STATE OF SOUTH CAROLINA ACCOUNTING GUIDANCE FOR FEDERALLY DECLARED DISASTERS

ADDITIONAL STEPS FOR AGENCIES WITH REIMBURSEMENT RETENTION LEGISLATION



Examples of Legislation Allowing for Retention

- 1. Proviso 62.14. (SLED: Retention of Funds Reimbursed by State or Federal Agencies) The State Law Enforcement Division is authorized to collect, expend, retain, and carry forward all funds received from other state or federal agencies in the current fiscal year as reimbursement of expenditures incurred in the current or prior fiscal year.
- 2. Code of Law § 23-6-193 (DPS). Reimbursement for expenditures incurred during emergency; retention and expenditure of funds.

The department may collect, expend, retain, and carry forward all funds received from other state or federal agencies as reimbursement for expenditures incurred when personnel and equipment are mobilized and expenses incurred due to an emergency.

Background – Past Accounting Practices

Agencies with retention legislation have at times been accounting for reimbursements received in the current fiscal year for disaster expenses incurred in a prior fiscal year as CREDITS to *current year expense* in order to increase/get back their budget authority as allowed under their agency specific legislation.

Example of past accounting:

1) Agency receives federal reimbursement for disaster:

DEBIT Cash

CREDIT Revenue / Disaster Grant / Fund 5511XXXX

2) Agency moves prior expenses to the disaster grant / federal fund:

DEBIT Expense / Disaster Grant / Fund 5511XXXX

CREDIT Expense / Grant NOT RELEVANT / Fund where disaster expenses were initially incurred in a **prior fiscal year**

Background – Past Accounting Practices

It was thought that, aside from going before the **Other Funds Committee** to seek additional budget authority, this was the only mechanism to retain not only the cash for a disaster reimbursement but the budget authority as well. This accounting treatment, however, is not permitted under current accounting guidelines and leaves agencies — and the State, at risk for an audit finding. This method circumvents the budget approval process as well.

It has recently been determined that having retention legislation precludes those specific agencies from having to go in front of the **Other Funds Committee** in order to increase their budget in the current year for a disaster reimbursement.

The Executive Budget Office has indicated that agencies legally authorized to retain disaster reimbursements should complete and submit *Requests* for Other Funds Authorization forms in order to increase budget authority related to disaster reimbursements received in a subsequent fiscal year from when the disaster expenditures were initially incurred. This applies to Federal as well as State reimbursements for disasters.

Going Forward – Accounting Guidance

Disaster accounting guidance is for ALL agencies to credit a revenue 452XXXXXXX Refund Of Prior Year Expenditure G/L when receiving a Federal or State reimbursement and subsequently transferring the expenses to the disaster grant while simultaneously 'paying back' the fund(s) that originally incurred the expense.

For agencies legally allowed to retain these reimbursements, a new G/L account has been created in order to segregate those amounts for which the agency will be seeking additional budget authorization:

G/L 4520010036 - REIMB OF PY DISASTER EXPEND - RETENTION OF FUNDS — To be used only by those agencies having a proviso or other legislation allowing for the retention of all funds reimbursed by State or Federal agencies in a subsequent year from when the initial expense was incurred. A copy of the agency specific proviso or legislation must be included when using this G/L account.

Going Forward – Accounting Guidance

Example

1) Agency receives Federal reimbursement for disaster:

DEBIT Cash

CREDIT Revenue / Disaster Grant / Fund 5511XXXX

2) Agency moves prior year expenses to the disaster grant / Federal fund:

DEBIT Expense / Disaster Grant / Fund 5511XXXX

CREDIT 4520010036 - REIMB OF PY DISASTER EXPEND - RETENTION OF

FUNDS / Grant NOT RELEVANT / Fund where disaster expenses were

initially incurred in a prior fiscal year *

^{*} If the expenses were initially incurred in the General Fund (1001XXXX), a newly created fund – 30350017, will be used here as explained in the next slide.

Going Forward – Accounting Guidance

If the disaster expenses were initially incurred in the General Fund (1001XXXX), agencies legally allowed to retain their disaster reimbursements will follow the same steps as in the previous slide but will use a newly created fund for this scenario:

Fund 30350017 – DISASTER REIMB - RETENTION OF STATE FUNDS*

Normally a refund of prior year expenditure originally spent out of the General Fund would be credited back to fund 28370000. In doing this, the agency is sending that <u>cash</u> back to the State. In this case, however, since the agency can retain the disaster reimbursement – budget AND cash, this new earmarked fund was created. The agency will request the additional budget authority in fund 30350017 so that the budget and cash will both be in the same fund.

^{*} An earmarked 3XXXXXXX fund was created since additional budget authority cannot be given in 1001XXXX.

Recap – Accounting Guidance

In summary, the total amount recorded to new G/L 4520010036 - REIMB OF PY DISASTER EXPEND - RETENTION OF FUNDS should equal the TOTAL amount of additional budget authority that will be requested from the Executive Budget Office.

Further, the total amount recorded to new fund 30350017 – DISASTER REIMB- RETENTION OF STATE FUNDS, should equal the total amount initially spent out of the General Fund in a previous fiscal year.

Keep in mind: this guidance pertains ONLY to those reimbursements that relate to disaster expenses incurred in a prior fiscal year. If the reimbursement is received in the same fiscal year as the disaster expenses are incurred, then agencies <u>can</u> credit current year expense.

Last note: Is your agency *required* to seek additional budget authority? For example, you determine that your agency has adequate earmarked funds for the remainder of the fiscal year to spend the cash received from the disaster reimbursement so you do not want to go through this process. You should discuss this with your Budget Analyst while keeping in mind that the retention legislation allows for the *carryforward* of those funds.

Additional Information

The Request for Other Funds Authorization form can be found on the Executive Budget Office's website:

https://www.admin.sc.gov/budget/forms-and-instructions

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Forms and Instructions

Note: These documents were created in either Word or Excel. The documents may only be viewed, downloaded, and/or printed.

Request for Other Funds Authorization - Forms to be completed when requesting additional authorization.

- > Request for Other Funds Authorization Form
- > Supplemental Narrative Form

Appropriation Cash/Transfer Form

> Appropriation Cash/Transfer Form

Form BD30 - Transfer Request Explanation Form

> Form BD30

Form BD211 - Request to Adjust Authorized FTE Position Base

> Form BD211



Additional Information

The following state agencies currently have a special retention proviso:

- 1. SLED Proviso 62.14
- 2. Department of Corrections Proviso 65.10
- 3. Forestry Commission Proviso 43.2
- 4. Office of Attorney General Proviso 59.3
- 5. Department of Juvenile Justice Proviso 67.5
- 6. DHEC Proviso 34.55

If your agency is not listed here but you are aware of new retention legislation, please contact Kathy Johnson:

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