. The following table presents the fair value (expressed in thousands) of the underlying securities and the total collateral received for securities on loan at June 30, 2017:

	<u>Amount</u>
<b>Securities lent for cash collateral:</b>	
U.S. Corporate-fixed income.....	\$ 25,790
<b>Total securities lent for cash collateral.....</b>	<b><u>\$ 25,790</u></b>
 <b>Securities lent for non-cash collateral:</b>	
U.S. Corporate-fixed income.....	\$ 6,653
<b>Total securities lent for non-cash collateral....</b>	<b><u>\$ 6,653</u></b>
 <b>Cash collateral invested as follows:</b>	
Asset backed securities.....	\$ 4,514
Repurchase agreements.....	11,807
<b>Total for cash collateral invested.....</b>	<b><u>\$ 16,321</u></b>
 <b>Securities received as collateral:</b>	
U.S. treasuries.....	\$ 6,788
<b>Total for securities collateral invested.....</b>	<b><u>\$ 6,788</u></b>

At June 30, 2017, the fair value of securities on loan was \$16.321 million. The fair value of the invested cash collateral was \$16.321 million. Securities lending obligations were \$26.431 million with an unrealized loss in invested cash collateral of \$10.113 million. The unrealized loss from securities lending activity was determined based on the settlement agreement between BNY Mellon and the State.

### d. Investment Market Uncertainty

The diversification of the State's investment portfolio exposes it to various risks as discussed in previous sections of this note. These risks result in market fluctuations. It is at least reasonably possible that these market fluctuations may result in material changes to the values of the investments reported in the State's financial statements.

### e. South Carolina Retirement Systems

#### Custodial Credit Risk

##### *Deposits*

Custodial credit risk for deposits is the risk that in the event of a bank failure, the Systems' deposits may not be recovered. These deposits are secured by deposit insurance, surety bonds, collateral securities, or letters of credit to protect the State against loss in the event of insolvency or liquidation of the institution or for any other cause. Deposits are insured by the Federal Deposit Insurance Corporation (FDIC) up to \$250 thousand or collateralized with securities held by the State or its agent.

As of June 30, 2017, the carrying amount of the Systems' deposits was \$30.497 million and the bank balance was \$30.583 million.

##### *Investments*

Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty, the Systems will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. Investing for the Systems is governed by Section 16, Article X of the South Carolina Constitution and Section 9-1-1310(B) and Title 9 Section 16 of the South Carolina Code of Laws. Funds held in trust for the Retirement Systems may be invested and reinvested in a variety of instruments including, but not limited to, fixed income instruments of the United States, foreign fixed income obligations, swaps, forward contracts, futures and options, domestic and international equity securities, private equity, real estate, and fund of funds.

#### Fair Value Measurements

The Systems categorizes fair value measurements within the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure the fair value of the

## State of South Carolina

asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Systems have the following recurring fair value measurements as of June 30, 2017 (amounts in thousands):

Investments by Fair Value Level	At 6/30/2017	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Short Term Investments</b>				
Short Term Investment Funds (U. S. Regulated).....	\$ 1,323,167	\$ 1,323,167	\$ —	\$ —
Repurchase Agreements.....	307,428	—	26,600	280,828
Certificates of Deposit.....	30,515	—	30,515	—
Commercial Paper.....	656,904	—	656,904	—
Discount Notes.....	26,032	—	26,032	—
U. S. Treasury Bills.....	272,129	272,129	—	—
Global Short Term.....	3,440	—	3,440	—
Corporate Bonds.....	5,679	—	5,679	—
<b>Total Short Term Investments.....</b>	<b>\$ 2,625,294</b>	<b>\$ 1,595,296</b>	<b>\$ 749,170</b>	<b>\$ 280,828</b>
<b>Equity Allocation</b>				
<b>Global Public Equity</b>				
Common Stocks.....	\$ 4,201,014	\$ 4,201,014	\$ —	\$ —
Real Estate Investment Trusts.....	705,235	705,235	—	—
Preferred.....	52,730	6,114	46,616	—
Convertible Preferred.....	1,458	—	1,458	—
<b>Total Equity.....</b>	<b>\$ 4,960,437</b>	<b>\$ 4,912,363</b>	<b>\$ 48,074</b>	<b>\$ —</b>
<b>Fixed Income Allocation</b>				
<b>U. S. Government</b>				
U.S. Government Treasuries.....	\$ 266,452	\$ 266,452	\$ —	\$ —
U.S. Government Agencies.....	578,079	—	578,079	—
<b>Mortgage Backed</b>				
Government National Mortgage Association.....	72,534	—	72,534	—
Federal National Mortgage Association.....	29,044	—	29,044	—
Federal Home Loan Mortgage Association .....	6,546	—	6,546	—
Federal Home Loan Mortgage Association (Multiclass)...	14,629	—	14,629	—
Collateralized Mortgage Obligations.....	25,027	—	25,027	—
<b>Municipals.....</b>	<b>13,486</b>	<b>—</b>	<b>13,486</b>	<b>—</b>
<b>Corporate</b>				
Corporate Bonds.....	2,755,797	—	2,127,617	628,180
Asset Backed Securities.....	430,715	—	430,715	—
<b>Private Placements.....</b>	<b>944,290</b>	<b>—</b>	<b>944,290</b>	<b>—</b>
<b>Yankee Bonds.....</b>	<b>928</b>	<b>—</b>	<b>928</b>	<b>—</b>
<b>Total Fixed Income.....</b>	<b>\$ 5,137,527</b>	<b>\$ 266,452</b>	<b>\$ 4,242,895</b>	<b>\$ 628,180</b>
<b>Total Investments by Fair Value Level.....</b>	<b>\$ 12,723,258</b>	<b>\$ 6,774,111</b>	<b>\$ 5,040,139</b>	<b>\$ 909,008</b>

(continued)

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Recurring fair value measurements as of June 30, 2017, continued (amounts in thousands):

## **Investments measured at net asset value (NAV)**

Strategic Partnership Short Duration.....	\$ 239,713
Global Equity.....	4,251,506
Global Tactical Asset Allocation.....	2,065,561
Mixed Credit.....	7,882
Emerging Debt.....	1,245,242
Hedge Funds.....	3,033,440
Private Equity.....	2,322,317
Private Debt.....	1,782,647
Real Estate.....	1,814,011
<b>Total investments measured at NAV.....</b>	<b>16,762,319</b>
<b>Total investments measured at fair value.....</b>	<b>\$ 29,485,577</b>

	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)
<b>Investment derivative instruments</b>	<b>At 6/30/2017</b>		
<b>Short Term Investments</b>			
Options - Cash.....	\$ 740	\$ 764	\$ (24)
Futures - Cash.....	76	76	—
<b>Equity Investments</b>			
Options - Equity.....	753,471	—	753,471
Futures - Equity.....	(24,645)	(24,645)	—
Swaps - Equity.....	(1,027)	—	(1,027)
<b>Fixed Income Investments</b>			
Options - Fixed Income.....	851	746	105
Futures - Fixed Income.....	(1,377)	(1,377)	—
Swaps - Fixed Income.....	2,136	—	2,136
<b>Alternative Investments</b>			
Swaps - Commodities.....	(8,325)	—	(8,325)
<b>Total investment derivative instruments.....</b>	<b>\$ 721,900</b>	<b>\$ (24,436)</b>	<b>\$ 746,336</b>
<b>Total Invested Assets.....</b>	<b>\$ 30,207,477</b>		

For investments measured at net asset value (NAV) (amounts in thousands):

	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Strategic Partnership Short Duration.....	\$ 239,713	\$ -	Monthly	5 - 10 days
Global Equity.....	4,251,506	-	Daily/Monthly	5 - 30 days
Global Tactical Asset Allocation.....	2,065,561	-	Monthly/Quarterly	5 - 14 days
Mixed Credit.....	7,882	-	Monthly	5 - 30 days
Emerging Debt.....	1,245,242	-	Daily/Monthly	10 - 15 days
Hedge Funds.....	3,033,440	-	Monthly/Quarterly	2 - 90 days
Private Equity.....	2,322,317	921,804	Illiquid	Illiquid
Private Debt.....	1,782,647	1,656,108	Illiquid	Illiquid
Real Estate.....	1,814,011	812,614	Illiquid	Illiquid
<b>Total investments measured at the NAV.....</b>	<b>\$ 16,762,319</b>			

**Strategic Partnership Short Duration Funds.** This investment type contains two investments in funds that invest primarily in short duration debt instruments which generally have a one to three year maturity. The fair values of the investments have been determined using the percent ownership of the NAV of the fund. Redemptions are generally allowed monthly, provided adequate notice.

**Global Equity Funds.** This investment type includes nine funds that invest primarily in global developed and emerging equity public markets instruments. The fair values of the investments in this type have been determined using NAV per share of the

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investments or percent ownership of the NAV of the fund. Redemptions are generally allowed monthly, provided adequate notice.

**Global Tactical Asset Allocation Funds.** This investment type includes four funds that may be invested in liquid securities and instruments, including but not limited to equities, fixed income securities, bank loans, commodities, futures, swaps, forwards, options and currencies. The fair values of the investments in this type have been determined using NAV per share of the investments or percent ownership of the NAV of the fund. Redemptions are allowed monthly, provided adequate notice, except for one fund that may require a longer redemption timeframe and may be subject to gates and/or lock-ups.

**Mixed Credit Funds.** This investment type includes three funds that generally invest in high yield, bank loan and structured credit instruments. The fair values of the investments in this type have been determined using NAV per share of the investments or percent ownership of the NAV of the fund. Redemptions are generally allowed monthly, provided adequate notice.

**Emerging Debt Funds.** This investment type includes four funds that generally invest in debt securities issued in any currency and may hold foreign currency. The fair values of the investments in this type have been determined using NAV per share of the investments or percent ownership of the NAV of the fund. Redemptions are generally allowed monthly, provided adequate notice, and one fund charges a redemption fee.

**Hedge Funds.** This investment type includes 15 funds that generally invest in hedge fund strategies that seek alpha in equity or credit markets, or seek to minimize embedded market beta. There are eight of these funds, or approximately 55 percent of the value of this investment type, invested through strategic partnership investments which may consist of underlying investments in more than one hedge fund. The fair values of the investments in this type have been determined using NAV per share of the investments or percent ownership of the NAV of the fund. Redemptions are generally allowed monthly, provided adequate notice; however, it is common that funds have authority to require longer redemption timeframes and/or make the redemption subject to gates in order to mitigate any detrimental impact to the fund.

**Private Equity Funds.** This investment type includes 44 funds that consist of investments in limited partnerships or co-investments and four funds that are strategic partnership investments. Strategic partnerships may consist of underlying investments in more than one limited partnership or co-investment fund. The private equity investments span the venture capital, growth equity, fund of funds, secondaries, energy and buyout strategies. Private equity is considered an illiquid investment strategy as funds generally have a life span of seven to 10 years. The nature of investments in this type is that distributions are received through the liquidation of the underlying assets of the fund. The fair values of the investments in this type have been determined using percent ownership of the NAV of the fund. Due to the nature of the valuation of the underlying fund investments, it is probable that the investments of this type will be sold at an amount different from the percent ownership of the NAV of the fund.

**Private Debt Funds.** This investment type includes 20 funds that consist of investments in limited partnerships and 5 funds that are strategic partnership investments. Strategic partnerships may consist of underlying investments in more than one limited partnership or co-investment fund. The private debt investments span the direct lending, distressed, energy, mezzanine, mortgages, opportunistic and other strategies. Private Debt is considered an illiquid investment strategy as funds generally have a life span of seven to 10 years. The nature of investments in this type is that distributions are received through the liquidation of the underlying assets of the fund. The fair values of the investments in this type have been determined using percent ownership of the NAV of the fund. Due to the nature of the valuation of the underlying fund investments, it is probable that the investments of this type will be sold at an amount different from the percent ownership of the NAV of the fund.

**Real Estate Funds.** This investment type includes 22 funds that consist of investments in limited partnerships or co-investments and four funds that are strategic partnership investments. Strategic partnerships may consist of underlying investments in more than one limited partnership or co-investment fund. The real estate investments span the core, diversified, real estate debt, timber, value add and opportunistic strategies. Real Estate is considered an illiquid investment strategy as funds generally have a life span of seven to 10 years. The nature of investments in this type is that distributions are received through the liquidation of the underlying assets of the fund. The fair values of the investments in this type have been determined using percent ownership of the NAV of the fund. Due to the nature of the valuation of the underlying fund investments, it is probable that the investments of this type will be sold at an amount different from the percent ownership of the NAV of the fund.

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. While the Retirement System Investment Commission (RSIC) has no formal interest rate risk policy, interest rate risk is observed within the portfolio using effective duration (option adjusted duration), which is a measure of the price sensitivity of a bond or a

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portfolio of bonds to interest rate movements given a 100 basis point change in interest rates. Effective duration takes into account that expected cash flows will fluctuate as interest rates change and provides a measure of risk that changes proportionately with market rates. Investment guidelines may specify the degree of interest rate risk taken versus the benchmark within each fixed income portfolio.

Disclosures for interest rate risk at June 30, 2017, are noted below (amounts in thousands):

Investment Type	Fair Value Total	Fair Value Duration Not Available	Fair Value Duration Available	Effective Duration (option adjusted duration)
<b>Short Term Investments</b>				
Short Term Investment Funds (U.S. Regulated).....	\$ 1,323,167	\$ —	\$ 1,323,167	0.08
Repurchase Agreements.....	307,428	—	307,428	0.07
Invested Securities Lending Collateral.....	123,275	—	123,275	0.01
Certificates of Deposit.....	30,515	—	30,515	0.39
Commercial Paper.....	656,904	5,000	651,904	0.11
Discount Notes.....	26,032	—	26,032	0.21
U.S. Treasury Bills.....	272,129	—	272,129	0.24
Global Short Term.....	3,440	—	3,440	0.13
Corporate Bonds.....	5,679	—	5,679	0.16
Strategic Partnership Short Duration.....	239,713	—	239,713	0.06
Options - Cash.....	740	—	740	(23.83)
Futures - Cash.....	76	—	76	0.25
<b>Total Short Term Investments.....</b>	<b>2,989,098</b>	<b>5,000</b>	<b>2,984,098</b>	
<b>Equity Allocation</b>				
Preferred.....	\$ 52,730	\$ 5,362	\$ 47,368	6.70
Convertible Preferred.....	1,458	—	1,458	9.52
<b>Total Equity Investments.....</b>	<b>54,188</b>	<b>5,362</b>	<b>48,826</b>	
<b>Fixed Income Allocation</b>				
<b>U.S. Government:</b>				
U.S. Government Treasuries.....	266,452	—	266,452	9.50
U.S. Government Agencies.....	578,079	5,741	572,338	0.68
<b>Mortgage Backed:</b>				
Government National Mortgage Association.....	72,534	—	72,534	2.82
Federal National Mortgage Association.....	29,044	—	29,044	3.14
Federal Home Loan Mortgage Association.....	6,546	—	6,546	4.31
Federal Home Loan Mortgage Association (FHLMC Multiclass)	14,629	—	14,629	5.98
Collateralized Mortgage Obligations.....	25,027	—	25,027	5.00
<b>Municipals.....</b>	<b>13,486</b>	<b>—</b>	<b>13,486</b>	<b>7.07</b>
<b>Corporate:</b>				
Corporate Bonds.....	2,755,797	630,604	2,125,193	3.71
Mixed Credit.....	7,882	7,882	—	
Asset Backed Securities.....	430,715	33,022	397,693	1.42
<b>Private Placements.....</b>	<b>944,290</b>	<b>188,030</b>	<b>756,260</b>	<b>2.59</b>
<b>Yankee Bonds.....</b>	<b>928</b>	<b>—</b>	<b>928</b>	<b>14.60</b>
<b>Emerging Debt.....</b>	<b>1,245,242</b>	<b>—</b>	<b>1,245,242</b>	<b>5.59</b>
<b>Options - Fixed Income.....</b>	<b>851</b>	<b>745</b>	<b>106</b>	<b>(188.77)</b>
<b>Futures - Fixed Income.....</b>	<b>(1,377)</b>	<b>—</b>	<b>(1,377)</b>	<b>(1.13)</b>
<b>Swaps - Fixed Income.....</b>	<b>2,136</b>	<b>(535)</b>	<b>2,671</b>	<b>(5.75)</b>
<b>Total Fixed Income.....</b>	<b>6,392,261</b>	<b>865,489</b>	<b>5,526,772</b>	
<b>Total Invested Assets.....</b>	<b>\$ 9,435,547</b>	<b>\$ 875,851</b>	<b>\$ 8,559,696</b>	
<b>Total Portfolio Effective Duration (option adjusted duration)</b>				<b>2.51</b>

### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the Systems. Each individual portfolio within fixed income is managed in accordance with investment guidelines that are specific as to permissible credit quality ranges, exposure levels within individual quality tiers, and average credit quality. Within high yield portfolios, a quality rating of lower than C is not permissible in any of the fixed income guidelines except in those circumstances of downgrades subsequent to purchase, in which case the investment manager is responsible for communicating the downgrade

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to RSIC's consultant and staff. The Systems' fixed income investments at June 30, 2017 were rated by Moody's and are presented below (expressed in thousands):

Investment Type and Fair Value	AAA	AA	A	BAA	BA	B	CAA	CA	NR <sup>1</sup>	TOTAL
<b>Short Term Investments</b>										
Short Term Investment Funds (U.S. Regulated).....	\$ 1,323,167	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 1,323,167
Repurchase Agreements.....	—	—	—	—	—	—	—	—	307,428	307,428
Investments In Securities Lending Collateral.....	—	—	—	—	—	—	—	—	123,275	123,275
Certificates of Deposit.....	—	11,500	9,400	—	—	—	—	—	9,615	30,515
Commercial Paper.....	—	200,386	—	428,621	—	—	—	—	27,897	656,904
Discount Notes.....	26,032	—	—	—	—	—	—	—	—	26,032
Global Short Term.....	—	—	—	—	—	—	—	—	3,440	3,440
Corporate Bond.....	—	5,005	—	—	—	—	—	—	674	5,679
Strategic Partnership Short Duration.....	—	—	—	—	—	—	—	—	239,713	239,713
Options - Cash.....	—	—	—	—	—	—	—	—	740	740
Futures - Cash.....	—	—	—	—	—	—	—	—	76	76
<b>Equity Investments</b>										
Preferred.....	—	—	—	14,371	18,242	—	—	—	20,117	52,730
Convertible Preferred.....	—	—	—	1,458	—	—	—	—	—	1,458
<b>Fixed Income Allocation<sup>2</sup></b>										
<b>Mortgage Backed:</b>										
Federal National Mortgage Association.....	29,044	—	—	—	—	—	—	—	—	29,044
Federal Home Loan Mortgage Association.....	6,546	—	—	—	—	—	—	—	—	6,546
Federal Home Loan Mortgage Association (Multiclass).....	14,629	—	—	—	—	—	—	—	—	14,629
Collateralized Mortgage Association.....	25,027	—	—	—	—	—	—	—	—	25,027
<b>Municipals.....</b>	<b>2,401</b>	<b>2,370</b>	<b>—</b>	<b>1,123</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>7,592</b>	<b>13,486</b>
<b>Corporate:</b>										
Corporate Bonds.....	138,628	161,222	393,559	414,166	277,428	351,365	66,957	2,755	949,717	2,755,797
Mixed Credit.....	—	—	—	—	—	—	—	—	7,882	7,882
Asset Backed Securities.....	110,311	17,350	62,538	39,921	79,223	7,698	4,748	—	108,926	430,715
<b>Private Placements.....</b>	<b>84,638</b>	<b>114,595</b>	<b>172,506</b>	<b>61,202</b>	<b>71,879</b>	<b>90,357</b>	<b>60,588</b>	<b>—</b>	<b>288,525</b>	<b>944,290</b>
<b>Yankee Bonds.....</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>928</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>928</b>
<b>Emerging Debt.....</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>1,245,242</b>	<b>1,245,242</b>
<b>Options - Fixed Income.....</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>851</b>	<b>851</b>
<b>Futures - Fixed Income.....</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>(1,377)</b>	<b>(1,377)</b>
<b>Swaps - Fixed Income.....</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>2,136</b>	<b>2,136</b>
<b>Totals.....</b>	<b>\$1,760,423</b>	<b>\$512,428</b>	<b>\$638,003</b>	<b>\$ 961,790</b>	<b>\$446,772</b>	<b>\$449,420</b>	<b>\$132,293</b>	<b>\$ 2,755</b>	<b>\$3,342,469</b>	<b>\$8,246,353</b>

<sup>1</sup>NR represents securities that were either not rated or had a withdrawn rating.

<sup>2</sup>U.S. Treasury Bills, Notes and Bonds, Agencies and Government National Mortgage Association securities with a fair value of \$1.19 billion are not included in the above table because they are not subject to credit risk.

### Concentration of Credit Risk –Investments

Concentration of credit risk is the risk of loss attributed to the magnitude of investment in a single issuer. The Systems' policy for reducing this risk is to comply with the Statement of Investment Objectives and Policies as amended and adopted by the Commission which states that "except that no limitations on issues and issuers shall apply to obligations of the U.S. Government and Federal Agencies, the domestic fixed income portfolio shall contain no more than 6.0% exposure to any single issuer." As of June 30, 2017, there is no single issuer exposure within the portfolio that comprises 5.0% or more of the overall portfolio. Therefore, there is no concentration of credit risk.

### Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. The Systems participates in foreign markets to diversify assets, reduce risk and enhance returns. Exposure to foreign investments has, to date, been achieved synthetically using financial futures, forwards and swaps. Currency forwards are used to manage currency fluctuations and are permitted by investment policy. Policy forbids speculating in forwards and other derivatives.

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The table below presents the Systems' exposure to foreign currency risk in U.S. dollars as of June 30, 2017 (amounts in thousands):

Currency	Cash & Cash Equivalents	Forward Contracts	Futures Contracts	Private Equity	Preferred Securities	Fixed Income	Equity	Total
Australian Dollar.....	\$ 902	\$ 75,569	\$ 311	\$ 32,153	\$ —	\$ —	\$ 100,400	\$ 209,335
Brazil Real.....	144	869	—	—	—	8,675	—	9,688
Canadian Dollar.....	1,922	95,058	(1,733)	—	—	(210)	169,766	264,803
Danish Krone.....	332	(78,915)	—	—	—	76,816	24,238	22,471
Euro Currency.....	5,641	215,923	(13,313)	176,507	6,114	249,744	450,656	1,091,272
Hong Kong Dollar.....	2,274	40,489	(174)	—	—	—	69,182	111,771
Israeli Shekel.....	183	—	—	—	—	—	4,348	4,531
Japanese Yen.....	5,949	264,204	1,048	—	—	(177)	345,645	616,669
Mexican New Peso.....	3,768	(3,517)	—	—	—	—	4,506	4,757
New Taiwan Dollar.....	—	(32,405)	—	—	—	—	—	(32,405)
New Zealand Dollar.....	299	—	—	—	—	—	4,580	4,879
Norwegian Krone.....	79	(96)	—	—	—	—	14,289	14,272
Pound Sterling.....	(19)	193,942	(4,077)	—	—	9,880	261,706	461,432
Russian Ruble (New).....	(768)	(202)	—	—	—	—	—	(970)
Singapore Dollar.....	476	(14,825)	—	—	—	—	16,505	2,156
South African Rand.....	—	124	—	—	—	—	—	124
South Korean Won.....	—	(23,110)	—	—	—	—	—	(23,110)
Swedish Krona.....	2,014	23,122	(678)	—	—	5,029	52,149	81,636
Swiss Franc.....	354	4,665	—	—	—	—	101,988	107,007
<b>Totals.....</b>	<b>\$ 23,550</b>	<b>\$ 760,895</b>	<b>\$(18,616)</b>	<b>\$208,660</b>	<b>\$ 6,114</b>	<b>\$ 349,757</b>	<b>\$1,619,958</b>	<b>\$2,950,318</b>

### Derivatives

Derivatives are financial instruments for which the value is derived from underlying assets or data. All of the Systems' derivatives are considered investments. Excluding futures, derivatives generally take the form of contracts in which two parties agree to make payments at a later date based on the value of specific assets or indices. Through certain collective trust funds, the Systems may invest in various derivative financial instruments such as futures and options thereon; forward foreign currency contracts; options; interest rate, currency, equity, index, credit default, total return swaps, interest-only strips, and CMOs to enhance the performance and reduce volatility. To comply with the requirements of multiple exchanges, cash and securities in the amount of \$107.1 and \$306.9 million, respectively, were held in trust by the clearing brokers on June 30, 2017. The Systems' derivatives, consisting of futures, options, forward contracts and swaps are presented in the tables on the following pages. Investments in limited partnerships and commingled funds may include derivatives that are not shown in the derivative totals.

Derivatives directly managed by the Investment Commission are used primarily to facilitate changes to the asset allocation of the total plan and for their low cost of implementation. The Commission uses derivatives for several reasons:

- **Asset Allocation:** In many cases, synthetic exposures (using derivatives) are placeholders until managers are hired and funded. In time, the Commission may substitute traditional managers for much of the synthetic exposure currently in the portfolio. Efficient Market Theory dictates that in some asset classes, synthetics are the best way to achieve exposure.
- **Risk Management:** Derivatives allow investors the ability to swiftly and efficiently increase or decrease exposures in order to manage portfolio risk.
- **Cost:** A synthetic (derivative) solution is often the least expensive way to gain exposure to an asset class or to manage portfolio risk. Derivatives are more beneficial in each of the three major measures of cost: commission costs, market impact of trading, and opportunity costs.



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### Futures

Futures are contractual obligations that require the buyer (seller) to buy (sell) assets at a predetermined date at a predetermined price. These contracts are standardized and trade on an organized exchange with gains and losses settled daily thereby significantly reducing credit and default risk. Gains and losses are included in the net appreciation/(depreciation) in the fair value of investments total of the Statement of Changes in Fiduciary Net Position. The tables below present classification information on the Systems' derivatives at June 30, 2017 (amounts in thousands):

		Changes in Fair Value	
		Classification	Gain/(Loss)
Futures Contracts.....	Net appreciation/(depreciation)		\$ (63,729)
Forward Contracts.....	Net appreciation/(depreciation)		18,304
Swaps.....	Net appreciation/(depreciation)		1,631
Options.....	Net appreciation/(depreciation)		27,580

		Fair Value			
		Forward Contracts	Futures	Options	Swaps
Cash & Cash Equivalents.....	\$	(7,023)	\$ 76	\$ 740	\$ —
Fixed Income.....		—	(1,377)	851	2,136
Equity.....		—	(24,645)	753,471	(1,027)
Alternatives.....		—	—	—	(8,325)
<b>Totals.....</b>	<b>\$</b>	<b>(7,023)</b>	<b>\$ (25,946)</b>	<b>\$755,062</b>	<b>\$ (7,216)</b>

At June 30, 2017, the Systems had the following exposure via futures contracts (amounts in thousands):

<b>Futures Contracts</b>	<b>Expiration</b>	<b>Long/Short</b>	<b>Quantity</b>	<b>Notional Value*</b>
90DAY EURODOLLAR FUTURE (CME).	EXP MAR 18	Short	(158)	\$ (38,884)
90DAY EURODOLLAR FUTURE (CME).	EXP JUN 18	Short	(342)	(84,102)
90DAY EURODOLLAR FUTURE (CME).	EXP DEC 17	Short	(110)	(27,094)
90DAY EURODOLLAR FUTURE (CME).	EXP DEC 18	Short	(148)	(36,334)
<b>Total Cash &amp; Cash Equivalents</b>				(186,414)
SPI 200 INDEX FUTURE (SFE).....	EXP SEP 17	Long	671	72,687
S&P/TSE 60 INDEX FUTURE (MSE).....	EXP SEP 17	Long	691	94,624
DAX INDEX FUTURE (EUX).....	EXP SEP 17	Long	295	103,630
EURO STOXX 50 FUTURE (EUX).....	EXP SEP 17	Long	2,784	108,944
IBEX 35 INDEX FUTURE (MFM).....	EXP JUL 17	Long	329	39,047
CAC 40 EURO INDEX FUTURE (EOP)....	EXP JUL 17	Long	2,025	118,171
S & P/MIB INDEX FUTURE (MIL).....	EXP SEP 17	Long	244	28,524
AMSTERDAM INDEX FUTURE(E0E)....	EXP JUL 17	Long	347	40,092
HANG SENG INDEX FUTURE (HKG).....	EXP JUL 17	Long	257	42,115
TOPIX INDEX FUTURE (OSE).....	EXP SEP 17	Long	1,708	244,966
FTSE 100 INDEX FUTURE (ICF).....	EXP SEP 17	Long	1,893	178,087
OMX INDEX FUTURE (SSE).....	EXP JUL 17	Long	1,548	29,416
S & P 500 EMINI IND FUT (CME).....	EXP SEP 17	Long	14,603	1,767,620
<b>Total Equity</b>				2,867,923

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US TREAS BD FUTURE (CBT).....	EXP SEP 17	Long	46	7,070
US TREAS BD FUTURE (CBT).....	EXP SEP 17	Long	75	11,527
US TREAS BD FUTURE (CBT).....	EXP SEP 17	Long	398	61,168
US ULTRA BOND (CBT).....	EXP SEP 17	Long	435	72,156
US ULTRA BOND (CBT).....	EXP SEP 17	Long	16	2,654
US 10YR ULTRA FUTURE (CBT).....	EXP SEP 17	Long	5	674
US 10YR ULTRA FUTURE (CBT).....	EXP SEP 17	Long	114	15,369
US 10 YR TREAS NTS FUTURE(CBT)....	EXP SEP 17	Long	1,619	203,235
US 10 YR TREAS NTS FUTURE(CBT)....	EXP SEP 17	Long	1,454	182,523
US 10 YR TREAS NTS FUTURE(CBT)....	EXP SEP 17	Short	(56)	(7,030)
US 5YR TREAS NTS FUTURE (CBT).....	EXP SEP 17	Long	2,619	308,612
US 5YR TREAS NTS FUTURE (CBT).....	EXP SEP 17	Long	1,625	191,483
US 5YR TREAS NTS FUTURE (CBT).....	EXP SEP 17	Short	(172)	(20,268)
US 2YR TREAS NTS FUT (CBT).....	EXP SEP 17	Long	1,116	241,178
US 2YR TREAS NTS FUT (CBT).....	EXP SEP 17	Long	141	30,471
EURO-OAT FUTURE (EUX).....	EXP SEP 17	Short	(354)	(59,949)
CANADA 10YR BOND FUTURE (MSE).....	EXP SEP 17	Long	28	3,030
EURO-BUND FUTURE (EUX).....	EXP SEP 17	Long	52	9,600
JPN 10Y BOND FUTURE (OSE).....	EXP SEP 17	Short	(18)	(24,048)
LONG GILT FUTURE (ICF).....	EXP SEP 17	Short	(116)	(18,921)
<b>Total Fixed Income</b>				<u>1,210,534</u>
<b>Totals</b>				<u><b>\$ 3,892,043</b></u>

*\*Notional value is the nominal or face amount that is used to calculate payments made on derivative instruments (futures, forwards, swaps, and options). This amount generally does not change hands and is thus referred to as notional. The notional amount represents the economic equivalent to an investment in the physical securities represented by the derivative contract.*

## State of South Carolina

### Forwards

Forwards are contractual obligations that require the delivery of assets at a fixed price on a predetermined date. These contracts are “over-the-counter” (OTC) instruments, meaning they are not traded on an organized exchange. Currency forwards gains and losses are included in the net appreciation/(depreciation) in the fair value of investments total of the Statement of Changes in Fiduciary Net Position. As of June 30, 2017, the Systems had the following forward exposures, listed by counterparty (amounts in thousands):

<b>Broker</b>	<b>Notional Value</b>	<b>Fair Value</b>	<b>Counterparty Exposure</b>
Bank of America.....	\$ 78,818	\$ (2,377)	3.63%
Bank of Montreal.....	178,668	520	8.23%
BNP Paribas.....	503,108	(2,744)	23.16%
BNY Mellon.....	251,107	(2,751)	11.56%
Brown Brothers Harriman.....	12,202	(223)	0.56%
Citibank .....	23,103	(166)	1.07%
Credit Suisse International London.....	25,083	396	1.15%
Deutsche Bank London.....	4,187	(1)	0.19%
Goldman Sachs .....	83,851	(1,562)	3.86%
HSBC Bank PLC London.....	3,248	5	0.15%
JP Morgan Chase Bank.....	87,105	68	4.01%
Merrill Lynch International London.....	819	(3)	0.04%
Morgan Stanley.....	2,575	(104)	0.12%
Royal Bank of Canada.....	178,609	579	8.22%
Standard Chartered Bank London.....	198,519	350	9.14%
State Street Boston Capital Market.....	179,053	401	8.24%
Toronto Dominion.....	5,849	(3)	0.27%
UBS AG/Stamford.....	356,353	592	16.40%
<b>Totals.....</b>	<b>\$ 2,172,257</b>	<b>\$ (7,023)</b>	<b>100.00%</b>

### Swaps

The Systems has entered into various swap agreements to manage plan exposure. Swaps are OTC agreements to exchange a series of cash flows according to specified terms. The underlying asset can be an interest rate, an exchange rate, a commodity price or any other index.

Total return swaps are primarily used to efficiently achieve a target asset allocation. Exposures to an asset class are typically gained by paying a reference rate such as LIBOR, plus or minus a spread, in exchange for the risk and returns of a desired market index. Similarly, exposures can be reduced by receiving a reference rate in exchange for the economic risks and returns of an index.

Counterparty risk, or default risk, is the risk that a party will not honor its contractual obligations. The Systems seeks to actively manage its counterparty risk by thorough analysis and evaluation of all potential counterparties by investment staff and the independent overlay manager. Risk is further minimized through diversification among counterparties with high credit ratings and collateralizing unrealized gains and losses. The Systems currently does not participate in a master netting agreement. Unrealized gains and losses are not netted across instrument types and are included in the net appreciation/(depreciation) in the fair value of investments total of the Statement of Changes in Fiduciary Net Position.

The table below reflects the counterparty credit ratings at June 30, 2017, for currency forwards, swap agreements, options and corresponding amounts subject to credit risk (amounts in thousands):

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Quality Rating	Forwards	Swaps	Options	Total
Aa2.....	\$ 2	\$ —	\$ —	\$ 2
Aa3.....	468	(6,836)	—	(6,368)
A1.....	(8,104)	(2,991)	764	(10,331)
A2.....	350	(397)	—	(47)
A3.....	(104)	—	82	(22)
Baa1.....	(3)	—	745	742
Baa2.....	(1)	—	—	(1)
NR.....	369	—	—	369
Total subject to credit risk.....	<u>\$ (7,023)</u>	<u>\$ (10,224)</u>	<u>\$ 1,591</u>	<u>\$ (15,656)</u>
Centrally cleared:				
Chicago Mercantile Exchange Inc.....	\$ —	\$ 1,768	\$ —	\$ 1,768
Chicago Board Options Exchange.....	—	—	(8,538)	(8,538)
Intercontinental Exchange.....	—	(1,223)	—	(1,223)
LCH Ltd.....	—	2,463	—	2,463
Total not subject to credit risk.....	<u>\$ —</u>	<u>\$ 3,008</u>	<u>\$ (8,538)</u>	<u>\$ (5,530)</u>
<b>Total.....</b>	<b><u>\$ (7,023)</u></b>	<b><u>\$ (7,216)</u></b>	<b><u>\$ (6,947)</u></b>	<b><u>\$ (21,186)</u></b>

At June 30, 2017, the Systems held swaps as shown in the tables below (amounts in thousands):

Counterparty	Total Return Swaps	SCRS Pays	SCRS Receives	Maturity Date	Current Notional	Fair Value*	Gain (Loss) Since Trade
Bank of America	Russell 2000 Proxy	Russell 2000 Index Total Return	3M T Bill - 29 bps	3/29/2018	\$ (232,592)	\$ 25	\$ (5,592)
Barclays	Barclays US Agg Proxy	1M US Dollar + 10 bps	LBUSTRUU Index	2/28/2018	357,207	(359)	7,207
Barclays	Barclays US Agg Proxy	1M US Dollar - 8 bps	LBUSTRUU Index	9/29/2017	495,155	(497)	(4,845)
Barclays	Barclays US Credit Proxy	1M US Dollar - 15 bps	LUCRTRU Index	9/29/2017	200,399	397	399
BNP	Russell 2000 Proxy	Russell 2000 Index Total Return	3M T Bill - 27 bps	4/30/2018	(65,000)	(580)	(0)
Goldman Sachs	BCOM F3 Preroll w/Gemini Micro	45 bps	ABGS1006 Index	8/30/2017	110,764	(868)	10,764
Goldman Sachs	BCOM F3 Preroll w/Gemini Micro	45 bps	ABGS1006 Index	9/5/2017	82,537	(4,079)	7,536
JP Morgan	JPM Enhanced Beta + SSP Proxy	3MT-Bill + 46.9 bps	JMABEBS Index	8/31/2017	217,766	(557)	3,205
JP Morgan	JPM Palmetto Equinox Proxy TR	46.9 bps	JMABEQXT Index	9/29/2017	101,132	(938)	1,132
JP Morgan	Bloomberg Select Petroleum	9.97 bps	BCOMRPE Index	5/31/2018	49,814	(1,830)	(186)
JP Morgan	JPM Palmetto Equinox Proxy TR	3MT-Bill + 46.9 bps	JMABEQXT Index	5/31/2018	64,478	(340)	648
Societe Generale	SocGen Congestion Commodities	19 bps	SCCOP26E Index	3/29/2018	221,530	(397)	(6,347)
					<u>\$ 1,603,190</u>	<u>\$ (10,023)</u>	<u>\$ 13,921</u>

Counterparty	Fixed Income Swaps	SCRS Pays	SCRS Receives	Maturity Date	Current Notional	Fair Value*
Credit Suisse AG	Credit Default Swaps	Variable Rate	Fixed Rate	9/17/2058	\$ 12,500	\$ (171)
JPMorgan Chase Bank	Credit Default Swaps	Variable Rate	Fixed Rate	9/17/2058	2,200	(30)
Chicago Mercantile Exchange	Credit Default and Interest Rate Swaps	Fixed / Variable Rate	Fixed / Variable Rate	various	547,287	1,768
Intercontinental Exchange	Credit Default Swaps	Variable Rate	Fixed Rate	various	136,186	2,463
LCH Ltd	Interest Rate Swaps	Fixed	Variable Rate	various	128,221	(1,223)
					<u>\$ 826,394</u>	<u>\$ 2,807</u>

\*Fair value is the amount reasonably expected to be received if the underlying positions were liquidated on the following business day.

### Options

Options are exchange traded agreements between two parties for a future transaction on an underlying asset at a reference or strike price. The buyer of an option has the right, but not the obligation, to transact. The seller of an option has the obligation to transact if forced by the buyer. The price of an option is derived by taking the difference in the underlying asset and the strike price plus a premium for the remaining time until expiration.

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As of June 30, 2017, the Systems had the following option positions (amounts in thousands):

<u>Option Contracts</u>	<u>Underlying Security</u>	<u>Expiration</u>	<u>Quantity</u>	<u>Fair Value</u>
Put July 17 001.263 ED 07/03/17	USD/GBP SPOT OPTION 2017	July 2017	(3,100,000)	\$ (19)
Put July 17 001.264 ED 07/03/17	USD/GBP SPOT OPTION 2017	July 2017	(800,000)	(5)
Call Mar 18 098.75 ED 03/19/18	90DAY EURODOLLAR FUTURE MAR 18	March 2018	(444)	(17)
Put Dec 19 097.625 ED 12/16/19	90DAY EURODOLLAR FUT DEC 19	December 2019	1,229	745
Put Mar 18 098.250 ED 03/19/18	90DAY EURODOLLAR FUTURE MAR 18	March 2018	444	36
Total Cash & Cash Equivalents				<u>740</u>
Put July 17 101.87109375 ED70617	COMMIT TO PUR FNMA SF MTG	July 2017	(20,000,000)	\$ (1)
Put Aug 18 002.800 ED 082018	IRS P USD 5Y 22BPS R 2.8%	August 2018	(21,600,000)	(99)
Put Aug 18 002.905 ED 082018	IRS P USD 30Y 98BPS R 2.905%	August 2018	4,900,000	181
Put Aug 18 002.800 ED 08/20/18	IRS P USD 5Y 22BPS R 2.8%	August 2018	(6,900,000)	(31)
Put Aug 18 002.940 ED 08/20/18	IRS P USD 30Y 97BPS R 2.94%	August 2018	1,600,000	55
Put Sept 17 084.000 ED 09/15/17	ISHARES IBOX USD HIGH YIELD	September 2017	7,494	307
Call Sept 17 127.000 ED 091517	ISHARES 20+ YEAR TREASURY BO	September 2017	6,358	846
Call Sept 17 130.000 ED 091517	ISHARES 20+ YEAR TREASURY BO	September 2017	(6,358)	(407)
Total Fixed Income				<u>851</u>
Put July 17 2435.000 ED 070717	S&P 500 INDEX SPX	July 2017	(370)	\$ (618)
Put July 17 2420.000 ED 072117	S&P 500 INDEX (SPX)	July 2017	(1,129)	(2,077)
Put July 17 2430.000 ED 071417	S&P 500 INDEX SPX	July 2017	(371)	(686)
Put July 17 2435.000 ED 072817	S&P 500 INDEX SPX	July 2017	(371)	(1,013)
Call Aug 17 2420.000 ED 083117	S&P 500 INDEX SPX	August 2017	(1,120)	(4,144)
Total Equity				<u>(8,538)</u>
<b>Total</b>				<b><u>\$ (6,947)</u></b>

### Alternative Investments

The Alternative Investment category includes the following asset classes: private equity, hedge funds, private debt, real estate, and commodities.

Private equity, private debt, and real estate investments are normally structured as limited partnerships. In this structure, the Systems is one of several limited partners, while the investment manager serves as the general partner. Investing in such limited partnerships legally obligates the Systems to invest the committed amount until the investment is fully funded or contractual investment period has expired. Hedge fund and commodities investments are typically on subscription basis with a single, initial investment with no further commitment.

The Systems established several strategic partnerships to gain access to the best ideas of the investment manager, to receive favorable economics, and to efficiently take advantage of market opportunities. Investments within the strategic partnership accounts may include allocations to any asset class including those considered alternative investments. Assets of Strategic Partnerships are reported within their respective asset class totals.

The Investment Commission's intent is to access superior risk-adjusted returns through investing in alternative investment asset classes. Due to their low correlation to traditional asset classes, alternative investments diversify the portfolio and help reduce the risk associated with volatility of returns.

### Commitments

The Investment Commission, on behalf of the Systems, has entered into contractual agreements with numerous alternative investment managers and is committed for future funding of private equity, private debt/opportunistic credit and real estate investments. As of June 30, 2017, the Systems' commitments, including commitments within Strategic Partnerships, are shown in the following table (amounts in thousands):

	<b>Total</b>	<b>Amount</b>	<b>Remaining</b>
	<b>Commitment</b>	<b>Funded</b>	<b>Unfunded</b>
<b>Limited Partnerships USD</b>	<b>To Date</b>	<b>Commitment</b>	
Private Equity.....	\$ 4,082,263	\$ 3,354,186	\$ 728,077
Private Debt.....	4,918,202	3,262,094	1,656,108
Real Estate.....	3,224,963	2,412,972	811,991
Real Assets.....	30,000	29,377	623
<b>Totals .....</b>	<b>\$ 12,255,428</b>	<b>\$ 9,058,629</b>	<b>\$ 3,196,799</b>
<b>Limited Partnerships Euros</b>			
Private Equity.....	€ 345,750	€ 213,146	€ 132,604
<b>Totals .....</b>	<b>€ 345,750</b>	<b>€ 213,146</b>	<b>€ 132,604</b>
<b>Limited Partnerships AUD</b>			
Private Equity.....	\$ 100,000	\$ 44,600	\$ 55,400
<b>Totals .....</b>	<b>\$ 100,000</b>	<b>\$ 44,600</b>	<b>\$ 55,400</b>

### Securities Lending

The Retirement Systems' investment portfolio currently participates in a securities lending program, managed by BNY Mellon ("Securities Lending Program"), whereby securities are loaned for the purpose of generating additional income. BNY Mellon is responsible for making loans of securities on a collateralized basis from the Systems' investment portfolio to various third party broker-dealers and financial institutions. The market value of the required cash collateral must initially meet or exceed 102.0% of the market value of the securities loaned, providing a margin against a decline in the market value of collateral. If the collateral value falls below 100%, the borrower must post additional collateral. In conjunction with generating revenue, the collateral pool seeks to maintain a net asset value (NAV) of \$1.00, which is determined by dividing the market value of the assets by the cost of those assets.

There are no restrictions on the amount of securities that may be loaned and conservative investment guidelines continue to be maintained within the Securities Lending Program. The re-investment of the cash collateral is restricted to short duration, very low risk securities and is monitored by RSIC on an ongoing basis. The types of securities available for loan during the year ended June 30, 2017 included U.S. Government securities, U.S. Government agencies, corporate bonds and equities. The contractual agreement between the State Treasurer as custodian and BNY Mellon provides indemnification in the event the borrower fails to return the securities lent or fails to pay the Systems income distribution by the securities' issuers while the securities are on loan. Cash and U.S. Government securities are received as collateral for these loans. Collateral securities cannot be pledged or sold without a borrower default. Cash collateral received is invested; and accordingly, investments made with cash collateral are reported as an asset. A corresponding liability is recorded as the Systems must return the cash collateral to the borrower upon the expiration of the loan.

At June 30, 2017, the fair value of securities on loan was \$265.793 million. The fair value of the invested cash collateral was \$123.275 million. Securities lending obligations were \$170.536 million with an unrealized loss in invested cash collateral of \$47.261 million. The unrealized loss from securities lending activity was determined based on the settlement agreement between BNY Mellon and the State.

Under the agreement with BNY Mellon, the \$47.261 million in unrealized loss is being gradually offset by a portion of securities lending earnings over a period of years. The gross securities lending revenue for the fiscal year was \$773 thousand, a decrease from \$946 thousand in the prior year. Since November 2008, gains and losses from the Securities Lending Program have been excluded from the Total Plan performance calculations.

With regard to counterparty credit risk, the Systems' cash collateral invested is held by the counterparty and is uninsured. All securities loaned can be terminated on demand by either the Systems or the borrower. At year end the average number of days the loans were outstanding was one day. The average weighted maturity of investments made with cash collateral was one day. At June 30, 2017, there had been no losses resulting from borrower defaults and the Systems had no credit risk exposure to borrowers because the amounts the Systems owed the borrowers exceeded the amounts the borrowers owed the Systems.

## State of South Carolina

The following table presents the fair value (expressed in thousands) of the underlying securities and the total collateral received for securities on loan at June 30, 2017:

	SCRS	PORS	GARS	JSRS	SCNG	TOTALS
<b>Securities lent for cash collateral:</b>						
Corporate bonds.....	\$ 13,085	\$ 2,166	\$ 15	\$ 76	\$ 12	\$ 15,354
Global Public Equity.....	121,287	20,076	141	702	111	142,317
Global Fixed Income.....	5,950	985	7	34	6	6,982
<b>Total securities lent for cash collateral.....</b>	<b>\$ 140,322</b>	<b>\$ 23,227</b>	<b>\$ 163</b>	<b>\$ 812</b>	<b>\$ 129</b>	<b>\$ 164,653</b>
<b>Securities lent for non-cash collateral:</b>						
Corporate bonds.....	\$ 6,347	\$ 1,050	\$ 7	\$ 37	\$ 6	\$ 7,447
Global Public Equity.....	79,848	13,217	93	462	73	93,693
<b>Total securities lent for non-cash collateral...</b>	<b>\$ 86,195</b>	<b>\$ 14,267</b>	<b>\$ 100</b>	<b>\$ 499</b>	<b>\$ 79</b>	<b>\$ 101,140</b>
<b>Cash collateral invested as follows:</b>						
Repurchase agreements.....	\$ 105,059	\$ 17,390	\$ 122	\$ 608	\$ 96	\$ 123,275
<b>Total cash collateral invested.....</b>	<b>\$ 105,059</b>	<b>\$ 17,390</b>	<b>\$ 122</b>	<b>\$ 608</b>	<b>\$ 96</b>	<b>\$ 123,275</b>
<b>Securities received as collateral:</b>						
U.S. Government securities.....	\$ 88,525	\$ 14,653	\$ 103	\$ 513	\$ 81	\$ 103,875
<b>Total securities received as collateral.....</b>	<b>\$ 88,525</b>	<b>\$ 14,653</b>	<b>\$ 103</b>	<b>\$ 513</b>	<b>\$ 81</b>	<b>\$ 103,875</b>

### f. Other Post-Employment Benefit Trust Funds

The State Treasurer is the custodian and investment manager of all deposits and investments of the South Carolina Retiree Health Insurance Trust Fund and the Long-term Disability Insurance Trust Fund (the Trusts).

#### Custodial Credit Risk

##### Deposits

Custodial credit risk for deposits is the risk that in the event of a depository financial institution's failure, the Trusts' deposits may not be recovered. As prescribed by law, the State Treasurer is the custodian of all deposits and is responsible for securing all deposits held by banks or savings and loan associations. These deposits must be secured by deposit insurance, surety bonds, collateral securities, or letters of credit to protect the State against loss in the event of insolvency or liquidation of the institution, or for any other cause. As of June 30, 2017, the Trusts had no cash on deposit with banks. All cash reported was held in the cash management pool by the State Treasurer's Office.

##### Investments

Custodial credit risk for investments is the risk that in the event of a failure of the counterparty to a transaction, the State will not be able to recover the value of investments or collateral securities that are in possession of an outside party. All of the State Treasurer's investments are fully insured or collateralized.

In accordance with State Law, the Trusts may invest in a variety of instruments including obligations of the United States and its agencies and securities fully guaranteed by the United States, certain corporate obligations, certain shares of Federal savings and loan associations and State chartered savings and loan associations, and collateralized repurchase agreements. All investments are required to be insured or registered, or held by the State or its agent in the name of the State Treasurer, as custodian.

With respect to the Trust's investments in the State internal cash management pool, all of the Trust's investments are insured or registered or are investments for which the securities are held by the State or its agents in the State's name.

#### Fair Value Measurements

The Trusts categorize fair value measurements within the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

## State of South Carolina

The Trusts have the following recurring fair value measurements as of June 30, 2017 (amounts in thousands):

Investments by Fair Value Level	At 6/30/2017	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)
<b>Investments</b>			
Collateralized mortgage-backed obligations.....	\$ 81,539	\$ —	\$ 81,539
Other Governmental guaranteed investments.....	190,421	—	190,421
Federal agencies.....	21,833	—	21,833
Repurchase agreements.....	20	20	—
Commercial paper.....	145,827	—	145,827
Corporate bonds.....	586,745	—	586,745
Financial paper.....	44,042	—	44,042
<b>Total Investments at Fair Value.....</b>	<b>\$ 1,070,427</b>	<b>\$ 20</b>	<b>\$ 1,070,407</b>

### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations to the State. The State Treasurer's credit risk policy mitigates potential for loss of principal by purchasing only high investment grade fixed-income securities. In the event that the rating of a security falls below investment grade, that security may continue to be held contingent upon an evaluation of the longer term investment merits of the security. As of June 30, 2017, the Trusts' investments were rated by Moody's as follows (expressed in thousands):

Investment Type and Fair Value	AAA / AA	A / A1 / A2	BAA/BA	B/1/B/2/B/3	Not Rated
Collateralized mortgage-backed obligations.....	\$ 81,539	\$ —	\$ —	\$ —	\$ —
Other Governmental guaranteed investments....	190,421	—	—	—	—
Federal agencies.....	21,833	—	—	—	—
Repurchase Agreements.....	—	20	—	—	—
Commercial paper.....	2,000	142,226	1,601	—	—
Corporate Bonds.....	72,281	198,846	306,749	965	7,904
Financial Paper.....	—	29,275	14,767	—	—
<b>Totals.....</b>	<b>\$ 368,074</b>	<b>\$ 370,367</b>	<b>\$ 323,117</b>	<b>\$ 965</b>	<b>\$ 7,904</b>

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The State Treasurer's policy does not specifically address interest rate risk. Its objectives for preservation of capital and maintenance of adequate liquidity focus the management of interest rate sensitivity on investing in securities with a range of maturities from one day to thirty years. At June 30, 2017, the maturities of the investments for the Trusts that will mature were limited according to the following segmented time distribution (expressed in thousands):

Investment Type	Fair Value	Investment Maturities (in years)			
		Less than 1	1 - 5	6 - 10	More than 10
Collateralized mortgage-backed obligations.....	\$ 81,539	\$ —	\$ 192	\$ 2	\$ 81,345
Other Governmental guaranteed investments...	190,421	77	3,715	7,941	178,688
Federal agencies.....	21,833	21,833	—	—	—
Repurchase Agreements.....	20	20	—	—	—
Commercial Paper.....	145,827	145,827	—	—	—
Corporate bonds.....	586,745	73,254	341,955	170,370	1,166
Financial paper.....	44,042	7,002	33,006	4,034	—
<b>Totals.....</b>	<b>\$ 1,070,427</b>	<b>\$ 248,013</b>	<b>\$ 378,868</b>	<b>\$ 182,347</b>	<b>\$ 261,199</b>

### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investments in a single issuer. The State's policy for reducing the risk is to diversify and limit exposure to any single issuer to no more than 5%, except for United States Treasury and agency obligations. As of June 30, 2017, the State Treasurer held investments in overnight



## State of South Carolina

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repurchase agreement with Bank of America that was fully collateralized by U.S. Treasury and agency obligations of 5.23% for Retiree Health Insurance.

### Securities Lending

The Trusts participate in the Securities Lending Program as described in section c of this note. The Trusts have no securities lending losses as of June 30, 2017. The following table presents the fair value (expressed in thousands) of the underlying securities and the total collateral received for securities on loan at June 30, 2017:

	<u>Amount</u>
<b>Securities lent for cash collateral:</b>	
U.S. Corporate-fixed income.....	<u>\$ 1,916</u>
<b>Total securities lent for cash collateral.....</b>	<b><u>\$ 1,916</u></b>
 <b>Cash collateral invested as follows:</b>	
Repurchase agreements.....	<u>\$ 1,916</u>
<b>Total for cash collateral invested.....</b>	<b><u>\$ 1,916</u></b>

**NOTE 5: RECEIVABLES**

Receivable balances are disaggregated by type according to their liquidity characteristics and are presented separately in the financial statements, net of applicable allowances. Allowances for governmental activities uncollectible receivables (expressed in thousands) at June 30, 2017, for the primary government were as follows:

Allowances related to	Governmental Activities					
	Governmental Funds					Total Governmental Activities
	General	Departmental Program Services	Department of Transportation Special Revenue	Nonmajor Governmental Funds	Internal Service Funds	
Income taxes .....	\$ 405,070	\$ —	\$ —	\$ —	\$ —	\$ 405,070
Sales and other taxes .....	249,793	—	—	36,249	—	286,042
Patient accounts .....	3,383	2,332	—	—	—	5,715
Student accounts .....	—	—	—	—	—	—
Other .....	11,849	50,113	445	—	89	62,496
<b>Total allowances for uncollectibles .....</b>	<b>\$ 670,095</b>	<b>\$ 52,445</b>	<b>\$ 445</b>	<b>\$ 36,249</b>	<b>\$ 89</b>	<b>\$ 759,323</b>

The enterprise fund financial statements separately present long-term receivables (net receivable balances not expected to be collected within one year). Allowances for business-type activities uncollectible receivables (expressed in thousands) at June 30, 2017 were as follows:

Allowances related to	Business-type Activities (Enterprise Funds)
	Unemployment Compensation Benefits
Assessments .....	\$ 36,614
Other .....	9,305
<b>Total allowances for uncollectibles .....</b>	<b>\$ 45,919</b>

Net receivables not expected to be collected within one year in governmental and internal service funds (expressed in thousands) at June 30, 2017, were as follows:

Net Long-term Receivables	Governmental Activities						
	Governmental Funds						Total Governmental Activities
	General	Departmental Program Services	Local Government Infrastructure	Department of Transportation Special Revenue	Nonmajor Governmental Funds	Internal Service Funds	
Accounts .....	\$ 21,937	\$ 23,531	\$ —	\$ —	\$ —	\$ 271	\$ 45,739
Income taxes .....	25,614	—	—	—	—	—	25,614
Sales and other taxes .....	476	—	—	—	—	—	476
Patient accounts .....	2,645	3,537	—	—	—	—	6,182
Loans and notes .....	33,033	429	561,476	1,087	—	—	596,025
Accounts receivable—restricted .....	—	—	119,765	—	—	—	119,765
<b>Total long-term receivables, net .....</b>	<b>\$ 83,705</b>	<b>\$ 27,497</b>	<b>\$ 681,241</b>	<b>\$ 1,087</b>	<b>\$ —</b>	<b>\$ 271</b>	<b>\$ 793,801</b>

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Governmental funds defer revenue recognition in connection with resources that have been received, but not yet earned. The components of unearned revenue in the governmental funds (expressed in thousands) at June 30, 2017, were as follows:

	<b>Unavailable</b>	<b>Unearned</b>	<b>Total Governmental Funds</b>
Taxes .....	\$ 2,757	\$ —	\$ 2,757
Federal grants .....	20,834	69,508	90,342
Contributions .....	85,048	293,545	378,593
Departmental services .....	—	5,863	5,863
<b>Total unearned revenues .....</b>	<b>\$ 108,639</b>	<b>368,916</b>	<b>\$ 477,555</b>
Internal service funds .....		150,513	
<b>Total governmental activities .....</b>		<b>\$ 519,429</b>	

**NOTE 6: CAPITAL ASSETS**

Capital asset activity (expressed in thousands) for the fiscal year ended June 30, 2017, for the primary government was as follows:

	<b>Beginning Balances July 1, 2016</b>	<b>Increases</b>	<b>Decreases</b>	<b>Ending Balances June 30, 2017</b>
<b>Governmental activities:</b>				
<i>Capital assets not being depreciated:</i>				
Land and improvements.....	\$ 2,021,158	\$ 30,377	\$ (2,128)	\$ 2,049,407
Construction in progress.....	2,601,135	1,160,056	(955,290)	2,805,901
Works of art and historical treasures.....	7,282	—	(6)	7,276
Intangibles.....	12	—	—	12
<i>Total capital assets not being depreciated...</i>	<u>4,629,587</u>	<u>1,190,433</u>	<u>(957,424)</u>	<u>4,862,596</u>
<i>Capital assets being depreciated:</i>				
Land improvements.....	113,569	1,374	(994)	113,949
Infrastructure (road and bridge network).....	13,573,771	704,071	(4,015)	14,273,827
Buildings and improvements.....	2,090,723	101,908	(31,153)	2,161,478
Vehicles.....	717,703	112,224	(45,668)	784,259
Machinery and equipment.....	588,672	51,785	(27,759)	612,698
Works of art and historical treasures.....	1,508	—	—	1,508
Intangibles.....	136,657	1,877	(697)	137,837
<i>Total capital assets being depreciated.....</i>	<u>17,222,603</u>	<u>973,239</u>	<u>(110,286)</u>	<u>18,085,556</u>
<i>Less accumulated depreciation for:</i>				
Land improvements.....	(60,256)	(2,743)	992	(62,007)
Infrastructure (road and bridge network).....	(3,670,024)	(196,374)	2,929	(3,863,469)
Buildings and improvements.....	(1,050,724)	(62,428)	9,373	(1,103,779)
Vehicles.....	(590,284)	(60,151)	43,408	(607,027)
Machinery and equipment.....	(435,752)	(32,155)	24,176	(443,731)
Works of art and historical treasures.....	(481)	(60)	—	(541)
Intangibles.....	(104,746)	(1,716)	317	(106,145)
<i>Total accumulated depreciation.....</i>	<u>(5,912,267)</u>	<u>(355,627)</u>	<u>81,195</u>	<u>(6,186,699)</u>
<i>Total capital assets being depreciated, net.....</i>	<u>11,310,336</u>	<u>617,612</u>	<u>(29,091)</u>	<u>11,898,857</u>
<b>Capital assets for governmental activities, net.....</b>	<b><u>\$ 15,939,923</u></b>	<b><u>\$ 1,808,045</u></b>	<b><u>\$ (986,515)</u></b>	<b><u>\$ 16,761,453</u></b>

During the fiscal year ended June 30, 2017, depreciation expense was charged to functions of the primary government (expressed in thousands):

	<b>Governmental Funds</b>	<b>Internal Service Funds</b>	<b>Total Governmental Activities</b>
General government.....	\$ 3,183	\$ 16,567	\$ 19,750
Education.....	27,393	—	27,393
Health and environment.....	13,834	—	13,834
Social services.....	814	—	814
Administration of justice.....	27,531	460	27,991
Resources and economic development.....	29,794	—	29,794
Transportation.....	236,051	—	236,051
<b>Total depreciation expense, governmental activities.....</b>	<b><u>\$ 338,600</u></b>	<b><u>\$ 17,027</u></b>	<b><u>\$ 355,627</u></b>

	Beginning Balances July 1, 2016	Increases	Decreases	Ending Balances June 30, 2017
<b>Business-type activities:</b>				
<i>Capital assets not being depreciated:</i>				
Land and improvements .....	\$ 152,164	\$ 18,937	\$ —	\$ 171,101
Construction in progress .....	35,534	28,006	(882)	62,658
<i>Total capital assets not being depreciated.....</i>	<u>187,698</u>	<u>46,943</u>	<u>(882)</u>	<u>233,759</u>
<i>Capital assets being depreciated:</i>				
Land improvements .....	1,244	—	—	1,244
Buildings and improvements .....	21,314	914	—	22,228
Vehicles .....	932	453	(15)	1,370
Machinery and equipment .....	8,182	834	(59)	8,957
Intangibles .....	1,136	129	—	1,265
<i>Total capital assets being depreciated.....</i>	<u>32,808</u>	<u>2,330</u>	<u>(74)</u>	<u>35,064</u>
<i>Less accumulated depreciation for:</i>				
Land improvements .....	(981)	(84)	—	(1,065)
Buildings and improvements .....	(5,307)	(599)	—	(5,906)
Vehicles .....	(686)	(73)	15	(744)
Machinery and equipment .....	(4,176)	(545)	58	(4,663)
Intangibles .....	(110)	(120)	—	(230)
<i>Total accumulated depreciation.....</i>	<u>(11,260)</u>	<u>(1,421)</u>	<u>73</u>	<u>(12,608)</u>
<i>Total capital assets being depreciated, net.....</i>	<u>21,548</u>	<u>909</u>	<u>(1)</u>	<u>22,456</u>
<b>Capital assets for business-type activities, net.....</b>	<u><b>\$ 209,246</b></u>	<u><b>\$ 47,852</b></u>	<u><b>\$ (883)</b></u>	<u><b>\$ 256,215</b></u>

Capital assets for the State's fiduciary funds were comprised of land totaling \$582 thousand, a building totaling \$4.749 million and equipment totaling \$2.070 million with accumulated depreciation of \$4.864 million. Depreciation expense for fiscal year 2017 was \$269 thousand. There were additions of \$65 thousand for equipment during the year.

At June 30, 2017, the primary government had outstanding construction commitments totaling \$23.659 million for capital projects in progress. In addition, outstanding construction commitments at that date totaled \$13.741 million for significant permanent improvement projects. Projects that will not be capitalized as State assets upon completion include projects for replacements, repairs, and renovations to existing facilities. In addition, the primary government had outstanding commitments totaling \$172.771 million at June 30, 2017, related to information technology projects.

## NOTE 7: RETIREMENT PLANS

### a. Plan Descriptions

The South Carolina Retirement Systems (the Systems) represents the collective retirement funds that are held in a group trust for the plans and are protected by the state's constitution. Effective July 1, 2012, the South Carolina Public Employee Benefit Authority (PEBA) was created as a separate agency and governing body. As a result, the Systems, which was formerly a division of the South Carolina Budget and Control Board, was transferred from the Budget and Control Board to the new administrative agency. PEBA administers the various retirement systems and retirement programs managed by the Retirement Division. PEBA also has an 11-member Board of Directors, appointed by the Governor and General Assembly leadership, which serves as trustee of the systems and the trust funds. By law, the State Fiscal Accountability Authority, which consists of five elected officials, also reviews certain PEBA Board decisions regarding the funding of the Systems and serves as a co-trustee of the Retirement Systems in conducting that review. This function was previously performed by the Budget and Control Board, which ceased operations effective July 1, 2015. The Systems' financial statements may be obtained by writing to:

Retirement Systems Finance  
South Carolina Public Employee Benefit Authority  
202 Arbor Lake Drive  
Columbia, South Carolina 29223  
[www.retirement.sc.gov](http://www.retirement.sc.gov)

The **South Carolina Retirement System (SCRS)**, a cost-sharing multiple-employer defined benefit pension plan, was established effective July 1, 1945, pursuant to the provisions of Section 9-1-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for public school districts and employees of the State and political subdivisions thereof. Generally, all employees of covered employers are required to participate in and contribute to the system as a condition of employment. This plan covers general employees and teachers and individuals newly elected to the South Carolina General Assembly beginning with the November 2012 general election. A member of the system with an effective date of membership prior to July 1, 2012, is a Class II member. A member of the system with an effective date of membership on or after July 1, 2012, is a Class III member.

A Class II member who has separated from service with at least five years of earned service is eligible for a monthly pension at age 65 or with 28 years credited service regardless of age. A member may elect early retirement with reduced pension benefits payable at age 55 with 25 years of service credit. A Class III member who has separated from service with at least eight years of earned service is eligible for a monthly pension subject to the Rule of 90 requirement that the total of the member's age and the member's creditable service equals at least 90 years. Both Class II and Class III members are eligible to receive a reduced deferred annuity at age 60 if they satisfy the five- or eight-year earned service requirement, respectively. Incidental death benefits are also available to beneficiaries of active and retired members of employers who participate in the death benefit program.

Beginning July 1, 2012, and annually thereafter, the annual retirement allowance received by retirees or their surviving annuitants must be increased by the lesser of one percent or five hundred dollars. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase. Members who retire under the early retirement provisions at age 55 with 25 years of service are not eligible for the benefit adjustment until the second July 1 after reaching age 60 or the second July 1 after the date they would have had 28 years of service credit had they not retired.

#### ***Class II Members (members hired prior to July 1, 2012)***

Average Final Compensation (AFC) is based on the highest 12 consecutive quarters of earnable compensation. The determination of a member's AFC includes up to 45 days of unused annual leave paid at termination. Monthly benefits are based on one-twelfth of the retirement benefit. The retirement benefit amount is equal to the 1.82% of the member's AFC times the member's credited service (years). Credited service may include up to 90 days of unused sick leave.

Members are eligible to commence their retirement benefit after they have (i) 28 years of credited service or (ii) attained age 65 with 5 years of earned service. At each July 1 after their first full year of retirement, annuitants will receive an automatic cost of living adjustment equal to the lesser of 1.00% of their retirement benefit or \$500 per annum.

#### ***Class III Members (members hired after June 30, 2012)***

Average Final Compensation (AFC) is based on the highest twenty (20) consecutive quarters of earnable compensation. The determination of a member's AFC will not include unused annual leave paid at termination. Monthly benefits are based on one-twelfth of the retirement benefit. The retirement benefit is equal to 1.82% of the member's AFC times the member's credited service (years). Credited service will not include unused sick leave.

Members are eligible to commence a retirement benefit after they have (i) attained age 60 with eight years of earned service or (ii) the combination of the member's age and years of credited service equals or exceeds 90 (i.e. the rule of 90). At each July 1 after their first

full year of retirement, annuitants will receive an automatic cost of living adjustment equal to the lesser of 1.00% of their retirement benefit or \$500 per annum.

The **South Carolina Police Officers Retirement System (PORS)**, a cost-sharing multiple-employer defined benefit pension plan, was established effective July 1, 1962, pursuant to the provisions of Section 9-11-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for police officers and firemen of the State and its political subdivisions. To be eligible for PORS membership, an employee must be required by the terms of his or her employment, by election or appointment, to preserve public order, protect life and property, and detect crimes in the state; to prevent and control property destruction by fire; be a coroner in a full-time permanent position; or be a peace officer employed by the Department of Corrections, the Department of Juvenile Justice, or the Department of Mental Health. Probate judges and coroners may elect membership in PORS. Magistrates are required to participate in PORS for service as a magistrate. PORS members, other than magistrates and probate judges, must also earn at least \$2,000 per year and devote at least 1,600 hours per year to this work, unless exempted by statute. A member of the system with an effective date of membership prior to July 1, 2012, is a Class II member. A member of the system with an effective date of membership on or after July 1, 2012, is a Class III member. A Class II member who has separated from service with at least five years of earned service is eligible for a monthly pension at age 55 or with 25 years of service regardless of age. A Class III member who has separated from service with at least eight years of earned service is eligible for a monthly pension at age 55 or with 27 years of service regardless of age. Both Class II and Class III members are eligible to receive a deferred annuity at age 55 with five or eight years earned service, respectively. Incidental death benefits are also available to beneficiaries of active and retired members of employers who participate in the death benefit program. An additional accidental death benefit is also provided upon the death of an active member working for a covered employer whose death was a natural and proximate result of an injury incurred while in the performance of duty.

***Class II Members (members hired prior to July 1, 2012)***

Average Final Compensation (AFC) is based on the highest twelve (12) consecutive quarters of earnable compensation. The determination of a member's AFC includes up to 45 days of unused annual leave paid at termination. Monthly benefits are based on one-twelfth of the retirement benefit. The retirement benefit is equal to 2.14% of the member's AFC times the member's credited service (years). Credited service may include up to 90 days of unused sick leave.

Members are eligible to commence their retirement benefit after they have (i) 25 years of credited service or (ii) attained age 55 with 5 years of earned service. At each July 1 after their first full year of retirement, annuitants will receive an automatic post-retirement benefit adjustment equal to the lesser of 1.00% of their retirement benefit or \$500 per annum.

***Class III Members (members hired after June 30, 2012)***

Average Final Compensation (AFC) is based on the highest twenty (20) consecutive quarters of earnable compensation. The determination of a member's AFC will not include unused annual leave paid at termination. Monthly benefits are based on one-twelfth of the retirement benefit. The retirement benefit is equal to 2.14% of the member's AFC times the member's credited service (years). Credited service will not include unused sick leave.

Members are eligible to commence their retirement benefit after they have (i) 27 years of credited service or (ii) attained age 55 with 8 years of earned service. At each July 1 after their first full year of retirement, annuitants will receive an automatic post-retirement benefit adjustment equal to the lesser of 1.00% of their retirement benefit or \$500 per annum.

The **Retirement System for Members of the General Assembly of the State of South Carolina (GARS)**, a single-employer defined benefit pension plan, was created effective January 1, 1966, pursuant to the provisions of Section 9-9-20 of the South Carolina Code of Laws to provide retirement allowances and other benefits for members of the General Assembly. Retirement reform legislation closed the plan to individuals newly elected to the Senate or House of Representatives after the general election of 2012. Members of the Senate and the House of Representatives who were first elected to office prior to November 2012 are required to participate in and contribute to the system upon taking office as a member of the S.C. General Assembly; however, persons elected to the General Assembly in November 2012 or after must elect membership in SCRS, the State Optional Retirement Program (State ORP), or may elect non-membership. A member is eligible for a monthly pension at age 60 or with 30 years credited service. A member who has attained age 70 or has 30 years of service is eligible to retire and draw an annuity while continuing to serve in the General Assembly. A member is eligible to receive a deferred annuity with eight years of service. An incidental death benefit is also provided to members. Retirees receive increases in benefits based upon increases in the current salary of their respective active positions.

Earnable compensation is comprised of \$10,400 annually plus 40 times the daily rate of remuneration (i.e. \$22,400 in total earnable compensation annually). Certain line-item additional compensation for specified offices is also included. Monthly benefits are based on one-twelfth of the retirement benefit. The retirement benefit amount is equal to the 4.82% of the member's earnable compensation times the member's credited service (years).

The **Retirement System for Judges and Solicitors of the State of South Carolina (JSRS)**, a single-employer defined benefit pension plan, was created effective July 1, 1979, pursuant to the provisions of Section 9-8-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for judges, solicitors, and circuit public

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defenders of the State. All solicitors, circuit public defenders, judges of a Circuit or Family Court and justices of the Court of Appeals and Supreme Court are required to participate in and contribute to the system upon taking office.

Members are eligible for retirement after they have (i) attained age 70 with 15 years of service, or (ii) attained age 65 with 20 years of service or (iii) completed 25 years of creditable service for judges and 24 years for solicitors and public defenders regardless of age. Members who have accrued a retirement allowance that is 90% of salary may elect to “retire in place” and begin to receive their accrued retirement benefits while remaining employed. Members who have retired in place but have not attained age 60 will have their retirement benefit paid into a deferred retirement option program (DROP) and receive the balance of their DROP account upon attaining age 60. The mandatory retirement age is 72.

A retirement benefit equal to 71.3% of the current active salary of the position from which the member retired plus an additional 2.67% of compensation for each year of service beyond 25 years for judges and 24 years for solicitors and public defenders (subject to a maximum retirement allowance that does not exceed 90% of the current active salary). The normal form of payment for a married member is a 33.3% joint and survivor annuity. Retirees receive increases in benefits based upon increases in the current salary of their respective active positions.

The **South Carolina National Guard Supplemental Retirement Plan (SCNG)**, a single-employer defined benefit pension plan, was created effective July 1, 1975, and is governed by the provisions of Section 9-10-30 of the South Carolina Code of Laws for the purpose of providing supplemental retirement benefits to certain members who served in the South Carolina National Guard. National Guard members are considered to be federal government employees. The federal government pays Guard members’ drill pay and summer camp pay. In accordance with State law, the State’s General Fund pays Guard members’ salaries only if the Governor activates the National Guard for service to the State. A monthly pension is payable at age 60 provided the member was honorably discharged from active duty with at least 20 years of total creditable military service. Of the 20 years total creditable military service, at least 15 must have been served in the South Carolina National Guard. Additionally, the last 10 years of service must have been served in the South Carolina National Guard. No cost-of-living increases are provided to SCNG retirees.

The pension benefit that the State provides is intended only to supplement the retirement benefit that Guard members receive from the federal government. Members who retire at age sixty with twenty years of military service, including at least fifteen years of South Carolina National Guard duty, ten of which immediately precede retirement, and who have received an honorable discharge, are entitled to monthly pension benefits. The pension amount is equal to \$50 per month for twenty years of creditable service with an additional \$5 per month for each additional year of service, provided that the total pension shall not exceed \$100 per month.

Each plan is independent. Assets of each plan may be used only to benefit participants of that plan. PEBA does not have the authority to establish or amend the benefit terms of SCRS, PORS, GARS, JSRS, and SCNG without a legislative change in the code of laws. Additionally, the plans provide retirement, death, and disability benefits to State employees; public school employees; and employees of counties, municipalities, and certain other State political subdivisions.

A summary of information related to members of the five plans is as follows at June 30, 2017:

	SCRS	PORS	GARS	JSRS	SCNG
Active Contributing Members.....	190,923	26,651	102	157	12,253
Retirees and Beneficiaries Currently Receiving Benefits.....	137,855	17,288	358	210	4,709
Terminated Members Entitled to But Not Yet Receiving Benefits.....	169,806	15,001	32	2	1,969
Total Membership.....	498,584	58,940	492	369	18,931

### b. Summary of Significant Accounting Policies—Basis of Accounting and Valuation of Investments

The financial statements of the previously-described plans are prepared using the accrual basis of accounting. Employee contributions are recognized in the period in which the contributions are due. Employer contributions to each plan are recognized when due and the employer has made a formal commitment to provide the contributions. Retirement benefits and refunded expenses are recognized when due and payable in accordance with the terms of each plan.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the South Carolina Retirement System (SCRS), the South Carolina Police Officers Retirement Systems (PORS), the Retirement System for Members of the General Assembly of South Carolina (GARS), the Retirement System for Judges and Solicitors of the State of South Carolina (JSRS), and the South Carolina National Guard Supplemental Retirement Plan (SCNG) and additions to/deductions from SCRS’, PORS’, GARS’, JSRS’, and SCNG’s fiduciary net position have been determined on the same basis as they are reported by



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SCRS, PORS, GARS, JSRS, and SCNG. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Note 1f specifies the method used to value pension trust fund investments.

### c. Funding Policies

Article X, Section 16 of the South Carolina Constitution requires that all State-operated retirement plans be funded on a sound actuarial basis. Title 9 of the South Carolina Code of Laws prescribes requirements relating to membership, benefits, and employee/employer contributions for each plan. The PEBA Board may increase the SCRS and PORS employer and employee contribution rates on the basis of the actuarial valuations, but any such increase may not result in a differential between the employee and employer contribution rate that exceeds 2.9% of earnable compensation for SCRS and 5% for PORS. An increase in the contribution rates adopted by the board may not provide for an increase of more than one-half of one percent in any one year. If the scheduled employee and employer contributions provided in statute or the rates last adopted by the board are insufficient to maintain a thirty year amortization schedule of the unfunded liabilities of the plans, the board shall increase the contribution rates in equal percentage amounts for the employer and employee as necessary to maintain the thirty-year amortization period; and, this increase is not limited to one-half of one percent per year.

By law, employee contribution requirements for the fiscal year ended June 30, 2017, were as follows:

<u>Plan</u>	<u>Rate</u>
SCRS	8.66% of earnable compensation
PORS	9.24% of earnable compensation
GARS	11.00% of earnable compensation
JSRS	10.00% of earnable compensation
SCNG	Non-contributory by employees

Actuarially-determined employer contribution rates, expressed as percentages of compensation, for the fiscal year ended June 30, 2017, were as follows:

<u>Plan</u>	<u>Rate</u>
SCRS	11.56%
PORS	14.24%
JSRS	47.97%

Contributions to SCRS, PORS, and JSRS from the State were \$152.191 million, \$55.534 million, and \$10.534 million, respectively, for the year ended June 30, 2017. The GARS employer contribution of \$4.539 million was actuarially determined and included incidental death benefits. The State contributed \$4.591 million to fund the SCNG actuarially-determined employer contribution for the year ended June 30, 2017.

### d. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the State reported \$2.763 billion and \$732.637 million for its proportionate shares of the net pension liabilities of SCRS and PORS, respectively. The net pension liability of each defined benefit pension plan was determined based on the July 1, 2015 actuarial valuations, using membership data as of July 1, 2015, projected forward to June 30, 2016, and financial information of the pension trust funds as of June 30, 2016, using generally accepted actuarial procedures. The State's proportion of the net pension liability was based on the State's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2016, the State's SCRS proportion was 12.94%, which was an increase of 0.07% from its proportion measured as of June 30, 2015. The State's PORS proportion of the net pension liability at June 30, 2016 was 28.88%, which was a decrease of 1.17% from its proportion measured as of June 30, 2015.

The State's JSRS, GARS, and SCNG net pension liabilities were also measured by actuarial valuations as of July 1, 2015, using membership data as of July 1, 2015, projected forward to June 30, 2016, and financial information of the pension trust funds as of June 30, 2016, using generally accepted actuarial procedures. The State assumes 100% of the JSRS, GARS, and SCNG liabilities.

For the year ended June 30, 2017, the State recognized pension expenses of \$256.505 million for SCRS, \$72.463 million for PORS, \$13.300 million for JSRS, \$4.000 million for GARS, and \$3.871 million for SCNG.

According to South Carolina Code of Laws 9-1-1180, the State is responsible for contributing the employer contributions related to all publicly funded teachers and the employees of the State's technical colleges. However, as these employer contributions related to the State's teachers and technical college employees are not paid by the State directly to SCRS and PORS, but remitted instead to each school district and technical college for their contribution payments, GASB 68 requires that the school districts and technical colleges recognize the portions of the SCRS and PORS net pension liabilities that relate to their respective employees. As the State is actually responsible for these net pension liabilities, the State's effective share of

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the SCRS net pension liability was approximately \$12.439 billion (or 58.24% of the total net SCRS pension liability) at June 30, 2017, with related pension expenses of approximately \$1.081 billion for the year ended June 30, 2017. Likewise, the State's effective share of the PORS net pension liability was approximately \$747.683 million at June 30, 2017 (or 29.48% of the total net PORS pension liability), with related pension expenses of approximately \$74.142 million for the year ended June 30, 2017. As prescribed by GASB 68, the teachers and technical college employee-related net pension liabilities and corresponding pension expenses are not included in the State's net pension liability and in the State's pension expense.

At June 30, 2017, the State reported deferred outflows of resources and deferred inflows of resources related to pensions (expressed in thousands) from the following sources:

	SCRS	PORS	JSRS	GARS	SCNG
<b>Deferred Outflows of Resources</b>					
State Contributions Subsequent to the Measurement Date.....	\$ 152,191	\$ 55,534	\$ 10,534	\$ 4,539	\$ 4,591
Change in Proportion and Differences Between Employer Contributions and Proportionate Share of Plan Contributions .....	50,856	15,486	—	—	—
Net differences Between Projected and Actual Earnings on Pension Plan Investments .....	232,468	83,062	10,476	2,389	1,797
Differences Between Expected and Actual Experience.....	28,643	10,869	—	314	499
<b>Total.....</b>	<b>\$ 464,158</b>	<b>\$ 164,951</b>	<b>\$ 21,010</b>	<b>\$ 7,242</b>	<b>\$ 6,887</b>
<b>Deferred Inflows of Resources</b>					
Change in Proportion and Differences Between Employer Contributions and Proportionate Share of Plan Contributions .....	\$ 51,001	\$ 15,553	\$ —	\$ —	\$ —
Differences Between Expected and Actual Experience.....	3,000	—	4,165	—	1,090
<b>Total.....</b>	<b>\$ 54,001</b>	<b>\$ 15,553</b>	<b>\$ 4,165</b>	<b>\$ —</b>	<b>\$ 1,090</b>

\$227.389 million reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as net deferred outflows of resources and net deferred inflows of resources related to pensions (expressed in thousands) will be recognized in pension expense as follows:

Year Ended June 30,	SCRS	PORS	JSRS	GARS	SCNG
2018	\$ 64,095	\$ 21,149	\$ 414	\$ 786	\$ 326
2019	49,119	20,598	757	472	326
2020	92,684	33,233	3,270	920	593
2021	52,068	18,884	1,870	525	315
2022	—	—	—	—	(59)
Thereafter	—	—	—	—	(295)
	<b>257,966</b>	<b>93,864</b>	<b>6,311</b>	<b>2,703</b>	<b>1,206</b>

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The total pension liabilities in the July 1, 2015 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

	SCRS	PORS	GARS	JSRS	SCNG
Actuarial Cost Method	Entry Age	Entry Age	Entry Age	Entry Age	Entry Age
Actuarial Assumptions:					
Investment Rate of Return	7.5%	7.5%	7.5%	7.5%	7.5%
	3.5% to 12.5% (Varies by Service)	4.0% to 10.0% (Varies by Service)	None	3.0%	None
Projected Salary Increases					
Inflation Rate	2.75%	2.75%	2.75%	2.75%	2.75%
Benefit Adjustments	Lesser of 1% or \$500	Lesser of 1% or \$500	None	3.0%	None

South Carolina state statute requires that an actuarial experience study be completed at least once in each five-year period. The last experience study was performed on data through June 30, 2015.

The post-retiree mortality assumption is dependent upon the member's job category and gender. This assumption includes base rates which are automatically adjusted for future improvement in mortality using published Scale AA projected from the year 2000. Assumptions used in the July 1, 2015 valuations for SCRS and PORS are as follows:

Former Job Class	Males	Females
Educators and Judges	RP-2000 Males (with White Collar adjustment) multiplied by 110%	RP-2000 Females (with White Collar adjustment) multiplied by 95%
General Employees and Members of the General Assembly	RP-2000 Males multiplied by 100%	RP-2000 Females multiplied by 90%
Public Safety, Firefighters and Members of the South Carolina National Guard	RP-2000 Males (with Blue Collar adjustment) multiplied by 115%	RP-2000 Females (with Blue Collar adjustment) multiplied by 115%

The long-term expected rate of return on pension plan investments for actuarial purposes is based upon the 30 year capital market outlook at the end of the third quarter 2015. The actuarial long-term expected rates of return represent best estimates of arithmetic real rates of return for each major asset class and were developed in coordination with the investment consultant for the Retirement System Investment Commission (RSIC) using a building block approach, reflecting observable inflation and interest rate information available in the fixed income markets as well as Consensus Economic forecasts. The actuarial long-term assumptions for other asset classes are based on historical results, current market characteristics and professional judgment.

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The RSIC has exclusive authority to invest and manage the retirement trust funds' assets. As co-fiduciary of the Systems, statutory provisions and governance policies allow the RSIC to operate in a manner consistent with a long-term investment time horizon. The expected real rates of investment return, along with the expected inflation rate, form the basis for the target asset allocation adopted annually by the RSIC. For actuarial purposes, the long-term expected rate of return is calculated by weighting the expected future real rates of return by the target allocation percentage and then adding the actuarial expected inflation which is summarized in the table below. For actuarial purposes, the 7.50% assumed annual investment rate of return used in the calculation of the total pension liability includes a 4.75% real rate of return and a 2.75% inflation component. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Asset Allocation</b>	<b>Expected Arithmetic Real Rate of Return</b>	<b>Long-Term Expected Portfolio Real Rate of Return</b>
<b>Global Equity</b>	<b>43.0%</b>		
Global Public Equity	34.0%	6.52%	2.22%
Private Equity	9.0%	9.30%	0.84%
<b>Real Assets</b>	<b>8.0%</b>		
Real Estate (Broad Market)	5.0%	4.32%	0.22%
Commodities	3.0%	4.53%	0.13%
<b>Opportunistic</b>	<b>20.0%</b>		
GTAA/Risk Parity	10.0%	3.90%	0.39%
Hedge Funds (Low Beta)	10.0%	3.87%	0.39%
<b>Diversified Credit</b>	<b>17.0%</b>		
Mixed Credit	5.0%	3.52%	0.17%
Emerging Markets Debt	5.0%	4.91%	0.25%
Private Debt	7.0%	4.47%	0.31%
<b>Conservative Fixed Income</b>	<b>12.0%</b>		
Core Fixed Income	10.0%	1.72%	0.17%
Cash and Short Duration (Net)	2.0%	0.71%	0.01%
<b>Total Expected Real Return</b>	<b>100.0%</b>		5.10%
<b>Inflation for Actuarial Purposes</b>			2.75%
<b>Total Expected Nominal Return</b>			<b>7.85%</b>

The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all SCRS and PORS participating employers will be made at contractually required rates, actuarially determined (for SCRS and PORS participation amounts see final paragraph on page 105). Based on those assumptions, the plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (expressed in thousands).

Changes in the Net Pension Liability

	<u>GARS</u>	<u>JSRS</u>	<u>SCNG</u>
<b>Total Pension Liability</b>			
Service Cost	\$ 493	\$ 5,886	\$ 689
Interest	5,301	20,022	4,594
Difference Between Actual and Expected Experience	798	(3,085)	(992)
Benefit Payments	<u>(6,656)</u>	<u>(17,191)</u>	<u>(4,310)</u>
<b>Net Change in Total Pension Liability</b>	(64)	5,632	(19)
<b>Total Pension Liability at June 30, 2016</b>	<u>73,766</u>	<u>272,624</u>	<u>63,064</u>
<b>Total Pension Liability at June 30, 2017 (a)</b>	<u><u>\$ 73,702</u></u>	<u><u>\$ 278,256</u></u>	<u><u>\$ 63,045</u></u>
<b>Plan Fiduciary Net Position</b>			
Contributions - Employer	\$ 4,501	\$ 10,202	\$ 4,591
Contributions - Member	292	2,303	—
Refunds of Contributions to Members	(22)	(60)	—
Retirement Benefits	(6,625)	(16,989)	(4,310)
Death Benefits	(9)	(143)	—
Net Investment Income (Loss)	(266)	(871)	(121)
Administrative Expense	(18)	(75)	(12)
Other	<u>(147)</u>	<u>(3)</u>	<u>—</u>
<b>Net Change in Plan Fiduciary Net Position</b>	(2,294)	(5,636)	148
<b>Plan Fiduciary Net Position at June 30, 2016</b>	<u>32,482</u>	<u>146,353</u>	<u>23,202</u>
<b>Plan Fiduciary Net Position at June 30, 2017 (b)</b>	<u><u>\$ 30,188</u></u>	<u><u>\$ 140,717</u></u>	<u><u>\$ 23,350</u></u>
<b>Net Pension Liability at June 30, 2017 (a) - (b)</b>	<u><u>\$ 43,514</u></u>	<u><u>\$ 137,539</u></u>	<u><u>\$ 39,695</u></u>

The following table presents the State's proportionate share of the SCRS and PORS net pension liabilities and the GARS, JSRS, and SCNG net pension liabilities calculated using the discount rate of 7.50%, as well as what the State's respective net pension liabilities (expressed in thousands) would be if it were calculated using a discount rate of 1.00% lower (6.50%) or 1.00% higher (8.50%) than the current rate.

<u>Plan</u>	<u>1% Decrease (6.50%)</u>	<u>Current Discount Rate (7.50%)</u>	<u>1% Increase (8.50%)</u>
SCRS	\$ 3,447,333	\$ 2,763,455	\$ 2,194,150
PORS	960,184	732,637	528,144
GARS	49,789	43,514	38,104
JSRS	167,529	137,539	112,020
SCNG	47,433	39,695	33,327

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### e. Receivables and Investments

The principal components of receivables and investments (expressed in thousands) at June 30, 2017, for the plans administered by the South Carolina Retirement Systems were as follows:

	SCRS	PORS	GARS	JSRS	SCNG	Totals
<b>Receivables:</b>						
Contributions.....	\$ 229,633	\$ 26,152	\$ 42	\$ 662	\$ 2	\$ 256,491
Accrued interest.....	36,851	6,108	44	217	36	43,256
Unsettled investment sales.....	644,299	106,647	746	3,729	592	756,013
Other investment receivables.....	690	114	1	4	—	809
<b>Total receivables.....</b>	<b>\$ 911,473</b>	<b>\$ 139,021</b>	<b>\$ 833</b>	<b>\$ 4,612</b>	<b>\$ 630</b>	<b>\$ 1,056,569</b>
<b>Due from other funds.....</b>	<b>\$ —</b>	<b>\$ 397</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 397</b>
<b>Investments and invested securities lending collateral:</b>						
Short-term securities.....	\$ 556,942	\$ 92,187	\$ 645	\$ 3,224	\$ 512	\$ 653,510
Fixed income.....	5,447,691	901,724	6,306	31,535	5,005	6,392,261
Equity-international.....	10,231,306	1,693,527	11,843	59,227	9,400	12,005,303
Alternatives.....	7,622,442	1,261,697	8,823	44,125	7,003	8,944,090
Invested securities lending collateral.....	105,059	17,390	122	608	96	123,275
<b>Total investments.....</b>	<b>\$ 23,963,440</b>	<b>\$ 3,966,525</b>	<b>\$ 27,739</b>	<b>\$ 138,719</b>	<b>\$ 22,016</b>	<b>\$ 28,118,439</b>

### f. Deferred Retirement Option Plans

The Teacher and Employee Retention Incentive (TERI) program, established by State law, became effective January 1, 2001. The program is a deferred retirement option available to SCRS members eligible for service retirement. Upon entering the TERI program, a member's status changes from active to retired. A TERI participant agrees to continue employment with an employer participating in the system for a specified period, not to exceed five years.

TERI participants retain the same status and employment rights they held upon entering the program but are not considered active employees for purposes of the disability retirement programs. A TERI retiree's monthly benefits are accrued and remain in the SCRS trust account during the TERI participation period, but no interest is accrued or paid thereon. Upon termination of employment or at the end of the TERI participation period (whichever is earlier), a retiree may roll over some or all of the accumulated TERI balance into a qualified, tax-sheltered retirement plan and/or receive a lump-sum distribution. The TERI program will be closed effective June 30, 2018. Any member entering the TERI program after July 1, 2015 will only be able to participate in program until June 30, 2018.

A total of 7,210 members were participating in the TERI program at June 30, 2017. The financial activity of the program (expressed in thousands) during the fiscal year ended June 30, 2017, was as follows:

Beginning balance of TERI trust accounts.....	\$ 712,759
Additions .....	307,662
TERI distributions at termination.....	(377,371)
<b>Ending balance of TERI trust accounts.....</b>	<b>\$ 643,050</b>

A deferred retirement option program also exists under the Retirement System for JSRS. A member who has not yet reached the age of 60 years, but who is eligible to retire and receive the maximum monthly benefit, may retire and continue to serve as a judge, a solicitor, or a circuit public defender. The member's normal monthly retirement benefit is deferred and placed in the system's trust fund on behalf of the member. Upon reaching the age of 60 years, the balance of the member's deferred retirement benefit is distributed to the member. As of June 30, 2017, there was \$208 thousand held in this trust.

### g. Optional Retirement Program

As an alternative to membership in SCRS, certain State, public school, and higher education employees and individuals newly elected to the South Carolina General Assembly beginning with the November 2012 general election have the option to participate in the State Optional Retirement Program. Participants in the State ORP direct the investment of their funds into a plan administered by one of four investment providers. The State assumes no liability for State ORP benefits. Rather, the benefits are the liability of the investment providers and are governed by the terms of the contracts that those providers issue. Accordingly, balances of the State ORP are not reported in the accompanying financial statements.

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Under State law, contributions to the State ORP are at the same rates as for the SCRS (see Subsection c, Funding Policies). A direct remittance is required from the employers to the investment providers for the employee contribution (8.66%) and a portion of the employer contribution (5.00%), which is immediately vested to the employee. A direct remittance is also required to the SCRS for a portion of the employer contribution (6.41%) and a group life contribution (0.15%), which is retained by the SCRS. The activity for the State ORP is as follows (expressed in thousands):

Covered payroll.....	\$ 1,422,607
Employee contributions to providers.....	123,198
Employer contributions to providers.....	71,130

### NOTE 8: POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS

#### a. Plan Description

In accordance with the South Carolina Code of Laws and the annual Appropriations Act, the State provides post-employment health and dental and long-term disability benefits (OPEB plans) to retired State and school district employees and their covered dependents. The OPEB plans have been determined to be cost-sharing multiple-employer defined benefit plans and are administered by the Insurance Benefits Division (IBD), a part of South Carolina Public Employee Benefit Authority. Generally, retirees are eligible for the health and dental benefits if they have established at least ten years of retirement service credit. For new hires on May 2, 2008 and after, retirees are eligible for benefits if they have established twenty-five years of service for 100% employer funding and fifteen through twenty-four years of service for 50% employer funding. Benefits become effective when the former employee retires under a State retirement system. Basic long-term disability (BLTD) benefits are provided to active state, public school district and participating local government employees approved for disability.

#### b. Funding Policies

Sections 1-11-705 through 1-11-710 of the South Carolina Code of Laws of 1976, as amended, requires these post-employment healthcare and long-term disability benefits be funded through annual appropriations by the General Assembly for active employees and participating retirees except the portion funded through the pension surcharge and provided from other applicable sources for active employees who are not funded by State General Fund appropriations.

Employers participating in the healthcare plan are mandated by State statute to contribute at a rate assessed each year by the Office of the State Budget, 5.33% of annual covered payroll for fiscal year 2017. The IBD sets the employer contribution rate based on a pay-as-you-go basis. The State paid \$411.799 million applicable to the surcharge included with the employer contribution for retirement benefits for the fiscal year ended June 30, 2017. BLTD benefits are funded through a per person premium charged to State agencies, public school districts, and other participating local governments. The monthly premium per active employee was \$3.22 for the fiscal year ended June 30, 2017.

Effective May 1, 2008, the State established two trust funds through Act 195 for the purpose of funding and accounting for the employer costs of retiree health and dental insurance benefits and long-term disability insurance benefits. The South Carolina Retiree Health Insurance Trust Fund (SCRHITF) is primarily funded through the payroll surcharge. Other sources of funding include additional State appropriated dollars (\$2.375 million), accumulated PEBA-Insurance Benefits cash reserves (\$76.932 million). The Long Term Disability Insurance Trust Fund (LTDITF) is primarily funded through investment income and employer contributions.

#### c. Trend Information

The State's required contributions for the OPEB plans in dollars (expressed in thousands) and the percentages of those amounts contributed for the three latest available years were as follows:

	Fiscal Year Ended					
	June 30, 2017		June 30, 2016		June 30, 2015	
	Actuarially	%	Actuarially	%	Actuarially	%
	Required	Contributed	Required	Contributed	Required	Contributed
SCRHI	\$ 796,345	61.67%	\$ 749,713	61.06%	\$ 747,746	76.44%
LTDI	13,442	57.20%	13,103	54.37%	10,392	67.37%

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## d. Funding Progress

The schedule of funding progress for the OPEB plans based on the most recent actuarial valuation date is as follows (dollar amounts expressed in thousands):

OPEB Plan	Actuarial Valuation Date June 30	Actuarial Value of Assets (a)	Actuarial Accrued Liability (b)	Unfunded Actuarial Accrued Liability (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of covered Payroll [(b-a) / c]
SCRHITF	2016	\$ 1,026,309	\$ 11,512,836	\$ 10,486,527	9%	\$ 8,137,662	129%
SCRHITF	2015	964,186	10,824,335	9,860,149	9%	7,908,625	125%
SCRHITF	2014	784,970	10,124,467	9,339,497	8%	7,669,939	122%
LTDITF	2016	36,853	35,189	(1,664)	105%	8,376,907	<1%
LTDITF	2015	36,345	33,161	(3,184)	110%	8,309,688	<1%
LTDITF	2014	36,447	31,048	(5,399)	117%	8,047,421	<1%

Complete financial statements for the OPEB plans and the trust funds may be obtained by writing to:

Insurance Benefits Division  
South Carolina Public Employee Benefit Authority  
202 Arbor Lake Drive  
Columbia, SC 29223

## e. Receivables and Investments

The principal components of receivables and investments (expressed in thousands) at June 30, 2017, for the OPEB plans administered by the Insurance Benefits Division were as follows:

	SCRHI	LTDI	Totals
<b>Receivables:</b>			
Accrued interest.....	\$ 6,266	\$ 260	\$ 6,526
<b>Due from other funds.....</b>	<b>\$ 63,938</b>	<b>\$ —</b>	<b>\$ 63,938</b>
<b>Investments and invested securities lending collateral:</b>			
Debt domestic instruments.....	\$ 848,872	\$ 32,696	\$ 881,568
Financial paper.....	42,232	810	43,042
Invested securities lending collateral.....	1,916	—	1,916
<b>Total investments.....</b>	<b>\$ 893,020</b>	<b>\$ 33,506</b>	<b>\$ 926,526</b>



## NOTE 9: INSURANCE ACTIVITIES

### a. Insurance Reserve Fund

The State generally does not purchase commercial insurance for the risks of losses for property damage, including theft of, damage to, and destruction of assets; automobile liability; tort liability; and medical professional liability. Instead, State management believes it is more economical to manage its risks internally and set aside assets for claim settlement in its Insurance Reserve Fund (IRF), within the internal service funds. The IRF services claims for risk of loss to which the State is exposed, including the following: property insurance on government-owned buildings, the contents of such buildings, equipment, and automobiles; automobile liability insurance on government owned vehicles and school buses; tort liability insurance for government premises and operations; and medical professional liability for hospitals. Although the State is the predominant participant in the IRF, county and municipal governments, school districts and special purpose political subdivisions also participate. The IRF allocates the cost of providing claims servicing and claims payment by charging each participant an actuarially determined premium for the coverage provided.

The IRF reports liabilities when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Amounts for allocated and unallocated claims adjustment expenses have been included in the calculation of the unpaid claims liability. The liability is reported net of receivables for salvage, subrogation, and reinsurance. The unpaid policy claims liability includes a provision for reported claims and claims incurred but not reported. The liability for claims incurred but not reported is an actuarial estimate based on the most current historical claims experience. This process does not necessarily result in an exact amount. The IRF continually reviews estimates of liabilities for incurred claims and revises those estimates as changes occur. The current year's operating statement reflects the revisions.

Changes in the balances of claims liabilities during the past two years were as follows (expressed in thousands):

<b>Fiscal Year Ended June 30</b>	<b>Actuarial Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at Fiscal Year-End</b>
2017	\$ 264,205	\$ 123,375	\$ (104,845)	\$ 282,735
2016	264,339	90,343	(90,477)	264,205

The IRF purchases aircraft and ocean marine insurance, areas in which the IRF has limited expertise. The IRF also purchases reinsurance to limit losses in the areas of property, boiler and machinery, and automobile liability. The IRF purchases reinsurance for catastrophic losses in the area of property insurance for losses above \$10.000 million per occurrence. Reinsurance permits partial recovery of losses from reinsurers; however, the IRF, as the direct insurer of the risks, remains primarily liable. There have been no claims in excess of coverage.

At June 30, 2017 the IRF had a balance of \$9.620 million in reinsurance recoverable receivables and had expenses of \$36.867 million in reinsurance premiums for the 2017 fiscal year.

### b. Employee Insurance Programs Fund

State law established the Employee Insurance Programs Fund, part of the State's internal service funds, to provide health and dental insurance coverage for eligible employees and retirees of State agencies and school districts and to provide group life and long-term disability insurance coverage to eligible active State and public school employees. The State, the predominant participant, retains the risk of loss. Under the health insurance program, participants elect coverage through a State Health Plan or a fully funded health plan if available. All dental, group life, and long-term disability coverages are provided through the State's self-insured plans. State funds and payroll deductions pay health and dental premiums for eligible State and public school employees. Agencies and school districts pay the employer share of premiums for retirees. Retirees directly pay their own share of premiums. Agencies and school districts pay the premiums for group life and long-term disability for their employees.

The Employee Insurance Programs Fund serves as the third party administrator for the Long-Term Disability Insurance Trust and the South Carolina Retiree Health Insurance Trust Fund collecting monthly premiums, processing claims, and providing other managerial and administrative responsibilities. Transfers to the LTDITF occur monthly for the Basic Long-Term Disability premiums. Likewise, monthly transfers are made from the Trust to cover the cost of claims. Refer to Note 8 for more information on the outstanding liability for Basic Long-Term Disability. Similar transactions occur monthly for the SCRHTF for which claims liability information is also available in Note 8.

The Employee Insurance Programs Fund establishes claims liabilities when information before the issuance of the financial statements indicates that a liability is probable and estimable at the date of the financial statements. The calculation of the unpaid claims liability includes amounts for allocated and unallocated claims adjustment expenses. The unpaid policy claims liability includes a provision for reported claims and for claims incurred but not reported. The Fund actuarially estimates the liability for claims incurred but not reported based on the most current historical claims experience including factors for changes

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in number of members and participants, inflation, award trends, and estimates of health care trend changes (cost, utilization, and intensity of services). This process does not necessarily result in an exact amount. The Fund continually reviews estimates of liabilities for incurred claims and revises those estimates as changes occur. The current year's operating statement reflects the revisions. The State does not discount its claims liabilities for health and dental insurance coverage to present value.

Changes in the balances of claims liabilities during the past two years were as follows (expressed in thousands):

<b>Fiscal Year Ended June 30</b>	<b>Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at Fiscal Year-End</b>
2017	\$ 216,688	\$ 2,344,347	\$ (2,338,418)	\$ 222,617
2016	190,722	2,196,035	(2,170,069)	216,688

### c. State Accident Fund

State law established the State Accident Fund, an internal service fund, to provide workers' compensation insurance coverage to State entities. Although the State is the Fund's predominant participant, counties, municipalities, and other political subdivisions of the State may also elect to participate. The State assumes the full risk for workers' compensation claims.

The Fund investigates, adjusts, and pays workers' compensation claims as awarded by the Workers' Compensation Commission for job-related accidental injury, disease, or death to covered individuals. The Fund annually bills participating entities for estimated premiums based on the entity's estimated payroll modified for claims experience. After the policy period ends, policyholders submit the details of the actual salaries paid. The Fund then adjusts the premium using the actual payroll data.

The Fund establishes claims liabilities based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. The claims liabilities include specific incremental claims adjustment expenses but not administrative expenses. The Fund deducts reasonably estimable amounts of salvage and subrogation and reinsurance recoverable, if any, on both settled and unsettled claims from the liability for unpaid claims. The Fund periodically recomputes claims liabilities using a variety of actuarial and statistical techniques to produce current estimates. The Fund charges or credits expense in the period when it adjusts claims liabilities. Policy claims in the financial statements include the liabilities for claims reported but not yet paid and for claims incurred but not reported. Because actual claims costs depend on such complex factors as inflation, changes in legal doctrines, and damage awards, computation of the claims liability does not necessarily result in an exact amount.

Changes in the balances of claims liabilities during the past two years were as follows (expressed in thousands):

<b>Fiscal Year Ended June 30</b>	<b>Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at Fiscal Year-End</b>
2017	\$ 250,413	\$ 51,595	\$ (47,994)	\$ 254,014
2016	239,450	58,392	(47,429)	250,413

The Fund has entered into a reinsurance agreement to reduce its exposure to catastrophic losses on insured events. Losses in excess of \$1.000 million are covered up to limits of statutory liability; the Fund retains the risk for the first \$1.000 million of loss. Reinsurance reduces the Fund's exposure to losses on insured events related to State-owned aircraft in excess of \$1.000 million per occurrence up to a limit of \$9.000 million. Reinsurance permits partial recovery of losses from reinsurers; however, the Fund, as the direct insurer of the risks, remains primarily liable. There have been no claims in excess of coverage.

At June 30, 2017 the Fund had a balance of \$1.249 million in reinsurance recoverable receivables and had expenses of \$2.895 million in reinsurance premiums for the 2017 fiscal year.

### d. Uninsured Employers' Fund

The Uninsured Employers' Fund was established by Section 42-7-200. Effective July 1, 2013 the powers, duties, obligations and responsibilities of the Second Injury Fund that relate to the South Carolina Workers' Compensation Uninsured Employers' Fund were devolved upon the South Carolina Workers' Compensation Uninsured Employers' Fund within the State Accident Fund. This fund is included in the Other Special Revenue Fund located in Exhibit D-1.

Per Section 42-7-200(a) of the South Carolina Code of Laws of 1976, as amended, the Uninsured Employers' Fund issues payment of awards of workers' compensation benefits, which are unpaid because of employers who fail to acquire necessary coverage for employees. Funding for payment of awards is provided from collections of the tax on insurance carriers and self-insured persons in an amount sufficient to maintain the fund.

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Changes in the balances of claims liabilities during the past two years were as follows (expressed in thousands):

<b>Fiscal Year Ended June 30</b>	<b>Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at Fiscal Year-End</b>
2017	\$ 34,454	\$ 7,393	\$ (6,342)	\$ 35,505
2016	36,228	4,921	(6,695)	34,454

### e. Patients' Compensation Fund

The South Carolina Medical Malpractice Patients' Compensation Fund (PCF) was created by State law. The PCF is accounted for as a nonmajor enterprise fund. The State accounts for the PCF as an insurance enterprise because it primarily covers non-governmental entities. Accordingly, the PCF follows the guidance of FASB ASC 944, *Financial Services - Insurance*, and collectively are referred to below as "the insurance enterprises."

The Medical Malpractice Liability Insurance Joint Underwriting Association (JUA), a discretely presented component unit, is responsible for payment of that portion of any covered entity's medical malpractice claim, settlement, or judgment up to \$200 thousand per incident or \$600 thousand in the aggregate for one year. The PCF is responsible for payments exceeding these thresholds.

Licensed health care providers include physicians and surgeons, directors, officers and trustees of hospitals, nurses, oral surgeons, dentists, pharmacists, chiropractors, hospitals, nursing homes, and any similar category of health care providers required to obtain a license to practice in the state. All providers licensed in South Carolina are eligible to participate upon remittance of the annual assessment fees.

The State actuarially establishes claims liabilities for the insurance enterprises based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. The policy claims liabilities for the PCF includes a provision for claims reported but not settled and for claims incurred but not reported. Amounts for claims adjustment expenses, when applicable, have been included in the calculation of the unpaid claims liabilities of the insurance enterprises. The enterprises charge or credit expense, as appropriate, in the period when they adjust claims liabilities. The length of time for which claims costs must be estimated varies depending on the coverage involved. Because actual claims costs depend on such complex factors as medical technology, changes in doctrines of legal liability, and damage awards, the process for computing claims liabilities does not necessarily result in an exact amount. The insurance enterprises and their actuaries recompute claims liabilities annually, using a variety of actuarial and statistical techniques, to produce current estimates that reflect recent settlements, claims frequency, and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit because the insurance enterprises and their actuaries rely both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of past experience.

Changes in the balances of claims liabilities for the PCF during the past two years were as follows (expressed in thousands):

<b>Fiscal Year Ended June 30</b>	<b>Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at Fiscal Year-End</b>
2017	\$ 54,478	\$ 1,362	\$ (7,478)	\$ 48,362
2016	64,330	-	(9,852)	54,478

### f. Second Injury Fund

The Second Injury Fund, a major enterprise fund, was created by Code of Laws Section 42-7-310. It established the guidelines by which to pay compensation claims in those cases where an individual having an existing permanent physical impairment incurs a subsequent disability from injury by accident arising out of and in the course of employment. Funding for payment of compensation awards and for Fund operating costs is provided by equitable assessments upon all workmen's compensation insurance carriers, self-insurers, and the South Carolina State Accident Fund (approximately 360 entities). Participation is mandatory as required by State law. Participants of the fund are responsible for the fund's liabilities. Payments of claims and awards are made directly to the carriers and self-insurers. The State of South Carolina will not be responsible for any expense or liabilities of the fund, except the State Accident Fund, who is a participant in the fund.

## State of South Carolina

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Changes in the balances of claims liabilities during the past two years were as follows (expressed in thousands):

<b>Fiscal Year Ended June 30</b>	<b>Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at Fiscal Year-End</b>
2017	\$ 265,778	\$ 573	\$ (16,465)	\$ 249,886
2016	288,026	-	(22,248)	265,778

With the ratification of the Workers' Compensation Reform Act the Second Injury Fund has been placed in "run-off" and was terminated effective July 1, 2013. The Act provides for an orderly termination of the Fund through decreasing the assessment calculation factor, closing the acceptance of new claims, and transferring any remaining claims as of July 1, 2013 to the State Accident Fund and any remaining assets or operational liabilities to the Budget and Control Board, currently known as the SFAA.

**NOTE 10: LEASES**

**a. Capital Leases**

The State leases land, office facilities, equipment, and other assets under both capital and operating leases. The present value of future minimum capital lease payments and total minimum annual lease payments for capital leases recorded in the government-wide statement of net position at June 30, 2017 for the primary government were as follows (expressed in thousands):

<b>Fiscal Year Ending June 30</b>	<b>Governmental Activities</b>
2018	\$ 1,953
2019	121
2020	107
2021	7
<b>Total minimum payments.....</b>	<b>2,188</b>
Less: interest and executory costs.....	(317)
<b>Net minimum payments.....</b>	<b>\$ 1,871</b>

Assets under capital leases recorded in the accompanying government-wide statement of net position at June 30, 2017, were as follows (expressed in thousands):

<b>Assets Acquired Under Capital Leases</b>	<b>Governmental Activities</b>
Machinery and equipment.....	\$ 7,813
<b>Assets acquired under capital leases before accumulated amortization.....</b>	<b>7,813</b>
Less: accumulated amortization.....	(7,121)
<b>Assets acquired under capital leases, net.....</b>	<b>\$ 692</b>

**b. Operating Leases**

For the primary government's fiscal year ended June 30, 2017, minimum rental payments under operating leases were \$49.399 million and contingent rental payments were \$6.098 million. The State's contingent rental payments are primarily for copiers, with expense being determined on a cost-per-copy basis.

At June 30, 2017, future minimum payments under noncancelable operating leases with initial or remaining terms in excess of one year were as follows (expressed in thousands):

<b>Fiscal Year Ending June 30</b>	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Totals</b>
2018	\$ 29,923	\$ 31	\$ 29,954
2019	25,679	32	25,711
2020	22,963	33	22,996
2021	18,514	34	18,548
2022	13,491	35	13,526
2023-2027	16,469	73	16,542
2028-2032	788	—	788
<b>Net minimum payments.....</b>	<b>\$ 127,827</b>	<b>\$ 238</b>	<b>\$ 128,065</b>

**c. Facilities and Equipment Leased to Others**

At June 30, 2017, State agencies within the primary government had leased to non-State parties certain land, facilities, or equipment having a cost of approximately \$59.783 million and related accumulated depreciation of \$14.976 million. Future minimum rental payments to be received at June 30, 2017, under these operating leases were as follows (expressed in thousands):

<b>Fiscal Year Ending June 30</b>	<b>Governmental Activities</b>
2018	\$ 5,225
2019	2,340
2020	1,949
2021	1,626
2022	1,403
2023-2027	2,021
2028-2032	456
2033-2037	61
<b>Total.....</b>	<b>\$ 15,081</b>

**NOTE 11: BONDS AND NOTES PAYABLE**

**a. General Obligation Bonds**

General obligation bonds are backed by the full faith, credit, and taxing power of the State. General obligation bonds outstanding at June 30, 2017, were (net of unamortized premiums/discounts, expressed in thousands):

**Governmental Activities:**

Capital improvement bonds, 5.00%, maturing serially through 2019.....	\$	26,564
State highway bonds, 4.00% to 5.00%, maturing serially through 2023.....		213,686
State school facilities bonds, 5.00%, maturing serially through 2018.....		9,021
Infrastructure Bank bonds, 2.50% to 5.00%, maturing serially through 2028.....		36,630
State economic development bonds, 0.65% to 5.00%, maturing serially through 2031.....		342,669
Research university infrastructure bonds, 3.00% to 5.00%, maturing serially through 2029.....		97,783
Air carrier hub terminal facilities bonds, 1.00% to 4.00%, maturing serially through 2025.....		29,819
<b>Totals—primary government.....</b>	<b>\$</b>	<b>756,172</b>

At June 30, 2017, \$4.725 million of capital improvement bonds, \$106.000 million of State highway bonds, \$161.125 million of State economic development bonds, and \$13.680 million of State research university infrastructure bonds were authorized by the General Assembly but unissued.

At June 30, 2017, future debt service requirements for general obligation bonds for the primary government were (expressed in thousands):

<u>Year Ending June 30</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2018	\$ 121,350	\$ 28,255
2019	102,765	22,575
2020	85,765	17,656
2021	96,315	13,683
2022	67,945	9,629
2023-2027	171,650	17,703
2028-2031	30,750	1,898
<b>Total debt service requirements.....</b>	<b>676,540</b>	<b>\$ 111,399</b>
Unamortized premiums.....	79,632	
<b>Total principal outstanding.....</b>	<b>\$ 756,172</b>	

The Department of Transportation Special Revenue Fund, a major governmental fund, pays the debt service for the State highway bonds. The Local Government Infrastructure Fund, a major governmental fund, pays the debt service for the Infrastructure Bank bonds. The General Fund pays the debt service for the other general obligation bonds recorded for governmental activities.

Rather than directly limiting the amount of outstanding general obligation debt, State law imposes a limitation on annual debt service expenditures. The legal annual debt service margin at June 30, 2017, was \$50.227 million for highway bonds, \$357.069 million for general obligation bonds excluding institution and highway bonds, \$19.010 million for economic development bonds, and \$17.313 million for research university infrastructure bonds. Excluded from the debt service limit calculations are a \$170.000 million 2010 issue, an \$85.000 million 2013 issue, and an \$18.110 million 2015 issue of economic development bonds and a \$50.000 million 2010 issue of air carrier hub terminal facilities bonds which by State Law are not subject to the limitation on maximum annual debt service.

# State of South Carolina

## b. Revenue, Infrastructure Bank, and Other Bonds and Notes

Revenue debt is not backed by the full faith, credit, and taxing power of the State. Revenue, Infrastructure Bank, and other bonds and notes outstanding at June 30, 2017, were (net of unamortized premiums/discounts, expressed in thousands):

	<u>Bonds</u>	<u>Notes</u>
<b>Primary Government:</b>		
<i>Governmental Activities:</i>		
Infrastructure Bank bonds, 0.40% to 5.50%, maturing serially through 2041.....	\$ 1,788,232	\$ —
Department of Mental Health bonds, 2.00% to 5.00%, maturing through 2038....	41,964	—
Department of Public Safety bonds, 5.00%, maturing through 2018.....	2,306	—
Department of Administration notes, 1.66% to 2.80%, maturing through 2022....	—	14,018
Department of Education notes, 1.44%, maturing through 2022.....	—	14,043
Judicial Department note, 2.02%, maturing through 2021.....	—	3,955
Corrections Department notes, 1.81% to 5.25%, maturing through 2020.....	—	4,955
<b>Totals—governmental activities.....</b>	<b><u>1,832,502</u></b>	<b><u>36,971</u></b>
<i>Business-Type Activities:</i>		
Nonmajor enterprise fund bonds, 0.43%, maturing through 2038.....	<u>5,730</u>	—
<b>Totals—primary government.....</b>	<b><u>\$ 1,838,232</u></b>	<b><u>\$ 36,971</u></b>

### Debt Derivatives

#### Transportation Infrastructure Bank

The Transportation Infrastructure Bank, reported in the Local Government Infrastructure Fund, a major governmental fund, is a party to interest rate exchange agreements with a termination date of October 1, 2031, to enhance the interest cost savings and offset changes in tax-exempt variable interest rates on certain revenue bonds. Under these variable-to-fixed interest rate exchanges, for the 2003B-1 and 2003B-3 agreements, the Bank pays a 3.859% fixed rate on a notional amount, having an amortization schedule equal to that of the revenue bonds. For the 2003B-2 agreement, the Bank pays a 3.932% fixed rate on a notional amount, having an amortization schedule equal to that of the revenue bond. In return, the counterparties of the agreement pay the Bank a variable rate equal to 67.0% of the one-month London Interbank Offered Rate (LIBOR), plus 0.75%, on such notional amount. For the fiscal year ended June 30, 2017, the Bank made variable bond interest payments of \$2.808 million and fixed rate payments on the exchange agreement of \$12.595 million. The Bank received variable swap payments on the exchange agreement of \$1.549 million. The June 30, 2017 mark to market value of this swap was negative \$29.733 million, representing an increase in fair value of \$25.473 million from prior year. The deferred outflow of the interest rate swap and the derivative instrument liability are shown on the statement of net position.



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## Pledged Revenues for Payment of Debt

Certain revenue bonds require the individual business-type activities to provide sufficient revenue to pay debt service and to fund all necessary expenses of the activities. The funds that receive the proceeds of revenue, Infrastructure Bank, and other bonds and notes have pledged revenues for payment of debt service as follows:

### Primary Government:

#### Governmental Activities:

	Department of Public Safety	
	Infrastructure Bank Bonds	Bonds
<b>Specific revenue pledged</b>	Truck and vehicle registration fees; One-cent gasoline tax; contributions receivable and intergovernmental loans receivable	Delinquent registration and license penalties per SC Code Section 56-3-840
<b>Approximate amount of pledge</b>	\$366.959 million	Penalties range from \$10 to \$75 depending on length of time delinquent
<b>General purpose for the debt</b>	Provide financial assistance for major transportation projects for DOT	Acquisition of land and buildings in Blythewood for the new DPS headquarters
<b>Term of commitment</b>	FY 2041	FY 2018
<b>% of revenue stream pledged</b>	62.03%	100%
<b>Pledged revenue recognized</b>	\$163.390 million	\$4.413 million
<b>Principal &amp; interest paid</b>	\$139.670 million	\$2.376 million

### Debt Service Requirements

At June 30, 2017, future debt service requirements for revenue, Infrastructure Bank, and other bonds and notes of the primary government were as follows (expressed in thousands):

Year Ending June 30	Primary Government			
	Governmental Activities		Business-Type Activities	
	Principal	Interest	Principal	Interest
2018	\$ 82,888	\$ 66,479	\$ 175	\$ 9
2019	85,451	62,285	180	8
2020	84,664	58,272	190	8
2021	85,637	54,225	195	8
2022	87,071	50,167	205	7
2023-2027	354,965	205,624	1,175	33
2028-2032	468,439	143,347	1,435	23
2033-2037	332,641	66,199	1,775	11
2038-2041	165,580	17,672	400	1
<b>Total debt service requirements.....</b>	<b>1,747,336</b>	<b>\$ 724,270</b>	<b>5,730</b>	<b>\$ 108</b>
Net unamortized premiums.....	122,137		—	
<b>Total principal outstanding.....</b>	<b>\$ 1,869,473</b>		<b>\$ 5,730</b>	

## State of South Carolina

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### Interest Expense

Borrowing is essential to the continuation of programs associated with certain entities reported within the primary government's governmental activities. The primary government reported interest expense during the fiscal year ended June 30, 2017, in governmental functions for these entities as follows (expressed in thousands):

	<u>Amount</u>
Transportation.....	\$ 86,216
<b>Total allocated interest expense.....</b>	<b><u>\$ 86,216</u></b>

### c. Defeased Bonds

During July 2016, the State issued \$213.595 million in revenue refunding bonds with a 2.00% to 5.00% coupon rate over the life of the issue. The net proceeds after payment of \$2.932 million in issuance costs were used to refund \$229.205 million of the Series 2007A and 2007B Transportation Infrastructure Bank Revenue Bonds. The bonds were refunded to reduce total debt service payments by approximately \$61.909 million and to obtain an economic gain of approximately \$45.813 million.

During December 2016, the State defeased the final \$8.150 million in its Series 2006 Revenue Bonds. The bonds were defeased to obtain an economic gain of approximately \$379 thousand.

During January 2017, the State defeased \$48.760 million in Series 2006A Economic Development General Obligation Bonds, Series 2010B Economic Development General Obligation Bonds, and Series 2012A Economic Development General Obligation Bonds. The bonds were defeased to obtain an economic gain of approximately \$5.700 million.

For all defeasances involving advance refundings in the current and prior years, the securities purchased were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the old bonds. Accordingly, the State has removed the defeased bonds from the accompanying financial statements. At June 30, 2017, the following outstanding bonds of the primary government were considered defeased (expressed in thousands):

	<u>Governmental Activities</u>
Economic Development bonds.....	\$ 52,645
Research University bonds.....	20,185
Tobacco Authority bonds.....	<u>64,890</u>
<b>Totals.....</b>	<b><u>\$ 137,720</u></b>

### d. Arbitrage Rebate Payable

The Internal Revenue Code and arbitrage regulations issued by the Internal Revenue Service require rebate to the federal government of excess investment earnings on bond proceeds if the yield on those earnings exceeds the effective yield on the related tax-exempt bonds issued. At June 30, 2017, there was no arbitrage rebate liability associated with the State's General Obligation Debt and a \$545 thousand arbitrage rebate liability associated with revenue bonds of the Local Government Infrastructure Fund (a major governmental fund).

### e. Conduit Debt

State law authorizes issuance of certain bonds for which the State assumes no responsibility for repayment. These bonds do not appear as liabilities in the accompanying financial statements.

The Educational Facilities Authority, reported in the General Fund, issues bonds to assist nonprofit educational institutions that do not receive State appropriations in the acquisition, construction, and financing of facilities for educational programs. The bonds are payable solely from, and secured by, a lease agreement on the facilities between the Authority and the institution. When the bonds have been fully paid, the Authority conveys the title for the facility to the institution. At June 30, 2017, the outstanding balance of bonds issued was \$212.163 million.

**NOTE 12: CHANGES IN LIABILITIES**

Changes in major classes of long-term liabilities for the fiscal year ended June 30, 2017, were (expressed in thousands):

	Balances at July 1, 2016	Increases	Decreases	Balances at June 30, 2017	Amounts Due Within One Year
<b>Primary Government:</b>					
<i>Governmental Activities</i>					
Policy claims.....	\$ 765,760	\$ 2,526,710	\$ (2,497,599)	\$ 794,871	\$ 605,704
Notes payable.....	16,875	24,973	(4,877)	36,971	8,513
General obligation bonds payable.....	867,070	—	(190,530)	676,540	121,350
Unamortized discounts and premiums.....	95,126	—	(15,494)	79,632	—
Total general obligation bonds payable.....	962,196	—	(206,024)	756,172	121,350
Infrastructure Bank bonds payable.....	1,743,565	213,595	(286,115)	1,671,045	71,260
Unamortized discounts and premiums.....	110,886	17,560	(11,259)	117,187	—
Total Infrastructure Bank bonds.....	1,854,451	231,155	(297,374)	1,788,232	71,260
Revenue bonds payable.....	14,010	37,060	(11,750)	39,320	3,115
Unamortized discounts and premiums.....	134	4,905	(89)	4,950	45
Total revenue bonds payable.....	14,144	41,965	(11,839)	44,270	3,160
Capital leases payable.....	3,395	47	(1,571)	1,871	1,675
Compensated absences payable.....	228,419	165,801	(164,821)	229,399	166,658
Net pension liability.....	3,292,665	409,939	—	3,702,604	—
Judgments and contingencies payable.....	10,008	12,637	(10,008)	12,637	12,637
Arbitrage payable.....	1,064	—	(519)	545	—
Total long-term liabilities.....	\$ 7,148,977	\$ 3,413,227	\$ (3,194,632)	\$ 7,367,572	\$ 990,957
	Balances at July 1, 2016	Increases	Decreases	Balances at June 30, 2017	Amounts Due Within One Year
<b>Primary Government:</b>					
<i>Business-type Activities</i>					
Policy claims.....	\$ 320,256	\$ 1,935	\$ (23,943)	\$ 298,248	\$ 25,922
Revenue bonds payable.....	5,895	—	(165)	5,730	175
Compensated absences payable.....	684	437	(466)	655	456
Net pension liability.....	10,937	3,299	—	14,236	—
Total long-term liabilities.....	\$ 337,772	\$ 5,671	\$ (24,574)	\$ 318,869	\$ 26,553

**NOTE 13: FUND BALANCES IN GOVERNMENTAL FUNDS**

Fund balance classifications in governmental funds represent levels of constraints on the use of the resources received and reported in each fund. At June 30, 2017, the amounts constrained within the unrestricted fund balance in governmental funds (expressed in thousands) were as follows:

	General	Departmental Program Services	Local Government Infrastructure	Department of Transportation Special Revenue	Nonmajor Governmental Funds	Total Governmental Funds
<b>Non-spendable:</b>						
Interfund receivables.....	\$ 51,417	\$ 650	\$ —	\$ —	\$ —	\$ 52,067
Inventories.....	25,598	14,566	—	2,423	—	42,587
Prepaid items.....	10,146	1,399	—	5,003	116	16,664
Other assets.....	—	—	—	242	—	242
Long-term loans and notes receivable .....	—	—	—	—	—	—
Endowments .....	33,033	—	—	—	—	33,033
	—	—	—	—	10,923	10,923
Total Non-spendable	120,194	16,615	—	7,668	11,039	155,516
<b>Restricted:</b>						
Primary and Secondary Education.....	144,449	75,676	—	—	104,708	324,833
Health, Human Services and Environment.....	148,189	538,346	—	—	43,420	729,955
Transportation.....	—	5,321	954,836	10,031	—	970,188
Capital Projects.....	—	—	—	—	67,151	67,151
Debt Service.....	—	—	1,129,041	—	14,243	1,143,284
Administration of Justice.....	—	236,187	—	—	—	236,187
Waste management.....	—	—	—	—	172,755	172,755
General Government.....	312,321	188,464	—	—	256,817	757,602
Total Restricted	604,959	1,043,994	2,083,877	10,031	659,094	4,401,955
<b>Committed:</b>						
General Government.....	1,998,369	18,135	—	497,449	347	2,514,300
Capital reserve fund.....	—	—	—	—	72,737	72,737
Primary and Secondary Education.....	53,943	—	—	—	—	53,943
Health, Human Services and Environment.....	84,716	—	—	—	—	84,716
Total Committed	2,137,028	18,135	—	497,449	73,084	2,725,696
<b>Assigned:</b>						
Primary and Secondary Education.....	10,827	—	—	—	—	10,827
Health, Human Services and Environment.....	155,662	—	—	—	5,283	160,945
General Government.....	128,424	—	—	—	5,816	134,240
Administration of Justice.....	28,483	—	—	—	—	28,483
Economic Development.....	51,817	—	—	—	—	51,817
Transportation.....	1,587	—	—	—	—	1,587
Social Programs.....	20,889	—	—	—	—	20,889
Total Assigned	397,688	—	—	—	11,099	408,787
Total Unrestricted, unassigned	440,357	(672,008)	—	—	—	(231,651)
<b>Total Fund Balances.....</b>	<b>\$ 3,700,226</b>	<b>\$ 406,736</b>	<b>\$ 2,083,877</b>	<b>\$ 515,148</b>	<b>\$ 754,316</b>	<b>\$ 7,460,303</b>

The following subsections contain further descriptive information regarding the constraints of fund balance.

**a. Non-spendable**

This portion of fund balance is not available for appropriation because it is either in a form that cannot be spent or is legally or contractually required to be maintained intact (endowments).

## **b. Restricted**

### Primary and Secondary Education

The balance represents resources received from external parties or through enabling legislation which creates resources and narrowly defines the use of the resources for the continuation and improvement of educational programs in the State. The programs include formative education, higher education, and skills training for job creation.

### Health, Human Services and Environment

These are restricted resources for the continuation and enhancement of programs to improve the health and safety of the citizens and visitors of the State of South Carolina. Programs promote environment, physical, and mental health of the State, its resources, citizens, and travelers.

### Transportation

Restricted resources for transportation are imposed by external parties or enabling legislation for use in the maintenance and improvement of highway systems and access to commercial markets through rail, air, and transoceanic.

### Capital Projects

The balance represents resources received from external parties or through enabling legislation which requires the use of the resources for the construction or acquisition and installation of a capitalizable asset. The resources will be expended over the life of the construction.

### Debt Service

The balance represents resources received from external parties or through enabling legislation which requires the use of the resources for the repayment of outstanding debt, including principal and interest.

### Administration of Justice

These are restricted resources for the continuation and enhancement of programs to improve the safety of the citizens and visitors of the State of South Carolina. Programs promote law enforcement agencies, judicial agencies and corrections of the State, its resources, citizens, and travelers.

### Waste Management

The balance represents resources received from external parties which requires the use of the resources for governmental actions involving uncontrolled hazardous waste sites.

### General Government

General Government includes resources restricted to individual programs undertaken by the agencies to provide services and resources to the constituents of the State of South Carolina and visitors to it.

## **c. Committed**

### General Government

This represents the portion of the fund balance, which is constrained through enabling legislation for programs within the established missions of the agencies in its directives for service to the citizens of the State of South Carolina.

### Capital Reserve Fund

The South Carolina Constitution requires that two percent of the General Fund revenue of the latest completed fiscal year be used to fund this reserve for future appropriations for capital acquisitions, retirement of capital improvement bonds, or other nonrecurring purposes. This reserve is reduced to cover year-end operating deficits prior to withdrawal of funds from the General Reserve Fund.

### Primary and Secondary Education

This portion of fund balance has been committed through various sections of the State's Code of Law which stipulate the utilization of resources for the continuation and improvement of educational programs in the State. The programs include formative education, higher education, and skills training for job creation.

### Health, Human Services and Environment

This represents the portion of the fund balance, which has been committed through various sections of the State's Code of Law, for purposes of promoting and safeguarding the health of the citizens and visitors of the State. The programs include enforcement of regulations, access to services, and education in the risks faced by the citizens of the State.

## **d. Assigned**

### Primary and Secondary Education

Amounts reported in this category arise from programmatic requirements for use in educational purposes. The assignment may be by contract with other state agencies or through budgetary action of the legislation in the form of a proviso.

### Health, Human Services and Environment

The fund balance reported in this category arises primarily from contracts between state agencies for services provided in connection with public health and the safety of the citizens and visitors to the State.

### General Government

The fund balance reported in this category is created through budgetary proviso actions and agency contractual obligations between parties within the reporting entity relating to a variety of other services provided to the citizens of the State and its visitors.

### Administration of Justice

The fund balance reported in this category arises primarily from budgetary proviso actions which provide a certain level of funding to the courts to ensure the safety of its citizens and visitors.

### Economic Development

The fund balance reported in this category arises primarily from budgetary proviso actions which provide a certain level of funding to assist in bringing businesses to South Carolina or expanding current businesses within South Carolina as it relates to infrastructure.

### Transportation

The fund balance reporting in this category arises primarily from budgetary proviso actions which provide a certain level of funding for use in the maintenance and improvement of highway systems and access to commercial markets through rail, air, and transoceanic.

### Social Programs

Amounts reported in this category primarily arise through contractual agreements between state agencies that cooperate in the provision of social programs to the citizens of the State.

## **e. Unrestricted, unassigned**

Included in the unrestricted, unassigned fund balance classification is the General Reserve Fund (the Reserve). The South Carolina Constitution requires that the State maintain this reserve to prevent deficits in the Budgetary General Fund. The Reserve is fully funded for the June 30, 2017 fiscal year if it equals 5 percent of the Budgetary General Fund's revenue (budgetary basis) of the previous fiscal year.

If the State withdraws funds from the Reserve to cover a year-end deficit, it must replace the funds within five years. The Constitution requires that at least one percent of the Budgetary General Fund revenue (budgetary basis) of the latest completed fiscal year, if so much is necessary, be restored each year following the deficit until full funding is achieved.

At June 30, 2017, the Reserve met the legally-required fully funded amount.

**NOTE 14: FUND EQUITY RECLASSIFICATIONS AND RESTATEMENTS**

The following table reconciles the beginning fund equity as previously reported to the beginning fund equity as restated (dollars in thousands). The amounts in the "Other Adjustments" column are due to the correction of errors related to prior periods, as described on the page that follows.

	7/1/2016 Fund Equity as Previously Reported	Adjustments	7/1/2016 Fund Equity as Restated
<b>Primary Government</b>			
<b><u>Governmental Funds:</u></b>			
General Fund .....	\$ 3,497,045	\$ —	\$ 3,497,045
Departmental Program Services .....	262,628	—	262,628
Local Government Infrastructure .....	2,204,154	—	2,204,154
Department of Transportation Special Revenue .....	373,842	—	373,842
Other Nonmajor Governmental Funds .....	699,027	—	699,027
<b>Total Governmental Funds .....</b>	<b>7,036,696</b>	<b>—</b>	<b>7,036,696</b>
<b>Internal Service Funds .....</b>	<b>596,975</b>	<b>—</b>	<b>596,975</b>
<b><u>Government-Wide Adjustments:</u></b>			
Capital assets .....	15,828,162	—	15,828,162
Net deferred outflows and inflows .....	557,047	—	557,047
Long-term liabilities .....	(6,496,812)	—	(6,496,812)
<b>Total Government-Wide Adjustments .....</b>	<b>9,888,397</b>	<b>—</b>	<b>9,888,397</b>
<b>Total Governmental Activities .....</b>	<b>17,522,068</b>	<b>—</b>	<b>17,522,068</b>
<b><u>Business-Type Activities - Enterprise Funds:</u></b>			
Unemployment Compensation Fund .....	559,005	25,695	584,700
Second Injury Fund .....	(77,061)	—	(77,061)
Other nonmajor enterprise funds .....	103,263	—	103,263
<b>Total Business-Type Activities - Enterprise Funds ...</b>	<b>585,207</b>	<b>25,695</b>	<b>610,902</b>
<b>Total Primary Government .....</b>	<b>\$ 18,107,275</b>	<b>\$ 25,695</b>	<b>\$ 18,132,970</b>
<b>Component Units</b>			
Public Service Authority .....	\$ 1,902,541	\$ —	\$ 1,902,541
MUSC .....	855,439	—	855,439
USC .....	1,102,220	—	1,102,220
Clemson University .....	1,205,892	—	1,205,892
State Ports Authority .....	909,072	—	909,072
Housing Authority .....	405,162	—	405,162
Lottery Commission .....	1,243	—	1,243
Nonmajor component units .....	1,587,604	(363)	1,587,241
<b>Total Component Units .....</b>	<b>\$ 7,969,173</b>	<b>\$ (363)</b>	<b>\$ 7,968,810</b>

During fiscal year 2017, the following prior year errors were discovered: (1) the Unemployment Compensation Fund, a major enterprise fund, overstated its prior year allowance for doubtful accounts related to its assessments receivable by \$25.695 million (2) Denmark Technical College, a nonmajor discretely presented component unit, had prior year overstatements in grants receivable, accounts receivable, inventory, and funds held for others, which totaled \$363 thousand. These corrections and restatements of July 1, 2016 fund equity are shown in the "Adjustments" column above.



**NOTE 15: INTERFUND AND INTRAFUND BALANCES AND TRANSFERS**

The following tables summarize interfund balances at June 30, 2017 (expressed in thousands):

<b>Funds</b>	<b>Due From</b>	<b>Due To</b>
<b>General Fund</b>		
Departmental Program Services.....	\$ 60,696	\$ 8,984
Department of Transportation Special Revenue.....	751	35,356
Local Government Infrastructure.....	31	9,469
Nonmajor governmental funds.....	79	—
Internal service.....	680	13,072
Unemployment Compensation.....	1,924	—
Nonmajor enterprise funds.....	97	—
	<u>64,258</u>	<u>66,881</u>
<b>Departmental Program Services</b>		
General Fund.....	8,984	60,696
Department of Transportation Special Revenue.....	—	18,077
Internal service.....	—	331
	<u>8,984</u>	<u>79,104</u>
<b>Department of Transportation Special Revenue Fund</b>		
General Fund.....	35,356	751
Departmental Program Services.....	18,077	—
Local Government Infrastructure.....	15,447	1,424
Internal service.....	—	509
Fiduciary.....	—	13,313
	<u>68,880</u>	<u>15,997</u>
<b>Local Government Infrastructure</b>		
General Fund.....	9,469	31
Department of Transportation Special Revenue Fund.....	1,424	15,447
	<u>10,893</u>	<u>15,478</u>
<b>Nonmajor Governmental Funds</b>		
General Fund.....	—	79
Internal service.....	—	293
	<u>—</u>	<u>372</u>
<b>Internal Service</b>		
General Fund.....	13,072	680
Departmental Program Services.....	331	—
Department of Transportation Special Revenue Fund.....	509	—
Nonmajor governmental funds.....	293	—
Internal service.....	335	335
	<u>14,540</u>	<u>1,015</u>
<b>Unemployment Compensation</b>		
General Fund.....	—	1,924
	<u>—</u>	<u>1,924</u>
<b>Nonmajor Enterprise Funds</b>		
General Fund.....	—	97
	<u>—</u>	<u>97</u>
<b>Fiduciary</b>		
Department of Transportation Special Revenue.....	13,313	—
Fiduciary.....	64,335	64,335
	<u>77,648</u>	<u>64,335</u>
<b>Totals.....</b>	<b><u>\$ 245,203</u></b>	<b><u>\$ 245,203</u></b>

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Amounts due from/to funds resulting from interfund goods and services provided or reimbursable expenditures/expenses incurred on or before June 30 for which payment was received/made after June 30.

<b>Funds</b>	<b>Interfund Receivables</b>	<b>Interfund Payables</b>	<b>Receivables Long-term Portion</b>
<b>General Fund</b>			
Departmental Program Services .....	\$ 275	\$ 650	\$ —
Nonmajor enterprise funds .....	51,000	—	—
Internal service .....	142	—	142
	<u>51,417</u>	<u>650</u>	<u>142</u>
<b>Departmental Program Services</b>			
General Fund .....	<u>650</u>	<u>275</u>	<u>—</u>
<b>Local Government Infrastructure</b>			
Department of Transportation Special Revenue .....	<u>202,458</u>	<u>—</u>	<u>177,451</u>
<b>Department of Transportation Special Revenue Fund</b>			
Local Government Infrastructure .....	<u>—</u>	<u>202,458</u>	<u>—</u>
<b>Nonmajor Governmental Funds</b>			
Internal service .....	<u>—</u>	<u>2,260</u>	<u>—</u>
<b>Nonmajor Enterprise Funds</b>			
General Fund .....	<u>—</u>	<u>51,000</u>	<u>—</u>
<b>Internal Service</b>			
General Fund .....	<u>—</u>	<u>142</u>	<u>—</u>
Nonmajor governmental funds .....	<u>2,260</u>	<u>—</u>	<u>—</u>
	<u>2,260</u>	<u>142</u>	<u>—</u>
<b>Totals .....</b>	<u><b>\$ 256,785</b></u>	<u><b>\$ 256,785</b></u>	<u><b>\$ 177,593</b></u>

The preceding interfund receivables and payables generally include loans for building improvements, economic development initiatives, and initial funding for new programs. Also included are the following:

- \$202.458 million owed by the Department of Transportation Special Revenue Fund, a major governmental fund, to the Local Government Infrastructure Fund, a major governmental fund. The Department of Transportation has entered into various agreements to provide assistance for highway and transportation facilities projects being constructed by the Local Government Infrastructure Fund.
- \$51.000 million owed by the Palmetto Railways Fund, a nonmajor enterprise fund, to the General Fund. The \$51.000 million is an interest free loan from the Department of Commerce to the Palmetto Railways Fund that matures on May 31, 2018.

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The following table summarizes interfund transfers during the fiscal year ended June 30, 2017 (expressed in thousands):

<b>Funds</b>	<b>Transfers In</b>	<b>Transfers Out</b>
<b>General Fund</b>		
Departmental Program Services .....	\$ 12,562	\$ —
Local Government Infrastructure.....	24,800	—
Department of Transportation.....	—	137,357
Nonmajor governmental funds.....	76,011	69,709
Unemployment Compensation Benefits.....	200	—
Second Injury.....	225	—
Nonmajor enterprise funds.....	2,134	—
Internal service.....	796	—
	<u>116,728</u>	<u>207,066</u>
<b>Departmental Program Services</b>		
General Fund.....	—	12,562
Internal service.....	4,325	—
	<u>4,325</u>	<u>12,562</u>
<b>Local Government Infrastructure</b>		
General Fund.....	—	24,800
Department of Transportation.....	—	50,000
	<u>—</u>	<u>74,800</u>
<b>Department of Transportation</b>		
General Fund.....	137,357	—
Local Government Infrastructure.....	50,000	—
	<u>187,357</u>	<u>—</u>
<b>Nonmajor Governmental Funds</b>		
General Fund.....	69,709	76,011
Nonmajor governmental funds.....	71,505	71,505
	<u>141,214</u>	<u>147,516</u>
<b>Unemployment Compensation Benefits</b>		
General Fund.....	—	200
<b>Second Injury Fund</b>		
General Fund.....	—	225
<b>Nonmajor Enterprise Funds</b>		
General Fund.....	—	2,134
<b>Internal Service</b>		
General Fund.....	—	796
Department Program Services .....	—	4,325
	<u>—</u>	<u>5,121</u>
<b>Totals .....</b>	<u><b>\$ 449,624</b></u>	<u><b>\$ 449,624</b></u>

The State routinely uses transfers to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move State grant monies from grantor funds to grantee funds, and (3) transfer bond proceeds from the original fund to other funds authorized to receive portions of the proceeds.

The following tables summarize intra-entity balances between the primary government and its discretely presented component units at June 30, 2017 (expressed in thousands):

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<b>Funds</b>	<b>Due From</b>	<b>Due To</b>
<b>General Fund</b>		
USC.....	\$ 149	\$ 612
Clemson University.....	—	6,274
Nonmajor discretely presented component units.....	9,692	6,362
	<u>9,841</u>	<u>13,248</u>
<b>Departmental Program Services</b>		
MUSC.....	4,782	13,448
USC.....	—	3,814
Clemson University.....	—	3,928
Nonmajor discretely presented component units.....	—	1,081
	<u>4,782</u>	<u>22,271</u>
<b>Department of Transportation Special Revenue Fund</b>		
Nonmajor discretely presented component units.....	258	—
	<u>258</u>	<u>—</u>
<b>Nonmajor Governmental Funds</b>		
USC.....	—	268
Clemson University.....	—	151
Lottery Commission.....	18,826	—
Nonmajor discretely presented component units.....	8,207	1,367
	<u>27,033</u>	<u>1,786</u>
<b>Internal Service</b>		
USC.....	4,267	—
Nonmajor discretely presented component units.....	3,833	—
	<u>8,100</u>	<u>—</u>
<b>Governmental activities total</b>	<b><u>50,014</u></b>	<b><u>37,305</u></b>
<b>MUSC</b>		
Nonmajor governmental funds.....	13,448	4,782
<b>USC</b>		
General Fund.....	612	149
Departmental Program Services.....	3,814	—
Nonmajor governmental funds.....	268	—
Internal service.....	—	4,267
	<u>4,694</u>	<u>4,416</u>
<b>Clemson University</b>		
General Fund.....	6,274	—
Departmental Program Services.....	3,928	—
Nonmajor governmental funds.....	151	—
	<u>10,353</u>	<u>—</u>
<b>Lottery Commission</b>		
Departmental Program Services.....	—	18,826
<b>Nonmajor Discretely Presented Component Units</b>		
General Fund.....	6,362	9,692
Departmental Program Services.....	1,081	—
Department of Transportation Special Revenue Fund.....	—	258
Nonmajor governmental funds.....	1,367	8,207
Internal service.....	—	3,833
	<u>8,810</u>	<u>21,990</u>
<b>Discretely presented component units total</b>	<b><u>37,305</u></b>	<b><u>50,014</u></b>
<b>Totals.....</b>	<b><u>\$ 87,319</u></b>	<b><u>\$ 87,319</u></b>

## NOTE 16: RELATED PARTY TRANSACTIONS

These financial statements exclude certain related foundations and other organizations, including those discussed below. (See also Note 1a, Scope of Reporting Entity.)

During the fiscal year ended June 30, 2017, the Educational Television Endowment of South Carolina, Inc., disbursed \$5.841 million on behalf of the Departmental Program Services Fund, a major governmental fund, for programs, development, advertising, and other costs and had accounts payable to the Departmental Program Services Fund of \$78 thousand at June 30, 2017.

The Education Assistance Authority, a discretely presented component unit, has designated the South Carolina Student Loan Corporation (SLC) as the entity to administer the enterprise fund's student loan program. During the fiscal year ended June 30, 2017, the Authority entered into various transactions with SLC. Approximate amounts within the Authority that represent these transactions include: accounts receivable from SLC \$101.928 million; program revenue from SLC \$3.258 million; reimbursements to SLC for administrative costs \$474 thousand; and payable to SLC \$798 thousand.

## NOTE 17: CONTINGENCIES AND COMMITMENTS

### a. Litigation

#### Primary Government

Among the unresolved legal actions in which the State was involved at June 30, 2017, are two cases with Duke Energy that challenge the legality of certain taxes and refunds. In the event of an unfavorable outcome for these cases, the State estimates the potential loss to be \$16.0 million. Although State losses in this case could reduce future revenues, the preceding estimates do not include any impact on future revenues or future accruals of interest on disputed refunds.

The South Carolina Retirement Systems (SCRS) is involved in a putative class action lawsuit involving legislation (Act No. 153, 2005 S.C. Acts and Joint Resolutions) requiring that employees who return to work after retirement (including employees participating in the Teacher and Employee Retention Incentive [TERI] Program) resume making contributions into the retirement system. The action was filed in federal court in August 2010 alleging the provisions of Act 153 are unconstitutional and illegal. The plaintiffs all retired after Act 153 was enacted and thus were on notice that they would pay retirement contributions if they chose to return to work. As of June 30, 2012, SCRS had collected approximately \$121.000 million in the form of retirement contributions from members who are retired and returned to work on or after July 1, 2005. SCRS and the State filed a motion to dismiss this matter on a number of grounds. By Order and Decision dated September 27, 2012, the federal district court granted the Systems' motion and dismissed the Plaintiff's suit. Plaintiffs filed a motion to reconsider that decision. The District Court denied the Plaintiff's motion, and the Plaintiffs appealed to the Fourth Circuit Court of Appeals. On December 5, 2014, the Fourth Circuit ruled in favor of SCRS. No further appeal was taken by the plaintiffs. On March 19, 2015, the same plaintiffs re-filed their claims in state court, alleging violation of their federal constitutional rights. The Circuit Court granted Defendants' motion to dismiss on November 2, 2015 and, on appeal, the South Carolina Supreme Court affirmed the dismissal of Plaintiff's complaint on August 10, 2016. The plaintiffs have filed a petition for certification with the United States Supreme Court on November 8, 2016. On February 21, 2017, the United States Supreme Court declined to review the matter, thereby bringing the case to a close.

SCRS is a defendant in a retirement case to ensure that SCRS does not suffer any monetary loss as a result of a service purchase. This case is **Anderson County v Joey Preston and the SCRS**, and the defendant is a retired member of SCRS who was employed by Anderson County. Plaintiff seeks to rescind a severance agreement entered into between Plaintiff and Preston. Plaintiff agreed to pay, and did pay, approximately \$355 thousand to the System to purchase retirement service credit on behalf of Preston. By an order dated May 3, 2013, the Circuit Court ruled against the Plaintiff, Anderson County, on all claims, including claims for the return of monies paid to SCRS. Plaintiff has appealed to the South Carolina Court of Appeals. The case has been briefed and argued at the court of appeals and the parties are awaiting a decision. At the trial of this matter before the circuit court and on appeal to the court of appeals, Plaintiff modified its request for relief related to SCRS such that it is no longer seeking a return of funds from the SCRS, but is only seeking to attach Preston's retirement benefits, thereby removing SCRS from the litigation.

The State is involved in a number of cases in which the amounts of potential losses, if any, are not presently determinable. These cases include one contending that the funding of public education in South Carolina is inequitable and inadequate (**Abbeville County School District vs State of South Carolina**). The State moved to dismiss the case, and the Circuit Court granted that motion. The plaintiffs appealed, and the State Supreme Court affirmed part of the Circuit Court's order but remanded the case to the Circuit Court for further proceedings as to the issue of alleged inadequate educational opportunity. The Court denied the plaintiffs' request to add a damage claim. The Court issued an order during December 2005 in which the Court found in favor of the State on most issues, but ruled that the State is failing to fund early childhood intervention programs adequately. Motions to alter or amend the Circuit Judge's Order were filed in July 2007, but the Court denied the motions. The plaintiffs, the House and the Senate, appealed to the Supreme Court and the case was argued in June 2008. On November 12, 2014, the Supreme Court issued an opinion in favor of the Plaintiffs. The Court directed the Plaintiffs and the Defendants

“to reappear before this Court within a reasonable time from the issuance of this opinion, and present a plan to address the constitutional violation ... with special emphasis on the statutory and administrative pieces necessary to aid the myriad troubles facing these districts at both the state and local levels.” On November 5, 2015 the S.C. Supreme Court issued an order that within one week of the conclusion of the 2016 legislative session, the State will submit a written summary to the Court detailing their efforts to implement a constitutionally compliant education system, including all proposed, pending or enacted legislation. The Court will conduct a review of the plan and issue an order of the summary analyzing whether the States’ efforts are a rational means to bringing the system of public education in South Carolina into constitutional compliance and whether or not the Court’s continued maintenance of jurisdiction is necessary. To date, the Court has not issued an order based upon its review of the submissions of the Defendants. The Supreme Court issued an order on September 20, 2016 stating in part as follows: “We opt to continue to monitor the progress towards a constitutionally compliant education system by requiring the submission of another report by the parties by June 30, 2017.” The parties have submitted the required reports by the June 30, 2017 deadline.

In a second case, **Kiawah Development Partners II vs SCDHEC-OCRM and State** alleges an unconstitutional taking/inverse condemnation of developer's Kiawah property on a spit of land above mean high-water. The plaintiff claims that the taking is due to the Office of Ocean and Coastal Resource Management's alleged delay and denial of most of its request for a permit to build a revetment in the related State critical area to protect Kiawah's spit from further erosion. The plaintiff seeks not less than \$100 million in damages. The parties agreed to a stay of this suit while the Administrative Law Court (ALC) determines Kiawah's appeal of the permitting decision. The ALC ruled in favor of Kiawah and OCRM has appealed. The Supreme Court issued an opinion but withdrew it while it considers a petition for rehearing. On December 10, 2014, the Court reversed the ALC decision and remanded the case to that court for further consideration. The ALC issued rulings on remand in March and April, and they are now under appeal. Oral arguments were heard on September 27, 2017 but the court has not yet made a decision. The takings suit remains under a stay. Therefore, no determination has yet been made as to a risk of loss.

The State is involved in other legal proceedings pertaining to matters incidental to the performance of routine governmental operations. Such litigation includes cases involving claims asserted against the State arising from alleged torts, breach of contract, and possible violations of State laws. In the event of unfavorable outcomes in all of these matters, the State’s estimated liability would be approximately \$9.9 million and \$16.0 million in lost future revenues. While the State is uncertain as to the ultimate outcome of any of the individual lawsuits, it believes its positions are meritorious and it is vigorously defending its position in each case.

Generally, liabilities recorded by the State’s Insurance Reserve Fund (see Note 9a), an internal service fund, are sufficient to cover claims arising from alleged torts, up to the liability limits established by the South Carolina Tort Claims Act. Currently, except as described above, no tort claims are pending that are expected to result in any significant liability in excess of the provision for policy claims recorded by the Insurance Reserve Fund.

### **b. Federal Grants**

The State receives significant federal grant and entitlement revenues. Compliance audits of federal programs may identify disallowed expenditures. Disallowances by federal program officials as a result of these audits may become liabilities of the State. The State records a liability for pending disallowances if settlement is probable and the settlement amount is reasonably estimable. Otherwise, the liability is recorded only when the State and the federal government agree on reimbursement terms. Based on an analysis of historical data, the State believes that any disallowances without an established agreement of reimbursement terms relating to the fiscal year ended June 30, 2017, or earlier years will not have a material impact on the State’s financial statements.

### **c. Purchase Commitments**

A breach of taxpayer information was identified in fiscal year 2013. Approximately 3.5 million taxpayers, including individuals, dependents, and businesses, have been affected by the breach. The Department of Revenue initially arranged for CSID to provide free protective monitoring for all potential taxpayers affected who sign up for their service from October 2013 to October 2014. This contract was negotiated for a 5 year term with annual renewals required each October 1. Since that time, this contract has been renewed until October 2017. The fee to the State is \$6.00 per enrollment, however the fee decreases each month based upon the proration of the period remaining on the contract. The contract is capped at \$6.5 million, the amount of remaining purchase commitment at June 30, 2017 is \$5.3 million.

### **d. Commitments to Provide Grants and Other Financial Assistance**

As of June 30, 2017, the following agencies had outstanding commitments for the identified programs:

- The South Carolina Transportation Infrastructure Bank, reported within the Local Government Infrastructure Fund (a major governmental fund), has \$1.134 billion remaining on agreements with various counties to provide financial assistance for highway and transportation facilities projects.
- The Department of Commerce has \$225.040 million to provide funds to local governmental entities including grants for water and wastewater infrastructure projects, airport construction projects, and rural infrastructure projects. Of the outstanding commitment, \$48.889 million will be funded by federal grants.
- The Office of Regulatory Staff has \$2.246 million for energy efficiency improvement projects. Federal grants will fund \$2.246 million of this commitment.
- The Division of Aeronautics has \$4.128 million for grants made to municipal and county airports for capital improvements. Federal grants will fund \$54 thousand of this commitment.
- The State Board for Technical and Comprehensive Education has \$25.599 million to provide training for new and expanding business and industry in the State.
- The Department of Public Safety has \$66.666 million for pass-through grants to various State agencies, local governments, and not-for-profit entities, of which \$66.561 million will be funded by federal grants.
- The South Carolina Law Enforcement Division has \$7.036 million for grant program activities and pass-through grants to subrecipients, of which \$7.036 million will be funded by federal grants.
- The South Carolina Judicial Department has \$6.497 million outstanding commitments related to vendor service contracts.
- The South Carolina Department of Revenue has \$41.645 million outstanding commitments for vendor contracts related to services for the new tax reporting and processing software and identity theft protection.
- The Rural Infrastructure Authority has \$216.551 million for loans to municipalities, counties, special purpose and public service districts and public works commissions for constructing and improving rural infrastructure facilities, of which \$104.826 million will be funded by federal grants.

### **e. DHEC Remedial Activities**

DHEC has four sites where remediation activity is currently occurring. These sites are: The Palmetto Wood National Priority List Site, The Frank Elmore National Priority List Site, The Brewer Gold Mine Site and The Pinewood Site. The estimated future loss expected in fiscal year 2018 in maintaining these sites is \$6.892 million. The Pinewood Site is \$3.9 million of this total. This estimated loss is based upon the current budgetary request of the department and the annual operating costs less capital expenditures for the Pinewood Site. On September 13, 2016 the court approved the establishment of Pinewood Trustee, Inc. to be the new trustee for the Pinewood Site. For FY2017, \$5.2 million in capital budgeted funds have been deposited with the trustee to continue site improvements that will result in lower operating costs once they are completed and the budgeted \$3.9 million operating funds have been placed in care of the trustee. The balances in these two accounts at June 30, 2017 were \$4.7 million and \$941 thousand respectively. In July 2016, the trustee embarked on a maintenance project which resulted in an extraordinary amount of leachate being removed from the site. This leachate had to be hauled out of state for disposal causing a significant increase in expenditures. This increase in spending was covered by a loan from the New Environmental Impairment Trust Fund held by Synovus Trust. In the FY2018 budget, the legislature approved an increase of \$1.8 million in order to repay this loan.

**NOTE 18: DISCRETELY PRESENTED COMPONENT UNITS**

**a. Deposits and Investments**

Deposits

As of June 30, 2017, the reported amount of the major discretely presented component units' deposits was \$438.674 million and the bank balance was \$451.331 million. Of the \$392.331 million bank balance exposed to custodial credit risk, \$42.114 million was uninsured and uncollateralized, \$89.926 million was uninsured and collateralized with securities held by the pledging financial institution, and \$228.640 million was uninsured and collateralized with securities held by the counterparty's trust department or agent, but not in the State's name.

Investments

The major discretely presented component units categorize fair value measurements within the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*. The valuation technique uses a three level hierarchy of inputs to measure the fair value of the asset and gives the highest priority to unadjusted quoted prices in active markets (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). These classifications are summarized as follows:

Level 1 Inputs: Quoted prices (unadjusted) for identical assets or liabilities in active markets that a reporting entity can access at the measurement date.

Level 2 Inputs: Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly.

Level 3 Inputs: Unobservable inputs for an asset or liability.

In the event that inputs used to measure the fair value of an asset or liability fall into different levels in the fair value hierarchy, the overall level of the fair value hierarchy in its entirety is determined based on the lowest level input that is significant to the entire valuation. These levels are not necessarily an indication of risk but are based upon the pricing transparency of the investment. In determining the appropriate levels, each major discretely presented component unit performed a detailed analysis of the assets and liabilities that are subject to GASB Statement No. 72.

Fair value of certain investments that do not have a readily determinable fair value is established using net asset value (or its equivalent) as a practical expedient. These investments are not categorized according to the fair value hierarchy.

Investments classified according to the fair value hierarchy are valued according to pricing policy established by each major discretely presented component units custodian bank. Pricing is based primarily on prices from third-party vendors or other specified alternative sources which are considered to be reliable. Where available, the custodian bank uses more than one vendor for securities of each asset type, class or issue. The price received from a primary source is used in valuation unless a tolerance check, or price challenge, results in the use of a price from a secondary vendor. Each major discretely presented component unit may override prices provided by the custodian bank if it is deemed necessary or appropriate.



## State of South Carolina

The major discretely presented component units have the following recurring fair value measurements as of June 30, 2017 (amounts in thousands):

<b>Investments by Fair Value Level</b>	<b>At 6/30/2017</b>	<b>Quoted Prices in Active Markets for Identical Assets (Level 1)</b>	<b>Significant Other Observable Inputs (Level 2)</b>
<b>Investments</b>			
U.S. treasuries.....	\$ 163,846	\$ 163,846	\$ —
U.S. agencies.....	1,830,196	1,830,196	—
Mortgage backed obligations.....	12,688	12,688	—
Common stock.....	165,954	165,954	—
Other equity securities.....	744,224	744,224	—
Corporate bonds.....	45,033	—	45,033
Repurchase agreements.....	54,453	—	54,453
Asset backed securities.....	1,041	1,041	—
Commercial paper.....	24,982	—	24,982
Money market mutual funds.....	109,231	109,231	—
Mutual bond funds.....	156,243	156,243	—
Other.....	242,763	242,763	—
<b>Total Investments at Fair Value.....</b>	<b>\$ 3,550,654</b>	<b>\$ 3,426,186</b>	<b>\$ 124,468</b>

### **Investments measured at the net asset value (NAV)**

	<b>Fair Value</b>	<b>Unfunded Commitments</b>	<b>Redemption Frequency</b>	<b>Redemption Notice Period</b>
Private partnership - equity (1).....	\$ 45,997	\$ 34,277	N/A	N/A
Private partnership - real assets (1).....	9,934	16,586	N/A	N/A
Hedge funds - absolute return (2).....	65,737	—	Monthly to Annually	33-95 days
Hedge funds - long/short equity (3).....	25,903	—	Quarterly to Biennially	45-90 days
Equity long/short hedge funds (4).....	3,441	—	Quarterly	75 days
Multi-strategy hedge funds (5).....	11,316	—	Monthly	60 days
Debt securities hedge funds (6).....	9,695	—	Monthly	60 days
<b>Total investments measured at the NAV.....</b>	<b>\$ 172,023</b>	<b>\$ 50,863</b>		
<b>Total investments measured at fair value.....</b>	<b>\$ 3,722,677</b>	<b>\$ 3,477,049</b>		

### **Investment derivative instruments**

#### **Alternative Investments**

Interest rate swaps.....	(3,761)	—	(3,761)
<b>Total investment derivative instruments.....</b>	<b>\$ (3,761)</b>	<b>\$ —</b>	<b>\$ (3,761)</b>

<b>Total Invested Assets.....</b>	<b>\$ 3,718,916</b>
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(1) Private partnership - equity and Private partnership - real assets. This category includes investments in private equity, buyout, real assets and venture capital funds. These funds invest primarily in domestic companies across a broad spectrum of industries. Fair value of the partnerships is determined by the fund manager using the NAV reported by the underlying partnerships. For real assets, fair value is estimated by the general partner based on an internal valuation of the underlying projects. Generally these funds cannot be redeemed; instead, the nature of the investments is that distributions will be received as the underlying investments of the fund are liquidated.

(2) Hedge funds – absolute return. This category includes investments in hedge funds that pursue multiple strategies to diversify risks and reduce volatility. The fair value of these investments is estimated by the fund managers using the NAV based on valuations received from underlying investment managers.

(3) Hedge funds – long/short equity. This category includes investments in funds that take both long and short positions in domestic and international securities, primarily equity securities. Fair value is reported monthly at NAV based on valuations received from underlying investment managers.

(4) Equity long/short hedge funds. This hedge fund is a multiple-manager investment fund that specializes primarily in classic long/short hedged equity strategies. The hedge fund invests globally, with a majority of the exposure in liquid, developed markets, and invests primarily in private investment partnerships or limited liability companies and in separately managed accounts, each of which are managed by independent managers.

(5) Multi-strategy hedge funds. This hedge fund uses multiple investing strategies in order to diversify risks and reduce volatility. The hedge fund's composite portfolio includes investments in U.S. index funds.

(6) Debt securities hedge funds. This hedge fund invests in a diversified portfolio of the highest grade debt securities (U.S. Government and agency securities, securities rated in the top rating category by one or more nationally recognized statistical rating organizations and unrated securities deemed by the hedge fund manager to be of similar credit quality), including obligations of the U.S. Government, its agencies and instrumentalities, mortgage-related securities, commercial paper and other short term debt obligations. The hedge fund may also invest in repurchase agreements and futures contracts (and options thereon). The hedge fund may borrow money for purposes of leverage in an amount up to three times the hedge fund's total net assets.

The major discretely presented component unit's investments that are exposed to custodial credit risk include investment securities that are uninsured, not registered in the name of the State, and are held by a counterparty's trust department or agent but not in a State entity's name. The portion of the State's major discretely presented component units investments with custodial credit risk is detailed (expressed in thousands) at June 30, 2017, as follows:

<b>Investment Type</b>	<b>Reported Amount</b>
U.S. treasuries .....	\$ 163,846
U.S. agencies .....	1,830,196
Mortgage backed obligations .....	12,688
Common stock .....	165,954
Other equity securities .....	814,674
Corporate bonds .....	45,033
Repurchase agreements .....	54,453
Asset backed securities .....	10,974
Commercial paper .....	24,982
Money market mutual funds .....	109,231
Mutual bond funds .....	156,243
Other .....	334,403
<b>Totals .....</b>	<b>\$ 3,722,677</b>

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At fiscal year end, Clemson University, the Medical University of South Carolina, the State Ports Authority, and the Public Service Authority, all major discretely presented component units, held investments in U.S. Government securities which do not require disclosure of credit quality. In addition to U.S. Government securities, Clemson University, the State Housing Authority, the Medical University of South Carolina, the State Ports Authority, Public Service Authority, and the University of South Carolina held investments as listed below with Standard and Poor's rating scale (expressed in thousands):

<b>Investment Type and Fair Value</b>	<b>AAA</b>	<b>AA</b>	<b>A</b>	<b>Not Rated</b>
U.S. agencies.....	\$ 1,795,171	\$ 29,684	\$ —	\$ 5,341
Mortgage backed obligations.....	—	—	—	12,688
Corporate bonds.....	1,028	6,821	26,459	10,725
Repurchase agreements.....	54,453	—	—	—
Asset backed securities.....	—	—	—	10,974
Commercial paper.....	—	—	24,982	—
Money market mutual funds.....	37,574	—	—	71,657
Mutual bond funds.....	—	—	—	156,243
Other.....	—	—	—	279,914
<b>Totals.....</b>	<b>\$ 1,888,226</b>	<b>\$ 36,505</b>	<b>\$ 51,441</b>	<b>\$ 547,542</b>

The State's major discretely presented component units may have interest rate risk policies that differ from that of the State Treasurer. At June 30, 2017, these major discretely presented component units had the following fixed income investments with maturities disclosed by investment category and segmented time distribution stated with fair value (expressed in thousands):

<b>Investment Type</b>	<b>Fair Value</b>	<b>Investment Maturities (in years)</b>			
		<b>Less than 1</b>	<b>1 - 5</b>	<b>6 - 10</b>	<b>More than 10</b>
U.S. treasuries.....	\$ 163,846	\$ 88,651	\$ 53,511	\$ —	\$ 21,684
U.S. agencies.....	1,830,196	951,733	608,044	168,363	102,056
Mortgage backed obligations.....	12,688	—	9,092	2,245	1,351
Corporate bonds.....	45,033	8,034	25,102	11,897	—
Repurchase agreements.....	54,453	54,453	—	—	—
Asset backed securities.....	10,974	—	10,974	—	—
Commercial paper.....	24,982	24,982	—	—	—
Money Market Mutual Funds.....	75,352	75,352	—	—	—
Mutual bond funds.....	526	—	—	379	147
Other.....	120,038	—	120,038	—	—
<b>Totals.....</b>	<b>\$ 2,338,088</b>	<b>\$ 1,203,205</b>	<b>\$ 826,761</b>	<b>\$ 182,884</b>	<b>\$ 125,238</b>

### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a component unit's investments in a single issuer. As of June 30, 2017, the Public Service Authority has 98.39% of the US Agencies investments with four issuers. 38.50% of the investments are with the Federal Home Loan Bank, 14.99% are with the Federal National Mortgage Association, 22.66% are with the Federal Farm Credit Bank, and 22.24% are with the Federal Home Loan Mortgage Corporation.

### Securities Lending Program

The following securities lending disclosures apply to the State's discretely presented component units. By law, the State Treasurer may lend securities from its investment portfolios on a collateralized basis to third parties, primarily financial institutions, with a simultaneous agreement to return the collateral for the same securities in the future. The State may lend United States government securities, corporate bonds, other securities and equities for collateral in the form of cash or other securities. The contracts with the State's custodians require them to indemnify the State if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the State for income distributions by the securities' issuers while the securities are on loan.

The weighted average maturity of the State's collateral investments generally matched the maturity of the securities loaned during the fiscal year and at June 30, 2017. At June 30, 2017, the State had no credit risk exposure to borrowers because the amounts the State owed the borrowers exceeded the amounts the borrowers owed the State. Either the State or the borrower

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can terminate all securities loans on demand. There are no restrictions on the amount of the loans that can be made. For the fiscal year ended June 30, 2017, the State experienced no losses on its securities lending transactions because of borrower defaults.

The State receives primarily cash as collateral for its loaned securities. The market value of the required collateral must meet or exceed 102% of the market value of the securities loaned, providing a margin against a decline in the market value of the collateral. During the fiscal year ended June 30, 2017, the State met the 102% requirement. The State cannot pledge or sell collateral securities unless the borrower defaults. The lending agent, on behalf of the State, invests cash collateral received. Accordingly, at June 30, 2017, the State recorded these investments of cash collateral as assets in the accompanying financial statements. Corresponding liability amounts also have been recorded because the State must return the cash collateral to the borrower upon expiration of the loan. The following table presents the fair value (expressed in thousands) of the underlying securities and the total collateral received for securities on loan at June 30, 2017:

	<u>Amount</u>
<b>Securities lent for cash collateral:</b>	
U.S. Corporate-fixed income.....	\$ 7,777
<b>Total securities lent for cash collateral.....</b>	<b>\$ 7,777</b>
 <b>Securities lent for non-cash collateral:</b>	
U.S. Corporate-fixed income.....	\$ 2,007
<b>Total securities lent for non-cash collateral....</b>	<b>\$ 2,007</b>
 <b>Cash collateral invested as follows:</b>	
Asset backed securities.....	\$ 1,549
Repurchase agreements.....	4,051
<b>Total for cash collateral invested.....</b>	<b>\$ 5,600</b>
 <b>Securities received as collateral:</b>	
U.S. treasuries.....	\$ 2,047
<b>Total for securities collateral invested.....</b>	<b>\$ 2,047</b>

At June 30, 2017, the fair value of securities on loan was \$16.321 million. The fair value of the invested cash collateral was \$5.600 million. Securities lending obligations were \$170.536 million with an unrealized loss in invested cash collateral of \$2.371 million. The unrealized loss from securities lending activity was determined based on the settlement agreement between BNY Mellon and the State.

**b. Capital Assets**

Capital asset activity (expressed in thousands) for the following State major discretely presented component units was as follows:

	Beginning Balances January 1, 2016	Increases	Decreases	Ending Balances December 31, 2016
<b>Public Service Authority:</b>				
<i>Capital assets not being depreciated:</i>				
Land and improvements.....	\$ 147,591	\$ 2,665	\$ —	\$ 150,256
Construction in progress.....	3,337,353	1,136,928	(181,374)	4,292,907
Total capital assets not being depreciated....	3,484,944	1,139,593	(181,374)	4,443,163
<i>Capital assets being depreciated:</i>				
Buildings and improvements (utility plant).....	7,317,951	173,266	(283,493)	7,207,724
Vehicles.....	62,209	517	(639)	62,087
Machinery and equipment.....	44,837	3,632	(2,450)	46,019
Intangibles.....	80,547	1,396	(479)	81,464
Total capital assets being depreciated.....	7,505,544	178,811	(287,061)	7,397,294
Less accumulated depreciation for:				
Buildings and improvements (utility plant).....	(3,372,792)	(159,948)	28,231	(3,504,509)
Vehicles.....	(24,259)	(3,338)	601	(26,996)
Machinery and equipment.....	(14,988)	(9,607)	2,423	(22,172)
Intangibles.....	(69,328)	(3,144)	479	(71,993)
Total accumulated depreciation.....	(3,481,367)	(176,037)	31,734	(3,625,670)
Total capital assets being depreciated, net.....	4,024,177	2,774	(255,327)	3,771,624
<b>Public Service Authority, net.....</b>	<b>\$ 7,509,121</b>	<b>\$ 1,142,367</b>	<b>\$ (436,701)</b>	<b>\$ 8,214,787</b>

	Beginning Balances July 1, 2016	Increases	Decreases	Ending Balances June 30, 2017
<b>State Ports Authority:</b>				
<i>Capital assets not being depreciated:</i>				
Land and improvements.....	\$ 202,613	\$ 3,746	\$ (162)	\$ 206,197
Construction in progress.....	350,623	205,153	(86,077)	469,699
Intangibles.....	8,375	—	(6,185)	2,190
Total capital assets not being depreciated....	561,611	208,899	(92,424)	678,086
<i>Capital assets being depreciated:</i>				
Land improvements.....	344,906	42,881	(461)	387,326
Buildings and improvements.....	335,364	25,906	(13,958)	347,312
Machinery and equipment.....	184,837	17,287	(2,231)	199,893
Intangibles.....	876	—	—	876
Total capital assets being depreciated.....	865,983	86,074	(16,650)	935,407
Less accumulated depreciation for:				
Land improvements.....	(207,569)	(16,153)	363	(223,359)
Buildings and improvements.....	(237,684)	(9,622)	25,096	(222,210)
Machinery and equipment.....	(131,639)	(12,782)	2,190	(142,231)
Intangibles.....	(719)	(35)	—	(754)
Total accumulated depreciation.....	(577,611)	(38,592)	27,649	(588,554)
Total capital assets being depreciated, net.....	288,372	47,482	10,999	346,853
<b>State Ports Authority, net.....</b>	<b>\$ 849,983</b>	<b>\$ 256,381</b>	<b>\$ (81,425)</b>	<b>\$ 1,024,939</b>

	Beginning Balances July 1, 2016	Increases	Decreases	Ending Balances June 30, 2017
<b>Clemson University:</b>				
<i>Capital assets not being depreciated:</i>				
Land and improvements.....	\$ 43,722	\$ —	\$ (457)	\$ 43,265
Construction in progress.....	261,665	114,610	(182,668)	193,607
<i>Total capital assets not being depreciated...</i>	<u>305,387</u>	<u>114,610</u>	<u>(183,125)</u>	<u>236,872</u>
<i>Capital assets being depreciated:</i>				
Buildings and improvements.....	1,015,742	261,749	(650)	1,276,841
Vehicles.....	15,155	3,710	(765)	18,100
Machinery and equipment.....	384,978	20,038	(14,215)	390,801
Intangibles.....	24,247	36	—	24,283
Total capital assets being depreciated	<u>1,440,122</u>	<u>285,533</u>	<u>(15,630)</u>	<u>1,710,025</u>
Less accumulated depreciation for:				
Buildings and improvements.....	(379,670)	(25,219)	130	(404,759)
Vehicles.....	(11,992)	(1,147)	763	(12,376)
Machinery and equipment.....	(219,369)	(22,574)	13,279	(228,664)
Intangibles.....	(18,501)	(2,862)	—	(21,363)
Total accumulated depreciation.....	<u>(629,532)</u>	<u>(51,802)</u>	<u>14,172</u>	<u>(667,162)</u>
<i>Total capital assets being depreciated, net.....</i>	<u>810,590</u>	<u>233,731</u>	<u>(1,458)</u>	<u>1,042,863</u>
<b>Clemson University, net.....</b>	<b><u>\$ 1,115,977</u></b>	<b><u>\$ 348,341</u></b>	<b><u>\$ (184,583)</u></b>	<b><u>\$ 1,279,735</u></b>
	Beginning Balances July 1, 2016	Increases	Decreases	Ending Balances June 30, 2017
<b>Medical University of South Carolina:</b>				
<i>Capital assets not being depreciated:</i>				
Land and improvements.....	\$ 97,310	\$ —	\$ (5,929)	\$ 91,381
Construction in progress.....	34,439	104,357	(25,643)	113,153
Works of art and historical treasures.....	188	1,444	—	1,632
<i>Total capital assets not being depreciated...</i>	<u>131,937</u>	<u>105,801</u>	<u>(31,572)</u>	<u>206,166</u>
<i>Capital assets being depreciated:</i>				
Land improvements.....	14,429	—	—	14,429
Buildings and improvements.....	1,636,152	21,899	(43,564)	1,614,487
Vehicles.....	6,000	591	(496)	6,095
Machinery and equipment.....	416,852	27,620	(27,583)	416,889
Intangibles.....	64,915	495	(50)	65,360
Total capital assets being depreciated	<u>2,138,348</u>	<u>50,605</u>	<u>(71,693)</u>	<u>2,117,260</u>
Less accumulated depreciation for:				
Land improvements.....	(8,167)	(626)	—	(8,793)
Buildings and improvements.....	(782,562)	(65,364)	36,022	(811,904)
Vehicles.....	(4,796)	(306)	496	(4,606)
Machinery and equipment.....	(277,348)	(34,042)	26,491	(284,899)
Intangibles.....	(32,024)	(11,204)	50	(43,178)
Total accumulated depreciation.....	<u>(1,104,897)</u>	<u>(111,542)</u>	<u>63,059</u>	<u>(1,153,380)</u>
<i>Total capital assets being depreciated, net.....</i>	<u>1,033,451</u>	<u>(60,937)</u>	<u>(8,634)</u>	<u>963,880</u>
<b>MUSC, net.....</b>	<b><u>\$ 1,165,388</u></b>	<b><u>\$ 44,864</u></b>	<b><u>\$ (40,206)</u></b>	<b><u>\$ 1,170,046</u></b>

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	Beginning Balances July 1, 2016	Increases	Decreases	Ending Balances June 30, 2017
<b>University of South Carolina:</b>				
<i>Capital assets not being depreciated:</i>				
Land and improvements.....	\$ 79,919	\$ 2,356	\$ —	\$ 82,275
Construction in progress.....	112,551	79,307	(117,142)	74,716
Works of art and historical treasures.....	34,751	2,529	—	37,280
<i>Total capital assets not being depreciated...</i>	<u>227,221</u>	<u>84,192</u>	<u>(117,142)</u>	<u>194,271</u>
<i>Capital assets being depreciated:</i>				
Land improvements.....	108,769	1,652	—	110,421
Buildings and improvements.....	1,640,730	112,764	(31,028)	1,722,466
Vehicles.....	18,248	1,321	(812)	18,757
Machinery and equipment.....	197,814	18,558	(5,621)	210,751
Intangibles.....	62,336	1,407	(71)	63,672
<i>Total capital assets being depreciated</i>	<u>2,027,897</u>	<u>135,702</u>	<u>(37,532)</u>	<u>2,126,067</u>
<i>Less accumulated depreciation for:</i>				
Land improvements.....	(35,931)	(4,110)	—	(40,041)
Buildings and improvements.....	(680,678)	(41,281)	6,684	(715,275)
Vehicles.....	(12,465)	(1,130)	802	(12,793)
Machinery and equipment.....	(151,956)	(11,672)	3,673	(159,955)
Intangibles.....	(18,975)	(7,288)	29	(26,234)
<i>Total accumulated depreciation.....</i>	<u>(900,005)</u>	<u>(65,481)</u>	<u>11,188</u>	<u>(954,298)</u>
<i>Total capital assets being depreciated, net.....</i>	<u>1,127,892</u>	<u>70,221</u>	<u>(26,344)</u>	<u>1,171,769</u>
<b>USC, net.....</b>	<b><u>\$ 1,355,113</u></b>	<b><u>\$ 154,413</u></b>	<b><u>\$ (143,486)</u></b>	<b><u>\$ 1,366,040</u></b>
	Beginning Balances July 1, 2016	Increases	Decreases	Ending Balances June 30, 2017
<b>Lottery Commission:</b>				
<i>Capital assets being depreciated:</i>				
Buildings and improvements.....	\$ 1,316	\$ —	\$ —	\$ 1,316
Vehicles.....	246	129	—	375
Machinery and equipment.....	3,228	21	—	3,249
Intangibles.....	556	—	—	556
<i>Total capital assets being depreciated</i>	<u>5,346</u>	<u>150</u>	<u>—</u>	<u>5,496</u>
<i>Less accumulated depreciation for:</i>				
Buildings and improvements.....	(1,301)	—	—	(1,301)
Vehicles.....	(100)	(56)	—	(156)
Machinery and equipment.....	(2,917)	(136)	—	(3,053)
Intangibles.....	(275)	(77)	—	(352)
<i>Total accumulated depreciation.....</i>	<u>(4,593)</u>	<u>(269)</u>	<u>—</u>	<u>(4,862)</u>
<i>Total capital assets being depreciated, net.....</i>	<u>753</u>	<u>(119)</u>	<u>—</u>	<u>634</u>
<b>Lottery Commission, net.....</b>	<b><u>\$ 753</u></b>	<b><u>\$ (119)</u></b>	<b><u>\$ —</u></b>	<b><u>\$ 634</u></b>

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During the fiscal year ended June 30, 2017, depreciation expense was charged to the major discretely presented component units as follows (expressed in thousands):

	<b>Depreciation Expense</b>
Public Service Authority.....	\$ 176,037
State Ports Authority.....	38,592
MUSC.....	111,542
USC.....	65,481
Clemson University.....	51,802
Lottery Commission.....	269

Outstanding construction commitments (expressed in thousands) for the State's major discretely presented component units as follows:

	<b>Outstanding Construction Commitments</b>
Public Service Authority.....	\$ 2,457,607
State Ports Authority.....	160,800
MUSC.....	5,735
USC.....	96,795
Clemson University.....	58,111

Interest costs included as part of the cost of capital assets under construction (expressed in thousands) for the State's major discretely presented component units as follows:

	<b>Capitalized Interest Costs</b>
State Ports Authority.....	\$ 22,548
MUSC.....	8
USC.....	4,394
Clemson University.....	13,271

### c. Insurance Activities

#### Medical Malpractice Liability Insurance Joint Underwriting Association

The South Carolina Medical Malpractice Liability Insurance Joint Underwriting Association (JUA) was created by State law. The JUA is a nonmajor discretely presented component unit of the State and the State accounts for the JUA as an insurance enterprise because it primarily covers non-governmental entities. Accordingly, the JUA follows the guidance of FASB ASC 944, *Financial Services - Insurance*, and collectively are referred to below as "the insurance enterprises."

The JUA is responsible for payment of that portion of any covered entity's medical malpractice claim, settlement, or judgment up to \$200 thousand per incident or \$600 thousand in the aggregate for one year.

Licensed health care providers include physicians and surgeons, directors, officers and trustees of hospitals, nurses, oral surgeons, dentists, pharmacists, chiropractors, hospitals, nursing homes, and any similar category of health care providers required to obtain a license to practice in the state. All providers licensed in South Carolina are eligible to participate upon remittance of the annual assessment fees.

The State actuarially establishes claims liabilities for the insurance enterprises based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. The policy claims liabilities for the JUA includes a provision for claims reported but not settled and for claims incurred but not reported. Amounts for claims adjustment expenses, when applicable, have been included in the calculation of the unpaid claims liabilities of the insurance enterprises. The enterprises charge or credit expense, as appropriate, in the period when they adjust claims liabilities. The length of time for which claims costs must be estimated varies depending on the coverage involved. Because actual claims costs depend on such complex factors as medical technology, changes in doctrines of legal liability, and damage awards, the process for computing claims liabilities does not necessarily result in an exact amount. The insurance enterprises and their actuaries recompute claims liabilities annually, using a variety of actuarial and statistical techniques, to produce current estimates that reflect recent settlements, claims frequency, and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit because the insurance enterprises and their actuaries rely both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of past experience.



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Changes in the balances of claims liabilities for the JUA during the past two years were as follows (expressed in thousands):

<b>Fiscal Year Ended December 31</b>	<b>Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at Fiscal Year-End</b>
2016	\$ 70,841	\$ 8,253	\$ (12,529)	\$ 66,565
2015	82,547	4,461	(16,167)	70,841

### Public Service Authority (Santee Cooper)

The Public Service Authority (Santee Cooper), a major discretely presented component unit with a fiscal year ended December 31, is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; business interruption; and errors and omissions. The Authority purchases commercial insurance to cover these risks, subject to coverage limits and various exclusions. Settled claims resulting from these risks did not exceed commercial insurance coverage in 2016. Policies are subject to deductibles ranging from \$500 thousand to \$2.000 million, with the exception of named storm losses which carry deductibles from \$2.000 million up to \$5.000 million. Also a \$1.400 million general liability self-insured layer exists between the Authority's primary and excess liability policies. During 2016, there were minimal payments made for general liability claims.

The Authority is self-insured for auto, dental, workers' compensation and environmental incidents that do not arise out of an insured event. The Authority purchases commercial insurance, subject to coverage limits and various exclusions, to cover automotive exposure in excess of \$2.000 million per incident. Risk exposure for the dental plan is limited by plan provisions. Estimated exposure for workers' compensation is based on an annual actuarial study using loss and exposure information valued as of June 30, 2016. There have been no third-party claims for environmental damages for 2016.

The Authority is exposed to additional risks specific to the utilities industry including nuclear incidents. The maximum liability for public claims arising from any nuclear incident has been established at \$13.400 billion by the Price-Anderson Indemnification Act. This \$13.400 billion would be covered by nuclear liability insurance of \$375.000 million per reactor unit, with potential retrospective assessments of up to \$127.300 million per licensee for each nuclear incident occurring at any reactor in the United States (payable at a rate not to exceed \$18.900 million per incident, per year). Based on its one-third interest in V.C. Summer Nuclear Unit 1, the Authority could be responsible for the maximum assessment of \$42.400 million, not to exceed approximately \$6.300 million per incident, per year. This amount is subject to further increases to reflect the effect of (i) inflation, (ii) the licensing for operation of additional nuclear reactors and (iii) any increase in the amount of commercial liability insurance required to be maintained by the NRC.

Additionally, SCE&G and the Authority maintain, with Nuclear Electric Insurance Limited (NEIL), \$1.500 billion primary and \$1.250 billion excess property and decontamination insurance to cover the costs of cleanup of the facility in the event of an accident. SCE&G and the Authority also maintain accidental outage insurance to cover replacement power costs (within policy limits) associated with an insured property loss. In addition to the premiums paid on these three policies, SCE&G and the Authority could also be assessed a retrospective premium, not to exceed ten times the annual premium of each policy, in the event of property damage to any nuclear generating facility covered by NEIL. Based on current annual premiums and the Authority's one-third interest, the Authority's maximum retrospective premium would be approximately \$7.200 million for the primary policy, \$3.200 million for the excess policy and \$1.800 million for the accidental outage policy.

SCE&G and the Authority maintain builder's risk insurance and marine cargo insurance for the V.C. Summer Units 2 and 3 construction. The builder's risk policy provides coverage of \$2.750 billion accidental nuclear property damage with a sub-limit of \$500.000 million for accidental property damage that is caused by or results from any covered peril other than radioactive contamination resulting from nuclear reaction, nuclear radiation or the release of radioactive materials, with deductibles ranging from \$250 thousand to \$5.000 million. This policy also carries a potential retrospective premium of approximately \$42.000 million. Based on the Authority's current 45 percent ownership interest, the Authority's maximum retrospective premium would be approximately \$18.900 million. The marine cargo/transit policy provides coverage of \$300.000 million, with deductibles ranging from \$25 thousand to \$75 thousand.

On July 31, 2017 the Authority, along with SCE&G, halted the V.C. Summer Units 2 and 3 project. See Note 19 for more information.

The Authority is self-insured for any retrospective premium assessments, claims in excess of stated coverage or cost increases due to the purchase of replacement power associated with an uninsured event. Management does not expect any retrospective assessments, claims in excess of stated coverage or cost increases for any periods through December 31, 2016.

The State reports all of the Authority's risk management activities within the Public Service Authority's accounts. The State reports the Authority's claims expenses and liabilities when it is probable that a loss has occurred and the amount of the loss is reasonably estimable.

## State of South Carolina

Changes in the reported liability in each of the past two years were as follows (expressed in thousands):

<b>Fiscal Year Ended December 31</b>	<b>Beginning of Fiscal Year Liability</b>	<b>Current Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at Fiscal Year-End</b>
2016	\$ 1,479	\$ 2,625	\$ (2,085)	\$ 2,019
2015	1,321	2,377	(2,219)	1,479

### d. Leases

#### Capital Leases

The State's discretely presented component units lease land, office facilities, equipment, and other assets under both capital and operating leases. The present value of future minimum capital lease payments and total minimum annual lease payments for capital leases recorded in the government-wide statement of net assets at June 30, 2017 for the State's discretely presented component units were as follows (expressed in thousands):

<b>Fiscal Year Ending June 30</b>	<b>Clemson University</b>	<b>MUSC</b>	<b>USC</b>
2018	\$ 716	\$ 4,579	\$ 196
2019	574	3,630	177
2020	574	1,866	39
2021	574	1,497	—
2022	574	981	—
2023-2027	2,872	1,717	—
2028-2032	2,872	—	—
2033-2037	2,872	—	—
2038	404	—	—
<b>Total minimum payments.....</b>	<b>12,032</b>	<b>14,270</b>	<b>412</b>
Less: interest and executory costs....	(43)	(1,201)	(16)
<b>Net minimum payments.....</b>	<b>\$ 11,989</b>	<b>\$ 13,069</b>	<b>\$ 396</b>

Assets under capital leases recorded for the State's discretely presented component units at June 30, 2017, were as follows (expressed in thousands):

<b>Assets Acquired Under Capital Leases</b>	<b>Clemson University</b>	<b>MUSC</b>	<b>USC</b>
Land and non-depreciable improvements.....	\$ —	\$ —	\$ 245
Buildings and improvements.....	14,300	—	394
Machinery and equipment.....	1,909	18,913	548
<b>Assets acquired under capital leases before accumulated amortization.....</b>	<b>16,209</b>	<b>18,913</b>	<b>1,187</b>
Less: accumulated amortization.....	(3,415)	(5,375)	(517)
<b>Assets acquired under capital leases, net.....</b>	<b>\$ 12,794</b>	<b>\$ 13,538</b>	<b>\$ 670</b>

#### Operating Leases

For the Public Service Authority, minimum rental payments under operating leases for the fiscal year totaled \$2.100 million. The State Ports Authority had minimum rental payments under operating leases with terms of less than twelve months which totaled \$2.214 million for the fiscal year. The Housing Authority had minimum rental payments under operating leases for the fiscal year which totaled \$341 thousand. For Clemson University, minimum rental payments under operating leases for the fiscal year totaled \$131 thousand. MUSC had minimum rental payments under operating leases for the fiscal year which totaled \$4.823 million. USC had minimum rental payments under operating leases for the fiscal year which totaled \$5.950 million.

## State of South Carolina

At June 30, 2017, future minimum payments under noncancelable operating leases with initial or remaining terms in excess of one year were as follows (expressed in thousands):

<b>Fiscal Year Ending December 31</b>		<b>Public Service Authority</b>			
	2017	\$	700		
	2018		600		
	2019		600		
	2020		600		
	2021		600		
<b>Net minimum payments.....</b>		<b>\$</b>	<b>3,100</b>		

<b>Fiscal Year Ending June 30</b>	<b>Housing Authority</b>	<b>Clemson University</b>	<b>MUSC</b>	<b>USC</b>	<b>Lottery Commission</b>
2018	\$ 334	\$ 3,176	\$ 15,726	\$ 4,634	\$ 548
2019	344	2,801	14,061	1,930	560
2020	351	1,885	11,620	1,273	571
2021	360	1,563	9,278	990	582
2022	369	386	5,651	1,007	593
2023-2027	506	347	7,682	4,460	1,221
2028-2032	—	—	1,250	—	—
<b>Net minimum payments.....</b>	<b>\$ 2,264</b>	<b>\$ 10,158</b>	<b>\$ 65,268</b>	<b>\$ 14,294</b>	<b>\$ 4,075</b>

### Facilities and Equipment Leased to Others

At June 30, 2017, the State Ports Authority had leased to non-State parties certain land and facilities having a cost of approximately \$35.758 million and related accumulated depreciation of \$22.118 million. Also, at June 30, 2017, MUSC had leased to non-State parties certain land and facilities having a cost of approximately \$1.500 million and related accumulated depreciation of \$745 thousand. Future minimum rental payments to be received at June 30, 2017, under these operating leases were as follows (expressed in thousands):

<b>Fiscal Year Ending June 30</b>	<b>State Ports Authority</b>	<b>MUSC</b>
2018	\$ 3,121	\$ 141
2019	2,966	107
2020	2,792	107
2021	2,771	63
2022	1,201	—
2023-2027	4,785	—
2028-2032	5,349	—
2033-2037	5,359	—
2038-2042	5,850	—
Thereafter	5,912	—
<b>Total.....</b>	<b>\$ 40,106</b>	<b>\$ 418</b>

# State of South Carolina

## e. Bonds and Notes Payable

### General Obligation Bonds

General obligation bonds are backed by the full faith, credit, and taxing power of the State. General obligation bonds outstanding at June 30, 2017, were (net of unamortized premiums/discounts, expressed in thousands):

Clemson University institution bonds, 2.00% to 5.00%, maturing serially through 2036.....	\$	160,163
University of South Carolina institution bonds, 2.50% to 5.00%, maturing serially through 2035.....		138,660
Medical University of South Carolina institution bonds, 2.50% to 5.00%, maturing serially through 2036.....		51,409

As of the last reporting date of the component units, future debt service requirements for general obligation bonds of the State's major discretely presented component units were as follows (expressed in thousands):

Year Ending June 30	Clemson University		Medical University of South Carolina	
	Principal	Interest	Principal	Interest
2018	\$ 6,950	\$ 6,261	\$ 4,620	\$ 2,096
2019	6,750	5,929	4,090	1,881
2020	9,535	5,602	4,245	1,677
2021	9,765	5,137	2,485	1,464
2022	7,995	4,680	2,610	1,340
2023-2027	45,700	17,059	12,155	4,897
2028-2032	45,440	7,311	11,735	2,199
2033-2036	18,215	1,237	6,110	465
<b>Total debt service requirements.....</b>	<b>150,350</b>	<b>\$ 53,216</b>	<b>48,050</b>	<b>\$ 16,019</b>
Unamortized premiums.....	9,813		3,359	
<b>Total principal outstanding.....</b>	<b>\$ 160,163</b>		<b>\$ 51,409</b>	

Year Ending June 30	University of South Carolina	
	Principal	Interest
2018	\$ 9,725	\$ 6,057
2019	10,105	5,644
2020	10,590	5,144
2021	10,990	4,717
2022	11,525	4,172
2023-2027	42,875	13,582
2028-2032	29,275	5,317
2033-2036	13,575	879
<b>Total debt service requirements.....</b>	<b>\$ 138,660</b>	<b>\$ 45,512</b>

The State is authorized by the State Constitution to issue general obligation state institution bonds on behalf of state universities and technical colleges (included as discretely presented component units). Under state law, if an institution is unable to pay debt service from tuition fees, the General Fund would assume responsibility. These state institution bonds are presented as liabilities in the stand-alone audited financial statements of the respective universities and technical colleges. In addition to the general obligation nature of the bonds, state institution bonds are secured by the pledge of revenues from tuition fees received by the particular university or technical college for which the bonds are issued. The maximum annual debt service on the state institution bonds for a university or technical college may not exceed 90% of the tuition fees received for the fiscal year next preceding. Tuition fee receipts for each university or technical college are earmarked by the State to support the principal and interest payments for the applicable state institution bonds. State institution bonds of \$483.275 million were outstanding at June 30, 2017.

# State of South Carolina

## Revenue and Other Bonds and Notes

Revenue debt is not backed by the full faith, credit, and taxing power of the State. Revenue and other bonds and notes outstanding at June 30, 2017 and December 31, 2016 (for PSA), were (net of unamortized premiums/discounts, expressed in thousands):

	<u>Bonds</u>	<u>Notes</u>
<b>Major Discretely Presented Component Units:</b>		
Public Service Authority bonds, 1.10% to 8.37%, maturing serially through 2056.....	\$ 8,268,971	\$ —
Clemson University bonds, 2.00% to 5.00%, maturing serially through 2046.....	446,094	—
University of South Carolina bonds and notes, 1.00% to 5.00%, maturing serially through 2047.....	508,386	5,019
Medical University of South Carolina bonds and notes, 2.25% to 7.50%, maturing serially through 2037.....	514,519	43,644
State Ports Authority bonds and notes, 2.06% to 5.50%, maturing serially through 2056.....	465,732	84,808
State Housing Authority bonds, 0.63% to 5.50%, maturing serially through 2047.....	426,786	—

### *University Medical Associates*

University Medical Associates of the Medical University of South Carolina (UMA) is a discretely presented component unit and part of the Medical University of South Carolina, a major discretely presented component unit. UMA entered into an interest rate swap agreement with a financial institution to modify interest rates on certain bonds by converting the variable interest rate into a rate equal to 2.85% plus 8.00% of the one-month LIBOR rate. The interest rate swap agreement matures on July 1, 2037. The notional amount as of June 30, 2017 is \$62.085 million, which equals the principal outstanding. Under the swap agreement, UMA pays the financial institution a fixed interest payment of 2.10% and receives a variable payment equal to 67.00% of the one-month LIBOR rate. The variable rate in effect at June 30, 2017 was 0.77%. The fair value of this swap, estimated using the zero-coupon method, was negative \$3.701 million as of June 30, 2017. The negative fair value of the cash flow hedge swap has been recorded on the statement of net position as an asset and offset by an identical amount for the deferred inflows from this swap since the swap is considered an effective hedging instrument. The decrease in the fair value of the cash flow hedge swap from June 30, 2016 of \$4.452 million is not recognized in these financial statements.

In addition, UMA has entered into an interest rate swap agreement with a financial institution to modify interest rates on an outstanding term loan in an effort to convert its variable rate to a synthetic fixed rate of 3.57%. The swap agreement related to the term loan matures January 2, 2019. The notional amount as of June 30, 2017 was \$6.003 million, which equaled the principal outstanding on the term loan. Under this swap agreement, UMA pays the financial institution a fixed interest payment of 3.87% on the term loan. UMA receives a variable payment equal to the one-month LIBOR rate plus 1.30% on the swap associated with the taxable term loan. The variable rate for the term loan in effect at June 30, 2017 was 2.36%. The fair value of the term loan swap, estimated using the zero-coupon method, was negative \$59 thousand as of June 30, 2017. The negative fair value of the term loan cash flow hedge swap has been recorded on the statement of net position as an asset and offset by an identical amount for the deferred outflows from this swap since the swap is considered an effective hedging instrument. The increase in the fair value of the term loan cash flow hedge swap from June 30, 2016 of \$202 thousand is not recognized in these financial statements.

## State of South Carolina

As of June 30, 2017, debt service requirements of the UMA variable rate debt and net swap payments, assuming current interest rates remain the same for their term, were as follows (expressed in thousands):

Year Ending June 30	Variable Rate Debt		Interest Rate	Totals
	Principal	Interest	Swaps, Net	
2018	\$ 1,700	\$ 929	\$ 805	\$ 3,434
2019	3,500	875	759	5,134
2020	2,925	830	720	4,475
2021	2,525	791	686	4,002
2022	2,600	751	652	4,003
2023-2027	14,105	3,117	2,705	19,927
2028-2032	16,170	1,939	1,683	19,792
2033-2037	18,560	587	509	19,656
<b>Totals .....</b>	<b>\$ 62,085</b>	<b>\$ 9,819</b>	<b>\$ 8,519</b>	<b>\$ 80,423</b>

### State Ports Authority

The State Ports Authority, a major discretely presented component unit, is a party in two interest swap contracts intended to manage interest expense of fixed-rate debt. The contracts provide that the Authority will pay the swap provider interest on a notional amount at a fixed rate of 3.67%, and the swap provider will pay the Authority at a rate based on 70.00% of the one-month LIBOR on such notional amount. The notional amounts at June 30, 2017 were \$44.993 million and \$19.283 million. The swap contracts expire on July 1, 2026.

In addition, the Authority entered into a third interest swap contract intended to manage interest expense and offset the effects of its other interest rate swaps previously executed. This agreement provides that the Authority will pay the swap provider interest on a notional amount at a variable rate equal to the SIFMA Municipal Swap Index rate on the first day of each month through expiration on July 1, 2026. The swap provider will pay the Authority at a fixed rate of 3.51%. The notional amount under this swap agreement is \$64.275 million at June 30, 2017.

As of June 30, 2017, the swaps had a negative fair value of approximately \$889.000 million. The unrealized loss related to these agreements recorded at June 30, 2017 is \$196 thousand and is included in interest expense on the Statement of Activities.

### Debt Service Requirements

The fiscal year for the Public Service Authority ends December 31 while the fiscal year for Clemson University, the University of South Carolina, the Medical University of South Carolina, the State Ports Authority, and the State Housing Authority ends June 30. At December 31, 2016, the carrying value of the Public Service Authority's debt was \$7.696 billion while the fair value was approximately \$8.800 billion. At June 30, 2017, the carrying value of the State Ports Authority debt was \$529.023 million while the fair value was approximately \$458.000 million. The fair values were estimated using current rates available to the entities for similar borrowing arrangements and on the market rate of comparable traded debt.

## State of South Carolina

As of the last reporting date of the component units, future debt service requirements for bonds and notes of the State's major discretely presented component units were as follows (expressed in thousands):

Year Ending December 31	Public Service Authority	
	Principal	Interest
2017	\$ 134,055	\$ 372,670
2018	202,388	365,887
2019	202,640	359,202
2020	182,051	350,906
2021	229,378	342,783
2022-2026	1,020,387	1,586,037
2027-2031	756,670	1,413,139
2032-2036	972,136	1,221,966
2037-2041	841,172	987,869
2042-2046	1,198,035	741,352
2047-2051	1,233,380	404,068
2052-2056	823,260	102,092
<b>Total debt service requirements.....</b>	<b>7,795,552</b>	<b>\$ 8,247,971</b>
Unamortized discounts and premiums...	473,419	
<b>Total principal outstanding.....</b>	<b>\$ 8,268,971</b>	

Year Ending June 30	State Ports Authority		State Housing Authority	
	Principal	Interest	Principal	Interest
2018	\$ 8,698	\$ 24,279	\$ 11,590	\$ 15,283
2019	9,485	23,922	16,775	14,960
2020	9,840	23,543	14,710	14,463
2021	10,220	23,144	15,355	13,962
2022	10,635	22,720	15,935	13,417
2023-2027	76,401	104,439	84,930	57,521
2028-2032	44,802	93,773	92,830	40,016
2033-2037	57,172	82,462	87,265	20,981
2038-2042	54,390	70,027	62,655	8,701
2043-2047	68,875	55,541	13,855	1,470
2048-2052	88,715	35,702	—	—
2053-2056	89,790	9,737	—	—
<b>Total debt service requirements.....</b>	<b>529,023</b>	<b>\$ 569,289</b>	<b>415,900</b>	<b>\$ 200,774</b>
Unamortized premiums and discounts.	21,517		10,886	
<b>Total principal outstanding.....</b>	<b>\$ 550,540</b>		<b>\$ 426,786</b>	

## State of South Carolina

Year Ending June 30	Clemson University		University of South Carolina	
	Principal	Interest	Principal	Interest
2018	\$ 12,160	\$ 16,972	\$ 20,029	\$ 25,877
2019	10,750	16,584	14,990	20,072
2020	11,245	16,088	15,700	19,368
2021	11,040	15,557	16,125	18,594
2022	11,540	15,048	16,900	17,820
2023-2027	61,185	66,919	94,720	76,178
2028-2032	62,590	53,220	101,415	52,927
2033-2037	74,855	40,950	94,255	28,565
2038-2042	90,045	25,769	52,680	9,764
2043-2047	74,400	6,881	19,305	2,000
<b>Total debt service requirements</b>	<b>\$ 419,810</b>	<b>\$ 273,988</b>	<b>\$ 446,119</b>	<b>\$ 271,165</b>
Unamortized discounts and premiums	26,284		67,286	
<b>Total principal outstanding.....</b>	<b>\$ 446,094</b>		<b>\$ 513,405</b>	

Year Ending June 30	Medical University of South Carolina	
	Principal	Interest
2018	\$ 30,093	\$ 15,293
2019	46,653	14,331
2020	36,343	23,428
2021	37,723	23,173
2022	38,965	21,931
2023-2027	172,830	64,369
2028-2032	151,705	17,251
2033-2037	41,685	1,466
<b>Total debt service requirements</b>	<b>\$ 555,997</b>	<b>\$ 181,242</b>
Unamortized discounts and premiums	2,166	
<b>Total principal outstanding.....</b>	<b>\$ 558,163</b>	

### Bond Anticipation Notes

At June 30, 2017, all short-term general obligation bond anticipation notes that were outstanding at the prior fiscal year's end at MUSC were fully defeased.

### Defeased Bonds

In its fiscal year ended December 31, 2016, the Public Service Authority issued \$543.745 million of 2016 Tax-Exempt Refunding Series A Bonds with an all-in true interest cost of 3.66%, which were used to refund \$562.950 million of bonds with an average interest rate of 5.36%. The bonds were refunded and restructured to decrease total debt service payments over the next thirty-four years by approximately \$122.440 million and to obtain an economic gain of approximately \$77.674 million.

Also in its fiscal year ended December 31, 2016, the Public Service Authority issued \$508.705 million of 2016 Tax-Exempt Refunding Series B Bonds with an all-in true interest cost of 3.75%, which were used to refund \$97.715 million of bonds with an average interest rate of 5.00%. The bonds were refunded and restructured to decrease total debt service payments over the next twenty-five years by approximately \$13.783 million and to obtain an economic gain of approximately \$9.207 million.

Finally, in its fiscal year ended December 31, 2016, the Public Service Authority issued \$52.400 million of 2016 Tax-Exempt Refunding Series C Bonds with an all-in true interest cost of 3.11%, which were used to refund \$60.725 million of bonds with an average interest rate of 4.74%. The bonds were refunded and restructured to increase total debt service payments over the next twenty-one years by approximately \$10.640 million and to obtain an economic gain of approximately \$2.119 million.

In addition, at December 31, 2016, \$1.053 billion of bonds associated with the Public Service Authority were considered defeased.



## State of South Carolina

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During July 2016, The University of South Carolina issued \$67.820 million in Series 2016 Revenue Refunding Bonds, with an aggregate all-in true interest cost of 2.79%. The net proceeds after payment of \$511 thousand in issuance costs were used to refund \$52.450 million of the 2008 Series A Revenue Bonds and \$23.510 million of Series 2009A Revenue Bonds with an average interest rate of 4.72%. The refunding transaction resulted in an aggregate debt payment reduction of \$18.011 million over the next twenty three years and an economic gain of \$14.335 million.

Also, during July 2016, The University of South Carolina issued \$22.400 million in Series 2016A Athletic Facilities Revenue Refunding Bonds, with an aggregate all-in true interest cost of 2.75%. The net proceeds after payment of \$195 thousand in issuance costs were used to refund \$24.040 million of the 2008 Series A Athletic Facilities Revenue Bonds with an average interest rate of 4.30%. The refunding transaction resulted in an aggregate debt payment reduction of \$6.781 million over the next twenty-two years and an economic gain of \$5.475 million.

During April 2017, The Medical University of South Carolina issued \$25.115 million in Series 2017 Revenue Refunding Bonds, with an aggregate all-in true interest cost of 2.73%. The net proceeds after payment of \$253 thousand in issuance costs were used to refund \$27.080 million of the Series 2006 Revenue Bonds with an average interest rate of 4.23%. The refunding transaction resulted in an aggregate debt payment reduction of \$3.519 million over the next fourteen years and an economic gain of \$2.638 million.

### Conduit Debt

State law authorizes issuance of certain bonds for which the State assumes no responsibility for repayment. These bonds do not appear as liabilities in the accompanying financial statements.

The Housing Authority issues certain mortgage loan notes and housing revenue bonds for developers to construct moderate to low income housing projects. The bonds are payable solely from housing rental payments received by the developer and generally are secured by an irrevocable letter of credit or bond insurance. At June 30, 2017, the outstanding balance of bonds issued was \$287.504 million.

The Jobs-Economic Development Authority, a nonmajor discretely presented component unit, issues industrial revenue bonds to develop and benefit business enterprises. The bonds are payable solely by revenues of the business enterprise and generally are secured by an irrevocable letter of credit. At June 30, 2017, the outstanding balance of bonds issued after June 30, 1995, was \$3.742 billion. The original amount of bonds issued prior to that date is not available.

### Commercial Paper Notes and Lines of Credit

The Public Service Authority and the University of South Carolina present their outstanding amounts as commercial paper notes and line of credit, respectively, but all other amounts outstanding on lines of credit at June 30, 2017 are reported as notes payable. Other relevant information regarding these accounts is provided below.

The Public Service Authority has recorded a \$399.899 million liability for commercial paper notes at its fiscal year ended December 31, 2016. The paper is issued for valid corporate purposes with terms not to exceed 270 days. The Authority has an \$750.000 million revolving credit agreement to support the issuance of commercial paper. There were no borrowings under the agreement during 2016.

The University Medical Associates of the Medical University of South Carolina (UMA), a discretely presented component unit of MUSC, has a line of credit with a maximum borrowing limit of \$10.000 million, on which UMA could draw for working capital. The loan bears interest at the 30-day LIBOR rate plus 0.75% and is secured by all unrestricted accounts receivable. During fiscal year ended June 30, 2017, there were no advances under this line of credit. The line of credit expired during June 2017 and was renewed with essentially the same terms through June 22, 2018.

The University of South Carolina Educational Foundation, a discretely presented component unit of USC, has a line of credit with a maximum borrowing limit of \$20.000 million, on which it could draw for working capital. The loan bears interest at the 30-day LIBOR rate plus 1.20%. As of June 30, 2017, the University of South Carolina Educational Foundation has an outstanding balance of \$3.933 million on this line of credit. Interest only payments on this line of credit were due beginning in August 2015 and the entire principal balance and any outstanding interest are due in June 2019.

# State of South Carolina

## f. Changes in Liabilities

	Balances at January 1, 2016	Increases	Decreases	Balances at December 31, 2016	Amounts Due Within One Year
<b>Public Service Authority</b>					
Policy claims.....	\$ 1,479	\$ 2,625	\$ (2,085)	\$ 2,019	\$ 2,019
Revenue bonds payable.....	7,134,232	1,572,590	(911,270)	7,795,552	134,055
Unamortized discounts and premiums.....	345,133	173,145	(44,859)	473,419	—
Total revenue bonds payable.....	7,479,365	1,745,735	(956,129)	8,268,971	134,055
Compensated absences payable.....	21,034	2,879	(2,013)	21,900	—
Net pension liability.....	286,300	38,656	—	324,956	—
Total long-term liabilities.....	\$ 7,788,178	\$ 1,789,895	\$ (960,227)	\$ 8,617,846	\$ 136,074

	Balances at July 1, 2016	Increases	Decreases	Balances at June 30, 2017	Amounts Due Within One Year
<b>State Ports Authority</b>					
Notes payable.....	\$ 41,056	\$ 45,000	\$ (1,248)	\$ 84,808	\$ 3,163
Revenue bonds payable.....	449,485	—	(5,270)	444,215	5,535
Unamortized discounts and premiums.....	21,942	—	(425)	21,517	—
Total revenue bonds payable.....	471,427	—	(5,695)	465,732	5,535
Compensated absences payable.....	3,474	2,217	(2,813)	2,878	2,878
Net pension liability.....	74,296	5,369	—	79,665	—
Total long-term liabilities.....	\$ 590,253	\$ 52,586	\$ (9,756)	\$ 633,083	\$ 11,576

	Balances at July 1, 2016	Increases	Decreases	Balances at June 30, 2017	Amounts Due Within One Year
<b>Housing Authority</b>					
Revenue bonds payable.....	\$ 411,575	\$ 117,000	\$ (112,675)	\$ 415,900	\$ 11,590
Unamortized discounts and premiums.....	10,648	4,034	(3,796)	10,886	—
Total revenue bonds payable.....	422,223	121,034	(116,471)	426,786	11,590
Compensated absences payable.....	821	578	(601)	798	601
Arbitrage payable.....	41	—	(41)	—	—
Net pension liability.....	13,391	1,040	—	14,431	—
Total long-term liabilities.....	\$ 436,476	\$ 122,652	\$ (117,113)	\$ 442,015	\$ 12,191

# State of South Carolina

	Balances at July 1, 2016	Increases	Decreases	Balances at June 30, 2017	Amounts Due Within One Year
<b>Clemson University</b>					
General obligation bonds payable.....	\$ 104,435	\$ 52,395	\$ (6,480)	\$ 150,350	\$ 6,950
Unamortized discounts and premiums.....	6,397	4,405	(989)	9,813	—
Total general obligation bonds payable.....	110,832	56,800	(7,469)	160,163	6,950
Revenue bonds payable.....	430,050	—	(10,240)	419,810	12,160
Unamortized discounts and premiums.....	27,587	—	(1,303)	26,284	—
Total revenue bonds.....	457,637	—	(11,543)	446,094	12,160
Capital leases payable.....	12,967	—	(978)	11,989	709
Compensated absences payable.....	28,956	10,648	(14,033)	25,571	14,967
Net pension liability.....	509,742	63,427	—	573,169	—
Total long-term liabilities.....	\$ 1,120,134	\$ 130,875	\$ (34,023)	\$ 1,216,986	\$ 34,786
<b>Medical University of South Carolina</b>					
Notes payable.....	\$ 60,438	\$ —	\$ (16,794)	\$ 43,644	\$ 6,686
General obligation bonds payable.....	52,985	—	(4,935)	48,050	4,620
Unamortized discounts and premiums.....	3,945	—	(586)	3,359	—
Total general obligation bonds payable.....	56,930	—	(5,521)	51,409	4,620
Revenue bonds payable.....	491,778	69,644	(49,069)	512,353	23,407
Unamortized discounts and premiums.....	—	2,237	(71)	2,166	—
Total revenue bonds.....	491,778	71,881	(49,140)	514,519	23,407
Capital leases payable.....	14,339	2,974	(4,244)	13,069	4,164
Compensated absences payable.....	34,712	19,899	(23,449)	31,162	19,233
Net pension liability.....	1,025,132	158,981	—	1,184,113	—
Total long-term liabilities.....	\$ 1,683,329	\$ 253,735	\$ (99,148)	\$ 1,837,916	\$ 58,110
<b>Lottery Commission</b>					
Compensated absences payable.....	\$ 794	\$ 475	\$ (498)	\$ 771	\$ 481
Net pension liability.....	13,605	1,426	—	15,031	—
Total long-term liabilities.....	\$ 14,399	\$ 1,901	\$ (498)	\$ 15,802	\$ 481

## State of South Carolina

	Balances at July 1, 2016	Increases	Decreases	Balances at June 30, 2017	Amounts Due Within One Year
<b>University of South Carolina</b>					
Notes payable.....	\$ 5,942	\$ 77	\$ (1,000)	\$ 5,019	\$ 5,019
General obligation bonds payable.....	147,990	—	(9,330)	138,660	9,725
Revenue bonds payable.....	423,790	130,545	(113,235)	441,100	15,010
Unamortized discounts and premiums.....	47,450	22,923	(3,087)	67,286	—
Total revenue bonds.....	471,240	153,468	(116,322)	508,386	15,010
Capital leases payable.....	14,824	—	(14,428)	396	185
Compensated absences payable.....	35,367	25,700	(28,523)	32,544	22,131
Net pension liability.....	784,144	95,602	—	879,746	—
Total long-term liabilities.....	\$ 1,459,507	\$ 274,847	\$ (169,603)	\$ 1,564,751	\$ 52,070

### Short-Term Debt

The Medical University of South Carolina and the University of South Carolina may issue bond anticipation notes (BANS) to provide interim financing for capital projects while in the process of issuing bonds. The Public Service Authority may issue commercial paper as short-term financing for valid corporate purposes as allowed by the Authority's Board of Directors. Short-term debt for the fiscal year ended June 30, 2017 included: a line of credit for USC and commercial paper notes in the Public Service Authority. Short-term debt activity during the fiscal year was as follows (expressed in thousands):

	Balances at January 1, 2016	Increases	Decreases	Balances at December 31, 2016
<b>Public Service Authority</b>				
Commercial paper notes.....	\$ 597,520	\$ 137,089	\$(334,710)	\$ 399,899

	Balances at July 1, 2016	Increases	Decreases	Balances at June 30, 2017
<b>University of South Carolina</b>				
Line of credit.....	\$ 18,933	\$ —	\$ (15,000)	\$ 3,933

### g. Joint Venture and Joint Operation

#### Joint Venture

The Public Service Authority (Authority) is a member of The Energy Authority (TEA). TEA markets wholesale power and coordinates the operation of the generation assets of its members to maximize the efficient use of electrical energy resources, reduce operating costs and increase operating revenues of the members. It is expected to accomplish the foregoing without impacting the safety and reliability of the electric system of each member. TEA does not engage in the construction or ownership of generation or transmission assets. In addition, it assists members with fuel hedging activities and acts as an agent in the execution of forward transactions. The Authority accounts for its investment in TEA under the equity method of accounting.

All of TEA's revenues and costs are allocated to the members. The Authority's exposure relating to TEA is limited to the Authority's capital investment, any accounts receivable and trade guarantees provided by the Authority. These guarantees are within the scope of FASB ASC 952. Upon the Authority making any payments under its electric guarantee, it has certain contribution rights with the other members in order that payments made under the TEA member guarantees would be equalized ratably, based upon each member's equity ownership interest. After such contributions have been affected, the Authority would only have recourse against TEA to recover amounts paid under the guarantee. The term of this guarantee is generally indefinite, but the Authority has the ability to terminate its guarantee obligations by providing advance notice to the beneficiaries thereof. Such termination of its guarantee obligations only applies to TEA transactions not yet entered into at the time the termination takes effect. The Authority's support of TEA's trading activities is limited based on the formula derived from the forward value of TEA's trading positions at a point in time. The formula was approved by the Authority's Board. At December 31, 2016, the trade guarantees are an amount not to exceed approximately \$84.500 million.

Interested parties may obtain a copy of TEA's financial statements by writing to:

The Energy Authority  
301 West Bay Street, Suite 2600  
Jacksonville, Florida 32202  
[www.teainc.org](http://www.teainc.org)

### Joint Operation

The Authority and South Carolina Electric and Gas (SCE&G) are parties to a joint ownership agreement providing that the Authority and SCE&G own Unit 1 at the V.C. Summer Nuclear Station with undivided interests of 33.33% and 66.67%, respectively. SCE&G is solely responsible for the design, construction, budgeting, management, operation, maintenance and decommissioning of Unit 1 and the Authority is obligated to pay its ownership share of all costs relating thereto. The Authority receives 33.33% of the net electricity generated. In 2004, the Nuclear Regulatory Commission (NRC) granted a twenty-year extension to the operating license for Unit 1, extending it to August 6, 2042. Nuclear fuel costs are being amortized based on energy expended using the unit-of-production method. Costs include a component for estimated disposal expense of spent nuclear fuel; however as of May 2015, the Department of Energy suspended the collection of spent fuel disposal fees. Fuel amortization and disposal fees (through April 2014) are included in fuel expense and recovered through the Authority's rates.

The NRC requires a licensee of a nuclear reactor to provide minimum financial assurance of its ability to decommission its nuclear facilities. In compliance with the applicable NRC regulations, the Authority established an external trust fund and began making deposits into this fund in September 1990. In addition to providing for the minimum requirements imposed by the NRC, the Authority makes deposits into an internal fund in the amount necessary to fund the difference between a site-specific decommissioning study completed in 2012 and the NRC's imposed minimum requirement. Based on these estimates, the Authority's one-third share of the estimated decommissioning costs of Unit 1 equals approximately \$369.600 million in 2012 dollars. As deposits are made, the Authority debits FERC account 532 - Maintenance of Nuclear Plant, an amount equal to the deposits made to the internal and external trust funds. These costs are recovered through the Authority's rates.

The Authority and SCE&G are constructing a plan to operate two additional nuclear generating units (Summer Units 2 and 3) at the V.C. Summer Nuclear Station. On May 22, 2008, the Authority's Board authorized the Authority to execute a Limited Agency Agreement appointing SCE&G to act as the Authority's agent in connection with the performance of an Engineering, Procurement and Construction (EPC) Agreement. On May 23, 2008, SCE&G, acting for itself and as agent for the Authority, entered into an EPC Agreement with Westinghouse and Stone & Webster, Inc., (a subsidiary of Chicago Bridge & Iron Company), for the engineering, procurement and construction of two 1,117 MW nuclear generating units.

On October 20, 2011, the Authority and SCE&G entered into a Design and Construction Agreement. Among other things, the Design and Construction Agreement allows either or both parties to withdraw from the project under certain circumstances. Also on October 20, 2011, the Authority and SCE&G entered into an Operating and Decommissioning Agreement with respect to the two units. Both the Design and Construction Agreement and the Operating and Decommissioning Agreement define the conditions under which the Authority or SCE&G may convey an undivided ownership interest in the new units to a third party. Together the Design and Construction Agreement and the Operating and Decommissioning Agreement provide for a 45.00% ownership interest by the Authority in each of the two new units and replace the Amended and Restated Bridge Agreement which had governed the relationship between the Authority and SCE&G.

The Authority received the combined construction and operating licenses on March 30, 2012 and anticipates that V.C. Summer Units 2 and 3 will go into service in 2019 and 2020, respectively. On April 5, 2012, the Authority's Board authorized the Authority to expend up to \$5.100 billion to fund the Authority's share of the EPC Agreement and associated Owner's Costs to complete the project.

As part of its capital improvement program, the Authority has evaluated its level of participation in the new units. Due to developments since initiation of the project, the Authority is taking actions necessary to reduce its 45.00% ownership interest. In 2011, the Authority began deferring a portion of interest expense representing the amount related to the assumed ownership reduction. In 2013, the Authority continued deferring and began capitalizing portions of related interest expense based on revised ownership assumptions.

On July 31, 2017 the Authority, along with SCE&G, halted the V.C. Summer Units 2 and 3 project. See Note 19 for more information.

### **h. Significant Transactions of Major Component Units with the Primary Government**

The Public Service Authority makes payments to the General Fund in lieu of taxes each year based on requirements under bond indentures. These payments totaled \$19.200 million during the Authority's fiscal year ended December 31, 2016.

During the fiscal year ended June 30, 2002, the State Ports Authority resolved to contribute a total of \$45.000 million over twenty-six years to the Local Government Infrastructure Fund, a major governmental fund, for the Cooper River Bridge project in Charleston. The Authority made a payment of \$1.000 million during the fiscal year ended June 30, 2017.

Clemson University provided computer services and information systems development to other State agencies for a fee. These fees totaled \$594 thousand and \$39.048 million for the fiscal year ended June 30, 2017.

## i. Concentrations of Customer Credit Risk

### Public Service Authority

Concentrations of credit risk with respect to the Public Service Authority's receivables are limited due to its large number of customers and their dispersion across different industries. The Authority maintains an allowance for uncollectible accounts based on the expected collectability of all accounts receivable. The Authority had one customer that accounted for more than ten percent of the Authority's sales for its fiscal year ended December 31, 2016, as follows (expressed in thousands):

Customer	Revenue	Revenue
Central Electric Power Cooperative, Inc .....	\$ 1,018,000	59%

No other customer accounted for more than 10% of the Authority's sales.

### State Ports Authority

During the fiscal year ended June 30, 2017, of the State Ports Authority's total revenues, three customers accounted for approximately 25%, 16%, and 12% each. The Authority performs ongoing credit evaluations of its customers and generally operates under international laws, which may provide for a maritime lien on vessels in the event of default on credit terms. The Authority maintains reserves for potential credit losses.

## j. Contingencies and Commitments

### Litigation – State Ports Authority

In January 2013, the Ports Authority intervened in a federal case brought by preservation and environmental groups against the U.S. Army Corps of Engineers (The "Corps"), to challenge issuance of authority for the Ports Authority to drive pilings under a building on Union Pier Terminal in renovating the building to accommodate passenger vessels. On September 19, 2013, the federal district court remanded the permit to the Corps for further review and action. The permit application is under review by the Corps of Engineers on remand. The Ports Authority intends to continue pursuing the federal permit and to continue any legal actions necessary to perfect the final permit.

In February 2013, the same cruise terminal opponents and others filed an administrative action challenging the State permit issued for the piling work at Union Pier. The South Carolina Administrative Law Court granted summary judgment in favor of the Ports Authority, and dismissed the challenge on April 21, 2014. The case is now on appeal, briefing is completed, and at this time, arguments were heard on February 15, 2017 by the Court of Appeals. The decision may be further appealed to the State Supreme Court. The Ports Authority intends to vigorously defend the permits. The effect of these administrative permit cases on the financial position of the Ports Authority cannot be determined at this time.

On October 14, 2012, a portion of the quay wall at Veterans' Terminal (VT) in North Charleston, failed. A claim relating to the quay wall failure and remediation costs has also been asserted by the Ports Authority against the United States Navy for indemnity under Section 330 of the National Defense Authorization Act of 1993 (P.L. 102-484), as amended by P.L. 103-160. The claim is related only to oil pollution left by the United States Navy in an underground pipe near the damaged area, which had not been designated as an area of concern, nor disclosed presence of oil, which should have been cleaned out and removed by the Federal Government. Small amounts of oil were released in an investigatory excavation before being sealed off and recovered. The presence of the oil has caused increased costs of remediation, in an amount which cannot be accurately determined until the contract for remedial work has been completed and costs tallied. Department of Defense is defending the 330 indemnity claim and has sought additional information. Under the indemnity claim, the Federal Government would likely be responsible only for the remediation costs related to the oil, which is excluded from insurance coverage by the Ports Authority's property insurance policy.

Construction of the Hugh K. Leatherman, Sr. Terminal was delayed by discovery of issues associated with the design and administration of the project that have required re-engineering of the containment wall structures. An excess cost statement has been delivered to the responsible party to determine recovery of the additional construction costs caused by design and project management issues and to seek resolution by agreement. The matter has been resolved against one contractor through a settlement agreement, while the litigation continues against the remaining contractor defendant. Remediation work and construction is continuing.

In October 2002, the Ports Authority and the City of North Charleston (City) entered into a Memorandum of Understanding (MOU) related to certain issues concerning the development of the Hugh K. Leatherman, Sr. Terminal located at the former Charleston Navy Base Facility. One requirement of the MOU is for the City and the Ports Authority to approach the South Carolina General Assembly for the funding of certain infrastructure which is desired by the City. The City has communicated

## State of South Carolina

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to the Ports Authority that it believes this infrastructure is required prior to the opening of the terminal. While the Authority disagrees with the City on this point, it plans to fully comply with all applicable terms of the MOU. At this time, no measurable impact of the City's position can reasonably be made.

### Other Loan Guarantees – South Carolina Education Assistance Authority

The South Carolina Education Assistance Authority, a non-major component unit, guarantees student loans. As a result of the Health Care and Education Reconciliation Act of 2010 and subsequent actions taken by the federal government which nationalized the federally-guaranteed student loan program, continuing guarantor operations under the guaranty agreement between the Authority and the USDE would result in an economic loss to the Authority. Therefore on June 22, 2016, the State Fiscal Accountability Authority delegated to the South Carolina Student Loan Corporation (SCSLC) the authority to communicate with the United States Department of Education (USDE) at the appropriate time to terminate the guaranty agreements, cease operating as a guaranty agency under the Higher Education Act of 1965 and to present to the South Carolina State Treasurer all necessary documents required to affect such termination. SCSLC notified the USDE on June 22, 2016 of the intention to terminate the guaranty agreement. On July 21, 2016, SCSLC received formal notice from the USDE naming Educational Credit Management Corporation (ECMC) as the receiving guarantor; however, initial discussion and coordination of the transfer between the parties began on July 7, 2016. Effective December 1, 2016, the Authority transferred to ECMC and ECMC accepted the transfer of all of the Authority's outstanding guarantees and its post-claim portfolio. In addition, the Authority and ECMC agreed to a sixty-month period beginning December 1, 2016 through December 1, 2021, during which the Authority will reimburse ECMC up to \$737,000 of the Default Aversion Fee previously earned from USDE which must be rebated to the USDE due to claims filed by the eligible lender during this sixty-month period. The quarterly billing of these rebates will be paid from the Agency Operating Fund. The State's default rate for the period ended September 30, 2016, was 2.0%.

### Purchase Commitments – Public Service Authority

At December 31, 2016, the Public Service Authority, a major discretely presented component unit and electric utility company, had outstanding minimum obligations under existing purchase contracts totaling \$297.918 million for coal. In addition, minimum obligations under two purchased power contracts as of December 31, 2016, were approximately \$49.400 million with a remaining term of nineteen years. Also at December 31, 2016, the Authority had commitments for nuclear fuel and nuclear fuel conversion contracts of \$357.200 million over the next twenty-one years.

The Authority amended a service agreement to an approximate amount of \$97.200 million. The agreement provides a contract performance manager, initial spare parts, parts and services for specified planned maintenance outages, remote monitoring and diagnostics of the turbine generators, and combustion tuning for the gas turbines. The contract term extends through 2018.

On July 31, 2017 the Authority, along with SCE&G, halted the V.C. Summer Units 2 and 3 project. See Note 19 for more information.

### Purchase Commitments – Ports Authority

At June 30, 2017, the Ports Authority had construction commitments of approximately \$160.800 million and non-construction commitments for property, plant and equipment of approximately \$22.600 million. The Ports Authority recorded a liability of approximately \$4.200 million equal to the final project costs on the 52 foot Charleston Harbor deepening project.

### Commitments to Provide Grants and Other Financial Assistance – The State Housing Finance and Development Authority

The State Housing Finance and Development Authority, a major discretely presented component unit, has commitments of \$8.022 million from the Housing Trust Fund for affordable housing projects and developments.

## NOTE 19: SUBSEQUENT EVENTS

### a. Debt Issuances

Subsequent to the fiscal year end, the State of South Carolina issued the following debt:

- The State Transportation Infrastructure Bank, reported within the Local Government Infrastructure Fund (a major governmental fund), issued \$188.725 million in revenue refunding bonds, Series 2017, on July 27, 2017.
- The State issued state institution bonds, Series 2017B, in the amount of \$39.450 million on behalf of the University of South Carolina, a major discretely presented component unit, on August 24, 2017.
- The State issued higher education revenue refunding bonds, Series 2017A, in the amount of \$20.840 million on behalf of the University of South Carolina, a major discretely presented component unit, on September 14, 2017.
- The State issued athletic facilities revenue bonds, Series 2017B, in the amount of \$46.990 million on behalf of the University of South Carolina, a major discretely presented component unit, on September 14, 2017.
- The State issued state institution bonds, Series 2017A, in the amount of \$75.005 million on behalf of Clemson University, a major discretely presented component unit, on August 24, 2017.
- The State issued state institution refunding bonds, Series 2017A, in the amount of \$45.880 million on behalf of Clemson University, a major discretely presented component unit, on August 24, 2017.

On September 7, 2017, the Housing Authority, a major discretely presented component unit, issued \$55.000 million in mortgage revenue bonds, Series 2017B.

The Public Service Authority, a major discretely presented component unit, drew \$40.500 million from a revolving credit agreement after December 31, 2016.

### b. Palmetto Railways

On March 9, 2017, the Division signed an Asset Purchase and Sale Agreement with Hampton & Branchville Railroad Company to purchase the railroad and related assets of a 45+ mile railroad in Hampton and Colleton County for \$6.5 million.

On March 2, 2017, the Division sold 9.3 acres of land in North Charleston for \$2.1 million.

### c. South Carolina State University Loans

On January 31, 2014, South Carolina State University, a non-major discretely presented component unit, notified the State that revenue collections had not met revenue estimates because student enrollment has lagged behind university projections. As a result, the University requested \$13 million to pay current bills, and the former State Budget and Control Board, currently known as State Fiscal Accountability Authority, approved and the General Assembly committed an emergency \$6.000 million loan to the University on April 30, 2014. The \$6.000 million loan also has a stipulation that up to \$500 thousand of the \$6.000 million must be used to hire consultants to assess the University's financial needs and operations. The loan was due in full on June 30, 2015, although the University received a four-year extension on December 3, 2014. In fiscal year 2015, a Blue Ribbon Committee, appointed by the South Carolina State Legislature, awarded the University a \$12.000 million loan to be provided to the University over three years in annual installments of \$6.000 million, \$4.000 million and \$2.000 million, in fiscal 2015, 2016 and 2017, respectively. The South Carolina State Legislature passed a Joint Resolution, 2016 Act 286 (S. 1166) that provided for forgiveness of the Blue Ribbon Committee's 6-4-2 Loan over a period of three years effective fiscal year 2017. \$8.000 million of the loan was forgiven in fiscal year 2017, and \$2.000 million in each fiscal year 2018 and 2019 will be forgiven as well.

### d. Ports Authority Construction Project

On July 19, 2017, the Ports Authority executed a Project Partnership Agreement (PPA) with the Department of the Army to commence the construction of the harbor deepening project for the Charleston Harbor. As of the effective date of the agreement, construction costs are projected to be \$533 million. The State of South Carolina has appropriated \$300 million plus interest earned for the harbor deepening project with the remainder of the costs, not allocated by the federal government for their defined share, being the responsibility of the Ports Authority. The current estimated difference between funds currently on hand and those left to be allocated to complete the project is the \$221.9 million. The US Army Corps of Engineers Charleston District was awarded \$17.5 million in Federal appropriated funds in May 2017 and requests have and will be made in timely manner for the appropriation of the remaining federal share. However, award of these funds is not guaranteed.



## State of South Carolina

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Subsequent to fiscal year-end, the Ports Authority has provided \$243 million of State appropriated funds under the terms of the PPA.

The Port Royal property was transferred to the Department of Administration for negotiating the sale of the property and vetting the potential purchasers of the property. On September 20, 2017, the Department of Administration closed on the sale of the Port Royal property with a sales price of \$9 million. After settlement of all fees and costs associated with the sale, the net proceeds to the Ports Authority is \$8.7 million. The Ports Authority has reflected this transaction in the financial statements as of June 30, 2017.

### **e. South Carolina First Steps to School Readiness BabyNet**

In September 2016, the Governor of South Carolina issued Executive Order No. 60, which designated the South Carolina Department of Health and Human Services (DHSS) as the lead agency for South Carolina's IDEA Part C program, known locally as "BabyNet". South Carolina First Steps to School Readiness, a non-major discretely presented component unit, was previously the lead agency. This Executive Order took effect immediately with the Department of Health and Human Services formally assuming the IDEA Part C lead agency responsibility beginning July 1, 2017. Funding related to the BabyNet program is expected to be appropriated to the South Carolina Department of Health and Human Service beginning in fiscal year 2018. The transfer of the BabyNet program to DHHS will result in First Steps recognizing a decrease in net position of \$267,035 which will be recognized during the fiscal year ending June 30, 2018. This amount represents the net position of First Steps that will be transferred to DHHS, which consists of a portion of capital assets related to the operations of the BabyNet program. No other consideration will be received or provided by First Steps.

### **f. Department of Transportation 2017 Legislative Actions**

During the 2017 Legislative session Act 40, the "Roads Bill", was adopted to provide the Department with a sustainable and significant increase in revenue. The motor fuel user fees will increase by 2 cents per year, beginning July 2017, and continue to increase by 2 cents per year for the next 6 years for a total of 12 cents by July 2022. In addition to motor fuel user fees, Act 40 increased a variety of motor vehicle fees, the maximum sales and use tax and created an infrastructure maintenance fee. During FY17-18, the Department expects to receive an additional \$169 million in Act 40 revenues. The new revenues are to be largely allocated specifically to the long term maintenance and preservation of the state road system. Over the next ten years, with the assistance of these funds, the Department will improve dangerous rural roads, replace fifty percent of the state's structurally deficient bridges, resurface and rebuild fifty percent of the state's highways and embark on various Interstate widening projects. At full implementation, the 2017 Roads Bill will add an estimated additional \$600 million for South Carolina highway infrastructure.

### **g. Natural Disasters**

During early October 2015, South Carolina received prolonged torrential rains spawned by Hurricane Joaquin that produced catastrophic statewide flooding. The extent and severity of flooding was unprecedented and resulted in extensive damage to roads and bridges and to private property, polluted water systems, compromised dams, and power outages. As of June 30, 2017 the State of South Carolina has requested reimbursement from FEMA in the amount of \$3.8 million. The recovery from this storm remains primarily related to roads, bridges and other transportation infrastructure. The Department of Transportation, a governmental fund, conducted thorough inspections of all bridges and roads and began recovery of the State Highway System. Total damages on the State Highway System are estimated to be \$153 million and many costs are eligible for federal assistance from Federal Highway Administration and Federal Emergency Management. The estimated State portion of damages is expected to be \$49 million. During the 2015-2016 Legislative Session, funding in the amount of \$49 million was provided to the Department to assist in the recovery and repair process and provide required federal assistance matching funds. The Department has incurred costs through June 30, 2017 of \$110.7 million of which \$64.6 million has been received in federal assistance. Additional federal assistance is expected up to \$24.9 million and will be based upon total costs and their federal assistance eligibility.

During October 2016, South Carolina received another devastating storm, Hurricane Matthew, which caused significant damage to state parks, roads, electrical infrastructure and other property. On October 4, 2016 the Governor issued an executive order declaring a state of emergency for the State of South Carolina. On or about October 7, 2016 the President declared the State of South Carolina a disaster area and eligible for FEMA recovery. This storm carried heavy rains which caused flooding and high winds resulting in down trees and debris. As of June 30, 2017 the State of South Carolina has requested reimbursement from FEMA in the amount of \$8.5 million. Again the primary impact of this storm was with roads, bridges and infrastructure. The Department of Transportation, a governmental fund, conducted thorough inspections of all bridges and roads and began

recovery of the State Highway System. Total damages on the State Highway System are estimated to be \$100.1 million and many costs are eligible for federal assistance from Federal Highway Administration and Federal Emergency Management. The estimated State portion of damages is expected to be \$30.4 million. During the 2017 Legislative Session, the General Assembly provided funding to the Department as the required match to Federal Emergency Management assistance. The Department has incurred costs through June 30, 2017 of \$54.8 million of which \$7.0 million has been received in federal assistance. Additional approved federal assistance of \$22.8 million has been accrued as of June 30, 2017.

### **h. Public Service Authority Ceases the Joint Construction Project (V.C. Summer Units 2 and 3)**

On July 31, 2017, the Public Service Authority (the Authority) and SCE&G (the Authority's project partner- see note 18 g) halted construction and announced their decision to cease construction on the V.C. Summer Units 2 and 3 project. In 2008 the Authority and SCE&G entered into a fixed-price contract with Westinghouse Electric Company to construct the two units. However, since the project's inception it had experienced significant cost overruns and delays, producing escalating estimates of the total costs for project, which had increased to more than twice the initial \$11.500 billion total cost estimates. Complicating these problems, Westinghouse filed for chapter 11 bankruptcy protection on March 29, 2017.

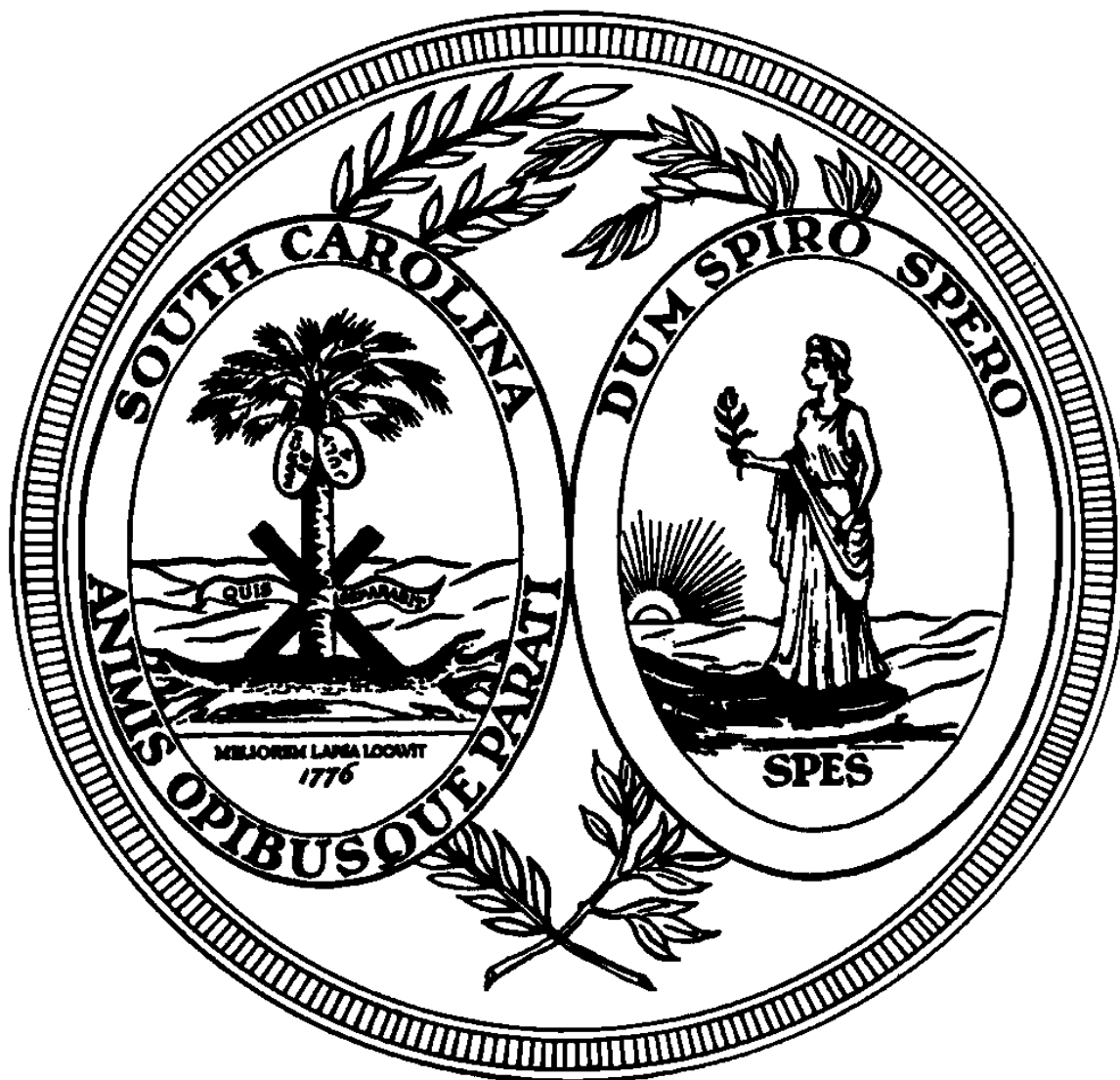
The Authority estimates that at July 31, 2017, it had \$4.800 billion of construction in progress attributed to this halted project. In addition, the Authority is aware of approximately \$132.750 million in mechanics liens filed against the project. On the other hand, the Authority anticipates a settlement payment of \$898.684 million from Toshiba, the parent company of Westinghouse, as a result of the bankruptcy settlement.

The State is currently evaluating options that include selling the Authority or selling the related construction in progress to another entity to finish the project, yet it has made no decision at this time. In addition, the Authority has not yet determined how it will account for the ceased project and reflected in its December 31, 2017 financial statements.

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**REQUIRED  
SUPPLEMENTARY INFORMATION—  
Other than Management's Discussion and Analysis  
(Unaudited)**

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# REQUIRED SUPPLEMENTARY INFORMATION

## Budgetary Comparison Schedule (Non-GAAP Budgetary Basis)

## BUDGETARY GENERAL FUND

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance from Final Budget— Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
<b>Regular sources</b>				
Individual income tax.....	\$ 3,536,613	\$ 3,536,613	\$ 3,580,610	\$ 43,997
Sales and use tax.....	2,874,667	2,874,667	2,896,271	21,604
Corporation income tax.....	336,602	336,602	269,463	(67,139)
Insurance tax.....	240,186	240,186	237,673	(2,513)
Beer and wine tax.....	108,035	108,035	109,577	1,542
Alcoholic liquor tax.....	74,070	74,070	76,737	2,667
Corporation license tax.....	105,510	105,510	68,181	(37,329)
Bank tax.....	33,820	33,820	53,358	19,538
Documentary tax.....	47,236	47,236	51,692	4,456
Earned on investments.....	17,000	17,000	30,805	13,805
Admissions tax.....	30,893	30,893	30,444	(449)
Tobacco tax.....	24,724	24,724	26,383	1,659
Security dealer fees.....	24,000	24,000	25,649	1,649
Public Service Authority, Excess earnings from.....	20,806	20,806	17,751	(3,055)
Unclaimed property fund transfers.....	15,000	15,000	15,000	—
Indirect cost recoveries.....	14,473	14,473	14,703	230
Other revenue.....	9,648	9,648	12,954	3,306
Motor vehicle licenses.....	11,031	11,031	11,050	19
Workers' compensation insurance tax.....	8,009	8,009	9,005	996
Circuit and family court fines.....	8,616	8,616	7,888	(728)
Business filing fees.....	5,375	5,375	6,280	905
Private car lines tax.....	4,458	4,458	5,499	1,041
Record search fees.....	4,461	4,461	4,461	—
Nursing home fees.....	3,700	3,700	3,565	(135)
Uncashed checks.....	2,000	2,000	3,530	1,530
Parole and probation supervision fees.....	3,393	3,393	3,393	—
Purchasing card rebates.....	2,500	2,500	2,908	408
Surcharge on vehicle rentals.....	2,900	2,900	2,580	(320)
Aircraft tax.....	4,859	4,859	2,500	(2,359)
Savings and loan association tax.....	1,835	1,835	1,882	47
Bingo tax.....	3,110	3,110	678	(2,432)
<b>Total revenues.....</b>	<b>7,579,530</b>	<b>7,579,530</b>	<b>7,582,470</b>	<b>2,940</b>

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance from Final Budget— Positive (Negative)
	Original	Final		
<b>Expenditures:</b>				
Legislative.....	\$ 47,246	\$ 84,657	\$ 48,037	\$ 36,620
Judicial.....	47,767	53,009	49,346	3,663
Executive and administrative.....	328,573	340,229	250,807	89,422
Educational.....	3,532,739	3,758,795	3,668,329	90,466
Health.....	1,847,294	1,994,390	1,867,204	127,186
Social rehabilitation services.....	241,481	262,373	251,883	10,490
Correctional and public safety.....	541,509	596,937	548,529	48,408
Conservation, natural resources, and development.....	131,584	218,367	172,560	45,807
Regulatory.....	199,284	268,267	209,056	59,211
Transportation.....	52,087	148,886	122,480	26,406
Debt service.....	191,630	185,924	172,734	13,190
Aid to subdivisions.....	279,127	284,577	284,555	22
<b>Total expenditures.....</b>	<b>7,440,321</b>	<b>8,196,411</b>	<b>7,645,520</b>	<b>550,891</b>
<b>Excess of revenues over (under) expenditures—budgetary basis.....</b>	<b>139,209</b>	<b>(616,881)</b>	<b>(63,050)</b>	<b>553,831</b>
<b>Transfers from Litigation Settlement Account.....</b>	<b>—</b>	<b>—</b>	<b>139,260</b>	<b>139,260</b>
<b>Fund balance, beginning — budgetary basis.....</b>	<b>1,131,309</b>	<b>1,131,309</b>	<b>1,131,309</b>	<b>—</b>
<b>Fund balance, ending — budgetary basis.....</b>	<b>\$ 1,270,518</b>	<b>\$ 514,428</b>	<b>\$ 1,207,519</b>	<b>\$ 693,091</b>
<b>Less:</b>				
Capital Reserve appropriation.....			(131,048)	
<b>Fund balance, ending — budgetary basis, after reservation.....</b>			<b>\$ 1,076,471</b>	

The notes to the Required Supplementary Information--Budgetary are an integral part of the schedule.

**REQUIRED SUPPLEMENTARY INFORMATION****Budgetary Comparison Schedule (Non-GAAP Budgetary Basis)****OTHER BUDGETED FUNDS****For the Fiscal Year Ended June 30, 2017****(Expressed in Thousands)**

	<b>Budgeted Amounts</b>		<b>Actual Amounts (Budgetary Basis)</b>	<b>Variance from Final Budget— Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues:</b>				
Federal.....	\$ 8,391,274	\$ 8,536,965	\$ 7,316,254	\$ (1,220,711)
Earmarked.....	6,265,894	6,267,706	5,276,362	(991,344)
Restricted.....	4,213,677	4,172,136	4,192,828	20,692
<b>Total revenues.....</b>	<b>18,870,845</b>	<b>18,976,807</b>	<b>16,785,444</b>	<b>(2,191,363)</b>
<b>Expenditures:</b>				
Legislative.....	2,793	13,159	11,607	1,552
Judicial.....	23,333	24,728	21,231	3,497
Executive and administrative.....	484,713	601,389	462,796	138,593
Educational.....	6,505,322	6,595,592	6,091,067	504,525
Health.....	7,354,208	7,372,101	6,848,232	523,869
Social rehabilitation services.....	757,908	758,682	653,103	105,579
Correctional and public safety.....	206,385	214,292	168,704	45,588
Conservation, natural resources, and development.....	279,709	362,797	301,817	60,980
Regulatory.....	324,268	329,150	223,123	106,027
Transportation.....	2,240,864	2,277,297	1,979,552	297,745
<b>Total expenditures.....</b>	<b>18,179,503</b>	<b>18,549,187</b>	<b>16,761,232</b>	<b>1,787,955</b>
<b>Excess of revenues over (under) expenditures—budgetary basis.....</b>	<b>691,342</b>	<b>427,620</b>	<b>24,212</b>	<b>(403,408)</b>
<b>Fund balance at beginning of year— budgetary basis.....</b>	<b>3,075,331</b>	<b>3,075,331</b>	<b>3,075,331</b>	<b>—</b>
<b>Fund balance at end of year—budgetary basis.....</b>	<b>\$ 3,766,673</b>	<b>\$ 3,502,951</b>	<b>\$ 3,099,543</b>	<b>\$ (403,408)</b>

The notes to the Required Supplementary Information--Budgetary are an integral part of the schedule.

## Notes to the Required Supplementary Information--Budgetary

### NOTE 1: BUDGETARY FUNDS AND PERSPECTIVE DIFFERENCES

#### a. Budgetary Funds

South Carolina's Annual Appropriations Act, the State's legally adopted budget, does not present budgets by GAAP fund. Instead, it presents program-level budgets categorized by:

*General Funds.* These funds are general operating funds. The resources in these funds are primarily taxes. The State expends General Funds to provide traditional State government services. The General Funds column in the Appropriations Act differs somewhat from the GAAP General Fund and is referred to within these notes and in the accompanying schedules as the *Budgetary General Fund*.

*Total Funds.* The Total Funds column in the Appropriations Act includes all budgeted resources. Amounts in this column include General Funds as well as most, but not all, federal and department-generated resources. Total funds include portions of certain proprietary and capital project fund activities as well as most special revenue activities but exclude the pension trust funds and some other fiduciary fund activities.

Amounts obtained by subtracting the General Funds column in the Appropriations Act from the Total Funds column in the Appropriation Act are referred to within these notes and in the accompanying schedules as *Other Budgeted Funds*.

#### b. Perspective Differences

*Perspective differences* exist when the structure of financial information for budgetary purposes differs from the fund structure that is defined by GAAP. Although there are some perspective differences between the Budgetary General Fund and the GAAP General Fund, those differences are *not* significant enough to prevent the State from preparing a budgetary comparison schedule for the Budgetary General Fund.

In contrast, however, there are *significant* perspective differences between the Other Budgeted Funds and the State's GAAP funds, including its major special revenue funds. These perspective differences are so significant that the State is unable to present separate budgetary comparison schedules for its major special revenue funds. Accordingly, the State instead has presented a budgetary comparison schedule for its Other Budgeted Funds in accordance with GASB Statement No. 41, *Budgetary Comparison Schedules—Perspective Differences*.

### NOTE 2: ORIGINAL AND FINAL BUDGETED AMOUNTS; BASIS OF PRESENTATION

#### a. Budgetary General Fund

Each year, the General Assembly enacts an Appropriations Act that includes initial estimated revenue and appropriation figures for the Budgetary General Fund. The *original appropriations* presented in the accompanying schedule for the Budgetary General Fund include the amounts displayed in the Appropriations Act as well as any appropriations authorized to carry forward from the preceding fiscal year. *Original budgeted revenues* in the accompanying schedule for the Budgetary General Fund include amounts displayed in the Statement of Revenues at the end of Part 1A of the Appropriations Act and nonrecurring transfers from other funds that were legislatively required by various provisos within the Appropriations Act.

The accompanying schedule for the Budgetary General Fund presents a fund balance section whereas the budget document does not present fund balances; in other respects, however, the format of the accompanying schedule is substantively the same as for the legally enacted budget.

After the beginning of the fiscal year, departments and agencies may request transfers of appropriations among programs. No such transfer request may exceed 20.0% of the program budget. In addition, the Executive Budget Office within the Department of Administration, composed of five key executive and legislative officials, has the authority to approve transfers of appropriations between personal service and other operating accounts.

The authority to reduce enacted appropriations is provided to the Executive Budget Office if it is deemed necessary to prevent a deficit. Likewise, the State Board of Economic Advisors may approve revisions of estimated revenues for the Budgetary General Fund during the year.



### b. Other Budgeted Funds

The *original appropriations* presented in the accompanying schedule for Other Budgeted Funds include the amounts displayed in the Appropriations Act as well as any appropriation reductions specifically authorized by law to prevent duplicate appropriations. The terminology, classifications, and format of the appropriations section of the accompanying schedule for Other Budgeted Funds is substantively the same as for the legally enacted budget.

The State's General Assembly does not approve estimated revenue or fund balance amounts for Other Budgeted Funds (or for Total Funds). However, the *Recapitulation* section of the Appropriations Act includes net *source of funds* amounts for two categories of Other Budgeted Funds: Federal and Other. The *original budgeted revenue* amounts in the accompanying schedule for Other Budgeted Funds were obtained from the Executive Budget Office's breakdown of the source of funds amounts.

As operating conditions change, departments and agencies may request revisions of budgeted amounts in Other Budgeted Funds. Such changes require Executive Budget Office approval. Departments and agencies also may request revisions of estimated revenues and appropriations for permanent improvement projects. The State Fiscal Accountability Authority and the Joint Bond Review Committee must approve and review those changes for projects that exceed \$1.000 million.

### NOTE 3: LEGAL LEVEL OF BUDGETARY CONTROL

The State maintains budgetary control at the level of summary object category of expenditure within each program of each department or agency. The State's Appropriation Acts for the 2016-17 fiscal year has approximately 2,500 appropriated line items. These line items constitute the level of legal control over expenditures. The level of legal control for all agencies is reported in a publication of the State Comptroller General's Office titled "A Detailed Report of Appropriations and Expenditures," not included herein.

### NOTE 4: BASIS OF BUDGETING

Current legislation states that the General Assembly intends to appropriate all monies to operate State government for the current fiscal year. Unexpended appropriations lapse on July 31 unless the department or agency is given specific authorization to carry them forward to the next fiscal year. Cash-basis accounting for payroll expenditures is required.

State law does not precisely define the State's basis of budgeting. In practice, however, it is the cash basis with the following exceptions:

- (i) Departments and agencies charge certain vendor and interfund payments against the preceding fiscal year's appropriations through July 14.
- (ii) Certain revenues collected in advance are recorded as liabilities (unearned revenues) rather than as revenues.
- (iii) The following taxes are recorded on the modified accrual basis in accordance with State law: admissions tax, alcoholic liquors tax, beer and wine tax, business license tax, documentary tax, electric power tax, gasoline and motor fuel taxes, and sales, use, and casual excise taxes.
- (iv) Certain non-cash activity, such as food stamp benefits, is recorded as revenue and expenditure in the fiscal year in which the resources are distributed to the beneficiaries.
- (v) All other revenues are recorded only when the State receives the related cash.

**NOTE 5: RECONCILIATION OF BUDGET TO GAAP REPORTING DIFFERENCES**

The accompanying budgetary comparison schedules compare the State's legally adopted budget with actual data in accordance with the State's basis of budgeting. Its budgetary accounting principles differ significantly from GAAP accounting principles. These different accounting principles result in basis, perspective, and entity differences in the net increase in fund balance—budgetary basis. *Basis differences* arise because the basis of budgeting differs from the GAAP basis used to prepare the statement of revenues, expenditures, and changes in fund balances—governmental funds. *Perspective differences* result because the Appropriations Act's program-oriented structure differs from the fund structure required for GAAP. *Entity differences* arise because certain activity reported within the State's financial reporting entity for GAAP purposes is excluded from the Appropriations Act. These differences for the fiscal year ended June 30, 2017, were as follows (expressed in thousands):

<i>Budgetary funds</i> .....	<i>Budgetary General Fund</i>	<i>Other Budgeted Funds</i>	<i>Major Special Revenue Funds</i>		
	General Fund	Not Applicable	Departmental Program Services	Local Government Infrastructure	Department of Transportation Special Revenue
<i>GAAP funds</i> .....					
Net increase (decrease) in .....					
fund balance—budgetary basis .....	\$ (63,050)	\$ 24,212	\$ —	\$ —	\$ —
Perspective differences:					
Other Budgeted Funds attributable to nonmajor governmental and other GAAP funds .....	—	1,389,661	—	—	—
Other Budgeted Funds net increase (decrease) allocated among the State's major governmental GAAP funds .....	(2,170,315)	9,363,908	(7,203,897)	10,304	—
Basis of accounting differences .....	2,433,334	—	7,349,386	(130,581)	141,306
Entity differences .....	3,212	—	(1,381)	—	—
<b>Net increase (decrease) in fund balance—GAAP basis .....</b>	<b>\$ 203,181</b>	<b>\$ 10,777,781</b>	<b>\$ 144,108</b>	<b>\$ (120,277)</b>	<b>\$ 141,306</b>

## REQUIRED SUPPLEMENTARY INFORMATION

### Schedule of the State of South Carolina's Proportionate Share of the SCRS and PORS Net Pension Liabilities

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

Last 10 Fiscal Years\*

#### SCRS - South Carolina Retirement System

	2017	2016	2015	2014
State's Proportion of the Net Pension Liability	12.94%	12.87%	12.70%	12.70%
State's Proportionate Share of the Net Pension Liability	\$ 2,763,455	\$ 2,441,249	\$ 2,185,979	\$ 2,277,364
State Covered-Employee Payroll	\$ 1,021,083	\$ 954,763	\$ 973,471	\$ 958,913
State's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	270.64%	255.69%	224.56%	237.49%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	52.91%	56.99%	59.92%	56.39%

#### PORS - South Carolina Police Officers Retirement System

State's Proportion of the Net Pension Liability	28.88%	30.05%	30.37%	30.37%
State's Proportionate Share of the Net Pension Liability	\$ 732,637	\$ 654,937	\$ 581,343	\$ 629,487
State Covered-Employee Payroll	\$ 328,193	\$ 316,491	\$ 337,916	\$ 338,025
State's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	223.23%	206.94%	172.04%	186.22%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	60.44%	64.57%	67.55%	62.98%

\* - The amounts presented for each fiscal year were determined as of July 1 of two years prior, using membership data as of that day, projected forward to June 30 of the previous year. Additionally, the State implemented GASB 68 during fiscal year 2015. As such, only the last four years of information is available.

# REQUIRED SUPPLEMENTARY INFORMATION

## Schedule of the State of South Carolina's SCRS and PORS Contributions

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

Last 10 Fiscal Years\*

### SCRS - South Carolina Retirement System

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually Required Contribution	\$ 152,191	\$ 131,856	\$ 130,062	\$ 122,348	\$ 123,651
Contributions in Relation to the Contractually Required Contribution	(152,191)	(131,856)	(130,062)	(122,348)	(123,651)
Contribution Deficiency/(Excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
State Covered-Employee Payroll	\$ 1,021,083	\$ 954,763	\$ 973,471	\$ 958,913	\$ 956,163
Contributions as a Percentage of Covered-Employee Payroll	14.90%	13.81%	13.36%	12.76%	12.93%

### PORS - South Carolina Police Officers Retirement System

Contractually Required Contribution	\$ 55,534	\$ 50,546	\$ 49,915	\$ 46,907	\$ 44,393
Contributions in Relation to the Contractually Required Contribution	(55,534)	(50,546)	(49,915)	(46,907)	(44,393)
Contribution Deficiency/(Excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
State Covered-Employee Payroll	\$ 328,193	\$ 316,491	\$ 337,916	\$ 338,025	\$ 339,686
Contributions as a Percentage of Covered-Employee Payroll	16.92%	15.97%	14.77%	13.88%	13.07%

\* - In fiscal year 2013 (2014 on this schedule due to GASB 68), the State implemented GASB Statement No. 61 (GASB 61). The implementation resulted in reclassification of state universities, state technical colleges and other state-related entities from the primary government category to the component units category. Fiscal years 2013 - 2008 have not been restated.

<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>
\$ 255,277	\$ 252,814	\$ 255,653	\$ 260,536	\$ 246,172
(255,277)	(252,814)	(255,653)	(260,536)	(246,172)
<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
\$ 2,227,527	\$ 2,247,145	\$ 2,280,108	\$ 2,283,295	\$ 2,238,486
11.46%	11.25%	11.21%	11.41%	11.00%
\$ 43,776	\$ 42,699	\$ 42,268	\$ 44,566	\$ 41,962
(43,776)	(42,699)	(42,268)	(44,566)	(41,962)
<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
\$ 352,998	\$ 346,404	\$ 358,181	\$ 372,869	\$ 373,595
12.40%	12.33%	11.80%	11.95%	11.23%

**REQUIRED SUPPLEMENTARY INFORMATION**  
**Schedule of the State of South Carolina's GARS**  
**Contributions**  
**(Expressed in Thousands)**

Last 10 Fiscal Years

**GARS - Retirement System for the  
Members of the General Assembly  
of the State of South Carolina**

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually Required Contribution	\$ 4,539	\$ 4,501	\$ 4,275	\$ 4,063	\$ 2,831
Contributions in Relation to the Contractually Required Contribution	(4,539)	(4,501)	(4,275)	(4,063)	(2,831)
Contribution Deficiency/(Excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
Covered-Employee Payroll	\$ 2,316	\$ 2,338	\$ 2,383	\$ 2,688	\$ 3,854
Contributions as a Percentage of Covered-Employee Payroll	195.98%	192.51%	179.40%	151.15%	73.46%

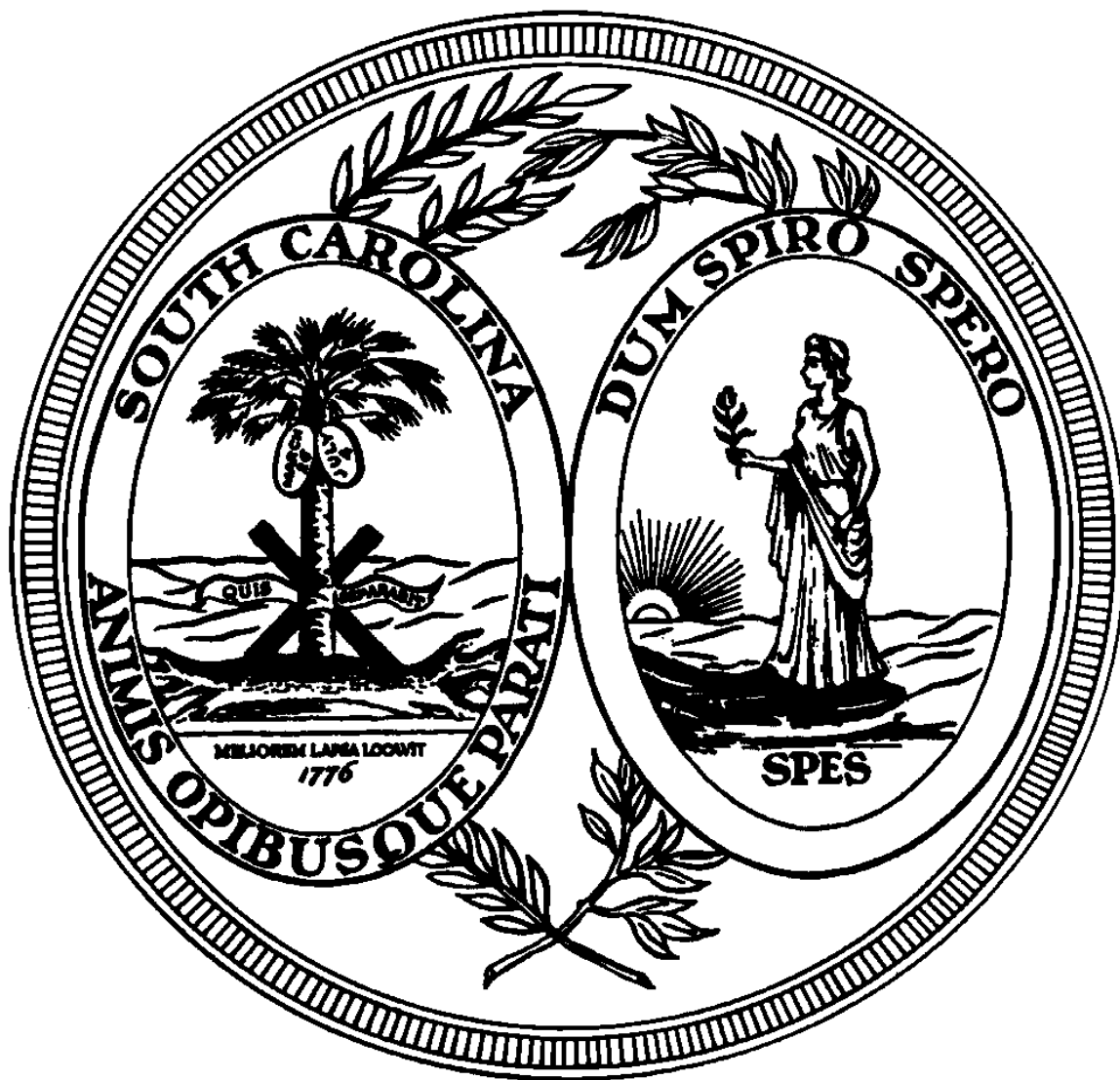
**Notes to Schedule**

Valuation Date: Actuarially determined contribution rates are calculated as of July 1, two years prior to the end of the fiscal year in which they are reported

**Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial Cost Method:	Entry age
Amortization Method:	Level dollar, closed
Remaining Amortization Period:	12 years
Asset Valuation Method:	20% difference recognition method
Inflation:	2.75%
Salary Increases:	None
Investment Rate of Return:	7.5%, net of investment and administration expenses, including inflation
Retirement Age:	Age 60 or 30 years of service or age 70 or 30 years of service while continuing to serve in the General Assembly.
Mortality:	In the 2011 actuarial valuation, assumed life expectancies were adjusted as a result of adopting RP-2000 Healthy Annuitant Mortality Table. In prior years, those assumptions were based on UP-94 Mortality Table rates, with the female rates set back one year.
Other Information:	GARS is closed to members of the General Assembly first elected in November 2012 or after.

<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>
\$ 2,532	\$ 2,414	\$ 2,598	\$ 2,495	\$ 2,440
(2,532)	(2,414)	(2,598)	(2,495)	(2,440)
<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
\$ 3,854	\$ 3,854	\$ 3,854	\$ 3,854	\$ 3,854
65.70%	62.64%	67.41%	64.74%	63.31%





## REQUIRED SUPPLEMENTARY INFORMATION

### Schedule of Changes in the State of South Carolina's GARS Net Pension

#### Liability and Related Ratios

(Expressed in Thousands)

Last 10 Fiscal Years\*

**GARS - Retirement System for  
the Members of the General  
Assembly of the State of South  
Carolina**

	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>Total Pension Liability</b>			
Service Cost	\$ 493	\$ 553	\$ 572
Interest	5,301	5,380	5,437
Difference Between Actual and Expected Experience	798	(294)	(2,585)
Benefit Payments	(6,656)	(6,660)	(6,861)
<b>Net Change in Total Pension Liability</b>	(64)	(1,021)	(3,437)
<b>Total Pension Liability - Beginning</b>	73,766	74,787	78,224
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 73,702</u>	<u>\$ 73,766</u>	<u>\$ 74,787</u>
<b>Plan Fiduciary Net Position</b>			
Contributions - Employer	\$ 4,501	\$ 4,275	\$ 4,063
Contributions - Member	292	369	384
Refunds of Contributions to Members	(22)	—	(41)
Retirement Benefits	(6,625)	(6,639)	(6,799)
Death Benefits	(9)	(21)	(20)
Net Investment Income (Loss)	(266)	500	4,545
Administrative Expense	(18)	(18)	(17)
Other	(147)	(18)	15
<b>Net Change in Plan Fiduciary Net Position</b>	(2,294)	(1,552)	2,130
<b>Plan Fiduciary Net Position - Beginning</b>	32,482	34,034	31,904
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 30,188</u>	<u>\$ 32,482</u>	<u>\$ 34,034</u>
<b>Net Pension Liability - Ending (a) - (b)</b>	<u>\$ 43,514</u>	<u>\$ 41,284</u>	<u>\$ 40,753</u>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	40.96%	44.03%	45.51%
<b>Covered-Employee Payroll</b>	\$ 2,316	\$ 2,338	\$ 2,383
<b>Net Pension Liability as a Percentage of Covered-Employee Payroll</b>	1878.84%	1765.78%	1710.16%

\* - The State implemented GASB 68 in fiscal year 2015, which changed prior calculations of the total pension liabilities. As such, only the last three years' information is available.

# REQUIRED SUPPLEMENTARY INFORMATION

## Schedule of the State of South Carolina's JSRS Contributions

(Expressed in Thousands)

Last 10 Fiscal Years

### JSRS - Retirement System for Judges and Solicitors of the State of South Carolina

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually Required Contribution	\$ 10,534	\$ 10,202	\$ 10,109	\$ 9,659	\$ 8,667
Contributions in Relation to the Contractually Required Contribution	(10,534)	(10,202)	(10,109)	(9,659)	(8,667)
Contribution Deficiency/(Excess)	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
Covered-Employee Payroll	\$ 21,958	\$ 21,267	\$ 18,138	\$ 20,407	\$ 19,221
Contributions as a Percentage of Covered-Employee Payroll	47.97%	47.97%	55.73%	47.33%	45.09%

### Notes to Schedule

Valuation Date: Actuarially determined contribution rates are calculated as of July 1, two years prior to the end of the fiscal year in which they are reported

### Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method:	Entry age
Amortization Method:	Level percent, open
Remaining Amortization Period:	27 years
Asset Valuation Method:	20% difference recognition method
Inflation:	2.75%
Salary Increases:	3.00%
Investment Rate of Return:	7.5%, net of investment and administration expenses, including inflation
Retirement Age:	In the 2008 valuation the retirement age changed from a varying formula based on years of service and age to age 60 or 25 years of service for judges and 24 years of service for solicitors or circuit public defenders regardless of age.
Mortality:	In the 2011 actuarial valuation, assumed life expectancies were adjusted as a result of adopting RP-2000 Healthy Annuitant Mortality Table. In prior years, those assumptions were based on UP-94 Mortality Table rates, with the female rates set back one year.

<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>
\$ 8,414	\$ 8,414	\$ 8,414	\$ 8,414	\$ 7,613
(8,414)	(8,414)	(8,414)	(8,414)	(7,613)
<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
\$ 18,661	\$ 18,661	\$ 18,661	\$ 18,661	\$ 16,407
45.09%	45.09%	45.09%	45.09%	46.40%

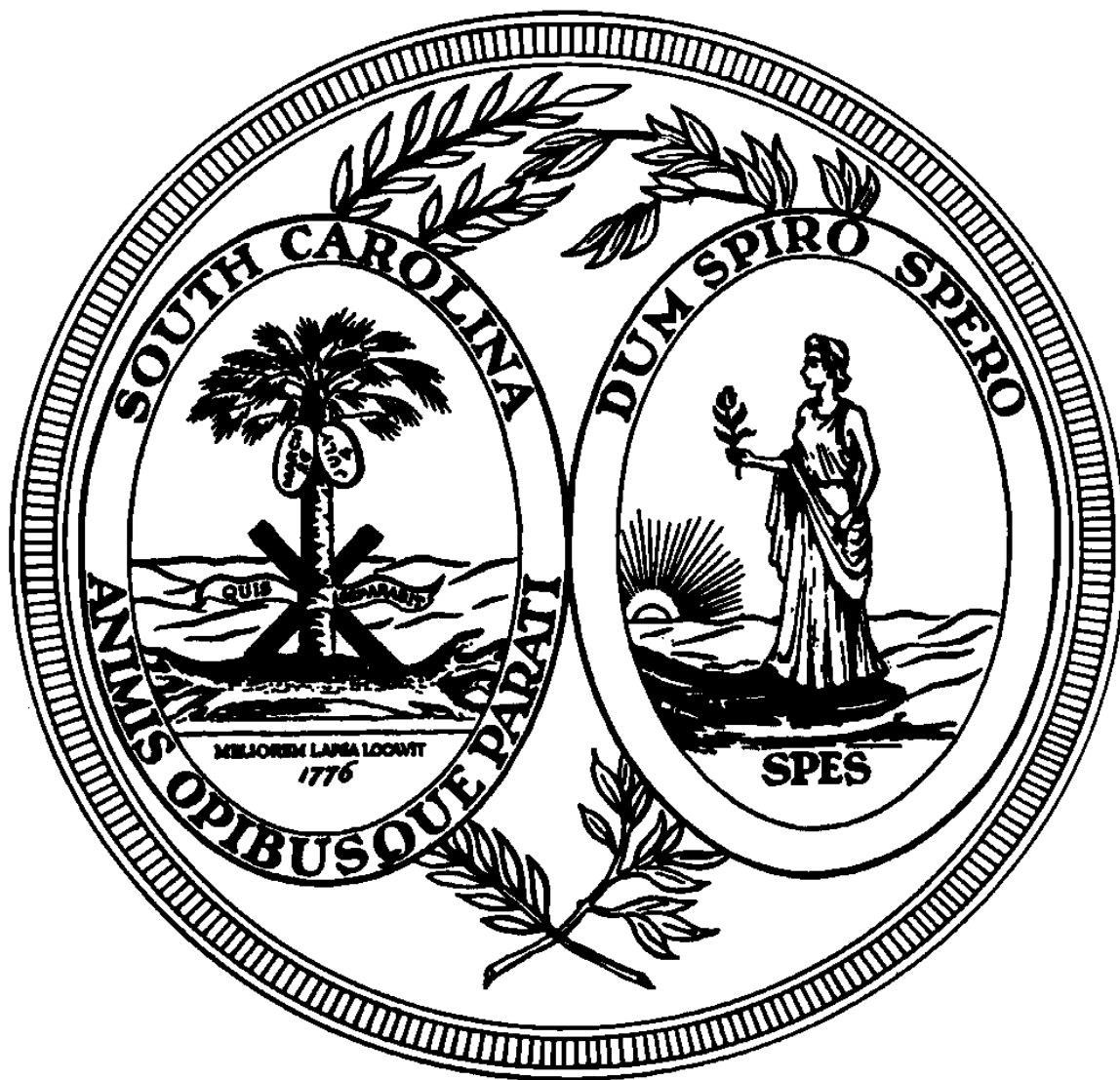
**REQUIRED SUPPLEMENTARY INFORMATION**
**Schedule of Changes in the State of South Carolina's JSRS Net Pension Liability and Related Ratios**  
**(Expressed in Thousands)**

Last 10 Fiscal Years\*

**JSRS - Retirement System for  
Judges and Solicitors of the State  
of South Carolina**

	<b>2017</b>	<b>2016</b>	<b>2015</b>
<b>Total Pension Liability</b>			
Service Cost	\$ 5,886	\$ 5,760	\$ 5,571
Interest	20,022	19,440	18,857
Benefit Changes	—	666	—
Difference Between Actual and Expected Experience	(3,085)	(1,138)	(3,240)
Benefit Payments	(17,191)	(16,836)	(16,684)
<b>Net Change in Total Pension Liability</b>	5,632	7,892	4,504
<b>Total Pension Liability - Beginning</b>	272,624	264,732	260,228
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 278,256</u>	<u>\$ 272,624</u>	<u>\$ 264,732</u>
<b>Plan Fiduciary Net Position</b>			
Contributions - Employer	\$ 10,202	\$ 10,109	\$ 9,659
Contributions - Member	2,303	3,153	2,448
Refunds of Contributions to Members	(60)	—	—
Retirement Benefits	(16,989)	(16,832)	(16,675)
Death Benefits	(143)	(4)	(10)
Net Investment Income (Loss)	(871)	2,216	19,962
Administrative Expense	(75)	(71)	(68)
Other	(3)	286	195
<b>Net Change in Plan Fiduciary Net Position</b>	(5,636)	(1,143)	15,511
<b>Plan Fiduciary Net Position - Beginning</b>	146,353	147,496	131,985
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 140,717</u>	<u>\$ 146,353</u>	<u>\$ 147,496</u>
<b>Net Pension Liability - Ending (a) - (b)</b>	<u>\$ 137,539</u>	<u>\$ 126,271</u>	<u>\$ 117,236</u>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	50.57%	53.68%	55.72%
<b>Covered-Employee Payroll</b>	\$ 21,958	\$ 21,267	\$ 18,138
<b>Net Pension Liability as a Percentage of Covered-Employee Payroll</b>	626.37%	593.74%	646.36%

\* - The State implemented GASB 68 in fiscal year 2015, which changed prior calculations of the total pension liabilities. As such, only the last three years' information is available.



**REQUIRED SUPPLEMENTARY INFORMATION**  
**Schedule of the State of South Carolina's SCNG**  
**Contributions**  
**(Expressed in Thousands)**

Last 10 Fiscal Years

**SCNG - South Carolina National**  
**Guard Supplemental Retirement**  
**Plan**

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually Required Contribution	\$ 4,509	\$ 4,570	\$ 4,591	\$ 4,586	\$ 4,539
Contributions in Relation to the Contractually Required Contribution	(4,591)	(4,591)	(4,591)	(4,586)	(4,539)
Contribution Deficiency/(Excess)	<u>\$ (82)</u>	<u>\$ (21)</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
Covered-Employee Payroll	N/A	N/A	N/A	N/A	N/A
Contributions as a Percentage of Covered-Employee Payroll	N/A	N/A	N/A	N/A	N/A

**Notes to Schedule**

Valuation Date: Actuarially determined contribution rates are calculated as of July 1, two years prior to the end of the fiscal year in which they are reported

## Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method: Entry age

Amortization Method: Level dollar, closed

Remaining Amortization Period: 17 years

Asset Valuation Method: 20% difference recognition method

Inflation: 2.75%

Salary Increases: N/A

Investment Rate of Return: 7.5%, net of investment and administration expenses, including inflation

Retirement Age: Age 60 provided the member was honorably discharged from active duty with at least 20 years of total creditable military service. Of that 20 years of service, 15 years, and the final 10 years, must have been served in the South Carolina National Guard.

Mortality: In the 2011 actuarial valuation, assumed life expectancies were adjusted as a result of adopting RP-2000 Healthy Annuitant Mortality Table. In prior years, those assumptions were based on the 1983 Group Annuity Mortality Table rates for males.

<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>
\$ 3,937	\$ 3,905	\$ 3,945	\$ 4,052	\$ 3,923
(3,937)	(3,905)	(3,945)	(4,052)	(3,923)
<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A

# REQUIRED SUPPLEMENTARY INFORMATION

## Schedule of Changes in the State of South Carolina's SCNG Net Pension Liability and Related Ratios

(Expressed in Thousands)

Last 10 Fiscal Years\*

### SCNG - South Carolina National Guard Supplemental Retirement Plan

	2017	2016	2015
<b>Total Pension Liability</b>			
Service Cost	\$ 689	\$ 690	\$ 697
Interest	4,594	4,481	4,417
Difference Between Actual and Expected Experience	(992)	612	(262)
Benefit Payments	(4,310)	(4,249)	(4,248)
<b>Net Change in Total Pension Liability</b>	(19)	1,534	604
<b>Total Pension Liability - Beginning</b>	63,064	61,530	60,926
<b>Total Pension Liability - Ending (a)</b>	<u>\$ 63,045</u>	<u>\$ 63,064</u>	<u>\$ 61,530</u>
<b>Plan Fiduciary Net Position</b>			
Contributions - Employer	\$ 4,591	\$ 4,591	\$ 4,586
Retirement Benefits	(4,310)	(4,249)	(4,248)
Net Investment Income (Loss)	(121)	313	2,806
Administrative Expense	(12)	(11)	(10)
<b>Net Change in Plan Fiduciary Net Position</b>	148	644	3,134
<b>Plan Fiduciary Net Position - Beginning</b>	23,202	22,558	19,424
<b>Plan Fiduciary Net Position - Ending (b)</b>	<u>\$ 23,350</u>	<u>\$ 23,202</u>	<u>\$ 22,558</u>
<b>Net Pension Liability - Ending (a) - (b)</b>	<u>\$ 39,695</u>	<u>\$ 39,862</u>	<u>\$ 38,972</u>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	37.04%	36.79%	36.66%
<b>Covered-Employee Payroll</b>	N/A	N/A	N/A
<b>Net Pension Liability as a Percentage of Covered-Employee Payroll</b>	N/A	N/A	N/A

\* - The State implemented GASB 68 in fiscal year 2015, which changed prior calculations of the total pension liabilities. As such, only the last three years' information is available.



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**SUPPLEMENTARY  
INFORMATION**

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## Governmental Funds

Governmental funds include the General Fund, several special revenue funds, a Capital Projects Fund, a Debt Service Fund, and three permanent funds.

This subsection of the Comprehensive Annual Financial Report provides the following supplementary information for the State's nonmajor governmental funds:

- Combining Balance Sheet—Nonmajor Governmental Funds
- Combining Statement of Revenues, Expenditures, and Changes in Fund Balances—Nonmajor Governmental Funds
- General Reserve Fund Activity—Budgetary General Fund

Generally accepted accounting principles (GAAP) for governments require that a Comprehensive Annual Financial Report (CAFR) include budgetary comparison schedules for "individual nonmajor special revenue funds and other governmental funds of the primary government (including its blended component units)." Such schedules would be included as supplementary information in this subsection of the CAFR if they were applicable. The State of South Carolina, however, does not prepare separate budgets for its individual special revenue funds or for its other governmental funds. Accordingly, this subsection includes no budgetary comparison schedules. (Also see the budgetary comparison schedules within the Required Supplementary Information section of this report.)

Note 1b in the notes to the financial statements describes the State's major governmental funds. The paragraphs below describe all other individual governmental funds that the State uses.

### a. Nonmajor Special Revenue Funds

Special revenue funds account for specific revenue sources (other than trusts for individuals, private organizations, or other governments or for major capital projects) that are legally restricted to expenditure for specified purposes. The State uses the nonmajor special revenue funds described below:

*Waste Management Fund.* This fund accounts for fees collected from consumers, generators of solid and hazardous wastes, and owners and operators of solid waste and hazardous waste storage facilities. These fees must be used for the purposes set forth in the State's Solid Waste Policy and Management Act of 1991 and to cover the State's costs in governmental actions involving uncontrolled hazardous waste sites.

*Accommodations and Local Option Sales Tax Fund.* This fund accounts for: (1) a special additional 2% sales tax on the gross proceeds on the rental of transient accommodations and (2) a special 1% sales tax applicable in some localities within the State. The State allocates these revenues to counties and municipalities in accordance with State law.

*Education Lottery Fund.* State law requires the Lottery Commission, a major discretely presented component unit, to transfer all proceeds from lottery ticket sales and other revenues net of expenses to the Education Lottery Fund. The Fund distributes these monies for education purposes and programs as stipulated in State law. These programs include tuition assistance, needs-based grants, scholarships for the State's universities and technical colleges and acquisition or improvement of physical resources for education.

*Tobacco Settlement Revenue Management Authority Fund.* The Tobacco Settlement Revenue Management Authority was created to issue bonds that securitized future payments received under the multi-state legal settlement with the tobacco industry. The State transferred to the Authority, from its General Fund, all of its rights to the future tobacco settlement revenues.

The *State Tobacco Settlement Fund* accounts for revenues received from the General Fund and from the Tobacco Settlement Revenue Management Authority. Various healthcare and local government programs use these funds and the related interest.

*Public Telecommunications Fund.* The Public Telecommunications Fund of the State's Office of Regulatory Staff accounts for revenues collected from telephone companies within the State and redistributed to certain telephone companies in an effort to align prices and cost recovery with costs. This program also is intended to ensure basic telephone service at affordable rates is available to all citizens. Other revenues of the Fund include telephone customer surcharges for the 911 emergency system mandated by the FCC. These monies are collected from the telephone companies and distributed to local governments for their 911 emergency telephone systems.

*Other Special Revenue Funds.* These funds, aggregated for reporting purposes, account for various other revenues that must be used for specific purposes. These funds include operations of various employment services, water recreation, agricultural boards, forest renewal programs, medical and dental scholarships, energy-related programs, and certain programs administered by the Department of Probation, Parole, and Pardon Services.

### **b. Capital Projects Fund**

The Capital Projects Fund accounts for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or in trust funds for individuals, private organizations, or other governments). Capital outlays financed from general obligation bond proceeds are accounted for through the Capital Projects Fund.

### **c. Debt Service Fund**

The Debt Service Fund accounts for financial resources to be used for the repayment of debt service where the document executed to acquire the debt requires that the funds be segregated from the uses of the proceeds and other operational activities.

### **d. Permanent Funds**

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the State's programs—that is, for the benefit of the State or its citizenry.

*Bequests Fund.* Sometimes private citizens make bequests of specific assets within their wills to the State. Typically, these gifts provide that the State may expend the earnings, but not the principal, to support certain State agencies or certain programs within a specific State agency. The Bequests Fund accounts for these funds.

*Children's Education Endowment Fund.* This fund accounts for low-level radioactive waste fees collected from the Barnwell waste facility that are not required to be deposited to the General Fund or remitted to Barnwell County. These funds are to be used for public school facilities assistance and higher education scholarship grants.

*Wildlife Endowment Fund.* The Wildlife Endowment Fund accounts for funds received from private citizens as gifts and contributions, as well as fees for certain lifetime hunting and fishing licenses. The State may expend the earnings, but not the principal, in furthering the conservation of wildlife resources and the efficient operation of the State's Department of Natural Resources.

# Combining Balance Sheet

## NONMAJOR GOVERNMENTAL FUNDS

June 30, 2017

(Expressed in Thousands)

	SPECIAL REVENUE					
	Waste Management	Accommodations and Local Option Sales Tax	Education Lottery	Tobacco Settlement Revenue Management Authority	State Tobacco Settlement	Public Tele- communi- cations
<b>ASSETS</b>						
Cash and cash equivalents.....	\$ 43,060	\$ 103,172	\$ 47,146	\$ 5,283	\$ 1,048	\$ 5,805
Investments.....	130,405	46,755	51,324	—	7,355	4,710
Invested securities lending collateral.....	492	177	194	—	28	18
Receivables, net:						
Accounts.....	—	—	9	—	—	—
Accrued interest.....	625	146	302	—	29	22
Sales and other taxes.....	166	108,318	—	—	—	—
Due from Federal government and other grantors.....	—	—	—	—	—	—
Due from component units.....	—	—	18,826	—	—	—
Restricted assets:						
Other.....	—	—	—	35,000	—	—
Prepaid items.....	—	—	8	—	—	—
<b>Total assets.....</b>	<b>\$ 174,748</b>	<b>\$ 258,568</b>	<b>\$ 117,809</b>	<b>\$ 40,283</b>	<b>\$ 8,460</b>	<b>\$ 10,555</b>
<b>LIABILITIES AND FUND BALANCES</b>						
<b>Liabilities:</b>						
Accounts payable.....	1,277	—	2,533	—	—	—
Accrued salaries and related expenditures.....	11	—	51	—	—	11
Retainages payable.....	—	—	—	—	—	—
Tax refunds payable.....	—	58	—	—	—	—
Intergovernmental payables.....	—	83,346	8,434	—	—	—
Due to other funds.....	4	—	13	—	—	5
Due to component units.....	—	—	1,786	—	—	—
Interfund payables.....	—	—	—	—	—	—
Securities lending collateral.....	701	251	276	—	40	25
<b>Total liabilities.....</b>	<b>1,993</b>	<b>83,655</b>	<b>13,093</b>	<b>—</b>	<b>40</b>	<b>41</b>
<b>Fund balances:</b>						
Nonspendable.....	—	—	8	—	—	—
Restricted.....	172,755	174,913	104,708	35,000	8,420	10,514
Committed.....	—	—	—	—	—	—
Assigned.....	—	—	—	5,283	—	—
<b>Total fund balances.....</b>	<b>172,755</b>	<b>174,913</b>	<b>104,716</b>	<b>40,283</b>	<b>8,420</b>	<b>10,514</b>
<b>Total liabilities and fund balances.....</b>	<b>\$ 174,748</b>	<b>\$ 258,568</b>	<b>\$ 117,809</b>	<b>\$ 40,283</b>	<b>\$ 8,460</b>	<b>\$ 10,555</b>

## Exhibit D-1

PERMANENT								
Other Special Revenue	Totals	CAPITAL PROJECTS	DEBT SERVICE	Bequests	Children's Education Endowment	Wildlife Endowment	Totals	TOTALS
\$ 41,190	\$ 246,704	\$ 92,313	\$ 14,243	\$ 254	\$ 5,278	\$ 634	\$ 6,166	\$ 359,426
39,744	280,293	48,151	—	1,200	1,772	5,238	8,210	336,654
146	1,055	167	—	4	7	16	27	1,249
23	32	—	—	—	—	—	—	32
193	1,317	281	—	9	8	46	63	1,661
734	109,218	—	—	—	—	—	—	109,218
—	—	13	—	—	—	—	—	13
—	18,826	8,207	—	—	—	—	—	27,033
—	35,000	—	—	—	—	—	—	35,000
51	59	57	—	—	—	—	—	116
<b>\$ 82,081</b>	<b>\$ 692,504</b>	<b>\$ 149,189</b>	<b>\$ 14,243</b>	<b>\$ 1,467</b>	<b>\$ 7,065</b>	<b>\$ 5,934</b>	<b>\$ 14,466</b>	<b>\$ 870,402</b>
2,170	5,980	5,960	—	—	—	—	—	11,940
183	256	—	—	—	—	8	8	264
—	—	486	—	—	—	—	—	486
—	58	—	—	—	—	—	—	58
5,357	97,137	—	—	—	—	—	—	97,137
55	77	293	—	—	—	2	2	372
—	1,786	—	—	—	—	—	—	1,786
—	—	2,260	—	—	—	—	—	2,260
208	1,501	245	—	5	10	22	37	1,783
<b>7,973</b>	<b>106,795</b>	<b>9,244</b>	<b>—</b>	<b>5</b>	<b>10</b>	<b>32</b>	<b>47</b>	<b>116,086</b>
51	59	57	—	689	7,055	3,179	10,923	11,039
67,894	574,204	67,151	14,243	773	—	2,723	3,496	659,094
347	347	72,737	—	—	—	—	—	73,084
5,816	11,099	—	—	—	—	—	—	11,099
<b>74,108</b>	<b>585,709</b>	<b>139,945</b>	<b>14,243</b>	<b>1,462</b>	<b>7,055</b>	<b>5,902</b>	<b>14,419</b>	<b>754,316</b>
<b>\$ 82,081</b>	<b>\$ 692,504</b>	<b>\$ 149,189</b>	<b>\$ 14,243</b>	<b>\$ 1,467</b>	<b>\$ 7,065</b>	<b>\$ 5,934</b>	<b>\$ 14,466</b>	<b>\$ 870,402</b>

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

## NONMAJOR GOVERNMENTAL FUNDS

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	SPECIAL REVENUE					
	Waste Management	Accommodations and Local Option Sales Tax	Education Lottery	Tobacco Settlement Revenue Management Authority	State Tobacco Settlement	Public Tele- communi- cations
<b>Revenues:</b>						
Taxes:						
Retail sales and use.....	\$ 2,013	\$ 803,859	\$ —	\$ —	\$ —	\$ —
Other.....	127	—	—	—	—	—
Licenses, fees, and permits.....	1,034	—	—	—	—	45,440
Interest and other investment income.....	2,686	574	33,480	—	87	84
Federal.....	—	—	—	—	—	—
Departmental services.....	—	—	—	—	—	—
Contributions.....	—	—	400,256	—	—	—
Fines and penalties.....	13	—	—	—	73,533	—
Tobacco legal settlement.....	—	—	—	73,533	—	—
Other.....	586	—	—	—	—	—
<b>Total revenues.....</b>	<b>6,459</b>	<b>804,433</b>	<b>433,736</b>	<b>73,533</b>	<b>73,620</b>	<b>45,524</b>
<b>Expenditures:</b>						
Current:						
General government.....	995	26,606	394	2,056	47	42,778
Education.....	2,257	—	375,193	—	—	—
Health and environment.....	1,862	—	53	—	71,748	—
Administration of justice.....	—	—	6	—	—	—
Resources and economic development.....	—	—	—	—	—	—
Capital outlay.....	1	—	266	—	—	—
Debt service:						
Principal retirement.....	—	—	—	—	—	—
Interest and fiscal charges.....	—	—	—	—	—	—
Intergovernmental.....	3,513	732,606	46,772	—	—	—
<b>Total expenditures.....</b>	<b>8,628</b>	<b>759,212</b>	<b>422,684</b>	<b>2,056</b>	<b>71,795</b>	<b>42,778</b>
<b>Excess of revenues over (under) expenditures.....</b>	<b>(2,169)</b>	<b>45,221</b>	<b>11,052</b>	<b>71,477</b>	<b>1,825</b>	<b>2,746</b>
<b>Other financing sources (uses):</b>						
Bonds issued.....	—	—	—	—	—	—
Premiums on bonds issued.....	—	—	—	—	—	—
Transfers in.....	—	—	—	—	71,505	—
Transfers out.....	—	—	(2,478)	(71,505)	(73,533)	—
<b>Total other financing sources (uses).....</b>	<b>—</b>	<b>—</b>	<b>(2,478)</b>	<b>(71,505)</b>	<b>(2,028)</b>	<b>—</b>
<b>Net change in fund balances.....</b>	<b>(2,169)</b>	<b>45,221</b>	<b>8,574</b>	<b>(28)</b>	<b>(203)</b>	<b>2,746</b>
<b>Fund balances at beginning of year.....</b>	<b>174,924</b>	<b>129,692</b>	<b>96,142</b>	<b>40,311</b>	<b>8,623</b>	<b>7,768</b>
<b>Fund balances at end of year.....</b>	<b>\$ 172,755</b>	<b>\$ 174,913</b>	<b>\$ 104,716</b>	<b>\$ 40,283</b>	<b>\$ 8,420</b>	<b>\$ 10,514</b>

**Exhibit D-2**

PERMANENT								
Other Special Revenue	Totals	CAPITAL PROJECTS	DEBT SERVICE	Bequests	Children's Education Endowment	Wildlife Endowment	Totals	TOTALS
\$ —	\$ 805,872	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ 805,872
3,070	3,197	—	—	—	—	—	—	3,197
22,112	68,586	—	—	—	—	449	449	69,035
1,028	37,939	1,230	—	43	115	208	366	39,535
—	—	2,928	—	—	—	—	—	2,928
12,219	12,219	246	—	—	—	—	—	12,465
252	400,508	4,403	—	—	—	—	—	404,911
7,508	81,054	—	—	—	—	—	—	81,054
—	73,533	—	—	—	—	—	—	73,533
18	604	482	—	46	7	—	53	1,139
<b>46,207</b>	<b>1,483,512</b>	<b>9,289</b>	<b>—</b>	<b>89</b>	<b>122</b>	<b>657</b>	<b>868</b>	<b>1,493,669</b>
42,835	115,711	—	2,128	17	13	—	30	117,869
2	377,452	—	—	—	507	—	507	377,959
93	73,756	—	—	14	—	—	14	73,770
—	6	—	—	—	—	—	—	6
227	227	—	—	—	—	158	158	385
—	267	109,628	—	—	—	—	—	109,895
—	—	9,595	—	—	—	—	—	9,595
—	—	623	—	—	—	—	—	623
15,092	797,983	—	—	—	—	—	—	797,983
<b>58,249</b>	<b>1,365,402</b>	<b>119,846</b>	<b>2,128</b>	<b>31</b>	<b>520</b>	<b>158</b>	<b>709</b>	<b>1,488,085</b>
<b>(12,042)</b>	<b>118,110</b>	<b>(110,557)</b>	<b>(2,128)</b>	<b>58</b>	<b>(398)</b>	<b>499</b>	<b>159</b>	<b>5,584</b>
—	—	51,103	—	—	—	—	—	51,103
—	—	4,904	—	—	—	—	—	4,904
10,897	82,402	58,812	—	—	—	—	—	141,214
—	(147,516)	—	—	—	—	—	—	(147,516)
<b>10,897</b>	<b>(65,114)</b>	<b>114,819</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>49,705</b>
<b>(1,145)</b>	<b>52,996</b>	<b>4,262</b>	<b>(2,128)</b>	<b>58</b>	<b>(398)</b>	<b>499</b>	<b>159</b>	<b>55,289</b>
<b>75,253</b>	<b>532,713</b>	<b>135,683</b>	<b>16,371</b>	<b>1,404</b>	<b>7,453</b>	<b>5,403</b>	<b>14,260</b>	<b>699,027</b>
<b>\$ 74,108</b>	<b>\$ 585,709</b>	<b>\$ 139,945</b>	<b>\$ 14,243</b>	<b>\$ 1,462</b>	<b>\$ 7,055</b>	<b>\$ 5,902</b>	<b>\$ 14,419</b>	<b>\$ 754,316</b>

**General Reserve Fund Activity****Exhibit D-3****BUDGETARY GENERAL FUND  
Last Ten Fiscal Years**

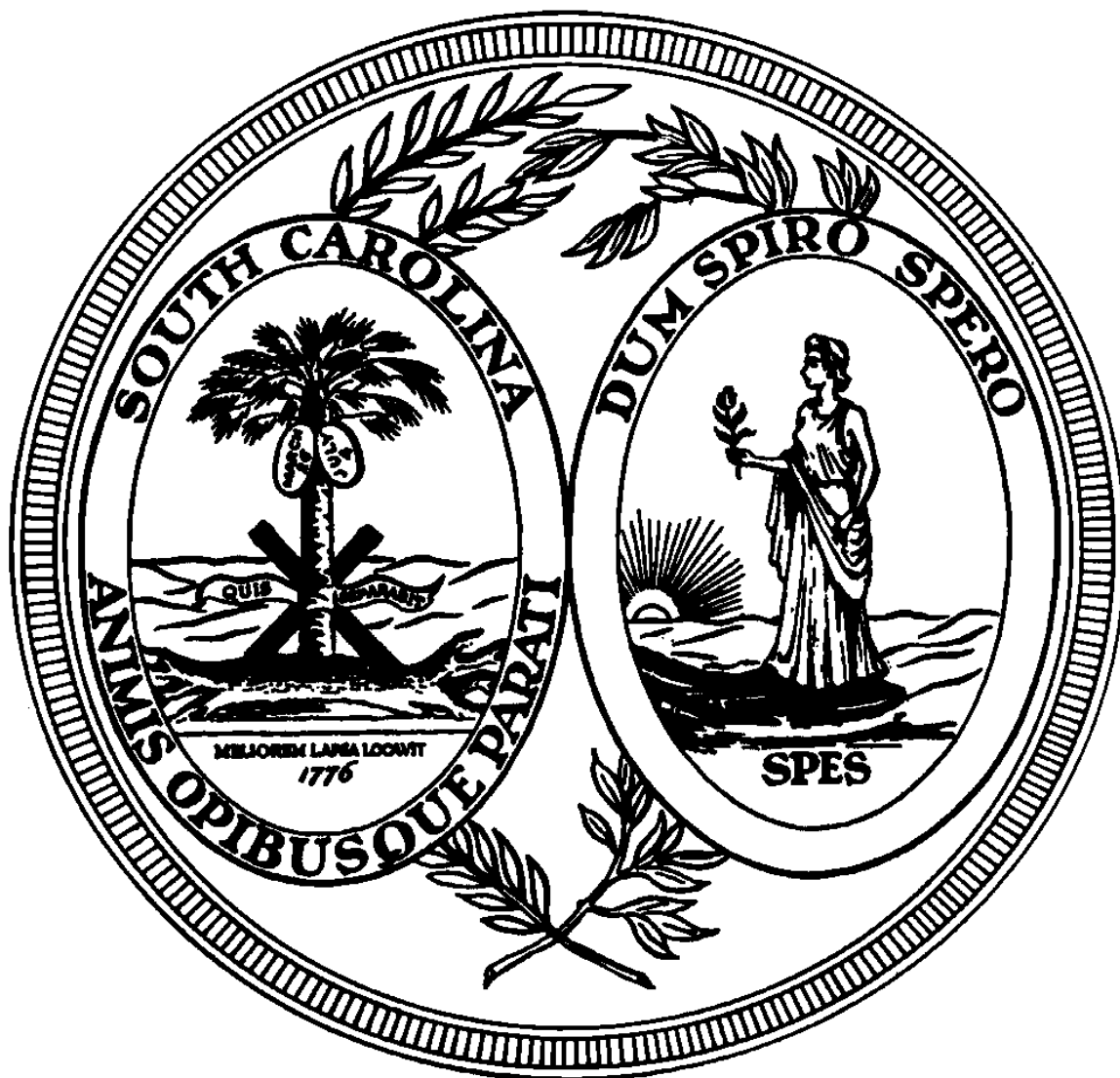
Article III, Section 36, of the South Carolina Constitution establishes requirements relating to the General Reserve Fund (Reserve). The Reserve primarily is designed to prevent Budgetary General Fund deficits. On November 4, 1988, a Constitutional amendment was passed, which permanently changed the funding requirement for the Reserve to three percent of the Budgetary General Fund revenue of the previous fiscal year. An additional Constitutional amendment was passed to be effective for the fiscal year 2011-2012, that requires the amount in the Reserve to be gradually increased one-half of one percent annually until the Reserve is five percent of the Budgetary General Fund revenue of the previous fiscal year.

If amounts are withdrawn from the Reserve, the State Constitution requires restoration of the Reserve to full funding within three years.

Key amounts for the General Reserve Fund for the last ten fiscal years are (dollars in thousands):

<b>Fiscal Year Ended June 30</b>	<b>Start-of- Year Balance</b>	<b>Deposits</b>	<b>Withdrawals</b>	<b>End-of-Year Balance</b>	<b>Full-Funding Amount</b>	<b>Actual End-of- Year % Funded</b>
2017	327,619	20,400	—	348,019	348,019	100%
2016	319,479	8,140	—	327,619	327,619	100%
2015	292,890	26,589	—	319,479	319,479	100%
2014	281,641	11,249	—	292,890	263,601	111%
2013	183,466	98,175	—	281,641	225,313	125%
2012	166,325	17,141	—	183,466	183,466	100%
2011	110,883	55,442	—	166,325	166,325	100%
2010	—	110,883	—	110,883	191,772	58%
2009	95,123	12,974	(108,097)	—	199,755	—
2008	167,732	19,049	(91,658)	95,123	186,781	51%





## Proprietary Funds

Proprietary funds include enterprise and internal service funds. This subsection of the Comprehensive Annual Financial Report provides the following supplementary information for the State's nonmajor proprietary funds:

- Combining Statement of Net Position—Nonmajor Enterprise Funds
- Combining Statement of Revenues, Expenses, and Changes in Fund Net Position—Nonmajor Enterprise Funds
- Combining Statement of Cash Flows—Nonmajor Enterprise Funds
- Combining Statement of Net Position—Internal Service Funds
- Combining Statement of Revenues, Expenses, and Changes in Fund Net Position—Internal Service Funds
- Combining Statement of Cash Flows—Internal Service Funds

Note 1b in the notes to the financial statements describes the State's major enterprise funds. The paragraphs below describe all nonmajor enterprise funds and the internal service funds that the State uses.

### a. Nonmajor Enterprise Funds

The State uses enterprise funds to report activities for which it charges fees to external users for goods or services if *any* of the following situations applies:

- The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity.
- Laws or regulations require that the activity's costs of providing services, including capital costs, be recovered with fees and charges rather than with taxes or similar revenues.
- The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs.

The State uses the nonmajor enterprise funds described below.

*Patients' Compensation Fund.* This fund provides medical malpractice insurance to any public or private health care provider within the State. This fund is reported as an insurance enterprise.

*Canteen Fund.* This fund accounts for the operations of canteens at various correctional institutions.

*Tuition Prepayment Program Fund.* This fund, previously known as the PACE program, allows contributors to make payments, under the terms of a tuition prepayment contract, to cover future undergraduate tuition expenses of a designated beneficiary at a South Carolina public higher education institution. Alternatively, the benefits of this contract can be applied toward the cost of tuition, up to the weighted average tuition at South Carolina public institutions, at any accredited college or university to which the designated beneficiary has been admitted.

*Palmetto Railways Fund.* The Public Railways Division of the Department of Commerce d/b/a Palmetto Railways consists of two divisions: the Ports Utilities Commission and Port Terminal Railroad, which operates the railroad yard at the Charleston Harbor; and the East Cooper and Berkeley Railroad, which operates the railroad line in Berkeley County.

*Other Enterprise Funds.* Other enterprise activities of the State include: the Savannah Valley Development of the South Carolina Department of Commerce, operation of the Columbia Farmers' Market, and enterprise operations of the Adjutant General's Office and the State Board for Technical and Comprehensive Education.

### b. Internal Service Funds

The State uses the internal service funds described below to report activities that provide goods or services to other State funds, departments, agencies, component units, and/or to other governments, on a cost-reimbursement basis if the State is the predominant participant in the activity. If the State is *not* the predominant participant, it reports the activity as an enterprise fund.

*Insurance Reserve Fund.* This is a risk management/reinsurance fund. It underwrites insurance risks on public buildings and their contents and tort liability, medical malpractice, and automobile liability for public employees. State law limits the Fund's customers to certain governmental persons/entities within the State and certain associated parties.

*Employee Insurance Programs Fund.* This is a risk management fund that underwrites the group health, dental, life, accidental death and dismemberment, disability, and long-term care benefits provided to State and public school employees and retirees.

*State Accident Fund.* This is a risk management fund that provides workers' compensation benefits predominantly to State employees. Premiums are collected from State agencies.

## State of South Carolina

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*General Services Fund.* This fund accounts for various services provided to State and local governmental units for which user fees are charged. These services include telecommunication and computer services, rental of office buildings, janitorial services, building maintenance, and procurement services.

*Motor Pool Fund.* This fund provides daily and permanent lease assignments of vehicles to State agencies. It also maintains an inventory of automotive parts to provide maintenance of these vehicles.

*Prison Industries Fund.* This fund accounts for goods produced by inmate labor. These goods are sold primarily to State agencies.

*Other Internal Service Funds.* These funds, aggregated for reporting purposes, account for other miscellaneous activities that meet the definition of internal service funds. Such activities include provision of training programs for State employees and work activity centers of the Vocational Rehabilitation Department.

# Combining Statement of Net Position

## NONMAJOR ENTERPRISE FUNDS

June 30, 2017

(Expressed in Thousands)

	Patients' Compensation	Canteen	Tuition Prepayment Program	Palmetto Railways
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents.....	\$ 2,401	\$ 8,266	\$ 882	\$ 19,766
Investments.....	6,843	—	65,809	—
Invested securities lending collateral.....	—	—	—	3
Receivables, net:				
Accounts.....	—	—	974	2,235
Participants.....	—	—	424	—
Accrued interest.....	68	—	—	2
Inventories.....	—	1,362	—	700
Restricted assets:				
Cash and cash equivalents.....	—	—	—	3,654
Prepaid items.....	299	—	—	593
Total current assets.....	9,611	9,628	68,089	26,953
Long-term assets:				
Receivables, net:				
Participants.....	—	—	956	—
Non-depreciable capital assets.....	—	—	—	233,251
Depreciable capital assets, net.....	1,035	571	—	19,761
Total long-term assets.....	1,035	571	956	253,012
<b>Total assets.....</b>	<b>10,646</b>	<b>10,199</b>	<b>69,045</b>	<b>279,965</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension contributions subsequent to measurement date.....	29	181	—	273
Difference between actual and expected experience.....	6	34	—	101
Net difference between projected and actual earnings or investments.....	48	275	—	821
Changes in proportion and differences between contributions and proportionate share of plan contributions.....	—	53	—	1,714
<b>Total deferred outflows of resources.....</b>	<b>83</b>	<b>543</b>	<b>—</b>	<b>2,909</b>

**Exhibit E-1**

<b>Other Enterprise</b>	<b>Totals</b>
\$ 1,167	\$ 32,482
27	72,679
—	3
67	3,276
—	424
—	70
—	2,062
—	3,654
153	1,045
<b>1,414</b>	<b>115,695</b>
—	956
508	233,759
1,089	22,456
<b>1,597</b>	<b>257,171</b>
<b>3,011</b>	<b>372,866</b>
53	536
10	151
80	1,224
15	1,782
<b>158</b>	<b>3,693</b>

Continued on Next Page

# Combining Statement of Net Position

## NONMAJOR ENTERPRISE FUNDS (Continued)

June 30, 2017

(Expressed in Thousands)

	Patients' Compensation	Canteen	Tuition Prepayment Program	Palmetto Railways
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable.....	225	11	824	3,758
Accrued salaries and related expenses.....	27	119	—	805
Tuition benefits payable.....	—	—	13,538	—
Policy claims.....	5,865	—	—	—
Due to other funds.....	—	52	—	—
Unearned revenues.....	3,555	—	—	95
Securities lending collateral.....	—	—	—	4
Liabilities payable from restricted assets:				
Revenue bonds payable.....	—	—	—	175
Compensated absences payable.....	10	148	—	156
Other current liabilities .....	—	—	—	109
Total current liabilities.....	9,682	330	14,362	5,102
Long-term liabilities:				
Tuition benefits payable.....	—	—	91,489	—
Policy claims.....	42,497	—	—	—
Interfund payables.....	—	—	—	51,000
Other liabilities payable from restricted assets.....	156	—	—	—
Revenue bonds payable.....	—	—	—	5,555
Compensated absences payable.....	—	57	—	87
Net pension liability.....	575	3,048	—	9,719
Total long-term liabilities.....	43,228	3,105	91,489	66,361
<b>Total liabilities.....</b>	<b>52,910</b>	<b>3,435</b>	<b>105,851</b>	<b>71,463</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Difference between actual and expected experience.....	1	3	—	10
Changes in proportion and differences between contributions and proportionate share of plan contributions.....	25	58	—	—
<b>Total deferred inflows of resources.....</b>	<b>26</b>	<b>61</b>	<b>—</b>	<b>10</b>
<b>NET POSITION</b>				
Net investment in capital assets.....	1,035	571	—	213,494
Unrestricted.....	(43,242)	6,675	(36,806)	(2,093)
<b>Total net position (deficit).....</b>	<b>\$ (42,207)</b>	<b>\$ 7,246</b>	<b>\$ (36,806)</b>	<b>\$ 211,401</b>

**Exhibit E-1**

<b>Other Enterprise</b>	<b>Totals</b>
1	\$ 4,819
130	1,081
—	13,538
—	5,865
45	97
—	3,650
—	4
—	175
142	456
—	109
<u>318</u>	<u>29,794</u>
—	91,489
—	42,497
—	51,000
—	156
—	5,555
55	199
<u>894</u>	<u>14,236</u>
<u>949</u>	<u>205,132</u>
<u><b>1,267</b></u>	<u><b>234,926</b></u>
1	15
17	100
<u><b>18</b></u>	<u><b>115</b></u>
1,597	216,697
287	(75,179)
<u><b>\$ 1,884</b></u>	<u><b>\$ 141,518</b></u>

# Combining Statement of Revenues, Expenses, and Changes in Fund Net Position

## NONMAJOR ENTERPRISE FUNDS

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	Patients' Compensation	Canteen	Tuition Prepayment Program
<b>Operating revenues:</b>			
Charges for services.....	\$ 9,731	\$ 21,470	\$ —
Contributions.....	—	—	659
Interest and other investment income.....	—	—	20,456
Other operating revenues.....	—	—	—
<b>Total operating revenues.....</b>	<b>9,731</b>	<b>21,470</b>	<b>21,115</b>
<b>Operating expenses:</b>			
General operations and administration.....	459	16,886	218
Tuition plan disbursements.....	—	—	14,435
Depreciation and amortization.....	120	56	—
Other operating expenses.....	—	1,024	—
<b>Total operating expenses.....</b>	<b>579</b>	<b>17,966</b>	<b>14,653</b>
<b>Operating income (loss).....</b>	<b>9,152</b>	<b>3,504</b>	<b>6,462</b>
<b>Nonoperating revenues (expenses):</b>			
Interest income.....	119	—	—
Interest expense.....	(158)	—	—
Contributions.....	—	—	—
Net other nonoperating revenues (expenses).....	—	—	—
<b>Total nonoperating revenues (expenses).....</b>	<b>(39)</b>	<b>—</b>	<b>—</b>
<b>Income (loss) before transfers.....</b>	<b>9,113</b>	<b>3,504</b>	<b>6,462</b>
Capital Contributions.....	—	—	—
Transfers out.....	—	(2,134)	—
<b>Change in net position.....</b>	<b>9,113</b>	<b>1,370</b>	<b>6,462</b>
<b>Net position (deficit), at beginning of year.....</b>	<b>(51,320)</b>	<b>5,876</b>	<b>(43,268)</b>
<b>Net position (deficit) at end of year.....</b>	<b>\$ (42,207)</b>	<b>\$ 7,246</b>	<b>\$ (36,806)</b>



# Exhibit E-2

<b>Palmetto Railways</b>	<b>Other Enterprise</b>	<b>Totals</b>
\$ 16,425	\$ 3,662	\$ 51,288
—	—	659
—	3	20,459
117	—	117
<b>16,542</b>	<b>3,665</b>	<b>72,523</b>
14,252	4,178	35,993
—	—	14,435
1,121	124	1,421
—	27	1,051
<b>15,373</b>	<b>4,329</b>	<b>52,900</b>
<b>1,169</b>	<b>(664)</b>	<b>19,623</b>
16	—	135
—	—	(158)
—	61	61
1,729	62	1,791
<b>1,745</b>	<b>123</b>	<b>1,829</b>
<b>2,914</b>	<b>(541)</b>	<b>21,452</b>
18,937	—	18,937
—	—	(2,134)
<b>21,851</b>	<b>(541)</b>	<b>38,255</b>
<b>189,550</b>	<b>2,425</b>	<b>103,263</b>
<b>\$ 211,401</b>	<b>\$ 1,884</b>	<b>\$ 141,518</b>

# Combining Statement of Cash Flows

## NONMAJOR ENTERPRISE FUNDS

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	Patients' Compensation	Canteen	Tuition Prepayment Program	Palmetto Railways
<b>Cash flows from operating activities:</b>				
Receipts from customers, patients, and third-party payers.....	\$ 9,610	\$ 21,470	\$ —	\$ 16,375
Tuition plan contributions received.....	—	—	767	—
Claims and benefits paid.....	(4,790)	—	(35,009)	—
Payments to suppliers for goods and services.....	(1,338)	(16,343)	—	(10,192)
Payments to employees.....	(371)	(1,494)	—	(3,650)
Other operating cash receipts.....	—	—	144	117
<b>Net cash provided by (used in) operating activities.....</b>	<b>3,111</b>	<b>3,633</b>	<b>(34,098)</b>	<b>2,650</b>
<b>Cash flows from noncapital financing activities:</b>				
Other noncapital financing cash receipts .....	—	4	—	1,897
Other noncapital financing cash payments .....	—	—	—	(164)
Transfers out .....	—	(2,134)	—	—
<b>Net cash provided by (used in) noncapital financing activities.....</b>	<b>—</b>	<b>(2,130)</b>	<b>—</b>	<b>1,733</b>
<b>Cash flows from capital and related financing activities:</b>				
Acquisition of capital assets.....	(129)	(453)	—	(47,794)
Proceeds from issuance of note.....	—	—	—	26,000
Principal payments on capital debt.....	—	—	—	(165)
Capital grants and gifts received.....	—	—	—	18,937
Proceeds from sale or disposal of capital assets.....	—	—	—	13
<b>Net cash provided by (used in) capital and related financing activities.....</b>	<b>(129)</b>	<b>(453)</b>	<b>—</b>	<b>(3,009)</b>
<b>Cash flows from investing activities:</b>				
Proceeds from sales and maturities of investments.....	1,051	—	13,299	—
Purchase of investments .....	(3,048)	—	—	—
Interest and dividends on investments.....	98	—	20,456	—
<b>Net cash provided by (used in) investing activities.....</b>	<b>(1,899)</b>	<b>—</b>	<b>33,755</b>	<b>—</b>
<b>Net increase (decrease) in cash and cash equivalents.....</b>	<b>1,083</b>	<b>1,050</b>	<b>(343)</b>	<b>1,374</b>
<b>Cash and cash equivalents at beginning of year.....</b>	<b>1,318</b>	<b>7,216</b>	<b>1,225</b>	<b>22,046</b>
<b>Cash and cash equivalents at end of year.....</b>	<b>\$ 2,401</b>	<b>\$ 8,266</b>	<b>\$ 882</b>	<b>\$ 23,420</b>

**Exhibit E-3**

<b>Other Enterprise</b>		<b>Totals</b>	
\$	3,844	\$	51,299
	—		767
	—		(39,799)
	(2,264)		(30,137)
	(2,097)		(7,612)
	—		261
	<b>(517)</b>		<b>(25,221)</b>
	62		1,963
	—		(164)
	—		(2,134)
	<b>62</b>		<b>(335)</b>
	53		(48,323)
	—		26,000
	—		(165)
	—		18,937
	—		13
	<b>53</b>		<b>(3,538)</b>
	—		14,350
	(28)		(3,076)
	3		20,557
	<b>(25)</b>		<b>31,831</b>
	<b>(427)</b>		<b>2,737</b>
	<b>1,594</b>		<b>33,399</b>
<b>\$</b>	<b>1,167</b>	<b>\$</b>	<b>36,136</b>

Continued on Next Page

# Combining Statement of Cash Flows

NONMAJOR ENTERPRISE FUNDS (Continued)

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	Patients' Compensation	Canteen	Tuition Prepayment Program	Palmetto Railways
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>				
Operating income (loss).....	\$ 9,152	\$ 3,504	\$ 6,462	\$ 1,169
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation and amortization .....	120	56	—	1,121
Realized gains and losses on sale of assets.....	—	—	—	13
Interest and dividends on investments and interfund loans.....	—	—	(20,456)	—
Other nonoperating revenues.....	61	—	—	1,897
Other nonoperating expenses.....	—	—	—	(1,030)
<b>Effect of change in operating assets and liabilities:</b>				
Accounts receivable, net.....	—	—	108	(61)
Inventories.....	—	140	—	12
Other assets .....	10	—	—	(27)
Deferred outflows.....	(43)	(100)	—	(1,912)
Accounts payable.....	75	2	361	1,112
Accrued salaries and related expenses.....	—	(2)	—	339
Tuition benefits payable.....	—	—	(20,573)	—
Policy claims.....	(6,116)	—	—	—
Due to other funds.....	—	2	—	—
Unearned revenues .....	(121)	—	—	16
Compensated absences payable .....	(13)	(25)	—	3
Other liabilities.....	(5)	202	—	—
Deferred inflows.....	(9)	(146)	—	(2)
<b>Net cash provided by (used in) operating activities.....</b>	<b>\$ 3,111</b>	<b>\$ 3,633</b>	<b>\$ (34,098)</b>	<b>\$ 2,650</b>
<b>Noncash capital, investing, and financing activities:</b>				
Increase (decrease) in fair value of investments.....	\$ 131	\$ —	\$ (236)	\$ —
	\$ 131	\$ —	\$ (236)	\$ —

**Exhibit E-3**

<u>Other Enterprise</u>	<u>Totals</u>
\$ (664)	\$ 19,623
124	1,421
—	13
(3)	(20,459)
—	1,958
—	(1,030)
84	131
—	152
(154)	(171)
(46)	(2,101)
(6)	1,544
6	343
—	(20,573)
—	(6,116)
2	4
—	(105)
4	(31)
171	368
(35)	(192)
<u>\$ (517)</u>	<u>\$ (25,221)</u>
\$ —	\$ (105)
<u>\$ —</u>	<u>\$ (105)</u>

# Combining Statement of Net Position

## INTERNAL SERVICE FUNDS

June 30, 2017

(Expressed in Thousands)

	Insurance Reserve	Employee Insurance Programs	State Accident	General Services	Motor Pool
<b>ASSETS</b>					
Current assets:					
Cash and cash equivalents.....	\$ 10,624	\$ 418,017	\$ 290,551	\$ 22,627	\$ 13,018
Investments.....	—	—	—	1,564	—
Invested securities lending collateral.....	1,211	1,162	831	6	—
Receivables, net:					
Accounts .....	23,454	161,064	59,262	1,464	694
Accrued interest.....	3,190	558	1,063	8	—
Due from other funds.....	10,444	509	—	2,903	684
Due from component units.....	8,100	—	—	—	—
Inventories.....	—	—	—	514	—
Prepaid items.....	16,908	1,231	384	7	—
Total current assets.....	73,931	582,541	352,091	29,093	14,396
Long-term assets:					
Investments.....	452,490	—	—	—	—
Accounts receivable, net.....	—	—	—	—	—
Interfund receivables.....	—	—	—	2,260	—
Prepaid items.....	—	—	—	18	—
Other long-term assets.....	—	—	218	—	—
Non-depreciable capital assets.....	—	—	—	9,233	—
Depreciable capital assets, net.....	—	111	81	71,047	31,927
Total long-term assets.....	452,490	111	299	82,558	31,927
<b>Total assets.....</b>	<b>526,421</b>	<b>582,652</b>	<b>352,390</b>	<b>111,651</b>	<b>46,323</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Pension contributions subsequent to measurement date.....	382	713	262	1,600	102
Difference between actual and expected experience.....	60	128	54	304	19
Net difference between projected and actual earnings on investments.....	487	1,041	427	2,428	154
Changes in proportion and differences between contributions and proportionate share of plan contributions.....	3,806	918	—	465	30
<b>Total deferred outflows of resources.....</b>	<b>4,735</b>	<b>2,800</b>	<b>743</b>	<b>4,797</b>	<b>305</b>

## Exhibit E-4

<u>Prison Industries</u>	<u>Other Internal Service</u>	<u>Totals</u>
\$ 3,476	\$ 1,783	\$ 760,096
—	—	1,564
—	—	3,210
991	—	246,929
—	—	4,819
—	—	14,540
—	—	8,100
2,098	—	2,612
—	—	18,530
<u>6,565</u>	<u>1,783</u>	<u>1,060,400</u>
—	—	452,490
271	—	271
—	—	2,260
—	—	18
—	—	218
—	—	9,233
<u>4,088</u>	<u>—</u>	<u>107,254</u>
<u>4,359</u>	<u>—</u>	<u>571,744</u>
<u>10,924</u>	<u>1,783</u>	<u>1,632,144</u>
364	1	3,424
69	—	634
552	2	5,091
106	—	5,325
<u>1,091</u>	<u>3</u>	<u>14,474</u>

Continued on Next Page

# Combining Statement of Net Position

## INTERNAL SERVICE FUNDS (Continued)

June 30, 2017

(Expressed in Thousands)

	Insurance Reserve	Employee Insurance Programs	State Accident	General Services	Motor Pool
<b>LIABILITIES</b>					
Current liabilities:					
Accounts payable.....	\$ 13	\$ 480	\$ 204	\$ 1,295	\$ 447
Accrued salaries and related expenses.....	290	751	287	1,272	75
Accrued interest payable.....	—	—	—	62	2
Policy claims.....	282,735	222,617	93,251	—	—
Due to other funds.....	—	—	—	803	32
Unearned revenues.....	66,960	18,626	64,927	—	—
Deposits.....	—	—	116	—	—
Securities lending collateral.....	1,890	1,655	1,183	8	—
Notes payable.....	—	—	—	958	2,300
Revenue bonds payable.....	—	—	—	2,305	—
Compensated absences payable.....	180	587	102	1,569	91
Other current liabilities.....	—	—	2,518	—	—
Total current liabilities.....	352,068	244,716	162,588	8,272	2,947
Long-term liabilities:					
Policy claims.....	—	—	160,763	—	—
Interfund payables.....	—	—	—	142	—
Notes payable.....	—	—	—	2,482	8,278
Compensated absences payable.....	92	319	120	549	32
Net pension liability.....	5,794	12,368	5,197	26,892	1,706
Total long-term liabilities.....	5,886	12,687	166,080	30,065	10,016
<b>Total liabilities.....</b>	<b>357,954</b>	<b>257,403</b>	<b>328,668</b>	<b>38,337</b>	<b>12,963</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Difference between actual and expected experience.....	6	13	6	23	1
Changes in proportion and differences between contributions and proportionate share of plan contributions.....	—	—	299	514	33
<b>Total deferred inflows of resources.....</b>	<b>6</b>	<b>13</b>	<b>305</b>	<b>537</b>	<b>34</b>
<b>NET POSITION</b>					
Net investment in capital assets.....	—	111	81	74,535	21,349
Restricted:					
Expendable:					
Loan programs.....	—	—	—	—	—
Insurance programs.....	173,196	327,925	—	—	—
Unrestricted.....	—	—	24,079	3,039	12,282
<b>Total net position.....</b>	<b>\$ 173,196</b>	<b>\$ 328,036</b>	<b>\$ 24,160</b>	<b>\$ 77,574</b>	<b>\$ 33,631</b>



# Exhibit E-4

<u>Prison Industries</u>	<u>Other Internal Service</u>	<u>Totals</u>
\$ 12	\$ —	\$ 2,451
915	22	3,612
—	—	64
—	—	598,603
173	7	1,015
—	—	150,513
—	—	116
—	—	4,736
—	—	3,258
—	—	2,305
373	12	2,914
—	—	2,518
<u>1,473</u>	<u>41</u>	<u>772,105</u>
—	—	160,763
—	—	142
—	—	10,760
130	4	1,246
<u>6,109</u>	<u>23</u>	<u>58,089</u>
<u>6,239</u>	<u>27</u>	<u>231,000</u>
<u><b>7,712</b></u>	<u><b>68</b></u>	<u><b>1,003,105</b></u>
5	—	54
<u>117</u>	<u>—</u>	<u>963</u>
<u><b>122</b></u>	<u><b>—</b></u>	<u><b>1,017</b></u>
4,088	—	100,164
95	—	95
—	—	501,121
(2)	1,718	41,116
<u><b>\$ 4,181</b></u>	<u><b>\$ 1,718</b></u>	<u><b>\$ 642,496</b></u>

# Combining Statement of Revenues, Expenses, and Changes in Fund Net Position

## INTERNAL SERVICE FUNDS

For the Fiscal Year Ended June 30, 2017  
(Expressed in Thousands)

	Insurance Reserve	Employee Insurance Programs	State Accident	General Services	Motor Pool
<b>Operating revenues:</b>					
Charges for services.....	\$ 121,158	\$ 2,399,317	\$ 71,365	\$ 63,765	\$ 30,664
Other operating revenues.....	—	300,791	—	—	—
<b>Total operating revenues.....</b>	<b>121,158</b>	<b>2,700,108</b>	<b>71,365</b>	<b>63,765</b>	<b>30,664</b>
<b>Operating expenses:</b>					
General operations and administration.....	44,696	317,020	4,690	50,143	24,020
Benefits and claims.....	123,375	2,344,347	54,965	—	—
Depreciation and amortization.....	—	195	76	8,900	7,396
Other operating expenses.....	—	—	83	385	—
<b>Total operating expenses.....</b>	<b>168,071</b>	<b>2,661,562</b>	<b>59,814</b>	<b>59,428</b>	<b>31,416</b>
<b>Operating income (loss).....</b>	<b>(46,913)</b>	<b>38,546</b>	<b>11,551</b>	<b>4,337</b>	<b>(752)</b>
<b>Nonoperating revenues (expenses):</b>					
Interest income.....	29,574	7,797	2,751	203	4
Interest expense.....	—	—	—	(156)	(92)
Net other nonoperating revenues (expenses).....	103	—	44	3,435	1,907
Losses on sale of capital assets.....	—	—	—	(1,836)	(146)
<b>Total nonoperating revenues (expenses).....</b>	<b>29,677</b>	<b>7,797</b>	<b>2,795</b>	<b>1,646</b>	<b>1,673</b>
<b>Income (loss) before transfers.....</b>	<b>(17,236)</b>	<b>46,343</b>	<b>14,346</b>	<b>5,983</b>	<b>921</b>
Transfers out.....	—	—	—	(2,897)	(2,017)
<b>Change in net position.....</b>	<b>(17,236)</b>	<b>46,343</b>	<b>14,346</b>	<b>3,086</b>	<b>(1,096)</b>
<b>Net position, beginning.....</b>	<b>190,432</b>	<b>281,693</b>	<b>9,814</b>	<b>74,488</b>	<b>34,727</b>
<b>Net position at end of year.....</b>	<b>\$ 173,196</b>	<b>\$ 328,036</b>	<b>\$ 24,160</b>	<b>\$ 77,574</b>	<b>\$ 33,631</b>

**Exhibit E-5**

<b>Prison Industries</b>	<b>Other Internal Service</b>	<b>Totals</b>
\$ 17,168	\$ 495	\$ 2,703,932
—	—	300,791
<b>17,168</b>	<b>495</b>	<b>3,004,723</b>
18,241	14	458,824
—	—	2,522,687
460	—	17,027
2	—	470
<b>18,703</b>	<b>14</b>	<b>2,999,008</b>
<b>(1,535)</b>	<b>481</b>	<b>5,715</b>
—	—	40,329
(3)	—	(251)
1,343	—	6,832
(1)	—	(1,983)
<b>1,339</b>	<b>—</b>	<b>44,927</b>
<b>(196)</b>	<b>481</b>	<b>50,642</b>
—	(207)	(5,121)
<b>(196)</b>	<b>274</b>	<b>45,521</b>
<b>4,377</b>	<b>1,444</b>	<b>596,975</b>
<b>\$ 4,181</b>	<b>\$ 1,718</b>	<b>\$ 642,496</b>

# Combining Statement of Cash Flows

## INTERNAL SERVICE FUNDS

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	Insurance Reserve	Employee Insurance Programs	State Accident	General Services	Motor Pool
<b>Cash flows from operating activities:</b>					
Receipts from customers.....	\$ 59,812	\$ 2,403,517	\$ 12,880	\$ —	\$ —
Internal activity—payments from other funds.....	56,417	—	59,807	68,171	35,779
Other operating cash receipts.....	—	281,841	—	—	—
Claims paid.....	(104,846)	(76,931)	(47,994)	—	—
Payments to suppliers for goods and services.....	(40,138)	(2,569,025)	(1,547)	(35,549)	(22,587)
Payments to employees.....	(8,161)	(8,721)	(3,494)	(20,139)	(1,291)
Internal activity—payments to other funds.....	—	—	(3,276)	—	—
<b>Net cash provided by (used in) operating activities.....</b>	<b>(36,916)</b>	<b>30,681</b>	<b>16,376</b>	<b>12,483</b>	<b>11,901</b>
<b>Cash flows from noncapital financing activities:</b>					
Other noncapital financing cash receipts .....	—	—	—	298	350
Transfers out.....	—	—	—	(2,897)	(2,017)
<b>Net cash provided by (used in) noncapital financing activities.....</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>(2,599)</b>	<b>(1,667)</b>
<b>Cash flows from capital and related financing activities:</b>					
Acquisition of capital assets.....	—	(92)	(30)	(1,340)	(18,006)
Proceeds from issuance of capital debt.....	—	—	—	—	10,930
Principal payments on capital debt.....	—	—	—	(3,093)	(1,239)
Interest payments on capital debt.....	—	—	—	(975)	(92)
Proceeds from sale or disposal of capital assets.....	—	—	—	—	1,157
<b>Net cash used in capital and related financing activities.....</b>	<b>—</b>	<b>(92)</b>	<b>(30)</b>	<b>(5,408)</b>	<b>(7,250)</b>
<b>Cash flows from investing activities:</b>					
Proceeds from sales and maturities of investments.....	396,038	—	—	—	—
Purchase of investments.....	(407,884)	—	—	(347)	—
Interest on investments.....	20,611	7,257	2,248	198	5
<b>Net cash provided by (used in) investing activities.....</b>	<b>8,765</b>	<b>7,257</b>	<b>2,248</b>	<b>(149)</b>	<b>5</b>
<b>Net increase (decrease) in cash and cash equivalents.....</b>	<b>(28,151)</b>	<b>37,846</b>	<b>18,594</b>	<b>4,327</b>	<b>2,989</b>
<b>Cash and cash equivalents at beginning.....</b>	<b>38,775</b>	<b>380,171</b>	<b>271,957</b>	<b>18,300</b>	<b>10,029</b>
<b>Cash and cash equivalents at end of year.....</b>	<b>\$ 10,624</b>	<b>\$ 418,017</b>	<b>\$ 290,551</b>	<b>\$ 22,627</b>	<b>\$ 13,018</b>

## Exhibit E-6

Prison Industries	Other Internal Service	Totals
\$ 17,150	\$ 2	\$ 2,493,361
—	500	220,674
—	—	281,841
—	—	(229,771)
(4,351)	—	(2,673,197)
(13,447)	(3)	(55,256)
—	—	(3,276)
<b>(648)</b>	<b>499</b>	<b>34,376</b>
1,346	—	1,994
—	(207)	(5,121)
<b>1,346</b>	<b>(207)</b>	<b>(3,127)</b>
(113)	—	(19,581)
—	—	10,930
(273)	—	(4,605)
(3)	—	(1,070)
—	—	1,157
<b>(389)</b>	<b>—</b>	<b>(13,169)</b>
—	—	396,038
—	—	(408,231)
(4)	—	30,315
<b>(4)</b>	<b>—</b>	<b>18,122</b>
<b>305</b>	<b>292</b>	<b>36,202</b>
<b>3,171</b>	<b>1,491</b>	<b>723,894</b>
<b>\$ 3,476</b>	<b>\$ 1,783</b>	<b>\$ 760,096</b>

Continued on Next Page

# Combining Statement of Cash Flows

INTERNAL SERVICE FUNDS (Continued)

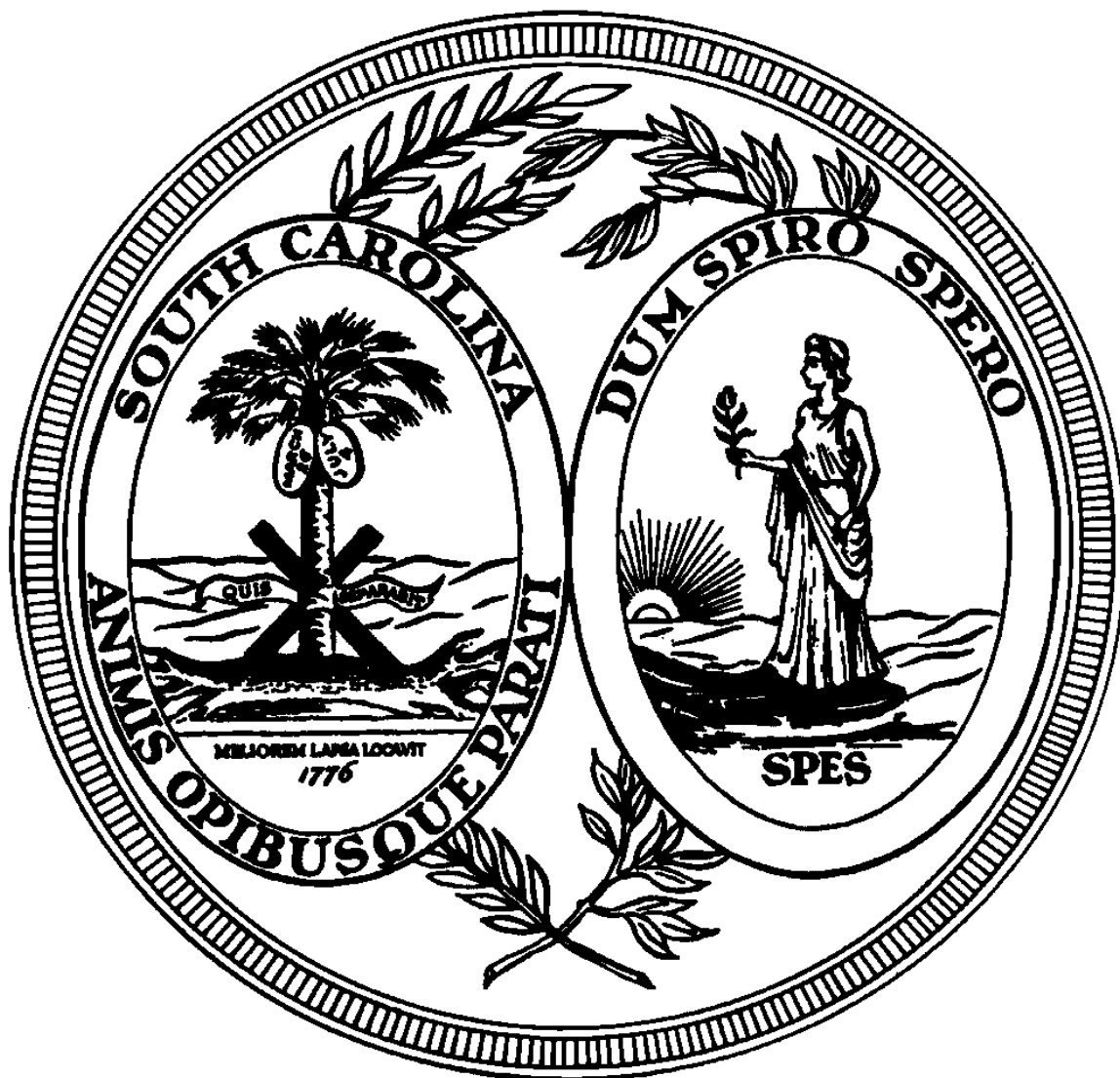
For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	Insurance Reserve	Employee Insurance Programs	State Accident	General Services	Motor Pool
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>					
Operating income (loss).....	\$ (46,913)	\$ 38,546	\$ 11,551	\$ 4,337	\$ (752)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
Depreciation and amortization.....	—	195	76	8,900	7,396
Interest payments reclassified as capital and related financing activities.....	—	—	—	(156)	—
Interest and dividends on investments and interfund loans.....	—	—	—	198	—
Realized losses on sale of assets.....	—	—	—	(1,836)	—
Other nonoperating revenues.....	—	—	—	1,936	—
<b>Effect of change in operating assets and liabilities:</b>					
Accounts receivable, net.....	—	(17,937)	5,972	283	906
Due from other funds.....	(2,613)	—	—	4,040	4,209
Inventories.....	—	—	—	116	—
Other assets.....	70	(91)	(334)	237	—
Deferred outflows.....	(4,331)	(1,284)	(349)	(1,067)	(77)
Accounts payable.....	—	480	51	(1,968)	49
Accrued salaries and related expenses.....	(12)	(397)	28	26	3
Policy claims.....	18,530	5,929	3,601	—	—
Due to other funds.....	—	—	—	(4,329)	3
Unearned revenues.....	(2,316)	3,189	(4,628)	—	—
Compensated absences payable.....	(61)	24	(32)	83	(9)
Other liabilities.....	1,135	2,032	168	2,888	245
Deferred inflows.....	(405)	(5)	272	(1,205)	(72)
<b>Net cash provided by (used in) operating activities.....</b>	<b>\$ (36,916)</b>	<b>\$ 30,681</b>	<b>\$ 16,376</b>	<b>\$ 12,483</b>	<b>\$ 11,901</b>
<b>Noncash capital, investing, and financing activities:</b>					
Disposal of capital assets.....	\$ —	\$ —	\$ —	\$ 1,840	\$ 7,331
Increase in fair value of investments.....	7,866	16	5	—	—
<b>Total noncash capital, investing, and financing activities.....</b>	<b>\$ 7,866</b>	<b>\$ 16</b>	<b>\$ 5</b>	<b>\$ 1,840</b>	<b>\$ 7,331</b>

## Exhibit E-6

<u>Prison Industries</u>	<u>Other Internal Service</u>	<u>Totals</u>
\$ (1,535)	\$ 481	\$ 5,715
460	—	17,027
(3)	—	(159)
—	—	198
(1)	—	(1,837)
—	—	1,936
(17)	—	(10,793)
—	5	5,641
381	—	497
—	—	(118)
(229)	(2)	(7,339)
—	—	(1,388)
(9)	12	(349)
—	—	28,060
7	3	(4,316)
—	—	(3,755)
(4)	(11)	(10)
582	12	7,062
(280)	(1)	(1,696)
<u>\$ (648)</u>	<u>\$ 499</u>	<u>\$ 34,376</u>
\$ 141	\$ —	\$ 9,312
—	—	7,887
<u>\$ 141</u>	<u>\$ —</u>	<u>\$ 17,199</u>





## Fiduciary Funds

Fiduciary funds include pension and other post-employment benefit trust funds, investment trust funds, private-purpose trust funds, and agency funds. Note 1b in the notes to the financial statements provides definitions of each of these fund types.

This subsection of the Comprehensive Annual Financial Report provides the following supplementary information for the State's fiduciary funds:

- Combining Statement of Plan Net Position—Pension and Other Post-Employment Benefit Trust Funds
- Combining Statement of Changes in Plan Net Position—Pension and Other Post-Employment Benefit Trust Funds
- Combining Statement of Fiduciary Net Position—Private-Purpose Trust Funds
- Combining Statement of Changes in Fiduciary Net Position—Private-Purpose Trust Funds
- Combining Statement of Changes in Assets and Liabilities—Agency Funds

The State maintains only one investment trust fund, so no combining statements are necessary for that fund type. The paragraphs below describe all other individual fiduciary funds that the State uses.

### a. Pension and Other Post-Employment Benefit Trust Funds

*South Carolina Retirement System.* This is a multiple-employer pension system that benefits employees of the State, public schools, and political subdivisions of the State.

*Police Officers' Retirement System.* This is a multiple-employer pension system that benefits police officers and fire fighters employed by the State or its political subdivisions.

*General Assembly Retirement System.* This is a single-employer pension system that benefits members of the South Carolina General Assembly.

*Judges' and Solicitors' Retirement System.* This is a single-employer pension system that benefits the judges of the State's Supreme Court, Court of Appeals, circuit courts, family courts, and the State's circuit solicitors.

*National Guard Retirement System.* The State administers this single-employer pension system that provides a supplemental retirement benefit to members of the South Carolina National Guard. The State is a nonemployer contributor to the system.

*South Carolina Retiree Health Insurance Trust Fund.* This trust was established to fund the State's cost-sharing multiple employer post-employment health and dental benefit plans.

*Long-term Disability Insurance Trust Fund.* This trust was established to fund the State's cost-sharing multiple employer long-term disability insurance plans.

### b. Private-Purpose Trust Funds

*College Savings Plan Fund.* The Future Scholar 529 College Savings Plan (the Plan), accounted for in this fund, provides participant families a tax-advantaged method of saving for future college costs. A primary objective of both the financial advisor program and the direct program within the Plan is to provide families with flexibility and professional investment management in meeting their college savings objectives.

*Other Private-Purpose Trust Funds.* This fund accounts for monies the State has received as trustee under various trust arrangements that specify how the principal and interest earnings must be used. In each case, all of the principal and income benefit individuals, private organizations, or governments outside the State reporting entity; none of the monies may be used for State purposes. The purposes to which the resources of these funds are dedicated include scholarships, the operation of the equestrian center and activities at the Springdale Race Course (for the exclusive benefit of the Carolina Cup Racing Association, Inc., a private nonprofit corporation), and the decommissioning of a low-level radioactive waste disposal facility on behalf of Chem-Nuclear Systems, Inc., a for-profit corporation.

### c. Agency Funds

Agency Funds are used to account for resources held by the State in a short-term custodial capacity for individuals, private organizations, and other governments. Balances in these funds, aggregated for presentation purposes, represent amounts held for prisoners and patients of State institutions, cash bonds, miscellaneous clearing accounts, and other deposits.

# Combining Statement of Plan Net Position

## PENSION AND OTHER POST-EMPLOYMENT BENEFIT TRUST FUNDS

June 30, 2017

(Expressed in Thousands)

	PENSION TRUST				
	South Carolina Retirement System	Police Officers' Retirement System	General Assembly Retirement System	Judges' and Solicitors' Retirement System	National Guard Retirement System
<b>ASSETS</b>					
Cash and cash equivalents.....	\$ 2,252,408	\$ 373,757	\$ 4,637	\$ 15,938	\$ 4,533
Receivables:					
Contributions.....	229,633	26,152	42	662	2
Accrued interest.....	36,851	6,108	44	217	36
Unsettled investment sales.....	644,299	106,647	746	3,729	592
Other investment receivables.....	690	114	1	4	—
Total receivables.....	911,473	139,021	833	4,612	630
Due from other funds.....	—	397	—	—	—
Investments, at fair value:					
Short-term investments.....	556,942	92,187	645	3,224	512
Debt-domestic.....	5,447,691	901,724	6,306	31,535	5,005
Equity-international.....	10,231,306	1,693,527	11,843	59,227	9,400
Alternatives.....	7,622,442	1,261,697	8,823	44,125	7,003
Financial and other.....	—	—	—	—	—
Total investments.....	23,858,381	3,949,135	27,617	138,111	21,920
Invested securities lending collateral.....	105,059	17,390	122	608	96
Capital assets, net.....	2,281	238	7	11	—
Prepaid items.....	3,301	519	4	19	3
<b>Total assets.....</b>	<b>27,132,903</b>	<b>4,480,457</b>	<b>33,220</b>	<b>159,299</b>	<b>27,182</b>
<b>LIABILITIES</b>					
Accounts payable.....	10,881	1,801	12	63	10
Accounts payable—unsettled investment purchases.....	1,066,187	176,480	1,234	6,172	980
Policy claims.....	—	—	—	—	—
Due to other funds.....	63,130	1,205	—	—	—
Deferred retirement benefits.....	95,327	—	—	—	—
Securities lending collateral.....	145,337	24,057	168	841	133
Other liabilities.....	19,212	2,791	17	72	23
<b>Total liabilities.....</b>	<b>1,400,074</b>	<b>206,334</b>	<b>1,431</b>	<b>7,148</b>	<b>1,146</b>
<b>NET POSITION</b>					
Held in trust for pension and other post-employment benefits.....	<u>\$ 25,732,829</u>	<u>\$ 4,274,123</u>	<u>\$ 31,789</u>	<u>\$ 152,151</u>	<u>\$ 26,036</u>

<b>OPEB TRUST</b>		
<b>South Carolina Retiree Health Insurance Trust Fund</b>	<b>Long-term Disability Insurance Trust Fund</b>	<b>Totals</b>
\$ 153,511	\$ 3,596	\$ 2,808,380
—	—	256,491
6,266	260	49,782
—	—	756,013
—	—	809
6,266	260	1,063,095
63,938	—	64,335
—	—	653,510
848,872	32,696	7,273,829
—	—	12,005,303
—	—	8,944,090
42,232	810	43,042
891,104	33,506	28,919,774
1,916	—	125,191
—	—	2,537
—	—	3,846
<b>1,116,735</b>	<b>37,362</b>	<b>32,987,158</b>
—	—	12,767
—	—	1,251,053
—	665	665
—	—	64,335
—	—	95,327
1,960	—	172,496
—	—	22,115
<b>1,960</b>	<b>665</b>	<b>1,618,758</b>
<b>\$ 1,114,775</b>	<b>\$ 36,697</b>	<b>\$ 31,368,400</b>

# Combining Statement of Changes in Plan Net Position

## PENSION AND OTHER POST-EMPLOYMENT BENEFIT TRUST FUNDS

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	PENSION TRUST				
	South Carolina Retirement System	Police Officers' Retirement System	General Assembly Retirement System	Judges' and Solicitors' Retirement System	National Guard Retirement System
<b>Additions:</b>					
Contributions:					
Employer.....	\$ 1,169,240	\$ 192,021	\$ 4,539	\$ 10,534	\$ 4,591
Employee.....	826,543	127,840	468	2,928	—
Total contributions.....	1,995,783	319,861	5,007	13,462	4,591
Investment income:					
Interest income and net appreciation in investments.....	3,058,728	500,112	3,640	17,950	2,779
Securities lending income.....	660	108	1	4	—
Total investment income.....	3,059,388	500,220	3,641	17,954	2,779
Less investment expense:					
Investment expense.....	268,173	44,306	312	1,555	246
Securities lending expense.....	—	—	—	—	—
Net investment income.....	2,791,215	455,914	3,329	16,399	2,533
Assets moved between pension trust funds.....	—	1,278	19	253	—
<b>Total additions.....</b>	<b>4,786,998</b>	<b>777,053</b>	<b>8,355</b>	<b>30,114</b>	<b>7,124</b>
<b>Deductions:</b>					
Regular retirement benefits.....	2,574,859	352,986	6,678	17,679	4,425
Supplemental retirement benefits.....	393	15	—	—	—
Deferred retirement benefits.....	332,414	—	—	—	—
Refunds of retirement contributions to members.....	105,169	19,964	—	629	—
Death benefit claims.....	22,677	2,104	59	293	—
Accidental death benefits.....	—	1,748	—	—	—
Other post-employment benefits.....	—	—	—	—	—
Depreciation.....	236	32	—	1	—
Administrative expense.....	13,233	2,117	17	78	13
Assets moved between pension trust funds.....	1,550	—	—	—	—
<b>Total deductions.....</b>	<b>3,050,531</b>	<b>378,966</b>	<b>6,754</b>	<b>18,680</b>	<b>4,438</b>
<b>Change in net position .....</b>	<b>1,736,467</b>	<b>398,087</b>	<b>1,601</b>	<b>11,434</b>	<b>2,686</b>
<b>Net position at beginning of year.....</b>	<b>23,996,362</b>	<b>3,876,036</b>	<b>30,188</b>	<b>140,717</b>	<b>23,350</b>
<b>Net position at end of year.....</b>	<b>\$ 25,732,829</b>	<b>\$ 4,274,123</b>	<b>\$ 31,789</b>	<b>\$ 152,151</b>	<b>\$ 26,036</b>

<b>OPEB TRUST</b>		
<b>South Carolina Retiree Health Insurance Trust Fund</b>	<b>Long-term Disability Insurance Trust Fund</b>	<b>Totals</b>
\$ 491,106	\$ 7,689	\$ 1,879,720
—	—	957,779
491,106	7,689	2,837,499
13,425	370	3,597,004
39	1	813
13,464	371	3,597,817
—	—	314,592
4	—	4
13,460	371	3,283,221
—	—	1,550
<b>504,566</b>	<b>8,060</b>	<b>6,122,270</b>
—	—	2,956,627
—	—	408
—	—	332,414
—	—	125,762
—	—	25,133
—	—	1,748
416,090	8,206	424,296
—	—	269
10	10	15,478
—	—	1,550
<b>416,100</b>	<b>8,216</b>	<b>3,883,685</b>
<b>88,466</b>	<b>(156)</b>	<b>2,238,585</b>
<b>1,026,309</b>	<b>36,853</b>	<b>29,129,815</b>
<b>\$ 1,114,775</b>	<b>\$ 36,697</b>	<b>\$ 31,368,400</b>

**Combining Statement of Fiduciary Net Position****Exhibit F-3**

## PRIVATE-PURPOSE TRUST FUNDS

June 30, 2017

(Expressed in Thousands)

	College Savings Plan	Other Private-Purpose Trust	Totals
<b>ASSETS</b>			
Cash and cash equivalents.....	\$ 863	\$ 9,892	\$ 10,755
Receivables, net:			
Accrued interest.....	1,963	17	1,980
Unsettled investment sales.....	2,114	—	2,114
Investments.....	3,073,326	3,648	3,076,974
Invested securities lending collateral .....	—	14	14
Other assets.....	—	4,526	4,526
<b>Total assets.....</b>	<b>3,078,266</b>	<b>18,097</b>	<b>3,096,363</b>
<b>LIABILITIES</b>			
Accounts payable.....	1,015	3	1,018
Accounts payable—unsettled investment purchases.....	2,822	—	2,822
Securities lending collateral.....	—	19	19
<b>Total liabilities.....</b>	<b>3,837</b>	<b>22</b>	<b>3,859</b>
<b>NET POSITION</b>			
Held in trust for other purposes.....	<b>\$ 3,074,429</b>	<b>\$ 18,075</b>	<b>\$ 3,092,504</b>

# Combining Statement of Changes in Fiduciary Net Position

## Exhibit F-4

### PRIVATE-PURPOSE TRUST FUNDS

For the Fiscal Year Ended June 30, 2017  
(Expressed in Thousands)

	College Savings Plan	Other Private-Purpose Trust	Totals
<b>Additions:</b>			
Licenses, fees, and permits.....	\$ —	\$ 25	\$ 25
Tuition plan deposits.....	1,000	45	1,045
Contributions.....	229,771	3,889	233,660
Interest income.....	289,441	34	289,475
<b>Total additions.....</b>	<b>520,212</b>	<b>3,993</b>	<b>524,205</b>
<b>Deductions:</b>			
Administrative expense.....	10,386	28	10,414
Other expenses.....	700	421	1,121
<b>Total deductions.....</b>	<b>11,086</b>	<b>449</b>	<b>11,535</b>
<b>Change in net position.....</b>	<b>509,126</b>	<b>3,544</b>	<b>512,670</b>
<b>Net position at beginning of year.....</b>	<b>2,565,303</b>	<b>14,531</b>	<b>2,579,834</b>
<b>Net position at end of year.....</b>	<b>\$ 3,074,429</b>	<b>\$ 18,075</b>	<b>\$ 3,092,504</b>

# Combining Statement of Changes in Assets and Liabilities

## Exhibit F-5

### AGENCY FUNDS

For the Fiscal Year Ended June 30, 2017

(Expressed in Thousands)

	Balance July 1, 2016	Additions	Deductions	Balance June 30, 2017
<b>Assets:</b>				
Cash and cash equivalents.....	\$ 445,830	\$ 42,995,050	\$ 42,966,865	\$ 474,015
Accounts receivable.....	7,390	159,155	161,878	4,667
Accrued interest receivable.....	1,030	3,204	2,767	1,467
Taxes receivable.....	543	13,437	13,390	590
Loans and notes receivable.....	51	74	74	51
Due from other funds.....	12,974	122,596	122,257	13,313
Investments.....	10,829	44,024	39,737	15,116
Invested securities lending collateral.....	882	15,871	15,877	876
<b>Total assets.....</b>	<b>\$ 479,529</b>	<b>\$ 43,353,411</b>	<b>\$ 43,322,845</b>	<b>\$ 510,095</b>
<b>Liabilities:</b>				
Accounts payable.....	\$ 21,463	\$ 2,334,619	\$ 2,331,883	\$ 24,199
Due to other funds.....	—	55,607	55,607	—
Tax refunds payable.....	—	4	4	—
Intergovernmental payables.....	41,844	115,320	122,171	34,993
Deposits.....	3,081	662	423	3,320
Amounts held in custody for others.....	411,605	445,846	411,117	446,334
Securities lending collateral.....	1,254	20,321	20,328	1,247
Due to participants.....	36	65	99	2
Other liabilities.....	246	246	492	—
<b>Total liabilities.....</b>	<b>\$ 479,529</b>	<b>\$ 2,972,690</b>	<b>\$ 2,942,124</b>	<b>\$ 510,095</b>



## Nonmajor Discretely Presented Component Units

This subsection of the Comprehensive Annual Financial Report provides the following supplementary information for the State's nonmajor discretely presented component units:

- Combining Statement of Net Position—Nonmajor Discretely Presented Component Units
- Combining Statement of Activities—Nonmajor Discretely Presented Component Units

The following entities are nonmajor discretely presented component units of the State:

The following universities are nonmajor component units: *The Citadel*, *Coastal Carolina University*, *College of Charleston*, *Francis Marion University*, *Lander University*, *South Carolina State University*, and *Winthrop University*.

The following technical colleges are nonmajor component units: *Aiken Technical College*, *Central Carolina Technical College*, *Denmark Technical College*, *Florence-Darlington Technical College*, *Greenville Technical College*, *Horry-Georgetown Technical College*, *Technical College of the Lowcountry*, *Midlands Technical College*, *Northeastern Technical College*, *Orangeburg-Calhoun Technical College*, *Piedmont Technical College*, *Spartanburg Community College*, *Tri-county Technical College*, *Trident Technical College*, *Williamsburg Technical College*, and *York Technical College*.

*Connector 2000 Association, Inc.* is a legally separate entity created to contract with the State Department of Transportation (DOT) in financing, acquiring, constructing, and operating turnpikes and other transportation projects, primarily the project known as the Southern Connector in Greenville County.

The *South Carolina Education Assistance Authority* issues bonds to make loans to individuals to enable students to attend higher education institutions. Resources include interest charges, subsidies from the United States Department of Education, loan repayments, and investment earnings.

The *South Carolina Jobs-Economic Development Authority* is a legally separate entity that promotes and develops business and economic welfare in the state.

The *South Carolina Research Authority* was created through an act of the General Assembly for the development and marketing of a statewide system of research and technology-based infrastructure and to conduct applied research and commercialization services on a contractual basis.

The *Patriots Point Development Authority* was established to develop and maintain a naval and maritime museum on Charleston Harbor, and to provide a place of education and recreation. The Patriots Point Development Authority Board also oversees the stewardship of over 350 acres of property on Charleston Harbor.

The *South Carolina Medical Malpractice Liability Joint Underwriting Association* was established to provide medical malpractice insurance on a self-supporting basis.

The *South Carolina First Steps to School Readiness* is a legally separate non-profit, tax-exempt public charity created specifically to carry out the objectives of The South Carolina First Steps to School Readiness Act and to lessen the burdens on government by overseeing the initiative for improving early childhood development of the Act.

The *Children's Trust Fund of South Carolina, Inc.* is a non-profit, tax-exempt public charity with a purpose to stimulate innovative prevention and treatment programming to meet critical needs of South Carolina's children by awarding grants to private non-profit organizations.

# Combining Statement of Net Position

## NONMAJOR DISCRETELY PRESENTED COMPONENT UNITS

June 30, 2017

(Expressed in Thousands)

	The Citadel	Coastal Carolina University	College of Charleston	Francis Marion University	Lander University	South Carolina State University
<b>ASSETS</b>						
Cash and cash equivalents.....	\$ 47,192	\$ 54,606	\$ 50,111	\$ 19,184	\$ 9,922	\$ 11,454
Investments.....	100,131	—	1,741	4,758	12,882	118
Invested securities lending collateral.....	64	172	206	25	16	12
Receivables, net:						
Accounts.....	6,579	5,031	1,443	874	145	1,734
Contributions.....	18,148	—	7,031	58	3	—
Accrued interest.....	170	276	191	36	208	—
Student accounts.....	926	979	1,212	472	417	3,199
Loans and notes.....	—	—	—	—	76	—
Due from Federal government and other grantors.....	687	4,365	5,028	494	1,313	3,612
Due from primary government.....	—	—	—	656	—	—
Inventories.....	2,123	507	209	—	776	—
Restricted assets:						
Cash and cash equivalents.....	11,384	56,402	107,718	6,411	4,375	20,704
Investments.....	160,362	323	88,986	19,497	2,074	—
Loans receivable.....	554	1,132	1,739	1,742	1,455	3,028
Other.....	1,496	—	—	—	—	—
Prepaid items.....	992	1,919	5,977	1,025	91	168
Other assets.....	1,490	—	1,152	—	178	3,316
Capital assets-nondepreciable.....	7,412	44,507	121,923	6,581	10,489	3,202
Capital assets-depreciable, net.....	118,040	418,318	302,351	86,159	75,280	109,103
<b>Total assets.....</b>	<b>477,750</b>	<b>588,537</b>	<b>697,018</b>	<b>147,972</b>	<b>119,700</b>	<b>159,650</b>
<b>DEFERRED OUTFLOWS OF RESOURCES.....</b>						
Unamortized loss on refunding.....	—	638	783	—	—	—
Pension contributions subsequent to measurement date.....	3,193	8,411	8,882	3,064	2,154	2,864
Difference between actual & expected experience.....	833	1,526	1,739	586	397	558
Net Difference between earnings- pension investment.....	6,749	12,358	14,082	4,746	3,217	4,523
Change between contributions & proportionate share contributions.....	403	8,398	1,648	12	6	—
<b>Total deferred outflows of resources.....</b>	<b>11,178</b>	<b>31,331</b>	<b>27,134</b>	<b>8,408</b>	<b>5,774</b>	<b>7,945</b>
<b>LIABILITIES</b>						
Accounts payable.....	10,078	5,527	7,707	404	773	2,605
Accrued salaries and related expenses.....	2,390	12,439	8,609	217	480	1,637
Accrued interest payable.....	300	1,101	2,064	414	187	387
Retainages payable.....	37	471	1,631	—	23	10
Intergovernmental payables.....	—	—	—	—	—	—
Due to primary government.....	—	1,437	1,282	—	—	9,621
Unearned revenues and deferred credits.....	4,663	3,922	4,713	564	4,027	1,177
Deposits.....	3,141	—	2,183	—	—	—
Amounts held in custody for others.....	6,683	222	807	174	5	—
Securities lending collateral.....	92	244	293	35	23	17
Liabilities payable from restricted assets.....	—	—	—	—	—	—
Other liabilities.....	3,029	1,856	1,905	1,689	1,932	936
Long-term liabilities:						
Due within one year.....	3,668	9,685	12,218	2,489	2,898	4,834
Due in more than one year.....	101,031	398,606	382,082	83,175	71,859	111,268
<b>Total liabilities.....</b>	<b>135,112</b>	<b>435,510</b>	<b>425,494</b>	<b>89,161</b>	<b>82,207</b>	<b>132,492</b>
<b>DEFERRED INFLOWS OF RESOURCES.....</b>						
Deferred service concession arrangement receipts.....	—	120	2,857	—	—	—
Deferred nonexchange revenues.....	—	689	—	—	—	—
Difference between actual and expected experience.....	85	153	176	60	40	57
Change between contributions & proportionate share contributions.....	400	97	1,498	1,473	214	11,204
<b>Total deferred inflows of resources.....</b>	<b>485</b>	<b>1,059</b>	<b>4,531</b>	<b>1,533</b>	<b>254</b>	<b>11,261</b>
<b>NET POSITION</b>						
Net investment in capital assets.....	103,497	229,608	210,722	65,208	50,592	55,166
Restricted:						
Expendable:						
Education.....	89,639	—	46,969	12,975	12,093	12,531
Transportation.....	—	—	—	—	—	—
Capital projects.....	3,467	28,700	54,383	1,713	1,281	583
Debt service.....	591	310	12,063	—	33	7,003
Loan programs.....	—	—	—	—	—	—
Other.....	—	—	—	—	—	—
Nonexpendable:						
Education.....	107,066	155	57,411	14,799	4,614	886
Unrestricted.....	49,071	(75,474)	(87,421)	(29,009)	(25,600)	(52,327)
<b>Total net position (deficit).....</b>	<b>\$ 353,331</b>	<b>\$ 183,299</b>	<b>\$ 294,127</b>	<b>\$ 65,686</b>	<b>\$ 43,013</b>	<b>\$ 23,842</b>

## Exhibit G-1

Winthrop University	Aiken Technical College	Central Carolina Technical College	Denmark Technical College	Florence-Darlington Technical College	Greenville Technical College	Horry-Georgetown Technical College	Technical College of the Lowcountry	Midlands Technical College	Northeastern Technical College	Orangeburg-Calhoun Technical College	Piedmont Technical College
\$ 20,179	\$ 17,703	\$ 17,240	\$ 2,278	\$ 1,452	\$ 47,520	\$ 17,619	\$ 8,854	\$ 9,907	\$ 3,514	\$ 8,504	\$ 22,516
—	—	1,934	—	—	9,420	26,605	—	55,709	—	3,460	3,768
93	—	—	—	—	1	—	—	16	—	—	—
288	444	—	41	1,451	164	—	246	960	24	228	1
1,066	—	—	—	—	2,726	—	—	—	—	—	56
73	8	1	—	—	74	105	11	—	—	18	—
2,817	595	469	100	2,649	215	5,529	2,706	2,928	822	86	588
—	—	—	—	—	405	53	1,299	—	—	—	—
1,111	910	1,290	1,115	1,471	3,028	2,700	2,862	519	139	759	934
1,235	—	—	2,900	109	556	741	—	—	—	—	290
379	370	277	114	1,070	2,774	—	214	—	92	208	—
18,874	19	37	—	9,415	3,232	162	9	5,567	349	—	—
49,502	—	246	—	—	—	—	—	—	—	—	999
2,257	—	—	—	257	—	—	—	—	—	—	—
—	—	—	—	—	1,269	—	—	—	—	—	—
1,449	36	599	—	149	66	215	80	312	20	147	124
—	—	—	—	—	2,247	—	—	—	—	4	—
5,738	947	2,898	211	3,127	49,848	10,305	3,883	5,712	736	687	2,745
98,868	24,932	38,248	4,001	47,315	96,229	67,540	13,034	80,975	7,831	13,021	29,467
203,929	45,964	63,239	10,760	68,465	219,774	131,574	33,198	162,605	13,527	27,122	61,488
2,218	—	—	—	348	632	—	—	269	—	—	—
4,982	877	1,482	526	2,150	4,694	2,226	989	5,198	439	1,303	1,873
905	164	278	111	411	919	426	189	970	93	255	373
7,331	1,329	2,251	900	3,340	7,455	3,455	1,533	7,869	754	2,063	3,025
5	—	57	272	1,075	178	179	105	441	13	76	21
15,441	2,370	4,068	1,809	7,324	13,878	6,286	2,816	14,747	1,299	3,697	5,292
1,114	485	1,680	260	181	2,601	2,575	209	2,215	18	621	227
3,180	58	522	124	349	2,134	1,508	406	2,000	149	296	422
505	—	18	—	187	334	—	8	285	—	—	—
63	—	46	—	—	—	126	—	108	—	57	—
—	—	—	—	—	—	—	—	—	—	—	—
—	—	101	—	224	—	190	—	—	—	—	—
8,902	2,047	12,707	274	2,103	8,474	3,604	4,841	4,801	1,365	849	1,412
6,966	—	—	—	—	—	—	—	165	—	—	90
144	—	28	111	152	1,051	760	10	377	34	—	—
133	—	—	—	—	1	—	—	23	—	—	—
1,873	4	—	—	—	—	—	—	—	—	—	—
2,165	—	—	—	420	2,380	—	10	—	—	—	1
7,910	41	415	38	978	6,414	153	190	1,528	65	89	542
132,042	16,307	28,189	10,974	54,825	155,462	42,446	19,704	117,341	9,243	25,327	36,473
164,997	18,942	43,706	11,781	59,419	178,851	51,362	25,378	128,843	10,874	27,239	39,167
—	—	—	—	—	—	—	—	—	—	—	—
430	—	—	—	—	—	—	—	—	—	—	—
93	17	29	11	43	95	44	20	100	10	26	38
6,153	880	1,323	919	843	1,617	425	295	379	392	178	1,990
6,676	897	1,352	930	886	1,712	469	315	479	402	204	2,028
56,524	25,880	40,076	4,213	35,665	78,207	77,845	16,107	64,808	8,567	13,707	32,211
3,791	60	164	—	72	6,128	207	14	—	34	—	1,196
—	—	—	—	—	—	—	—	—	—	—	—
—	—	—	3,310	—	1,026	—	—	42,982	315	1,240	9,175
1,174	—	—	—	9,343	—	—	—	12,299	—	—	—
—	—	—	—	—	—	—	—	—	—	—	—
—	—	—	—	—	—	—	—	—	—	—	—
47,065	—	255	—	—	8,924	—	—	—	—	—	999
(60,857)	2,555	(18,246)	(7,665)	(29,596)	(41,196)	7,977	(5,800)	(72,059)	(5,366)	(11,571)	(17,996)
\$ 47,697	\$ 28,495	\$ 22,249	\$ (142)	\$ 15,484	\$ 53,089	\$ 86,029	\$ 10,321	\$ 48,030	\$ 3,550	\$ 3,376	\$ 25,585

Continued on Next Page

# Combining Statement of Net Position (Continued)

## NONMAJOR DISCRETELY PRESENTED COMPONENT UNITS

June 30, 2017

(Expressed in Thousands)

	Spartanburg Community College	Tri-county Technical College	Trident Technical College	Williamsburg Technical College	York Technical College	Connector 2000	South Carolina Education Assistance Authority
<b>ASSETS</b>							
Cash and cash equivalents.....	\$ 22,638	\$ 73,692	\$ 47,243	\$ 10,179	\$ 20,504	\$ 1,847	\$ 89,198
Investments.....	6,279	—	4,972	—	14,749	—	—
Invested securities lending collateral.....	—	—	—	—	—	—	—
Receivables, net:							
Accounts.....	409	606	698	—	28	—	40,452
Contributions.....	206	250	—	—	985	—	—
Accrued interest.....	10	—	—	69	—	—	479
Student accounts.....	486	753	5,448	182	2,161	—	—
Loans and notes.....	3,721	—	—	—	—	—	61,609
Due from Federal government and other grantors.....	1,426	964	3,541	197	2,688	—	—
Due from primary government.....	—	—	2,149	—	174	—	—
Inventories.....	415	340	1,159	33	—	272	—
Restricted assets:							
Cash and cash equivalents.....	1,040	—	—	7	—	7,578	3,398
Investments.....	—	22,999	—	—	—	2,035	—
Loans receivable.....	—	—	—	—	—	—	—
Other.....	—	—	—	—	—	—	—
Prepaid items.....	179	969	451	9	—	59	5
Other assets.....	—	204	—	—	25	123,616	—
Capital assets-nondepreciable.....	7,796	23,359	14,100	127	3,254	867	—
Capital assets-depreciable, net.....	58,513	36,307	86,214	567	28,268	110	35
<b>Total assets.....</b>	<b>103,118</b>	<b>160,443</b>	<b>165,975</b>	<b>11,370</b>	<b>72,836</b>	<b>136,384</b>	<b>195,176</b>
<b>DEFERRED OUTFLOWS OF RESOURCES.....</b>							
Unamortized loss on refunding.....	—	—	—	—	—	—	—
Pension contributions subsequent to measurement date.....	1,984	2,144	6,031	349	1,916	—	—
Difference between actual & expected experience.....	378	389	1,005	68	357	—	—
Net Difference between earnings- pension investment.....	3,069	3,152	8,138	553	2,896	—	—
Change between contributions & proportionate share contributions.....	—	131	193	6	35	—	—
<b>Total deferred outflows of resources.....</b>	<b>5,431</b>	<b>5,816</b>	<b>15,367</b>	<b>976</b>	<b>5,204</b>	<b>—</b>	<b>—</b>
<b>LIABILITIES</b>							
Accounts payable.....	1,171	4,211	2,155	73	1,054	80	5,750
Accrued salaries and related expenses.....	625	67	790	141	544	—	—
Accrued interest payable.....	71	—	55	—	—	—	—
Retainages payable.....	—	—	55	—	—	50	—
Intergovernmental payables.....	—	—	—	—	—	—	—
Due to primary government.....	—	—	—	—	159	258	181
Unearned revenues and deferred credits.....	3,877	3,218	4,781	2,676	2,918	398	3
Deposits.....	—	—	—	—	—	—	—
Amounts held in custody for others.....	—	—	216	—	44	—	—
Securities lending collateral.....	—	—	—	—	—	—	—
Liabilities payable from restricted assets.....	—	—	50	—	—	—	484
Other liabilities.....	—	—	73	—	—	—	—
Long-term liabilities:							
Due within one year.....	223	1,640	1,625	22	617	6,185	1,185
Due in more than one year.....	53,450	68,898	104,919	6,791	34,945	191,940	37,829
<b>Total liabilities.....</b>	<b>59,417</b>	<b>78,034</b>	<b>114,719</b>	<b>9,703</b>	<b>40,281</b>	<b>198,911</b>	<b>45,432</b>
<b>DEFERRED INFLOWS OF RESOURCES.....</b>							
Deferred service concession arrangement receipts.....	—	—	—	—	—	—	—
Deferred nonexchange revenues.....	—	—	—	—	—	—	—
Difference between actual and expected experience.....	40	40	101	7	37	—	—
Change between contributions & proportionate share contributions.....	1,691	408	4,425	330	1,023	—	—
<b>Total deferred inflows of resources.....</b>	<b>1,731</b>	<b>448</b>	<b>4,526</b>	<b>337</b>	<b>1,060</b>	<b>—</b>	<b>—</b>
<b>NET POSITION</b>							
Net investment in capital assets.....	50,607	53,438	93,315	694	31,521	977	35
Restricted:							
Expendable:							
Education.....	7,625	9,729	—	—	6,795	—	—
Transportation.....	—	—	—	—	—	1,095	—
Capital projects.....	6,407	32,519	22,838	—	—	—	—
Debt service.....	—	—	—	—	—	—	7,270
Loan programs.....	—	—	—	—	—	—	61,101
Other.....	—	—	—	—	—	—	—
Nonexpendable:							
Education.....	—	13,747	—	7	3,522	—	—
Unrestricted.....	(17,238)	(21,656)	(54,056)	1,605	(5,139)	(64,599)	81,338
<b>Total net position (deficit).....</b>	<b>\$ 47,401</b>	<b>\$ 87,777</b>	<b>\$ 62,097</b>	<b>\$ 2,306</b>	<b>\$ 36,699</b>	<b>\$ (62,527)</b>	<b>\$ 149,744</b>

South Carolina Jobs- Economic Development Authority	South Carolina Research Authority	Patriots Point Development Authority	South Carolina Medical Malpractice Liability Joint Underwriting Association	South Carolina First Steps to School Readiness Board of Trustees	Children's Trust Fund of S.C., Inc.	Totals
\$ 452	\$ 7,327	\$ 3,887	\$ 8,676	\$ 10,278	\$ 608	\$ 666,284
3,005	62,382	—	15,410	—	1,231	328,554
—	—	12	—	3	—	620
3,422	2,373	540	1,512	—	12	69,705
—	2,105	—	—	—	—	32,634
31	—	—	134	—	—	1,894
—	—	—	—	—	—	35,739
—	689	—	—	—	—	67,852
—	75	—	—	1,597	3,698	46,523
—	—	—	—	—	—	8,810
—	—	315	—	—	—	11,647
—	5,317	20	—	—	—	262,018
—	2,530	—	—	—	—	349,553
—	—	—	—	—	—	12,164
—	—	—	—	—	—	2,765
—	—	9	—	—	149	15,199
—	—	—	1,068	—	—	133,300
—	7,174	4,938	59	—	—	342,625
—	28,058	16,159	—	664	34	1,885,641
6,910	118,030	25,880	26,859	12,542	5,732	4,273,527
—	—	—	—	—	—	4,888
25	—	454	—	587	—	68,797
4	—	83	—	85	—	13,102
32	—	675	—	692	—	106,187
3	—	519	—	999	—	14,775
64	—	1,731	—	2,363	—	207,749
—	1,632	61	409	537	1,731	58,144
—	116	458	—	—	—	39,661
—	—	—	—	—	—	5,916
—	—	—	—	—	—	2,677
—	—	—	—	—	633	633
—	—	8,324	—	213	—	21,990
—	915	1,036	7,605	—	602	98,474
—	—	—	—	—	—	12,545
—	—	—	73	—	—	10,891
—	—	17	—	5	—	883
—	—	—	—	—	—	2,411
66	172	—	—	303	80	17,017
21	923	250	13,200	258	—	80,304
404	15,740	8,244	53,365	8,453	56	2,381,388
491	19,498	18,390	74,652	9,769	3,102	2,732,934
—	—	—	—	—	—	2,977
—	—	—	—	—	—	1,119
—	—	9	—	9	—	1,340
1	—	—	—	—	—	38,158
1	—	9	—	9	—	43,594
—	18,570	12,897	—	664	34	1,431,355
—	—	—	—	9,080	—	219,102
—	—	—	—	—	—	1,095
—	—	—	—	—	—	209,939
—	—	—	—	—	—	50,086
—	—	—	—	—	—	61,101
3,300	34,660	—	2,271	—	—	40,231
—	—	—	—	—	—	259,450
3,182	45,302	(3,685)	(50,064)	(4,617)	2,586	(567,611)
\$ 6,482	\$ 98,532	\$ 9,212	\$ (47,793)	\$ 5,127	\$ 2,630	\$ 1,704,748

## Combining Statement of Activities

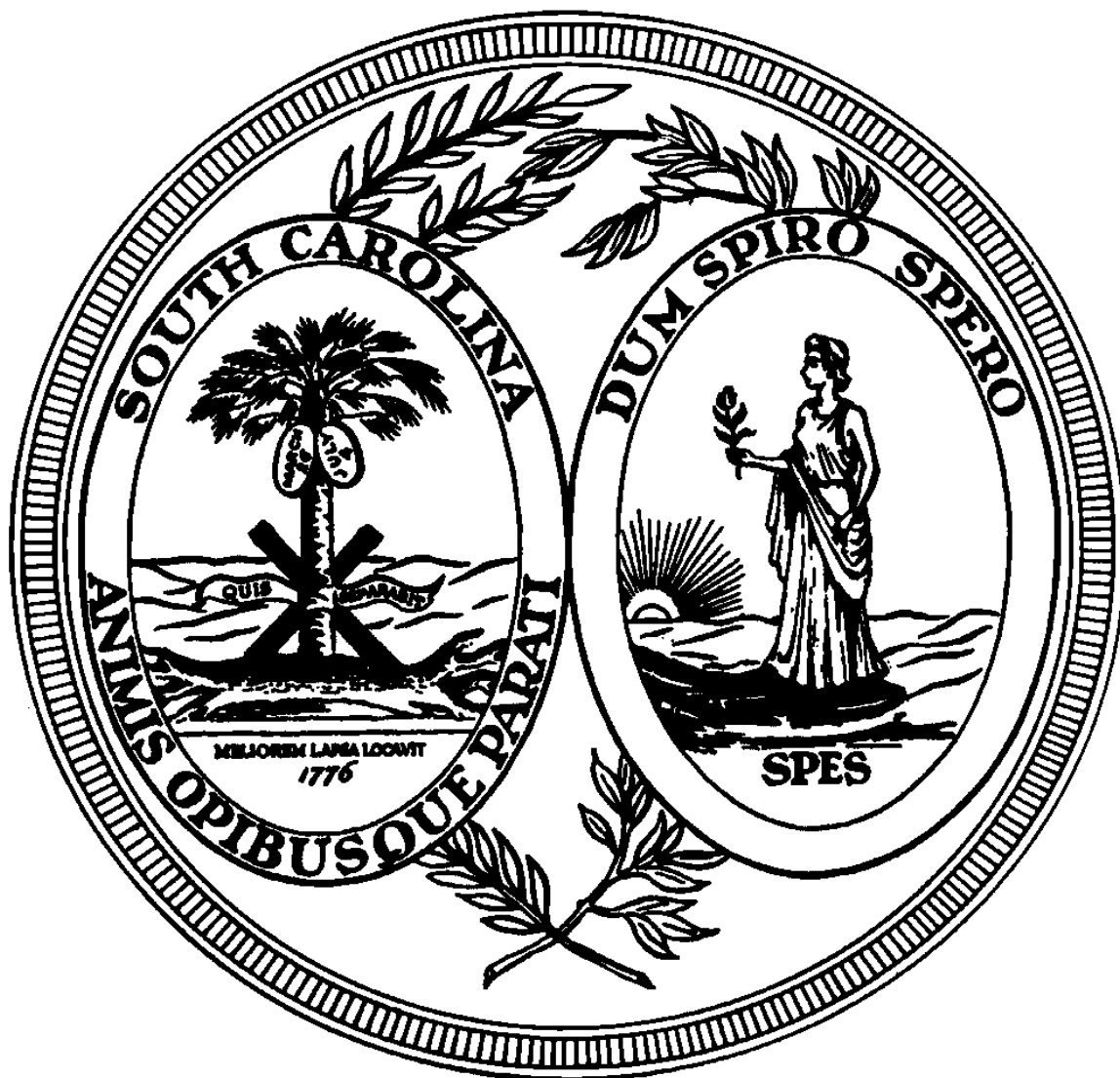
### NONMAJOR DISCRETELY PRESENTED COMPONENT UNITS

For the Fiscal Year Ended June 30, 2017  
(Expressed in Thousands)

	Expenses	Program Revenues			Net Revenue (Expenses)
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
The Citadel.....	\$ 130,509	\$ 88,260	\$ 38,074	\$ 869	\$ (3,306)
Coastal Carolina University.....	226,176	187,887	19,471	10,689	(8,129)
College of Charleston.....	269,629	229,931	26,626	1,326	(11,746)
Francis Marion University.....	74,784	41,269	11,952	1,268	(20,295)
Lander University.....	56,046	36,479	9,436	453	(9,678)
South Carolina State University.....	73,937	58,016	11,907	150	(3,864)
Winthrop University.....	129,434	98,788	16,744	2,077	(11,825)
Aiken Technical College.....	22,418	10,980	7,586	571	(3,281)
Central Carolina Technical College.....	37,410	14,328	11,889	2,866	(8,327)
Denmark Technical College.....	12,192	5,503	1,861	2,078	(2,750)
Florence- Darlington Technical College.....	54,808	22,241	19,987	1,942	(10,638)
Greenville Technical College.....	115,612	55,986	37,285	8,172	(14,169)
Horry- Georgetown Technical College.....	62,082	29,611	18,114	5,157	(9,200)
Technical College of the Lowcountry.....	22,401	9,620	6,764	511	(5,506)
Midlands Technical College.....	111,956	52,316	30,773	3,268	(25,599)
Northeastern Technical College.....	10,319	3,587	3,210	986	(2,536)
Orangeburg- Calhoun Technical College.....	27,252	9,381	8,767	802	(8,302)
Piedmont Technical College.....	42,246	18,725	14,654	2,358	(6,509)
Spartanburg Community College.....	49,159	20,135	17,876	6,556	(4,592)
Tri-county Technical College.....	56,428	34,092	16,548	3,994	(1,794)
Trident Technical College.....	115,418	58,921	38,516	5,379	(12,602)
Williamsburg Technical College.....	5,956	1,860	2,333	405	(1,358)
York Technical College.....	43,662	21,646	14,426	1,246	(6,344)
Connector 2000.....	19,984	10,140	77	—	(9,767)
South Carolina Education Assistance Authority.....	13,243	8,371	358	—	(4,514)
South Carolina Jobs- Economic Development Authority.....	584	1,025	784	172	1,397
South Carolina Research Authority.....	285,898	276,026	40,068	—	30,196
Patriots Point Development Authority.....	13,821	11,753	321	465	(1,282)
South Carolina Medical Malpractice Liability Joint Underwriting Association.....	12,504	14,072	300	—	1,868
South Carolina First Steps to School Readiness Board of Trustees.....	52,631	—	15,831	—	(36,800)
Children's Trust Fund of S.C., Inc.....	13,994	—	14,452	—	458
<b>Totals.....</b>	<b>\$ 2,162,493</b>	<b>\$ 1,430,949</b>	<b>\$ 456,990</b>	<b>\$ 63,760</b>	<b>\$ (210,794)</b>

## Exhibit G-2

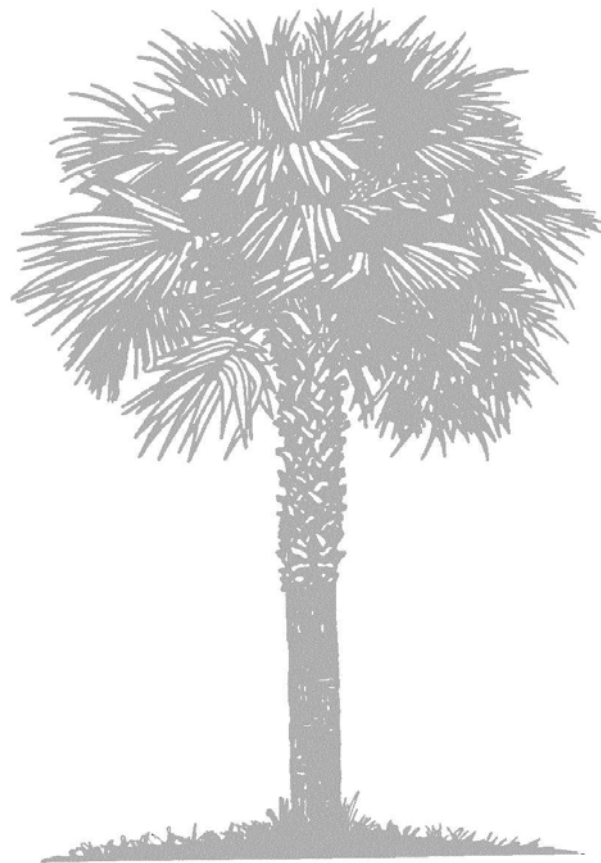
<b>Additions to Endowments</b>	<b>State Appropriations</b>	<b>Net Position (Deficit) Beginning Restated</b>	<b>Net Position (Deficit) Ending</b>
\$ 2,677	\$ 10,763	\$ 343,197	\$ 353,331
—	12,897	178,531	183,299
3,714	26,209	275,950	294,127
131	15,695	70,155	65,686
41	8,668	43,982	43,013
—	32,685	(4,979)	23,842
2,844	16,066	40,612	47,697
—	4,417	27,359	28,495
—	10,564	20,012	22,249
—	2,687	(79)	(142)
—	10,359	15,763	15,484
2,334	19,599	45,325	53,089
—	9,085	86,144	86,029
—	5,428	10,399	10,321
—	18,897	54,732	48,030
—	2,457	3,629	3,550
—	5,060	6,618	3,376
53	8,269	23,772	25,585
—	8,184	43,809	47,401
413	16,548	72,610	87,777
—	20,743	53,956	62,097
—	1,996	1,668	2,306
43	6,970	36,030	36,699
—	—	(52,760)	(62,527)
—	—	154,258	149,744
—	—	5,085	6,482
—	—	68,336	98,532
—	—	10,494	9,212
—	—	(49,661)	(47,793)
—	41,805	122	5,127
—	—	2,172	2,630
<b>\$ 12,250</b>	<b>\$ 316,051</b>	<b>\$ 1,587,241</b>	<b>\$ 1,704,748</b>



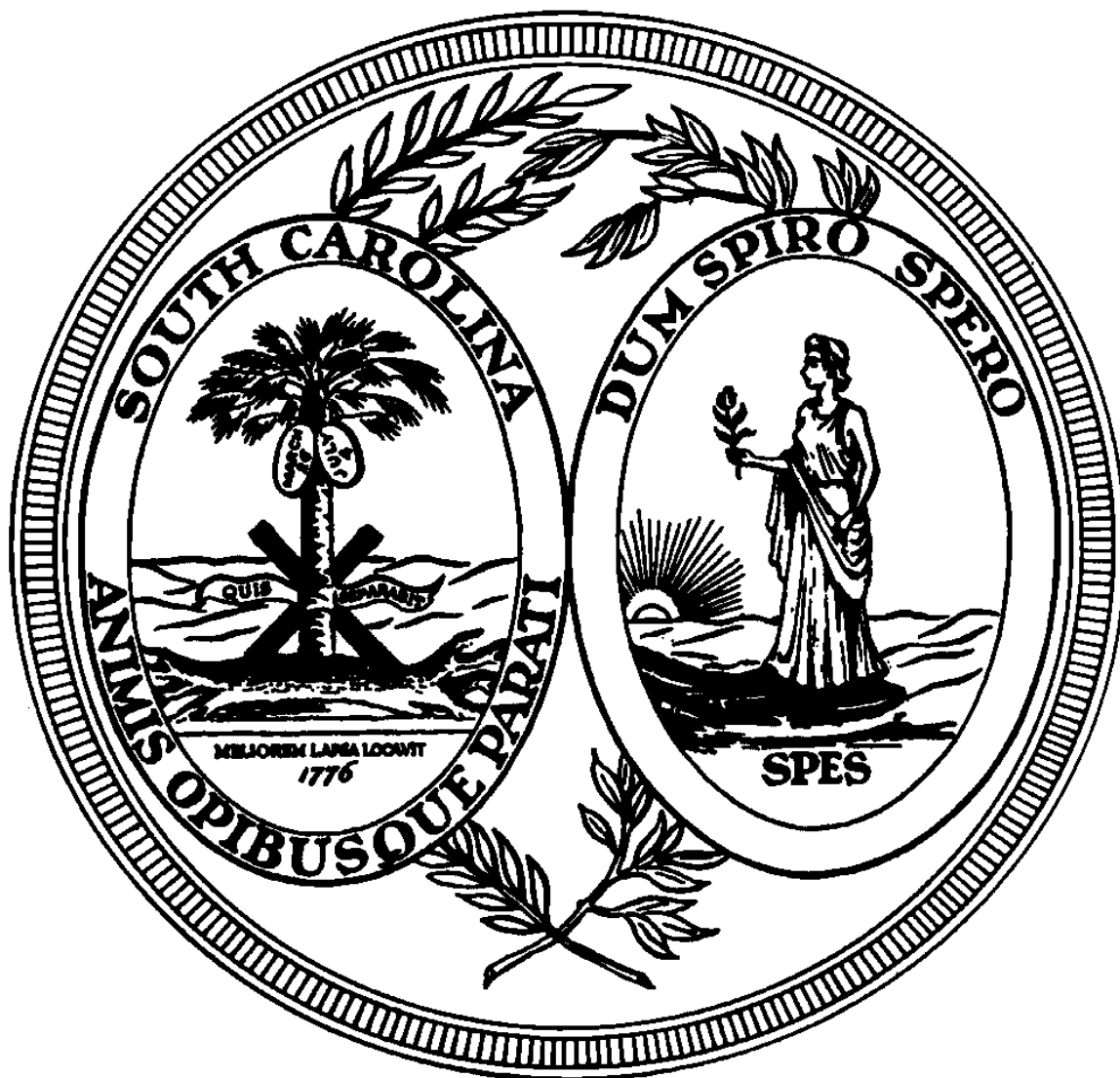


# *Statistical Section* *(Unaudited)*

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This section presents certain economic and social data and financial trends over a ten-year period.



Statistical Section

This section of the Comprehensive Annual Financial Report provides additional information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the State of South Carolina’s overall financial health.

**CONTENTS**

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Financial Trends .....	236
These schedules contain trend information to help the reader understand how the State’s financial performance and well-being have changed over time.	
Revenue Capacity .....	246
These schedules contain information to help the reader assess the State’s most significant revenue sources, the personal income tax and the retail sales tax.	
Debt Capacity .....	252
These schedules present information to help the reader assess the affordability of the State’s current levels of outstanding debt and the State’s ability to issue additional debt in the future.	
Demographic and Economic Information .....	261
These schedules offer demographic and economic indicators to help the reader understand the environment within which the State’s financial activities take place.	
Operating Information .....	266
These schedules contain service and capital asset data to help the reader understand how the information in the State’s financial report relates to the services the State provides and the activities it performs.	

**SOURCES**

Unless otherwise noted, the information in these schedules is derived from the State’s Comprehensive Annual Financial Report for the relevant fiscal year.

## Net Position by Component

Last Ten Fiscal Years  
(expressed in thousands)

	For the Fiscal Year			
	2017	2016 (as restated)	2015 (as restated)	2014
<b>Governmental activities</b>				
Net Investment in capital assets.....	\$ 14,133,938	\$ 13,088,862	\$ 12,667,605	\$ 11,892,515
Restricted.....	8,204,123	6,691,147	6,062,068	5,488,629
Unrestricted.....	(3,497,642)	(2,257,941)	(2,685,933)	(2,128,973)
<b>Total governmental activities net position.....</b>	<b>\$ 18,840,419</b>	<b>\$ 17,522,068</b>	<b>\$ 16,043,740</b>	<b>\$ 15,252,171</b>
<b>Business-type activities</b>				
Net Investment in capital assets.....	\$ 216,697	\$ 203,351	\$ 146,739	\$ 124,223
Restricted.....	792,899	584,700	337,834	185,732
Unrestricted.....	(90,865)	(177,149)	(251,392)	(413,206)
<b>Total business-type activities net position.....</b>	<b>\$ 918,731</b>	<b>\$ 610,902</b>	<b>\$ 233,181</b>	<b>\$ (103,251)</b>
<b>Primary government</b>				
Net Investment in capital assets.....	\$ 14,350,635	\$ 13,292,213	\$ 12,814,344	\$ 12,016,738
Restricted.....	8,997,022	7,275,847	6,399,902	5,674,361
Unrestricted.....	(3,588,507)	(2,435,090)	(2,937,325)	(2,542,179)
<b>Total primary government net position.....</b>	<b>\$ 19,759,150</b>	<b>\$ 18,132,970</b>	<b>\$ 16,276,921</b>	<b>\$ 15,148,920</b>

For fiscal years 2015 and 2016 (December 31, 2015 year-ends), the State implemented GASB Statement No. 68 (GASB 68). The implementation resulted in the restatement of prior year pension-related expenses and related net position balances. Amounts for fiscal years prior to 2014 have not been restated.

Other restatements have been made, see Note 14 on pages 129 and 130 for details.

For fiscal year 2013, the State implemented GASB Statement No. 61 (GASB 61). The implementation resulted in the reclassification of state universities, state technical colleges and other state-related entities from the primary government category to the component units category. Prior year amounts have not been restated.

Note: Certain fiscal year data has been restated for consistency.

Source: South Carolina Comptroller General's Office

Table 1

Ended June 30

2013	2012	2011	2010	2009	2008
\$ 11,455,604	\$ 11,251,603	\$ 10,766,855	\$ 10,966,666	\$ 10,276,019	\$ 10,044,439
5,323,431	3,158,419	3,273,224	3,202,747	3,351,417	3,597,084
326,353	1,760,245	759,206	(371,761)	(161,946)	46,185
<b>\$ 17,105,388</b>	<b>\$ 16,170,267</b>	<b>\$ 14,799,285</b>	<b>\$ 13,797,652</b>	<b>\$ 13,465,490</b>	<b>\$ 13,687,708</b>
\$ 72,497	\$ 2,742,733	\$ 2,628,292	\$ 2,539,652	\$ 2,429,521	\$ 2,315,357
56	1,438,402	1,443,470	1,225,352	1,123,060	1,381,777
(541,375)	974,730	707,961	322,575	399,730	646,266
<b>\$ (468,822)</b>	<b>\$ 5,155,865</b>	<b>\$ 4,779,723</b>	<b>\$ 4,087,579</b>	<b>\$ 3,952,311</b>	<b>\$ 4,343,400</b>
\$ 11,528,101	\$ 13,994,336	\$ 13,395,147	\$ 13,506,318	\$ 12,705,540	\$ 12,359,796
5,323,487	4,596,821	4,716,694	4,428,099	4,474,477	4,978,861
(215,022)	2,734,975	1,467,167	(49,186)	237,784	692,451
<b>\$ 16,636,566</b>	<b>\$ 21,326,132</b>	<b>\$ 19,579,008</b>	<b>\$ 17,885,231</b>	<b>\$ 17,417,801</b>	<b>\$ 18,031,108</b>

## Changes in Net Position

Last Ten Fiscal Years  
(expressed in thousands)

	For the Fiscal Year			
	2017	2016 (as restated)	2015 (as restated)	2014
<b>Expenses</b>				
<b>Governmental activities:</b>				
General government.....	\$ 5,507,990	\$ 4,693,397	\$ 5,348,501	\$ 5,377,689
Education.....	4,991,282	4,906,919	4,742,995	4,250,632
Health and environment.....	8,156,599	7,683,019	7,832,147	7,071,800
Social services.....	1,766,719	1,832,743	1,821,016	1,977,904
Administration of justice.....	938,748	883,458	873,450	830,536
Resources and economic development.....	484,902	463,630	389,814	334,898
Transportation.....	1,481,762	1,310,449	1,118,603	1,159,917
Unallocated interest expense.....	25,865	23,537	33,322	36,896
<b>Total governmental activities expenses.....</b>	<b>23,353,867</b>	<b>21,797,152</b>	<b>22,159,848</b>	<b>21,040,272</b>
<b>Business-type activities:</b>				
Higher education.....	—	—	—	—
Higher education institution support.....	—	—	—	—
Unemployment compensation benefits.....	199,409	208,710	226,470	342,741
Second injury fund benefits.....	600	27	7,461	2,547
Financing of housing facilities.....	—	—	—	—
Medical malpractice insurance.....	—	—	—	—
Financing of student loans.....	—	—	—	—
Tuition prepayment program.....	—	—	—	—
State maritime museum.....	—	—	—	—
Insurance claims processing.....	—	—	—	—
Other.....	52,900	45,855	55,325	35,194
<b>Total business-type activities expenses.....</b>	<b>252,909</b>	<b>254,592</b>	<b>289,256</b>	<b>380,482</b>
<b>Total primary government expenses.....</b>	<b>23,606,776</b>	<b>22,051,744</b>	<b>22,449,104</b>	<b>21,420,754</b>
<b>Program Revenues</b>				
<b>Governmental activities:</b>				
Charges for services:				
General government.....	2,797,733	2,732,909	2,592,512	2,426,885
Other activities.....	608,357	543,485	657,266	790,717
Operating grants and contributions.....	9,127,975	8,823,007	8,388,996	7,661,223
Capital grants and contributions.....	813,622	582,940	680,842	806,657
<b>Total governmental activities program revenues.....</b>	<b>13,347,687</b>	<b>12,682,341</b>	<b>12,319,616</b>	<b>11,685,482</b>
<b>Business-type activities:</b>				
Charges for services:				
Higher education.....	—	—	—	—
Higher education institution support.....	—	—	—	—
Unemployment compensation benefits.....	385,759	422,479	442,545	507,907
Second injury fund benefits.....	59,848	59,874	60,000	60,043
Other activities.....	51,405	46,759	44,208	45,815
Operating grants and contributions.....	22,708	11,909	14,335	90,107
Capital grants and contributions.....	18,998	39,480	12,567	210
<b>Total business-type activities program revenues.....</b>	<b>538,718</b>	<b>580,501</b>	<b>573,655</b>	<b>704,082</b>
<b>Total primary government activities program revenues.....</b>	<b>13,886,405</b>	<b>13,262,842</b>	<b>12,893,271</b>	<b>12,389,564</b>
<b>Net Revenues (Expenses)</b>				
Governmental activities.....	(10,006,180)	(9,114,811)	(9,840,232)	(9,354,790)
Business-type activities.....	285,809	325,909	284,399	323,600
<b>Total primary government net revenues (expense).....</b>	<b>(9,720,371)</b>	<b>(8,788,902)</b>	<b>(9,555,833)</b>	<b>(9,031,190)</b>

Table 2

Ended June 30

2013	2012	2011	2010	2009	2008
\$ 5,303,836	\$ 4,685,050	\$ 4,462,454	\$ 4,475,571	\$ 4,331,740	\$ 4,521,252
4,243,187	4,163,313	4,004,703	4,400,125	4,109,666	4,401,108
6,403,284	5,778,883	6,584,487	6,007,179	5,825,749	5,209,149
2,087,077	2,066,923	1,900,026	1,847,028	1,533,666	1,300,347
719,891	658,925	746,462	760,379	774,533	789,071
281,763	207,810	221,075	351,882	372,073	407,392
931,980	1,194,222	1,203,952	1,179,611	940,226	941,924
44,451	87,929	90,848	81,838	98,728	102,825
<b>20,015,469</b>	<b>18,843,055</b>	<b>19,214,007</b>	<b>19,103,613</b>	<b>17,986,381</b>	<b>17,673,068</b>
—	3,844,159	3,684,769	3,520,564	3,396,191	3,405,491
—	1,359,870	1,321,213	1,252,222	1,200,456	1,121,483
616,064	1,066,105	2,171,063	2,026,866	1,332,402	449,775
52,656	1,564	1,648	1,720	1,699	1,677
—	197,555	272,880	238,191	180,555	174,152
—	9,705	2,591	2,324	(6,724)	13,259
—	15,336	21,847	36,694	52,699	77,249
—	737	4,750	910	10,598	(5,844)
—	9,883	8,614	9,300	8,622	7,848
—	1,830	1,648	1,720	1,699	1,677
54,061	27,753	23,630	23,843	28,935	25,937
<b>722,781</b>	<b>6,534,497</b>	<b>7,514,653</b>	<b>7,114,354</b>	<b>6,207,132</b>	<b>5,272,704</b>
<b>20,738,250</b>	<b>25,377,552</b>	<b>26,728,660</b>	<b>26,217,967</b>	<b>24,193,513</b>	<b>22,945,772</b>
2,327,752	2,039,415	1,929,867	1,945,319	1,654,616	1,694,147
551,319	584,966	533,342	411,485	463,801	466,621
7,328,281	7,366,197	8,118,411	8,274,731	7,045,052	6,313,817
716,702	646,148	615,292	570,743	382,979	333,255
<b>10,924,054</b>	<b>10,636,726</b>	<b>11,196,912</b>	<b>11,202,278</b>	<b>9,546,448</b>	<b>8,807,840</b>
—	2,688,543	2,579,679	2,377,719	2,454,076	2,337,123
—	1,376,960	1,363,957	1,314,062	1,201,181	1,075,408
467,256	438,115	2,298,971	1,575,257	791,037	343,104
1,520	1,560	1,473	1,645	2,091	1,673
42,790	133,133	133,195	154,051	189,406	206,113
323,321	1,553,432	1,115,603	1,042,850	409,628	438,376
3	84,654	94,893	99,239	50,718	45,553
<b>834,890</b>	<b>6,276,397</b>	<b>7,587,771</b>	<b>6,564,823</b>	<b>5,098,137</b>	<b>4,447,350</b>
<b>11,758,944</b>	<b>16,913,123</b>	<b>18,784,683</b>	<b>17,767,101</b>	<b>14,644,585</b>	<b>13,255,190</b>
(9,091,415)	(8,206,329)	(8,017,095)	(7,901,335)	(8,439,933)	(8,865,228)
112,109	(258,100)	73,118	(549,531)	(1,108,995)	(825,354)
<b>(8,979,306)</b>	<b>(8,464,429)</b>	<b>(7,943,977)</b>	<b>(8,450,866)</b>	<b>(9,548,928)</b>	<b>(9,690,582)</b>

Continued on Next Page

## Changes in Net Position (Continued)

Last Ten Fiscal Years  
(expressed in thousands)

	For the Fiscal Year			
	2017	2016 (as restated)	2015 (as restated)	2014
<b>General Revenues and Other Changes in Net Assets</b>				
<b>Governmental activities:</b>				
Taxes:				
Individual income.....	\$ 4,143,217	\$ 3,884,855	\$ 3,741,800	\$ 3,422,532
Retail sales and use.....	4,436,958	4,279,959	4,357,672	4,178,102
Corporate income.....	340,327	408,297	377,329	327,809
Gas and motor vehicle.....	883,891	698,090	666,772	636,216
Insurance.....	168,974	156,766	152,314	138,037
Hospital.....	267,235	265,689	263,557	262,962
Other.....	661,573	666,017	645,783	601,692
Unrestricted grants and contributions.....	—	90	1	1
Unrestricted investment income.....	191,486	108,313	71,691	115,150
Tobacco legal settlement.....	73,533	71,119	70,419	109,113
Other revenues.....	154,778	53,026	280,491	684,412
Special and extraordinary items.....	—	—	—	—
Transfers.....	2,559	918	3,972	(47,900)
<b>Total governmental activities.....</b>	<b>11,324,531</b>	<b>10,593,139</b>	<b>10,631,801</b>	<b>10,428,126</b>
<b>Business-type activities:</b>				
Unrestricted investment income.....	22,777	28,952	16,306	26,107
Other revenues.....	1,802	8,946	3,141	204
Additions to endowments.....	—	—	—	—
Gain on early extinguishment of debt.....	—	—	—	—
Transfers.....	(2,559)	(918)	(3,972)	47,900
<b>Total business-type activities.....</b>	<b>22,020</b>	<b>36,980</b>	<b>15,475</b>	<b>74,211</b>
<b>Total primary government.....</b>	<b>11,346,551</b>	<b>10,630,119</b>	<b>10,647,276</b>	<b>10,502,337</b>
<b>Change in Net Position</b>				
Governmental activities.....	1,318,351	1,478,328	791,569	1,073,336
Business-type activities.....	307,829	362,889	299,874	397,811
<b>Total primary government.....</b>	<b>\$ 1,626,180</b>	<b>\$ 1,841,217</b>	<b>\$ 1,091,443</b>	<b>\$ 1,471,147</b>

For fiscal years 2015 and 2016 (December 31, 2015 year-ends), the State implemented GASB Statement No. 68 (GASB 68). The implementation resulted in the restatement of prior year pension-related expenses. Prior year amounts have not been restated.

For fiscal year 2013, the State implemented GASB Statement No. 61 (GASB 61). The implementation resulted in the reclassification of state universities, state technical colleges and other state-related entities from the primary government category to the component units category. Prior year amounts have not been restated.

Source: South Carolina Comptroller General's Office



**Table 2**

**Ended June 30**

<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>
\$ 3,479,143	\$ 3,101,861	\$ 2,880,504	\$ 2,659,728	\$ 2,805,998	\$ 3,341,265
3,988,918	4,148,010	3,969,218	3,855,095	3,908,318	4,236,156
386,847	N/A	N/A	N/A	N/A	N/A
557,209	N/A	N/A	N/A	N/A	N/A
139,240	N/A	N/A	N/A	N/A	N/A
263,435	N/A	N/A	N/A	N/A	N/A
568,040	2,000,124	1,835,036	1,616,347	1,682,300	1,838,101
159	93,970	223,959	205,965	23,896	19,279
66,152	77,729	15,097	41,555	86,639	156,974
73,326	74,122	69,808	68,709	95,115	83,494
587,729	509,742	571,998	433,166	301,321	57,256
—	—	—	—	—	5,611
(60,968)	(640,774)	(546,892)	(653,389)	(685,972)	(1,015,273)
<b>10,049,230</b>	<b>9,364,784</b>	<b>9,018,728</b>	<b>8,227,176</b>	<b>8,217,615</b>	<b>8,722,863</b>
8,632	6,953	—	—	—	—
85	62	—	—	—	—
—	20,171	36,945	30,480	31,934	19,118
—	119	35,189	—	—	—
60,968	640,774	546,892	653,389	685,972	1,015,273
<b>69,685</b>	<b>668,079</b>	<b>619,026</b>	<b>683,869</b>	<b>717,906</b>	<b>1,034,391</b>
<b>10,118,915</b>	<b>10,032,863</b>	<b>9,637,754</b>	<b>8,911,045</b>	<b>8,935,521</b>	<b>9,757,254</b>
957,815	1,158,455	1,001,633	325,841	(222,318)	(142,365)
181,794	409,979	692,144	134,338	(391,089)	209,037
<b>\$ 1,139,609</b>	<b>\$ 1,568,434</b>	<b>\$ 1,693,777</b>	<b>\$ 460,179</b>	<b>\$ (613,407)</b>	<b>\$ 66,672</b>

## Fund Balances

### GOVERNMENTAL FUNDS

Last Ten Fiscal Years  
(expressed in thousands)

	For the Fiscal Year			
	2017	2016	2015	2014
<b>General Fund</b>				
Reserved <sup>1</sup> .....	\$ —	\$ —	\$ —	\$ —
Non-spendable.....	120,194	94,624	74,743	68,128
Restricted.....	604,959	530,698	502,620	359,073
Committed.....	2,137,028	1,142,072	976,846	967,245
Assigned.....	397,688	416,089	369,967	444,630
Unassigned, previously unreserved.....	440,357	1,313,562	1,019,061	1,083,862
<b>Total General Fund.....</b>	<b>3,700,226</b>	<b>3,497,045</b>	<b>2,943,237</b>	<b>2,922,938</b>
<b>All other governmental funds</b>				
Reserved <sup>1</sup> .....	—	—	—	—
Non-spendable.....	35,322	24,897	800,713	775,675
Restricted.....	3,796,996	3,652,234	2,581,099	2,624,909
Committed.....	588,668	465,712	475,586	346,688
Assigned.....	11,099	5,311	6,842	5,387
Special revenue funds.....	a	a	a	a
Capital projects fund.....	a	a	a	a
Permanent funds.....	a	a	a	a
Unassigned, previously unreserved.....	(672,008)	(608,503)	(656,236)	(748,859)
<b>Total all other governmental funds.....</b>	<b>3,760,077</b>	<b>3,539,651</b>	<b>3,208,004</b>	<b>3,003,800</b>
<b>Total fund balances, governmental funds.....</b>	<b>\$ 7,460,303</b>	<b>\$ 7,036,696</b>	<b>\$ 6,151,241</b>	<b>\$5,926,738</b>

Note: Certain fiscal year data has been restated for consistency.  
Balances were not restated for GASB 54 effects in this presentation.

<sup>1</sup> Reserved Fund Balance is not reported after implementation of GASB Statement No. 54 in fiscal 2010-2011.  
a Information detailed in presentation changed in fiscal 2010-2011 with the implementation of GASB 54.

Source: South Carolina Comptroller General's Office

Table 3

Ended June 30					
2013	2012	2011	2010	2009	2008
\$ —	\$ —	\$ —	\$ 184,645	\$ 231,201	\$ 341,773
67,717	67,842	86,993	a	a	a
337,687	1,335	1,077	a	a	a
650,545	384,252	582,085	a	a	a
996,539	495,878	349,619	a	a	a
489,197	944,742	478,756	(36,290)	(125,972)	(9,977)
<b>2,541,685</b>	<b>1,894,049</b>	<b>1,498,530</b>	<b>148,355</b>	<b>105,229</b>	<b>331,796</b>
—	—	—	2,167,253	2,124,977	2,077,825
771,168	795,761	790,205	a	a	a
2,045,302	2,330,297	2,297,364	a	a	a
166,205	145,613	127,220	a	a	a
156,918	132,045	104,298	a	a	a
a	a	a	726,389	806,524	1,258,938
a	a	a	362,097	248,130	234,123
a	a	a	1,473	1,502	1,209
(366,066)	(635,940)	(1,000,102)	1,089,959	1,056,156	1,494,270
<b>2,773,527</b>	<b>2,767,776</b>	<b>2,318,985</b>	<b>3,257,212</b>	<b>3,181,133</b>	<b>3,572,095</b>
<b>\$5,315,212</b>	<b>\$4,661,825</b>	<b>\$3,817,515</b>	<b>\$3,405,567</b>	<b>\$3,286,362</b>	<b>\$3,903,891</b>

## Changes in Fund Balances

### GOVERNMENTAL FUNDS

Last Ten Fiscal Years  
(expressed in thousands)

	For the Fiscal Year			
	2017	2016	2015	2014
<b>Revenues</b>				
Taxes:				
Individual income.....	\$ 4,143,217	\$ 3,884,855	\$ 3,741,800	\$ 3,422,532
Retail sales and use.....	4,436,958	4,279,959	4,357,672	4,178,102
Corporate Income.....	340,327	408,297	377,329	327,809
Gas and motor vehicle.....	883,891	698,090	666,772	636,216
Insurance.....	168,974	156,766	152,314	138,037
Hospital.....	267,235	265,689	263,557	262,962
Other.....	661,573	666,017	645,783	601,692
Licenses, fees, and permits.....	552,790	614,339	588,594	543,558
Interest and other investment income.....	151,157	98,105	52,274	97,308
Federal.....	8,934,219	8,311,023	8,434,117	7,812,816
Local and private grants.....	70,056	62,100	57,977	57,589
Departmental services.....	927,982	841,391	808,512	950,754
Contributions.....	503,409	531,825	448,014	433,931
Fines and penalties.....	165,561	180,244	187,524	146,722
Tobacco legal settlement.....	73,533	71,119	70,419	109,113
Other.....	562,690	468,076	338,467	741,857
<b>Total revenues.....</b>	<b>22,843,572</b>	<b>21,537,895</b>	<b>21,191,125</b>	<b>20,460,998</b>
<b>Expenditures</b>				
Current:				
General government.....	818,312	745,201	767,487	784,515
Education.....	1,102,649	1,028,316	971,961	948,137
Health and environment.....	8,563,572	8,112,805	8,090,340	7,323,555
Social services.....	1,740,666	1,816,736	1,802,517	1,978,585
Administration of justice.....	845,291	805,266	814,443	798,031
Resources and economic development.....	269,758	246,418	221,350	203,833
Transportation.....	1,044,346	694,038	768,196	692,243
Capital outlay.....	985,878	656,003	599,316	702,651
Debt service:				
Principal retirement.....	261,033	261,979	278,729	270,081
Interest and fiscal charges.....	127,391	161,055	171,106	183,008
Intergovernmental.....	6,726,753	6,168,555	6,509,788	6,043,436
<b>Total expenditures.....</b>	<b>22,485,649</b>	<b>20,696,372</b>	<b>20,995,233</b>	<b>19,928,075</b>
<b>Excess of revenues over (under) expenditures.....</b>	<b>357,923</b>	<b>841,523</b>	<b>195,892</b>	<b>532,923</b>
<b>Other financing sources (uses)</b>				
Bonds and notes issued.....	51,103	115,370	18,110	100,235
Refunding bonds issued.....	213,595	573,505	—	86,575
Accrued interest on refunding bonds issued.....	—	—	—	—
Premiums on bonds issued.....	22,464	44,852	3,070	30,389
Discounts on bonds issued.....	—	—	—	—
Capital leases.....	47	411	—	7,466
Receipts from swap counter-parties.....	—	—	—	—
Payment of termination fee to swap counter-party.....	—	—	—	—
Payments to refunded bond escrow agent.....	(229,205)	(692,095)	—	(101,062)
Redemption of refunded bonds.....	—	—	—	—
Transfers in.....	449,624	851,955	270,402	808,132
Transfers out.....	(441,944)	(850,066)	(262,971)	(849,982)
<b>Total other financing sources (uses).....</b>	<b>65,684</b>	<b>43,932</b>	<b>28,611</b>	<b>81,753</b>
<b>Net change in fund balances.....</b>	<b>\$ 423,607</b>	<b>\$ 885,455</b>	<b>\$ 224,503</b>	<b>\$ 614,676</b>
<b>Debt service as a percentage of noncapital expenditures.....</b>	<b>1.8%</b>	<b>2.1%</b>	<b>2.2%</b>	<b>2.4%</b>

Table 4

Ended June 30

2013	2012	2011	2010	2009	2008
\$ 3,480,213	\$ 3,114,888	\$ 2,898,388	\$ 2,658,700	\$ 2,828,668	\$ 3,360,054
3,961,867	4,148,009	3,969,218	3,855,095	3,908,318	4,254,318
386,847	n/a	n/a	n/a	n/a	n/a
557,209	n/a	n/a	n/a	n/a	n/a
139,240	n/a	n/a	n/a	n/a	n/a
263,435	n/a	n/a	n/a	n/a	n/a
591,992	2,046,220	1,753,388	1,586,023	1,653,678	1,810,088
500,684	474,826	511,818	468,758	502,811	522,131
48,449	140,384	81,772	172,561	225,837	315,962
7,464,240	7,615,387	8,404,416	8,475,813	6,801,787	6,015,003
51,766	54,098	55,466	40,287	50,523	52,347
776,895	989,677	625,124	232,079	746,106	747,419
390,124	371,989	437,570	434,832	379,042	331,689
131,236	115,161	122,790	163,389	120,705	121,359
73,326	74,122	69,808	68,709	95,115	83,493
523,672	672,398	572,361	446,384	376,747	129,096
<b>19,341,195</b>	<b>19,817,159</b>	<b>19,502,119</b>	<b>18,602,630</b>	<b>17,689,337</b>	<b>17,742,959</b>
738,335	700,179	690,566	711,761	752,983	824,171
993,174	946,054	809,161	820,352	811,215	872,898
6,646,790	6,397,669	6,867,229	5,963,035	6,219,832	5,564,099
2,075,475	2,056,782	1,878,099	1,831,650	1,529,925	1,271,986
698,055	720,769	681,808	686,975	716,476	751,182
138,793	189,366	173,047	163,858	205,489	256,526
731,793	835,064	867,372	902,784	655,964	715,538
454,053	400,354	568,225	470,201	384,197	220,744
270,223	324,456	313,261	713,643	353,204	789,639
201,304	217,890	205,811	200,409	220,309	341,027
5,763,966	5,602,752	5,705,721	6,109,264	5,869,496	6,178,735
<b>18,711,961</b>	<b>18,391,335</b>	<b>18,760,300</b>	<b>18,573,932</b>	<b>17,719,090</b>	<b>17,786,545</b>
<b>629,234</b>	<b>1,425,824</b>	<b>741,819</b>	<b>28,698</b>	<b>(29,753)</b>	<b>(43,586)</b>
—	810	205,507	301,672	91,521	—
424,910	398,665	676,115	388,450	—	275,730
—	—	—	—	—	957
53,560	47,398	37,581	49,600	4,541	—
—	—	(5,314)	(87)	—	(8,249)
—	230	166	—	19	513
—	—	—	—	—	7,599
—	—	—	—	—	(7,599)
(476,620)	(422,456)	(528,423)	—	—	(251,180)
—	(19,834)	(184,087)	—	—	—
431,827	167,133	311,010	735,715	759,447	1,099,105
(484,200)	(820,960)	(849,777)	(1,383,899)	(1,443,304)	(2,111,109)
<b>(50,523)</b>	<b>(649,014)</b>	<b>(337,222)</b>	<b>91,451</b>	<b>(587,776)</b>	<b>(994,233)</b>
<b>\$ 578,711</b>	<b>\$ 776,810</b>	<b>\$ 404,597</b>	<b>\$ 120,149</b>	<b>\$ (617,529)</b>	<b>\$ (1,037,819)</b>

2.6%

3.0%

2.9%

5.0%

3.3%

6.4%

## Personal Income by Industry

Last Ten Calendar Years  
(expressed in millions)

Sources	Calendar Year		
	2016	2015	2014
Farm earnings.....	\$ 141	\$ 156	\$ 272
Agricultural services, forestry, fishing, and other.....	400	371	350
Mining.....	118	105	80
Construction.....	8,300	7,310	6,699
Manufacturing.....	18,518	17,801	16,937
Transportation and public utilities.....	5,503	5,274	4,886
Wholesale trade.....	5,898	5,731	5,413
Retail trade.....	9,038	8,627	8,343
Finance, insurance, and real estate.....	9,839	9,257	8,671
Services.....	47,232	44,565	42,107
Federal government, civilian.....	3,334	3,157	3,008
Military.....	3,560	3,555	3,538
State and local government.....	19,587	19,088	18,310
Other <sup>a</sup> .....	64,323	62,535	59,388
<b>Total personal income.....</b>	<b>\$ 195,791</b>	<b>\$187,532</b>	<b>\$ 178,002</b>
<b>Average effective rate <sup>b</sup> .....</b>	<sup>c</sup>	1.8%	1.8%

Information has been updated when modifications are provided by the Federal Government Sources.

<sup>a</sup> Includes dividends, interest, rental income, residence adjustment, government transfers to individuals, and deductions for social insurance.

<sup>b</sup> The total direct tax rate for personal income is not available. Average effective rate equals total personal income tax liability divided by total personal income.

<sup>c</sup> Information not yet available.

Source: U.S. Department of Commerce, Bureau of Economic Analysis

Table 5

<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>	<b>2007</b>
\$ 732	\$ 515	\$ 284	\$ 407	\$ 462	\$ 424	\$ 292
307	304	289	288	275	281	299
77	78	81	77	73	102	94
6,071	5,652	5,071	5,128	5,713	6,612	6,666
15,818	15,201	14,629	13,367	12,977	14,694	14,832
4,580	4,314	4,215	3,954	3,893	4,105	4,096
5,048	4,886	4,671	4,429	4,461	4,987	4,834
8,054	7,698	7,546	7,222	7,217	7,647	7,841
8,175	9,593	7,007	6,705	6,135	6,536	6,756
39,480	37,828	36,234	34,024	32,612	33,276	31,760
2,972	2,945	2,869	2,798	2,609	2,501	2,349
3,633	3,691	3,611	3,589	3,540	3,302	3,048
17,550	17,229	17,020	16,619	16,731	16,555	15,628
55,771	56,464	54,426	50,486	48,504	47,877	43,520
<b>\$ 168,268</b>	<b>\$ 166,398</b>	<b>\$ 157,953</b>	<b>\$ 149,093</b>	<b>\$ 145,202</b>	<b>\$ 148,899</b>	<b>\$ 142,015</b>
1.9%	1.9%	1.8%	1.9%	1.8%	1.9%	2.1%

## Taxable Sales by Industry

Last Ten Fiscal Years  
(expressed in millions)

Sources	For the Fiscal Year			
	2017 <sup>b</sup>	2016 <sup>b</sup>	2015 <sup>b</sup>	2014 <sup>b</sup>
Retail trade.....	\$ 42,980	\$ 48,777	\$ 45,579	\$ 42,828
Services.....	11,773	12,479	11,661	10,957
Transportation, communication, and utilities.	10,206	5,379	5,027	4,724
Wholesale trade.....	3,033	3,132	2,927	2,751
Other.....	7,344	1,711	1,599	1,502
<b>Total taxable sales.....</b>	<b>\$ 75,336</b>	<b>\$ 71,478</b>	<b>\$ 66,793</b>	<b>\$ 62,762</b>

## Percent Distribution of Taxable Sales by Industry

Last Ten Fiscal Years

Sources	For the Fiscal Year			
	2017	2016	2015	2014
Retail trade.....	57.1%	68.2%	68.2%	68.2%
Services.....	15.6%	17.5%	17.5%	17.5%
Transportation, communication, and utilities.	13.5%	7.5%	7.5%	7.5%
Wholesale trade.....	4.0%	4.4%	4.4%	4.4%
Other.....	9.8%	2.4%	2.4%	2.4%
<b>Total taxable sales.....</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>
<b>Sales tax rate<sup>a</sup>.....</b>	<b>6.0%</b>	<b>6.0%</b>	<b>6.0%</b>	<b>6.0%</b>

<sup>a</sup> Excludes the 2% accommodations tax and the local option sales tax; includes the 5% retail sales tax and 1% Education Improvement Act sales tax.

<sup>b</sup> Effective 2011 the Department of Revenue ceased collection of data using SIC with a change to NAICS coding.

Note: Due to confidentiality issues, the names of the ten largest sales tax revenue payers are not presented. The categories presented are intended to provide alternative information regarding the sources of the State's sales tax revenues.

Source: South Carolina Department of Revenue



**Table 6**

**Ended June 30**

<b>2013<sup>b</sup></b>	<b>2012<sup>b</sup></b>	<b>2011</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>
\$ 40,817	\$ 32,435	\$ 31,293	\$ 37,132	\$ 38,129	\$ 44,061
10,443	15,923	14,990	4,976	5,189	5,754
4,502	2,139	2,125	5,403	5,292	5,229
2,621	1,988	2,041	2,338	2,519	2,869
1,432	925	933	1,276	1,539	1,748
<b>\$ 59,815</b>	<b>\$ 53,410</b>	<b>\$ 51,382</b>	<b>\$ 51,125</b>	<b>\$ 52,668</b>	<b>\$ 59,661</b>

**Table 7**

**Ended June 30**

<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>	<b>2009</b>	<b>2008</b>
68.2%	60.7%	60.9%	72.6%	72.4%	73.9%
17.5%	29.8%	29.2%	9.7%	9.9%	9.6%
7.5%	4.0%	4.1%	10.6%	10.0%	8.8%
4.4%	3.7%	4.0%	4.6%	4.8%	4.8%
2.4%	1.8%	1.8%	2.5%	2.9%	2.9%
<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>
<b>6.0%</b>	<b>6.0%</b>	<b>6.0%</b>	<b>6.0%</b>	<b>6.0%</b>	<b>6.0%</b>

**Personal Income Tax Rates****Table 8****Last Ten Calendar Years**

<b>Tax Year</b>	<b>Tax Rates</b>	<b>Number of Brackets</b>	<b>Income Brackets</b>		<b>Average Effective Rate<sup>a</sup></b>
			<b>Low</b>	<b>High</b>	
2016	0.0% - 7.0%	6	2,920	14,600	b
2015	0.0% - 7.0%	6	2,910	14,550	1.8%
2014	0.0% - 7.0%	6	2,880	14,400	1.8%
2013	0.0% - 7.0%	6	2,850	14,250	1.9%
2012	0.0% - 7.0%	6	2,800	14,000	1.9%
2011	0.0% – 7.0%	6	2,760	13,800	1.8%
2010	0.0% – 7.0%	6	2,740	13,700	1.9%
2009	0.0% – 7.0%	6	2,740	13,700	1.8%
2008	0.0% – 7.0%	6	2,670	13,350	1.9%
2007	0.0% – 7.0%	6	2,630	13,150	2.1%

<sup>a</sup> The total direct tax rate for personal income is not presented. Average effective rate equals total personal income tax liability divided by total personal income.

<sup>b</sup> Not yet available.

Note: The legislature can raise the sales or income tax rates by legislation; no vote of the populace is required. The State's personal income tax brackets are adjusted each year for inflation.

Source: South Carolina Department of Revenue

# Personal Income Tax Filers and Liability by Income Level

## Table 9

Calendar Years 2015 and 2006

(dollars, except income level, expressed in thousands)

2015 <sup>a</sup>				
State Taxable Income Level	Number of Filers	Percentage of Total	Personal Income Tax Liability	Percentage of Total
\$100,001 and higher	122,246	5.4%	\$ 1,532,918	44.3%
\$75,001 - \$100,000	84,268	3.7%	433,138	12.5%
\$50,001 - \$75,000	158,235	7.0%	559,550	16.2%
\$25,001 - \$50,000	320,835	14.2%	613,834	17.7%
\$10,001 - \$25,000	370,529	16.4%	248,662	7.2%
\$10,000 and lower	1,196,844	53.3%	74,526	2.1%
<b>Total</b>	<b>2,252,957</b>	<b>100.0%</b>	<b>\$ 3,462,628</b>	<b>100.0%</b>

2006				
State Taxable Income Level	Number of Filers	Percentage of Total	Personal Income Tax Liability	Percentage of Total
\$100,001 and higher	76,128	3.9%	\$ 1,232,216	41.3%
\$75,001 - \$100,000	58,415	3.0%	312,048	10.4%
\$50,001 - \$75,000	134,007	6.8%	490,100	16.4%
\$25,001 - \$50,000	295,723	15.0%	593,751	19.9%
\$10,001 - \$25,000	363,643	18.5%	282,910	9.5%
\$10,000 and lower	1,038,332	52.8%	75,132	2.5%
<b>Total</b>	<b>1,966,248</b>	<b>100.0%</b>	<b>\$ 2,986,157</b>	<b>100.0%</b>

<sup>a</sup> Information for 2016 not yet available.

Note: Due to confidentiality issues, the names of the largest personal income tax payers are not available. The categories presented are intended to provide alternative information regarding the sources of the State's individual income tax revenues.

Source: South Carolina Department of Revenue

## Ratios of Outstanding Debt by Type

Last Ten Fiscal Years

(expressed in thousands unless otherwise indicated)

	For the Fiscal Year			
	2017	2016	2015	2014
<b>Governmental Activities</b>				
General obligation bonds.....	\$ 756,172	\$ 962,196	\$1,126,138	\$1,320,532
Limited obligation bonds.....	—	—	185	919
Tobacco Authority bonds.....	—	—	—	—
Infrastructure Bank bonds.....	1,788,232	1,854,451	1,942,456	2,016,518
Revenue bonds.....	44,270	14,144	17,680	21,072
Notes payable.....	36,971	16,875	11,185	18,265
Capital leases.....	1,871	3,395	4,493	6,004
Total governmental activities.....	<u>2,627,516</u>	<u>2,851,061</u>	<u>3,102,137</u>	<u>3,383,310</u>
<b>Business-Type Activities</b>				
Revenue bonds.....	<u>5,730</u>	<u>5,895</u>	<u>6,055</u>	<u>6,210</u>
Total business-type activities.....	<u>5,730</u>	<u>5,895</u>	<u>6,055</u>	<u>6,210</u>
<b>Total primary government.....</b>	<b><u>\$2,633,246</u></b>	<b><u>\$2,856,956</u></b>	<b><u>\$3,108,192</u></b>	<b><u>\$3,389,520</u></b>
 <b>Debt as a percentage of personal income.....</b>	 1.3%	 1.5%	 1.7%	 2.0%
 <b>Debt per capita expressed in actual dollars.....</b>	 a	 \$ 576	 \$ 635	 \$ 702

For fiscal year 2012-13, the State implemented GASB Statement No. 61 (GASB 61). The implementation resulted in reclassification of state universities, state technical colleges and other state-related entities from the primary government category to the component units category.

<sup>a</sup> Not yet available.

Source: South Carolina Comptroller General's Office

Table 10

Ended June 30					
2013	2012	2011	2010	2009	2008
\$1,376,697	\$1,571,957	\$1,756,397	\$1,950,048	\$1,857,510	\$2,016,952
2,408	3,822	5,161	6,435	7,629	9,352
—	—	63,161	120,653	176,180	242,891
2,003,486	2,074,308	2,135,772	2,051,545	2,091,864	2,125,640
24,318	27,424	30,400	33,251	35,982	38,598
27,126	41,430	50,172	60,944	35,820	20,362
349	318	261	242	404	672
<u>3,434,384</u>	<u>3,719,259</u>	<u>4,041,324</u>	<u>4,223,118</u>	<u>4,205,389</u>	<u>4,454,467</u>
6,360	—	—	—	—	—
<u>6,360</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>	<u>—</u>
<u><b>\$3,440,744</b></u>	<u><b>\$3,719,259</b></u>	<u><b>\$4,041,324</b></u>	<u><b>\$4,223,118</b></u>	<u><b>\$4,205,389</b></u>	<u><b>\$4,454,467</b></u>
2.1%	2.4%	2.7%	2.9%	2.8%	3.1%
\$ 722	\$ 788	\$ 865	\$ 911	\$ 916	\$ 984

## Ratios of General Bonded Debt Outstanding

Last Ten Fiscal Years

(expressed in thousands unless otherwise indicated)

	For the Fiscal Year			
	2017	2016	2015	2014
<b>Governmental Activities</b>				
Capital improvement bonds.....	\$ 26,564	\$ 55,629	\$ 99,296	\$ 148,642
State highway bonds.....	213,686	263,083	311,034	358,484
State school facilities bonds.....	9,021	31,500	76,909	143,868
Infrastructure Bank bonds.....	36,630	39,326	42,061	44,533
State economic development bonds.....	342,669	426,280	427,646	436,379
Research university infrastructure bonds.....	97,783	113,410	133,165	149,609
Air carrier hub terminal facilities bonds.....	29,819	32,968	36,027	39,017
Total governmental activities.....	756,172	962,196	1,126,138	1,320,532
<b>Total primary government.....</b>	<b>\$ 756,172</b>	<b>\$ 962,196</b>	<b>\$ 1,126,138</b>	<b>\$ 1,320,532</b>
 <b>Debt as a percentage of personal income.....</b>	 a	 0.5%	 0.6%	 0.8%
 <b>Debt per capita expressed in actual dollars...</b>	 a	 \$ 194	 \$ 230	 \$ 273

For fiscal year 2012-13, the State implemented GASB Statement No. 61 (GASB 61). The implementation resulted in reclassification of state universities, state technical colleges and other state-related entities from the primary government category to the component units category.

<sup>a</sup> Not yet available.

Source: South Carolina Comptroller General's Office

Table 11

Ended June 30					
2013	2012	2011	2010	2009	2008
\$ 191,926	\$ 243,248	\$ 294,497	\$ 355,264	\$ 424,080	\$ 514,410
390,046	433,266	470,125	510,365	548,278	622,145
204,120	264,245	321,243	375,742	427,355	476,498
44,052	45,953	48,055	50,026	51,921	53,742
356,623	377,809	398,026	417,633	206,371	217,449
147,989	162,626	176,817	190,594	199,505	132,708
41,941	44,810	47,634	50,424	—	—
1,376,697	1,571,957	1,756,397	1,950,048	1,857,510	2,016,952
<b>\$ 1,376,697</b>	<b>\$ 1,571,957</b>	<b>\$ 1,756,397</b>	<b>\$ 1,950,048</b>	<b>\$ 1,857,510</b>	<b>\$ 2,016,952</b>
0.8%	1.0%	1.2%	1.3%	1.2%	1.4%
\$ 289	\$ 333	\$ 376	\$ 421	\$ 405	\$ 445

## Computation of Legal Debt Margin

June 30, 2017

(Expressed in Thousands)

Section 57-11-240 of the South Carolina Code of Laws and Article X, Section 13 of the South Carolina Constitution state that highway bonds may be issued if such bonds are additionally secured by a pledge of revenues designated by the General Assembly for State highway purposes from taxes or licenses imposed for using the public highways of the State. The maximum annual debt service on all highway bonds shall not exceed fifteen percent of the proceeds received from the designated revenues for the fiscal year next preceding.

Section 11-51-50 of the South Carolina Code of Laws states that the issuance of general obligation bonds of the State must be limited so that the maximum annual debt service on all general obligation bonds of the State (excluding highway bonds, State institution bonds, tax anticipation notes, and bond anticipation notes) may not exceed six percent of the general revenues of the State for the fiscal year next preceding (excluding revenues which are authorized to be pledged for state highway bonds and state institution bonds).

Section 11-41-60 states that the maximum annual debt service on economic development bonds may not exceed one-half of one percent of the general revenues of the State for the fiscal year next preceding (excluding revenues which are authorized to be pledged for state highway bonds and state institution bonds).

Section 11-51-50 also states that the maximum annual debt service on research university infrastructure bonds may not exceed one-half of one percent of the general revenues of the State for the fiscal year next preceding (excluding revenues which are authorized to be pledged for state highway bonds and state institution bonds).

### HIGHWAY BONDS

2015-2016 Budgetary General Fund revenues pledged for highway bonds.....	\$ 10,678
2015-2016 other revenues pledged for highway bonds.....	683,599
	<u>694,277</u>
2015-2016 revenues pledged for highway bonds.....	694,277
15% of 2015-2016 revenues pledged for highway bonds.....	104,142
Less: maximum annual debt service for highway bonds <sup>a</sup> .....	<u>53,915</u>
<b>Legal debt service margin at June 30, 2017--highway bonds.....</b>	<b><u>\$ 50,227</u></b>

### GENERAL OBLIGATION BONDS (EXCLUDING INSTITUTION BONDS, HIGHWAY BONDS, AND ANTICIPATION NOTES)<sup>d</sup>

2015-2016 Budgetary General Fund revenues .....	\$ 7,348,344
Less: 2015-2016 Budgetary General Fund revenues pledged for highway bonds <sup>b</sup> .....	<u>10,678</u>
2015-2016 net Budgetary General Fund revenues.....	<u>7,337,666</u>
6% of 2015-2016 net Budgetary General Fund revenues.....	440,260
Less: maximum annual debt service for general obligation bonds excluding institution and highway bonds and bond anticipation notes <sup>a</sup> .....	<u>83,191</u>
<b>Legal debt service margin at June 30, 2017--general obligation bonds excluding institution and highway bonds and bond anticipation notes.....</b>	<b><u>\$ 357,069</u></b>



Table 12

<b><u>ECONOMIC DEVELOPMENT BONDS<sup>e</sup></u></b>	
2015-2016 Budgetary General Fund revenues .....	\$ 7,348,344
Less: 2015-2016 Budgetary General Fund revenues pledged for highway bonds <sup>b</sup> .....	10,678
2015-2016 net Budgetary General Fund revenues.....	7,337,666
0.5% of 2015-2016 net Budgetary General Fund revenues.....	36,688
Less: maximum annual debt service for economic development bonds <sup>a</sup> .....	17,678
<b>Legal debt service margin at June 30, 2017--economic development bonds.....</b>	<b>\$ 19,010</b>
<b><u>RESEARCH UNIVERSITY INFRASTRUCTURE BONDS</u></b>	
2015-2016 Budgetary General Fund revenues .....	\$ 7,348,344
Less: 2015-2016 Budgetary General Fund revenues pledged for highway bonds <sup>b</sup> .....	10,678
2015-2016 net Budgetary General Fund revenues.....	7,337,666
0.5% of 2015-2016 net Budgetary General Fund revenues.....	36,688
Less: maximum annual debt service for research university infrastructure bonds <sup>c</sup> .....	19,375
<b>Legal debt service margin at June 30, 2017--research university infrastructure bonds.....</b>	<b>\$ 17,313</b>

<sup>a</sup> As of June 30, 2017, the maximum annual debt service will occur in the fiscal year ending June 30, 2018.

<sup>b</sup> For the fiscal year ended June 30, 2017, there were no net Budgetary General Fund revenues pledged for State institution bonds and anticipation notes.

<sup>c</sup> As of June 30, 2017, the maximum annual debt service will occur in the fiscal year ending June 30, 2020.

<sup>d</sup> During the fiscal year ended June 30, 2010, the State issued \$50 million of Air Carrier Hub Terminal Facilities bonds under the provisions of Section 55-11-520 of the South Carolina Code of Laws. Section 55-11-520(A) states that no more than \$50 million of Air Carrier Hub Terminal Facilities bonds may be outstanding at any time.

<sup>e</sup> During the fiscal year ended June 30, 2010, the State issued \$170 million of Economic Development bonds, during the fiscal year ended June 30, 2014, the State issued an additional \$85 million of Economic Development bonds, during the fiscal year ended June 30, 2015, the State issued an additional \$18.11 million of Economic Development bonds, which, based on the provisions of Section 11-41-60 of the South Carolina Code of Laws, are not subject to the limitation on maximum annual debt service. The \$170 million, \$85 million, and \$18.11 million bond issues have been excluded from the debt service limit calculations.

Source: South Carolina Comptroller General's Office

## Legal Debt Margin Information

Last Ten Fiscal Years  
(expressed in thousands)

	For the Fiscal Year			
	2017	2016	2015	2014
<b><u>State Highway Bonds</u></b>				
Debt service limitation.....	\$ 104,142	\$ 99,210	\$ 96,244	\$ 93,314
Debt service applicable to limit.....	53,915	54,646	56,534	57,365
<b>Legal debt margin at June 30.....</b>	<b>\$ 50,227</b>	<b>\$ 44,564</b>	<b>\$ 39,710</b>	<b>\$ 35,949</b>
<b>Legal debt margin as a percentage of debt service limitation.....</b>	<b>48.2%</b>	<b>44.9%</b>	<b>41.3%</b>	<b>38.5%</b>
<b><u>General Obligation Bonds excluding Institution and Highway Bonds and Bond Anticipation Notes</u></b>				
Debt service limitation.....	\$ 440,260	\$ 416,987	\$ 392,469	\$ 382,796
Debt service applicable to limit.....	83,191	111,150	141,006	175,354
<b>Legal debt margin at June 30.....</b>	<b>\$ 357,069</b>	<b>\$ 305,837</b>	<b>\$ 251,463</b>	<b>\$ 207,442</b>
<b>Legal debt margin as a percentage of debt service limitation.....</b>	<b>81.1%</b>	<b>73.3%</b>	<b>64.1%</b>	<b>54.2%</b>
<b><u>Economic Development Bonds</u></b>				
Debt service limitation.....	\$ 36,688	\$ 34,749	\$ 32,706	\$ 31,900
Debt service applicable to limit.....	17,678	22,771	24,473	24,493
<b>Legal debt margin at June 30.....</b>	<b>\$ 19,010</b>	<b>\$ 11,978</b>	<b>\$ 8,233</b>	<b>\$ 7,407</b>
<b>Legal debt margin as a percentage of debt service limitation.....</b>	<b>51.8%</b>	<b>34.5%</b>	<b>25.2%</b>	<b>23.2%</b>
<b><u>Research University Infrastructure Bonds</u></b>				
Debt service limitation.....	\$ 36,688	\$ 34,749	\$ 32,706	\$ 31,900
Debt service applicable to limit.....	19,375	19,375	21,521	21,663
<b>Legal debt margin at June 30.....</b>	<b>\$ 17,313</b>	<b>\$ 15,374</b>	<b>\$ 11,185</b>	<b>\$ 10,237</b>
<b>Legal debt margin as a percentage of debt service limitation.....</b>	<b>47.2%</b>	<b>44.2%</b>	<b>34.2%</b>	<b>32.1%</b>

For fiscal year 2012-13, the State implemented GASB Statement No. 61 (GASB 61). The implementation resulted in reclassification of state universities, state technical colleges and other state-related entities from the primary government category to the component units category.

Source: South Carolina Comptroller General's Office

Table 13

Ended June 30					
2013	2012	2011	2010	2009	2008
\$ 95,326	\$ 95,525	\$ 93,729	\$ 93,382	\$ 98,037	\$ 101,853
57,717	58,390	58,831	60,997	64,078	71,766
<b>\$ 37,609</b>	<b>\$ 37,135</b>	<b>\$ 34,898</b>	<b>\$ 32,385</b>	<b>\$ 33,959</b>	<b>\$ 30,087</b>
<b>39.5%</b>	<b>38.9%</b>	<b>37.2%</b>	<b>34.7%</b>	<b>34.6%</b>	<b>29.5%</b>
\$ 350,844	\$ 337,073	\$ 313,772	\$ 331,738	\$ 382,086	\$ 397,558
173,992	180,387	183,438	199,556	198,074	221,525
<b>\$ 176,852</b>	<b>\$ 156,686</b>	<b>\$ 130,334</b>	<b>\$ 132,182</b>	<b>\$ 184,012</b>	<b>\$ 176,033</b>
<b>50.4%</b>	<b>46.5%</b>	<b>41.5%</b>	<b>39.8%</b>	<b>48.2%</b>	<b>44.3%</b>
\$ 29,237	\$ 28,089	\$ 26,148	\$ 27,645	\$ 31,841	\$ 33,130
24,521	24,521	24,655	24,655	21,229	21,229
<b>\$ 4,716</b>	<b>\$ 3,568</b>	<b>\$ 1,493</b>	<b>\$ 2,990</b>	<b>\$ 10,612</b>	<b>\$ 11,901</b>
<b>16.1%</b>	<b>12.7%</b>	<b>5.7%</b>	<b>10.8%</b>	<b>33.3%</b>	<b>35.9%</b>
\$ 29,237	\$ 28,089	\$ 26,148	\$ 27,645	\$ 31,841	\$ 33,130
20,452	20,624	20,820	21,019	21,019	13,777
<b>\$ 8,785</b>	<b>\$ 7,465</b>	<b>\$ 5,328</b>	<b>\$ 6,626</b>	<b>\$ 10,822</b>	<b>\$ 19,353</b>
<b>30.0%</b>	<b>26.6%</b>	<b>20.4%</b>	<b>24.0%</b>	<b>34.0%</b>	<b>58.4%</b>

**Pledged Revenue Coverage****Table 14**

**Last Ten Fiscal Years**  
(expressed in thousands)

Fiscal Year Ended June 30	Revenue Available for Debt Service	Debt Service Requirements			Coverage Ratio
		Principal	Interest	Total	
Department of Administration—Revenue Bonds					
2017	\$ 2,376	\$ 2,155	\$ 221	\$ 2,376	1.00
2016	2,379	2,055	324	2,379	1.00
2015	2,387	1,965	422	2,387	1.00
2014	2,385	1,870	515	2,385	1.00
2013	2,384	1,780	604	2,384	1.00
2012	2,384	1,695	689	2,384	1.00
2011	2,382	1,620	762	2,382	1.00
2010	2,371	1,540	831	2,371	1.00
2009	2,367	1,470	897	2,367	1.00
2008	2,324	1,385	939	2,324	1.00
Infrastructure Bank Bonds					
2017	\$ 236,635	\$ 60,754	\$ 80,734	\$ 141,488	1.67
2016	288,284	78,125	87,548	165,673	1.74
2015	219,487	67,125	89,129	156,254	1.40
2014	208,256	71,550	92,522	164,072	1.27
2013	212,078	60,730	95,789	156,519	1.35
2012	217,883	54,410	103,703	158,113	1.38
2011	246,542	48,418	96,606	145,024	1.70
2010	213,689	46,275	99,624	145,899	1.46
2009	207,747	40,750	99,446	140,196	1.48
2008	194,969	44,355	103,541	147,896	1.32
Tobacco Settlement Revenue Management Authority Bonds					
2017	\$ 73,533	\$ —	\$ —	\$ —	N/A
2016	71,119	—	—	—	N/A
2015	70,419	—	—	—	N/A
2014	109,113	—	—	—	N/A
2013	73,326	—	—	—	N/A
2012	74,122	71,700	3,585	75,285	0.98
2011	69,808	65,265	3,585	68,850	1.01
2010	68,709	63,035	10,000	73,035	0.94
2009	95,115	75,730	13,787	89,517	1.06
2008	83,493	390,735	48,540	439,275	0.19

For fiscal year 2012-13, the State implemented GASB Statement No. 61 (GASB 61). The implementation resulted in reclassification of state universities, state technical colleges and other state-related entities from the primary government category to the component units category.

**Demographic Statistics****Table 15****Last Ten Calendar Years**

<b>Year</b>	<b>Population at July 1 <sup>a</sup></b>	<b>Per Capita Income <sup>b</sup></b>	<b>Average Annual Unemployment Rate <sup>c</sup></b>
2016	4,961,119	\$ 39,465	4.9%
2015	4,896,146	38,302	5.9%
2014	4,829,160	36,860	6.4%
2013	4,768,498	35,287	7.5%
2012	4,721,341	35,244	9.1%
2011	4,672,733	33,803	10.4%
2010	4,635,894	32,161	11.1%
2009	4,589,872	31,635	11.3%
2008	4,528,996	32,877	7.0%
2007	4,444,110	31,956	5.7%

Information has been updated when modifications are provided by the Federal Government Sources.

<sup>a</sup> Source: U.S. Census Bureau

<sup>b</sup> Source: U.S. Department of Commerce, Bureau of Economic Statistics

<sup>c</sup> Source: U.S. Department of Commerce, Bureau of Economic Statistics

**Employment by Industry****Table 16****Latest Completed Calendar Year and Nine Years Prior**

<b>Sources</b>	<b>2016</b>		<b>2007</b>	
	<b>Number of Employees</b>	<b>Percent of Total</b>	<b>Number of Employees</b>	<b>Percent of Total</b>
Farming.....	7,270	0.3%	6,340	0.3%
Agricultural services, forestry, fishing, and other.....	7,282	0.3%	6,740	0.3%
Mining.....	1,463	0.1%	1,452	0.1%
Construction.....	97,150	4.5%	129,694	6.4%
Manufacturing.....	238,546	11.2%	250,662	12.3%
Transportation and public utilities.....	75,800	3.5%	66,793	3.3%
Wholesale trade.....	72,054	3.4%	71,881	3.5%
Retail trade.....	248,471	11.6%	243,749	12.0%
Finance, insurance, and real estate.....	102,000	4.8%	103,370	5.1%
Services.....	878,035	41.1%	760,323	37.4%
Federal government, civilian.....	33,515	1.6%	29,693	1.5%
Military.....	52,060	2.4%	53,716	2.6%
State and local.....	321,878	15.2%	307,663	15.2%
<b>Total wage and salary employment.....</b>	<b>2,135,524</b>	<b>100.0%</b>	<b>2,032,076</b>	<b>100.0%</b>

**Note:** Due to confidentiality issues, the number of employees for individual companies within the State is not available. The categories presented are intended to provide alternative information regarding the principal employers within the State.

Source: U.S. Department of Commerce, Bureau of Economic Statistics

**Ten Largest Employers****Table 17**

**Latest Completed Calendar Year and Nine Years Prior**  
**(Listed alphabetically)**

<b>2016</b>	<b>2007</b>
Bi-Lo, Inc.	Bi-Lo, Inc.
Greenville County School District	Blue Cross/Blue Shield of South Carolina
Greenville Health System	Greenville County School District
Michelin North America, Inc.	Greenville Hospital System
Palmetto Health Alliance, Inc.	Palmetto Health Alliance, Inc.
Publix Super Markets, Inc.	U.S. Department of Defense
U.S. Department of Defense	U.S. Postal Service
U.S. Postal Service	University of South Carolina
University of South Carolina	Wal-Mart Associates, Inc.
Wal-Mart Associates, Inc.	Washington Savannah River Company

Note: Due to confidentiality issues, the number of employees for each company is not available and the employers are listed alphabetically rather than in order of size.

Source: South Carolina Department of Employment and Workforce

# Government Employees by Function

Last Ten Fiscal Years

Function	Permanent Employees			
	2017 <sup>a</sup>	2016 <sup>a</sup>	2015 <sup>a</sup>	2014 <sup>a</sup>
General government.....	6,243	6,102	6,068	6,023
Education.....	2,974	2,898	2,857	2,773
Higher education.....	—	—	—	—
Health and environment.....	9,493	9,489	9,741	9,683
Social services.....	3,730	3,675	3,438	3,294
Administration of justice.....	8,659	8,578	8,886	9,205
Resources and economic development.....	1,630	1,607	1,612	1,525
Transportation.....	4,530	4,602	4,361	4,291
Other.....	82	76	66	56
<b>Totals.....</b>	<b>37,341</b>	<b>37,027</b>	<b>37,029</b>	<b>36,850</b>

<sup>a</sup> Beginning with fiscal year 2012-2013, the following entities are reported as discretely presented component units rather than as part of the primary government: Higher education institutions, Housing Authority, Education Assistance Authority, Jobs-Economic Development Authority, and Patriots Point Development Authority.

Source: South Carolina Comptroller General's Office



Table 18

as of June 30					
2013 <sup>a</sup>	2012	2011	2010	2009	2008
5,748	5,927	5,915	6,108	6,307	6,532
2,717	2,726	2,772	2,968	2,990	3,084
—	29,518	28,547	28,414	28,271	26,972
9,675	9,875	10,399	10,998	11,487	12,286
3,222	3,150	3,235	3,689	3,990	3,998
9,261	9,295	9,442	9,631	9,954	10,280
1,477	1,410	1,437	1,675	1,738	1,856
4,417	4,471	4,536	5,006	5,050	5,065
66	300	307	314	317	313
<b>36,583</b>	<b>66,672</b>	<b>66,590</b>	<b>68,803</b>	<b>70,104</b>	<b>70,386</b>

# Operating Indicators by Function

## Last Ten Fiscal Years

	For the Fiscal Year			
	2017 <sup>a</sup>	2016 <sup>a</sup>	2015 <sup>a</sup>	2014 <sup>a</sup>
<b>General government</b>				
Individual income tax returns processed.....	3,058,609	2,995,483	2,582,598	2,514,090
Corporate income tax returns processed .....	126,000	129,511	212,072	209,677
Department of Motor Vehicles transactions.....	14,681,110	14,113,064	13,401,505	12,767,033
Workers' compensation cases reviewed.....	64,802	63,480	63,164	63,541
<b>Education</b>				
Public school enrollment.....	769,130	760,500	753,485	742,325
Average operating miles per school bus.....	14,600	14,798	14,715	14,862
State Museum visitors.....	161,335	161,372	181,284	127,943
<b>Health and environment</b>				
Medicaid eligible participants.....	1,413,345	1,424,039	1,336,550	1,246,546
Women, Infant and Children (WIC) participants..	101,563	107,257	114,562	112,131
Community mental health center clients.....	82,560	82,241	80,792	78,825 <sup>b</sup>
<b>Social services</b>				
Average food stamp households per month.....	342,551	371,331	382,054	403,281
Child Protective Services investigations.....	26,347	24,980	19,784	14,606
<b>Administration of justice</b>				
Adult prison average daily population.....	20,105	20,593	20,948	21,581
Juvenile facility average daily population.....	514	534	560	523
<b>Resources and economic development</b>				
Dept of Commerce capital investment projects...	132	150	146	127
Welcome Center visitors.....	2,954,241	3,018,376	2,054,310	2,001,594
Hunting and fishing licenses processed.....	875,912	918,677	995,773	962,561
Watercraft registrations.....	499,512	500,687	481,144	460,300
<b>Transportation</b>				
Miles of surface repairs.....	139,399	171,818	160,674	166,174
Miles of roadway inspections.....	364,882	198,161	178,761	354,953
<b>Higher education and support</b>				
Total headcount enrollment.....	N/A	N/A	N/A	N/A
Degrees awarded.....	N/A	N/A	N/A	N/A
<b>Unemployment compensation benefits</b>				
Initial claims.....	114,951	159,186	179,984	225,420
Total benefit weeks claimed.....	964,485	1,197,550	956,586	1,365,992
<b>Financing of housing facilities</b>				
Mortgage loans serviced.....	N/A	N/A	N/A	N/A
Families receiving rental assistance.....	N/A	N/A	N/A	N/A
<b>Medical malpractice insurance</b>				
Membership total.....	2,686	2,833	2,988	3,311
<b>Financing of student loans</b>				
Number of student loans outstanding.....	N/A	N/A	N/A	N/A
<b>Tuition prepayment program</b>				
Individual accounts.....	5,486	5,575	5,662	5,758
<b>State maritime museum</b>				
Museum visitors and other area patrons.....	N/A	N/A	N/A	N/A
<b>Insurance claims processing</b>				
Second Injury Fund claims paid.....	1,336	1,567	1,759	1,964
<b>Other</b>				
Public railway carloads (calendar year).....	135,267	133,147	117,550	122,475

<sup>a</sup> Beginning with fiscal year 2012-2013, Higher education institutions, Housing Authority, Education Assistance Authority, and Patriots Point Development Authority are not part of the primary government.

<sup>b</sup> Processing changes resulted in evaluation differences for service monitoring.

Source: South Carolina Comptroller General's Office

Table 19

Ended June 30

2013 <sup>a</sup>	2012	2011	2010	2009	2008
2,444,843	2,406,252	2,482,647	2,379,693	2,393,919	2,421,786
208,208	194,680	197,608	183,224	185,200	166,237
11,541,043	10,522,707	9,898,064 <sup>b</sup>	11,989,686	12,430,183	13,234,198
53,683	44,327	43,464	53,407	63,493	77,961
731,679	719,201	714,421	712,240	707,739	701,749
16,041	15,048	15,950	15,795	15,600	15,651
143,199	185,124	136,346	156,810	154,487	131,731
1,162,210	1,069,195	1,019,508	975,275	934,090	903,397
125,368	130,646	130,097	133,942	134,618	124,033
89,510	83,880	85,244 <sup>b</sup>	88,726	88,999	87,762
415,475	444,268	384,936	346,807	287,867	248,314
11,924	15,803	17,763	18,805	17,621	18,560
22,152	22,776	23,358	24,105	24,081	23,958
508	532	635	739	858	910
151	149	172	161	190	179
2,046,582	2,158,943	2,023,488	2,323,877	2,123,161	2,281,295
938,736	965,598	996,890	958,014	840,956	839,696
462,926	450,935	442,057	429,233	429,532	430,377
150,859	137,479	150,590	178,084	162,938	158,512
341,907	325,930	361,226	448,492	401,426	342,981
N/A	208,302	205,080	200,204	187,253	180,479
N/A	38,545	35,958	27,705	26,835	26,237
264,447	278,714	310,528	386,818	545,137	292,661
1,787,530	2,402,387	2,992,594	4,331,564	4,206,476	1,964,982
N/A	15,977	15,740	15,813	16,789	16,379
N/A	19,886	19,918	19,931	19,955	20,100
3,020	3,374	3,570	4,230	4,568	5,466
N/A	482,691	537,090	371,205	386,748	189,292
5,841	5,935	6,052	6,135	6,239	6,315
N/A	273,283	270,802	268,965	264,244	264,326
2,190	3,312	3,224	3,118	3,404	3,661
105,775	88,746	66,618	64,554	92,136	95,521

# Capital Assets by Function

## Last Ten Fiscal Years

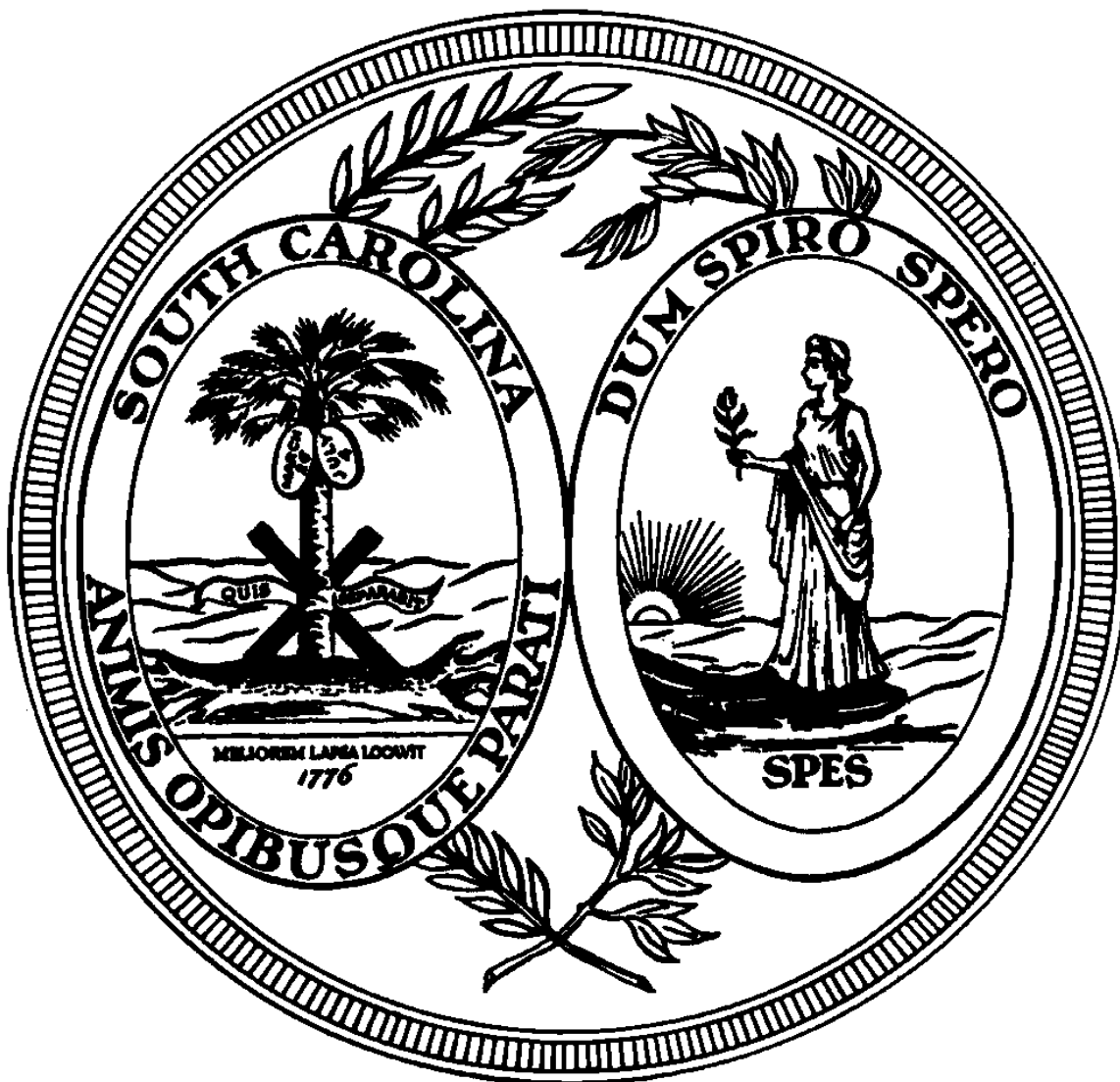
	For the Fiscal Year			
	2017 <sup>a</sup>	2016 <sup>a</sup>	2015 <sup>a</sup>	2014 <sup>a</sup>
<b>General government</b>				
Buildings and facilities.....	45	49	49	49
State armories.....	57	57	58	59
Fleet vehicles.....	3,325	3,000	3,029	3,093
Motor vehicle district offices.....	67	67	66	66
<b>Education</b>				
School buses.....	5,671	5,617	5,776	5,640
Television transmitters.....	11	11	11	11
Vocational training/client centers.....	34	35	35	35
<b>Health and environment</b>				
Mental health buildings.....	139	141	144	149
Community mental health centers.....	68	64	64	64
Regional special needs centers.....	5	5	5	5
<b>Social services</b>				
Buildings and facilities.....	67	69	69	69
<b>Administration of justice</b>				
Adult correctional institutions.....	23	23	24	25
Juvenile correctional facilities.....	7	7	7	7
Highway patrol district offices.....	6	6	6	6
Highway patrol vehicles.....	1,551	1,442	1,442	1,351
<b>Resources and economic development</b>				
Acres of State parks.....	86,445	86,445	86,445	86,445
Acres of State forests.....	94,462	94,462	94,462	94,245
State parks and historical sites.....	53	53	53	53
State farmers' markets.....	3	3	3	3
DNR vehicles and boats.....	1,753	1,645	1,169	1,292
<b>Transportation</b>				
Miles of State highways (calendar year).....	41,358	41,377	41,391	41,414
Weigh stations.....	8	8	8	8
Traffic cameras.....	379	359	360	360
Miles of cable median barriers.....	490	490	480	480
<b>Higher education</b>				
Number of campuses.....	N/A	N/A	N/A	N/A
Buildings-universities .....	N/A	N/A	N/A	N/A
Buildings-technical colleges .....	N/A	N/A	N/A	N/A
Buildings-student residences .....	N/A	N/A	N/A	N/A
<b>State maritime museum</b>				
Vintage aircraft.....	N/A	N/A	N/A	N/A
Historical period exhibits.....	N/A	N/A	N/A	N/A
<b>Other</b>				
Rail yards .....	3	3	3	3
State-owned locomotives .....	12	12	10	10

<sup>a</sup> Beginning with fiscal year 2012-2013, Higher education institutions and Patriots Point Development Authority are not part of the primary government.

Source: South Carolina Comptroller General's Office

Table 20

Ended June 30					
2013 <sup>a</sup>	2012	2011	2010	2009	2008
46	33	33	32	32	32
66	63	63	63	65	63
2,991	3,092	2,957	3,316	3,599	3,831
67	67	68	69	69	69
5,705	5,630	5,636	5,677	6,117	6,420
11	11	11	11	11	11
35	35	35	35	35	35
148	149	150	151	150	154
51	48	48	47	49	47
5	5	5	5	5	5
65	66	66	66	66	66
26	27	28	28	28	28
7	7	7	7	7	7
6	6	6	7	7	7
1,050	1,054	1,060	1,162	1,162	1,237
86,370	84,604	83,118	83,118	82,813	81,824
94,215	94,215	94,215	92,552	92,552	91,466
53	53	53	53	53	53
3	3	3	3	3	3
1,081	1,223	841	1,121	1,203	1,280
41,432	41,448	41,470	41,460	41,468	41,476
8	8	8	9	9	9
360	360	350	350	320	300
480	480	480	476	476	476
N/A	33	33	33	33	33
N/A	852	857	833	792	773
N/A	310	308	303	302	297
N/A	319	297	300	327	388
N/A	4	4	4	4	4
N/A	15	15	15	15	15
3	3	3	3	3	3
10	10	10	10	10	10



Section 1-11-425 of the South Carolina Code of Laws requires inclusion of the following information:  
Total printing cost was \$305.00; 100 copies were printed at a cost of \$3.08 each.